

**SOCIAL SECURITY INDEPENDENCE  
AND PROGRAM IMPROVEMENTS ACT OF 1994**

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**Volumes 1 - 2  
H.R. 4277**

**PUBLIC LAW 103-296  
103RD CONGRESS**

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**REPORTS, BILLS,  
DEBATES, AND ACT**

**SOCIAL SECURITY ADMINISTRATION**

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AND PROGRAM IMPROVEMENTS ACT OF 1994**

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**Volume 1**

**Social Security Administration  
Office of the Deputy Commissioner for Policy and External Affairs  
Office of Legislation and Congressional Affairs**

## **PREFACE**

This 2-volume compilation contains historical documents pertaining to P.L. 103-296, the "Social Security Independence and Program Improvements Act of 1994." The book contains congressional debates, a chronological compilation of documents pertinent to the legislative history of the public law and listings of relevant reference materials.

Pertinent documents include:

- o Committee reports
- o Differing versions of key bills
- o The Public Law
- o Legislative history

The books are prepared by the Office of Legislation and Congressional Affairs and are designed to serve as helpful resource tools for those charged with interpreting laws administered by the Social Security Administration.

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103D CONGRESS  
2D SESSION

# H. R. 4277

To establish the Social Security Administration as an independent agency and to make other improvements in the old-age, survivors, and disability insurance program.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 21, 1994

Mr. JACOBS (for himself and Mr. FORD of Tennessee) introduced the following bill; which was referred to the Committee on Ways and Means

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## A BILL

To establish the Social Security Administration as an independent agency and to make other improvements in the old-age, survivors, and disability insurance program.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

4 (a) **SHORT TITLE.**—This Act may be cited as the  
5 “Social Security Administrative Reform Act of 1994”.

## 1 (b) TABLE OF CONTENTS.—

- Sec. 1. Short title and table of contents.
- Sec. 2. Declaration of purposes.

TITLE I—ESTABLISHMENT OF THE SOCIAL SECURITY  
ADMINISTRATION AS AN INDEPENDENT AGENCY

- Sec. 101. Establishment of the Social Security Administration as a separate, independent agency; responsibilities of the agency.
- Sec. 102. Social Security Board, Executive Director, Deputy Director, Beneficiary Ombudsman; other officers.
- Sec. 103. Personnel; budgetary matters; facilities; and procurement; seal of office.
- Sec. 104. Transfers to the new Social Security Administration.
- Sec. 105. Transitional rules.
- Sec. 106. Conforming amendments to titles II and XVI of the Social Security Act.
- Sec. 107. Other conforming amendments.
- Sec. 108. Rules of construction.
- Sec. 109. Effective dates.

TITLE II—MISCELLANEOUS IMPROVEMENTS TO THE OLD-AGE,  
SURVIVORS, AND DISABILITY INSURANCE PROGRAM

- Sec. 201. Restrictions on benefits based on disability of substance abusers.
- Sec. 202. Continuing disability review account.
- Sec. 203. Issuance of physical documents in the form of bonds, notes, or certificates to the Social Security trust funds.
- Sec. 204. Explicit requirements for maintenance of telephone access to local offices of the Social Security Administration.
- Sec. 205. Expansion of State option to exclude service of election officials or election workers from coverage.
- Sec. 206. Use of social security numbers by States and local governments and Federal district courts for jury selection purposes.
- Sec. 207. Authorization for all States to extend coverage to State and local policemen and firemen under existing coverage agreements.
- Sec. 208. Limited exemption for Canadian ministers from certain self-employment tax liability.
- Sec. 209. Exclusion of totalization benefits from the application of the windfall elimination provision.
- Sec. 210. Exclusion of military reservists from application of the government pension offset and windfall elimination provisions.
- Sec. 211. Repeal of the facility-of-payment provision.
- Sec. 212. Maximum family benefits in guarantee cases.
- Sec. 213. Authorization for disclosure by the Secretary of Health and Human Services of information for purposes of public or private epidemiological and similar research.
- Sec. 214. Misuse of symbols, emblems, or names in reference to social security programs and agencies.
- Sec. 215. Increased penalties for unauthorized disclosure of social security information.
- Sec. 216. Increase in authorized period for extension of time to file annual earnings report.
- Sec. 217. Extension of disability insurance program demonstration project authority.

Sec. 218. Cross-matching of social security account number information and employer identification number information maintained by the Department of Agriculture.

Sec. 219. Certain transfers to railroad retirement account made permanent.

Sec. 220. Authorization for use of social security account numbers by Department of Labor in administration of Federal workers' compensation laws.

Sec. 221. Retirement eligibility for Federal employees transferred to international organizations.

Sec. 222. Treatment of certain visas.

Sec. 223. Commission on Childhood Disability.

Sec. 224. Technical and clerical amendments.

1 **SEC. 2. DECLARATION OF PURPOSES.**

2 The purposes of this Act are as follows:

3 (1) to establish the Social Security Administra-  
4 tion as an independent agency, separate from the  
5 Department of Health and Human Services;

6 (2) to charge the Social Security Administra-  
7 tion with administration of the old-age, survivors,  
8 and disability insurance program and supplemental  
9 security income program;

10 (3) to establish a Social Security board as head  
11 of the Social Security Administration and define the  
12 powers and duties of such Board;

13 (4) to establish an Executive Director of the  
14 Administration and define the powers and duties of  
15 the Executive Director;

16 (5) to provide for delegating major authorities  
17 to the Board and the Executive Director; and

18 (6) to make other improvements in the old-age,  
19 survivors, and disability insurance program under  
20 title II of the Social Security Act.

1 **TITLE I—ESTABLISHMENT OF**  
2 **THE SOCIAL SECURITY AD-**  
3 **MINISTRATION AS AN INDE-**  
4 **PENDENT AGENCY**

5 **SEC. 101. ESTABLISHMENT OF THE SOCIAL SECURITY AD-**  
6 **MINISTRATION AS A SEPARATE, INDEPEND-**  
7 **ENT AGENCY; RESPONSIBILITIES OF THE**  
8 **AGENCY.**

9 Section 701 of the Social Security Act (42 U.S.C.  
10 901) is amended to read as follows:

11 "SOCIAL SECURITY ADMINISTRATION

12 "SEC. 701. There is hereby established, as an inde-  
13 pendent agency in the executive branch of the Govern-  
14 ment, a Social Security Administration. It shall be the  
15 duty of the Administration to administer the old-age, sur-  
16 vivors, and disability insurance program under title II and  
17 the supplemental security income program under title  
18 XVI."

19 **SEC. 102. SOCIAL SECURITY BOARD, EXECUTIVE DIRECTOR,**  
20 **DEPUTY DIRECTOR, BENEFICIARY OMBUDS-**  
21 **MAN; OTHER OFFICERS.**

22 (a) IN GENERAL.—Section 702 of the Social Security  
23 Act (42 U.S.C. 902) is amended to read as follows:

1       “SOCIAL SECURITY BOARD; EXECUTIVE DIRECTOR;

2                                   OTHER OFFICERS

3                                   “Social Security Board

4       “SEC. 702. (a)(1)(A) The Administration shall be  
5 governed by a Social Security Board. The Board shall be  
6 composed of three members appointed by the President,  
7 by and with the advice and consent of the Senate. The  
8 members shall be chosen on the basis of their integrity,  
9 impartiality, and good judgment, and shall be individuals  
10 who are, by reason of their education, experience, and at-  
11 tainments, exceptionally qualified to perform the duties of  
12 members of the Board.

13       “(B)(i) Except as provided in clauses (ii) and (iii),  
14 members of the Board shall be appointed for terms of six  
15 years. A member of the Board may be removed only pur-  
16 suant to a finding by the President of neglect of duty or  
17 malfeasance in office. The President shall transmit any  
18 such finding to the Speaker of the House of Representa-  
19 tives and the majority leader of the Senate not later than  
20 five days after the date on which such finding is made.

21       “(ii) Of the members first appointed—

22                   “(I) one shall be appointed for a term of 2  
23                   years,

24                   “(II) one shall be appointed for a term of 4  
25                   years, and

1           “(III) one shall be appointed for a term of 6  
2       years,  
3 as designated by the President at the time of appointment.  
4 Such members shall be appointed after active consider-  
5 ation of recommendations made by the chairman of the  
6 Committee on Ways and Means of the House of Rep-  
7 resentatives and of recommendations made by the chair-  
8 man of the Committee on Finance of the Senate.

9           “(iii) The President may not nominate an individual  
10 for appointment to a term of office as member of the  
11 Board before the commencement of the President’s term  
12 of office in which the member’s term of office commences.  
13 Any member appointed to a term of office after the com-  
14 mencement of such term may serve under such appoint-  
15 ment only for the remainder of such term. A member may,  
16 at the request of the President, serve for not more than  
17 one year after the expiration of his or her term until his  
18 or her successor has taken office. A member of the Board  
19 may be appointed for additional terms.

20           “(C) Not more than two members of the Board shall  
21 be of the same political party.

22           “(D) A member of the Board may not, during his  
23 or her term as member, engage in any other business, vo-  
24 cation, profession, or employment. A member of the Board  
25 may continue as a member of the Board for not longer

1 than the 30-day period beginning on the date such mem-  
2 ber first fails to meet the requirements of the preceding  
3 sentence.

4 “(E) Two members of the Board shall constitute a  
5 quorum, except that one member may hold hearings.

6 “(F) A member of the Board shall be designated by  
7 the President to serve as Chairperson of the Board for  
8 a term of 4 years.

9 “(G) The Board shall meet at the call of the Chair-  
10 person or two members of the Board.

11 “(2) Each member of the Board shall be compensated  
12 at the rate provided for level II of the Executive Schedule.

13 “(3) The Board shall—

14 “(A) govern by regulation the old-age, survi-  
15 vors, and disability insurance program under title II  
16 and the supplemental security income program  
17 under title XVI,

18 “(B) establish the Administration and oversee  
19 its efficient and effective operation,

20 “(C) establish policy and devise long-term plans  
21 to promote and maintain the effective implementa-  
22 tion of programs referred to in subparagraph (A),

23 “(D) appoint an Executive Director of the Ad-  
24 ministration, as described in subsection (b), to act as  
25 the chief operating officer of the Administration re-

1       sponsible for administering the programs referred to  
2       in subparagraph (A),

3               “(E) constitute three of the members of the  
4       Board of Trustees of the Federal Old-Age and Sur-  
5       vivors Insurance Trust Fund and the Federal Dis-  
6       ability Insurance Trust Fund, with the Chairperson  
7       of the Social Security Board serving as Chairperson  
8       of such Board of Trustees,

9               “(F) prepare an annual budget for the Admin-  
10       istration, which shall be submitted by the President  
11       to the Congress without revision, together with the  
12       President’s annual budget for the Administration,

13               “(G) study and make recommendations to the  
14       Congress and the President as to the most effective  
15       methods of providing economic security through so-  
16       cial insurance, supplemental security income, and re-  
17       lated programs and as to legislation and matters of  
18       administrative policy concerning the programs re-  
19       ferred to in subparagraph (A),

20               “(H) provide the Congress and the President  
21       with the ongoing actuarial and other analysis under-  
22       taken by the Administration with respect to the pro-  
23       grams referred to in subparagraph (A) and any  
24       other information relating to such programs, and

1           “(I) conduct policy analysis and research relat-  
2           ing to the programs referred to in subparagraph  
3           (A).

4           “(4)(A) The Board may prescribe such rules and reg-  
5           ulations as the Board determines necessary or appropriate  
6           to carry out the functions of the Administration. The reg-  
7           ulations prescribed by the Board shall be subject to the  
8           rulemaking procedures established under section 553 of  
9           title 5, United States Code.

10          “(B) The Board may establish, alter, consolidate, or  
11          discontinue such organizational units or components with-  
12          in the Administration as the Board considers necessary  
13          or appropriate to carry out its functions, except that this  
14          subparagraph shall not apply with respect to any unit,  
15          component, or position provided for by this Act.

16          “(C) The Board may, with respect to the administra-  
17          tion of the old-age, survivors, and disability insurance pro-  
18          gram under title II and the supplemental security income  
19          program under title XVI, assign duties, and delegate, or  
20          authorize successive redelegations of, authority to act and  
21          to render decisions, to such officers and employees as the  
22          Board may find necessary. Within the limitations of such  
23          delegations, redelegations, or assignments, all official acts  
24          and decisions of such officers and employees shall have

1 the same force and effect as though performed or rendered  
2 by the Board.

3 “Executive Director

4 “(b)(1) There shall be in the Administration an Exec-  
5 utive Director who shall be appointed by the Social Secu-  
6 rity Board.

7 “(2)(A) The Executive Director shall be appointed  
8 for a term of four years. An individual appointed to a term  
9 of office as Executive Director after the commencement  
10 of such term of office may serve under such appointment  
11 only for the remainder of such term. An individual may,  
12 at the request of the Chairperson of the Board, serve as  
13 Executive Director after the expiration of his or her term  
14 for not more than one year until his or her successor has  
15 taken office. An individual may be appointed as Executive  
16 Director for additional terms.

17 “(B) An individual may be removed from the office  
18 of Executive Director before completion of his or her term  
19 only for cause found by the Board.

20 “(3) The Executive Director shall be compensated at  
21 the rate provided for level II of the Executive Schedule.

22 “(4) The Executive Director shall—

23 “(A) constitute the chief operating officer of the  
24 Administration, responsible for administering, in ac-  
25 cordance with applicable statutes and regulations,

1 the old-age, survivors, and disability insurance pro-  
2 gram under title II and the supplemental security  
3 income program under title XVI,

4 “(B) maintain an efficient and effective oper-  
5 ational structure for the Administration,

6 “(C) implement the long-term plans of the  
7 Board to promote and maintain the effective imple-  
8 mentation of such programs,

9 “(D) report annually to the Board on program  
10 costs under titles II and XVI, make annual budg-  
11 etary recommendations to the Board for the ongoing  
12 administrative costs of the Administration under this  
13 Act, and defend the recommendations before the  
14 Board,

15 “(E) advise the Board and the Congress on the  
16 effect on the administration of such programs of  
17 proposed legislative changes in such programs,

18 “(F) serve as Secretary of the Board of Trust-  
19 ees of the Federal Old-Age and Survivors Insurance  
20 Trust Fund and the Federal Disability Insurance  
21 Trust Fund,

22 “(G) report in December of each year to the  
23 Board for transmittal to the Congress concerning  
24 the administrative endeavors and accomplishments  
25 of the Administration, and

1           “(H) carry out such additional duties as are as-  
2           signed by the Board from time to time.

3 Any reference to the Board in this Act or any other provi-  
4 sion of law in connection with the exercise of a function  
5 of the Board which is delegated to the Executive Director  
6 pursuant to this section shall be considered a reference  
7 to the Executive Director.

8           “Deputy Director of Social Security

9           “(c)(1) There shall be in the Office of the Executive  
10 Director a Deputy Director, who shall be appointed by and  
11 serve at the pleasure of the Executive Director.

12          “(2) The Deputy Director shall be compensated at  
13 the rate provided for level III of the Executive Schedule.

14          “(3) The Deputy Director shall perform such duties  
15 and exercise such powers as the Executive Director shall  
16 from time to time assign or delegate. The Deputy Director  
17 shall be Acting Executive Director of the Administration  
18 during the absence or disability of the Executive Director  
19 and, unless the Board designates another officer of the  
20 Government as Acting Executive Director, in the event of  
21 a vacancy in the office of the Executive Director.

22           “General Counsel

23          “(d)(1) There shall be in the Administration a Gen-  
24 eral Counsel, who shall be appointed by and serve at the

1 pleasure of the Board. The General Counsel shall be the  
2 principal legal officer in the Administration.

3 “(2) The General Counsel shall be compensated at  
4 the rate provided for level IV of the Executive Schedule.

5 “Inspector General

6 “(e)(1) There shall be in the Administration an Office  
7 of the Inspector General. Such Office shall be headed by  
8 an Inspector General appointed in accordance with the In-  
9 spector General Act of 1978.

10 “(2) The Inspector General shall be compensated at  
11 the rate provided for level IV of the Executive Schedule.

12 “Beneficiary Ombudsman

13 “(f)(1) There shall be in the Administration an Office  
14 of the Beneficiary Ombudsman, to be headed by a Bene-  
15 ficiary Ombudsman appointed by the Board.

16 “(2)(A) The Beneficiary Ombudsman shall be ap-  
17 pointed for a term of five years, except that the individual  
18 first appointed to the Office of Beneficiary Ombudsman  
19 shall be appointed for a term ending September 30, 2000.  
20 An individual appointed to a term of office as Beneficiary  
21 Ombudsman after the commencement of such term may  
22 serve under such appointment only for the remainder of  
23 such term. An individual may, at the request of the Chair-  
24 person of the Board, serve as Beneficiary Ombudsman  
25 after the expiration of his or her term for not more than

1 one year until his or her successor has taken office. An  
2 individual may be appointed as Beneficiary Ombudsman  
3 for additional terms.

4 “(B) An individual may be removed from the office  
5 of Beneficiary Ombudsman before completion of his or her  
6 term only for cause found by the Board.

7 “(3) The Beneficiary Ombudsman shall be com-  
8 pensated at the rate provided for level V of the Executive  
9 Schedule.

10 “(4) The duties of the Beneficiary Ombudsman are  
11 as follows:

12 “(A) to represent within the Administration’s  
13 decisionmaking process the interests and concerns of  
14 beneficiaries under the old-age, survivors, and dis-  
15 ability insurance program under title II and the sup-  
16 plemental security income program under title XVI;

17 “(B) to review the Administration’s policies and  
18 procedures for possible adverse effects on such bene-  
19 ficiaries;

20 “(C) to recommend within the Administration’s  
21 decisionmaking process changes in policies which  
22 have caused problems for such beneficiaries;

23 “(D) to help resolve the problems under such  
24 programs of individual beneficiaries in unusual or

1       difficult circumstances, as determined by the Admin-  
2       istration; and

3               “(E) to represent within the Administration’s  
4       decisionmaking process the views of beneficiaries in  
5       the design of forms and the issuance of instructions.

6       “(5) The Board shall assure that the Office of the  
7       Beneficiary Ombudsman has staff sufficient to enable the  
8       Beneficiary Ombudsman to efficiently carry out his or her  
9       duties. Such staff shall be located in the regional offices,  
10      program centers, and central office of the Administration.

11       “(6) The annual report of the Board under section  
12      704 shall include a description of the activities of the Ben-  
13      eficiary Ombudsman.

14                       “Administrative Law Judge

15       “(g)(1) There shall be in the Administration an Of-  
16      fice of the Chief Administrative Law Judge, who shall be  
17      appointed by the Board. The duty of the Chief Adminis-  
18      trative Law Judge shall be to administer the affairs of  
19      the administrative law judges serving in the Administra-  
20      tion in a manner so as to ensure that hearings and other  
21      business are conducted by the administrative law judges  
22      in accordance with applicable law and regulations.

23       “(2) The Chief Administrative Law Judge shall re-  
24      port directly to the Board.”.

1 (b) CONFORMING AMENDMENTS RELATING TO COM-  
2 POSITION OF BOARD OF TRUSTEES OF OASDI TRUST  
3 FUNDS.—Section 201(c) of such Act (42 U.S.C. 401(c))  
4 is amended—

5 (1) in the first sentence, by striking “shall be  
6 composed of” and all that follows down through “ex  
7 officio”~~and~~ and inserting the following: “shall be com-  
8 posed of the members of the Social Security Board,  
9 the Secretary of the Treasury, the Secretary of  
10 Health and Human Services, all ex officio”;

11 (2) by inserting after the first sentence the fol-  
12 lowing new sentence: “The Chairperson of the Social  
13 Security Board shall be the Chairperson of the  
14 Board of Trustees.”; and

15 (3) by striking “Commissioner of Social Secu-  
16 rity” and inserting “Executive Director of the Social  
17 Security Administration”.

18 (c) INTERIM AUTHORITY OF THE COMMISSIONER.—  
19 The President shall nominate for appointment the initial  
20 members of the Social Security Board not later than April  
21 1, 1995. In the event that, as of October 1, 1995, all mem-  
22 bers of the Social Security Board have not entered upon  
23 office, until all members of the Board have entered upon  
24 office, the officer serving on October 1, 1995, as Commis-  
25 sioner of Social Security in the Department of Health and

1 Human Services (or Acting Commissioner, if applicable),  
2 or such officer's successor, shall, while continuing to serve  
3 as Commissioner of Social Security (or Acting Commis-  
4 sioner) in such Department, serve as head of the Social  
5 Security Administration established under section 701 of  
6 the Social Security Act (as amended by this Act) and shall  
7 assume the powers and duties of such Board and of the  
8 Executive Director under such Act (as amended by this  
9 Act).

10 **SEC. 103. PERSONNEL; BUDGETARY MATTERS; FACILITIES;**  
11 **AND PROCUREMENT; SEAL OF OFFICE.**

12 Section 703 of the Social Security Act (42 U.S.C.  
13 903) is amended to read as follows:

14 "ADMINISTRATIVE DUTIES OF THE SOCIAL SECURITY  
15 BOARD

16 "Personnel

17 "SEC. 703. (a)(1) The Social Security Board shall  
18 appoint such additional officers and employees as it con-  
19 siders necessary to carry out its functions. Except as oth-  
20 erwise provided in any other provision of law, such officers  
21 and employees shall be appointed, and their compensation  
22 shall be fixed, in accordance with title 5, United States  
23 Code.

24 "(2) The Board may procure the services of experts  
25 and consultants in accordance with the provisions of sec-  
26 tion 3109 of title 5, United States Code.

1       “(3) The Director of the Office of Personnel Manage-  
2 ment shall authorize for the Administration a total num-  
3 ber of Senior Executive Service positions which is greater  
4 than the number of such positions authorized in the Social  
5 Security Administration in the Department of Health and  
6 Human Services as of immediately before the date of the  
7 enactment of the Social Security Administrative Reform  
8 Act of 1994, to the extent that the greater number of such  
9 authorized positions is specified in the comprehensive  
10 workforce plan as established and revised by the Board  
11 under subsection (b)(1). The total number of such posi-  
12 tions authorized for the Administration pursuant to such  
13 section 3133 shall not at any time be less than the number  
14 of such authorized positions as of immediately before such  
15 date.

16       “(4) In addition to the positions of the Administra-  
17 tion in the Executive Schedule specified in section 702,  
18 the Administration is authorized six additional positions  
19 at level IV of the Executive Schedule and six additional  
20 positions at level V of the Executive Schedule.

21                                   “Budgetary Matters

22       “(b)(1) Appropriations requests for staffing and per-  
23 sonnel of the Administration shall be based upon a com-  
24 prehensive workforce plan, which shall be established and  
25 revised from time to time by the Board. The entire amount

1 of appropriations provided for the administrative costs of  
2 the Administration shall be apportioned in the time period  
3 provided in title 31, United States Code, for apportion-  
4 ment and shall be apportioned for the entire period of  
5 availability without restriction or deduction by the appor-  
6 tioning officer or employee of the Office of Management  
7 and Budget or any other entity within the executive  
8 branch of the Federal Government, except as otherwise  
9 provided in this subsection.

10       “(2) The report submitted pursuant to section 704  
11 shall include a section reflecting the use of budget author-  
12 ity provided to the Administration by quarters.

13       “(3)(A) The authority of the Administration for fa-  
14 cilities construction, and any authority of the Administra-  
15 tion for automated data processing procurement which is  
16 delegated thereto, shall be provided in the form of contract  
17 authority covering the total costs thereof, to be available  
18 until expended.

19       “(B) Amounts necessary for the liquidation of con-  
20 tract authority provided pursuant to this paragraph are  
21 hereby made available from the Federal Old-Age and Sur-  
22 vivors Insurance Trust Fund and the Federal Disability  
23 Insurance Trust Fund to the extent that the Board, with  
24 the concurrence of the Secretary of the Treasury, deter-  
25 mines that such amounts are not necessary to meet the

1 current obligations for benefit payments from the Trust  
2 Funds.

3 “(C) Funds appropriated for the Administration to  
4 be available on a contingency basis shall be apportioned  
5 only upon the occurrence of the stipulated contingency, as  
6 determined by the Board and reported to each House of  
7 the Congress.

8 “Seal of Office

9 “(c) The Board shall cause a seal of office to be made  
10 for the Administration of such design as the Board shall  
11 approve. Judicial notice shall be taken of such seal.”.

12 **SEC. 104. TRANSFERS TO THE NEW SOCIAL SECURITY AD-**  
13 **MINISTRATION.**

14 (a) **FUNCTIONS.**—There are transferred to the Social  
15 Security Administration all functions carried out by the  
16 Secretary of Health and Human Services with respect to  
17 the programs and activities the administration of which  
18 is vested in the Social Security Administration by reason  
19 of this Act and the amendments made thereby. The Social  
20 Security Board shall allocate such functions in accordance  
21 with sections 701, 702, and 703 of the Social Security  
22 Act (as amended by this Act).

23 (b) **PERSONNEL, ASSETS, ETC.**—(1) There are trans-  
24 ferred from the Department of Health and Human Serv-  
25 ices to the Social Security Administration, for appropriate

1 allocation by the Social Security Board in the Social Secu-  
2 rity Administration—

3 (A) the personnel (other than administrative  
4 law judges) employed in connection with the func-  
5 tions transferred by this Act and the amendments  
6 made thereby, as considered appropriate by the  
7 Board in consultation with the Secretary of Health  
8 and Human Services,

9 (B) such number of administrative law judges  
10 as are necessary to carry out the functions trans-  
11 ferred by this Act and the amendments made there-  
12 by, as determined by the Board in consultation with  
13 the Secretary of Health and Human Services, and

14 (C) the assets, liabilities, contracts, property,  
15 records, and unexpended balance of appropriations,  
16 authorizations, allocations, and other funds em-  
17 ployed, held, or used in connection with such func-  
18 tions, arising from such functions, or available, or to  
19 be made available, in connection with such functions.

20 (2) Unexpended funds transferred pursuant to this  
21 subsection shall be used only for the purposes for which  
22 the funds were originally authorized and appropriated.

23 (3) The Secretary of Health and Human Services  
24 shall terminate—

1           (A) six positions in the Department of Health  
2           and Human Services placed in level IV of the Execu-  
3           tive Schedule (or equivalent positions) other than po-  
4           sitions specifically required under section 5315 of  
5           title 5, United States Code, or any other provision  
6           of law, and

7           (B) six positions in such Department placed in  
8           level V of the Executive Schedule (or equivalent po-  
9           sitions) other than positions specifically required  
10          under section 5316 of such title or any other provi-  
11          sion of law.

12          (4) The transfer pursuant to this section of full-time  
13          personnel (except special Government employees) and  
14          part-time personnel holding permanent positions shall not  
15          cause any such employees to be separated or reduced in  
16          grade or compensation for 1 year after such transfer or  
17          October 1, 1995, whichever is later.

18          (c) ABOLISHMENT OF OFFICE OF COMMISSIONER IN  
19          THE DEPARTMENT OF HEALTH AND HUMAN SERV-  
20          ICES.—Effective upon the entry upon office of all initial  
21          members of the Social Security Board pursuant to section  
22          702 of the Social Security Act (as amended by this Act),  
23          the position of Commissioner of Social Security in the De-  
24          partment of Health and Human Services is abolished.

1 **SEC. 105. TRANSITIONAL RULES.**

2 (a) INTERIM AUTHORITY FOR APPOINTMENT AND  
3 COMPENSATION.—At any time on or after the date of the  
4 enactment of this Act—

5 ° (1) any of the officers provided for in section  
6 702 of the Social Security Act (as amended by this  
7 Act) may enter upon office, as provided in such sec-  
8 tion, and

9 (2) the Social Security Board, upon entry upon  
10 office of all of the members thereof, may prescribe  
11 regulations providing for the orderly transfer of pro-  
12 ceedings before the Secretary of Health and Human  
13 Services to the Social Security Board.

14 Funds available to any official or component of the De-  
15 partment of Health and Human Services, functions of  
16 which are transferred to the Social Security Board or the  
17 Social Security Administration by this Act, may be used,  
18 with the approval of the Director of the Office of Manage-  
19 ment and Budget, to pay the compensation and expenses  
20 of any officer entering upon office pursuant to this section  
21 until such time as funds for that purpose are otherwise  
22 available.

23 (b) CONTINUATION OF ORDERS, DETERMINATIONS,  
24 RULES, REGULATIONS, ETC.—All orders, determinations,  
25 rules, regulations, permits, contracts, collective bargaining

1 agreements, recognitions of labor organizations, certifi-  
2 cates, licenses, and privileges—

3           (1) which have been issued, made, promulgated,  
4 granted, or allowed to become effective, in the exer-  
5 cise of functions (A) which were exercised by the  
6 Secretary of Health and Human Services (or his del-  
7 egate), and (B) which relate to functions which, by  
8 reason of this Act, the amendments made thereby,  
9 and regulations prescribed thereunder, are vested in  
10 the Social Security Board, and

11           (2) which are in effect immediately before Octo-  
12 ber 1, 1995,  
13 shall (to the extent that they relate to functions described  
14 in paragraph (1)(B)) continue in effect according to their  
15 terms until modified, terminated, suspended, set aside, or  
16 repealed, in accordance with law, by such Board.

17           (c) CONTINUATION OF PROCEEDINGS.—The provi-  
18 sions of this Act (including the amendments made there-  
19 by) shall not affect any proceeding pending before the Sec-  
20 retary of Health and Human Services immediately before  
21 October 1, 1995, with respect to functions vested (by rea-  
22 son of this Act, the amendments made thereby, and regu-  
23 lations prescribed thereunder) in the Social Security  
24 Board, except that such proceedings, to the extent that  
25 they relate to such functions, shall continue before such

1 Board. Orders shall be issued under any such proceeding,  
2 appeals taken therefrom, and payments shall be made pur-  
3 suant to such orders, in like manner as if this Act had  
4 not been enacted, and orders issued in any such proceed-  
5 ing shall continue in effect until modified, terminated, su-  
6 perseded, or repealed by such Board, by a court of com-  
7 petent jurisdiction, or by operation of law.

8 (d) CONTINUATION OF SUITS.—Except as provided  
9 in this subsection—

10 (1) the provisions of this Act shall not affect  
11 suits commenced prior to October 1, 1995; and

12 (2) in all such suits proceedings shall be had,  
13 appeals taken, and judgments rendered, in the same  
14 manner and effect as if this Act had not been en-  
15 acted. No cause of action, and no suit, action, or  
16 other proceeding commenced by or against any offi-  
17 cer in his official capacity as an officer of the De-  
18 partment of Health and Human Services, shall abate  
19 by reason of the enactment of this Act. Causes of  
20 action, suits, actions, or other proceedings may be  
21 asserted by or against the United States and the So-  
22 cial Security Administration, or such official of such  
23 Administration as may be appropriate, and, in any  
24 litigation pending immediately before October 1,  
25 1995, the court may at any time, on its own motion

1 or that of a party, enter an order which will give ef-  
2 fect to the provisions of this subsection (including,  
3 where appropriate, an order for substitution of par-  
4 ties).

5 (e) CONTINUATION OF PENALTIES.—This Act shall  
6 not have the effect of releasing or extinguishing any crimi-  
7 nal prosecution, penalty, forfeiture, or liability incurred as  
8 a result of any function which (by reason of this Act),  
9 the amendments made thereby, and regulations prescribed  
10 thereunder) is vested in the Social Security Board.

11 (f) JUDICIAL REVIEW.—Orders and actions of the  
12 Social Security Board in the exercise of functions vested  
13 in such Board under this Act (and the amendments made  
14 thereby) shall be subject to judicial review to the same  
15 extent and in the same manner as if such orders had been  
16 made and such actions had been taken by the Secretary  
17 of Health and Human Services in the exercise of such  
18 functions immediately before October 1, 1995. Any statu-  
19 tory requirements relating to notice, hearings, action upon  
20 the record, or administrative review that apply to any  
21 function so vested in such Board shall continue to apply  
22 to the exercise of such function by such Board.

23 (g) EXERCISE OF FUNCTIONS.—In the exercise of the  
24 functions vested in the Social Security Board under this  
25 Act, the amendments made thereby, and regulations pre-

1 scribed thereunder, such Board shall have the same au-  
2 thority as that vested in the Secretary of Health and  
3 Human Services with respect to the exercise of such func-  
4 tions immediately preceding the vesting of such functions  
5 in such Board, and actions of such Board shall have the  
6 same force and effect as when exercised by such Secretary.

7 (h) OPERATION OF TRANSITIONAL RULES IN THE  
8 EVENT OF INTERIM AUTHORITY IN THE COMMIS-  
9 SIONER.—For purposes of this section, in any case in  
10 which the powers and duties to be transferred to the Social  
11 Security Board are transferred to the Commissioner of So-  
12 cial Security (or acting Commissioner) in the Department  
13 of Health and Human Services for an interim period pur-  
14 suant to section 102(c), the preceding provisions of this  
15 section shall apply with respect to the transfer of such  
16 powers and duties to and from such Commissioner (or act-  
17 ing Commissioner) pursuant to section 102(c) in the same  
18 manner and to the same extent as they would have applied  
19 to a direct transfer from the Secretary of Health and  
20 Human Services to the Social Security Board if all mem-  
21 bers of the Board had entered upon office.

22 **SEC. 106. CONFORMING AMENDMENTS TO TITLES II AND**  
23 **XVI OF THE SOCIAL SECURITY ACT.**

24 (a) IN GENERAL.—Title II of the Social Security Act  
25 (other than section 201, section 218(d), section 226, sec-

1 tion 226A, and section 231(c)) and title XVI of such Act  
2 are each amended—

3 (1) by striking, wherever it appears therein,  
4 “Secretary of Health and Human Services” and in-  
5 serting “Social Security Board”;

6 (2) by striking, wherever it appears therein,  
7 “Department of Health and Human Services” and  
8 inserting “Social Security Administration”;

9 (3) by striking, wherever it appears therein,  
10 “Department” (but only if it is not immediately suc-  
11 ceeded by the words “of Health and Human Serv-  
12 ices”, and only if it is used in reference to the De-  
13 partment of Health and Human Services) and in-  
14 serting “Administration”;

15 (4) by striking, wherever it appears therein,  
16 each of the following words (but, in the case of any  
17 such word only if such word refers to the Secretary  
18 of Health and Human Services): “Secretary”, “Sec-  
19 retary’s”, “his”, “him”, and “he”, and inserting (in  
20 the case of the word “Secretary”) “Social Security  
21 Board”, (in the case of the word “Secretary’s”)  
22 “Board’s”, (in the case of the word “his”) “the  
23 Board’s”, (in the case of the word “him”) “the  
24 Board”, and (in the case of the word “he”) “the  
25 Board”; and

1           (5) by striking, wherever it appears therein,  
2           “Internal Revenue Code of 1954” and inserting “In-  
3           ternal Revenue Code of 1986”.

4           (b) AMENDMENTS TO SECTION 218.—Section 218(d)  
5 of such Act (42 U.S.C. 418(d)) is amended by striking  
6 “Secretary” each place it appears in paragraphs (3) and  
7 (7) and inserting “Social Security Board”.

8           (c) AMENDMENTS TO SECTION 222.—Section 222(d)  
9 of such Act (42 U.S.C. 422(d)) is amended—

10           (1) in the last sentence of paragraph (1), by  
11           striking “Commissioner of Social Security” and in-  
12           serting “Executive Director of the Social Security  
13           Administration”; and

14           (2) in the first sentence of paragraph (2), by  
15           striking “Commissioner of Social Security” and in-  
16           serting “Executive Director of the Social Security  
17           Administration”.

18           (d) AMENDMENT TO SECTION 231.—Section 231(c)  
19 of such Act (42 U.S.C. 431(c)) is amended by striking  
20 “Secretary determines” and inserting “Social Security  
21 Board and the Secretary jointly determine”.

22           (e) AMENDMENT TO SECTION 1615.—Section  
23 1615(d) of such Act (422 U.S.C. 1832d(d)) is amended  
24 by striking “Commissioner of Social Security” and insert-

1 ing “Executive Director of the Social Security Administra-  
2 tion”.

3 **SEC. 107. OTHER CONFORMING AMENDMENTS.**

4 Title VII of the Social Security Act is amended—

5 (1) by striking section 704 (42 U.S.C. 904) and  
6 inserting the following new section:

7 “REPORTS

8 “SEC. 704. The Secretary and the Social Security  
9 Board shall make full reports to Congress, within 120  
10 days after the beginning of each regular session, of the  
11 administration of the functions with which they are  
12 charged under this Act. In addition to the number of cop-  
13 ies of such reports authorized by other law to be printed,  
14 there is hereby authorized to be printed not more than  
15 5,000 copies of each such report for use by the Secretary  
16 and Social Security Board for distribution to Members of  
17 Congress and to State and other public or private agencies  
18 or organizations participating in or concerned with the  
19 programs provided for in this Act.”;

20 (2) in section 709(b)(2) (42 U.S.C. 910(b)(2)),  
21 by striking “(as estimated by the Secretary)” and  
22 inserting “, as estimated by the Social Security  
23 Board or the Secretary (whichever administers the  
24 program involved),”; and

25 (3) by adding at the end thereof the following  
26 new section:

## 1           “DUTIES AND AUTHORITY OF SECRETARY

2           “SEC. 712. (a) The Secretary shall perform the du-  
3 ties imposed upon him by this Act and shall also have the  
4 duty of studying and making recommendations as to the  
5 most effective methods of providing economic security and  
6 as to legislation and matters of administrative policy con-  
7 cerning the programs administered by the Secretary and  
8 related subjects; except that nothing in this section shall  
9 be construed to require the Secretary to make studies or  
10 recommendations with respect to programs administered  
11 by the Social Security Administration.

12          “(b) The Secretary is authorized to appoint and fix  
13 the compensation of such officers and employees, and to  
14 make such expenditures, as may be necessary for carrying  
15 out the Secretary’s functions under this Act. Appoint-  
16 ments of attorneys and experts may be made without re-  
17 gard to the civil service laws.”.

18   **SEC. 108. RULES OF CONSTRUCTION.**

19          (a) **REFERENCES TO THE DEPARTMENT OF HEALTH**  
20 **AND HUMAN SERVICES.**—Whenever any reference is made  
21 in any provision of law (other than this Act or a provision  
22 of law amended by this Act), regulation, rule, record, court  
23 order, or other document to the Department of Health and  
24 Human Services with respect to such Department’s func-  
25 tions under the old-age, survivors, and disability insurance

1 program under title II of the Social Security Act or the  
2 supplemental security income program under title XVI of  
3 such Act, such reference shall be considered a reference  
4 to the Social Security Administration.

5 (b) REFERENCES TO THE SECRETARY OF HEALTH  
6 AND HUMAN SERVICES.—Whenever any reference is made  
7 in any provision of law (other than this Act or a provision  
8 of law amended by this Act), regulation, rule, record, court  
9 order, or other document to the Secretary of Health and  
10 Human Services with respect to such Secretary's functions  
11 under such programs, such reference shall be considered  
12 a reference to the Social Security Board.

13 (c) REFERENCES TO OTHER OFFICERS AND EM-  
14 PLOYEES.—Whenever any reference is made in any provi-  
15 sion of law (other than this Act or a provision of law  
16 amended by this Act), regulation, rule, record, or docu-  
17 ment to any other officer or employee of the Department  
18 of Health and Human Services with respect to such offi-  
19 cer's or employee's functions under such programs, such  
20 reference shall be considered a reference to the appro-  
21 priate officer or employee of the Social Security Adminis-  
22 tration.

1 **SEC. 109. EFFECTIVE DATES.**

2 (a) **IN GENERAL.**—Sections 101, 102(a), 103, 104,  
3 106, 107, and 108 of this Act (and the amendments made  
4 thereby) shall take effect October 1, 1995.

5 (b) **EXCEPTIONS.**—Section 102(b) of this Act shall  
6 take effect upon the entry upon office of all initial mem-  
7 bers of the Social Security Board. Sections 102(c) and  
8 105 of this Act shall take effect on the date of the enact-  
9 ment of this Act.

10 (c) **NEW SPENDING AUTHORITY.**—Any new spending  
11 authority provided by this title shall be effective for any  
12 fiscal year only to such extent or in such amounts as are  
13 provided in advance in appropriation Acts.

14 **TITLE II—IMPROVEMENTS TO**  
15 **THE OLD-AGE, SURVIVORS,**  
16 **AND DISABILITY INSURANCE**  
17 **PROGRAM**

18 **SEC. 201. RESTRICTIONS ON PAYMENT OF BENEFITS BASED**  
19 **ON DISABILITY TO SUBSTANCE ABUSERS.**

20 (a) **AMENDMENTS RELATING TO BENEFITS BASED**  
21 **ON DISABILITY UNDER TITLE II OF THE SOCIAL SECUR-**  
22 **ITY ACT.**—

23 (1) **REQUIRED PAYMENT OF BENEFITS TO REP-**  
24 **RESENTATIVE PAYEES.**—

1 (A) IN GENERAL.—Section 205(j)(1) of  
2 the Social Security Act (42 U.S.C. 405(j)(1)) is  
3 amended—

4 (i) by inserting after the first sentence  
5 the following new sentence: “In the case of  
6 an individual entitled to benefits based on  
7 disability, if alcoholism or drug addiction is  
8 a contributing factor material to the Sec-  
9 retary’s determination that the individual  
10 is under a disability, certification of pay-  
11 ment of such benefits to a representative  
12 payee shall be deemed to serve the interest  
13 of such individual under this title.”; and

14 (ii) in the last sentence, by inserting  
15 “, if the interest of the individual under  
16 this title would be served thereby,” after  
17 “alternative representative payee or”.

18 (B) EFFECTIVE DATE.—The amendments  
19 made by subparagraph (A) shall apply with re-  
20 spect to benefits for months beginning after  
21 180 days after the date of the enactment of this  
22 Act.

23 (C) STUDY REGARDING FEASIBILITY,  
24 COST, AND EQUITY OF REQUIRING REPRESENT-  
25 ATIVE PAYEES FOR ALL DISABILITY BENE-

1           BENEFICIARIES SUFFERING FROM ALCOHOLISM OR  
2           DRUG ADDICTION.—

3           (i) STUDY.—As soon as practicable  
4           after the date of the enactment of this Act,  
5           the Secretary of Health and Human Serv-  
6           ices shall conduct a study of the feasibility,  
7           cost, and equity of requiring representative  
8           payees for all individuals entitled to bene-  
9           fits based on disability under title II or  
10          XVI of the Social Security Act who suffer  
11          from alcoholism or drug addiction, irre-  
12          spective of whether the alcoholism or drug  
13          addiction was material in any case to the  
14          Secretary's determination of disability.

15          (ii) REPORT.—Not later than April 1,  
16          1995, the Secretary shall transmit to the  
17          Committee on Ways and Means of the  
18          House of Representatives and the Commit-  
19          tee on Finance of the Senate a report set-  
20          ting forth the findings of the Secretary  
21          based on such Study. Such report shall in-  
22          clude such recommendations for adminis-  
23          trative or legislative changes as the Sec-  
24          retary considers appropriate.

1           (2) INCREASED RELIANCE ON PROFESSIONAL  
2 REPRESENTATIVE PAYEES.—

3           (A) PREFERENCE REQUIRED FOR ORGANI-  
4 ZATIONAL REPRESENTATIVE PAYEES.—Section  
5 205(j)(2)(C) of such Act (42 U.S.C.  
6 405(j)(2)(C)) is amended by adding at the end  
7 the following new clause:

8           “(v) In selecting under this paragraph any person to  
9 serve as the representative payee for an individual entitled  
10 to benefits based on disability, if alcoholism or drug addic-  
11 tion is a contributing factor material to the Secretary’s  
12 determination that the individual is under a disability,  
13 preference shall be given to community-based nonprofit so-  
14 cial service agencies licensed or bonded by the State, or  
15 State or local government agencies whose mission is to  
16 carry out income maintenance, social service, or health  
17 care-related activities.”.

18           (B) AVAILABILITY OF PUBLIC AGENCIES  
19 AND OTHER QUALIFIED ORGANIZATIONS TO  
20 SERVE AS REPRESENTATIVE PAYEES.—Section  
21 205(j)(4) of such Act (42 U.S.C. 405(j)(4)) is  
22 amended—

23           (i) in subparagraph (A)(ii), by insert-  
24 ing “(\$50.00 per month in the case of an  
25 individual who is entitled to benefits based

1 on disability if alcoholism or drug addic-  
2 tion is a contributing factor material to the  
3 Secretary's determination that the individ-  
4 ual is under a disability)" after "\$25.00  
5 per month"; and

6 (ii) in subparagraph (B)—

7 (I) by inserting "State or local  
8 government agency whose mission is  
9 to carry out income maintenance, so-  
10 cial service, or health care-related ac-  
11 tivities, or any" after "means any";

12 (II) by striking "representative  
13 payee and which," and inserting "rep-  
14 resentative payee, if such agency,";  
15 and

16 (III) by striking ", and" at the  
17 end of clause (ii) and inserting a pe-  
18 riod.

19 (C) DEFINITION.—Section 205(j) of such  
20 Act (42 U.S.C. 405(j)) is amended by adding at  
21 the end the following new paragraph:

22 "(7) For purposes of this subsection, the term 'bene-  
23 fit based on disability' of an individual means a disability  
24 insurance benefit of such individual under section 223 or  
25 a child's, widow's, or widower's insurance benefit of such

1 individual under section 202 based on such individual's  
2 disability.”.

3 (3) NONPAYMENT OR TERMINATION OF BENE-  
4 FITS BY REASON OF NONCOMPLIANCE WITH TREAT-  
5 MENT REQUIREMENTS.—

6 (A) IN GENERAL.—Section 225 of such  
7 Act (42 U.S.C. 425) is amended—

8 (i) by striking the heading and insert-  
9 ing the following:

10 “ADDITIONAL RULES RELATING TO BENEFITS BASED ON  
11 DISABILITY

12 “Suspension of Benefits”;

13 (ii) by inserting before subsection (b)  
14 the following new heading:

15 “Continued Payments During Rehabilitation Program”;  
16 and

17 (iii) by adding at the end the follow-  
18 ing new subsection:

19 “Nonpayment or Termination of Benefits for Failure to  
20 Undergo Required Treatment for Alcoholism or  
21 Drug Addiction

22 “(c)(1) Notwithstanding any other provision of this  
23 title, in the case of any individual entitled to benefits  
24 based on disability, if alcoholism or drug addiction is a  
25 contributing factor material to the Secretary’s determina-  
26 tion that such individual is under a disability and such

1 individual is determined by the Secretary not to be in com-  
2 pliance with the requirements of this subsection for a  
3 month, such benefits shall be suspended for a period com-  
4 mencing with such month and ending with the month pre-  
5 ceding the first month, after the determination of non-  
6 compliance, in which such individual demonstrates that he  
7 or she has reestablished and maintained compliance with  
8 such requirements for the applicable period specified in  
9 paragraph (3).

10       “(2)(A) An individual described in paragraph (1) is  
11 in compliance with the requirements of this subsection for  
12 a month if such individual in such month undergoes any  
13 medical or psychological treatment that may be appro-  
14 priate, for such individual’s condition diagnosed as sub-  
15 stance abuse or alcohol abuse and for the stage of such  
16 individual’s rehabilitation, at an institution or facility ap-  
17 proved for purposes of this subsection by the Secretary,  
18 and complies in such month with the terms, conditions,  
19 and requirements of such treatment and with require-  
20 ments imposed by the Secretary under paragraph (6).

21       “(B) An individual described in paragraph (1) shall  
22 not be determined to be not in compliance with the re-  
23 quirements of this subsection for a month if access by such  
24 individual to such treatment is not reasonably available

1 for that month, as determined under regulations of the  
2 Secretary.

3 “(3) The applicable period specified in this paragraph  
4 is:

5 “(A) 2 consecutive months, in the case of a  
6 first determination that an individual is not in com-  
7 pliance with the requirements of this subsection,

8 “(B) 3 consecutive months, in the case of the  
9 second such determination with respect to the indi-  
10 vidual, and

11 “(C) 6 consecutive months, in the case of the  
12 third or subsequent such determination with respect  
13 to the individual.

14 “(4) In any case in which an individual’s benefit is  
15 suspended for a period of 12 consecutive months for fail-  
16 ure to comply with treatment described in paragraph (2)  
17 of this subsection, the month following such period shall  
18 be deemed, for purposes of section 223(a)(1) or subsection  
19 (d)(1)(G)(i), (e)(1), or (f)(1) of section 202 (as applica-  
20 ble), as the termination month with respect to such entitle-  
21 ment.

22 “(5)(A) Subject to subparagraph (B), monthly insur-  
23 ance benefits under this title which would be payable to  
24 any individual (other than the disabled individual to whom  
25 benefits are not payable by reason of this subsection) on

1 the basis of the wages and self-employment income of such  
2 disabled individual but for the provisions of paragraph (1)  
3 or (4), shall be payable as though such disabled individual  
4 were receiving such benefits which are not payable under  
5 this subsection (and, in the case of a disabled individual  
6 whose entitlement is terminated under paragraph (4), as  
7 though such disabled individual's entitlement were not ter-  
8 minated).

9       “(B) If the monthly insurance benefits of a disabled  
10 individual referred to in subparagraph (A) are not payable  
11 by reason of termination of entitlement under paragraph  
12 (4), monthly insurance benefits which are payable to any  
13 other individual on the basis of the wages and self-employ-  
14 ment income of such disabled individual pursuant to sub-  
15 paragraph (A) shall not be payable for any month after  
16 2 years after the last month of such entitlement.

17       “(6)(A) The Secretary shall provide for the monitor-  
18 ing and testing of all individuals who are receiving benefits  
19 under this title and who as a condition of payment of such  
20 benefits are required to be undergoing treatment and com-  
21 plying with the terms, conditions, and requirements there-  
22 of as described in paragraph (2)(A), in order to assure  
23 such compliance and to determine the extent to which the  
24 imposition of such requirements is contributing to the  
25 achievement of the purposes of this title. The Secretary

1 shall annually submit to the Congress a full and complete  
2 report on the Secretary's activities under this paragraph.

3       “(B) The Secretary, in consultation with drug and  
4 alcohol treatment professionals, shall issue regulations—

5           “(i) defining appropriate treatment for alcohol-  
6 ics and drug addicts who are subject to required  
7 medical or psychological treatment under this sub-  
8 section, and

9           “(ii) establishing guidelines to be used to review  
10 and evaluate their compliance, including measures of  
11 the progress of participants in such programs.

12       “(C)(i) For purposes of carrying out the require-  
13 ments of subparagraphs (A) and (B), the Secretary shall  
14 establish in each State a referral and monitoring agency  
15 for such State.

16       “(ii) Each referral and monitoring agency for a State  
17 shall—

18           “(I) identify appropriate placements, for indi-  
19 viduals residing in such State who are entitled to  
20 benefits based on disability and with respect to  
21 whom alcoholism or drug addiction is a contributing  
22 factor material to the Secretary's determination that  
23 they are under a disability, where they may obtain  
24 treatment described in paragraph (2)(A),

1           “(II) refer such individuals to such placements  
2           for such treatment, and

3           “(III) monitor compliance with the require-  
4           ments of paragraph (2)(A) by individuals who are  
5           referred by the agency to such placements and  
6           promptly report failures to comply to the Secretary.

7           “(7) In the case of any individual who is entitled to  
8           a benefit based on disability for any month, if alcoholism  
9           or drug addiction is a contributing factor material to the  
10          Secretary’s determination that the individual is under a  
11          disability, payment of any past-due monthly insurance  
12          benefits under this title to which such individual is entitled  
13          shall be made in any month only to the extent that the  
14          sum of—

15                 “(A) the amount of such past-due benefit paid  
16                 in such month, and

17                 “(B) the amount of any benefit for the preced-  
18                 ing month under such current entitlement which is  
19                 payable in such month,

20          does not exceed 200 percent of the amount of such benefit  
21          for the preceding month.

22                 “(8) For purposes of this subsection, the term ‘bene-  
23                 fit based on disability’ of an individual means a disability  
24                 insurance benefit of such individual under section 223 or  
25                 a child’s, widow’s, or widower’s insurance benefit of such

1 individual under section 202 based on the disability of  
2 such individual.”.

3 (B) PRESERVATION OF MEDICARE BENE-  
4 FITS.—Section 226 of such Act (42 U.S.C.  
5 426) is amended by adding at the end the fol-  
6 lowing:

7 “(i) For purposes of this section, each person whose  
8 benefit for any month is not payable by reason of para-  
9 graph (1) of section 225(c) (and is not terminated by rea-  
10 son of paragraph (4) of section 225(c)) shall be treated  
11 as entitled to such benefit for such month if such person  
12 would be entitled to such benefit for such month in the  
13 absence of such section.”.

14 (C) EFFECTIVE DATE.—The amendments  
15 made by this paragraph (other than section  
16 225(c)(6)(C) of the Social Security Act added  
17 by this paragraph) shall apply with respect to  
18 benefits based on disability (as defined in sec-  
19 tion 225(c)(8) of the Social Security Act, added  
20 by this section) of individuals becoming eligible  
21 for such benefits after 180 days after the date  
22 of the enactment of this Act. For purposes of  
23 determining eligibility for benefits under this  
24 subparagraph, the rules applicable in determin-  
25 ing eligibility under section 215(a)(3)(B)(ii) of

1 the Social Security Act shall apply. Section  
2 225(c)(6)(C) of the Social Security Act shall  
3 take effect 180 days after the date of the enact-  
4 ment of this Act.

5 (4) IRRELEVANCE OF LEGALITY OF SERVICES  
6 PERFORMED IN DETERMINING SUBSTANTIAL GAIN-  
7 FUL ACTIVITY.—

8 (A) IN GENERAL.—Section 223(d)(4) of  
9 such Act (42 U.S.C. 423(d)(4)) is amended—

10 (i) by inserting “(A)” after “(4)”; and

11 (ii) by adding at the end the following

12 new subparagraph:

13 “(B) In determining under subparagraph (A) when  
14 services performed or earnings derived from services dem-  
15 onstrate an individual’s ability to engage in substantial  
16 gainful activity, the Secretary apply the criteria described  
17 in subparagraph (A) with respect to services performed  
18 by any individual without regard to the legality of such  
19 services.”.

20 (B) EFFECTIVE DATE.—The amendments  
21 made by this paragraph shall take effect on the  
22 date of the enactment of this Act.

23 (b) AMENDMENTS RELATING TO SUPPLEMENTAL SE-  
24 CURITY INCOME BENEFITS UNDER TITLE XVI OF THE  
25 SOCIAL SECURITY ACT.—

1           (1) REQUIRED PAYMENT OF BENEFITS TO REP-  
2       RESENTATIVE PAYEES.—

3           (A) IN GENERAL.—Section 1631(a)(2)(A)  
4       of the Social Security Act (42 U.S.C.  
5       1383(a)(2)(A)) is amended—

6           (i) in clause (ii), by adding at the end  
7       the following: “In the case of an individual  
8       entitled to benefits under this title by rea-  
9       son of disability, if alcoholism or drug ad-  
10      diction is a contributing factor material to  
11      the Secretary’s determination that the in-  
12      dividual is disabled, the payment of such  
13      benefits to a representative payee shall be  
14      deemed to serve the interest of such indi-  
15      vidual under this title.”; and

16          (ii) in clause (iii), by striking “to the  
17      individual or eligible spouse or to an alter-  
18      native representative payee of the individ-  
19      ual or eligible spouse” and inserting “to an  
20      alternative representative payee of the indi-  
21      vidual or eligible spouse or, if the interest  
22      of the individual under this title would be  
23      served thereby, to the individual or eligible  
24      spouse”.

1 (B) EFFECTIVE DATE.—The amendments  
2 made by subparagraph (A) shall apply with re-  
3 spect to benefits for months beginning after  
4 180 days after the date of the enactment of this  
5 Act.

6 (2) INCREASED RELIANCE ON PROFESSIONAL  
7 REPRESENTATIVE PAYEES.—

8 (A) PREFERENCE REQUIRED FOR ORGANI-  
9 ZATIONAL REPRESENTATIVE PAYEES.—Section  
10 1631(a)(2)(B) of such Act (42 U.S.C.  
11 1383(a)(2)(B)) is amended—

12 (i) by redesignating clauses (vii)  
13 through (xii) as clauses (viii) through  
14 (xiii), respectively;

15 (ii) by inserting after clause (vi) the  
16 following:

17 “(vii) In selecting under this subparagraph any per-  
18 son to serve as the representative payee for an individual  
19 entitled to benefits under this title by reason of disability,  
20 if alcoholism or drug addiction is a contributing factor ma-  
21 terial to the Secretary’s determination that the individual  
22 is disabled, preference shall be given to community-based  
23 nonprofit social service agencies licensed or bonded by the  
24 State, or State or local government agencies whose mis-

1 sion is to carry out income maintenance, social service,  
2 or health care-related activities.”;

3 (iii) in clause (viii) (as so redesign-  
4 nated), by striking “clause (viii)” and in-  
5 serting “clause (ix)”;

6 (iv) in clause (ix) (as so redesignated),  
7 by striking “(vii)” and inserting “(viii)”;

8 (v) in clause (xiii) (as so redesign-  
9 nated)—

10 (I) by striking “(xi)” and insert-  
11 ing “(xii)”;

12 (II) by striking “(x)” and insert-  
13 ing “(xi)”.

14 (B) AVAILABILITY OF PUBLIC AGENCIES  
15 AND OTHER QUALIFIED ORGANIZATIONS TO  
16 SERVE AS REPRESENTATIVE PAYEES.—Section  
17 1631(a)(2)(D) of such Act (42 U.S.C.  
18 1383(a)(2)(D)) is amended—

19 (i) in clause (i)(II), by inserting  
20 “(\$50.00 per month in the case of an indi-  
21 vidual who is entitled to benefits under this  
22 title by reason of disability if alcoholism or  
23 drug addiction is a contributing factor ma-  
24 terial to the Secretary’s determination that

1 the individual is disabled)” after “\$25.00  
2 per month”; and

3 (ii) in clause (ii)—

4 (I) by inserting “State or local  
5 government agency whose mission is  
6 to carry out income maintenance, so-  
7 cial service, or health care-related ac-  
8 tivities, or any” after “means any”;

9 (II) by inserting a comma after  
10 “service agency”;

11 (III) by adding “and” at the end  
12 of subclause (I); and

13 (IV) in subclause (II)—

14 (aa) by adding “and” at the  
15 end of item (aa);

16 (bb) by striking “; and” at  
17 the end of item (bb) and insert-  
18 ing a period; and

19 (cc) by striking item (cc).

20 (3) NONPAYMENT OR TERMINATION OF BENE-  
21 FITS BY REASON OF CONTINUED SUBSTANCE ABUSE  
22 OR ALCOHOL ABUSE.—

23 (A) IN GENERAL.—Section 1611(e)(3) of  
24 such Act (42 U.S.C. 1382(e)(3)), is amended  
25 by redesignating subparagraph (B) as subpara-

1 graph (C) and by inserting after subparagraph  
2 (A) the following:

3 “(B)(i) Notwithstanding any other provision of this  
4 title, in the case of any individual entitled to benefits  
5 under this title solely by reason of disability, if alcoholism  
6 or drug addiction is a contributing factor material to the  
7 Secretary’s determination that such individual is disabled  
8 and such individual is determined by the Secretary not  
9 to be in compliance with the requirements of this subpara-  
10 graph for a month, such benefits shall be suspended for  
11 a period commencing with such month and ending with  
12 the month preceding the first month, after the determina-  
13 tion of noncompliance, in which such individual dem-  
14 onstrates that he or she has reestablished and maintained  
15 compliance with such requirements for the applicable pe-  
16 riod specified in clause (iii).

17 “(ii)(I) An individual described in clause (i) is in com-  
18 pliance with the requirements of this subparagraph for a  
19 month if the individual in such month undergoes any med-  
20 ical or psychological treatment that may be appropriate,  
21 for the individual’s condition diagnosed as substance  
22 abuse or alcohol abuse and for the stage of the individual’s  
23 rehabilitation, at an institution or facility approved for  
24 purposes of this subparagraph by the Secretary, and com-  
25 plies in such month with the terms, conditions, and re-

1 requirements of such treatment and with requirements im-  
2 posed by the Secretary under subparagraph (C).

3       “(II) An individual described in clause (i) shall not  
4 be determined to be not in compliance with the require-  
5 ments of this subparagraph for a month if access by such  
6 individual to such treatment is not reasonably available  
7 for the month, as determined under regulations of the Sec-  
8 retary.

9       “(iii) The applicable period specified in this clause  
10 is—

11               “(I) 2 consecutive months, in the case of a 1st  
12 determination that an individual is not in compliance  
13 with the requirements of this subparagraph;

14               “(II) 3 consecutive months, in the case of the  
15 2nd such determination with respect to the individ-  
16 ual; or

17               “(III) 6 consecutive months, in the case of the  
18 3rd or subsequent such determination with respect  
19 to the individual.

20       “(iv) An individual shall not be an eligible individual  
21 for purposes of this title for the 12-month period that be-  
22 gins with the end of any period of 12 consecutive months  
23 for which the benefits of the individual under this title  
24 have been suspended by reason of this subparagraph.

1       “(v)(I) The Secretary shall not, in a month, pay to  
2 an individual described in clause (i) benefits under this  
3 title the payment of which is past due, in an amount that  
4 exceeds the amount of benefits under this title which are  
5 payable to the individual for the month and the payment  
6 of which is not past due.

7       “(II) As used in subclause (I) of this clause, the term  
8 ‘benefits under this title’ includes supplementary pay-  
9 ments of the type described in section 1616(a) and pay-  
10 ments pursuant to an agreement entered into under sec-  
11 tion 212(a) of Public Law 93-66.”.

12                   (B) REFERRAL, MONITORING, AND TREAT-  
13                   MENT.—Section 1611(e)(3)(C) of such Act (42  
14                   U.S.C. 1382(e)(3)(C)), as so designated by the  
15                   amendment made by subparagraph (A) of this  
16                   paragraph, is amended—

17                   (i) by inserting “(i)” after “(C)”; and

18                   (ii) by adding after and below the end  
19                   following:

20       “(ii) The Secretary, in consultation with drug and al-  
21cohol treatment professionals, shall issue regulations—

22                   “(I) defining appropriate treatment for alcohol-  
23                   ics and drug addicts who are subject to required  
24                   medical or psychological treatment under this sub-  
25                   paragraph; and

1           “(II) establishing guidelines to be used to re-  
2           view and evaluate their compliance, including meas-  
3           ures of the progress of participants in such pro-  
4           grams.

5           “(iii)(I) For purposes of carrying out the require-  
6           ments of clauses (i) and (ii), the Secretary shall establish  
7           in each State a referral and monitoring agency for the  
8           State.

9           “(II) Each referral and monitoring agency for a State  
10          shall—

11           “(aa) identify appropriate placements, for indi-  
12           viduals residing in the State who are entitled to ben-  
13           efits under this title by reason of disability and with  
14           respect to whom alcoholism or drug addiction is a  
15           contributing factor material to the Secretary’s deter-  
16           mination that they are disabled, where they may ob-  
17           tain treatment described in subparagraph (B)(ii)(I);

18           “(bb) refer such individuals to such placements  
19           for such treatment; and

20           “(cc) monitor compliance with the requirements  
21           of subparagraph (B) by individuals who are referred  
22           by the agency to such placements, and promptly re-  
23           port to the Secretary any failure to comply with  
24           such requirements.”.

1           (C) PRESERVATION OF MEDICAID BENE-  
2           FITS.—Section 1634 of such Act (42 U.S.C.  
3           13283c) is amended by adding at the end the  
4           following:

5           “(e) Each person to whom benefits under this title  
6           by reason of disability are not payable for any month sole-  
7           ly by reason of section 1611(j) shall be treated, for pur-  
8           poses of title XIX, as receiving benefits under this title  
9           for such month.”.

10           (D) CONFORMING AMENDMENTS.—Section  
11           1611(e)(3) of such Act (42 U.S.C. 1382(e)(3)),  
12           as amended by subparagraphs (A) and (B) of  
13           this paragraph, is amended—

14                   (i) in subparagraph (A), by striking  
15                   “(B)” and insertng “(C)”; and

16                   (ii) in subparagraph (C), by inserting  
17                   “or (B)” after “(A)”.

18           (4) IRRELEVANCE OF LEGALITY OF SUBSTAN-  
19           TIAL GAINFUL ACTIVITY.—

20           (A) IN GENERAL.—Section 1614 of such  
21           Act (42 U.S.C. 1382c) is amended by adding at  
22           the end the following:

23           “(g) The Secretary shall make determinations under  
24           this title with respect to substantial gainful activity, with-  
25           out regard to the legality of the activity.”.

1           (B) EFFECTIVE DATE.—The amendment  
2           made by subparagraph (A) shall take effect on  
3           the date of the enactment of this Act.

4           (c) EFFECTIVE DATE.—The amendments made by  
5           the preceding provisions of this section shall apply to bene-  
6           fits payable for months beginning 180 or more days after  
7           the date of the enactment of this Act.

8           (d) DEMONSTRATION PROJECTS.—

9           (1) IN GENERAL.—The Secretary of Health and  
10          Human Services shall develop and carry out dem-  
11          onstration projects designed to explore innovative re-  
12          ferral, monitoring, and treatment approaches with  
13          respect to—

14                (A) individuals who are entitled to disabil-  
15                ity insurance benefits or child's, widow's, or  
16                widower's insurance benefits based on disability  
17                under title II of the Social Security Act, and

18                (B) individuals who are eligible for supple-  
19                mental security income benefits under title XVI  
20                of such Act based solely on disability,  
21           in cases in which alcoholism or drug addiction is a  
22           contributing factor material to the Secretary's deter-  
23           mination that individuals are under a disability.

24           (2) SCOPE.—The demonstration projects devel-  
25           oped under paragraph (1) shall be of sufficient scope

1 and shall be carried out on a wide enough scale to  
2 permit a thorough evaluation of the alternative ap-  
3 proaches under consideration while giving assurance  
4 that the results derived from the projects will obtain  
5 generally in the operation of the programs involved  
6 without committing such programs to the adoption  
7 of any particular system either locally or nationally.

8 (3) FINAL REPORT.—The Secretary shall sub-  
9 mit to the Committee on Ways and Means of the  
10 House of Representatives and the Committee on Fi-  
11 nance of the Senate no later than December 31,  
12 1997, a final report on the demonstration projects  
13 carried out under this subsection, together with any  
14 related data and materials which the Secretary may  
15 consider appropriate. The authority under this sec-  
16 tion shall terminate upon the transmittal of such  
17 final report.

18 **SEC. 202. CONTINUING DISABILITY REVIEW ACCOUNT.**

19 (a) IN GENERAL.—Section 201 of the Social Security  
20 Act (42 U.S.C. 401) is amended by adding at the end the  
21 following new subsection:

22 “(n)(1) There is hereby created in the Federal Dis-  
23 ability Insurance Trust Fund a Continuing Disability Re-  
24 view Account (hereinafter in this subsection referred to as  
25 the ‘Account’). The Account shall consist of such amounts

1 as may be transferred to it under this subsection. The bal-  
2 ance in the Account shall be available solely for expendi-  
3 tures certified under paragraph (3).

4 “(2)(A) Not later than September 1 of each calendar  
5 year, the Secretary shall—

6 “(i) estimate the present value of savings to the  
7 Federal Old-Age and Survivors Insurance Trust  
8 Fund and the Federal Disability Insurance Trust  
9 Fund which will accrue for all years as a result of  
10 the cessation of benefit payments during the fiscal  
11 year ending on September 30 of the prior calendar  
12 year based on continuing disability reviews carried  
13 out pursuant to the requirements of section 221(i)  
14 during or prior to such fiscal year,

15 “(ii) determine the portion of such estimate at-  
16 tributable to each of the Trust Funds described in  
17 clause (i), and

18 “(iii) certify the amount of such estimate and  
19 such portion to the Managing Trustee of the Trust  
20 Funds.

21 “(B) Upon receipt of certification by the Secretary  
22 under subparagraph (A), the Managing Trustee shall  
23 transfer to the Account from amounts otherwise in each  
24 of the Trust Funds an amount equal to—

1           “(i) for calendar years 1995 and 1996, 100  
2           percent of the the portion of the estimated savings  
3           computed under subparagraph (A)(i), attributable to  
4           the Trust Fund (as certified under subparagraph  
5           (A)(iii)), and

6           “(ii) for subsequent calendar years, the lesser  
7           of—

8                   “(I) 50 percent of the portion of the esti-  
9                   mated savings so certified, or

10                   “(II) the difference (not less than \$0) de-  
11                   rived by subtracting the balance in the Account  
12                   as of the end of the prior calendar year referred  
13                   to in subparagraph (A)(i) from the portion of  
14                   the estimated savings so certified.

15           “(3)(A) Not later than September 15 of each cal-  
16           endar year, the Secretary shall—

17                   “(i) estimate the total amount of expenditures  
18                   which will be necessary to carry out continuing dis-  
19                   ability reviews required under section 221(i) during  
20                   the fiscal year beginning on October 1 of such cal-  
21                   endar year, and

22                   “(ii) certify such estimated amount to the Man-  
23                   aging Trustee of the Trust Funds.

24           “(B) The expenditures referred to in subparagraph  
25           (A)(i) shall include, but not be limited to, the cost of staff-

1 ing, training, purchase of medical and other evidence, and  
2 processing related to appeals (including appeal hearings)  
3 and to overpayments.

4 “(C) To the extent of available funds in the Account,  
5 and prior to any action thereon by the General Accounting  
6 Office, the Managing Trustee shall, upon the commence-  
7 ment of each fiscal year, make available to the Secretary  
8 from the Account an amount equal the total of estimated  
9 expenditures for such fiscal year described in subpara-  
10 graph (A)(i) as certified under subparagraph (A)(ii).

11 “(D) The Secretary shall use funds made available  
12 pursuant to this paragraph solely for the purpose of carry-  
13 ing out continuing disability reviews required under sec-  
14 tion 221(i).”.

15 (b) CONFORMING AMENDMENT.—Section  
16 201(g)(1)(A) of such Act (42 U.S.C. 401(g)(1)(A)) is  
17 amended in the last sentence by inserting “(other than  
18 expenditures from available funds in the Continuing Dis-  
19 ability Review Account in the Federal Disability Insurance  
20 Trust Fund made pursuant to subsection (n))” after “is  
21 responsible”.

22 (c) ANNUAL REPORT.—Section 221(i)(3) of such Act  
23 (42 U.S.C. 421(i)(3)) is amended—

24 (1) by striking “and the number” and inserting  
25 “the number”;



1 a bond, note, or certificate of indebtedness issued by the  
2 Secretary of the Treasury setting forth the principal  
3 amount, date of maturity, and interest rate of the obliga-  
4 tion, and stating on its face that the obligation shall be  
5 incontestable in the hands of the Trust Fund to which  
6 it is issued, that the obligation is supported by the full  
7 faith and credit of the United States, and that the United  
8 States is pledged to the payment of the obligation with  
9 respect to both principal and interest.”.

10 (b) PAYMENT TO THE OASDI TRUST FUNDS FROM  
11 THE GENERAL FUND OF THE TREASURY OF INTEREST  
12 ON OBLIGATIONS, AND OF PROCEEDS FROM THE SALE OR  
13 REDEMPTION OF OBLIGATIONS, REQUIRED TO BE IN THE  
14 FORM OF CHECKS.—Section 201(f) of such Act (42  
15 U.S.C. 401(f)) is amended by adding at the end the follow-  
16 ing new sentence: “Payment from the general fund of the  
17 the Treasury to either of the Trust Funds of any such  
18 interest or proceeds shall be in the form of paper checks  
19 drawn on such general fund to the order of such Trust  
20 Fund.”.

21 (c) EFFECTIVE DATE.—

22 (1) IN GENERAL.—The amendments made by  
23 this section shall apply with respect to obligations is-  
24 sued, and payments made, after 60 days after the  
25 date of the enactment of this Act.

1           (2) TREATMENT OF OUTSTANDING OBLIGA-  
2           TIONS.—Not later than 60 days after the date of the  
3           enactment of this Act, the Secretary of the Treasury  
4           shall issue to the Federal Old-Age and Survivors In-  
5           surance Trust Fund or the Federal Disability Insur-  
6           ance Trust Fund, as applicable, a paper instrument,  
7           in the form of a bond, note, or certificate of indebt-  
8           edness, for each obligation which has been issued to  
9           the Trust Fund under section 201(d) of the Social  
10          Security Act and which is outstanding as of such  
11          date. Each such document shall set forth the prin-  
12          cipal amount, date of maturity, and interest rate of  
13          the obligation, and shall state on its face that the  
14          obligation shall be incontestable in the hands of the  
15          Trust Fund to which it was issued, that the obliga-  
16          tion is supported by the full faith and credit of the  
17          United States, and that the United States is pledged  
18          to the payment of the obligation with respect to both  
19          principal and interest.

20 **SEC. 204. EXPLICIT REQUIREMENTS FOR MAINTENANCE OF**  
21                                   **TELEPHONE ACCESS TO LOCAL OFFICES OF**  
22                                   **THE SOCIAL SECURITY ADMINISTRATION.**

23          (a) MAINTENANCE OF SERVICE TO LOCAL OF-  
24          FICES.—

1           (1) IN GENERAL.—Section 5110(a) of the Om-  
2           nibus Budget Reconciliation Act of 1990 (104 Stat.  
3           1388–272) is amended by adding at the end the fol-  
4           lowing new sentence: “In carrying out the require-  
5           ments of the preceding sentence, the Secretary shall  
6           reestablish and maintain in service at least the same  
7           number of telephone lines to each such local office  
8           as was in place as of such date, including telephone  
9           sets for connections to such lines.”.

10           (2) EFFECTIVE DATE.—The Secretary of  
11           Health and Human Services shall ensure that the  
12           requirements of the amendment made by paragraph  
13           (1) are carried out no later than 90 days after the  
14           date of the enactment of this Act.

15           (3) GAO REPORT.—The Comptroller General of  
16           the United States shall make an independent deter-  
17           mination of the number of telephone lines to each  
18           local office of the Social Security Administration  
19           which are in place as of 90 days after the enactment  
20           of this Act and shall report his findings to the Com-  
21           mittee on Ways and Means of the House of Rep-  
22           resentatives and the Committee on Finance of the  
23           Senate no later than 150 days after the date of the  
24           enactment of this Act.

1           (b) MAINTENANCE OF TOLL-FREE TELEPHONE  
2 NUMBER SERVICE.—The Secretary of Health and Human  
3 Services shall ensure that toll-free telephone service pro-  
4 vided by the Social Security Administration is maintained  
5 at a level which is at least equal to that in effect on the  
6 date of the enactment of this Act.

7 **SEC. 205. EXPANSION OF STATE OPTION TO EXCLUDE**  
8                           **SERVICE OF ELECTION OFFICIALS OR ELEC-**  
9                           **TION WORKERS FROM COVERAGE.**

10           (a) LIMITATION ON MANDATORY COVERAGE OF  
11 STATE ELECTION OFFICIALS AND ELECTION WORKERS  
12 WITHOUT STATE RETIREMENT SYSTEM.—

13                   (1) AMENDMENT TO SOCIAL SECURITY ACT.—

14           Section 210(a)(7)(F)(iv) of the Social Security Act  
15           (42 U.S.C. 410(a)(7)(F)(iv)) (as amended by section  
16           11332(a) of the Omnibus Budget Reconciliation Act  
17           of 1990) is amended by striking “\$100” and insert-  
18           ing “\$1,000 with respect to service performed dur-  
19           ing 1995, and the adjusted amount determined  
20           under section 218(c)(8)(B) for any subsequent year  
21           with respect to service performed during such subse-  
22           quent year”.

23                   (2) AMENDMENT TO FICA.—Section  
24           3121(b)(7)(F)(iv) of the Internal Revenue Code of  
25           1986 (as amended by section 11332(b) of the Omni-

1 bus Budget Reconciliation Act of 1990) is amended  
2 by striking “\$100” and inserting “\$1,000 with re-  
3 spect to service performed during 1995, and the  
4 adjusted amount determined under section  
5 218(c)(8)(B) of the Social Security Act for any sub-  
6 sequent year with respect to service performed dur-  
7 ing such subsequent year”.

8 (b) CONFORMING AMENDMENTS RELATING TO MED-  
9 ICARE QUALIFIED GOVERNMENT EMPLOYMENT.—

10 (1) AMENDMENT TO SOCIAL SECURITY ACT.—

11 Section 210(p)(2)(E) of the Social Security Act (42  
12 U.S.C. 410(p)(2)(E)) is amended by striking  
13 “\$100” and inserting “\$1,000 with respect to serv-  
14 ice performed during 1995, and the adjusted amount  
15 determined under section 218(c)(8)(B) for any sub-  
16 sequent year with respect to service performed dur-  
17 ing such subsequent year”.

18 (2) AMENDMENT TO FICA.—Section  
19 3121(u)(2)(B)(ii)(V) of the Internal Revenue Code  
20 of 1986 is amended by striking “\$100” and insert-  
21 ing “\$1,000 with respect to service performed dur-  
22 ing 1995, and the adjusted amount determined  
23 under section 218(c)(8)(B) of the Social Security  
24 Act for any subsequent year with respect to service  
25 performed during such subsequent year”.

1           (c) AUTHORITY FOR STATES TO MODIFY COVERAGE  
2 AGREEMENTS WITH RESPECT TO ELECTION OFFICIALS  
3 AND ELECTION WORKERS.—Section 218(c)(8) of the So-  
4 cial Security Act (42 U.S.C. 418(c)(8)) is amended—

5           (1) by striking “on or after January 1, 1968,”  
6           and inserting “at any time”;

7           (2) by striking “\$100” and inserting “\$1,000  
8           with respect to service performed during 1995, and  
9           the adjusted amount determined under subpara-  
10          graph (B) for any subsequent year with respect to  
11          service performed during such subsequent year”;  
12          and

13          (3) by striking the last sentence and inserting  
14          the following new sentence: “Any modification of an  
15          agreement pursuant to this paragraph shall be effec-  
16          tive with respect to services performed in and after  
17          the calendar year in which the modification is mailed  
18          or delivered by other means to the Secretary.”.

19          (d) INDEXATION OF EXEMPT AMOUNT.—Section  
20 218(c)(8) of such Act (as amended by subsection (c)) is  
21 further amended—

22           (1) by inserting “(A)” after “(8)”; and

23           (2) by adding at the end the following new sub-  
24          paragraph:

1       “(B) For each year after 1995, the Secretary shall  
2 adjust the amount referred to in subparagraph (A) at the  
3 same time and in the same manner as is provided under  
4 section 215(a)(1)(B)(ii) with respect to the amounts re-  
5 ferred to in section 215(a)(1)(B)(i), except that—

6           “(i) for purposes of this subparagraph, 1993  
7 shall be substituted for the calendar year referred to  
8 in section 215(a)(1)(B)(ii)(II), and

9           “(ii) such amount as so adjusted, if not a mul-  
10 tiple of \$100, shall be rounded to the next higher  
11 multiple of \$100 where such amount is a multiple of  
12 \$50 and to the nearest multiple of \$100 in any other  
13 case.

14 The Secretary shall determine and publish in the Federal  
15 Register each adjusted amount determined under this sub-  
16 paragraph not later than November 1 preceding the year  
17 for which the adjustment is made.”.

18       (e) EFFECTIVE DATE.—The amendments made by  
19 subsections (a), (b), and (c) shall apply with respect to  
20 service performed on or after January 1, 1995.

1 **SEC. 206. USE OF SOCIAL SECURITY NUMBERS BY STATES**  
2 **AND LOCAL GOVERNMENTS AND FEDERAL**  
3 **DISTRICT COURTS FOR JURY SELECTION**  
4 **PURPOSES.**

5 (a) **IN GENERAL.**—Section 205(c)(2) of the Social  
6 Security Act (42 U.S.C. 405(c)(2)) is amended—

7 (1) in subparagraph (B)(i), by striking “(E)” in  
8 the matter preceding subclause (I) and inserting  
9 “(F)”;

10 (2) by redesignating subparagraphs (E) and  
11 (F) as subparagraphs (F) and (G), respectively; and

12 (3) by inserting after subparagraph (D) the fol-  
13 lowing:

14 “(E)(i) It is the policy of the United States that—

15 “(I) any State (or any political subdivision of a  
16 State) may utilize the social security account num-  
17 bers issued by the Secretary for the additional pur-  
18 poses described in clause (ii) if such numbers have  
19 been collected and are otherwise utilized by such  
20 State (or political subdivision) in accordance with  
21 applicable law, and

22 “(II) any district court of the United States  
23 may use, for such additional purposes, any such so-  
24 cial security account numbers which have been so  
25 collected and are so utilized by any State.



1           (1) in paragraph (1), by striking “(1)” after  
2           “(l)”, and by striking “the State of” and all that fol-  
3           lows through “prior to the date of enactment of this  
4           subsection” and inserting “a State entered into pur-  
5           suant to this section”; and

6           (2) by striking paragraph (2).

7           (b)        CONFORMING        AMENDMENT.—Section  
8           218(d)(8)(D) of such Act (42 U.S.C. 418(d)(8)(D)) is  
9           amended by striking “agreements with the States named  
10          in” and inserting “State agreements modified as provided  
11          in”.

12          (c) EFFECTIVE DATE.—The amendments made by  
13          this section shall apply with respect to modifications filed  
14          by States after the date of the enactment of this Act.

15   **SEC. 208. LIMITED EXEMPTION FOR CANADIAN MINISTERS**  
16                           **FROM CERTAIN SELF-EMPLOYMENT TAX LI-**  
17                           **ABILITY.**

18          (a) IN GENERAL.—Notwithstanding any other provi-  
19          sion of law, if—

20               (1) an individual performed services described  
21               in section 1402(c)(4) of the Internal Revenue Code  
22               of 1986 which are subject to tax under section 1401  
23               of such Code,

24               (2) such services were performed in Canada at  
25               a time when no agreement between the United

1 States and Canada pursuant to section 233 of the  
2 Social Security Act was in effect, and

3 (3) such individual was required to pay con-  
4 tributions on the earnings from such services under  
5 the social insurance system of Canada,

6 then such individual may file a certificate under this sec-  
7 tion in such form and manner, and with such official, as  
8 may be prescribed in regulations issued under chapter 2  
9 of such Code. Upon the filing of such certificate, notwith-  
10 standing any judgment which has been entered to the con-  
11 trary, such individual shall be exempt from payment of  
12 such tax with respect to services described in paragraphs  
13 (1) and (2) and from any penalties or interest for failure  
14 to pay such tax or to file a self-employment tax return  
15 as required under section 6017 of such Code.

16 (b) PERIOD FOR FILING.—A certificate referred to  
17 in subsection (a) may be filed only during the 180-day  
18 period commencing with the date on which the regulations  
19 referred to in subsection (a) are issued.

20 (c) TAXABLE YEARS AFFECTED BY CERTIFICATE.—  
21 A certificate referred to in subsection (a) shall be effective  
22 for taxable years ending after December 31, 1978, and  
23 before January 1, 1985.

24 (d) RESTRICTION ON CREDITING OF EXEMPT SELF-  
25 EMPLOYMENT INCOME.—In any case in which an individ-

1 ual is exempt under this section from paying a tax im-  
2 posed under section 1401 of the Internal Revenue Code  
3 of 1986, any income on which such tax would have been  
4 imposed but for such exemption shall not constitute self-  
5 employment income under section 211(b) of the Social Se-  
6 curity Act (42 U.S.C. 411(b)), and, if such individual's  
7 primary insurance amount has been determined under sec-  
8 tion 215 of such Act (42 U.S.C. 415), notwithstanding  
9 section 215(f)(1) of such Act, the Secretary of Health and  
10 Human Services shall recompute such primary insurance  
11 amount so as to take into account the provisions of this  
12 subsection. The recomputation under this subsection shall  
13 be effective with respect to benefits for months following  
14 approval of the certificate of exemption.

15 **SEC. 209. EXCLUSION OF TOTALIZATION BENEFITS FROM**  
16 **THE APPLICATION OF THE WINDFALL ELIMI-**  
17 **NATION PROVISION.**

18 (a) IN GENERAL.—Section 215(a)(7) of the Social  
19 Security Act (42 U.S.C. 415(a)(7)) is amended—

20 (1) in subparagraph (A), by striking “but ex-  
21 cluding” and all that follows through “1937” and  
22 inserting “but excluding (I) a payment under the  
23 Railroad Retirement Act of 1974 or 1937, and (II)  
24 a payment by a social security system of a foreign  
25 country based on an agreement concluded between

1 the United States and such foreign country pursuant  
2 to section 233"; and

3 (2) in subparagraph (E), by inserting after "in  
4 the case of an individual" the following: "whose eli-  
5 gibility for old-age or disability insurance benefits is  
6 based on an agreement concluded pursuant to sec-  
7 tion 233 or an individual".

8 (b) CONFORMING AMENDMENT RELATING TO BENE-  
9 FITS UNDER 1939 ACT.—Section 215(d)(3) of such Act  
10 (42 U.S.C. 415(d)(3)) is amended by striking "but exclud-  
11 ing" and all that follows through "1937" and inserting  
12 "but excluding (I) a payment under the Railroad Retire-  
13 ment Act of 1974 or 1937, and (II) a payment by a social  
14 security system of a foreign country based on an agree-  
15 ment concluded between the United States and such for-  
16 eign country pursuant to section 233".

17 (c) EFFECTIVE DATE.—The amendments made by  
18 this section shall apply (notwithstanding section 215(f)(1)  
19 of the Social Security Act (42 U.S.C. 415(f)(1))) with re-  
20 spect to benefits payable for months after January 1995.

1 **SEC. 210. EXCLUSION OF MILITARY RESERVISTS FROM AP-**  
2 **PLICATION OF THE GOVERNMENT PENSION**  
3 **OFFSET AND WINDFALL ELIMINATION PROVI-**  
4 **SIONS.**

5 (a) **EXCLUSION FROM GOVERNMENT PENSION OFF-**  
6 **SET PROVISIONS.**—Subsections (b)(4), (c)(2), (e)(7),  
7 (f)(2), and (g)(4) of section 202 of the Social Security Act  
8 (42 U.S.C. 402 (b)(4), (c)(2), (e)(7), (f)(2), and (g)(4))  
9 are each amended—

10 (1) in subparagraph (A)(ii), by striking “unless  
11 subparagraph (B) applies.”;

12 (2) in subparagraph (A), by striking “The” in  
13 the matter following clause (ii) and inserting “unless  
14 subparagraph (B) applies. The”; and

15 (3) in subparagraph (B), by redesignating the  
16 existing matter as clause (ii), and by inserting before  
17 such clause (ii) (as so redesignated) the following:

18 “(B)(i) Subparagraph (A)(i) shall not apply with re-  
19 spect to monthly periodic benefits based wholly on service  
20 as a member of a uniformed service (as defined in section  
21 210(m)).”.

22 (b) **EXCLUSION FROM WINDFALL ELIMINATION**  
23 **PROVISIONS.**—Section 215(a)(7)(A) of such Act (as  
24 amended by section 210(a) of this Act) and section  
25 215(d)(3) of such Act (as amended by section 210(b) of  
26 this Act) are each further amended

1 (1) by striking “and” before “(II)”; and

2 (2) by striking “section 233” and inserting  
3 “section 233, and (III) a payment based wholly on  
4 service as a member of a uniformed service (as de-  
5 fined in section 210(m))”.

6 (c) **EFFECTIVE DATE.**—The amendments made by  
7 this section shall apply (notwithstanding section 215(f) of  
8 the Social Security Act) with respect to benefits payable  
9 for months after January 1995.

10 **SEC. 211. REPEAL OF THE FACILITY-OF-PAYMENT PROVI-**  
11 **SION.**

12 (a) **REPEAL OF RULE PRECLUDING REDISTRIBUTION**  
13 **UNDER FAMILY MAXIMUM.**—Section 203(i) of the Social  
14 Security Act (42 U.S.C. 403(i)) is repealed.

15 (b) **COORDINATION UNDER FAMILY MAXIMUM OF**  
16 **REDUCTION IN BENEFICIARY’S AUXILIARY BENEFITS**  
17 **WITH SUSPENSION OF AUXILIARY BENEFITS OF OTHER**  
18 **BENEFICIARY UNDER EARNINGS TEST.**—Section  
19 203(a)(4) of such Act (42 U.S.C. 403(a)(4)) is amended  
20 by striking “section 222(b). Whenever” and inserting the  
21 following: “section 222(b). Notwithstanding the preceding  
22 sentence, any reduction under this subsection in the case  
23 of an individual who is entitled to a benefit under sub-  
24 section (b), (c), (d), (e), (f), (g), or (h) of section 202 for

1 any month on the basis of the same wages and self-em-  
2 ployment income as another person—

3 “(A) who also is entitled to a benefit under sub-  
4 section (b), (c), (d), (e), (f), (g), or (h) of section  
5 202 for such month,

6 “(B) who does not live in the same household  
7 as such individual, and

8 “(C) whose benefit for such month is suspended  
9 (in whole or in part) pursuant to subsection (h)(3)  
10 of this section,

11 shall be made before the suspension under subsection  
12 (h)(3). Whenever”.

13 (c) CONFORMING AMENDMENT APPLYING EARNINGS  
14 REPORTING REQUIREMENT DESPITE SUSPENSION OF  
15 BENEFITS.—The third sentence of section 203(h)(1)(A)  
16 of such Act (42 U.S.C. 403(h)(1)(A)) is amended by strik-  
17 ing “Such report need not be made” and all that follows  
18 through “The Secretary may grant” and inserting the fol-  
19 lowing: “Such report need not be made for any taxable  
20 year—

21 “(i) beginning with or after the month in which  
22 such individual attained age 70, or

23 “(ii) if benefit payments for all months (in such  
24 taxable year) in which such individual is under age  
25 70 have been suspended under the provisions of the

1 first sentence of paragraph (3) of this subsection,  
2 unless—

3 “(I) such individual is entitled to benefits  
4 under subsection (b), (c), (d), (e), (f), (g), or  
5 (h) of section 202,

6 “(II) such benefits are reduced under sub-  
7 section (a) of this section for any month in such  
8 taxable year, and

9 “(III) in any such month there is another  
10 person who also is entitled to benefits under  
11 subsection (b), (c), (d), (e), (f), (g), or (h) of  
12 section 202 on the basis of the same wages and  
13 self-employment income and who does not live  
14 in the same household as such individual.

15 The Secretary may grant”.

16 (d) CONFORMING AMENDMENT DELETING SPECIAL  
17 INCOME TAX TREATMENT OF BENEFITS NO LONGER RE-  
18 QUIRED BY REASON OF REPEAL.—Section 86(d)(1) of the  
19 Internal Revenue Code of 1986 (relating to income tax  
20 on social security benefits) is amended by striking the last  
21 sentence.

22 (e) EFFECTIVE DATES.—

23 (1) The amendments made by subsections (a),  
24 (b), and (c) shall apply with respect to benefits pay-  
25 able for months after December 1995.

1           (2) The amendment made by subsection (d)  
2 shall apply with respect to benefits received after  
3 December 31, 1995, in taxable years ending after  
4 such date.

5 **SEC. 212. MAXIMUM FAMILY BENEFITS IN GUARANTEE**  
6 **CASES.**

7           (a) IN GENERAL.—Section 203(a) of the Social Secu-  
8 rity Act (42 U.S.C. 403(a)) is amended by adding at the  
9 end the following new paragraph:

10           “(10)(A) Subject to subparagraphs (B) and (C)—  
11           “(i) the total monthly benefits to which bene-  
12 ficiaries may be entitled under sections 202 and 223  
13 for a month on the basis of the wages and self-em-  
14 ployment income of an individual whose primary in-  
15 surance amount is computed under section  
16 215(a)(2)(B)(i) shall equal the total monthly bene-  
17 fits which were authorized by this section with re-  
18 spect to such individual’s primary insurance amount  
19 for the last month of his prior entitlement to disabil-  
20 ity insurance benefits, increased for this purpose by  
21 the general benefit increases and other increases  
22 under section 215(i) that would have applied to such  
23 total monthly benefits had the individual remained  
24 entitled to disability insurance benefits until the  
25 month in which he became entitled to old-age insur-

1       ance benefits or reentitled to disability insurance  
2       benefits or died, and

3           “(ii) the total monthly benefits to which bene-  
4       ficiaries may be entitled under sections 202 and 223  
5       for a month on the basis of the wages and self-em-  
6       ployment income of an individual whose primary in-  
7       surance amount is computed under section  
8       215(a)(2)(C) shall equal the total monthly benefits  
9       which were authorized by this section with respect to  
10      such individual’s primary insurance amount for the  
11      last month of his prior entitlement to disability in-  
12      surance benefits.

13      “(B) In any case in which—

14           “(i) the total monthly benefits with respect to  
15      such individual’s primary insurance amount for the  
16      last month of his prior entitlement to disability in-  
17      surance benefits was computed under paragraph (6),  
18      and

19           “(ii) the individual’s primary insurance amount  
20      is computed under subparagraph (B)(i) or (C) of  
21      section 215(a)(2) by reason of the individual’s enti-  
22      tlement to old-age insurance benefits or death,  
23      the total monthly benefits shall equal the total monthly  
24      benefits that would have been authorized with respect to  
25      the primary insurance amount for the last month of his

1 prior entitlement to disability insurance benefits if such  
2 total monthly benefits had been computed without regard  
3 to paragraph (6).

4 “(C) This paragraph shall apply before the applica-  
5 tion of paragraph (3)(A), and before the application of  
6 section 203(a)(1) of this Act as in effect in December  
7 1978.”.

8 (b) CONFORMING AMENDMENT.—Section 203(a)(8)  
9 of such Act (42 U.S.C. 403(a)(8)) is amended by striking  
10 “Subject to paragraph (7),” and inserting “Subject to  
11 paragraph (7) and except as otherwise provided in para-  
12 graph (10)(C),”.

13 (c) EFFECTIVE DATE.—The amendments made by  
14 this section shall apply for the purpose of determining the  
15 total monthly benefits to which beneficiaries may be enti-  
16 tled under sections 202 and 223 of the Social Security  
17 Act based on the wages and self-employment income of  
18 an individual who—

19 (1) becomes entitled to an old-age insurance  
20 benefit under section 202(a) of such Act,

21 (2) becomes reentitled to a disability insurance  
22 benefit under section 223 of such Act, or

23 (3) dies,

24 after January 1995.

1 **SEC. 213. AUTHORIZATION FOR DISCLOSURE BY THE SEC-**  
2 **RETARY OF HEALTH AND HUMAN SERVICES**  
3 **OF INFORMATION FOR PURPOSES OF PUBLIC**  
4 **OR PRIVATE EPIDEMIOLOGICAL AND SIMI-**  
5 **LAR RESEARCH.**

6 (a) IN GENERAL.—Section 1106 of the Social Secu-  
7 rity Act (42 U.S.C. 1306) is amended—

8 (1) by redesignating subsections (d) and (e) as  
9 subsections (e) and (f), respectively;

10 (2) in subsection (f) (as so redesignated), by  
11 striking “subsection (d)” and inserting “subsection  
12 (e)”; and

13 (3) by inserting after subsection (c) the follow-  
14 ing new subsection:

15 “(d) Notwithstanding any other provision of this sec-  
16 tion, in any case in which—

17 “(1) information regarding whether an individ-  
18 ual is shown on the records of the Secretary as  
19 being alive or deceased is requested from the Sec-  
20 retary for purposes of epidemiological or similar re-  
21 search which the Secretary finds may reasonably be  
22 expected to contribute to a national health interest,  
23 and

24 “(2) the requester agrees to reimburse the Sec-  
25 retary for providing such information and to comply  
26 with limitations on safeguarding and rerelease or

1       redisclosure of such information as may be specified  
2       by the Secretary,  
3 the Secretary shall comply with such request, except to  
4 the extent that compliance with such request would con-  
5 stitute a violation of the terms of any contract entered  
6 into under section 205(r).”.

7       (b) AVAILABILITY OF INFORMATION RETURNS RE-  
8 GARDING WAGES PAID EMPLOYEES.—Section 6103(l)(5)  
9 of the Internal Revenue Code of 1986 (relating to disclo-  
10 sure of returns and return information to the Department  
11 of Health and Human Services for purposes other than  
12 tax administration) is amended—

13           (1) by striking “for the purpose of” and insert-  
14           ing “for the purpose of—”;

15           (2) by striking “carrying out, in accordance  
16           with an agreement” and inserting the following:

17                   “(A) carrying out, in accordance with an  
18                   agreement”;

19           (3) by striking “program.” and inserting “pro-  
20           gram; or”; and

21           (4) by adding at the end the following new sub-  
22           paragraph:

23                   “(B) providing information regarding the  
24                   mortality status of individuals for epidemiolog-

1           ical and similar research in accordance with  
2           section 1106(d) of the Social Security Act.”.

3           (c) **EFFECTIVE DATE.**—The amendments made by  
4 this section shall apply with respect to requests for infor-  
5 mation made after the date of the enactment of this Act.

6 **SEC. 214. MISUSE OF SYMBOLS, EMBLEMS, OR NAMES IN**  
7                           **REFERENCE TO SOCIAL SECURITY PRO-**  
8                           **GRAMS AND AGENCIES.**

9           (a) **PROHIBITION OF UNAUTHORIZED REPRODUC-**  
10 **TION, REPRINTING, OR DISTRIBUTION FOR FEE OF CER-**  
11 **TAIN OFFICIAL PUBLICATIONS.**—Section 1140(a) of the  
12 Social Security Act (42 U.S.C. 1320b–10(a)) is  
13 amended—

14           (1) by redesignating paragraphs (1) and (2) as  
15 subparagraphs (A) and (B), respectively;

16           (2) by inserting “(1)” after “(a)”; and

17           (3) by adding at the end the following new  
18 paragraph:

19           “(2) No person may, for a fee, reproduce, reprint,  
20 or distribute any item consisting of a form, application,  
21 or other publication of the Social Security Administration  
22 unless such person has obtained specific, written author-  
23 ization for such activity in accordance with regulations  
24 which the Secretary shall prescribe.”.

1 (b) ADDITION TO PROHIBITED WORDS, LETTERS,  
2 SYMBOLS, AND EMBLEMS.—Paragraph (1) of section  
3 1140(a) of such Act (as redesignated by subsection (a))  
4 is further amended—

5 (1) in subparagraph (A) (as redesignated), by  
6 striking “Administration’, the letters ‘SSA’ or  
7 ‘HCFA’,” and inserting “Administration’, ‘Depart-  
8 ment of Health and Human Services’, ‘Health and  
9 Human Services’, ‘Supplemental Security Income  
10 Program’, or ‘Medicaid’, the letters ‘SSA’, ‘HCFA’,  
11 ‘DHHS’, ‘HHS’, or ‘SSI’,”; and

12 (2) in subparagraph (B) (as redesignated), by  
13 striking “Social Security Administration” each place  
14 it appears and inserting “Social Security Adminis-  
15 tration, Health Care Financing Administration, or  
16 Department of Health and Human Services”, and  
17 by striking “or of the Health Care Financing Ad-  
18 ministration”.

19 (c) EXEMPTION FOR USE OF WORDS, LETTERS,  
20 SYMBOLS, AND EMBLEMS OF STATE AND LOCAL GOV-  
21 ERNMENT AGENCIES BY SUCH AGENCIES.—Paragraph  
22 (1) of section 1140(a) of such Act (as redesignated by sub-  
23 section (a)) is further amended by adding at the end the  
24 following new sentence: “The preceding provisions of this  
25 subsection shall not apply with respect to the use by any

1 agency or instrumentality of a State or political subdivi-  
2 sion of a State of any words or letters which identify an  
3 agency or instrumentality of such State or of a political  
4 subdivision of such State or the use by any such agency  
5 or instrumentality of any symbol or emblem of an agency  
6 or instrumentality of such State or a political subdivision  
7 of such State.”.

8 (d) INCLUSION OF REASONABLENESS STANDARD.—  
9 Section 1140(a)(1) of such Act (as amended by the pre-  
10 ceding provisions of this section) is further amended, in  
11 the matter following subparagraph (B) (as redesignated),  
12 by striking “convey” and inserting “convey, or in a man-  
13 ner which reasonably could be interpreted or construed as  
14 conveying,”.

15 (e) INEFFECTIVENESS OF DISCLAIMERS.—Sub-  
16 section (a) of section 1140 of such Act (as amended by  
17 the preceding provisions of this section) is further amend-  
18 ed by adding at the end the following new paragraph:

19 “(3) Any determination of whether the use of one or  
20 more words, letters, symbols, or emblems (or any combina-  
21 tion or variation thereof) in connection with an item de-  
22 scribed in paragraph (1) or the reproduction, reprinting,  
23 or distribution of an item described in paragraph (2) is  
24 a violation of this subsection shall be made without regard  
25 to any inclusion in such item (or any so reproduced, re-

1 printed, or distributed copy thereof) of a disclaimer of af-  
2 filiation with the United States Government or any par-  
3 ticular agency or instrumentality thereof.”.

4 (f) VIOLATIONS WITH RESPECT TO INDIVIDUAL  
5 ITEMS.—Section 1140(b)(1) of such Act (42 U.S.C.  
6 1320b–10(b)(1)) is amended by adding at the end the fol-  
7 lowing new sentence: “In the case of any items referred  
8 to in subsection (a)(1) consisting of pieces of mail, each  
9 such piece of mail which contains one or more words, let-  
10 ters, symbols, or emblems in violation of subsection (a)  
11 shall represent a separate violation. In the case of any  
12 item referred to in subsection (a)(2), the reproduction, re-  
13 printing, or distribution of such item shall be treated as  
14 a separate violation with respect to each copy thereof so  
15 reproduced, reprinted, or distributed.”.

16 (g) ELIMINATION OF CAP ON AGGREGATE LIABILITY  
17 AMOUNT.—

18 (1) REPEAL.—Paragraph (2) of section 1140(b)  
19 of such Act (42 U.S.C. 1320b–10(b)(2)) is repealed.

20 (2) CONFORMING AMENDMENTS.—Section  
21 1140(b) of such Act is further amended—

22 (A) by striking “(1) Subject to paragraph  
23 (2), the” and inserting “The”;

1 (B) by redesignating subparagraphs (A)  
2 and (B) as paragraphs (1) and (2), respectively;  
3 and

4 (C) in paragraph (1) (as redesignated), by  
5 striking “subparagraph (B)” and inserting  
6 “paragraph (2)”.

7 (h) REMOVAL OF FORMAL DECLINATION REQUIRE-  
8 MENT.—Section 1140(c)(1) of such Act (42 U.S.C.  
9 1320b–10(c)(1)) is amended by inserting “and the first  
10 sentence of subsection (c)” after “and (i)”.

11 (i) PENALTIES RELATING TO SOCIAL SECURITY AD-  
12 MINISTRATION DEPOSITED IN OASI TRUST FUND.—Sec-  
13 tion 1140(c)(2) of such Act (42 U.S.C. 1320b–10(c)(2))  
14 is amended in the second sentence by striking “United  
15 States.” and inserting “United States, except that, to the  
16 extent that such amounts are recovered under this section  
17 as penalties imposed for misuse of words, letters, symbols,  
18 or emblems relating to the Social Security Administration,  
19 such amounts shall be deposited into the Federal Old-Age  
20 and Survivor’s Insurance Trust Fund.”.

21 (j) ENFORCEMENT.—Section 1140 of such Act (42  
22 U.S.C. 1320b–10) is amended by adding at the end the  
23 following new subsection:

1       “(d) The preceding provisions of this section shall be  
2 enforced through the Office of Inspector General of the  
3 Department of Health and Human Services.”.

4       (k) ANNUAL REPORTS.—Section 1140 of such Act  
5 (as amended by the preceding provisions of this section)  
6 is further amended by adding at the end the following new  
7 subsection:

8       “(e) The Secretary shall include in the annual report  
9 submitted pursuant to section 704 a report on the oper-  
10 ation of this section during the year covered by such an-  
11 nual report. Such report shall specify—

12           “(1) the number of complaints of violations of  
13 this section received by the Social Security Adminis-  
14 tration during the year,

15           “(2) the number of cases in which a notice of  
16 violation of this section was sent by the Social Secu-  
17 rity Administration during the year requesting that  
18 an individual cease activities in violation of this sec-  
19 tion,

20           “(3) the number of complaints of violations of  
21 this section referred by the Social Security Adminis-  
22 tration to the Inspector General in the Department  
23 of Health and Human Services during the year,

1           “(4) the number of investigations of violations  
2 of this section undertaken by the Inspector General  
3 during the year,

4           “(5) the number of cases in which a demand  
5 letter was sent during the year assessing a civil  
6 money penalty under this section,

7           “(6) the total amount of civil money penalties  
8 assessed under this section during the year,

9           “(7) the number of requests for hearings filed  
10 during the year pursuant to subsection (c)(1) of this  
11 section and section 1128A(c)(2),

12           “(8) the disposition during such year of hear-  
13 ings filed pursuant to sections 1140(c)(1) and  
14 1128A(c)(2), and

15           “(9) the total amount of civil money penalties  
16 under this section deposited into the Federal Old-  
17 Age and Survivors Insurance Trust Fund during the  
18 year.”.

19           (1) PROHIBITION OF MISUSE OF DEPARTMENT OF  
20 THE TREASURY NAMES, SYMBOLS, ETC.—

21           (1) GENERAL RULE.—Subchapter II of chapter  
22 3 of title 31, United States Code, is amended by  
23 adding at the end thereof the following new section:

1 **“§ 333. Prohibition of misuse of Department of the**  
2 **Treasury names, symbols, etc.**

3 “(a) GENERAL RULE.—No person may use, in con-  
4 nection with, or as a part of, any advertisement, sollicita-  
5 tion, business activity, or product, whether alone or with  
6 other words, letters, symbols, or emblems—

7 “(1) the words ‘Department of the Treasury’,  
8 or the name of any service, bureau, office, or other  
9 subdivision of the Department of the Treasury,

10 “(2) the titles ‘Secretary of the Treasury’ or  
11 ‘Treasurer of the United States’ or the title of any  
12 other officer or employee of the Department of the  
13 Treasury,

14 “(3) the abbreviations or initials of any entity  
15 referred to in paragraph (1),

16 “(4) the words ‘United States Savings Bond’ or  
17 the name of any other obligation issued by the De-  
18 partment of the Treasury,

19 “(5) any symbol or emblem of an entity re-  
20 ferred to in paragraph (1) (including the design of  
21 any envelope or stationary used by such an entity),  
22 and

23 “(6) any colorable imitation of any such words,  
24 titles, abbreviations, initials, symbols, or emblems,  
25 in a manner which could reasonably be interpreted or con-  
26 strued as conveying the false impression that such adver-

1 tisement, solicitation, business activity, or product is in  
2 any manner approved, endorsed, sponsored, or authorized  
3 by, or associated with, the Department of the Treasury  
4 or any entity referred to in paragraph (1) or any officer  
5 or employee thereof.

6 “(b) TREATMENT OF DISCLAIMERS.—Any deter-  
7 mination of whether a person has violated the provisions  
8 of subsection (a) shall be made without regard to any use  
9 of a disclaimer of affiliation with the United States Gov-  
10 ernment or any particular agency or instrumentality there-  
11 of.

12 “(c) CIVIL PENALTY.—

13 “(1) IN GENERAL.—The Secretary of the  
14 Treasury may impose a civil penalty on any person  
15 who violates the provisions of subsection (a).

16 “(2) AMOUNT OF PENALTY.—The amount of  
17 the civil penalty imposed by paragraph (1) shall not  
18 exceed \$5,000 for each use of any material in viola-  
19 tion of subsection (a). If such use is in a broadcast  
20 or telecast, the preceding sentence shall be applied  
21 by substituting ‘\$25,000’ for ‘\$5,000’.

22 “(3) TIME LIMITATIONS.—

23 “(A) ASSESSMENTS.—The Secretary of the  
24 Treasury may assess any civil penalty under  
25 paragraph (1) at any time before the end of the

1           3-year period beginning on the date of the vio-  
2           lation with respect to which such penalty is im-  
3           posed.

4           “(B) CIVIL ACTION.—The Secretary of the  
5           Treasury may commence a civil action to re-  
6           cover any penalty imposed under this subsection  
7           at any time before the end of the 2-year period  
8           beginning on the date on which such penalty  
9           was assessed.

10          “(4) COORDINATION WITH SUBSECTION (d).—  
11          No penalty may be assessed under this subsection  
12          with respect to any violation after a criminal pro-  
13          ceeding with respect to such violation has been com-  
14          menced under subsection (d).

15          “(d) CRIMINAL PENALTY.—

16                 “(1) IN GENERAL.—If any person knowingly  
17                 violates subsection (a), such person shall, upon con-  
18                 viction thereof, be fined not more than \$10,000 for  
19                 each such use or imprisoned not more than 1 year,  
20                 or both. If such use is in a broadcast or telecast, the  
21                 preceding sentence shall be applied by substituting  
22                 ‘\$50,000’ for ‘\$10,000’.

23                 “(2) TIME LIMITATIONS.—No person may be  
24                 prosecuted, tried, or punished under paragraph (1)  
25                 for any violation of subsection (a) unless the indict-

1       ment is found or the information instituted during  
2       the 3-year period beginning on the date of the viola-  
3       tion.

4           “(3) COORDINATION WITH SUBSECTION (c).—  
5       No criminal proceeding may be commenced under  
6       this subsection with respect to any violation if a civil  
7       penalty has previously been assessed under sub-  
8       section (c) with respect to such violation.”

9           (2) CLERICAL AMENDMENT.—The analysis for  
10       chapter 3 of title 31, United States Code, is amend-  
11       ed by adding after the item relating to section 332  
12       the following new item:

“333. Prohibition of misuse of Department of the Treasury names, symbols,  
etc.”.

13           (3) REPORT.—Not later than May 1, 1996, the  
14       Secretary of the Treasury shall submit a report to  
15       the Committee on Ways and Means of the House of  
16       Representatives and the Committee on Finance of  
17       the Senate on the implementation of the amend-  
18       ments made by this section. Such report shall in-  
19       clude the number of cases in which the Secretary  
20       has notified persons of violations of section 333 of  
21       title 31, United States Code (as added by subsection  
22       (a)), the number of prosecutions commenced under  
23       such section, and the total amount of the penalties  
24       collected in such prosecutions.

1 (m) **EFFECTIVE DATE.**—The amendments made by  
2 this section shall apply with respect to violations occurring  
3 after the date of the enactment of this Act.

4 **SEC. 215. INCREASED PENALTIES FOR UNAUTHORIZED DIS-**  
5 **CLOSURE OF SOCIAL SECURITY INFORMA-**  
6 **TION.**

7 (a) **UNAUTHORIZED DISCLOSURE.**—Section 1106(a)  
8 of the Social Security Act (42 U.S.C. 1306(a)) is  
9 amended—

10 (1) by striking “misdemeanor” and inserting  
11 “felony”;

12 (2) by striking “\$1,000” and inserting  
13 “\$10,000 for each occurrence of a violation”; and

14 (3) by striking “one year” and inserting “5  
15 years”.

16 (b) **UNAUTHORIZED DISCLOSURE BY FRAUD.**—Sec-  
17 tion 1107(b) of such Act (42 U.S.C. 1307(b)) is  
18 amended—

19 (1) by inserting “social security account num-  
20 ber,” after “information as to the”;

21 (2) by striking “misdemeanor” and inserting  
22 “felony”;

23 (3) by striking “\$1,000” and inserting  
24 “\$10,000 for each occurrence of a violation”; and

1           (4) by striking “one year” and inserting “5  
2       years”.

3       (c) **EFFECTIVE DATE.**—The amendments made by  
4 this section shall apply to violations occurring on or after  
5 the date of the enactment of this Act.

6 **SEC. 216. INCREASE IN AUTHORIZED PERIOD FOR EXTEN-**  
7                           **SION OF TIME TO FILE ANNUAL EARNINGS**  
8                           **REPORT.**

9       (a) **IN GENERAL.**—Section 203(h)(1)(A) of the Social  
10 Security Act (42 U.S.C. 403(h)(1)(A)) is amended in the  
11 last sentence by striking “three months” and inserting  
12 “four months”.

13       (b) **EFFECTIVE DATE.**—The amendment made by  
14 subsection (a) shall apply with respect to reports of earn-  
15 ings for taxable years ending on or after December 31,  
16 1994.

17 **SEC. 217. EXTENSION OF DISABILITY INSURANCE PRO-**  
18                           **GRAM DEMONSTRATION PROJECT AUTHOR-**  
19                           **ITY.**

20       (a) **IN GENERAL.**—Section 505 of the Social Security  
21 Disability Amendments of 1980 (Public Law 96–265), as  
22 amended by section 12101 of the Consolidated Omnibus  
23 Budget Reconciliation Act of 1985 (Public Law 99–272),  
24 section 10103 of the Omnibus Budget Reconciliation Act  
25 of 1989 (Public Law 101–239), and section 5120 of the

1 Omnibus Budget Reconciliation Act of 1990 (Public Law  
2 101-508) is further amended—

3 (1) in paragraph (3) of subsection (a), by strik-  
4 ing “June 10, 1993” and inserting “June 10,  
5 1996”;

6 (2) in paragraph (4) of subsection (a), by strik-  
7 ing “1992” and inserting “1995”; and

8 (3) in subsection (c), by striking “October 1,  
9 1993” and inserting “October 1, 1996”.

10 (b) EFFECTIVE DATE.—The amendments made by  
11 this section shall take effect on the date of the enactment  
12 of this Act.

13 **SEC. 218. CROSS-MATCHING OF SOCIAL SECURITY AC-**  
14 **COUNT NUMBER INFORMATION AND EM-**  
15 **PLOYER IDENTIFICATION NUMBER INFORMA-**  
16 **TION MAINTAINED BY THE DEPARTMENT OF**  
17 **AGRICULTURE.**

18 (a) SOCIAL SECURITY ACCOUNT NUMBER INFORMA-  
19 TION.—Clause (iii) of section 205(c)(2)(C) of the Social  
20 Security Act (42 U.S.C. 405(c)(2)(C)) (as added by sec-  
21 tion 1735(a)(3) of the Food, Agriculture, Conservation,  
22 and Trade Act of 1990 (Public Law 101-624; 104 Stat.  
23 3791)) is amended—

24 (1) by inserting “(I)” after “(iii)”; and

1           (2) by striking “The Secretary of Agriculture  
2           shall restrict” and all that follows and inserting the  
3           following:

4           “(II) The Secretary of Agriculture may share any in-  
5           formation contained in any list referred to in subclause  
6           (I) with any other agency or instrumentality of the United  
7           States which otherwise has access to social security ac-  
8           count numbers in accordance with this subsection or other  
9           applicable Federal law, except that the Secretary of Agri-  
10          culture may share such information only to the extent that  
11          such Secretary determines such sharing would assist in  
12          verifying and matching such information against informa-  
13          tion maintained by such other agency or instrumentality.  
14          Any such information shared pursuant to this subclause  
15          may be used by such other agency or instrumentality only  
16          for the purpose of effective administration and enforce-  
17          ment of the Food Stamp Act of 1977 or for the purpose  
18          of investigation of violations of other Federal laws or en-  
19          forcement of such laws.

20          “(III) The Secretary of Agriculture, and the head of  
21          any other agency or instrumentality referred to in this  
22          subclause, shall restrict, to the satisfaction of the Sec-  
23          retary of Health and Human Services, access to social se-  
24          curity account numbers obtained pursuant to this clause  
25          only to officers and employees of the United States whose

1 duties or responsibilities require access for the purposes  
2 described in subclause (II).

3 “(IV) The Secretary of Agriculture, and the head of  
4 any agency or instrumentality with which information is  
5 shared pursuant to clause (II), shall provide such other  
6 safeguards as the Secretary of Health and Human Serv-  
7 ices determines to be necessary or appropriate to protect  
8 the confidentiality of the social security account  
9 numbers.”.

10 (b) EMPLOYER IDENTIFICATION NUMBER INFORMA-  
11 TION.—Subsection (f) of section 6109 of the Internal Rev-  
12 enue Code of 1986 (as added by section 1735(c) of the  
13 Food, Agriculture, Conservation, and Trade Act of 1990  
14 (Public Law 101-624; 104 Stat. 3792)) (relating to access  
15 to employer identification numbers by Secretary of Agri-  
16 culture for purposes of Food Stamp Act of 1977) is  
17 amended—

18 (1) by striking paragraph (2) and inserting the  
19 following:

20 “(2) SHARING OF INFORMATION AND SAFE-  
21 GUARDS.—

22 “(A) SHARING OF INFORMATION.—The  
23 Secretary of Agriculture may share any infor-  
24 mation contained in any list referred to in para-  
25 graph (1) with any other agency or instrumen-

1           tality of the United States which otherwise has  
2           access to employer identification numbers in ac-  
3           cordance with this section or other applicable  
4           Federal law, except that the Secretary of Agri-  
5           culture may share such information only to the  
6           extent that such Secretary determines such  
7           sharing would assist in verifying and matching  
8           such information against information main-  
9           tained by such other agency or instrumentality.  
10          Any such information shared pursuant to this  
11          subparagraph may be used by such other agen-  
12          cy or instrumentality only for the purpose of ef-  
13          fective administration and enforcement of the  
14          Food Stamp Act of 1977 or for the purpose of  
15          investigation of violations of other Federal laws  
16          or enforcement of such laws.

17                 “(B) SAFEGUARDS.—The Secretary of Ag-  
18                 riculture, and the head of any other agency or  
19                 instrumentality referred to in subparagraph  
20                 (A), shall restrict, to the satisfaction of the Sec-  
21                 retary of the Treasury, access to employer iden-  
22                 tification numbers obtained pursuant to this  
23                 subsection only to officers and employees of the  
24                 United States whose duties or responsibilities  
25                 require access for the purposes described in

1           subparagraph (A). The Secretary of Agri-  
2           culture, and the head of any agency or instru-  
3           mentality with which information is shared pur-  
4           suant to subparagraph (A), shall provide such  
5           other safeguards as the Secretary of the Treas-  
6           ury determines to be necessary or appropriate  
7           to protect the confidentiality of the employer  
8           identification numbers.”;

9           (2) in paragraph (3), by striking “by the Sec-  
10          retary of Agriculture pursuant to this subsection”  
11          and inserting “pursuant to this subsection by the  
12          Secretary of Agriculture or the head of any agency  
13          or instrumentality with which information is shared  
14          pursuant to paragraph (2)”, and by striking “social  
15          security account numbers” and inserting “employer  
16          identification numbers”; and

17          (3) in paragraph (4), by striking “by the Sec-  
18          retary of Agriculture pursuant to this subsection”  
19          and inserting “pursuant to this subsection by the  
20          Secretary of Agriculture or any agency or instru-  
21          mentality with which information is shared pursuant  
22          to paragraph (2)”.

**1 SEC. 219. CERTAIN TRANSFERS TO RAILROAD RETIREMENT**  
**2 ACCOUNT MADE PERMANENT.**

**3 Subsection (c)(1)(A) of section 224 of the Railroad**  
**4 Retirement Solvency Act of 1983 (relating to section 72(r)**  
**5 revenue increase transferred to certain railroad accounts)**  
**6 is amended by striking “with respect to benefits received**  
**7 before October 1, 1992”.**

**8 SEC. 220. AUTHORIZATION FOR USE OF SOCIAL SECURITY**  
**9 ACCOUNT NUMBERS BY DEPARTMENT OF**  
**10 LABOR IN ADMINISTRATION OF FEDERAL**  
**11 WORKERS' COMPENSATION LAWS.**

**12 Section 205(c)(2)(C) of the Social Security Act (42**  
**13 U.S.C. 405(c)(2)(C)) is amended by adding at the end the**  
**14 following new clause:**

**15 “(ix) In the administration of the provisions of chap-**  
**16 ter 81 of title 5, United States Code, and the Longshore**  
**17 and Harbor Workers' Compensation Act (33 U.S.C. 901**  
**18 et seq.), the Secretary of Labor may require by regulation**  
**19 that any person filing a notice of injury or a claim for**  
**20 benefits under such provisions provide as part of such no-**  
**21 tice or claim such person's social security account number,**  
**22 subject to the requirements of this clause. No officer or**  
**23 employee of the Department of Labor shall have access**  
**24 to any such number for any purpose other than the estab-**  
**25 lishment of a system of records necessary for the effective**  
**26 administration of such provisions. The Secretary of Labor**



1 national organization by an individual pursuant to a  
2 transfer of such individual to such international or-  
3 ganization pursuant to section 3582 of title 5, Unit-  
4 ed States Code, shall constitute 'employment' if—

5 “(A) immediately before such transfer,  
6 such individual performed service with a Fed-  
7 eral agency which constituted 'employment'  
8 under subsection (b) for purposes of the taxes  
9 imposed by sections 3101(a) and 3111(a), and

10 “(B) such individual would be entitled,  
11 upon separation from such international organi-  
12 zation and proper application, to reemployment  
13 with such Federal agency under such section  
14 3582.

15 “(2) DEFINITIONS.—For purposes of this  
16 subsection—

17 “(A) FEDERAL AGENCY.—The term 'Fed-  
18 eral agency' means an agency, as defined in  
19 section 3581(1) of title 5, United States Code.

20 “(B) INTERNATIONAL ORGANIZATION.—  
21 The term 'international organization' has the  
22 meaning provided such term by section 3581(3)  
23 of title 5, United States Code.”

24 (2) CONTRIBUTIONS BY FEDERAL AGENCY.—

25 Section 3122 of such Code (relating to Federal serv-

1 ice) is amended by inserting after the first sentence  
2 the following new sentence: “In the case of the taxes  
3 imposed by this chapter with respect to service per-  
4 formed in the employ of an international organiza-  
5 tion pursuant to a transfer to which the provisions  
6 of section 3121(y) are applicable, the determination  
7 of the amount of remuneration for such service, and  
8 the return and payment of the taxes imposed by this  
9 chapter, shall be made by the head of the Federal  
10 agency from which the transfer was made.”

11 (3) COLLECTION OF EMPLOYEE CONTRIBU-  
12 TIONS.—Section 3102 of such Code (relating to de-  
13 duction of tax from wages) is amended by adding at  
14 the end the following new subsection:

15 “(e) SPECIAL RULE FOR CERTAIN TRANSFERRED  
16 FEDERAL EMPLOYEES.—In the case of any payments of  
17 wages for service performed in the employ of an inter-  
18 national organization pursuant to a transfer to which the  
19 provisions of section 3121(y) are applicable—

20 “(1) subsection (a) shall not apply,

21 “(2) the head of the Federal agency from which  
22 the transfer was made shall separately include on  
23 the statement required under section 6051—

24 “(A) the amount determined to be the  
25 amount of the wages for such service, and

1           “(B) the amount of the tax imposed by  
2           section 3101 on such payments, and

3           “(3) the tax imposed by section 3101 on such  
4           payments shall be paid by the employee.”

5           (4) EXCLUSION FROM TREATMENT AS TRADE  
6           OR BUSINESS.—Paragraph (2)(C) of section 1402(c)  
7           of such Code (defining trade or business) is amend-  
8           ed by adding at the end the following: “except serv-  
9           ice which constitutes ‘employment’ under section  
10          3121(y),”.

11          (5) CONFORMING AMENDMENT.—Paragraph  
12          (15) of section 3121(b) of such Code is amended by  
13          inserting “, except service which constitutes ‘em-  
14          ployment’ under subsection (y)” after “organiza-  
15          tion”.

16          (b) AMENDMENTS TO THE SOCIAL SECURITY ACT.—

17           (1) IN GENERAL.—Section 210 of the Social  
18          Security Act (42 U.S.C. 410) is amended by adding  
19          at the end the following new subsection:

20          “SERVICE IN THE EMPLOY OF INTERNATIONAL ORGANI-  
21          ZATIONS BY CERTAIN TRANSFERRED FEDERAL EM-  
22          PLOYEES

23          “(r)(1) For purposes of this title, service performed  
24          in the employ of an international organization by an indi-  
25          vidual pursuant to a transfer of such individual to such  
26          international organization pursuant to section 3582 of

1 title 5, United States Code, shall constitute 'employment'  
2 if—

3           “(A) immediately before such transfer, such in-  
4           dividual performed service with a Federal agency  
5           which constituted 'employment' as defined in sub-  
6           section (a), and

7           “(B) such individual would be entitled, upon  
8           separation from such international organization and  
9           proper application, to reemployment with such Fed-  
10          eral agency under such section 3582.

11          “(2) For purposes of this subsection—

12                 “(A) The term 'Federal agency' means an agen-  
13                 cy, as defined in section 3581(1) of title 5, United  
14                 States Code.

15                 “(B) The term 'international organization' has  
16                 the meaning provided such term by section 3581(3)  
17                 of title 5, United States Code.”

18                 (2) EXCLUSION FROM TREATMENT AS TRADE  
19                 OR BUSINESS.—Section 211(c)(2)(C) of such Act  
20                 (42 U.S.C. 411(c)(2)(C)) is amended by inserting  
21                 before the semicolon the following “, except service  
22                 which constitutes 'employment' under section  
23                 210(r)”.

24                 (3) CONFORMING AMENDMENT.—Section  
25                 210(a)(15) of such Act (42 U.S.C. 410(a)(15)) is

1 amended by inserting “, except service which con-  
 2 stitutes ‘employment’ under subsection (r)” before  
 3 the semicolon.

4 (c) **EFFECTIVE DATE.**—The amendments made by  
 5 this section shall apply with respect to service performed  
 6 after the calendar quarter following the calendar quarter  
 7 in which the date of the enactment of this Act occurs.

8 **SEC. 222. TREATMENT OF CERTAIN VISAS.**

9 (a) **AMENDMENTS TO THE INTERNAL REVENUE**  
 10 **CODE OF 1986.**—

11 (1) The following provisions of the Internal  
 12 Revenue Code of 1986 are each amended by striking  
 13 “(J), or (M)” each place it appears and inserting  
 14 “(J), (M), or (Q)”:

- 15 (A) Section 871(c).
- 16 (B) Section 1441(b).
- 17 (C) Section 3121(b)(19).
- 18 (D) Section 3231(e)(1).
- 19 (E) Section 3306(c)(19).

20 (2) Paragraph (3) of section 872(b) of such  
 21 Code is amended by striking “(F) or (J)” and in-  
 22 serting “(F), (J), or (Q)”.

23 (3) Paragraph (5) of section 7701(b) of such  
 24 Code is amended by striking “subparagraph (J)” in

1       subparagraphs (C)(i) and (D)(i)(II) and inserting  
2       “subparagraph (J) or (Q)”.

3       (b) AMENDMENT TO SOCIAL SECURITY ACT.—Para-  
4 graph (19) of section 210(a) of the Social Security Act  
5 is amended by striking “(J), or (M)” each place it appears  
6 and inserting “(J), (M), or (Q)”.

7       (c) EFFECTIVE DATE.—The amendments made by  
8 this subsection shall take effect with the calendar quarter  
9 following the date of the enactment of this Act.

10 **SEC. 223. COMMISSION ON CHILDHOOD DISABILITY.**

11       (a) ESTABLISHMENT OF COMMISSION.—The Sec-  
12 retary of Health and Human Services (in this section re-  
13 ferred to as the “Secretary”) shall appoint a Commission  
14 on the Evaluation of Disability in Children (in this section  
15 referred to as the “Commission”).

16       (b) APPOINTMENT OF MEMBERS.—(1) The Secretary  
17 shall appoint not less than 9 but not more than 15 mem-  
18 bers to the Commission, including—

19               (A) recognized experts in the field of medicine,  
20 whose work involves—

21                       (i) the evaluation and treatment of disabil-  
22                       ity in children,

23                       (ii) the study of congenital, genetic, or  
24                       perinatal disorders in children, or

1           (iii) the measurement of developmental  
2 milestones and developmental deficits in chil-  
3 dren; and

4           (B) recognized experts in the fields of—

5                 (i) psychology,

6                 (ii) education and rehabilitation,

7                 (iii) law,

8                 (iv) the administration of disability pro-  
9 grams,

10                (v) social insurance (including health in-  
11 surance), and

12                (vi) other fields of expertise that the Sec-  
13 retary determines to be appropriate.

14           (2) Members shall be appointed by January 1, 1995,  
15 without regard to the provisions of title 5, United States  
16 Code, governing appointments to competitive service.

17           (3) Members appointed under this subsection shall  
18 serve for a term equivalent to the duration of the Commis-  
19 sion.

20           (4) The Secretary shall designate a member of the  
21 Commission to serve as Chair of the Commission for a  
22 term equivalent to the duration of the Commission.

23           (c) ADMINISTRATIVE PROVISIONS.—(1) Service as a  
24 member of the Commission by an individual who is not  
25 otherwise a Federal employee shall not be considered serv-

1 ice in an appointive or elective position in the Federal Gov-  
2 ernment for the purposes of title 5, United States Code.

3 (2) Each member of the Commission who is not a  
4 full-time Federal employee shall be paid compensation at  
5 a rate equal to the daily equivalent of the rate of basic  
6 pay in effect for Level IV of the Executive Schedule for  
7 each day (including travel time) the member attends meet-  
8 ings or otherwise performs the duties of the Commission.

9 (3) While away from their homes or regular places  
10 of business on the business of the Commission, each mem-  
11 ber who is not a full-time Federal employee may be al-  
12 lowed travel expenses, including per diem in lieu of sub-  
13 sistence, as authorized by section 5703 of title 5, United  
14 States Code, for persons employed intermittently in the  
15 Government service.

16 (d) ASSISTANCE TO COMMISSION.—The Commission  
17 may engage individuals skilled in medical and other as-  
18 pects of childhood disability to provide such technical as-  
19 sistance as may be necessary to carry out the functions  
20 of the Commission. The Secretary shall make available to  
21 the Commission such secretarial, clerical, and other assist-  
22 ance as the Commission may require to carry out the func-  
23 tions of the Commission.

24 (e) STUDY BY THE COMMISSION.—(1) The Commis-  
25 sion shall conduct a study, in consultation with the Na-

1 tional Academy of Sciences, of the effects of the definition  
2 of “disability” under title XVI of the Social Security Act  
3 (42 U.S.C. 1382 et seq.) in effect on the date of enactment  
4 of this Act, as such definition applies to determining  
5 whether a child under the age of 18 is eligible to receive  
6 benefits under such title, the appropriateness of such defi-  
7 nition, and the advantages and disadvantages of using any  
8 alternative definition of disability in determining whether  
9 a child under age 18 is eligible to receive benefits under  
10 such title.

11 (2) The study described in paragraph (1) shall in-  
12 clude issues of—

13 (A) whether the need by families for assistance  
14 in meeting high costs of medical care for children  
15 with serious physical or mental impairments, wheth-  
16 er or not they are eligible for disability benefits  
17 under title XVI of the Social Security Act, might ap-  
18 propriately be met through expansion of Federal  
19 health assistance programs (including the program  
20 of medical assistance under title XIX of such Act);  
21 and

22 (B) such other issues that the Secretary deter-  
23 mines to be appropriate.

24 (f) REPORT.—Not later than November 30, 1996, the  
25 Commission shall prepare a report and submit such report

1 to the Committee on Ways and Means of the House of  
2 Representatives and the Committee on Finance of the  
3 Senate which shall summarize the results of the study de-  
4 scribed in subsection (e) and include any recommendations  
5 that the Commission determines to be appropriate.

6 **SEC. 224. TECHNICAL AND CLERICAL AMENDMENTS.**

7 (a) AMENDMENTS TO TITLE II OF THE SOCIAL SE-  
8 CURITY ACT.—

9 (1) Section 201(a) of the Social Security Act  
10 (42 U.S.C. 401(a)) is amended, in the matter follow-  
11 ing clause (4), by striking “and and” and inserting  
12 “and”.

13 (2) Section 202(d)(8)(D)(ii) of such Act (42  
14 U.S.C. 402(d)(8)(D)(ii)) is amended by adding a pe-  
15 riod at the end and by adjusting the left hand  
16 margination thereof so as to align with section  
17 202(d)(8)(D)(i) of such Act.

18 (3) Section 202(q)(1)(A) of such Act (42  
19 U.S.C. 402(q)(1)(A)) is amended by striking the  
20 dash at the end.

21 (4) Section 202(q)(9) of such Act (42 U.S.C.  
22 402(q)(9)) is amended, in the matter preceding sub-  
23 paragraph (A), by striking “parargaph” and insert-  
24 ing “paragraph”.

1           (5) Section 202(t)(4)(D) of such Act (42  
2 U.S.C. 402(t)(4)(D)) is amended by inserting “if  
3 the” before “Secretary” the second and third places  
4 it appears.

5           (6) Clauses (i) and (ii) of section 203(f)(5)(C)  
6 of such Act (42 U.S.C. 403(f)(5)(C)) are amended  
7 by adjusting the left-hand margination thereof so as  
8 to align with clauses (i) and (ii) of section  
9 203(f)(5)(B) of such Act.

10           (7) Paragraph (3)(A) and paragraph (3)(B) of  
11 section 205(b) of such Act (42 U.S.C. 405(b)) are  
12 amended by adjusting the left-hand margination  
13 thereof so as to align with the matter following  
14 section 205(b)(2)(C) of such Act.

15           (8) Section 205(c)(2)(B)(iii) of such Act (42  
16 U.S.C. 405(c)(2)(B)(iii)) is amended by striking  
17 “non-public” and inserting “nonpublic”.

18           (9) Section 205(c)(2)(C) of such Act (42 U.S.C.  
19 405(c)(2)(C)) is amended—

20                   (A) by striking the clause (vii) added by  
21 section 2201(e) of Public Law 101-624; and

22                   (B) by redesignating the clause (iii) added  
23 by section 2201(b)(3) of Public Law 101-624,  
24 clause (iv), clause (v), clause (vi), and the  
25 clause (vii) added by section 1735(b) of Public

1 Law 101-624 as clause (iv), clause (v), clause  
2 (vi), clause (vii), and clause (viii), respectively;

3 (C) in clause (v) (as redesignated), by  
4 striking “subclause (I) of”, and by striking  
5 “subclause (II) of clause (i)” and inserting  
6 “clause (ii)”; and

7 (D) in clause (viii)(IV) (as redesignated),  
8 by inserting “a social security account number  
9 or” before “a request for”.

10 (10) The heading for section 205(j) of such Act  
11 (42 U.S.C. 405(j)) is amended to read as follows:

12 “Representative Payees”.

13 (11) The heading for section 205(s) of such Act  
14 (42 U.S.C. 405(s)) is amended to read as follows:

15 “Notice Requirements”.

16 (12) Section 208(c) of such Act (42 U.S.C.  
17 408(c)) is amended by striking “subsection (g)” and  
18 inserting “subsection (a)(7)”.

19 (13) Section 210(a)(5)(B)(i)(V) of such Act (42  
20 U.S.C. 410(a)(5)(B)(i)(V)) is amended by striking  
21 “section 105(e)(2)” and inserting “section  
22 104(e)(2)”.

23 (14) Section 211(a) of such Act (42 U.S.C.  
24 411(a)) is amended—

1 (A) in paragraph (13), by striking “and”  
2 at the end; and

3 (B) in paragraph (14), by striking the pe-  
4 riod and inserting “; and”.

5 (15) Section 213(c) of such Act (42 U.S.C.  
6 413(c)) is amended by striking “section” the first  
7 place it appears and inserting “sections”.

8 (16) Section 215(a)(5)(B)(i) of such Act (42  
9 U.S.C. 415(a)(5)(B)(i)) is amended by striking  
10 “subsection” the second place it appears and insert-  
11 ing “subsections”.

12 (17) Section 215(f)(7) of such Act (42 U.S.C.  
13 415(f)(7)) is amended by inserting a period after  
14 “1990”.

15 (18) Subparagraph (F) of section 218(c)(6) of  
16 such Act (42 U.S.C. 418(c)(6)) is amended by ad-  
17 justing the left-hand margination thereof so as to  
18 align with section 218(c)(6)(E) of such Act.

19 (19) Section 223(i) of such Act (42 U.S.C.  
20 423(i)) is amended by adding at the beginning the  
21 following heading:

22 “Limitation on Payments to Prisoners”.

23 (b) RELATED AMENDMENTS.—

24 (1) Section 603(b)(5)(A) of Public Law 101-  
25 649 (amending section 202(n)(1) of the Social Secu-

1 rity Act) (104 Stat. 5085) is amended by inserting  
2 “under” before “paragraph (1),” and by striking  
3 “(17), or (18)” and inserting “(17), (18), or (19)”,  
4 effective as if this paragraph were included in such  
5 section 603(b)(5)(A).

6 (2) Section 10208(b)(1) of Public Law 101-  
7 239 (amending section 230(b)(2)(A) of the Social  
8 Security Act) (103 Stat. 2477) is amended by strik-  
9 ing “230(b)(2)(A)” and “430(b)(2)(A)” and insert-  
10 ing “230(b)(2)” and “430(b)(2)”, respectively, effec-  
11 tive as if this paragraph were included in such sec-  
12 tion 10208(b)(1).

13 (c) CONFORMING, CLERICAL AMENDMENTS UPDAT-  
14 ING, WITHOUT SUBSTANTIVE CHANGE, REFERENCES IN  
15 TITLE II OF THE SOCIAL SECURITY ACT TO THE INTER-  
16 NAL REVENUE CODE.—

17 (1)(A)(i) Section 201(g)(1) of such Act (42  
18 U.S.C. 401(g)(1)) is amended—

19 (I) in subparagraph (A)(i), by striking  
20 “and subchapter E” and all that follows  
21 through “1954” and inserting “and chapters 2  
22 and 21 of the Internal Revenue Code of 1986”;

23 (II) in subparagraph (A)(ii), by striking  
24 “1954” and inserting “1986”;

1 (III) in the matter in subparagraph (A)  
2 following clause (ii), by striking “subchapter E”  
3 and all that follows through “1954.” and in-  
4 sserting “chapters 2 and 21 of the Internal Rev-  
5 enue Code of 1986.”, and by striking “1954  
6 other” and inserting “1986 other”; and

7 (IV) in subparagraph (B), by striking  
8 “1954” each place it appears and inserting  
9 “1986”.

10 (ii) The amendments made by clause (i) shall  
11 apply only with respect to periods beginning on or  
12 after the date of the enactment of this Act.

13 (B)(i) Section 201(g)(2) of such Act (42 U.S.C.  
14 401(g)(2)) is amended by striking “section 3101(a)”  
15 and all that follows through “1950.” and inserting  
16 “section 3101(a) of the Internal Revenue Code of  
17 1986 which are subject to refund under section  
18 6413(c) of such Code with respect to wages (as de-  
19 fined in section 3121 of such Code).”, and by strik-  
20 ing “wages reported” and all that follows through  
21 “1954,” and inserting “wages reported to the Sec-  
22 retary of the Treasury or his delegate pursuant to  
23 subtitle F of such Code.”.

1           (ii) The amendments made by clause (i) shall  
2 apply only with respect to wages paid on or after  
3 January 1, 1995.

4           (C) Section 201(g)(4) of such Act (42 U.S.C.  
5 401(g)(4)) is amended—

6           (i) by striking “The Board of Trustees  
7 shall prescribe before January 1, 1981, the  
8 method” and inserting “If at any time or times  
9 the Boards of Trustees of such Trust Funds  
10 deem such action advisable, they may modify  
11 the method prescribed by such Boards”;

12           (ii) by striking “1954” and inserting  
13 “1986”; and

14           (iii) by striking the last sentence.

15           (2) Section 202(v) of such Act (42 U.S.C.  
16 402(v)) is amended—

17           (A) in paragraph (1), by striking “1954”  
18 and inserting “1986”; and

19           (B) in paragraph (3)(A), by inserting “of  
20 the Internal Revenue Code of 1986” after  
21 “3127”.

22           (3) Section 205(c)(5)(F)(i) of such Act (42  
23 U.S.C. 405(c)(5)(F)(i)) is amended by inserting “or  
24 the Internal Revenue Code of 1986” after “1954”.

1           (4)(A) Section 209(a)(4)(A) of such Act (42  
2 U.S.C. 409(a)(4)(A)) is amended by inserting “or  
3 the Internal Revenue Code of 1986” after “Internal  
4 Revenue Code of 1954”.

5           (B) Section 209(a) of such Act (42 U.S.C.  
6 409(a)) is amended—

7           (i) in subparagraphs (C) and (E) of para-  
8 graph (4),

9           (ii) in paragraph (5)(A),

10           (iii) in subparagraphs (A) and (B) of para-  
11 graph (14),

12           (iv) in paragraph (15),

13           (v) in paragraph (16), and

14           (vi) in paragraph (17),

15 by striking “1954” each place it appears and insert-  
16 ing “1986”.

17           (C) Subsections (b), (f), (g), (i)(1), and (j) of  
18 section 209 of such Act (42 U.S.C. 409) are amend-  
19 ed by striking “1954” each place it appears and  
20 inserting “1986”.

21           (5) Section 211(a)(15) of such Act (42 U.S.C.  
22 411(a)(15)) is amended by inserting “of the Internal  
23 Revenue Code of 1986” after “section 162(m)”.

24           (6) Title II of such Act is further amended—

1 (A) in subsections (f)(5)(B)(ii) and (k) of  
2 section 203 (42 U.S.C. 403),

3 (B) in section 205(c)(1)(D)(i) (42 U.S.C.  
4 405(c)(1)(D)(i)),

5 (C) in the matter in section 210(a) (42  
6 U.S.C. 410(a)) preceding paragraph (1) and in  
7 paragraphs (8), (9), and (10) of section 210(a),

8 (D) in subsections (p)(4) and (q) of section  
9 210 (42 U.S.C. 410),

10 (E) in the matter in section 211(a) (42  
11 U.S.C. 411(a)) preceding paragraph (1) and in  
12 paragraphs (3), (4), (6), (10), (11), and (12)  
13 and clauses (iii) and (iv) of section 211(a),

14 (F) in the matter in section 211(c) (42  
15 U.S.C. 411(c)) preceding paragraph (1), in  
16 paragraphs (3) and (6) of section 211(c), and  
17 in the matter following paragraph (6) of section  
18 211(c),

19 (G) in subsections (d), (e), and (h)(1)(B)  
20 of section 211 (42 U.S.C. 411),

21 (H) in section 216(j) (42 U.S.C. 416(j)),

22 (I) in section 218(e)(3) (42 U.S.C.  
23 418(e)(3)),

24 (J) in section 229(b) (42 U.S.C. 429(b)),

1 (K) in section 230(c) (42 U.S.C. 430(c)),

2 and

3 (L) in section 232 (42 U.S.C. 432),

4 by striking “1954” each place it appears and insert-  
5 ing “1986”.

6 (d) RULES OF CONSTRUCTION.—

7 (1) The preceding provisions of this section  
8 shall be construed only as technical and clerical cor-  
9 rections and as reflecting the original intent of the  
10 provisions amended thereby.

11 (2) Any reference in title II of the Social Secu-  
12 rity Act to the Internal Revenue Code of 1986 shall  
13 be construed to include a reference to the Internal  
14 Revenue Code of 1954 to the extent necessary to  
15 carry out the provisions of paragraph (1).

16 (e) UTILIZATION OF NATIONAL AVERAGE WAGE  
17 INDEX FOR WAGE-BASED ADJUSTMENTS.—

18 (1) DEFINITION OF NATIONAL AVERAGE WAGE  
19 INDEX.—Section 209(k) of the Social Security Act  
20 (42 U.S.C. 409(k)) is amended—

21 (A) by redesignating paragraph (2) as  
22 paragraph (3);

23 (B) in paragraph (3) (as redesignated), by  
24 striking “paragraph (1)” and inserting “this  
25 subsection”; and

1 (C) by striking paragraph (1) and insert-  
2 ing the following new paragraphs:

3 “(k)(1) For purposes of sections 203(f)(8)(B)(ii),  
4 213(d)(2)(B), 215(a)(1)(B)(ii), 215(a)(1)(C)(ii),  
5 215(a)(1)(D), 215(b)(3)(A)(ii), 215(i)(1)(E),  
6 215(i)(2)(C)(ii), 224(f)(2)(B), and 230(b)(2) (and  
7 230(b)(2) as in effect immediately prior to the enactment  
8 of the Social Security Amendments of 1977), the term ‘na-  
9 tional average wage index’ for any particular calendar year  
10 means, subject to regulations of the Secretary under para-  
11 graph (2), the average of the total wages for such particu-  
12 lar calendar year.

13 “(2) The Secretary shall prescribe regulations under  
14 which the national average wage index for any calendar  
15 year shall be computed—

16 “(A) on the basis of amounts reported to the  
17 Secretary of the Treasury or his delegate for such  
18 year,

19 “(B) by disregarding the limitation on wages  
20 specified in subsection (a)(1),

21 “(C) with respect to calendar years after 1990,  
22 by incorporating deferred compensation amounts  
23 and factoring in for such years the rate of change  
24 from year to year in such amounts, in a manner  
25 consistent with the requirements of section 10208 of

1 the Omnibus Budget Reconciliation Act of 1989,  
2 and

3 “(D) with respect to calendar years before  
4 1978, in a manner consistent with the manner in  
5 which the average of the total wages for each of  
6 such calendar years was determined as provided by  
7 applicable law as in effect for such years.”.

8 (2) CONFORMING AMENDMENTS.—

9 (A) Section 213(d)(2)(B) of such Act (42  
10 U.S.C. 413(d)(2)(B)) is amended by striking  
11 “deemed average total wages” and inserting  
12 “national average wage index”, and by striking  
13 “the average of the total wages” and all that  
14 follows and inserting “the national average  
15 wage index (as so defined) for 1976,”.

16 (B) Section 215(a)(1)(B)(ii) of such Act  
17 (42 U.S.C. 415(a)(1)(B)(ii)) is amended—

18 (i) in subclause (I), by striking  
19 “deemed average total wages” and insert-  
20 ing “national average wage index”; and

21 (ii) in subclause (II), by striking “the  
22 average of the total wages” and all that  
23 follows and inserting “the national average  
24 wage index (as so defined) for 1977.”.

1 (C) Section 215(a)(1)(C)(ii) of such Act  
2 (42 U.S.C. 415(a)(1)(C)(ii)) is amended by  
3 striking “deemed average total wages” and  
4 inserting “national average wage index”.

5 (D) Section 215(a)(1)(D) of such Act (42  
6 U.S.C. 415(a)(1)(D)) is amended—

7 (i) by striking “after 1978”;

8 (ii) by striking “and the average of  
9 the total wages (as described in subpara-  
10 graph (B)(ii)(I))” and inserting “and the  
11 national average wage index (as defined in  
12 section 209(k)(1))”; and

13 (iii) by striking the last sentence.

14 (E) Section 215(b)(3)(A)(ii) of such Act  
15 (42 U.S.C. 415(b)(3)(A)(ii)) is amended by  
16 striking “deemed average total wages” each  
17 place it appears and inserting “national average  
18 wage index”.

19 (F) Section 215(i)(1) of such Act (42  
20 U.S.C. 415(i)(1)) is amended—

21 (i) in subparagraph (E), by striking  
22 “SSA average wage index” and inserting  
23 “national average wage index (as defined  
24 in section 209(k)(1))”; and

1 (ii) by striking subparagraph (G) and  
2 redesignating subparagraph (H) as sub-  
3 paragraph (G).

4 (G) Section 215(i)(2)(C)(ii) of such Act  
5 (42 U.S.C. 415(i)(1)(C)(ii)) is amended to read  
6 as follows:

7 “(ii) The Secretary shall determine and promulgate  
8 the OASDI fund ratio for the current calendar year on  
9 or before November 1 of the current calendar year, based  
10 upon the most recent data then available. The Secretary  
11 shall include a statement of the fund ratio and the na-  
12 tional average wage index (as defined in section 209(k)(1))  
13 and a statement of the effect such ratio and the level of  
14 such index may have upon benefit increases under this  
15 subsection in any notification made under clause (i) and  
16 any determination published under subparagraph (D).”.

17 (H) Section 224(f)(2) of such Act (42  
18 U.S.C. 424a(f)(2)) is amended—

19 (i) in subparagraph (A), by adding  
20 “and” at the end;

21 (ii) by striking subparagraph (C); and

22 (iii) by striking subparagraph (B) and  
23 inserting the following:

24 “(B) the ratio of (i) the national average wage  
25 index (as defined in section 209(k)(1)) for the cal-

1       endar year before the year in which such redeter-  
2       mination is made to (ii) the national average wage  
3       index (as so defined) for the calendar year before  
4       the year in which the reduction was first computed  
5       (but not counting any reduction made in benefits for  
6       a previous period of disability).”.

7       (f) TECHNICAL CORRECTIONS RELATED TO OASDI  
8       IN THE OMNIBUS BUDGET RECONCILIATION ACT OF  
9       1990.—

10           (1) AMENDMENTS RELATED TO PROVISIONS IN  
11       SECTION 5103(b) RELATING TO DISABLED WID-  
12       OWS.—Section 223(f)(2) of the Social Security Act  
13       (42 U.S.C. 423(f)(2)) is amended—

14           (A) in subparagraph (A), by striking “(in  
15       a case to which clause (ii)(II) does not apply)”;  
16       and

17           (B) by striking subparagraph (B)(ii) and  
18       inserting the following:

19           “(ii) the individual is now able to en-  
20       gage in substantial gainful activity; or”.

21           (2) AMENDMENTS RELATED TO PROVISIONS IN  
22       SECTION 5105(d) RELATING TO REPRESENTATIVE  
23       PAYEES.—Section 5105(d)(1)(A) of the Omnibus  
24       Budget Reconciliation Act of 1990 (Public Law  
25       101-508) is amended—

1 (A) by striking “Section 205(j)(5)” and in-  
2 serting “Section 205(j)(6)”; and

3 (B) by redesignating the paragraph (5) as  
4 amended thereby as paragraph (6).

5 (3) AMENDMENTS RELATED TO PROVISIONS IN  
6 SECTION 5106 RELATING TO COORDINATION OF  
7 RULES UNDER TITLES II AND XVI GOVERNING FEES  
8 FOR REPRESENTATIVES OF CLAIMANTS WITH ENTI-  
9 TLEMENTS UNDER BOTH TITLES.—

10 (A) CALCULATION OF FEE OF CLAIMANT’S  
11 REPRESENTATIVE BASED ON AMOUNT OF PAST-  
12 DUE SUPPLEMENTAL SECURITY INCOME BENE-  
13 FITS AFTER APPLICATION OF WINDFALL OFF-  
14 SET PROVISION.—Section 1631(d)(2)(A)(i) of  
15 the Social Security Act (as amended by section  
16 5106(a)(2) of the Omnibus Budget Reconcili-  
17 ation Act of 1990) (42 U.S.C.  
18 1383(d)(2)(A)(i)) is amended to read as fol-  
19 lows:

20 “(i) by substituting, in subparagraphs (A)(ii)(I)  
21 and (C)(i), the phrase “(as determined before any  
22 applicable reduction under section 1631(g), and re-  
23 duced by the amount of any reduction in benefits  
24 under this title or title II made pursuant to section

1 1127(a))' for the parenthetical phrase contained  
2 therein; and".

3 (B) CALCULATION OF PAST-DUE BENEFITS  
4 FOR PURPOSES OF DETERMINING ATTORNEY  
5 FEES IN JUDICIAL PROCEEDINGS.—

6 (i) IN GENERAL.—Section 206(b)(1)  
7 of such Act (42 U.S.C. 406(b)(1)) is  
8 amended—

9 (I) by inserting "(A)" after  
10 "(b)(1)"; and

11 (II) by adding at the end the fol-  
12 lowing new subparagraph:

13 "(B) For purposes of this paragraph—

14 "(i) the term 'past-due benefits' excludes any  
15 benefits with respect to which payment has been  
16 continued pursuant to subsection (g) or (h) of sec-  
17 tion 223, and

18 "(ii) amounts of past-due benefits shall be  
19 taken into account to the extent provided under the  
20 rules applicable in cases before the Secretary."

21 (ii) PROTECTION FROM OFFSETTING  
22 SSI BENEFITS.—The last sentence of sec-  
23 tion 1127(a) of such Act (as added by sec-  
24 tion 5106(b) of the Omnibus Budget Rec-  
25 onciliation Act of 1990) (42 U.S.C.

1           1320a-6(a)) is amended by striking “sec-  
2           tion 206(a)(4)” and inserting “subsection  
3           (a)(4) or (b) of section 206”.

4           (4) APPLICATION OF SINGLE DOLLAR AMOUNT  
5           CEILING TO CONCURRENT CLAIMS UNDER TITLES II  
6           AND XVI.—

7           (A) IN GENERAL.—Section 206(a)(2) of  
8           such Act (as amended by section 5106(a)(1) of  
9           the Omnibus Budget Reconciliation Act of  
10          1990) (42 U.S.C. 406(a)(2)) is amended—

11                   (i) by redesignating subparagraph (C)  
12                   as subparagraph (D); and

13                   (ii) by inserting after subparagraph  
14           (B) the following new subparagraph:

15           “(C) In any case involving—

16                   “(i) an agreement described in subparagraph  
17           (A) with any person relating to both a claim of enti-  
18           tlement to past-due benefits under this title and a  
19           claim of entitlement to past-due benefits under title  
20           XVI, and

21                   “(ii) a favorable determination made by the  
22           Secretary with respect to both such claims,  
23           the Secretary may approve such agreement only if the  
24           total fee or fees specified in such agreement does not ex-

1 ceed, in the aggregate, the dollar amount in effect under  
2 subparagraph (A)(ii)(II).”.

3 (B) CONFORMING AMENDMENT.—Section  
4 206(a)(3)(A) of such Act (as amended by sec-  
5 tion 5106(a)(1) of the Omnibus Budget Rec-  
6 onciliation Act of 1990) (42 U.S.C.  
7 406(a)(3)(A)) is amended by striking “para-  
8 graph (2)(C)” and inserting “paragraph  
9 (2)(D)”.

10 (5) EFFECTIVE DATE.—Each amendment made  
11 by this section shall take effect as if included in the  
12 provisions of the Omnibus Budget Reconciliation Act  
13 of 1990 to which such amendment relates.

14 (g) ELIMINATION OF ROUNDING DISTORTION IN THE  
15 CALCULATION OF THE OLD-AGE, SURVIVORS, AND DIS-  
16 ABILITY INSURANCE CONTRIBUTION AND BENEFIT BASE  
17 AND THE EARNINGS TEST EXEMPT AMOUNTS.—

18 (1) ADJUSTMENT OF OASDI CONTRIBUTION AND  
19 BENEFIT BASE.—

20 (A) IN GENERAL.—Section 230(b) of the  
21 Social Security Act (42 U.S.C. 430(b)) is  
22 amended by striking paragraphs (1) and (2)  
23 and inserting the following:

24 “(1) \$60,600, and

1           “(2) the ratio of (A) the national average wage  
2 index (as defined in section 209(k)(1)) for the cal-  
3 endar year before the calendar year in which the de-  
4 termination under subsection (a) is made to (B) the  
5 national average wage index (as so defined) for  
6 1992,”.

7           (B) CONFORMING AMENDMENT RELATING  
8 TO APPLICABLE PRIOR LAW.—Section 230(d) of  
9 such Act (42 U.S.C. 430(d)) is amended by  
10 striking “(except that” and all that follows  
11 through the end and inserting “(except that, for  
12 purposes of subsection (b) of such section 230  
13 as so in effect, the reference to the contribution  
14 and benefit base in paragraph (1) of such sub-  
15 section (b) shall be deemed a reference to an  
16 amount equal to \$45,000, each reference in  
17 paragraph (2) of such subsection (b) to the av-  
18 erage of the wages of all employees as reported  
19 to the Secretary of the Treasury shall be  
20 deemed a reference to the national average  
21 wage index (as defined in section 209(k)(1)),  
22 the reference to a preceding calendar year in  
23 paragraph (2)(A) of such subsection (b) shall  
24 be deemed a reference to the calendar year be-  
25 fore the calendar year in which the determina-

1           tion under subsection (a) of such section 230 is  
2           made, and the reference to a calendar year in  
3           paragraph (2)(B) of such subsection (b) shall  
4           be deemed a reference to 1992).”.

5           (C) ADJUSTMENT OF CONTRIBUTION AND  
6           BENEFIT BASE APPLICABLE IN DETERMINING  
7           YEARS OF COVERAGE FOR PURPOSES OF SPE-  
8           CIAL     MINIMUM     PRIMARY     INSURANCE  
9           AMOUNT.—Section 215(a)(1)(C)(ii) of such Act  
10          is amended by striking “(except that” and all  
11          that follows through the end and inserting “(ex-  
12          cept that, for purposes of subsection (b) of such  
13          section 230 as so in effect, the reference to the  
14          contribution and benefit base in paragraph (1)  
15          of such subsection (b) shall be deemed a ref-  
16          erence to an amount equal to \$45,000, each  
17          reference in paragraph (2) of such subsection  
18          (b) to the average of the wages of all employees  
19          as reported to the Secretary of the Treasury  
20          shall be deemed a reference to the national av-  
21          erage wage index (as defined in section  
22          209(k)(1)), the reference to a preceding cal-  
23          endar year in paragraph (2)(A) of such sub-  
24          section (b) shall be deemed a reference to the  
25          calendar year before the calendar year in which

1 the determination under subsection (a) of such  
2 section 230 is made, and the reference to a cal-  
3 endar year in paragraph (2)(B) of such sub-  
4 section (b) shall be deemed a reference to  
5 1992).”.

6 (2) ADJUSTMENT OF EARNINGS TEST EXEMPT  
7 AMOUNT.—Section 203(f)(8)(B)(ii) of the Social Se-  
8 curity Act (42 U.S.C. 403(f)(8)(B)(ii)) is amended  
9 to read as follows:

10 “(ii) the product of the corresponding ex-  
11 empt amount which is in effect with respect to  
12 months in the taxable year ending after 1993  
13 and before 1995, and the ratio of—

14 “(I) the national average wage index  
15 (as defined in section 209(k)(1)) for the  
16 calendar year before the calendar year in  
17 which the determination under subpara-  
18 graph (A) is made, to

19 “(II) the national average wage index  
20 (as so defined) for 1992,

21 with such product, if not a multiple of \$10,  
22 being rounded to the next higher multiple of  
23 \$10 where such product is a multiple of \$5 but  
24 not of \$10 and to the nearest multiple of \$10  
25 in any other case.”.

## 1           (3) EFFECTIVE DATES.—

2                   (A) The amendments made by subsection  
3           (a) shall be effective with respect to the deter-  
4           mination of the contribution and benefit base  
5           for years after 1994.

6                   (B) The amendment made by subsection  
7           (b) shall be effective with respect to the deter-  
8           mination of the exempt amounts applicable to  
9           any taxable year ending after 1994.

○



SOCIAL SECURITY ADMINISTRATIVE REFORM ACT OF  
1994

MAY 12, 1994.—Committed to the Committee of the Whole House on the State of  
the Union and ordered to be printed

Mr. ROSTENKOWSKI, from the Committee on Ways and Means,  
submitted the following

R E P O R T

[To accompany H.R. 4277]

[Including cost estimate of the Congressional Budget Office]

The Committee on Ways and Means, to whom was referred the bill (H.R. 4277) to establish the Social Security Administration as an independent agency and to make other improvements in the old-age, survivors, and disability insurance program, having considered the same, report favorably thereon with an amendment and recommend that the bill as amended do pass.

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The amendment is as follows:

Strike out all after the enacting clause and insert in lieu thereof the following:

**SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

(a) **SHORT TITLE.**—This Act may be cited as the “Social Security Administrative Reform Act of 1994”.

(b) **TABLE OF CONTENTS.**—

Sec. 1. Short title and table of contents.  
Sec. 2. Declaration of purposes.

**TITLE I—ESTABLISHMENT OF THE SOCIAL SECURITY ADMINISTRATION AS AN INDEPENDENT AGENCY**

Sec. 101. Establishment of the Social Security Administration as a separate, independent agency; responsibilities of the agency.  
Sec. 102. Social Security Board, executive director, deputy director, beneficiary ombudsman; other officers.  
Sec. 103. Personnel; budgetary matters; seal of office.  
Sec. 104. Transfers to the new Social Security Administration.  
Sec. 105. Transitional rules.  
Sec. 106. Conforming amendments to Titles II and XVI of the Social Security Act.  
Sec. 107. Other conforming amendments.  
Sec. 108. Rules of construction.  
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**TITLE II—IMPROVEMENTS TO THE OLD-AGE, SURVIVORS, AND DISABILITY INSURANCE PROGRAM**

Sec. 201. Restrictions on payment of benefits based on disability to substance abusers.  
Sec. 202. Issuance of physical documents in the form of bonds, notes, or certificates to the social security trust funds.  
Sec. 203. Explicit requirements for maintenance of telephone access to local offices of the Social Security Administration.  
Sec. 204. Expansion of State option to exclude service of election officials or election workers from coverage.  
Sec. 205. Use of social security numbers by States and local governments and Federal district courts for jury selection purposes.  
Sec. 206. Authorization for all States to extend coverage to State and local policemen and firemen under existing coverage agreements.  
Sec. 207. Limited exemption for Canadian ministers from certain self-employment tax liability.  
Sec. 208. Exclusion of totalization benefits from the application of the windfall elimination provision.  
Sec. 209. Exclusion of military reservists from application of the government pension offset and windfall elimination provisions.  
Sec. 210. Repeal of the facility-of-payment provision.  
Sec. 211. Maximum family benefits in guarantee cases.  
Sec. 212. Authorization for disclosure by the Secretary of Health and Human Services of information for purposes of public or private epidemiological and similar research.  
Sec. 213. Misuse of symbols, emblems, or names in reference to social security programs and agencies.  
Sec. 214. Increased penalties for unauthorized disclosure of social security information.  
Sec. 215. Increase in authorized period for extension of time to file annual earnings report.  
Sec. 216. Extension of disability insurance program demonstration project authority.  
Sec. 217. Cross-matching of social security account number information and employer identification number information maintained by the Department of Agriculture.  
Sec. 218. Certain transfers to railroad retirement account made permanent.  
Sec. 219. Authorization for use of social security account numbers by department of labor in administration of Federal workers' compensation laws.

- Sec. 220. Coverage under FICA of Federal employees transferred temporarily to international organizations.  
 Sec. 221. Extension of the FICA tax exemption and certain tax rules to individuals who enter the United States under a visa issued under section 101 of the Immigration and Nationality Act.  
 Sec. 222. Study of rising costs of disability insurance benefits.  
 Sec. 223. Commission on childhood disability.  
 Sec. 224. Disregard deemed income and resources of ineligible spouse in determining continued eligibility under section 1619(b).  
 Sec. 225. Plans for achieving self-support not disapproved within 60 days to be deemed approved.  
 Sec. 226. Temporary authority to approve a limited number of plans for achieving self-support that include housing goals.  
 Sec. 227. Regulations regarding completion of plans for achieving self-support.  
 Sec. 228. Treatment of certain grant, scholarship, or fellowship income as earned income for SSI purposes.  
 Sec. 229. SSI eligibility for students temporarily abroad.  
 Sec. 230. Disregard of cost-of-living increases for continued eligibility for work incentives.  
 Sec. 231. Expansion of the authority of the Social Security Administration to prevent, detect, and terminate fraudulent claims for SSI benefits.  
 Sec. 232. Disability review required for SSI recipients who are 18 years of age.  
 Sec. 233. Continuing disability reviews.  
 Sec. 234. Technical and clerical amendments.

## SEC. 2. DECLARATION OF PURPOSES.

The purposes of this Act are as follows:

- (1) to establish the Social Security Administration as an independent agency, separate from the Department of Health and Human Services;
- (2) to charge the Social Security Administration with administration of the old-age, survivors, and disability insurance program and supplemental security income program;
- (3) to establish a Social Security board as head of the Social Security Administration and define the powers and duties of such Board;
- (4) to establish an Executive Director of the Administration and define the powers and duties of the Executive Director;
- (5) to provide for delegating major authorities to the Board and the Executive Director; and
- (6) to make other improvements in the old-age, survivors, and disability insurance program under title II of the Social Security Act.

# TITLE I—ESTABLISHMENT OF THE SOCIAL SECURITY ADMINISTRATION AS AN INDEPENDENT AGENCY

## SEC. 101. ESTABLISHMENT OF THE SOCIAL SECURITY ADMINISTRATION AS A SEPARATE INDEPENDENT AGENCY; RESPONSIBILITIES OF THE AGENCY.

Section 701 of the Social Security Act (42 U.S.C. 901) is amended to read as follows:

### “SOCIAL SECURITY ADMINISTRATION

“SEC. 701. There is hereby established, as an independent agency in the executive branch of the Government, a Social Security Administration. It shall be the duty of the Administration to administer the old-age, survivors, and disability insurance program under title II and the supplemental security income program under title XVI.”

## SEC. 102. SOCIAL SECURITY BOARD, EXECUTIVE DIRECTOR, DEPUTY DIRECTOR, BENEFICIARY OMBUDSMAN; OTHER OFFICERS.

(a) IN GENERAL.—Section 702 of the Social Security Act (42 U.S.C. 902) is amended to read as follows:

### “SOCIAL SECURITY BOARD; EXECUTIVE DIRECTOR; OTHER OFFICERS

#### “Social Security Board

“SEC. 702. (a)(1)(A) The Administration shall be governed by a Social Security Board. The Board shall be composed of three members appointed by the President by and with the advice and consent of the Senate. The members shall be chosen on the basis of their integrity, impartiality, and good judgment, and shall be individuals who are, by reason of their education, experience, and attainments, exceptionally qualified to perform the duties of members of the Board.

“(B)(i) Except as provided in clauses (ii) and (iii), members of the Board shall be appointed for terms of six years. A member of the Board may be removed only pursuant to a finding by the President of neglect of duty or malfeasance in office. The President shall transmit any such finding to the Speaker of the House of Representatives and the majority leader of the Senate not later than five days after the date on which such finding is made.

"(ii) Of the members first appointed—

"(I) one shall be appointed for a term of 2 years,

"(II) one shall be appointed for a term of 4 years, and

"(III) one shall be appointed for a term of 6 years,

as designated by the President at the time of appointment. Such members shall be appointed after active consideration of recommendations made by the chairman of the Committee on Ways and Means of the House of Representatives and of recommendations made by the chairman of the Committee on Finance of the Senate.

"(iii) The President may not nominate an individual for appointment to a term of office as member of the Board before the commencement of the President's term of office in which the member's term of office commences. Any member appointed to a term of office after the commencement of such term may serve under such appointment only for the remainder of such term. A member may, at the request of the President, serve for not more than one year after the expiration of his or her term until his or her successor has taken office. A member of the Board may be appointed for additional terms.

"(C) Not more than two members of the Board shall be of the same political party.

"(D) A member of the Board may not, during his or her term as member, engage in any other business, vocation, profession, or employment. A member of the Board may continue as a member of the Board for not longer than the 30-day period beginning on the date such member first fails to meet the requirements of the preceding sentence.

"(E) Two members of the Board shall constitute a quorum, except that one member may hold hearings.

"(F) A member of the Board shall be designated by the President to serve as Chairperson of the Board for a term of 4 years.

"(G) The Board shall meet at the call of the Chairperson or two members of the Board.

"(2) Each member of the Board shall be compensated at the rate provided for level II of the Executive Schedule.

"(3) The Board shall—

"(A) govern by regulation the old-age, survivors, and disability insurance program under title II and the supplemental security income program under title XVI,

"(B) establish the Administration and oversee its efficient and effective operation,

"(C) establish policy and devise long-term plans to promote and maintain the effective implementation of programs referred to in subparagraph (A),

"(D) appoint an Executive Director of the Administration, as described in subsection (b), to act as the chief operating officer of the Administration responsible for administering the programs referred to in subparagraph (A),

"(E) constitute three of the members of the Board of Trustees of the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund, with the Chairperson of the Social Security Board serving as Chairperson of such Board of Trustees,

"(F) prepare an annual budget for the Administration, which shall be submitted by the President to the Congress without revision, together with the President's annual budget for the Administration,

"(G) study and make recommendations to the Congress and the President as to the most effective methods of providing economic security through social insurance, supplemental security income, and related programs and as to legislation and matters of administrative policy concerning the programs referred to in subparagraph (A),

"(H) provide the Congress and the President with the ongoing actuarial and other analysis undertaken by the Administration with respect to the programs referred to in subparagraph (A) and any other information relating to such programs, and

"(I) conduct policy analysis and research relating to the programs referred to in subparagraph (A).

"(4)(A) The Board may prescribe such rules and regulations as the Board determines necessary or appropriate to carry out the functions of the Administration. The regulations prescribed by the Board shall be subject to the rulemaking procedures established under section 553 of title 5, United States Code.

"(B) The Board may establish, alter, consolidate, or discontinue such organizational units or components within the Administration as the Board considers necessary or appropriate to carry out its functions, except that this subparagraph shall not apply with respect to any unit, component, or position provided for by this Act.

"(C) The Board may, with respect to the administration of the old-age, survivors, and disability insurance program under title II and the supplemental security income program under title XVI, assign duties, and delegate, or authorize successive redelegations of, authority to act and to render decisions, to such officers and employees as the Board may find necessary. Within the limitations of such delegations, redelegations, or assignments, all official acts and decisions of such officers and employees shall have the same force and effect as though performed or rendered by the Board.

"Executive Director

"(b)(1) There shall be in the Administration an Executive Director who shall be appointed by the Social Security Board.

"(2)(A) The Executive Director shall be appointed for a term of four years. An individual appointed to a term of office as Executive Director after the commencement of such term of office may serve under such appointment only for the remainder of such term. An individual may, at the request of the Chairperson of the Board, serve as Executive Director after the expiration of his or her term for not more than one year until his or her successor has taken office. An individual may be appointed as Executive Director for additional terms.

"(B) An individual may be removed from the office of Executive Director before completion of his or her term only for cause found by the Board.

"(3) The Executive Director shall be compensated at the rate provided for level II of the Executive Schedule.

"(4) The Executive Director shall—

"(A) constitute the chief operating officer of the Administration, responsible for administering, in accordance with applicable statutes and regulations, the old-age, survivors, and disability insurance program under title II and the supplemental security income program under title XVI,

"(B) maintain an efficient and effective operational structure for the Administration,

"(C) implement the long-term plans of the Board to promote and maintain the effective implementation of such programs,

"(D) report annually to the Board on program costs under titles II and XVI, make annual budgetary recommendations to the Board for the ongoing administrative costs of the Administration under this Act, and defend the recommendations before the Board,

"(E) advise the Board and the Congress on the effect on the administration of such programs of proposed legislative changes in such programs,

"(F) serve as Secretary of the Board of Trustees of the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund,

"(G) report in December of each year to the Board for transmittal to the Congress concerning the administrative endeavors and accomplishments of the Administration, and

"(H) carry out such additional duties as are assigned by the Board from time to time.

Any reference to the Board in this Act or any other provision of law in connection with the exercise of a function of the Board which is delegated to the Executive Director pursuant to this section shall be considered a reference to the Executive Director.

"Deputy Director of Social Security

"(c)(1) There shall be in the Office of the Executive Director a Deputy Director who shall be appointed by and serve at the pleasure of the Executive Director.

"(2) The Deputy Director shall be compensated at the rate provided for level II of the Executive Schedule.

"(3) The Deputy Director shall perform such duties and exercise such powers as the Executive Director shall from time to time assign or delegate. The Deputy Director shall be Acting Executive Director of the Administration during the absence or disability of the Executive Director and, unless the Board designates another officer of the Government as Acting Executive Director, in the event of a vacancy in the office of the Executive Director.

“General Counsel

“(d)(1) There shall be in the Administration a General Counsel, who shall be appointed by and serve at the pleasure of the Board. The General Counsel shall be the principal legal officer in the Administration.

“(2) The General Counsel shall be compensated at the rate provided for level IV of the Executive Schedule.

“Inspector General

“(e)(1) There shall be in the Administration an Office of the Inspector General. Such Office shall be headed by an Inspector General appointed in accordance with the Inspector General Act of 1978.

“(2) The Inspector General shall be compensated at the rate provided for level IV of the Executive Schedule.

“Beneficiary Ombudsman

“(f)(1) There shall be in the Administration an Office of the Beneficiary Ombudsman, to be headed by a Beneficiary Ombudsman appointed by the Board.

“(2)(A) The Beneficiary Ombudsman shall be appointed for a term of five years, except that the individual first appointed to the Office of Beneficiary Ombudsman shall be appointed for a term ending September 30, 2000. An individual appointed to a term of office as Beneficiary Ombudsman after the commencement of such term may serve under such appointment only for the remainder of such term. An individual may, at the request of the Chairperson of the Board, serve as Beneficiary Ombudsman after the expiration of his or her term for not more than one year until his or her successor has taken office. An individual may be appointed as Beneficiary Ombudsman for additional terms.

“(B) An individual may be removed from the office of Beneficiary Ombudsman before completion of his or her term only for cause found by the Board.

“(3) The Beneficiary Ombudsman shall be compensated at the rate provided for level V of the Executive Schedule.

“(4) The duties of the Beneficiary Ombudsman are as follows:

“(A) to represent within the Administration's decisionmaking process the interests and concerns of beneficiaries under the old-age, survivors, and disability insurance program under title II and the supplemental security income program under title XVI;

“(B) to review the Administration's policies and procedures for possible adverse effects on such beneficiaries;

“(C) to recommend within the Administration's decisionmaking process changes in policies which have caused problems for such beneficiaries;

“(D) to help resolve the problems under such programs of individual beneficiaries in unusual or difficult circumstances, as determined by the Administration; and

“(E) to represent within the Administration's decisionmaking process the views of beneficiaries in the design of forms and the issuance of instructions.

“(5) The Board shall assure that the Office of the Beneficiary Ombudsman has staff sufficient to enable the Beneficiary Ombudsman to efficiently carry out his or her duties. Such staff shall be located in the regional offices, program centers, and central office of the Administration.

“(6) The annual report of the Board under section 704 shall include a description of the activities of the Beneficiary Ombudsman.

“Administrative Law Judge

“(g)(1) There shall be in the Administration an Office of the Chief Administrative Law Judge, who shall be appointed by the Board. The duty of the Chief Administrative Law Judge shall be to administer the affairs of the administrative law judges serving in the Administration in a manner so as to ensure that hearings and other business are conducted by the administrative law judges in accordance with applicable law and regulations.

“(2) The Chief Administrative Law Judge shall report directly to the Board.”.

(b) CONFORMING AMENDMENTS RELATING TO COMPOSITION OF BOARD OF TRUSTEES OF OASDI TRUST FUNDS.—Section 201(c) of such Act (42 U.S.C. 401(c)) is amended—

(1) in the first sentence, by striking “shall be composed of” and all that follows down through “ex officio” and inserting the following: “shall be composed of the

members of the Social Security Board, the Secretary of the Treasury, the Secretary of Health and Human Services, all ex officio”;

(2) by inserting after the first sentence the following new sentence: “The Chairperson of the Social Security Board shall be the Chairperson of the Board of Trustees.”; and

(3) by striking “Commissioner of Social Security” and inserting “Executive Director of the Social Security Administration”.

(c) **INTERIM AUTHORITY OF THE COMMISSIONER.**—The President shall nominate for appointment the initial members of the Social Security Board not later than April 1, 1995. In the event that, as of October 1, 1995, all members of the Social Security Board have not entered upon office, until all members of the Board have entered upon office, the officer serving on October 1, 1995, as Commissioner of Social Security in the Department of Health and Human Services (or Acting Commissioner, if applicable), or such officer’s successor, shall, while continuing to serve as Commissioner of Social Security (or Acting Commissioner) in such Department, serve as head of the Social Security Administration established under section 701 of the Social Security Act (as amended by this Act) and shall assume the powers and duties of such Board and of the Executive Director under such Act (as amended by this Act).

**SEC. 103. PERSONNEL; BUDGETARY MATTERS; SEAL OF OFFICE.**

Section 703 of the Social Security Act (42 U.S.C. 903) is amended to read as follows:

**“ADMINISTRATIVE DUTIES OF THE SOCIAL SECURITY BOARD**

**“Personnel**

“SEC. 703. (a)(1) The Social Security Board shall appoint such additional officers and employees as it considers necessary to carry out its functions. Except as otherwise provided in any other provision of law, such officers and employees shall be appointed, and their compensation shall be fixed, in accordance with title 5, United States Code.

“(2) The Board may procure the services of experts and consultants in accordance with the provisions of section 3109 of title 5, United States Code.

“(3) The Director of the Office of Personnel Management shall authorize for the Administration a total number of Senior Executive Service positions which is greater than the number of such positions authorized in the Social Security Administration in the Department of Health and Human Services as of immediately before the date of the enactment of the Social Security Administrative Reform Act of 1994, to the extent that the greater number of such authorized positions is specified in the comprehensive workforce plan as established and revised by the Board under subsection (b)(1). The total number of such positions authorized for the Administration pursuant to such section 3133 shall not at any time be less than the number of such authorized positions as of immediately before such date.

“(4) In addition to the positions of the Administration in the Executive Schedule specified in section 702, the Administration is authorized six additional positions at level IV of the Executive Schedule and six additional positions at level V of the Executive Schedule.

**“Budgetary Matters**

“(b) Appropriations requests for staffing and personnel of the Administration shall be based upon a comprehensive workforce plan, which shall be established and revised from time to time by the Board.

**“Seal of Office**

“(c) The Board shall cause a seal of office to be made for the Administration of such design as the Board shall approve. Judicial notice shall be taken of such seal.”.

**SEC. 104. TRANSFERS TO THE NEW SOCIAL SECURITY ADMINISTRATION.**

(a) **FUNCTIONS.**—There are transferred to the Social Security Administration all functions carried out by the Secretary of Health and Human Services with respect to the programs and activities the administration of which is vested in the Social Security Administration by reason of this Act and the amendments made thereby. The Social Security Board shall allocate such functions in accordance with sections 701, 702, and 703 of the Social Security Act (as amended by this Act).

(b) **PERSONNEL, ASSETS, ETC.**—(1) There are transferred from the Department of Health and Human Services to the Social Security Administration, for appropriate allocation by the Social Security Board in the Social Security Administration—

(A) the personnel (other than administrative law judges) employed in connection with the functions transferred by this Act and the amendments made thereby, as considered appropriate by the Board in consultation with the Secretary of Health and Human Services,

(B) such number of administrative law judges as are necessary to carry out the functions transferred by this Act and the amendments made thereby, as determined by the Board in consultation with the Secretary of Health and Human Services, and

(C) the assets, liabilities, contracts, property, records, and unexpended balance of appropriations, authorizations, allocations, and other funds employed, held, or used in connection with such functions, arising from such functions, or available, or to be made available, in connection with such functions.

(2) Unexpended funds transferred pursuant to this subsection shall be used only for the purposes for which the funds were originally authorized and appropriated.

(3) The Secretary of Health and Human Services shall terminate—

(A) six positions in the Department of Health and Human Services placed in level IV of the Executive Schedule (or equivalent positions) other than positions specifically required under section 5315 of title 5, United States Code, or any other provision of law, and

(B) six positions in such Department placed in level V of the Executive Schedule (or equivalent positions) other than positions specifically required under section 5316 of such title or any other provision of law.

(4) The transfer pursuant to this section of full-time personnel (except special Government employees) and part-time personnel holding permanent positions shall not cause any such employees to be separated or reduced in grade or compensation for 1 year after such transfer or October 1, 1995, whichever is later.

(c) **ABOLISHMENT OF OFFICE OF COMMISSIONER IN THE DEPARTMENT OF HEALTH AND HUMAN SERVICES.**—Effective upon the entry upon office of all initial members of the Social Security Board pursuant to section 702 of the Social Security Act (as amended by this Act), the position of Commissioner of Social Security in the Department of Health and Human Services is abolished.

#### **SEC. 105. TRANSITIONAL RULES.**

(a) **INTERIM AUTHORITY FOR APPOINTMENT AND COMPENSATION.**—At any time on or after the date of the enactment of this Act—

(1) any of the officers provided for in section 702 of the Social Security Act (as amended by this Act) may enter upon office, as provided in such section, and

(2) the Social Security Board, upon entry upon office of all of the members thereof, may prescribe regulations providing for the orderly transfer of proceedings before the Secretary of Health and Human Services to the Social Security Board.

Funds available to any official or component of the Department of Health and Human Services, functions of which are transferred to the Social Security Board or the Social Security Administration by this Act, may be used, with the approval of the Director of the Office of Management and Budget, to pay the compensation and expenses of any officer entering upon office pursuant to this section until such time as funds for that purpose are otherwise available.

(b) **CONTINUATION OF ORDERS, DETERMINATIONS, RULES, REGULATIONS, ETC.**—All orders, determinations, rules, regulations, permits, contracts, collective bargaining agreements, recognitions of labor organizations, certificates, licenses, and privileges—

(1) which have been issued, made, promulgated, granted, or allowed to become effective, in the exercise of functions (A) which were exercised by the Secretary of Health and Human Services (or his delegate), and (B) which relate to functions which, by reason of this Act, the amendments made thereby, and regulations prescribed thereunder, are vested in the Social Security Board, and

(2) which are in effect immediately before October 1, 1995, shall (to the extent that they relate to functions described in paragraph (1)(B)) continue in effect according to their terms until modified, terminated, suspended, set aside, or repealed, in accordance with law, by such Board.

(c) **CONTINUATION OF PROCEEDINGS.**—The provisions of this Act (including the amendments made thereby) shall not affect any proceeding pending before the Secretary of Health and Human Services immediately before October 1, 1995, with respect to functions vested (by reason of this Act, the amendments made thereby, and

regulations prescribed thereunder) in the Social Security Board, except that such proceedings, to the extent that they relate to such functions, shall continue before such Board. Orders shall be issued under any such proceeding, appeals taken therefrom, and payments shall be made pursuant to such orders, in like manner as if this Act had not been enacted, and orders issued in any such proceeding shall continue in effect until modified, terminated, superseded, or repealed by such Board, by a court of competent jurisdiction, or by operation of law.

(d) CONTINUATION OF SUITS.—Except as provided in this subsection—

(1) the provisions of this Act shall not affect suits commenced prior to October 1, 1995; and

(2) in all such suits proceedings shall be had, appeals taken, and judgments rendered, in the same manner and effect as if this Act had not been enacted. No cause of action, and no suit, action, or other proceeding commenced by or against any officer in his official capacity as an officer of the Department of Health and Human Services, shall abate by reason of the enactment of this Act. Causes of action, suits, actions, or other proceedings may be asserted by or against the United States and the Social Security Administration, or such official of such Administration as may be appropriate, and, in any litigation pending immediately before October 1, 1995, the court may at any time, on its own motion or that of a party, enter an order which will give effect to the provisions of this subsection (including, where appropriate, an order for substitution of parties).

(e) CONTINUATION OF PENALTIES.—This Act shall not have the effect of releasing or extinguishing any criminal prosecution, penalty, forfeiture, or liability incurred as a result of any function which (by reason of this Act), the amendments made thereby, and regulations prescribed thereunder) is vested in the Social Security Board.

(f) JUDICIAL REVIEW.—Orders and actions of the Social Security Board in the exercise of functions vested in such Board under this Act (and the amendments made thereby) shall be subject to judicial review to the same extent and in the same manner as if such orders had been made and such actions had been taken by the Secretary of Health and Human Services in the exercise of such functions immediately before October 1, 1995. Any statutory requirements relating to notice, hearings, action upon the record, or administrative review that apply to any function so vested in such Board shall continue to apply to the exercise of such function by such Board.

(g) EXERCISE OF FUNCTIONS.—In the exercise of the functions vested in the Social Security Board under this Act, the amendments made thereby, and regulations prescribed thereunder, such Board shall have the same authority as that vested in the Secretary of Health and Human Services with respect to the exercise of such functions immediately preceding the vesting of such functions in such Board, and actions of such Board shall have the same force and effect as when exercised by such Secretary.

(h) OPERATION OF TRANSITIONAL RULES IN THE EVENT OF INTERIM AUTHORITY IN THE COMMISSIONER.—For purposes of this section, in any case in which the powers and duties to be transferred to the Social Security Board are transferred to the Commissioner of Social Security (or acting Commissioner) in the Department of Health and Human Services for an interim period pursuant to section 102(c), the preceding provisions of this section shall apply with respect to the transfer of such powers and duties to and from such Commissioner (or acting Commissioner) pursuant to section 102(c) in the same manner and to the same extent as they would have applied to a direct transfer from the Secretary of Health and Human Services to the Social Security Board if all members of the Board had entered upon office.

**SEC. 106. CONFORMING AMENDMENTS TO TITLES II AND XVI OF THE SOCIAL SECURITY ACT.**

(a) IN GENERAL.—Title II of the Social Security Act (other than section 201, section 218(d), section 226, section 226A, and section 231(c)) and title XVI of such Act are each amended—

(1) by striking, wherever it appears therein, “Secretary of Health and Human Services” and inserting “Social Security Board”;

(2) by striking, wherever it appears therein, “Department of Health and Human Services” and inserting “Social Security Administration”;

(3) by striking, wherever it appears therein, “Department” (but only if it is not immediately succeeded by the words “of Health and Human Services”, and only if it is used in reference to the Department of Health and Human Services) and inserting “Administration”;

(4) by striking, wherever it appears therein, each of the following words (but, in the case of any such word only if such word refers to the Secretary of Health and Human Services): “Secretary”, “Secretary’s”, “his”, “him”, and “he”, and in-

serting (in the case of the word "Secretary") "Social Security Board", (in the case of the word "Secretary's") "Board's", (in the case of the word "his") "the Board's", (in the case of the word "him") "the Board", and (in the case of the word "he") "the Board"; and

(5) by striking, wherever it appears therein, "Internal Revenue Code of 1954" and inserting "Internal Revenue Code of 1986".

(b) AMENDMENTS TO SECTION 218.—Section 218(d) of such Act (42 U.S.C. 418(d)) is amended by striking "Secretary" each place it appears in paragraphs (3) and (7) and inserting "Social Security Board".

(c) AMENDMENTS TO SECTION 222.—Section 222(d) of such Act (42 U.S.C. 422(d)) is amended—

(1) in the last sentence of paragraph (1), by striking "Commissioner of Social Security" and inserting "Executive Director of the Social Security Administration"; and

(2) in the first sentence of paragraph (2), by striking "Commissioner of Social Security" and inserting "Executive Director of the Social Security Administration".

(d) AMENDMENT TO SECTION 231.—Section 231(c) of such Act (42 U.S.C. 431(c)) is amended by striking "Secretary determines" and inserting "Social Security Board and the Secretary jointly determine".

(e) AMENDMENT TO SECTION 1615.—Section 1615(d) of such Act (42 U.S.C. 1832d(d)) is amended by striking "Commissioner of Social Security" and inserting "Executive Director of the Social Security Administration".

#### SEC. 107. OTHER CONFORMING AMENDMENTS.

Title VII of the Social Security Act is amended—

(1) by striking section 704 (42 U.S.C. 904) and inserting the following new section:

#### "REPORTS

"SEC. 704. The Secretary and the Social Security Board shall make full reports to Congress, within 120 days after the beginning of each regular session, of the administration of the functions with which they are charged under this Act. In addition to the number of copies of such reports authorized by other law to be printed, there is hereby authorized to be printed not more than 5,000 copies of each such report for use by the Secretary and Social Security Board for distribution to Members of Congress and to State and other public or private agencies or organizations participating in or concerned with the programs provided for in this Act.;"

(2) in section 709(b)(2) (42 U.S.C. 910(b)(2)), by striking "(as estimated by the Secretary)" and inserting "as estimated by the Social Security Board or the Secretary (whichever administers the program involved)."; and

(3) by adding at the end thereof the following new section:

#### "DUTIES AND AUTHORITY OF SECRETARY

"SEC. 712. (a) The Secretary shall perform the duties imposed upon him by this Act and shall also have the duty of studying and making recommendations as to the most effective methods of providing economic security and as to legislation and matters of administrative policy concerning the programs administered by the Secretary and related subjects; except that nothing in this section shall be construed to require the Secretary to make studies or recommendations with respect to programs administered by the Social Security Administration.

"(b) The Secretary is authorized to appoint and fix the compensation of such officers and employees, and to make such expenditures, as may be necessary for carrying out the Secretary's functions under this Act. Appointments of attorneys and experts may be made without regard to the civil service laws."

#### SEC. 108. RULES OF CONSTRUCTION.

(a) REFERENCES TO THE DEPARTMENT OF HEALTH AND HUMAN SERVICES.—Whenever any reference is made in any provision of law (other than this Act or a provision of law amended by this Act), regulation, rule, record, court order, or other document to the Department of Health and Human Services with respect to such Department's functions under the old-age, survivors, and disability insurance program under title II of the Social Security Act or the supplemental security income program under title XVI of such Act, such reference shall be considered a reference to the Social Security Administration.

(b) REFERENCES TO THE SECRETARY OF HEALTH AND HUMAN SERVICES.—Whenever any reference is made in any provision of law (other than this Act or a provision of law amended by this Act), regulation, rule, record, court order, or other document

to the Secretary of Health and Human Services with respect to such Secretary's functions under such programs, such reference shall be considered a reference to the Social Security Board.

(c) REFERENCES TO OTHER OFFICERS AND EMPLOYEES.—Whenever any reference is made in any provision of law (other than this Act or a provision of law amended by this Act), regulation, rule, record, or document to any other officer or employee of the Department of Health and Human Services with respect to such officer's or employee's functions under such programs, such reference shall be considered a reference to the appropriate officer or employee of the Social Security Administration.

**SEC. 109. EFFECTIVE DATES.**

(a) IN GENERAL.—Sections 101, 102(a), 103, 104, 106, 107, and 108 of this Act (and the amendments made thereby) shall take effect October 1, 1995.

(b) EXCEPTIONS.—Section 102(b) of this Act shall take effect upon the entry upon office of all initial members of the Social Security Board. Sections 102(c) and 105 of this Act shall take effect on the date of the enactment of this Act.

(c) NEW SPENDING AUTHORITY.—Any new spending authority provided by this title shall be effective for any fiscal year only to such extent or in such amounts as are provided in advance in appropriation Acts.

## **TITLE II—IMPROVEMENTS TO THE OLD-AGE, SURVIVORS, AND DISABILITY INSURANCE PROGRAM**

**SEC. 201. RESTRICTIONS ON PAYMENT OF BENEFITS BASED ON DISABILITY TO SUBSTANCE ABUSERS.**

(a) AMENDMENTS RELATING TO BENEFITS BASED ON DISABILITY UNDER TITLE II OF THE SOCIAL SECURITY ACT.—

(1) REQUIRED PAYMENT OF BENEFITS TO REPRESENTATIVE PAYEES.—

(A) IN GENERAL.—Section 205(j)(1) of the Social Security Act (42 U.S.C. 405(j)(1)) is amended—

(i) by inserting after the first sentence the following new sentence: "In the case of an individual entitled to benefits based on disability, if alcoholism or drug addiction is a contributing factor material to the Secretary's determination that the individual is under a disability, certification of payment of such benefits to a representative payee shall be deemed to serve the interest of such individual under this title."; and

(ii) in the last sentence, by inserting ", if the interest of the individual under this title would be served thereby," after "alternative representative payee or".

(B) EFFECTIVE DATE.—The amendments made by subparagraph (A) shall apply with respect to benefits for months beginning after 180 days after the date of the enactment of this Act.

(C) STUDY REGARDING FEASIBILITY, COST, AND EQUITY OF REQUIRING REPRESENTATIVE PAYEES FOR ALL DISABILITY BENEFICIARIES SUFFERING FROM ALCOHOLISM OR DRUG ADDICTION.—

(i) STUDY.—As soon as practicable after the date of the enactment of this Act, the Secretary of Health and Human Services shall conduct a study of the representative payee program. In such study, the Secretary shall examine—

(I) the feasibility, cost, and equity of requiring representative payees for all individuals entitled to benefits based on disability under title II or XVI of the Social Security Act who suffer from alcoholism or drug addiction, irrespective of whether the alcoholism or drug addiction was material in any case to the Secretary's determination of disability,

(II) the feasibility of and appropriate timetable for providing benefits through non-cash means, including (but not limited to) vouchers, debit cards, and electronic benefits transfer systems,

(III) the extent to which child beneficiaries are afflicted by drug addiction or alcoholism and ways of addressing such affliction, including the feasibility of requiring treatment, and

(IV) the extent to which children's representative payees are afflicted by drug addiction or alcoholism, and methods to identify children's representative payees afflicted by drug addition or alco-

holism and to ensure that benefits continue to be provided to beneficiaries appropriately.

(ii) REPORT.—Not later than April 1, 1995, the Secretary shall transmit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate a report setting forth the findings of the Secretary based on such Study. Such report shall include such recommendations for administrative or legislative changes as the Secretary considers appropriate.

(2) INCREASED RELIANCE ON PROFESSIONAL REPRESENTATIVE PAYEES.—

(A) PREFERENCE REQUIRED FOR ORGANIZATIONAL REPRESENTATIVE PAYEES.—Section 205(j)(2)(C) of such Act (42 U.S.C. 405(j)(2)(C)) is amended by adding at the end the following new clause:

“(v) In the case of an individual entitled to benefits based on disability, if alcoholism or drug addiction is a contributing factor material to the Secretary’s determination that the individual is under a disability, when selecting such individual’s representative payee, preference shall be given to—

“(I) a community-based nonprofit social service agency licensed or bonded by the State,

“(II) a State or local government agency whose mission is to carry out income maintenance, social service, or health care-related activities, or

“(III) a State or local government agency with fiduciary responsibilities, (or a designee of such an agency if the Secretary deems it appropriate), unless the Secretary determines that selection of such an agency would not be appropriate.”.

(B) AVAILABILITY OF PUBLIC AGENCIES AND OTHER QUALIFIED ORGANIZATIONS TO SERVE AS REPRESENTATIVE PAYEES.—Section 205(j)(4) of such Act (42 U.S.C. 405(j)(4)) is amended—

(i) in subparagraph (A)—

(I) by striking “exceed the lesser of—” and inserting “exceed—”, and

(II) by striking clauses (i) and (ii) and inserting the following:

“(i) in any case in which an individual is entitled to benefits based on disability and alcoholism or drug addiction is a contributing factor material to the Secretary’s determination that the individual is under a disability, 10 percent of the monthly benefit involved, or

“(ii) in any other case, the lesser of—

“(I) 10 percent of the monthly benefit involved, or

“(II) \$25.00 per month.”;

(ii) in subparagraph (B)—

(I) by inserting “State or local government agency whose mission is to carry out income maintenance, social service, or health care-related activities, any State or local government agency with fiduciary responsibilities, or any” after “means any”;

(II) by striking “representative payee and which,” and inserting “representative payee, if such agency.”;

(III) by striking “, and” at the end of clause (ii) and inserting a period; and

(IV) by striking clause (iii); and

(iii) by striking subparagraph (D), effective July 1, 1994.

(C) DEFINITION.—Section 205(j) of such Act (42 U.S.C. 405(j)) is amended by adding at the end the following new paragraph:

“(7) For purposes of this subsection, the term ‘benefit based on disability’ of an individual means a disability insurance benefit of such individual under section 223 or a child’s, widow’s, or widower’s insurance benefit of such individual under section 202 based on such individual’s disability.”.

(3) NONPAYMENT OR TERMINATION OF BENEFITS.—

(A) IN GENERAL.—Section 225 of such Act (42 U.S.C. 425) is amended—

(i) by striking the heading and inserting the following:

“ADDITIONAL RULES RELATING TO BENEFITS BASED ON DISABILITY

“Suspension of Benefits”;

(ii) by inserting before subsection (b) the following new heading:

“Continued Payments During Rehabilitation Program”; and

(iii) by adding at the end the following new subsection:

**“Nonpayment or Termination of Benefits Where Entitlement Involves Alcoholism or Drug Addiction**

“(c)(1)(A) Notwithstanding any other provision of this title, in the case of any individual entitled to benefits based on disability, if alcoholism or drug addiction is a contributing factor material to the Secretary’s determination that such individual is under a disability and such individual is determined by the Secretary not to be in compliance with the requirements of this subsection for a month, such benefits shall be suspended for a period commencing with such month and ending with the month preceding the first month, after the determination of noncompliance, in which such individual demonstrates that he or she has reestablished and maintained compliance with such requirements for the applicable period specified in paragraph (3).

“(B) For purposes of this subsection, in the case of an individual who is entitled to benefits based on disability for the first month ending after 180 days after the date of the enactment of the Social Security Administrative Reform Act of 1994, if such individual has a primary diagnosis of alcoholism or drug addiction, such alcoholism or drug addiction shall be treated as a contributing factor material to the Secretary’s determination of disability.

“(2)(A) An individual described in paragraph (1) is in compliance with the requirements of this subsection for a month if such individual in such month undergoes any medical or psychological treatment that may be appropriate, for such individual’s condition diagnosed as substance abuse or alcohol abuse and for the stage of such individual’s rehabilitation, at an institution or facility approved for purposes of this subsection by the Secretary, and complies in such month with the terms, conditions, and requirements of such treatment and with requirements imposed by the Secretary under paragraph (6).

“(B) An individual described in paragraph (1) shall not be determined to be not in compliance with the requirements of this subsection for a month if access by such individual to such treatment is not reasonably available for that month, as determined under regulations of the Secretary.

“(3) The applicable period specified in this paragraph is:

“(A) 2 consecutive months, in the case of a first determination that an individual is not in compliance with the requirements of this subsection,

“(B) 3 consecutive months, in the case of the second such determination with respect to the individual, and

“(C) 6 consecutive months, in the case of the third or subsequent such determination with respect to the individual.

“(4) In any case in which an individual’s benefit is suspended for a period of 12 consecutive months for failure to comply with treatment described in paragraph (2) of this subsection, the month following such period shall be deemed, for purposes of section 223(a)(1) or subsection (d)(1)(G)(i), (e)(1), or (f)(1) of section 202 (as applicable), as the termination month with respect to such entitlement.

“(5)(A) Subject to subparagraph (B), monthly insurance benefits under this title which would be payable to any individual (other than the disabled individual to whom benefits are not payable by reason of this subsection) on the basis of the wages and self-employment income of such disabled individual but for the provisions of paragraph (1) or (4), shall be payable as though such disabled individual were receiving such benefits which are not payable under this subsection (and, in the case of a disabled individual whose entitlement is terminated under paragraph (4), as though such disabled individual’s entitlement were not terminated).

“(B) If the monthly insurance benefits of a disabled individual referred to in subparagraph (A) are not payable by reason of termination of entitlement under paragraph (4), monthly insurance benefits which are payable to any other individual on the basis of the wages and self-employment income of such disabled individual pursuant to subparagraph (A) shall not be payable for any month after 2 years after the last month of such entitlement.

“(6)(A) The Secretary shall provide for the monitoring and testing of all individuals who are receiving benefits under this title and who as a condition of payment of such benefits are required to be undergoing treatment and complying with the terms, conditions, and requirements thereof as described in paragraph (2)(A), in order to assure such compliance and to determine the extent to which the imposition of such requirements is contributing to the achievement of the purposes of this title. The Secretary shall annually submit to the Congress a full and complete report on the Secretary’s activities under this paragraph. Each such annual report shall include the number and percentage of such individuals who did not receive regular drug testing during the year covered by the report.

“(B) The Secretary, in consultation with drug and alcohol treatment professionals, shall issue regulations—

"(i) defining appropriate treatment for alcoholics and drug addicts who are subject to required medical or psychological treatment under this subsection, and

"(ii) establishing guidelines to be used to review and evaluate their compliance, including measures of the progress of participants in such programs.

"(C)(i) For purposes of carrying out the requirements of subparagraphs (A) and (B), the Secretary shall establish in each State a referral and monitoring agency for such State.

"(ii) Each referral and monitoring agency for a State shall—

"(I) identify appropriate placements, for individuals residing in such State who are entitled to benefits based on disability and with respect to whom alcoholism or drug addiction is a contributing factor material to the Secretary's determination that they are under a disability, where they may obtain treatment described in paragraph (2)(A),

"(II) refer such individuals to such placements for such treatment, and

"(III) monitor compliance with the requirements of paragraph (2)(A) by individuals who are referred by the agency to such placements and promptly report failures to comply to the Secretary.

"(7) In the case of any individual who is entitled to a benefit based on disability for any month, if alcoholism or drug addiction is a contributing factor material to the Secretary's determination that the individual is under a disability, payment of any past-due monthly insurance benefits under this title to which such individual is entitled shall be made in any month only to the extent that the sum of—

"(A) the amount of such past-due benefit paid in such month, and

"(B) the amount of any benefit for the preceding month under such current entitlement which is payable in such month,

does not exceed 200 percent of the amount of such benefit for the preceding month.

"(8) In the case of any individual entitled to benefits based on disability, if alcoholism or drug addiction is a contributing factor material to the Secretary's determination that such individual is under a disability, the month following the 36-month period beginning with such individual's first month of entitlement shall be deemed, for purposes of section 223(a)(1) or subsection (d)(1)(G)(i), (e)(1), or (f)(1) of section 202 (as applicable), as the termination month with respect to such entitlement, and such individual shall be deemed not to be entitled to any past-due benefits under such entitlement remaining unpaid as of the end of such 36-month period. Such individual may not be entitled to benefits based on disability for any month after such 36-month period if, with respect to such entitlement, alcoholism or drug addiction is a contributing factor material to the Secretary's determination that such individual is under a disability.

"(9) For purposes of this subsection, the term 'benefit based on disability' of an individual means a disability insurance benefit of such individual under section 223 or a child's, widow's, or widower's insurance benefit of such individual under section 202 based on the disability of such individual."

(B) PRESERVATION OF MEDICARE BENEFITS.—Section 226 of such Act (42 U.S.C. 426) is amended by adding at the end the following:

"(i) For purposes of this section, each person whose benefit for any month is not payable by reason of paragraph (1) of section 225(c) (and is not terminated by reason of paragraph (4) or (8) of section 225(c)) shall be treated as entitled to such benefit for such month if such person would be entitled to such benefit for such month in the absence of such section." paragraph (other than paragraphs (6)(C) and (8) of section 225(c) of the Social Security Act added by this paragraph) shall apply with respect to benefits based on disability (as defined in section 225(c)(9) of the Social Security Act, added by this section) of individuals becoming entitled to such benefits for months beginning after 180 days after the date of the enactment of this Act. Section 225(c)(6)(C) of the Social Security Act shall take effect 180 days after the date of the enactment of this Act. Section 225(c)(8) of the Social Security Act (added by this section) shall apply with respect to benefits for months ending after 180 days after the date of the enactment of this Act, and, for purposes of such section 225(c)(8), in the case of any individual entitled to benefits based on disability (as so defined) for the first month ending after 180 days after the date of the enactment of this Act, such month shall be treated as such individual's first month of entitlement to such benefits.

(4) IRRELEVANCE OF LEGALITY OF SERVICES PERFORMED IN DETERMINING SUBSTANTIAL GAINFUL ACTIVITY.—

(A) IN GENERAL.—Section 223(d)(4) of such Act (42 U.S.C. 423(d)(4)) is amended—

(i) by inserting "(A)" after "(4)"; and

(ii) by adding at the end the following new subparagraph:

“(B) In determining under subparagraph (A) when services performed or earnings derived from services demonstrate an individual’s ability to engage in substantial gainful activity, the Secretary apply the criteria described in subparagraph (A) with respect to services performed by any individual without regard to the legality of such services.”

(B) EFFECTIVE DATE.—The amendments made by this paragraph shall take effect on the date of the enactment of this Act.

(b) AMENDMENTS RELATING TO SUPPLEMENTAL SECURITY INCOME BENEFITS UNDER TITLE XVI OF THE SOCIAL SECURITY ACT.—

(1) REQUIRED PAYMENT OF BENEFITS TO REPRESENTATIVE PAYEES.—

(A) IN GENERAL.—Section 1631(a)(2)(A) of the Social Security Act (42 U.S.C. 1383(a)(2)(A)) is amended—

(i) in clause (ii), by adding at the end the following: “In the case of an individual entitled to benefits under this title by reason of disability, if alcoholism or drug addiction is a contributing factor material to the Secretary’s determination that the individual is disabled, the payment of such benefits to a representative payee shall be deemed to serve the interest of such individual under this title.”; and

(ii) in clause (iii), by striking “to the individual or eligible spouse or to an alternative representative payee of the individual or eligible spouse” and inserting “to an alternative representative payee of the individual or eligible spouse or, if the interest of the individual under this title would be served thereby, to the individual or eligible spouse”.

(B) CONFORMING AMENDMENT.—Section 1631(a)(2)(B)(viii)(II) of such Act (42 U.S.C. 1383(a)(2)(B)(viii)(II)) is amended by striking “15 years” and all that follows and inserting “of 15 years, or (if alcoholism or drug addiction is a contributing factor material to the Secretary’s determination that the individual is disabled) is entitled to benefits under this title by reason of disability.”

(C) EFFECTIVE DATE.—The amendments made by subparagraphs (A) and (B) shall apply with respect to benefits for months beginning after 180 days after the date of the enactment of this Act.

(2) INCREASED RELIANCE ON PROFESSIONAL REPRESENTATIVE PAYEES.—

(A) PREFERENCE REQUIRED FOR ORGANIZATIONAL REPRESENTATIVE PAYEES.—Section 1631(a)(2)(B) of such Act (42 U.S.C. 1383(a)(2)(B)) is amended—

(i) by redesignating clauses (vii) through (xii) as clauses (viii) through (xiii), respectively;

(ii) by inserting after clause (vi) the following:

“(vii) In the case of an individual entitled to benefits under this title by reason of disability, if alcoholism or drug addiction is a contributing factor material to the Secretary’s determination that the individual is disabled, when selecting such individual’s representative payee, preference shall be given to—

“(I) a community-based nonprofit social service agency licensed or bonded by the State;

“(II) a State or local government agency whose mission is to carry out income maintenance, social service, or health care-related activities; or

“(III) a State or local government agency with fiduciary responsibilities, (or a designee of such an agency if the Secretary deems it appropriate), unless the Secretary determines that selection of such an agency would not be appropriate.”;

(iii) in clause (viii) (as so redesignated), by striking “clause (viii)” and inserting “clause (ix)”;

(iv) in clause (ix) (as so redesignated), by striking “(vii)” and inserting “(viii)”;

(v) in clause (xiii) (as so redesignated)—

(I) by striking “(xi)” and inserting “(xii)”;

(II) by striking “(x)” and inserting “(xi)”.

(B) AVAILABILITY OF PUBLIC AGENCIES AND OTHER QUALIFIED ORGANIZATIONS TO SERVE AS REPRESENTATIVE PAYEES.—Section 1631(a)(2)(D) of such Act (42 U.S.C. 1383(a)(2)(D)) is amended—

(i) in clause (i)—

(I) by striking “exceed the lesser of—” and inserting “exceed—”, and

(II) by striking subclauses (I) and (II) and inserting the following:

“(I) in any case in which an individual is entitled to benefits under this title by reason of disability and alcoholism or drug addiction is a contributing factor material to the Secretary’s determination that the individual is disabled, 10 percent of the monthly benefit involved, or

“(II) in any other case, the lesser of—

“(aa) 10 percent of the monthly benefit involved, or

“(bb) \$25.00 per month.”;

(ii) in clause (ii)—

(I) by inserting “State or local government agency whose mission is to carry out income maintenance, social service, or health care-related activities, any State or local government agency with fiduciary responsibilities, or any” after “means any”;

(II) by inserting a comma after “service agency”;

(III) by adding “and” at the end of subclause (I); and

(IV) in subclause (II)—

(aa) by adding “and” at the end of item (aa);

(bb) by striking “; and” at the end of item (bb) and inserting a period; and

(cc) by striking item (cc); and

(iii) by striking clause (iv), effective July 1, 1994.

(3) NONPAYMENT OR TERMINATION OF BENEFITS.—

(A) IN GENERAL.—Section 1611(e)(3) of such Act (42 U.S.C. 1382(e)(3)), is amended by redesignating subparagraph (B) as subparagraph (C) and by inserting after subparagraph (A) the following:

“(B)(i) Notwithstanding any other provision of this title, in the case of any individual entitled to benefits under this title solely by reason of disability, if alcoholism or drug addiction is a contributing factor material to the Secretary’s determination that such individual is disabled and such individual is determined by the Secretary not to be in compliance with the requirements of this subparagraph for a month, such benefits shall be suspended for a period commencing with such month and ending with the month preceding the first month, after the determination of noncompliance, in which such individual demonstrates that he or she has reestablished and maintained compliance with such requirements for the applicable period specified in clause (iii).

“(ii)(I) An individual described in clause (i) is in compliance with the requirements of this subparagraph for a month if the individual in such month undergoes any medical or psychological treatment that may be appropriate, for the individual’s condition diagnosed as substance abuse or alcohol abuse and for the stage of the individual’s rehabilitation, at an institution or facility approved for purposes of this subparagraph by the Secretary, and complies in such month with the terms, conditions, and requirements of such treatment and with requirements imposed by the Secretary under subparagraph (C).

“(II) An individual described in clause (i) shall not be determined to be not in compliance with the requirements of this subparagraph for a month if access by such individual to such treatment is not reasonably available for the month, as determined under regulations of the Secretary.

“(iii) The applicable period specified in this clause is—

“(I) 2 consecutive months, in the case of a 1st determination that an individual is not in compliance with the requirements of this subparagraph;

“(II) 3 consecutive months, in the case of the 2nd such determination with respect to the individual; or

“(III) 6 consecutive months, in the case of the 3rd or subsequent such determination with respect to the individual.

“(iv) An individual shall not be an eligible individual for purposes of this title for the 12-month period that begins with the end of any period of 12 consecutive months for which the benefits of the individual under this title have been suspended by reason of this subparagraph.

“(v) In the case of any individual entitled to benefits under this title by reason of disability, if alcoholism or drug addiction is a contributing factor material to the Secretary’s determination that such individual is disabled, such individual may not be entitled to such benefits by reason of disability (or any past-due benefits under such entitlement) for any month after the 36-month period beginning with such individual’s first month of such entitlement, notwithstanding section 1619(a).

“(vi)(I) The Secretary shall not, in a month, pay to an individual described in clause (i) benefits under this title the payment of which is past due, in an amount that exceeds the amount of benefits under this title which are payable to the individual for the month and the payment of which is not past due.

“(II) As used in subclause (I) of this clause, the term ‘benefits under this title’ includes supplementary payments of the type described in section 1616(a) and payments pursuant to an agreement entered into under section 212(a) of Public Law 93-66.”.

(B) REFERRAL, MONITORING, AND TREATMENT.—Section 1611(e)(3)(C) of such Act (42 U.S.C. 1382(e)(3)(C)), as so designated by the amendment made by subparagraph (A) of this paragraph, is amended—

(i) by adding at the end the following: “Each such annual report shall include the number and percentage of such individuals who did not receive regular drug testing during the year covered by the report.”;

(ii) by inserting “(i)” after “(C)”; and

(iii) by adding after and below the end following:

“(ii) The Secretary, in consultation with drug and alcohol treatment professionals, shall issue regulations—

“(I) defining appropriate treatment for alcoholics and drug addicts who are subject to required medical or psychological treatment under this subparagraph; and

“(II) establishing guidelines to be used to review and evaluate their compliance, including measures of the progress of participants in such programs.

“(iii)(I) For purposes of carrying out the requirements of clauses (i) and (ii), the Secretary shall establish in each State a referral and monitoring agency for the State.

“(II) Each referral and monitoring agency for a State shall—

“(aa) identify appropriate placements, for individuals residing in the State who are entitled to benefits under this title by reason of disability and with respect to whom alcoholism or drug addiction is a contributing factor material to the Secretary’s determination that they are disabled, where they may obtain treatment described in subparagraph (B)(ii)(1);

“(bb) refer such individuals to such placements for such treatment; and

“(cc) monitor compliance with the requirements of subparagraph (B) by individuals who are referred by the agency to such placements, and promptly report to the Secretary any failure to comply with such requirements.”.

(C) PRESERVATION OF MEDICAID BENEFITS.—Section 1634 of such Act (42 U.S.C. 13283c) is amended by adding at the end the following:

“(e) Each person to whom benefits under this title by reason of disability are not payable for any month solely by reason of section 1611(e)(3)(B) shall be treated, for purposes of title XIX, as receiving benefits under this title for such month.”.

(D) CONFORMING AMENDMENTS.—Section 1611(e)(3) of such Act (42 U.S.C. 1382(e)(3)), as amended by subparagraphs (A) and (B) of this paragraph, is amended—

(i) in subparagraph (A), by striking “(B)” and inserting “(C)”; and

(ii) in subparagraph (C), by inserting “or (B)” after “(A)”.

(E) EFFECTIVE DATE.—

(i) IN GENERAL.—Except as provided in clauses (ii) and (iii), the amendments made by this paragraph shall apply with respect to benefits for months beginning after 180 days after the date of the enactment of this Act.

(ii) TIME LIMITATION ON BENEFITS.—Section 1611(e)(3)(B)(v) of the Social Security Act (as added by the amendment made by subparagraph (A) of this paragraph) shall apply with respect to benefits for months ending after 180 days after the date of the enactment of this Act, and, for purposes of such section, in the case of any individual entitled to benefits by reason of disability for the first month ending after 180 days after the date of the enactment of this Act, such month shall be treated as such individual’s first month of entitlement to such benefits.

(iii) ESTABLISHMENT OF REFERRAL AND MONITORING AGENCIES.—Section 1611(e)(3)(C)(iii) of the Social Security Act (as added by the amendment made by subparagraph (B)(iii) of this paragraph) shall take effect 180 days after the date of the enactment of this Act.

(4) IRRELEVANCE OF LEGALITY OF SUBSTANTIAL GAINFUL ACTIVITY.—

(A) IN GENERAL.—Section 1614(a)(3)(D) of such Act (42 U.S.C. 1382c(a)(3)(D)) is amended by adding at the end the following: “The Secretary shall make determinations under this title with respect to substantial gainful activity, without regard to the legality of the activity.”.

(B) EFFECTIVE DATE.—The amendment made by subparagraph (A) shall take effect on the date of the enactment of this Act.

(c) EFFECTIVE DATE.—The amendments made by the preceding provisions of this section shall apply to benefits payable for months beginning 180 or more days after the date of the enactment of this Act.

(d) DEMONSTRATION PROJECTS.—

(1) **IN GENERAL.**—The Secretary of Health and Human Services shall develop and carry out demonstration projects designed to explore innovative referral, monitoring, and treatment approaches with respect to—

(A) individuals who are entitled to disability insurance benefits or child's, widow's, or widower's insurance benefits based on disability under title II of the Social Security Act, and

(B) individuals who are eligible for supplemental security income benefits under title XVI of such Act based solely on disability, in cases in which alcoholism or drug addiction is a contributing factor material to the Secretary's determination that individuals are under a disability.

(2) **SCOPE.**—The demonstration projects developed under paragraph (1) shall be of sufficient scope and shall be carried out on a wide enough scale to permit a thorough evaluation of the alternative approaches under consideration while giving assurance that the results derived from the projects will obtain generally in the operation of the programs involved without committing such programs to the adoption of any particular system either locally or nationally.

(3) **FINAL REPORT.**—The Secretary shall submit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate no later than December 31, 1997, a final report on the demonstration projects carried out under this subsection, together with any related data and materials which the Secretary may consider appropriate. The authority under this section shall terminate upon the transmittal of such final report.

**SEC. 202. ISSUANCE OF PHYSICAL DOCUMENTS IN THE FORM OF BONDS, NOTES, OR CERTIFICATES TO THE SOCIAL SECURITY TRUST FUNDS.**

(a) **REQUIREMENT THAT OBLIGATIONS ISSUED TO THE OASDI TRUST FUNDS BE EVIDENCED BY PAPER INSTRUMENTS IN THE FORM OF BONDS, NOTES, OR CERTIFICATES OF INDEBTEDNESS SETTING FORTH THEIR TERMS.**—Section 201(d) of the Social Security Act (42 U.S.C. 401(d)) is amended by inserting after the fifth sentence the following new sentence: "Each obligation issued for purchase by the Trust Funds under this subsection shall be evidenced by a paper instrument in the form of a bond, note, or certificate of indebtedness issued by the Secretary of the Treasury setting forth the principal amount, date of maturity, and interest rate of the obligation, and stating on its face that the obligation shall be incontestable in the hands of the Trust Fund to which it is issued, that the obligation is supported by the full faith and credit of the United States, and that the United States is pledged to the payment of the obligation with respect to both principal and interest."

(b) **PAYMENT TO THE OASDI TRUST FUNDS FROM THE GENERAL FUND OF THE TREASURY OF INTEREST ON OBLIGATIONS, AND OF PROCEEDS FROM THE SALE OR REDEMPTION OF OBLIGATIONS, REQUIRED TO BE IN THE FORM OF CHECKS.**—Section 201(f) of such Act (42 U.S.C. 401(f)) is amended by adding at the end the following new sentence: "Payment from the general fund of the the Treasury to either of the Trust Funds of any such interest or proceeds shall be in the form of paper checks drawn on such general fund to the order of such Trust Fund."

(c) **EFFECTIVE DATE.**—

(1) **IN GENERAL.**—The amendments made by this section shall apply with respect to obligations issued, and payments made, after 60 days after the date of the enactment of this Act.

(2) **TREATMENT OF OUTSTANDING OBLIGATIONS.**—Not later than 60 days after the date of the enactment of this Act, the Secretary of the Treasury shall issue to the Federal Old-Age and Survivors Insurance Trust Fund or the Federal Disability Insurance Trust Fund, as applicable, a paper instrument, in the form of a bond, note, or certificate of indebtedness, for each obligation which has been issued to the Trust Fund under section 201(d) of the Social Security Act and which is outstanding as of such date. Each such document shall set forth the principal amount, date of maturity, and interest rate of the obligation, and shall state on its face that the obligation shall be incontestable in the hands of the Trust Fund to which it was issued, that the obligation is supported by the full faith and credit of the United States, and that the United States is pledged to the payment of the obligation with respect to both principal and interest.

**SEC. 203. EXPLICIT REQUIREMENTS FOR MAINTENANCE OF TELEPHONE ACCESS TO LOCAL OFFICES OF THE SOCIAL SECURITY ADMINISTRATION.**

(a) **MAINTENANCE OF SERVICE TO LOCAL OFFICES.**—

(1) **IN GENERAL.**—Section 5110(a) of the Omnibus Budget Reconciliation Act of 1990 (104 Stat. 1388–272) is amended by adding at the end the following new sentence: "In carrying out the requirements of the preceding sentence, the Secretary shall reestablish and maintain in service at least the same number of

telephone lines to each such local office as was in place as of such date, including telephone sets for connections to such lines.”

(2) EFFECTIVE DATE.—The Secretary of Health and Human Services shall ensure that the requirements of the amendment made by paragraph (1) are carried out no later than 90 days after the date of the enactment of this Act.

(3) GAO REPORT.—The Comptroller General of the United States shall make an independent determination of the number of telephone lines to each local office of the Social Security Administration which are in place as of 90 days after the enactment of this Act and shall report his findings to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate no later than 150 days after the date of the enactment of this Act.

(b) MAINTENANCE OF TOLL-FREE TELEPHONE NUMBER SERVICE.—The Secretary of Health and Human Services shall ensure that toll-free telephone service provided by the Social Security Administration is maintained at a level which is at least equal to that in effect on the date of the enactment of this Act.

**SEC. 204. EXPANSION OF STATE OPTION TO EXCLUDE SERVICE OF ELECTION OFFICIALS OR ELECTION WORKERS FROM COVERAGE.**

(a) LIMITATION ON MANDATORY COVERAGE OF STATE ELECTION OFFICIALS AND ELECTION WORKERS WITHOUT STATE RETIREMENT SYSTEM.—

(1) AMENDMENT TO SOCIAL SECURITY ACT.—Section 210(a)(7)(F)(iv) of the Social Security Act (42 U.S.C. 410(a)(7)(F)(iv)) (as amended by section 11332(a) of the Omnibus Budget Reconciliation Act of 1990) is amended by striking “\$100” and inserting “\$1,000 with respect to service performed during 1995, and the adjusted amount determined under section 218(c)(8)(B) for any subsequent year with respect to service performed during such subsequent year”.

(2) AMENDMENT TO FICA.—Section 3121(b)(7)(F)(iv) of the Internal Revenue Code of 1986 (as amended by section 11332(b) of the Omnibus Budget Reconciliation Act of 1990) is amended by striking “\$100” and inserting “\$1,000 with respect to service performed during 1995, and the adjusted amount determined under section 218(c)(8)(B) of the Social Security Act for any subsequent year with respect to service performed during such subsequent year”.

(b) CONFORMING AMENDMENTS RELATING TO MEDICARE QUALIFIED GOVERNMENT EMPLOYMENT.—

(1) AMENDMENT TO SOCIAL SECURITY ACT.—Section 210(p)(2)(E) of the Social Security Act (42 U.S.C. 410(p)(2)(E)) is amended by striking “\$100” and inserting “\$1,000 with respect to service performed during 1995, and the adjusted amount determined under section 218(c)(8)(B) for any subsequent year with respect to service performed during such subsequent year”.

(2) AMENDMENT TO FICA.—Section 3121(u)(2)(B)(ii)(V) of the Internal Revenue Code of 1986 is amended by striking “\$100” and inserting “\$1,000 with respect to service performed during 1995, and the adjusted amount determined under section 218(c)(8)(B) of the Social Security Act for any subsequent year with respect to service performed during such subsequent year”.

(c) AUTHORITY FOR STATES TO MODIFY COVERAGE AGREEMENTS WITH RESPECT TO ELECTION OFFICIALS AND ELECTION WORKERS.—Section 218(c)(8) of the Social Security Act (42 U.S.C. 418(c)(8)) is amended—

(1) by striking “on or after January 1, 1968,” and inserting “at any time”;

(2) by striking “\$100” and inserting “\$1,000 with respect to service performed during 1995, and the adjusted amount determined under subparagraph (B) for any subsequent year with respect to service performed during such subsequent year”; and

(3) by striking the last sentence and inserting the following new sentence: “Any modification of an agreement pursuant to this paragraph shall be effective with respect to services performed in and after the calendar year in which the modification is mailed or delivered by other means to the Secretary.”

(d) INDEXATION OF EXEMPT AMOUNT.—Section 218(c)(8) of such Act (as amended by subsection (c)) is further amended—

(1) by inserting “(A)” after “(8)”; and

(2) by adding at the end the following new subparagraph:

“(B) For each year after 1995, the Secretary shall adjust the amount referred to in subparagraph (A) at the same time and in the same manner as is provided under section 215(a)(1)(B)(ii) with respect to the amounts referred to in section 215(a)(1)(B)(i), except that—

“(i) for purposes of this subparagraph, 1993 shall be substituted for the calendar year referred to in section 215(a)(1)(B)(ii)(II), and

"(ii) such amount as so adjusted, if not a multiple of \$100, shall be rounded to the next higher multiple of \$100 where such amount is a multiple of \$50 and to the nearest multiple of \$100 in any other case.

The Secretary shall determine and publish in the Federal Register each adjusted amount determined under this subparagraph not later than November 1 preceding the year for which the adjustment is made."

(e) EFFECTIVE DATE.—The amendments made by subsections (a), (b), and (c) shall apply with respect to service performed on or after January 1, 1995.

**SEC. 205. USE OF SOCIAL SECURITY NUMBERS BY STATES AND LOCAL GOVERNMENTS AND FEDERAL DISTRICT COURTS FOR JURY SELECTION PURPOSES.**

(a) IN GENERAL.—Section 205(c)(2) of the Social Security Act (42 U.S.C. 405(c)(2)) is amended—

(1) in subparagraph (B)(i), by striking "(E)" in the matter preceding subclause

(I) and inserting "(F)";

(2) by redesignating subparagraphs (E) and (F) as subparagraphs (F) and (G), respectively; and

(3) by inserting after subparagraph (D) the following:

"(E)(i) It is the policy of the United States that—

"(I) any State (or any political subdivision of a State) may utilize the social security account numbers issued by the Secretary for the additional purposes described in clause (ii) if such numbers have been collected and are otherwise utilized by such State (or political subdivision) in accordance with applicable law, and

"(II) any district court of the United States may use, for such additional purposes, any such social security account numbers which have been so collected and are so utilized by any State.

"(ii) The additional purposes described in this clause are the following:

"(I) identifying duplicate names of individuals on master lists used for jury selection purposes, and

"(II) identifying on such master lists those individuals who are ineligible to serve on a jury by reason of their conviction of a felony.

"(iii) To the extent that any provision of Federal law enacted before the date of the enactment of this subparagraph is inconsistent with the policy set forth in clause (i), such provision shall, on and after that date, be null, void, and of no effect.

"(iv) For purposes of this subparagraph, the term 'State' has the meaning such term has in subparagraph (D)."

(b) EFFECTIVE DATE.—The amendments made by subsection (a) shall take effect on the date of the enactment of this Act.

**SEC. 206. AUTHORIZATION FOR ALL STATES TO EXTEND COVERAGE TO STATE AND LOCAL POLICEMEN AND FIREMEN UNDER EXISTING COVERAGE AGREEMENTS.**

(a) IN GENERAL.—Section 218(l) of the Social Security Act (42 U.S.C. 418(l)) is amended—

(1) in paragraph (1), by striking "(1)" after "(1)", and by striking "the State of" and all that follows through "prior to the date of enactment of this subsection" and inserting "a State entered into pursuant to this section"; and

(2) by striking paragraph (2).

(b) CONFORMING AMENDMENT.—Section 218(d)(8)(D) of such Act (42 U.S.C. 418(d)(8)(D)) is amended by striking "agreements with the States named in" and inserting "State agreements modified as provided in".

(c) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to modifications filed by States after the date of the enactment of this Act.

**SEC. 207. LIMITED EXEMPTION FOR CANADIAN MINISTERS FROM CERTAIN SELF-EMPLOYMENT TAX LIABILITY.**

(a) IN GENERAL.—Notwithstanding any other provision of law, if—

(1) an individual performed services described in section 1402(c)(4) of the Internal Revenue Code of 1986 which are subject to tax under section 1401 of such Code,

(2) such services were performed in Canada at a time when no agreement between the United States and Canada pursuant to section 233 of the Social Security Act was in effect, and

(3) such individual was required to pay contributions on the earnings from such services under the social insurance system of Canada, then such individual may file a certificate under this section in such form and manner, and with such official, as may be prescribed in regulations issued under chapter 2 of such Code. Upon the filing of such certificate, notwithstanding any judgment which has been entered to the contrary, such individual shall be exempt from pay-

ment of such tax with respect to services described in paragraphs (1) and (2) and from any penalties or interest for failure to pay such tax or to file a self-employment tax return as required under section 6017 of such Code.

(b) **PERIOD FOR FILING.**—A certificate referred to in subsection (a) may be filed only during the 180-day period commencing with the date on which the regulations referred to in subsection (a) are issued.

(c) **TAXABLE YEARS AFFECTED BY CERTIFICATE.**—A certificate referred to in subsection (a) shall be effective for taxable years ending after December 31, 1978, and before January 1, 1985.

(d) **RESTRICTION ON CREDITING OF EXEMPT SELF-EMPLOYMENT INCOME.**—In any case in which an individual is exempt under this section from paying a tax imposed under section 1401 of the Internal Revenue Code of 1986, any income on which such tax would have been imposed but for such exemption shall not constitute self-employment income under section 211(b) of the Social Security Act (42 U.S.C. 411(b)), and, if such individual's primary insurance amount has been determined under section 215 of such Act (42 U.S.C. 415), notwithstanding section 215(f)(1) of such Act, the Secretary of Health and Human Services shall recompute such primary insurance amount so as to take into account the provisions of this subsection. The recomputation under this subsection shall be effective with respect to benefits for months following approval of the certificate of exemption.

**SEC. 208. EXCLUSION OF TOTALIZATION BENEFITS FROM THE APPLICATION OF THE WINDFALL ELIMINATION PROVISION.**

(a) **IN GENERAL.**—Section 215(a)(7) of the Social Security Act (42 U.S.C. 415(a)(7)) is amended—

(1) in subparagraph (A), by striking “but excluding” and all that follows through “1937” and inserting “but excluding (I) a payment under the Railroad Retirement Act of 1974 or 1937, and (II) a payment by a social security system of a foreign country based on an agreement concluded between the United States and such foreign country pursuant to section 233”; and

(2) in subparagraph (E), by inserting after “in the case of an individual” the following: “whose eligibility for old-age or disability insurance benefits is based on an agreement concluded pursuant to section 233 or an individual”.

(b) **CONFORMING AMENDMENT RELATING TO BENEFITS UNDER 1939 ACT.**—Section 215(d)(3) of such Act (42 U.S.C. 415(d)(3)) is amended by striking “but excluding” and all that follows through “1937” and inserting “but excluding (I) a payment under the Railroad Retirement Act of 1974 or 1937, and (II) a payment by a social security system of a foreign country based on an agreement concluded between the United States and such foreign country pursuant to section 233”.

(c) **EFFECTIVE DATE.**—The amendments made by this section shall apply (notwithstanding section 215(f)(1) of the Social Security Act (42 U.S.C. 415(f)(1))) with respect to benefits payable for months after January 1995.

**SEC. 209. EXCLUSION OF MILITARY RESERVISTS FROM APPLICATION OF THE GOVERNMENT PENSION OFFSET AND WINDFALL ELIMINATION PROVISIONS.**

(a) **EXCLUSION FROM GOVERNMENT PENSION OFFSET PROVISIONS.**—Subsections (b)(4), (c)(2), (e)(7), (f)(2), and (g)(4) of section 202 of the Social Security Act (42 U.S.C. 402(b)(4), (c)(2), (e)(7), (f)(2), and (g)(4)) are each amended—

(1) in subparagraph (A)(ii), by striking “unless subparagraph (B) applies.”;

(2) in subparagraph (A), by striking “The” in the matter following clause (ii) and inserting “unless subparagraph (B) applies. The”; and

(3) in subparagraph (B), by redesignating the existing matter as clause (ii), and by inserting before such clause (ii) (as so redesignated) the following:

“(B)(i) Subparagraph (A)(i) shall not apply with respect to monthly periodic benefits based wholly on service as a member of a uniformed service (as defined in section 210(m)).”.

(b) **EXCLUSION FROM WINDFALL ELIMINATION PROVISIONS.**—Section 215(a)(7)(A) of such Act (as amended by section 210(a) of this Act) and section 215(d)(3) of such Act (as amended by section 210(b) of this Act) are each further amended—

(1) by striking “and” before “(II)”; and

(2) by striking “section 233” and inserting “section 233, and (III) a payment based wholly on service as a member of a uniformed service (as defined in section 210(m))”.

(c) **EFFECTIVE DATE.**—The amendments made by this section shall apply (notwithstanding section 215(f) of the Social Security Act) with respect to benefits payable for months after January 1995.

**SEC. 210. REPEAL OF THE FACILITY-OF-PAYMENT PROVISION.**

(a) **REPEAL OF RULE PRECLUDING REDISTRIBUTION UNDER FAMILY MAXIMUM.**—Section 203(i) of the Social Security Act (42 U.S.C. 403(i)) is repealed.

(b) **COORDINATION UNDER FAMILY MAXIMUM OF REDUCTION IN BENEFICIARY'S AUXILIARY BENEFITS WITH SUSPENSION OF AUXILIARY BENEFITS OF OTHER BENEFICIARY UNDER EARNINGS TEST.**—Section 203(a)(4) of such Act (42 U.S.C. 403(a)(4)) is amended by striking “section 222(b). Whenever” and inserting the following: “section 222(b). Notwithstanding the preceding sentence, any reduction under this subsection in the case of an individual who is entitled to a benefit under subsection (b), (c), (d), (e), (f), (g), or (h) of section 202 for any month on the basis of the same wages and self-employment income as another person—

“(A) who also is entitled to a benefit under subsection (b), (c), (d), (e), (f), (g), or (h) of section 202 for such month,

“(B) who does not live in the same household as such individual, and

“(C) whose benefit for such month is suspended (in whole or in part) pursuant to subsection (h)(3) of this section,

shall be made before the suspension under subsection (h)(3). Whenever”.

(c) **CONFORMING AMENDMENT APPLYING EARNINGS REPORTING REQUIREMENT DESPITE SUSPENSION OF BENEFITS.**—The third sentence of section 203(h)(1)(A) of such Act (42 U.S.C. 403(h)(1)(A)) is amended by striking “Such report need not be made” and all that follows through “The Secretary may grant” and inserting the following: “Such report need not be made for any taxable year—

“(i) beginning with or after the month in which such individual attained age 70, or

“(ii) if benefit payments for all months (in such taxable year) in which such individual is under age 70 have been suspended under the provisions of the first sentence of paragraph (3) of this subsection, unless—

“(I) such individual is entitled to benefits under subsection (b), (c), (d), (e), (f), (g), or (h) of section 202,

“(II) such benefits are reduced under subsection (a) of this section for any month in such taxable year, and

“(III) in any such month there is another person who also is entitled to benefits under subsection (b), (c), (d), (e), (f), (g), or (h) of section 202 on the basis of the same wages and self-employment income and who does not live in the same household as such individual.

The Secretary may grant”.

(d) **CONFORMING AMENDMENT DELETING SPECIAL INCOME TAX TREATMENT OF BENEFITS NO LONGER REQUIRED BY REASON OF REPEAL.**—Section 86(d)(1) of the Internal Revenue Code of 1986 (relating to income tax on social security benefits) is amended by striking the last sentence.

(e) **EFFECTIVE DATES.**—

(1) The amendments made by subsections (a), (b), and (c) shall apply with respect to benefits payable for months after December 1995.

(2) The amendment made by subsection (d) shall apply with respect to benefits received after December 31, 1995, in taxable years ending after such date.

**SEC. 211. MAXIMUM FAMILY BENEFITS IN GUARANTEE CASES.**

(a) **IN GENERAL.**—Section 203(a) of the Social Security Act (42 U.S.C. 403(a)) is amended by adding at the end the following new paragraph:

“(10)(A) Subject to subparagraphs (B) and (C)—

“(i) the total monthly benefits to which beneficiaries may be entitled under sections 202 and 223 for a month on the basis of the wages and self-employment income of an individual whose primary insurance amount is computed under section 215(a)(2)(B)(i) shall equal the total monthly benefits which were authorized by this section with respect to such individual's primary insurance amount for the last month of his prior entitlement to disability insurance benefits, increased for this purpose by the general benefit increases and other increases under section 215(i) that would have applied to such total monthly benefits had the individual remained entitled to disability insurance benefits until the month in which he became entitled to old-age insurance benefits or reentitled to disability insurance benefits or died, and

“(ii) the total monthly benefits to which beneficiaries may be entitled under sections 202 and 223 for a month on the basis of the wages and self-employment income of an individual whose primary insurance amount is computed under section 215(a)(2)(C) shall equal the total monthly benefits which were authorized by this section with respect to such individual's primary insurance amount for the last month of his prior entitlement to disability insurance benefits.

“(B) In any case in which—

“(i) the total monthly benefits with respect to such individual’s primary insurance amount for the last month of his prior entitlement to disability insurance benefits was computed under paragraph (6), and

“(ii) the individual’s primary insurance amount is computed under subparagraph (B)(i) or (C) of section 215(a)(2) by reason of the individual’s entitlement to old-age insurance benefits or death,

the total monthly benefits shall equal the total monthly benefits that would have been authorized with respect to the primary insurance amount for the last month of his prior entitlement to disability insurance benefits if such total monthly benefits had been computed without regard to paragraph (6).

“(C) This paragraph shall apply before the application of paragraph (3)(A), and before the application of section 203(a)(1) of this Act as in effect in December 1978.”.

(b) CONFORMING AMENDMENT.—Section 203(a)(8) of such Act (42 U.S.C. 403(a)(8)) is amended by striking “Subject to paragraph (7),” and inserting “Subject to paragraph (7) and except as otherwise provided in paragraph (10)(C),”.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply for the purpose of determining the total monthly benefits to which beneficiaries may be entitled under sections 202 and 223 of the Social Security Act based on the wages and self-employment income of an individual who—

(1) becomes entitled to an old-age insurance benefit under section 202(a) of such Act,

(2) becomes reentitled to a disability insurance benefit under section 223 of such Act, or

(3) dies,

after January 1995.

**SEC. 212. AUTHORIZATION FOR DISCLOSURE BY THE SECRETARY OF HEALTH AND HUMAN SERVICES OF INFORMATION FOR PURPOSES OF PUBLIC OR PRIVATE EPIDEMIOLOGICAL AND SIMILAR RESEARCH.**

(a) IN GENERAL.—Section 1106 of the Social Security Act (42 U.S.C. 1306) is amended—

(1) by redesignating subsections (d) and (e) as subsections (e) and (f), respectively;

(2) in subsection (f) (as so redesignated), by striking “subsection (d)” and inserting “subsection (e)”; and

(3) by inserting after subsection (c) the following new subsection:

“(d) Notwithstanding any other provision of this section, in any case in which—

“(1) information regarding whether an individual is shown on the records of the Secretary as being alive or deceased is requested from the Secretary for purposes of epidemiological or similar research which the Secretary finds may reasonably be expected to contribute to a national health interest, and

“(2) the requester agrees to reimburse the Secretary for providing such information and to comply with limitations on safeguarding and rerelease or redisclosure of such information as may be specified by the Secretary,

the Secretary shall comply with such request, except to the extent that compliance with such request would constitute a violation of the terms of any contract entered into under section 205(r).”.

(b) AVAILABILITY OF INFORMATION RETURNS REGARDING WAGES PAID EMPLOYEES.—Section 6103(l)(5) of the Internal Revenue Code of 1986 (relating to disclosure of returns and return information to the Department of Health and Human Services for purposes other than tax administration) is amended—

(1) by striking “for the purpose of” and inserting “for the purpose of—”;

(2) by striking “carrying out, in accordance with an agreement” and inserting the following:

“(A) carrying out, in accordance with an agreement”;

(3) by striking “program.” and inserting “program; or”; and

(4) by adding at the end the following new subparagraph:

“(B) providing information regarding the mortality status of individuals for epidemiological and similar research in accordance with section 1106(d) of the Social Security Act.”.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to requests for information made after the date of the enactment of this Act.

**SEC. 213. MISUSE OF SYMBOLS, EMBLEMS, OR NAMES IN REFERENCE TO SOCIAL SECURITY PROGRAMS AND AGENCIES.**

(a) PROHIBITION OF UNAUTHORIZED REPRODUCTION, REPRINTING, OR DISTRIBUTION FOR FEE OF CERTAIN OFFICIAL PUBLICATIONS.—Section 1140(a) of the Social Security Act (42 U.S.C. 1320b-10(a)) is amended—

(1) by redesignating paragraphs (1) and (2) as subparagraphs (A) and (B), respectively;

(2) by inserting "(1)" after "(a)"; and

(3) by adding at the end the following new paragraph:

"(2) No person may, for a fee, reproduce, reprint, or distribute any item consisting of a form, application, or other publication of the Social Security Administration unless such person has obtained specific, written authorization for such activity in accordance with regulations which the Secretary shall prescribe."

(b) ADDITION TO PROHIBITED WORDS, LETTERS, SYMBOLS, AND EMBLEMS.—Paragraph (1) of section 1140(a) of such Act (as redesignated by subsection (a)) is further amended—

(1) in subparagraph (A) (as redesignated), by striking "Administration", the letters "SSA" or "HCFA", and inserting "Administration", "Department of Health and Human Services", "Health and Human Services", "Supplemental Security Income Program", or "Medicaid", the letters "SSA", "HCFA", "DHHS", "HHS", or "SSI"; and

(2) in subparagraph (B) (as redesignated), by striking "Social Security Administration" each place it appears and inserting "Social Security Administration, Health Care Financing Administration, or Department of Health and Human Services", and by striking "or of the Health Care Financing Administration".

(c) EXEMPTION FOR USE OF WORDS, LETTERS, SYMBOLS, AND EMBLEMS OF STATE AND LOCAL GOVERNMENT AGENCIES BY SUCH AGENCIES.—Paragraph (1) of section 1140(a) of such Act (as redesignated by subsection (a)) is further amended by adding at the end the following new sentence: "The preceding provisions of this subsection shall not apply with respect to the use by any agency or instrumentality of a State or political subdivision of a State of any words or letters which identify an agency or instrumentality of such State or of a political subdivision of such State or the use by any such agency or instrumentality of any symbol or emblem of an agency or instrumentality of such State or a political subdivision of such State."

(d) INCLUSION OF REASONABLENESS STANDARD.—Section 1140(a)(1) of such Act (as amended by the preceding provisions of this section) is further amended, in the matter following subparagraph (B) (as redesignated), by striking "convey" and inserting "convey, or in a manner which reasonably could be interpreted or construed as conveying,".

(e) INEFFECTIVENESS OF DISCLAIMERS.—Subsection (a) of section 1140 of such Act (as amended by the preceding provisions of this section) is further amended by adding at the end the following new paragraph:

"(3) Any determination of whether the use of one or more words, letters, symbols, or emblems (or any combination or variation thereof) in connection with an item described in paragraph (1) or the reproduction, reprinting, or distribution of an item described in paragraph (2) is a violation of this subsection shall be made without regard to any inclusion in such item (or any so reproduced, reprinted, or distributed copy thereof) of a disclaimer of affiliation with the United States Government or any particular agency or instrumentality thereof."

(f) VIOLATIONS WITH RESPECT TO INDIVIDUAL ITEMS.—Section 1140(b)(1) of such Act (42 U.S.C. 1320b-10(b)(1)) is amended by adding at the end the following new sentence: "In the case of any items referred to in subsection (a)(1) consisting of pieces of mail, each such piece of mail which contains one or more words, letters, symbols, or emblems in violation of subsection (a) shall represent a separate violation. In the case of any item referred to in subsection (a)(2), the reproduction, reprinting, or distribution of such item shall be treated as a separate violation with respect to each copy thereof so reproduced, reprinted, or distributed."

(g) ELIMINATION OF CAP ON AGGREGATE LIABILITY AMOUNT.—

(1) REPEAL.—Paragraph (2) of section 1140(b) of such Act (42 U.S.C. 1320b-10(b)(2)) is repealed.

(2) CONFORMING AMENDMENTS.—Section 1140(b) of such Act is further amended—

(A) by striking "(1) Subject to paragraph (2), the" and inserting "The";

(B) by redesignating subparagraphs (A) and (B) as paragraphs (1) and (2), respectively; and

(C) in paragraph (1) (as redesignated), by striking "subparagraph (B)" and inserting "paragraph (2)".

(h) REMOVAL OF FORMAL DECLINATION REQUIREMENT.—Section 1140(c)(1) of such Act (42 U.S.C. 1320b-10(c)(1)) is amended by inserting "and the first sentence of subsection (c)" after "and (i)".

(i) PENALTIES RELATING TO SOCIAL SECURITY ADMINISTRATION DEPOSITED IN OASI TRUST FUND.—Section 1140(c)(2) of such Act (42 U.S.C. 1320b-10(c)(2)) is amended in the second sentence by striking "United States." and inserting "United States, ex-

cept that, to the extent that such amounts are recovered under this section as penalties imposed for misuse of words, letters, symbols, or emblems relating to the Social Security Administration, such amounts shall be deposited into the Federal Old-Age and Survivor's Insurance Trust Fund."

(j) ENFORCEMENT.—Section 1140 of such Act (42 U.S.C. 1320b-10) is amended by adding at the end the following new subsection:

"(d) The preceding provisions of this section shall be enforced through the Office of Inspector General of the Department of Health and Human Services."

(k) ANNUAL REPORTS.—Section 1140 of such Act (as amended by the preceding provisions of this section) is further amended by adding at the end the following new subsection:

"(e) The Secretary shall include in the annual report submitted pursuant to section 704 a report on the operation of this section during the year covered by such annual report. Such report shall specify—

"(1) the number of complaints of violations of this section received by the Social Security Administration during the year,

"(2) the number of cases in which a notice of violation of this section was sent by the Social Security Administration during the year requesting that an individual cease activities in violation of this section,

"(3) the number of complaints of violations of this section referred by the Social Security Administration to the Inspector General in the Department of Health and Human Services during the year,

"(4) the number of investigations of violations of this section undertaken by the Inspector General during the year,

"(5) the number of cases in which a demand letter was sent during the year assessing a civil money penalty under this section,

"(6) the total amount of civil money penalties assessed under this section during the year,

"(7) the number of requests for hearings filed during the year pursuant to subsection (e)(1) of this section and section 1128A(e)(2),

"(8) the disposition during such year of hearings filed pursuant to sections 1140(e)(1) and 1128A(e)(2), and

"(9) the total amount of civil money penalties under this section deposited into the Federal Old-Age and Survivors Insurance Trust Fund during the year."

(l) PROHIBITION OF MISUSE OF DEPARTMENT OF THE TREASURY NAMES, SYMBOLS, ETC.—

(1) GENERAL RULE.—Subchapter II of chapter 3 of title 31, United States Code, is amended by adding at the end thereof the following new section:

"§ 333. Prohibition of misuse of Department of the Treasury names, symbols, etc.

(a) NO PERSON shall, in connection with, or as a part of, any advertisement, solicitation, business activity, or product, whether alone or with other words, letters, symbols, or emblems—

"(1) the words 'Department of the Treasury', or the name of any service, bureau, office, or other entity within the Department of the Treasury,

"(2) the titles 'Secretary of the Treasury' or 'Treasurer of the United States' or the titles of any office within the Department of the Treasury,

"(3) the name of any entity referred to in paragraph (1),

"(4) the words 'United States Savings Bond' or the name of any other obligation issued by the Department of the Treasury,

"(5) any symbol or emblem referred to in paragraph (1) (including the design of any envelope or stationery used by such an entity), and

"(6) any credible imitation of any such words, titles, abbreviations, initials, or symbols,

in a manner which could reasonably be interpreted or construed as conveying the false impression that such advertisement, solicitation, business activity, or product is in any way authorized, sponsored, approved, or authentic by, or associated with, the Department of the Treasury or any entity referred to in paragraph (1) or any officer or employee thereof.

(b) DETERMINATION OF DISCLAIMERS.—Any determination of whether a person has violated the provisions of subsection (a) shall be made without regard to any use of a disclaimer of affiliation with the United States Government or any particular agency or instrumentality thereof.

(c) CIVIL PENALTY.—

"(1) IN GENERAL.—The Secretary of the Treasury may impose a civil penalty on any person who violates the provisions of subsection (a).

"(2) AMOUNT OF PENALTY.—The amount of the civil penalty imposed by paragraph (1) shall not exceed \$5,000 for each use of any material in violation of subsection (a). If such use is in a broadcast or telecast, the preceding sentence shall be applied by substituting '\$25,000' for '\$5,000'.

"(3) TIME LIMITATIONS.—

"(A) ASSESSMENTS.—The Secretary of the Treasury may assess any civil penalty under paragraph (1) at any time before the end of the 3-year period beginning on the date of the violation with respect to which such penalty is imposed.

"(B) CIVIL ACTION.—The Secretary of the Treasury may commence a civil action to recover any penalty imposed under this subsection at any time before the end of the 2-year period beginning on the date on which such penalty was assessed.

"(4) COORDINATION WITH SUBSECTION (d).—No penalty may be assessed under this subsection with respect to any violation after a criminal proceeding with respect to such violation has been commenced under subsection (d).

"(d) CRIMINAL PENALTY.—

"(1) IN GENERAL.—If any person knowingly violates subsection (a), such person shall, upon conviction thereof, be fined not more than \$10,000 for each such use or imprisoned not more than 1 year, or both. If such use is in a broadcast or telecast, the preceding sentence shall be applied by substituting '\$50,000' for '\$10,000'.

"(2) TIME LIMITATIONS.—No person may be prosecuted, tried, or punished under paragraph (1) for any violation of subsection (a) unless the indictment is found or the information instituted during the 3-year period beginning on the date of the violation.

"(3) COORDINATION WITH SUBSECTION (c).—No criminal proceeding may be commenced under this subsection with respect to any violation if a civil penalty has previously been assessed under subsection (c) with respect to such violation.

(2) CLERICAL AMENDMENT.—The analysis for chapter 3 of title 31, United States Code, is amended by adding after the item relating to section 332 the following new item:

"333. Prohibition of misuse of Department of the Treasury names, symbols, etc."

(3) REPORT.—Not later than May 1, 1996, the Secretary of the Treasury shall submit a report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate on the implementation of the amendments made by this section. Such report shall include the number of cases in which the Secretary has notified persons of violations of section 333 of title 31, United States Code (as added by subsection (a)), the number of prosecutions commenced under such section, and the total amount of the penalties collected in such prosecutions.

(m) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to violations occurring after the date of the enactment of this Act.

**SEC. 214. INCREASED PENALTIES FOR UNAUTHORIZED DISCLOSURE OF SOCIAL SECURITY INFORMATION.**

(a) UNAUTHORIZED DISCLOSURE.—Section 1106(a) of the Social Security Act (42 U.S.C. 1306(a)) is amended—

(1) by striking "misdemeanor" and inserting "felony";

(2) by striking "\$1,000" and inserting "\$10,000 for each occurrence of a violation"; and

(3) by striking "one year" and inserting "5 years".

(b) UNAUTHORIZED DISCLOSURE BY FRAUD.—Section 1107(b) of such Act (42 U.S.C. 1307(b)) is amended—

(1) by inserting "social security account number," after "information as to the";

(2) by striking "misdemeanor" and inserting "felony";

(3) by striking "\$1,000" and inserting "\$10,000 for each occurrence of a violation"; and

(4) by striking "one year" and inserting "5 years".

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to violations occurring on or after the date of the enactment of this Act.

**SEC. 215. INCREASE IN AUTHORIZED PERIOD FOR EXTENSION OF TIME TO FILE ANNUAL EARNINGS REPORT.**

(a) IN GENERAL.—Section 203(h)(1)(A) of the Social Security Act (42 U.S.C. 403(h)(1)(A)) is amended in the last sentence by striking "three months" and inserting "four months".

(b) **EFFECTIVE DATE.**—The amendment made by subsection (a) shall apply with respect to reports of earnings for taxable years ending on or after December 31, 1994.

**SEC. 216. EXTENSION OF DISABILITY INSURANCE PROGRAM DEMONSTRATION PROJECT AUTHORITY.**

(a) **IN GENERAL.**—Section 505 of the Social Security Disability Amendments of 1980 (Public Law 96-265), as amended by section 12101 of the Consolidated Omnibus Budget Reconciliation Act of 1985 (Public Law 99-272), section 10103 of the Omnibus Budget Reconciliation Act of 1989 (Public Law 101-239), and section 5120 of the Omnibus Budget Reconciliation Act of 1990 (Public Law 101-508) is further amended—

- (1) in paragraph (3) of subsection (a), by striking “June 10, 1993” and inserting “June 10, 1996”;
- (2) in paragraph (4) of subsection (a), by striking “1992” and inserting “1995”;
- and
- (3) in subsection (c), by striking “October 1, 1993” and inserting “October 1, 1996”.

(b) **EFFECTIVE DATE.**—The amendments made by this section shall take effect on the date of the enactment of this Act.

**SEC. 217. CROSS-MATCHING OF SOCIAL SECURITY ACCOUNT NUMBER INFORMATION AND EMPLOYER IDENTIFICATION NUMBER INFORMATION MAINTAINED BY THE DEPARTMENT OF AGRICULTURE.**

(a) **SOCIAL SECURITY ACCOUNT NUMBER INFORMATION.**—Clause (iii) of section 205(c)(2)(C) of the Social Security Act (42 U.S.C. 405(c)(2)(C)) (as added by section 1735(a)(3) of the Food, Agriculture, Conservation, and Trade Act of 1990 (Public Law 101-624; 104 Stat. 3791)) is amended—

- (1) by inserting “(I)” after “(iii)”;
- (2) by striking “The Secretary of Agriculture shall restrict” and all that follows and inserting the following:

“(I) The Secretary of Agriculture may share any information contained in any list referred to in subclause (I) with any other agency or instrumentality of the United States which otherwise has access to social security account numbers in accordance with this subsection or other applicable Federal law, except that the Secretary of Agriculture may share such information only to the extent that such Secretary determines such sharing would assist in verifying and matching such information against information maintained by such other agency or instrumentality. Any such information shared pursuant to this subclause may be used by such other agency or instrumentality only for the purpose of effective administration and enforcement of the Food Stamp Act of 1977 or for the purpose of investigation of violations of other Federal laws or enforcement of such laws.

“(II) The Secretary of Agriculture, and the head of any other agency or instrumentality referred to in this subclause, shall restrict, to the satisfaction of the Secretary of Health and Human Services, access to social security account numbers obtained pursuant to this clause only to officers and employees of the United States whose duties or responsibilities require access for the purposes described in subclause (II).

“(IV) The Secretary of Agriculture, and the head of any agency or instrumentality with which information is shared pursuant to clause (II), shall provide such other safeguards as the Secretary of Health and Human Services determines to be necessary or appropriate to protect the confidentiality of the social security account numbers.”

(b) **EMPLOYER IDENTIFICATION NUMBER INFORMATION.**—Subsection (f) of section 6109 of the Internal Revenue Code of 1986 (as added by section 1735(c) of the Food, Agriculture, Conservation, and Trade Act of 1990 (Public Law 101-624; 104 Stat. 3792)) (relating to access to employer identification numbers by Secretary of Agriculture for purposes of Food Stamp Act of 1977) is amended—

- (1) by striking paragraph (2) and inserting the following:

“(2) **SHARING OF INFORMATION AND SAFEGUARDS.**—

“(A) **SHARING OF INFORMATION.**—The Secretary of Agriculture may share any information contained in any list referred to in paragraph (1) with any other agency or instrumentality of the United States which otherwise has access to employer identification numbers in accordance with this section or other applicable Federal law, except that the Secretary of Agriculture may share such information only to the extent that such Secretary determines such sharing would assist in verifying and matching such information against information maintained by such other agency or instrumentality. Any such information shared pursuant to this subparagraph may be

used by such other agency or instrumentality only for the purpose of effective administration and enforcement of the Food Stamp Act of 1977 or for the purpose of investigation of violations of other Federal laws or enforcement of such laws.

"(B) SAFEGUARDS.—The Secretary of Agriculture, and the head of any other agency or instrumentality referred to in subparagraph (A), shall restrict, to the satisfaction of the Secretary of the Treasury, access to employer identification numbers obtained pursuant to this subsection only to officers and employees of the United States whose duties or responsibilities require access for the purposes described in subparagraph (A). The Secretary of Agriculture, and the head of any agency or instrumentality with which information is shared pursuant to subparagraph (A), shall provide such other safeguards as the Secretary of the Treasury determines to be necessary or appropriate to protect the confidentiality of the employer identification numbers.";

(2) in paragraph (3), by striking "by the Secretary of Agriculture pursuant to this subsection" and inserting "pursuant to this subsection by the Secretary of Agriculture or the head of any agency or instrumentality with which information is shared pursuant to paragraph (2)", and by striking "social security account numbers" and inserting "employer identification numbers"; and

(3) in paragraph (4), by striking "by the Secretary of Agriculture pursuant to this subsection" and inserting "pursuant to this subsection by the Secretary of Agriculture or any agency or instrumentality with which information is shared pursuant to paragraph (2)".

**SEC. 218. CERTAIN TRANSFERS TO RAILROAD RETIREMENT ACCOUNT MADE PERMANENT.**

Subsection (c)(1)(A) of section 224 of the Railroad Retirement Solvency Act of 1983 (relating to section 72(r) revenue increase transferred to certain railroad accounts) is amended by striking "with respect to benefits received before October 1, 1992".

**SEC. 219. AUTHORIZATION FOR USE OF SOCIAL SECURITY ACCOUNT NUMBERS BY DEPARTMENT OF LABOR IN ADMINISTRATION OF FEDERAL WORKERS' COMPENSATION LAWS.**

Section 205(c)(2)(C) of the Social Security Act (42 U.S.C. 405(c)(2)(C)) is amended by adding at the end the following new clause:

"(ix) In the administration of the provisions of chapter 81 of title 5, United States Code, and the Longshore and Harbor Workers' Compensation Act (33 U.S.C. 901 et seq.), the Secretary of Labor may require by regulation that any person filing a notice of injury or a claim for benefits under such provisions provide as part of such notice or claim such person's social security account number, subject to the requirements of this clause. No officer or employee of the Department of Labor shall have access to any such number for any purpose other than the establishment of a system of records necessary for the effective administration of such provisions. The Secretary of Labor shall restrict, to the satisfaction of the Secretary of Health and Human Services, access to social security account numbers obtained pursuant to this clause to officers and employees of the United States whose duties or responsibilities require access for the administration or enforcement of such provisions. The Secretary of Labor shall provide such other safeguards as the Secretary of Health and Human Services determines to be necessary or appropriate to protect the confidentiality of the social security account numbers."

**SEC. 220. COVERAGE UNDER FICA OF FEDERAL EMPLOYEES TRANSFERRED TEMPORARILY TO INTERNATIONAL ORGANIZATIONS.**

(a) TREATMENT OF SERVICE IN THE EMPLOY OF INTERNATIONAL ORGANIZATIONS BY CERTAIN TRANSFERRED FEDERAL EMPLOYEES.—

(1) IN GENERAL.—Section 3121 of the Internal Revenue Code of 1986 (relating to definitions) is amended by adding at the end the following new subsection:  
 "(y) SERVICE IN THE EMPLOY OF INTERNATIONAL ORGANIZATIONS BY CERTAIN TRANSFERRED FEDERAL EMPLOYEES.—

"(1) IN GENERAL.—For purposes of this chapter, service performed in the employ of an international organization by an individual pursuant to a transfer of such individual to such international organization pursuant to section 3582 of title 5, United States Code, shall constitute 'employment' if—

"(A) immediately before such transfer, such individual performed service with a Federal agency which constituted 'employment' under subsection (b) for purposes of the taxes imposed by sections 3101(a) and 3111(a), and

"(B) such individual would be entitled, upon separation from such international organization and proper application, to reemployment with such Federal agency under such section 3582.

“(2) DEFINITIONS.—For purposes of this subsection—

“(A) FEDERAL AGENCY.—The term ‘Federal agency’ means an agency, as defined in section 3581(1) of title 5, United States Code.

“(B) INTERNATIONAL ORGANIZATION.—The term ‘international organization’ has the meaning provided such term by section 3581(3) of title 5, United States Code.”

(2) CONTRIBUTIONS BY FEDERAL AGENCY.—Section 3122 of such Code (relating to Federal service) is amended by inserting after the first sentence the following new sentence: “In the case of the taxes imposed by this chapter with respect to service performed in the employ of an international organization pursuant to a transfer to which the provisions of section 3121(y) are applicable, the determination of the amount of remuneration for such service, and the return and payment of the taxes imposed by this chapter, shall be made by the head of the Federal agency from which the transfer was made.”

(3) COLLECTION OF EMPLOYEE CONTRIBUTIONS.—Section 3102 of such Code (relating to deduction of tax from wages) is amended by adding at the end the following new subsection:

“(e) SPECIAL RULE FOR CERTAIN TRANSFERRED FEDERAL EMPLOYEES.—In the case of any payments of wages for service performed in the employ of an international organization pursuant to a transfer to which the provisions of section 3121(y) are applicable—

“(1) subsection (a) shall not apply,

“(2) the head of the Federal agency from which the transfer was made shall separately include on the statement required under section 6051—

“(A) the amount determined to be the amount of the wages for such service, and

“(B) the amount of the tax imposed by section 3101 on such payments, and

“(3) the tax imposed by section 3101 on such payments shall be paid by the employee.”

(4) EXCLUSION FROM TREATMENT AS TRADE OR BUSINESS.—Paragraph (2)(C) of section 1402(c) of such Code (defining trade or business) is amended by adding at the end the following: “except service which constitutes ‘employment’ under section 3121(y).”

(5) CONFORMING AMENDMENT.—Paragraph (15) of section 3121(b) of such Code is amended by inserting “, except service which constitutes ‘employment’ under subsection (y)” after “organization”.

(b) AMENDMENTS TO THE SOCIAL SECURITY ACT.—

(1) IN GENERAL.—Section 210 of the Social Security Act (42 U.S.C. 410) is amended by adding at the end the following new subsection:

“SERVICE IN THE EMPLOY OF INTERNATIONAL ORGANIZATIONS BY CERTAIN TRANSFERRED FEDERAL EMPLOYEES

“(r)(1) For purposes of this title, service performed in the employ of an international organization by an individual pursuant to a transfer of such individual to such international organization pursuant to section 3582 of title 5, United States Code, shall constitute ‘employment’ if—

“(A) immediately before such transfer, such individual performed service with a Federal agency which constituted ‘employment’ as defined in subsection (a), and

“(B) such individual would be entitled, upon separation from such international organization and proper application, to reemployment with such Federal agency under such section 3582.

“(2) For purposes of this subsection—

“(A) The term ‘Federal agency’ means an agency, as defined in section 3581(1) of title 5, United States Code.

“(B) The term ‘international organization’ has the meaning provided such term by section 3581(3) of title 5, United States Code.”

(2) EXCLUSION FROM TREATMENT AS TRADE OR BUSINESS.—Section 211(c)(2)(C) of such Act (42 U.S.C. 411(c)(2)(C)) is amended by inserting before the semicolon the following “, except service which constitutes ‘employment’ under section 210(r)”.

(3) CONFORMING AMENDMENT.—Section 210(a)(15) of such Act (42 U.S.C. 410(a)(15)) is amended by inserting “, except service which constitutes ‘employment’ under subsection (r)” before the semicolon.

(c) **EFFECTIVE DATE.**—The amendments made by this section shall apply with respect to service performed after the calendar quarter following the calendar quarter in which the date of the enactment of this Act occurs.

**SEC. 221. EXTEND THE FICA TAX EXEMPTION AND CERTAIN TAX RULES TO INDIVIDUALS WHO ENTER THE UNITED STATES UNDER A VISA ISSUED UNDER SECTION 101 OF THE IMMIGRATION AND NATIONALITY ACT.**

(a) **AMENDMENTS TO THE INTERNAL REVENUE CODE OF 1986.**—

(1) The following provisions of the Internal Revenue Code of 1986 are each amended by striking “(J), or (M)” each place it appears and inserting “(J), (M), or (Q)”:

- (A) Section 871(c).
- (B) Section 1441(b).
- (C) Section 3121(b)(19).
- (D) Section 3231(e)(1).
- (E) Section 3306(c)(19).

(2) Paragraph (3) of section 872(b) of such Code is amended by striking “(F) or (J)” and inserting “(F), (J), or (Q)”.

(3) Paragraph (5) of section 7701(b) of such Code is amended by striking “subparagraph (J)” in subparagraphs (C)(i) and (D)(i)(II) and inserting “subparagraph (J) or (Q)”.

(b) **AMENDMENT TO SOCIAL SECURITY ACT.**—Paragraph (19) of section 210(a) of the Social Security Act is amended by striking “(J), or (M)” each place it appears and inserting “(J), (M), or (Q)”.

(c) **EFFECTIVE DATE.**—The amendments made by this subsection shall take effect with the calendar quarter following the date of the enactment of this Act.

**SEC. 222. STUDY OF RISING COSTS OF DISABILITY INSURANCE BENEFITS.**

(a) **IN GENERAL.**—As soon as practicable after the date of the enactment of this Act, the Secretary of Health and Human Services shall conduct a comprehensive study of the reasons for rising costs payable from the Federal Disability Insurance Trust Fund.

(b) **MATTERS TO BE INCLUDED IN STUDY.**—In conducting the study under this section, the Secretary shall—

(1) determine the relative importance of the following factors in increasing the costs payable from the Trust Fund:

- (A) increased numbers of applications for benefits;
- (B) higher rates of benefit allowances; and
- (C) decreased rates of benefit terminations; and

(2) identify, to the extent possible, underlying social, economic, demographic, programmatic, and other trends responsible for changes in disability benefit applications, allowances, and terminations.

(c) **REPORT.**—Not later than December 31, 1994, the Secretary shall transmit a report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate setting forth the results of the study conducted under this section, together with any recommendations for legislative changes which the Secretary determines appropriate.

**SEC. 223. COMMISSION ON CHILDHOOD DISABILITY.**

(a) **ESTABLISHMENT OF COMMISSION.**—The Secretary of Health and Human Services (in this section referred to as the “Secretary”) shall appoint a Commission on the Evaluation of Disability in Children (in this section referred to as the “Commission”).

(b) **APPOINTMENT OF MEMBERS.**—(1) The Secretary shall appoint not less than 9 but not more than 15 members to the Commission, including—

(A) recognized experts in the field of medicine, whose work involves—

- (i) the evaluation and treatment of disability in children,
- (ii) the study of congenital, genetic, or perinatal disorders in children, or
- (iii) the measurement of developmental milestones and developmental deficits in children; and

(B) recognized experts in the fields of—

- (i) psychology,
- (ii) education and rehabilitation,
- (iii) law,
- (iv) the administration of disability programs,
- (v) social insurance (including health insurance), and
- (vi) other fields of expertise that the Secretary determines to be appropriate.

(2) Members shall be appointed by January 1, 1995, without regard to the provisions of title 5, United States Code, governing appointments to competitive service.

(3) Members appointed under this subsection shall serve for a term equivalent to the duration of the Commission.

(4) The Secretary shall designate a member of the Commission to serve as Chair of the Commission for a term equivalent to the duration of the Commission.

(c) ADMINISTRATIVE PROVISIONS.—(1) Service as a member of the Commission by an individual who is not otherwise a Federal employee shall not be considered service in an appointive or elective position in the Federal Government for the purposes of title 5, United States Code.

(2) Each member of the Commission who is not a full-time Federal employee shall be paid compensation at a rate equal to the daily equivalent of the rate of basic pay in effect for Level IV of the Executive Schedule for each day (including travel time) the member attends meetings or otherwise performs the duties of the Commission.

(3) While away from their homes or regular places of business on the business of the Commission, each member who is not a full-time Federal employee may be allowed travel expenses, including per diem in lieu of subsistence, as authorized by section 5703 of title 5, United States Code, for persons employed intermittently in the Government service.

(d) ASSISTANCE TO COMMISSION.—The Commission may engage individuals skilled in medical and other aspects of childhood disability to provide such technical assistance as may be necessary to carry out the functions of the Commission. The Secretary shall make available to the Commission such secretarial, clerical, and other assistance as the Commission may require to carry out the functions of the Commission.

(e) STUDY BY THE COMMISSION.—(1) The Commission shall conduct a study, in consultation with the National Academy of Sciences, of the effects of the definition of "disability" under title XVI of the Social Security Act (42 U.S.C. 1382 et seq.) in effect on the date of enactment of this Act, as such definition applies to determining whether a child under the age of 18 is eligible to receive benefits under such title, the appropriateness of such definition, and the advantages and disadvantages of using any alternative definition of disability in determining whether a child under age 18 is eligible to receive benefits under such title.

(2) The study described in paragraph (1) shall include issues of—

(A) whether the need by families for assistance in meeting high costs of medical care for children with serious physical or mental impairments, whether or not they are eligible for disability benefits under title XVI of the Social Security Act, might appropriately be met through expansion of Federal health assistance programs (including the program of medical assistance under title XIX of such Act);

(B) the feasibility of providing benefits to children through noncash means, including but not limited to vouchers, debit cards, and electronic benefit transfer systems;

(C) the extent to which the Social Security Administration can involve private organizations in an effort to increase the provision of social services, education, and vocational instruction with the aim of promoting independence and the ability to engage in substantial gainful activity;

(D) the feasibility of providing retroactive supplemental security income benefits pursuant to the decision in *Sullivan v. Zebley*, 110 S. Ct. 2658 (1990), on a prorated basis or by means of a packaged trust;

(E) methods to increase the extent to which benefits are used in the effort to assist the child achieve independence and engage in substantial gainful activity; and

(F) such other issues that the Secretary determines to be appropriate.

(f) REPORT.—Not later than November 30, 1995, the Commission shall prepare a report and submit such report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate which shall summarize the results of the study described in subsection (e) and include any recommendations that the Commission determines to be appropriate.

**SEC. 224. DISREGARD DEEMED INCOME AND RESOURCES OF INELIGIBLE SPOUSE IN DETERMINING CONTINUED ELIGIBILITY UNDER SECTION 1619(b).**

(a) IN GENERAL.—Section 1619(b)(2) of the Social Security Act (42 U.S.C. 1382h(b)(2)) is amended by adding at the end the following:

"(C)(i)(I) For purposes of paragraph (1), in determining the earnings of an individual whose spouse is not an eligible individual, there shall be disregarded the net income of the spouse to the extent such net income does not exceed an amount equal to twice the threshold amount determined for the individual.

“(II) As used in subclause (I), the term ‘threshold amount’ means, with respect to an individual—

“(aa) \$85, plus twice the amount of benefits payable under this title (including federally administered State supplementary payments) to an individual who is living in his or her own household and who has no other income, plus the average amount expended per individual, under the State plan approved under title XIX by the State in which the individual resides, on individuals who are recipients of benefits under this title by reason of disability; or

“(bb) if the gross earnings of the individual exceeds the amount described in item (aa), the amount that would be sufficient to allow the individual to provide for himself or herself a reasonable equivalent of benefits and services described in paragraph (1)(D).

“(ii) For purposes of paragraph (1)(A), in determining the resources of an individual whose spouse is not an eligible individual, there shall be disregarded the resources of the spouse to the extent the amount of such resources does not exceed the community spouse resource allowance (as defined in section 1924(f)(2) of the State in which the individual resides.”

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall take effect on October 1, 1995.

**SEC. 225. PLANS FOR ACHIEVING SELF-SUPPORT NOT DISAPPROVED WITHIN 60 DAYS TO BE DEEMED APPROVED.**

(a) AMENDMENTS TO INCOME EXCLUSION RULES.—Section 1612(b)(4) of the Social Security Act (42 U.S.C. 1382a(b)(4)(A)) is amended in each of subparagraphs (A) and (B) by inserting “and, for purposes of this clause, a completed plan for achieving self-support which is not disapproved by the Board within 60 days after the date of submission shall be deemed to be approved by the Board until subsequently disapproved by the Board (with appropriate notification to the individual),” after “plan.”

(b) AMENDMENT TO RESOURCE EXCLUSION RULE.—Section 1613(a)(4) of such Act (42 U.S.C. 1382b(a)(4)) is amended by inserting “, and, for purposes of this paragraph, a completed plan for achieving self-support which is not disapproved by the Board within 60 days after the date of submission shall be deemed to be approved by the Board until 6 months after subsequently disapproved by the Board (with appropriate notification to the individual)” after “such plan”.

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect on January 1, 1995.

**SEC. 226. TEMPORARY AUTHORITY TO APPROVE A LIMITED NUMBER OF PLANS FOR ACHIEVING SELF-SUPPORT THAT INCLUDE HOUSING GOALS.**

(a) IN GENERAL.—During the 42-month period that begins on January 1, 1995, the Board may, under title XVI of the Social Security Act, approve not more than 20 percent of the plans for achieving self-support that include a housing goal.

(b) REPORT.—Within 12 months after the end of the 5-year period that begins on January 1, 1995, the Board shall submit to the Congress a report on the activities under subsection (a).

**SEC. 227. REGULATIONS REGARDING COMPLETION OF PLANS FOR ACHIEVING SELF-SUPPORT.**

(a) IN GENERAL.—Section 1633 of the Social Security Act (42 U.S.C. 1383b) is amended by adding at the end the following:

“(d) The Board shall establish by regulation time limits and other criteria related to individuals’ plans for achieving self-support, that take into account the difficulty of achieving self-support based on the needs of individuals and the goals of the plan.”

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall take effect on January 1, 1995.

**SEC. 228. TREATMENT OF CERTAIN GRANT, SCHOLARSHIP, OR FELLOWSHIP INCOME AS EARNED INCOME FOR SSI PURPOSES.**

(a) IN GENERAL.—Section 1612(a)(1) of the Social Security Act (42 U.S.C. 1382a(a)(1)) is amended—

(1) by striking “and” at the end of subparagraph (D); and

(2) by adding at the end the following:

“(F) any grant, scholarship, or fellowship.”

(b) EFFECTIVE DATE.—The amendments made by subsection (a) shall apply to eligibility and benefit determinations for any month that begins after the 2nd month after the month in which this Act is enacted.

**SEC. 229. SSI ELIGIBILITY FOR STUDENTS TEMPORARILY ABROAD.**

(a) **IN GENERAL.**—Section 1611(f) of the Social Security Act (42 U.S.C. 1382(f)) is amended—

(1) by inserting “(1)” after “(f)”; and

(2) by adding after and below the end the following:

“(2) The first sentence of paragraph (1) shall not apply to any individual who—  
 “(A) was eligible to receive a benefit under this title for the month immediately preceding the first month during all of which the individual was outside the United States; and

“(B) demonstrates to the satisfaction of the Board that the absence of the individual from the United States is—

“(i) temporary; and

“(ii) for the purpose of conducting studies as part of an educational program that is designed to prepare the individual for gainful employment, and is sponsored by a school, college, or university in the United States.”.

(b) **EFFECTIVE DATE.**—The amendment made by subsection (a) shall take effect on January 1, 1995.

**SEC. 230. DISREGARD OF COST-OF-LIVING INCREASES FOR CONTINUED ELIGIBILITY FOR WORK INCENTIVES.**

(a) **IN GENERAL.**—Section 1619(b)(1)(B) of the Social Security Act (42 U.S.C. 1382h(b)(1)(B)) is amended by inserting “and increases pursuant to section 215(i) in the level of monthly insurance benefits to which the individual is entitled under title II that occur while such individual is considered to be receiving supplemental security income benefits by reason of this subsection” after “earnings”.

(b) **EFFECTIVE DATE.**—The amendment made by subsection (a) shall apply to eligibility determinations for months after December 1994.

**SEC. 231. EXPANSION OF THE AUTHORITY OF THE SOCIAL SECURITY ADMINISTRATION TO PREVENT, DETECT, AND TERMINATE FRAUDULENT CLAIMS FOR SSI BENEFITS.**

(a) **PREVENTION OF FRAUD IN THE SSI PROGRAM BY TRANSLATORS OF FOREIGN LANGUAGES.**—

(1) **IN GENERAL.**—Section 1631(e) of the Social Security Act (42 U.S.C. 1383(e)) is amended by inserting after paragraph (3) the following:

“(4) A translation into English by a third party of a statement made in a foreign language by an applicant for or recipient of benefits under this title shall not be regarded as reliable unless the third party, under penalty of perjury—

“(A) certifies that the translation is accurate; and

“(B) discloses the nature and scope of the relationship between the third party and the applicant or recipient, as the case may be.”.

(2) **EFFECTIVE DATE.**—The amendment made by paragraph (1) shall take effect on October 1, 1994.

(b) **CIVIL MONETARY PENALTIES, ASSESSMENTS, AND EXCLUSIONS FOR TITLE XVI.**—

(1) **IN GENERAL.**—Title XI of the Social Security Act (42 U.S.C. 1301-1320b-14) is amended by inserting after section 1128B the following:

**“SEC. 1129. CIVIL MONETARY PENALTIES AND ASSESSMENTS FOR TITLE XVI.**

“(a) Any person (including an organization, agency, or other entity) who makes, or causes to be made, a statement or representation of a material fact for use in determining any initial or continuing right to benefits or payments under title XVI that the person knows or should know is false or misleading or knows or should know omits a material fact shall be subject to, in addition to any other penalties that may be prescribed by law, a civil money penalty of not more than \$5,000 for each such statement or representation. Such person also shall be subject to an assessment, in lieu of damages sustained by the United States because of such statement or representation, of not more than twice the amount of benefits or payments paid as a result of such a statement or representation. In addition, the Board may make a determination in the same proceeding to exclude the person from participation in the programs under title XVIII and to direct the appropriate State agency to exclude the person from participation in any State health care program.

“(b)(1) The Board may initiate a proceeding to determine whether to impose a civil money penalty, assessment, or exclusion under subsection (a) only as authorized by the Attorney General pursuant to procedures agreed upon by the Board and the Attorney General. The Board may not initiate an action under this section with respect to any violation described in subsection (a) later than 6 years after the date the violation was committed. The Board may initiate an action under this section by serving notice of the action in any manner authorized by Rule 4 of the Federal Rules of Civil Procedure.

"(2) The Board shall not make a determination adverse to any person under this section until the person has been given written notice and an opportunity for the determination to be made on the record after a hearing at which the person is entitled to be represented by counsel, to present witnesses, and to cross-examine witnesses against the person.

"(3) In a proceeding under this section which—

"(A) is against a person who has been convicted (whether upon a verdict after trial or upon a plea of guilty or nolo contendere) of a Federal crime charging fraud or false statements; and

"(B) involves the same transaction as in the criminal action, the person is estopped from denying the essential elements of the criminal offense.

"(4) The official conducting a hearing under this section may sanction a person, including any party or attorney, for failing to comply with an order or procedure, failing to defend an action, or other misconduct as would interfere with the speedy, orderly, or fair conduct of the hearing. Such sanction shall reasonably relate to the severity and nature of the failure or misconduct. Such sanction may include—

"(A) in the case of refusal to provide or permit discovery, drawing negative factual inference or treating such refusal as an admission by deeming the matter, or certain facts, to be established;

"(B) prohibiting a party from introducing certain evidence or otherwise supporting a particular claim or defense;

"(C) striking pleadings, in whole or in part;

"(D) staying the proceedings;

"(E) dismissal of the action;

"(F) entering a default judgment;

"(G) ordering the party or attorney to pay attorneys' fees and other costs caused by the failure or misconduct; and

"(H) refusing to consider any motion or other action which is not filed in a timely manner.

"(c) In determining the amount or scope of any penalty, assessment, or exclusion imposed pursuant to this section, the Board shall take into account—

"(1) the nature of the statements and representations referred to in subsection (a) and the circumstances under which they occurred;

"(2) the degree of culpability, history of prior offenses, and financial condition of the person committing the offense; and

"(3) such other matters as justice may require.

"(d)(1) Any person adversely affected by a determination of the Board under this section may obtain a review of such determination in the United States Court of Appeals for the circuit in which the person resides, or in which the statement or representation referred to in subsection (a) was made, by filing in such court (within 60 days following the date the person is notified of the Board's determination) a written petition requesting that the determination be modified or set aside. A copy of the petition shall be forthwith transmitted by the clerk of the court to the Board, and thereupon the Board shall file in the court the record in the proceeding as provided in section 2112 of title 28, United States Code. Upon such filing, the court shall have jurisdiction of the proceeding and of the question determined therein, and shall have the power to make and enter upon the pleadings, testimony, and proceedings set forth in such record a decree affirming, modifying, remanding for further consideration, or setting aside, in whole or in part, the determination of the Board and enforcing the same to the extent that such order is affirmed or modified. No objection that has not been urged before the Board shall be considered by the court, unless the failure or neglect to urge such objection shall be excused because of extraordinary circumstances.

"(2) The findings of the Board with respect to questions of fact, if supported by substantial evidence on the record considered as a whole, shall be conclusive in the review described in paragraph (1). If any party shall apply to the court for leave to adduce additional evidence and shall show to the satisfaction of the court that such additional evidence is material and that there were reasonable grounds for the failure to adduce such evidence in the hearing before the Board, the court may order such additional evidence to be taken before the Board and to be made a part of the record. The Board may modify its findings as to the facts, or make new findings, by reason of additional evidence so taken and filed, and the Board shall file with the court such modified or new findings, which findings with respect to questions of fact, if supported by substantial evidence on the record considered as a whole shall be conclusive, and his recommendations, if any, for the modification or setting aside of his original order.

"(3) Upon the filing of the record with the Board's original or modified order, the jurisdiction of the court shall be exclusive and its judgment and decree shall be

final, except that the same shall be subject to review by the Supreme Court of the United States, as provided in section 1254 of title 28, United States Code.

"(e)(1) Civil money penalties and assessments imposed under this section may be compromised by the Board and may be recovered—

"(A) in a civil action in the name of the United States brought in United States district court for the district where the statement or representation referred to in subsection (a) was made, or where the person resides, as determined by the Board;

"(B) by means of reduction in tax refunds to which the person is entitled, based on notice to the Secretary of the Treasury as permitted under section 3720A of title 31, United States Code;

"(C) by decrease of any payment under title XVI to which the person is entitled, notwithstanding section 207 of this Act, as made applicable to this title by reason of section 1631(d)(1);

"(D) by authorities provided under the Debt Collection Act of 1982, as amended, to the extent applicable to debts arising under the Social Security Act;

"(E) by deduction of the amount of such penalty or assessment, when finally determined, or the amount agreed upon in compromise, from any sum then or later owing by the United States to the person against whom the penalty or assessment has been assessed; or

"(F) by any combination of the foregoing.

"(f) A determination by the Board to impose a penalty, assessment, or exclusion under this section shall be final upon the expiration of the 60-day period referred to in subsection (d). Matters that were raised or that could have been raised in a hearing before the Board or in an appeal pursuant to subsection (d) may not be raised as a defense to a civil action by the United States to collect a penalty and assessment imposed under this section.

"(g) Whenever the Board's determination to impose a penalty, assessment, or exclusion under this section with respect to a medical provider or physician becomes final, the provisions of section 1128A(h) shall apply.

"(h) Whenever the Board has reason to believe that any person has engaged, is engaging, or is about to engage in any activity which makes the person subject to a civil monetary penalty under this section, the Board may bring an action in an appropriate district court of the United States (or, if applicable, a United States court of any territory) to enjoin such activity, or to enjoin the person from concealing, removing, encumbering, or disposing of assets which may be required in order to pay a civil monetary penalty and assessment if any such penalty were to be imposed or to seek other appropriate relief.

"(i)(1) The provisions of subsections (d) and (e) of section 205 shall apply with respect to this section to the same extent as they are applicable with respect to title II. The Board may delegate the authority granted by section 205(d) (as made applicable to this section) to the Inspector General of the Department of Health and Human Services for purposes of any investigation under this section.

"(2) The Board may delegate authority granted under this section to the Inspector General of the Social Security Administration.

"(j) For purposes of this section, the term 'State agency' shall have the same meaning as in section 1128A(i)(1).

"(k) A principal is liable for penalties, assessments, and exclusions under this section for the actions of the principal's agent acting within the scope of the agency."

(2) CONFORMING AMENDMENTS.—Section 1128 of such Act (42 U.S.C. 1320a-7) is amended—

(A) in subsection (b)(7), by striking "or section 1128B" and inserting "section 1128B, or section 1129";

(B) in subsection (b)(8)(B)(ii), by inserting "and section 1129" after "section 1128A";

(C) in subsection (c)(1), by striking "or under section 1128A" and inserting "section 1128A, or section 1129";

(D) in subsection (c)(3)(A), by inserting "or section 1129" after "section 1128A";

(E) in subsection (d)(1), by striking "and section 1128A" and inserting "section 1128A, and section 1129";

(F) in subsection (d)(2)(A), by striking "or section 1128A" and inserting "section 1128A, or section 1129";

(G) in subsection (e)(1), by striking "or section 1128A" and inserting "section 1128A, or section 1129";

(H) in subsection (f)(3), by inserting "1129," after "sections 1128A";

(I) in subsection (g)(1), by striking "or section 1128A" each place such term appears and inserting "section 1128A, or section 1129";

(J) in subsection (g)(2)(A), by inserting "and section 1129(a)" after "section 1128A(a)"; and

(K) in subsection (h), by striking "1128A and 1128B" and inserting "1128A, 1128B, and 1129".

(c) SSI FRAUD CONSIDERED A FELONY.—

(1) IN GENERAL.—Section 1632(a) of the Social Security Act (42 U.S.C. 1383a(a)) is amended by striking "shall" the 1st place such term appears and all that follows and inserting "shall be fined under title 18, United States Code, imprisoned not more than 5 years, or both."

(2) CONFORMING AMENDMENT.—Section 1632(b) of such Act (42 U.S.C. 1383a(b)) is amended to read as follows:

"(b)(1) If a person or entity violates subsection (a) in the person's or entity's role as, or in applying to become, a payee under section 1631(a)(2) on behalf of another individual (other than the person's eligible spouse), and the violation includes a willful misuse of funds by the person or entity, the court may also require that full or partial restitution of funds be made to such other individual.

"(2) Any person or entity convicted of a violation of subsection (a) of this section or of section 208 may not be certified as a payee under section 1631(a)(2)."

(d) AUTHORITY TO REDETERMINE ELIGIBILITY IN DISABILITY CASES IF FRAUD IS INVOLVED, AND TO TERMINATE BENEFITS IF THERE IS INSUFFICIENT RELIABLE EVIDENCE OF DISABILITY.—

(1) IN GENERAL.—Section 1631(e) of the Social Security Act (42 U.S.C. 1383(e)) is amended by adding at the end the following:

"(6)(A) The Board shall immediately redetermine the eligibility of an individual for benefits under this title by reason of disability, disregarding any unreliable evidence of disability, if there is reason to believe that fraud was involved in the application of the individual for such benefits, unless a United States attorney, or equivalent State prosecutor, with jurisdiction over potential or actual related criminal cases, certifies, in writing, that there is a substantial risk that redetermining such eligibility would jeopardize the criminal prosecution of any person who is a subject of the investigation from which the information is derived.

"(B) If, after redetermining the eligibility of an individual for benefits under this title by reason of disability, the Board determines that there is insufficient reliable evidence of disability, the Board may terminate such eligibility."

(2) EFFECTIVE DATE.—The amendment made by paragraph (1) shall take effect on October 1, 1994, and shall apply to eligibility determinations made before, on, or after such date.

(e) AVAILABILITY OF RECIPIENT IDENTIFYING INFORMATION FROM THE INSPECTOR GENERAL, SOCIAL SECURITY ADMINISTRATION.—

(1) IN GENERAL.—Section 1631(e) of the Social Security Act (42 U.S.C. 1383(e)), as amended by subsection (d) of this section, is amended by adding at the end the following:

"(7) As soon as the Inspector General, Social Security Administration, has reason to believe that fraud was involved in the application of a recipient for benefits under this title, the Inspector General shall make available to the Board information identifying the recipient, unless a United States attorney, or equivalent State prosecutor, with jurisdiction over potential or actual related criminal cases, certifies, in writing, that there is a substantial risk that making the information so available or redetermining the eligibility of the recipient for such benefits would jeopardize the criminal prosecution of any person who is a subject of the investigation from which the information is derived."

(2) EFFECTIVE DATE.—The amendment made by paragraph (1) shall take effect on October 1, 1994.

(f) AUTHORITY TO USE AVAILABLE PREADMISSION IMMIGRANT AND REFUGEE MEDICAL INFORMATION.—

(1) IN GENERAL.—Section 1631(e) of the Social Security Act (42 U.S.C. 1383(e)), as amended by the preceding provisions of this Act, is amended by adding at the end the following:

"(8) The Board shall request the Immigration and Naturalization Service and the Centers for Disease Control to provide the Board with whatever medical information either such entity has with respect to any alien who has applied for benefits under this title to the extent that the information is relevant to any determination relating to such eligibility."

(2) EFFECTIVE DATE.—The amendment made by paragraph (1) shall take effect on October 1, 1994.

(g) ANNUAL REPORTS ON REVIEWS OF SSI CASES.—The Board shall annually submit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate a report on the extent to which the Board has

exercised its authority to review supplemental security income cases under title XVI of the Social Security Act, and the extent to which the cases reviewed were those that involved a high likelihood or probability of fraud.

**SEC. 232. DISABILITY REVIEW REQUIRED FOR SSI RECIPIENTS WHO ARE 18 YEARS OF AGE.**

(a) **IN GENERAL.**—Section 1614(a)(3)(G) of the Social Security Act (42 U.S.C. 1382c(a)(3)(G)) is amended—

(1) by inserting “(i)” after “(G)”; and

(2) by adding after and below the end the following:

“(ii)(I) During the 1-year period that begins on the date a recipient of benefits under this title by reason of disability attains 18 years of age, the applicable State agency or the Board (as may be appropriate) shall redetermine the eligibility of the recipient for such benefits by reason of disability, by applying the criteria used in determining eligibility for such benefits of applicants who have attained 18 years of age.

“(II) A review under subclause (I) of this clause shall be considered a substitute for a review required under clause (i).”

(b) **EFFECTIVE DATE.**—The amendments made by subsection (a) shall apply to individuals who attain 18 years of age in or after the 9th month after the month in which this Act is enacted.

**SEC. 233. CONTINUING DISABILITY REVIEWS.**

(a) **IN GENERAL.**—Section 1614(a)(3)(G) of such Act (42 U.S.C. 1382c(a)(3)(G)) is amended by inserting “221(i),” after “221(h),”.

(b) **EFFECTIVE DATE.**—The amendment made by subsection (A) shall take effect on October 1, 1995.

**SEC. 234. TECHNICAL AND CLERICAL AMENDMENTS.**

(a) **AMENDMENTS TO TITLE II OF THE SOCIAL SECURITY ACT.**—

(1) Section 201(a) of the Social Security Act (42 U.S.C. 401(a)) is amended, in the matter following clause (4), by striking “and and” and inserting “and”.

(2) Section 202(d)(8)(D)(ii) of such Act (42 U.S.C. 402(d)(8)(D)(ii)) is amended by adding a period at the end and by adjusting the left hand margination thereof so as to align with section 202(d)(8)(D)(i) of such Act.

(3) Section 202(q)(1)(A) of such Act (42 U.S.C. 402(q)(1)(A)) is amended by striking the dash at the end.

(4) Section 202(q)(9) of such Act (42 U.S.C. 402(q)(9)) is amended, in the matter preceding subparagraph (A), by striking “parargaph” and inserting “paragraph”.

(5) Section 202(t)(4)(D) of such Act (42 U.S.C. 402(t)(4)(D)) is amended by inserting “if the” before “Secretary” the second and third places it appears.

(6) Clauses (i) and (ii) of section 203(f)(5)(C) of such Act (42 U.S.C. 403(f)(5)(C)) are amended by adjusting the left-hand margination thereof so as to align with clauses (i) and (ii) of section 203(f)(5)(B) of such Act.

(7) Paragraph (3)(A) and paragraph (3)(B) of section 205(b) of such Act (42 U.S.C. 405(b)) are amended by adjusting the left-hand margination thereof so as to align with the matter following section 205(b)(2)(C) of such Act.

(8) Section 205(c)(2)(B)(iii) of such Act (42 U.S.C. 405(c)(2)(B)(iii)) is amended by striking “non-public” and inserting “nonpublic”.

(9) Section 205(c)(2)(C) of such Act (42 U.S.C. 405(c)(2)(C)) is amended—

(A) by striking the clause (vii) added by section 2201(c) of Public Law 101-624; and

(B) by redesignating the clause (iii) added by section 2201(b)(3) of Public Law 101-624, clause (iv), clause (v), clause (vi), and the clause (vii) added by section 1735(b) of Public Law 101-624 as clause (iv), clause (v), clause (vi), clause (vii), and clause (viii), respectively;

(C) in clause (v) (as redesignated), by striking “subclause (I) of”, and by striking “subclause (II) of clause (i)” and inserting “clause (ii)”; and

(D) in clause (viii)(IV) (as redesignated), by inserting “a social security account number or” before “a request for”.

(10) The heading for section 205(j) of such Act (42 U.S.C. 405(j)) is amended to read as follows:

“Representative Payees”.

(11) The heading for section 205(s) of such Act (42 U.S.C. 405(s)) is amended to read as follows:

“Notice Requirements”.

- (12) Section 208(c) of such Act (42 U.S.C. 408(c)) is amended by striking “subsection (g)” and inserting “subsection (a)(7)”.
- (13) Section 210(a)(5)(B)(i)(V) of such Act (42 U.S.C. 410(a)(5)(B)(i)(V)) is amended by striking “section 105(e)(2)” and inserting “section 104(e)(2)”.
- (14) Section 211(a) of such Act (42 U.S.C. 411(a)) is amended—
- (A) in paragraph (13), by striking “and” at the end; and
- (B) in paragraph (14), by striking the period and inserting “; and”.
- (15) Section 213(c) of such Act (42 U.S.C. 413(c)) is amended by striking “section” the first place it appears and inserting “sections”.
- (16) Section 215(a)(5)(B)(i) of such Act (42 U.S.C. 415(a)(5)(B)(i)) is amended by striking “subsection” the second place it appears and inserting “subsections”.
- (17) Section 215(f)(7) of such Act (42 U.S.C. 415(f)(7)) is amended by inserting a period after “1990”.
- (18) Subparagraph (F) of section 218(c)(6) of such Act (42 U.S.C. 418(c)(6)) is amended by adjusting the left-hand margination thereof so as to align with section 218(c)(6)(E) of such Act.
- (19) Section 223(i) of such Act (42 U.S.C. 423(i)) is amended by adding at the beginning the following heading:

“Limitation on Payments to Prisoners”.

(b) RELATED AMENDMENTS.—

(1) Section 603(b)(5)(A) of Public Law 101-649 (amending section 202(n)(1) of the Social Security Act) (104 Stat. 5085) is amended by inserting “under” before “paragraph (1),” and by striking “(17), or (18)” and inserting “(17), (18), or (19)”, effective as if this paragraph were included in such section 603(b)(5)(A).

(2) Section 10208(b)(1) of Public Law 101-239 (amending section 230(b)(2)(A) of the Social Security Act) (103 Stat. 2477) is amended by striking “230(b)(2)(A)” and “430(b)(2)(A)” and inserting “230(b)(2)” and “430(b)(2)”, respectively, effective as if this paragraph were included in such section 10208(b)(1).

(c) CONFORMING, CLERICAL AMENDMENTS UPDATING, WITHOUT SUBSTANTIVE CHANGE, REFERENCES IN TITLE II OF THE SOCIAL SECURITY ACT TO THE INTERNAL REVENUE CODE.—

(1)(A)(i) Section 201(g)(1) of such Act (42 U.S.C. 401(g)(1)) is amended—

(I) in subparagraph (A)(i), by striking “and subchapter E” and all that follows through “1954” and inserting “and chapters 2 and 21 of the Internal Revenue Code of 1986”;

(II) in subparagraph (A)(ii), by striking “1954” and inserting “1986”;

(III) in the matter in subparagraph (A) following clause (ii), by striking “subchapter E” and all that follows through “1954.” and inserting “chapters 2 and 21 of the Internal Revenue Code of 1986.”, and by striking “1954 other” and inserting “1986 other”; and

(IV) in subparagraph (B), by striking “1954” each place it appears and inserting “1986”.

(ii) The amendments made by clause (i) shall apply only with respect to periods beginning on or after the date of the enactment of this Act.

(B)(i) Section 201(g)(2) of such Act (42 U.S.C. 401(g)(2)) is amended by striking “section 3101(a)” and all that follows through “1950.” and inserting “section 3101(a) of the Internal Revenue Code of 1986 which are subject to refund under section 6413(c) of such Code with respect to wages (as defined in section 3121 of such Code).”, and by striking “wages reported” and all that follows through “1954,” and inserting “wages reported to the Secretary of the Treasury or his delegate pursuant to subtitle F of such Code.”

(ii) The amendments made by clause (i) shall apply only with respect to wages paid on or after January 1, 1995.

(C) Section 201(g)(4) of such Act (42 U.S.C. 401(g)(4)) is amended—

(i) by striking “The Board of Trustees shall prescribe before January 1, 1981, the method” and inserting “If at any time or times the Boards of Trustees of such Trust Funds deem such action advisable, they may modify the method prescribed by such Boards”;

(ii) by striking “1954” and inserting “1986”; and

(iii) by striking the last sentence.

(2) Section 202(v) of such Act (42 U.S.C. 402(v)) is amended—

(A) in paragraph (1), by striking “1954” and inserting “1986”; and

(B) in paragraph (3)(A), by inserting “of the Internal Revenue Code of 1986” after “3127”.

(3) Section 205(c)(5)(F)(i) of such Act (42 U.S.C. 405(c)(5)(F)(i)) is amended by inserting "or the Internal Revenue Code of 1986" after "1954".

(4)(A) Section 209(a)(4)(A) of such Act (42 U.S.C. 409(a)(4)(A)) is amended by inserting "or the Internal Revenue Code of 1986" after "Internal Revenue Code of 1954".

(B) Section 209(a) of such Act (42 U.S.C. 409(a)) is amended—

- (i) in subparagraphs (C) and (E) of paragraph (4),
- (ii) in paragraph (5)(A),
- (iii) in subparagraphs (A) and (B) of paragraph (14),
- (iv) in paragraph (15),
- (v) in paragraph (16), and
- (vi) in paragraph (17),

by striking "1954" each place it appears and inserting "1986".

(C) Subsections (b), (f), (g), (i)(1), and (j) of section 209 of such Act (42 U.S.C. 409) are amended by striking "1954" each place it appears and inserting "1986".

(5) Section 211(a)(15) of such Act (42 U.S.C. 411(a)(15)) is amended by inserting "of the Internal Revenue Code of 1986" after "section 162(m)".

(6) Title II of such Act is further amended—

- (A) in subsections (f)(5)(B)(ii) and (k) of section 203 (42 U.S.C. 403),
- (B) in section 205(c)(1)(D)(i) (42 U.S.C. 405(c)(1)(D)(i)),
- (C) in the matter in section 210(a) (42 U.S.C. 410(a)) preceding paragraph (1) and in paragraphs (8), (9), and (10) of section 210(a),
- (D) in subsections (p)(4) and (q) of section 210 (42 U.S.C. 410),
- (E) in the matter in section 211(a) (42 U.S.C. 411(a)) preceding paragraph (1) and in paragraphs (3), (4), (6), (10), (11), and (12) and clauses (iii) and (iv) of section 211(a),
- (F) in the matter in section 211(c) (42 U.S.C. 411(c)) preceding paragraph (1), in paragraphs (3) and (6) of section 211(c), and in the matter following paragraph (6) of section 211(c),
- (G) in subsections (d), (e), and (h)(1)(B) of section 211 (42 U.S.C. 411),
- (H) in section 216(j) (42 U.S.C. 416(j)),
- (I) in section 218(e)(3) (42 U.S.C. 418(e)(3)),
- (J) in section 229(b) (42 U.S.C. 429(b)),
- (K) in section 230(c) (42 U.S.C. 430(c)), and
- (L) in section 232 (42 U.S.C. 432),

by striking "1954" each place it appears and inserting "1986".

(d) RULES OF CONSTRUCTION.—

(1) The preceding provisions of this section shall be construed only as technical and clerical corrections and as reflecting the original intent of the provisions amended thereby.

(2) Any reference in title II of the Social Security Act to the Internal Revenue Code of 1986 shall be construed to include a reference to the Internal Revenue Code of 1954 to the extent necessary to carry out the provisions of paragraph (1).

(e) UTILIZATION OF NATIONAL AVERAGE WAGE INDEX FOR WAGE-BASED ADJUSTMENTS.—

(1) DEFINITION OF NATIONAL AVERAGE WAGE INDEX.—Section 209(k) of the Social Security Act (42 U.S.C. 409(k)) is amended—

(A) by redesignating paragraph (2) as paragraph (3);

(B) in paragraph (3) (as redesignated), by striking "paragraph (1)" and inserting "this subsection"; and

(C) by striking paragraph (1) and inserting the following new paragraphs:  
 "(k)(1) For purposes of sections 203(f)(8)(B)(ii), 213(d)(2)(B), 215(a)(1)(B)(ii), 215(a)(1)(C)(ii), 215(a)(1)(D), 215(b)(3)(A)(ii), 215(i)(1)(E), 215(i)(2)(C)(ii), 224(f)(2)(B), and 230(b)(2) (and 230(b)(2) as in effect immediately prior to the enactment of the Social Security Amendments of 1977), the term 'national average wage index' for any particular calendar year means, subject to regulations of the Secretary under paragraph (2), the average of the total wages for such particular calendar year.

"(2) The Secretary shall prescribe regulations under which the national average wage index for any calendar year shall be computed—

"(A) on the basis of amounts reported to the Secretary of the Treasury or his delegate for such year,

"(B) by disregarding the limitation on wages specified in subsection (a)(1),

"(C) with respect to calendar years after 1990, by incorporating deferred compensation amounts and factoring in for such years the rate of change from year to year in such amounts, in a manner consistent with the requirements of section 10208 of the Omnibus Budget Reconciliation Act of 1989, and

"(D) with respect to calendar years before 1978, in a manner consistent with the manner in which the average of the total wages for each of such calendar years was determined as provided by applicable law as in effect for such years."

(2) CONFORMING AMENDMENTS.—

(A) Section 213(d)(2)(B) of such Act (42 U.S.C. 413(d)(2)(B)) is amended by striking "deemed average total wages" and inserting "national average wage index", and by striking "the average of the total wages" and all that follows and inserting "the national average wage index (as so defined) for 1976,".

(B) Section 215(a)(1)(B)(ii) of such Act (42 U.S.C. 415(a)(1)(B)(ii)) is amended—

(i) in subclause (I), by striking "deemed average total wages" and inserting "national average wage index"; and

(ii) in subclause (II), by striking "the average of the total wages" and all that follows and inserting "the national average wage index (as so defined) for 1977."

(C) Section 215(a)(1)(C)(ii) of such Act (42 U.S.C. 415(a)(1)(C)(ii)) is amended by striking "deemed average total wages" and inserting "national average wage index".

(D) Section 215(a)(1)(D) of such Act (42 U.S.C. 415(a)(1)(D)) is amended—

(i) by striking "after 1978";

(ii) by striking "and the average of the total wages (as described in subparagraph (B)(ii)(I))" and inserting "and the national average wage index (as defined in section 209(k)(1))"; and

(iii) by striking the last sentence.

(E) Section 215(b)(3)(A)(ii) of such Act (42 U.S.C. 415(b)(3)(A)(ii)) is amended by striking "deemed average total wages" each place it appears and inserting "national average wage index".

(F) Section 215(i)(1) of such Act (42 U.S.C. 415(i)(1)) is amended—

(i) in subparagraph (E), by striking "SSA average wage index" and inserting "national average wage index (as defined in section 209(k)(1))"; and

(ii) by striking subparagraph (G) and redesignating subparagraph (H) as subparagraph (G).

(G) Section 215(i)(2)(C)(ii) of such Act (42 U.S.C. 415(i)(1)(C)(ii)) is amended to read as follows:

"(ii) The Secretary shall determine and promulgate the OASDI fund ratio for the current calendar year on or before November 1 of the current calendar year, based upon the most recent data then available. The Secretary shall include a statement of the fund ratio and the national average wage index (as defined in section 209(k)(1)) and a statement of the effect such ratio and the level of such index may have upon benefit increases under this subsection in any notification made under clause (i) and any determination published under subparagraph (D)."

(H) Section 224(f)(2) of such Act (42 U.S.C. 424a(f)(2)) is amended—

(i) in subparagraph (A), by adding "and" at the end;

(ii) by striking subparagraph (C); and

(iii) by striking subparagraph (B) and inserting the following:

"(B) the ratio of (i) the national average wage index (as defined in section 209(k)(1)) for the calendar year before the year in which such redetermination is made to (ii) the national average wage index (as so defined) for the calendar year before the year in which the reduction was first computed (but not counting any reduction made in benefits for a previous period of disability)."

(f) TECHNICAL CORRECTIONS RELATED TO OASDI IN THE OMNIBUS BUDGET RECONCILIATION ACT OF 1990.—

(1) AMENDMENTS RELATED TO PROVISIONS IN SECTION 5103(b) RELATING TO DISABLED WIDOWS.—Section 223(f)(2) of the Social Security Act (42 U.S.C. 423(f)(2)) is amended—

(A) in subparagraph (A), by striking "(in a case to which clause (ii)(II) does not apply)"; and

(B) by striking subparagraph (B)(ii) and inserting the following:

"(ii) the individual is now able to engage in substantial gainful activity; or".

(2) AMENDMENTS RELATED TO PROVISIONS IN SECTION 5105(d) RELATING TO REPRESENTATIVE PAYEES.—

(A) TITLE II AMENDMENTS.—Section 5105(d)(1)(A) of the Omnibus Budget Reconciliation Act of 1990 (Public Law 101-508) is amended—

(i) by striking "Section 205(j)(5)" and inserting "Section 205(j)(6)"; and

(ii) by redesignating the paragraph (5) as amended thereby as paragraph (6).

(B) TITLE XVI AMENDMENTS.—Section 1631(a)(2) of the Social Security Act (42 U.S.C. 1383(a)(2)) is amended—

(i) by redesignating subparagraphs (E) and (F) as subparagraphs (F) and (G), respectively; and

(ii) by inserting after subparagraph (D) the following:

“(E) RESTITUTION.—In cases where the negligent failure of the Secretary to investigate or monitor a representative payee results in misuse of benefits by the representative payee, the Secretary shall make payment to the beneficiary or the beneficiary’s representative payee of an amount equal to such misused benefits. The Secretary shall make a good faith effort to obtain restitution from the terminated representative payee.”.

(3) AMENDMENTS RELATED TO PROVISIONS IN SECTION 5106 RELATING TO COORDINATION OF RULES UNDER TITLES II AND XVI GOVERNING FEES FOR REPRESENTATIVES OF CLAIMANTS WITH ENTITLEMENTS UNDER BOTH TITLES.—

(A) CALCULATION OF FEE OF CLAIMANT’S REPRESENTATIVE BASED ON AMOUNT OF PAST-DUE SUPPLEMENTAL SECURITY INCOME BENEFITS AFTER APPLICATION OF WINDFALL OFFSET PROVISION.—Section 1631(d)(2)(A)(i) of the Social Security Act (as amended by section 5106(a)(2) of the Omnibus Budget Reconciliation Act of 1990) (42 U.S.C. 1383(d)(2)(A)(i)) is amended to read as follows:

“(i) by substituting, in subparagraphs (A)(ii)(I) and (C)(i), the phrase ‘(as determined before any applicable reduction under section 1631(g), and reduced by the amount of any reduction in benefits under this title or title II made pursuant to section 1127(a))’ for the parenthetical phrase contained therein; and”.

(B) CALCULATION OF PAST-DUE BENEFITS FOR PURPOSES OF DETERMINING ATTORNEY FEES IN JUDICIAL PROCEEDINGS.—

(i) IN GENERAL.—Section 206(b)(1) of such Act (42 U.S.C. 406(b)(1)) is amended—

(I) by inserting “(A)” after “(b)(1)”; and

(II) by adding at the end the following new subparagraph:

“(B) For purposes of this paragraph—

“(i) the term ‘past-due benefits’ excludes any benefits with respect to which payment has been continued pursuant to subsection (g) or (h) of section 223, and

“(ii) amounts of past-due benefits shall be taken into account to the extent provided under the rules applicable in cases before the Secretary.”.

(ii) PROTECTION FROM OFFSETTING SSI BENEFITS.—The last sentence of section 1127(a) of such Act (as added by section 5106(b) of the Omnibus Budget Reconciliation Act of 1990) (42 U.S.C. 1320a-6(a)) is amended by striking “section 206(a)(4)” and inserting “subsection (a)(4) or (b) of section 206”.

(4) APPLICATION OF SINGLE DOLLAR AMOUNT CEILING TO CONCURRENT CLAIMS UNDER TITLES II AND XVI.—

(A) IN GENERAL.—Section 206(a)(2) of such Act (as amended by section 5106(a)(1) of the Omnibus Budget Reconciliation Act of 1990) (42 U.S.C. 406(a)(2)) is amended—

(i) by redesignating subparagraph (C) as subparagraph (D); and

(ii) by inserting after subparagraph (B) the following new subparagraph:

“(i) In any case involving—

“(i) an agreement described in subparagraph (A) with any person relating to both a claim of entitlement to past-due benefits under this title and a claim of entitlement to past-due benefits under title XVI, and

“(ii) a favorable determination made by the Secretary with respect to both such claims,

the Secretary may approve such agreement only if the total fee or fees specified in such agreement does not exceed, in the aggregate, the dollar amount in effect under subparagraph (A)(ii)(II).”.

(B) CONFORMING AMENDMENT.—Section 206(a)(3)(A) of such Act (as amended by section 5106(a)(1) of the Omnibus Budget Reconciliation Act of 1990) (42 U.S.C. 406(a)(3)(A)) is amended by striking “paragraph (2)(C)” and inserting “paragraph (2)(D)”.

(5) EFFECTIVE DATE.—Each amendment made by this section shall take effect as if included in the provisions of the Omnibus Budget Reconciliation Act of 1990 to which such amendment relates.

(g) ELIMINATION OF ROUNDING DISTORTION IN THE CALCULATION OF THE OLD-AGE, SURVIVORS, AND DISABILITY INSURANCE CONTRIBUTION AND BENEFIT BASE AND THE EARNINGS TEST EXEMPT AMOUNTS.—

(1) ADJUSTMENT OF OASDI CONTRIBUTION AND BENEFIT BASE.—

(A) IN GENERAL.—Section 230(b) of the Social Security Act (42 U.S.C. 430(b)) is amended by striking paragraphs (1) and (2) and inserting the following:

“(1) \$60,600, and

“(2) the ratio of (A) the national average wage index (as defined in section 209(k)(1)) for the calendar year before the calendar year in which the determination under subsection (a) is made to (B) the national average wage index (as so defined) for 1992.”

(B) CONFORMING AMENDMENT RELATING TO APPLICABLE PRIOR LAW.—Section 230(d) of such Act (42 U.S.C. 430(d)) is amended by striking “(except that” and all that follows through the end and inserting “(except that, for purposes of subsection (b) of such section 230 as so in effect, the reference to the contribution and benefit base in paragraph (1) of such subsection (b) shall be deemed a reference to an amount equal to \$45,000, each reference in paragraph (2) of such subsection (b) to the average of the wages of all employees as reported to the Secretary of the Treasury shall be deemed a reference to the national average wage index (as defined in section 209(k)(1)), the reference to a preceding calendar year in paragraph (2)(A) of such subsection (b) shall be deemed a reference to the calendar year before the calendar year in which the determination under subsection (a) of such section 230 is made, and the reference to a calendar year in paragraph (2)(B) of such subsection (b) shall be deemed a reference to 1992).”

(C) ADJUSTMENT OF CONTRIBUTION AND BENEFIT BASE APPLICABLE IN DETERMINING YEARS OF COVERAGE FOR PURPOSES OF SPECIAL MINIMUM PRIMARY INSURANCE AMOUNT.—Section 215(a)(1)(C)(ii) of such Act is amended by striking “(except that” and all that follows through the end and inserting “(except that, for purposes of subsection (b) of such section 230 as so in effect, the reference to the contribution and benefit base in paragraph (1) of such subsection (b) shall be deemed a reference to an amount equal to \$45,000, each reference in paragraph (2) of such subsection (b) to the average of the wages of all employees as reported to the Secretary of the Treasury shall be deemed a reference to the national average wage index (as defined in section 209(k)(1)), the reference to a preceding calendar year in paragraph (2)(A) of such subsection (b) shall be deemed a reference to the calendar year before the calendar year in which the determination under subsection (a) of such section 230 is made, and the reference to a calendar year in paragraph (2)(B) of such subsection (b) shall be deemed a reference to 1992).”

(2) ADJUSTMENT OF EARNINGS TEST EXEMPT AMOUNT.—Section 203(f)(8)(B)(ii) of the Social Security Act (42 U.S.C. 403(f)(8)(B)(ii)) is amended to read as follows:

“(ii) the product of the corresponding exempt amount which is in effect with respect to months in the taxable year ending after 1993 and before 1995, and the ratio of—

“(I) the national average wage index (as defined in section 209(k)(1)) for the calendar year before the calendar year in which the determination under subparagraph (A) is made, to

“(II) the national average wage index (as so defined) for 1992, with such product, if not a multiple of \$10, being rounded to the next higher multiple of \$10 where such product is a multiple of \$5 but not of \$10 and to the nearest multiple of \$10 in any other case.”

(3) EFFECTIVE DATES.—

(A) The amendments made by subsection (a) shall be effective with respect to the determination of the contribution and benefit base for years after 1994.

(B) The amendment made by subsection (b) shall be effective with respect to the determination of the exempt amounts applicable to any taxable year ending after 1994.

## I. INTRODUCTION

### A. PURPOSE AND SUMMARY

H.R. 4277 would amend the Social Security Act to establish the Social Security Administration as an independent agency, to restrict Social Security and Supplemental Security Income (SSI) disability payments to alcoholics and drug addicts, and to make miscellaneous improvements in the Social Security and Supplemental Security Income (SSI) programs.

The Committee's goal in establishing SSA an independent agency is to improve the quality of its service to the public. The provision would accomplish this by placing the independent agency under the direction of a bipartisan Social Security Board, insulating its operations from short-term political pressure, and stabilizing agency management. The Committee expects that these changes will help restore public confidence in Social Security by reinvigorating SSA's earlier tradition of excellence in public service.

The provisions dealing with disability payments based on substance addiction would restructure the DI and SSI programs to offer transitional, time-limited assistance to alcoholics and drug addicts who are seeking to regain control of their lives. These provisions are designed to assure, first, that individuals disabled by addiction participate in treatment, if available, as a condition of eligibility and, second, that DI and SSI cash benefits are used only for their intended purpose: to cover the cost of basic living needs such as food, clothing, and shelter. The Committee is troubled by reported instances in which substance abusers who are neither participating in nor seeking treatment use Federal disability payments to buy drugs and alcohol. The Committee regards this misuse of funds as a disservice both to the taxpaying public and to individuals caught in the trap of addiction.

The miscellaneous provisions in the bill would make minor improvements in the Social Security and SSI programs. The House has approved many of these provisions previously on one or more occasions—e.g., the increase in the Social Security exemption for election workers and the mandate to restore public telephone lines to local Social Security offices. In addition, several miscellaneous provisions address problems that have arisen recently in the Social Security and SSI programs—e.g., a study of the appropriateness of SSA's current criteria for assessing disability in children and additional tools with which to identify and combat fraud by SSI applicants.

### B. BACKGROUND AND NEED FOR LEGISLATION

**Independent Agency**—Support for making SSA an independent agency is rooted in a marked decline in the agency's performance over the past 15 years. Several factors have contributed to this decline, including frequent turnover in agency personnel, multiple internal reorganizations, and increasing political intervention in the administration of the program.

With respect to personnel, SSA has had 10 commissioners in the past 15 years, 4 of whom served only as acting commissioner and 6 of whom served less than 18 months. During this same period,

the agency has undergone a series of reorganizations which have displaced personnel at all levels, creating repeated changes in responsibilities for program administration and policy development.

Political intervention in SSA's administration has also increased significantly. In the early 1980s, accelerated "continuing disability reviews" resulted in the termination of benefits to thousands of disabled Americans, eventually prompting both legislative and judicial action to reverse the policy. In the mid 1980s, an Administration downsizing plan reduced SSA staff by more than 20 percent. While SSA attempted to compensate with increased reliance on technology, its service has nevertheless declined in a number of areas. The time an individual must wait to file an application has risen significantly and now stands at 4 weeks in many areas of the country; telephone access to local Social Security offices has been curtailed or tightly restricted; and local SSA personnel are increasingly unable to serve walk-in clients, who are frequently among the most vulnerable Social Security beneficiaries.

In the 1990s, the most serious administrative problem at SSA relates to the handling of disability claims. The agency's backlog of claims has risen sharply and now exceeds 740,000, causing disabled Americans to wait more than 3 months on average for an initial decision on an application. For appeal decisions, the waiting time frequently exceeds 1 year. These delays have been accompanied by increased reversals of initial agency decisions on appeal. In 1992, more than two-thirds of denied disability claims which were appealed, or 69 percent, were reversed after a hearing.

**Disability Benefits for Drug Addicts and Alcoholics**—During 1992, the Committee received a number of anecdotal reports indicating that DI and SSI benefit payments to substance abusers were increasing rapidly. Information provided by employees of SSA and the State Disability Determination Services (DDSs), in constituent mail, and in several media reports suggested a sharp increase in such payments, as well as lax enforcement of the requirements in existing law that SSI substance abusers participate in treatment, if available, and receive payments through a representative payee charged with managing their finances.

In November 1992, the Subcommittees on Social Security and Human Resources requested an investigation of these issues by the General Accounting Office. In February 1994, the GAO presented its findings at a joint hearing held by the Subcommittees. The GAO confirmed that the number of substance abusers on the SSI rolls has risen sharply, from 23,000 to 69,000 between 1990 and mid-1993. Over the same period, the number of DI substance abusers increased by 35 percent, to approximately 50,000. The GAO also confirmed that SSA has failed to insure that SSI substance abusers participate in treatment, if available, as required by law. Of the 69,000 substance abusers as required by law. Of the 69,000 substance abusers on the SSI rolls, the GAO found that SSA was monitoring less than half and that only one out of five was receiving treatment.

**Miscellaneous Provisions**—A number of miscellaneous provisions were recommended by SSA to improve its administration of the Social Security retirement and disability programs. Other miscellaneous provisions address inequities, work disincentives, and prob-

lems of administration identified by the Committee through its own hearings and oversight activities.

### C. LEGISLATIVE HISTORY

**Independent Agency**—Legislative efforts to make SSA an independent agency span more than a decade. In January 1983, the National Commission on Social Security Reform endorsed in principle the idea of an independent agency but recommended a feasibility study. The Social Security Amendments of 1983 established a commission to report to the Committee on Ways and Means and the Committee on Finance on how to implement a proposal to make SSA independent. The Commission made its report in 1984.

Following this report, Representative Pickle introduced independent agency legislation in the 98th Congress. A similar bill was introduced in the 99th Congress and passed the House as H.R. 5050 on July 22, 1986, by a vote of 401-0. In the 100th Congress, Representative Jacobs introduced H.R. 1036, which was similar to H.R. 5050. He reintroduced the bill in the 101st Congress, and it was again approved by the House as part of H.R. 3299, the Omnibus Budget Reconciliation Act of 1989.

In the 102nd Congress, Chairman Rostenkowski and Representative Jacobs jointly introduced H.R. 2838, which included the independent agency proposal as a principal provision. On June 18, 1992, Representative Jacobs reintroduced the proposal as a separate bill following its approval by the Subcommittee on Social Security. This legislation, H.R. 4277, was approved by the full House on June 29, 1992, by a vote of 350-8.

The Senate took action on an independent agency bill for the first time on March 2, 1994, approving S. 1560, introduced by Senator Moynihan, by voice vote.

**Disability Benefits for Alcoholics and Drug Addicts**—The Subcommittees on Social Security and Human Resources held a public hearing to examine Federal disability payments to alcoholics and drug addicts on February 9, 1994. The central focus of the hearing was a GAO report, described previously, which documented a sharp increase in the number of drug addicts and alcoholics on the disability rolls, as well as lax enforcement of the requirements in current law that SSI substance abusers participate in treatment, if available, and receive payments through a representative payee. Following this hearing, the Subcommittees worked closely with the Administration in developing legislative proposals to address these problems.

**Miscellaneous Provisions**—Legislation containing minor Social Security provisions similar to those included in H.R. 4277 was approved previously by the House on two occasions, first, as part of H.R. 11, the Revenue Act of 1992 and, subsequently, as part of H.R. 2264, the Omnibus Budget Reconciliation Act of 1993. (H.R. 11 was subsequently vetoed by President Bush. The Social Security provisions in H.R. 2264 were deleted in conference at the insistence of the Senate.)

The miscellaneous SSI provisions address problems identified by the Subcommittee on Human Resources in public hearings held on October 14, 1993, February 9 and 24, 1994, and March 1, 1994. These hearings examined SSA's current criteria for assessing dis-

ability in children, instances of fraud by translators representing non-native speakers of English applying for SSI benefits, and work disincentives confronting disabled SSI recipients.

## II. EXPLANATION OF PROVISIONS

### A. SHORT SUMMARY

#### 1. ESTABLISH THE SOCIAL SECURITY ADMINISTRATION AS AN INDEPENDENT AGENCY

SSA would be separated from the Department of Health and Human Services (HHS) and established as an independent agency with administrative responsibility for the Social Security and Supplemental Security Income (SSI) programs. The new agency would be governed by a full-time, bipartisan Board with staggered terms. An Executive Director, appointed by the Board, would manage the day-to-day operations of the agency.

#### 2. RESTRICT DISABILITY INSURANCE AND SUPPLEMENTAL SECURITY INCOME DISABILITY PAYMENTS TO SUBSTANCE ABUSERS

Restrictions would be placed on DI and SSI disability payments to alcoholics and drug addicts, and safeguards would be established to insure that benefits, when paid, are not used to support an addiction. Specifically, (a) DI benefits to substance abusers would be paid to a representative payee, as is presently required in the SSI program; (b) organizations, rather than family members or friends, would be designated to serve as representative payees for DI and SSI substance abusers, unless the Secretary of HHS determines that this preference is inappropriate; (c) substance abusers' eligibility for DI benefits would be conditioned on participation in treatment, if available, as is presently the case in the SSI program; (d) mandatory, progressive sanctions would be established for non-compliance with treatment for both DI and SSI substance abusers; (e) an overall time-limit of three years would be placed on substance abusers' eligibility for DI and SSI benefits; (f) retroactive DI and SSI benefits to substance abusers, now paid in a lump sum, would instead be prorated and paid gradually over a period of months; and (g) SSA would be required to consider illegal, as well as legal, activity in determining whether an individual alleging disability is engaging in substantial gainful activity (SGA).

#### 3. REQUIRE ISSUANCE OF PHYSICAL DOCUMENTS IN THE FORM OF BONDS, NOTES, OR CERTIFICATES TO THE SOCIAL SECURITY TRUST FUNDS

Bonds, notes, and certificates of indebtedness issued to the Social Security Trust Funds would be evidenced by physical documents. Each such document would state the principal amount, date of maturity, and interest rate of the obligation and pledge the full faith and credit of the U.S. to its repayment.

#### 4. INCREASE EXPLICITNESS OF REQUIREMENT FOR PUBLIC TELEPHONE ACCESS TO LOCAL SOCIAL SECURITY OFFICES

The existing requirement that SSA maintain public telephone access to local Social Security offices at the level generally available

on September 30, 1989, would be made more explicit by requiring that the agency reestablish and maintain the same number of public inquiry telephone lines to the offices as were in service on that date, including telephone sets for the lines. Public access to SSA's 800 number would also be maintained at current levels.

5. INCREASE SOCIAL SECURITY EXCLUSION OF ELECTION WORKERS

The Federal Insurance Contributions Act (FICA) tax exclusion for election workers would be raised from \$100 to \$1,000 annually, beginning on January 1, 1995, and would be indexed thereafter.

6. PERMIT USE OF SOCIAL SECURITY ACCOUNT NUMBERS FOR JURY SELECTION

States and Federal District Courts would be permitted to use Social Security numbers, which have been collected for purposes permitted under current law, to eliminate duplicate names and names of convicted felons from jury source lists.

7. AUTHORITY FOR OPTIONAL SOCIAL SECURITY COVERAGE OF POLICE AND FIREFIGHTERS

The option currently available in 24 States for the State to cover under Social Security police and firefighters who participate in a public retirement system would be expanded to apply to all States.

8. PROVIDE LIMITED EXEMPTION FROM SECA FOR AMERICAN MINISTERS LIVING AND WORKING IN CANADA

Limited relief from Social Security taxes would be provided for American citizens who are ministers residing and working in Canada. The relief would be from double taxation—taxation under both the U.S. and Canadian social insurance systems on the same work—for years just prior to the U.S. totalization agreement with Canada which eliminated such double taxation.

9. TOTALIZE THE WINDFALL ELIMINATION PROVISION

Under current law, the U.S. can enter into "totalization" agreements with foreign countries in order to provide Social Security benefits to individuals who have split their careers between the two countries. The inappropriate application of the "windfall elimination" provision (which reduces benefits to an individual who also receives a pension from work not covered by the U.S. Social Security system) in certain totalized cases would be repealed.

10. EXCLUDE MILITARY RESERVISTS FROM APPLICATION OF THE GOVERNMENT PENSION OFFSET AND THE WINDFALL ELIMINATION PROVISION

Military retirees who receive a pension based on inactive duty between 1956 and 1988 would be exempted from the government pension offset and the windfall elimination provision, thus conforming their treatment with that of other military retirees.

11. REPEAL FACILITY-OF-PAYMENT PROVISION

When a dependent beneficiary has benefits withheld (e.g., due to the earnings test), the withheld benefits would be redistributed and

paid directly to the remaining beneficiaries, rather than being paid to the working beneficiary, with the understanding that they were for the use of the other dependent beneficiaries under the facility-of-payment provision of current law.

12. APPLICATION OF SUBSEQUENT ENTITLEMENT GUARANTEE TO  
MAXIMUM FAMILY BENEFITS

A worker who received disability benefits for a period of time, then returned to work, and subsequently became reentitled to benefits would be guaranteed the maximum family benefit applicable during the period of his or her earlier entitlement to disability benefits.

13. DISCLOSURE OF SOCIAL SECURITY ADMINISTRATION INFORMATION  
FOR EPIDEMIOLOGIC RESEARCH

SSA would be permitted to disclose, subject to safeguards, whether its records showed an individual to be alive or deceased for epidemiologic research purposes, if the information could reasonably be expected to contribute to the national health interest.

14. PROHIBIT MISUSE OF SYMBOLS, EMBLEMS, OR NAMES RELATED TO  
THE SOCIAL SECURITY ADMINISTRATION, THE HEALTH CARE FINANCING  
ADMINISTRATION AND THE TREASURY DEPARTMENT

The civil monetary penalties against misusing the names and symbols of SSA and SSA and HCFA would be strengthened by including in the protections the names and symbols of the Department of Health and Human Services, eliminating the annual \$100,000 cap on civil monetary penalties, providing that a disclaimer on the material is so defense against an action, and making other improvements.

The use of Treasury and Internal Revenue Service (IRS) related words, letters, symbols, and emblems in a manner that could reasonably be construed as conveying a false impression that an activity is connected with Treasury, IRS, or any subsidiary agencies would be prohibited. Violations would be subject to civil and criminal penalties.

15. INCREASE PENALTIES FOR UNAUTHORIZED DISCLOSURE OF SOCIAL  
SECURITY INFORMATION

Disclosure of confidential information by the employees of the Department of Health and Human Services from Social Security files without authorization would be made a felony, punishable by a fine not exceeding \$10,000, or imprisonment not exceeding five years, or both.

16. COORDINATE DATES FOR FILING ANNUAL EARNINGS REPORTS

The authorized extension of time for filing the required annual report of earnings by a Social Security beneficiary would be increased from three months to four months.

17. EXTEND DISABILITY INSURANCE PROGRAM DEMONSTRATION PROJECTS

The authority of the Secretary of HHS to conduct work-incentive demonstration projects would be extended to June 10, 1996.

18. AUTHORIZE CROSS-MATCHING OF SOCIAL SECURITY ACCOUNT NUMBERS AND EMPLOYER IDENTIFICATION NUMBERS OF THE DEPARTMENT OF AGRICULTURE

The Department of Agriculture would be permitted to share its list of the Social Security numbers and employer identification numbers of owners and officers of stores which redeem food stamps with other Federal agencies for purposes of investigating food stamp fraud and violations of other Federal laws.

19. EXTEND ON PERMANENT BASIS GENERAL FUND TRANSFER TO RAILROAD RETIREMENT ACCOUNT

The transfer of proceeds from the income taxation of Railroad Retirement Tier 2 benefits from the General Fund of the Treasury to the Railroad Retirement Account would be made permanent.

20. AUTHORIZE USE OF THE SOCIAL SECURITY NUMBER AS THE CLAIM IDENTIFICATION NUMBER FOR WORKERS' COMPENSATION CLAIMS FILED WITH THE DEPARTMENT OF LABOR

The Department of Labor would be permitted to use the Social Security number as the claim identification number for Workers Compensation claims in order to prevent the payment of duplicate and fraudulent claims.

21. RETIREMENT ELIGIBILITY FOR FEDERAL EMPLOYEES TRANSFERRED TO INTERNATIONAL ORGANIZATIONS

Federal government employees participating in a retirement program which provides Social Security coverage would be permitted to continue to pay into Social Security while on temporary assignment to an international organization.

22. EXTEND THE FICA TAX EXEMPTION TO INDIVIDUALS WHO ENTER THE U.S. UNDER A VISA ISSUED UNDER SECTION 101 OF THE IMMIGRATION AND NATIONALITY ACT

The proposal would reinstate the exemption from FICA taxes for individuals participating in short-term cultural exchanges who were inadvertently eliminated due to the recategorization of visas under the Immigration and Nationality Act of 1990.

23. STUDY OF RISING COST OF DISABILITY INSURANCE BENEFITS

By December 31, 1994, the Secretary of HHS would be required to complete a study of the underlying social, economic, demographic, programmatic, and other trends responsible for recent increases in DI program costs.

24. COMMISSION ON CHILDHOOD DISABILITY

The Secretary of HHS would be directed to appoint a Commission on the Evaluation of Disability in Children to conduct a study,

in consultation with the National Academy of Sciences, on the effect of the current SSI definition of disability as it applies to children under the age of 18 and their receipt of services, including the effect of using an alternative definition. The study would be due on November 30, 1995.

25. DISREGARD DEEMED INCOME AND RESOURCES OF INELIGIBLE SPOUSE WHEN DETERMINING CONTINUED ELIGIBILITY UNDER SECTION 1619(B)

An SSI recipient benefiting from the section 11619(b) work incentives would be allowed to retain Medicaid eligibility through disregarding his or her ineligible spouse's net income up to twice the eligible spouse's "threshold amount." The "threshold amount" would include the greater of the eligible spouse's personal average Medicaid cost, or the average State Medicaid cost.

26. PLANS FOR ACHIEVING SELF-SUPPORT NOT DISAPPROVED WITHIN 60 DAYS TO BE DEEMED APPROVED

Plans for achieving self-support (PASS) under the SSI program would be deemed to be approved within 60 days of application for PASS if SSA has not acted. SSA could disapprove the PASS prospectively if it has been automatically approved under this provision.

27. EXPANSION OF PLANS FOR ACHIEVING SELF-SUPPORT

Plans for achieving self-support (PASS) would be expanded to include housing goals in a five-year demonstration project.

28. REGULATIONS REGARDING COMPLETION OF PLAN FOR ACHIEVING SELF-SUPPORT

Under current regulations, plans for achieving self-sufficiency cannot exceed four years. The provision would require SSA to take into account individual needs in determining the time limit.

29. TREATMENT OF CERTAIN GRANT, SCHOLARSHIP, OR FELLOWSHIP INCOME AS EARNED INCOME

Any grant, scholarship, or fellowship income, not used to pay for tuition and fees, would be treated as earned income.

30. SSI ELIGIBILITY FOR STUDENTS TEMPORARILY ABROAD TO FULFILL DEGREE REQUIREMENTS

SSI recipients who are fulfilling an educational requirement which will result in improved employment potential would be exempt from the 30-day time limit on persons living outside the United States.

31. DISREGARD OF COST-OF-LIVING INCREASES FOR CONTINUED ELIGIBILITY FOR WORK INCENTIVES

The current SSI law protection against the loss of Medicaid eligibility because of a cost-of-living increase in Social Security benefits would be applied to SSI recipients who are working and using the benefits of section 1619(b) work

32. EXPAND THE AUTHORITY OF SSA TO PREVENT, DETECT, AND  
TERMINATE FRAUDULENT CLAIMS FOR SSI BENEFITS

Additional authority and clarification of existing authority would be provided to SSA to prevent, detect, and terminate the payments of benefits to ineligible recipients, and to impose penalties on middlemen and medical professionals who defraud the SSI program.

33. DISABILITY REVIEWS FOR CHILDREN REACHING 18 YEARS OLD

SSA would be required to reevaluate under adult disability criteria the eligibility of children receiving SSI after they reach 18 years old and before they are 19 years old.

34. CONTINUING REVIEWS FOR SSI RECIPIENTS

SSA would be required to conduct continuing disability reviews for all SSI recipients in the same manner as they are conducted for DI recipients under present law.

35. TECHNICAL CORRECTIONS

Technical errors would be corrected.

B. SECTION-BY-SECTION ANALYSIS

1. ESTABLISH THE SOCIAL SECURITY ADMINISTRATION AS AN  
INDEPENDENT AGENCY

*a. Status of agency (section 101)*

*Present law*

The Social Security Administration (SSA) is a component of the Department of Health and Human Services (HHS).

*Explanation of provision*

SSA would be made an independent agency in the executive branch of the Federal government, with responsibility for administration of the Old Age, Survivors, and Disability Insurance (OASDI) and Supplemental Security Income (SSI) programs. The broad intent of this change is to improve the quality of service that SSA provides the general public by insulating the agency from short-term political pressure and stabilizing its management.

*b. Agency leadership and management (section 102)*

*Present law*

The Secretary of HHS has responsibility for administration of the OASDI and SSI programs. Administration of these programs has been delegated to the Commissioner of Social Security. The Commissioner reports to the Secretary.

*Explanation of provision*

SSA would be governed by a three-member, full-time Board, appointed by the President with the advice and consent of the Senate to serve staggered, 6-year terms, with no more than two members being from the same political party. Board members could be removed from office by the President only pursuant to a finding of

neglect of duty or malfeasance in office. The terms of the first members would expire after two, four, and six years.

The Committee believes that administration by an independent board would strengthen public confidence in the long-term viability of Social Security and highlight the trustee nature of government's responsibility for the program. Further, the Committee regards the three separate requirements that apply to the Board—long, staggered terms; political balance among members; and removal of members based only on neglect of duty or malfeasance in office—as measures for insulating the Board from short-term political pressures and providing increased management stability.

Recommendations for persons to serve on the Board would be made by the Chairmen of the House Ways and Means Committee and the Senate Finance Committee. A Board member would be permitted, at the request of the President, to serve for up to a year after the member's term expired until a successor had taken office. The President would have authority to reappoint Board members for additional terms.

The President would appoint one of the members to be chairperson of the Board for a 4-year term. The chairperson or two members would be authorized to call a meeting of the Board with any two members constituting a quorum. Any member alone would be permitted to hold a hearing.

Each member of the Board would be compensated at the rate provided in level II of the Executive Schedule. No member would be permitted to engage in any other business, vocation, profession, or employment.

The Board would:

- Govern OASDI and SSI by regulation;
- Establish the agency and oversee its efficient and effective operation;
- Establish policy and devise long-range plans for the agency;
- Appoint an Executive Director to act as the agency's chief operating officer;
- Constitute three members of a new seven-member Board of Trustees of the Social Security trust funds, with the chairperson of the agency's Board serving as chairperson of the Board of Trustees (the Secretary of Labor would be dropped as a member of the Board of Trustees);
- Prepare an annual budget, which would be presented by the President to Congress without revision, together with the President's annual budget for the agency;
- Study and make recommendations to the Congress and President of the most effective methods of providing economic security through social insurance, SSI, and related programs, as well as on matters related to OASDI and SSI administration;
- Provide the Congress and President with ongoing actuarial and other analyses; and
- Conduct policy analysis and research.

In delegating these responsibilities to the Board, the Committee intends that it use them to set broad policy for SSA, not that it attempt to manage the agency on a day-to-day basis.

To handle day-to-day operations, an Executive Director would be appointed by the Board to serve as the agency's chief operating officer. The Executive Director would serve a 4-year term. The individual would be permitted to serve up to one additional year until a successor has taken office (at the request of the chairperson of the Board), and could be appointed for additional terms. An Executive Director would be subject to removal from office before completion of his or her term only for cause found by the Board. Compensation would be set at the rate provided in level II of the Executive Schedule.

The Executive Director would:

- Be the chief operating officer responsible for administration;
- Maintain an efficient and effective administrative structure;
- Implement the long-term plans of the Board;

- Report annually to the Board on the program costs of OASDI and SSI; make annual budgetary recommendations for the administrative costs of the agency and defend budgetary recommendations before the Board;

- Advise the Board and Congress of effects on administration of proposed legislative changes;

- Serve as Secretary of the Board of Trustees (for OASDI);

- Report to the Board in December of each year, for transmittal to Congress, on administrative endeavors and accomplishments; and

- Carry out any additional duties assigned by the Board.

*c. Deputy Commissioner of Social Security (section 102)*

*Present law*

Under current SSA practice, there are six deputy commissioners (for operations, programs, financial assessment and management, policy and external affairs, systems, and human resources). None of these are statutory positions. In addition, a principal deputy commissioner is designated to serve as acting commissioner in the absence of the commissioner.

*Explanation of provision*

A Deputy Director would be appointed by and serve at the pleasure of the Executive Director.

The Deputy Director would perform such duties and exercise such powers as are assigned by the Executive Director and would serve as acting executive director during the absence or disability of the Executive Director. The Deputy Director would also serve as acting executive director in the event of a vacancy in the office of Executive Director unless the Board designates another official to fill this post. He or she would be compensated at the rate provided in level III of the Executive Schedule.

*d. General Counsel (section 102)*

*Present law*

SSA receives legal services from the Office of General Counsel of HHS through a component headed by a Chief Counsel for Social Security.

*Explanation of provision*

A General Counsel would be appointed by and serve at the pleasure of the Board as SSA's principal legal officer. He or she would be compensated at the rate provided in level IV of the Executive Schedule.

*e. Inspector General (section 102)**Present law*

The Inspector General of HHS is responsible for oversight of SSA.

*Explanation of provision*

An Office of Inspector General would be created within SSA, to be headed by an Inspector General appointed in accordance with the Inspector General Act of 1978. He or she would be compensated at the rate provided in level IV of the Executive Schedule.

*f. Beneficiary Ombudsman (section 102)**Present law*

No formal position of this nature exists within SSA.

*Explanation of provision*

An Office of Beneficiary Ombudsman, headed by a Beneficiary Ombudsman appointed by the Board, would be created within SSA. The term of office would be 5 years, except for the first Ombudsman whose term would end September 30, 2000. The Beneficiary Ombudsman could serve up to 1 additional year until a successor has taken office (at the request of the chairperson of the Board) and could be appointed for additional terms. The Ombudsman could be removed from office before completion of his or her term only for cause found by the Board. Compensation would be set at the rate provided in level V of the Executive Schedule.

The Beneficiary Ombudsman would:

Represent the interests and concerns of program beneficiaries within SSA's decision-making process;

Review SSA's policies and procedures for possible adverse effects on beneficiaries;

Recommend within SSA's decision-making process changes in policies which have caused problems for beneficiaries;

Help resolve problems for individual beneficiaries in unusual or difficult circumstances, as determined by the agency; and

Represent the views of beneficiaries within SSA's decision-making process in the design of forms and the issuance of instructions.

The Board would assure that the Office of Beneficiary Ombudsman is sufficiently staffed in regional offices, program service centers, and the central office.

The annual report of the Board would include a description of the activities of the Beneficiary Ombudsman.

*g. Chief administrative law judge (section 102)*

*Present law*

The Social Security Act requires SSA to conduct hearings to consider appeals of SSA decisions by beneficiaries. These hearings are conducted by administrative law judges (ALJs). The agency follows the procedures of the Administrative Procedures Act (APA) with respect to the appointment of ALJs and the conduct of hearings. Organizationally, the ALJs are located within the Office of Hearings and Appeals, headed by an associate commissioner who reports to the Commissioner of SSA.

*Explanation of provision*

An Office of Chief Administrative Law Judge, headed by a chief ALJ appointed by the Board, would be created within SSA to administer the affairs of SSA's ALJs in a manner so as to ensure that hearings and other business are conducted in accordance with applicable law and regulations. The chief ALJ would report directly to the Board.

*h. Interim authority of the commissioner (section 102)*

*Present law*

No provision.

*Explanation of provision*

The President would be required to nominate appointments to the Board not later than April 1, 1995. If all members of the Board are not in office by October 1, 1995, the person then serving as Commissioner of Social Security would continue to serve as head of SSA, assuming the powers and duties of the Board and the Executive Director.

*i. Personnel; budgetary matters; facilities; procurement; and seal of office (section 103)*

*Present law*

No provision.

*Explanation of provision*

The Board would appoint additional officers and employees as it deems necessary (with compensation fixed in accordance with title 5 of the U.S. Code), except as otherwise provided by law, and would be permitted to procure the services of experts and consultants. The Director of the Office of Personnel Management (OPM) would be required to give SSA an allotment of Senior Executive Service (SES) positions that exceeds the number authorized for SSA immediately before enactment of this Act to the extent a larger number is specified in a comprehensive work plan developed by the Board. The total number of such positions could not be reduced at any time below the number SSA held immediately before enactment of this Act.

SSA also would be authorized six additional positions at level IV and six additional positions at level V of the Executive Schedule

(i.e., beyond those provided for the Inspector General and Beneficiary Ombudsman).

Appropriation requests for SSA would be based on staffing and personnel requirements set out in periodically-revised comprehensive work plans developed by the Board.

The Board would create a Seal of Office for SSA, and judicial notice would be taken of it.

*j. Transfers and transitional rules (sections 104 and 105)*

*Present law*

No provision.

*Explanation of provision*

Appropriate allocations of personnel and assets (as determined by the Board in consultation with the Secretary of HHS) would be transferred from HHS to SSA. In addition, there would be transferred such number of ALJs as are necessary to carry out the functions transferred by this act.

All orders, determinations, rules, regulations, permits, contracts, collective bargaining agreements, recognitions of labor organizations, certificates, licenses, and privileges in effect at SSA at the time of the transition would remain in force at the agency until their expiration or modification in accordance with law. Thus, a union's national consultation rights with SSA would be unaffected by the transition; individual work units would retain their collective bargaining agent to the extent that the same community of interest continued to exist within them after the transition, in accordance with current law; and the practice of appointment ALJs pursuant to the provisions of the Administrative Procedures Act would be unaffected by the transition to the new agency.

Furthermore, following the precedent of legislation establishing the Department of Energy, the Department of Education, and separating the National Archives from GSA, transfers to the new agency would not cause any full-time or part-time employee to be reduced in grade or compensation for 1 year after the transition. Further, SSA's independent status would not alter any pending suits, penalties, or other proceedings before the Secretary, except that such proceedings would continue before the Board.

Finally, the Committee wishes to assure that the transition to the new agency is carried out so as to avoid inconvenience for elderly and disabled individuals who rely on SSA for services. To this end, the Committee expects the Board to enter into contractual arrangements with the Secretary of Health and Human services to coordinate the administration of the programs under their respective authorities.

*k. Effective date (section 109)*

In general, the legislation would take effect October 1, 1995.

## 2. RESTRICT DISABILITY INSURANCE (DI) AND SUPPLEMENTAL SECURITY INCOME (SSI) DISABILITY PAYMENTS TO SUBSTANCE ABUSERS

### *Present law*

The Social Security Act provides for the payment of DI and SSI disability benefits to individuals who cannot work because of a medically determinable physical or mental impairment that has lasted, or is expected to last, for at least 12 months or to result in death. In administering this standard, SSA has developed listings of physical and mental impairments that it accepts as prima facie evidence of disability. The SSA listing of mental impairments includes "substance abuse disorders." To be awarded benefits under this listing, DI and SSI applicants must have a severe condition associated with alcoholism or drug abuse—e.g., a personality disorder, chronic depression or anxiety, organ damage, or an organic mental disorder. Applicants with drug- or alcohol-related impairments that differ from those described in this listing are given an individual assessment and may be granted benefits on the basis of reduced overall functional capacity.

SSI applicants who meet this medical definition of disability must also comply with two statutory restrictions in order to receive benefits: (1) they must participate in a substance-abuse treatment program approved by the Secretary of HHS, if available, and (2) their SSI benefits must be paid to another person or organization (a "representative payee") who is responsible for managing their finances.

By regulation, SSA gives first priority to family and friends of a beneficiary in appointing representative payees. However, drug addicts and alcoholics can become physically and verbally abusive to those who control access to their benefits. In an attempt to avoid confrontation, family members and friends may simply turn the benefits over to the substance abuser who in turn uses them to buy drugs and alcohol. The General Accounting Office has reported that approximately half of the family and friends who serve as representative payee exercise incomplete control over beneficiaries' finances.

SSA has issued regulations applying the statutory requirements for participation in treatment and payment through a representative payee to those SSI substance abusers whose addiction is a contributing factor material to their disability—i.e., those who would not be disabled were they cured of their addiction. Individuals who have another qualifying disability that would continue to render them disabled if their addiction were cured—e.g., a heart condition, paralysis, or cancer—are not subject to these requirements.

In 1990, following allegations of abuse, Congress enacted stringent reforms of the representative payee system. The new law required SSA to conduct more thorough investigations of representative applicants and prohibited creditors (including bartenders, convenience store operators, and boardinghouse owners) from acting as representative payees for the customers they serve. In addition, community-based nonprofit social service agencies in existence on October 1, 1988, were permitted to collect a fee for providing representative payee services. Congress intended that the fee for service provision would provide more representative payees for drug ad-

dicts, alcoholics, the mentally ill and mentally retarded for whom it is often difficult to find and keep individuals who would serve as representative payees. Currently, 122 organizations provide representative payee services to over 7,500 beneficiaries. The continuing short supply of such organizations is reflected in a recent GAO study which determined that organizations serve as representative payees for only five percent of SSI substance abusers.

*Explanation of provision*

The provision would place new restrictions on DI and SSI benefit payments to alcoholics and drug addicts and establish safeguards to insure that benefits, when paid, are not used to support an addiction. It would do so by: (a) requiring that DI benefits to substance abusers be paid to a representative payee; (b) requiring that preference be given to organizations, as opposed to friends or family members, in selecting representative payees for DI and SSI substance abusers; (c) conditioning substance abusers' eligibility for DI benefits on participation in treatment, if available; (d) establishing mandatory, progressive sanctions for non-compliance with treatment for both DI and SSI substance abusers; (e) placing an overall three-year time limit on substance abusers' eligibility for DI and SSI benefits; (f) requiring gradual payment of retroactive DI and SSI benefits to substance abusers; and (g) stipulating that illegal, as well as legal, activity is considered in determining whether an individual alleging disability is engaging in substantial gainful activity (SGA).

(a) *Representative Payees for DI Beneficiaries*—DI beneficiaries whose alcoholism or drug addiction is a contributing factor material to their disability would, like SSI beneficiaries, receive payments through a representative payee charged with managing their finances. This requirement would apply both to newly-eligible beneficiaries and to those presently on the DI rolls.

The Committee is aware that identifying substance abusers on the DI rolls is a labor-intensive task that will require substantial resources from SSA's administrative budget, which is already tightly constrained. The Committee imposes this requirement in spite of SSA's difficult budget situation because of the clear need for tighter controls on cash payments to substance abusers and the threat to DI and SSI program integrity that would result from failure to address this problem.

In addition, the Secretary of HHS would be required to study the feasibility, cost, and equity of requiring representative payees for all DI and SSI beneficiaries who are alcoholics or drug addicts, regardless of whether their addiction is a contributing factor material to their disability. The Secretary would also study methods of paying benefits to alcoholics and drug addicts that avoid their direct receipt of cash (e.g., vouchers, debit cards, and electronic transfer of benefits), as well as the incidence of substance abuse among disabled children and their representative payees. The Secretary would report to the Committee on Ways and Means and the Committee on Finance on the results of the study no later than April 1, 1995.

(b) *Increased Reliance on Professional Representative Payees*—Preference would be given to organizations (or their designees) over

family and friends in selecting representative payees for DI and SSI substance abusers, unless the Secretary of HHS determines that this preference is not appropriate.

In order to expand the number of organizations available to serve as payees, the provision of present law which authorizes community-based, nonprofit social service agencies to collect a fee for providing representative payee services would be reauthorized without the requirement that such organizations have been in existence on September 30, 1988. This provision would also be expanded to apply to State and local government agencies whose mission is to carry out income maintenance, social service, or health care-related activities and to State and local agencies with fiduciary responsibilities. The Committee intends State and local government agencies with fiduciary responsibilities to mean agencies that administer conservatorship or guardianships or that are responsible for individuals' financial well-being. To encourage these organizations to serve as representative payees for alcoholics and drug addicts, the existing \$25 cap on fees would be eliminated for payees of these individuals, thereby making the payee's fee a flat 10 percent of the substance abuser's monthly SSI, DI, or combined DI-SSI benefit.

(c) *Mandatory Participation in Treatment for DI Beneficiaries*—Mandatory participation in an appropriate program of treatment, if available, would be required for substance abusers receiving DI benefits, like those receiving SSI benefits. For individuals already on the DI benefit rolls, the requirement for treatment would apply to those with a primary diagnosis of alcoholism or drug addiction. For new DI beneficiaries, treatment would be required if alcoholism or drug addiction is a contributing factor material to the individual's disability.

The Secretary would be required to provide for the monitoring and testing of DI beneficiaries, like SSI beneficiaries, who are required to participate in treatment and to establish Referral and Monitoring Agencies (RMAs) in all 50 States to insure their compliance. These agencies would identify appropriate placements for DI and SSI substance abusers, refer them to such treatment, monitor their participation, and promptly report instances of noncompliance to the Secretary. Each year, the Secretary would be required to submit a full and complete report on required referral and monitoring activities to Congress, including a tally of any DI and SSI substance abusers who did not receive regular drug testing during the year. The Secretary would also be given demonstration authority to explore innovative referral, monitoring, and treatment approaches.

(d) *Progressive Sanctions for Non-Compliance with Treatment*—DI and SSI beneficiaries who are required to undergo treatment and fail to comply with the terms of their treatment program would have their benefits suspended. To qualify for benefit reinstatement, these individuals would have to demonstrate compliance with treatment for progressively longer periods. For the first instance of noncompliance, benefits would be reinstated only after the individual complies with treatment for at least two months. For the second such instance, the required period of compliance would be three months. For the third and subsequent instances, the required period of compliance would be six months.

Individuals whose benefits are suspended for 12 consecutive months for failure to comply with treatment would be terminated from the DI/SSI benefit rolls. As under current law, terminated individuals who continue to be disabled could reapply for DI or SSI benefits.

Benefits paid to qualified dependents of DI substance abusers would continue during suspension periods, as would the Medicare and/or Medicaid of suspended DI and SSI recipients who are otherwise eligible for these programs. Qualified dependents of terminated DI beneficiaries would continue to receive benefits for 24 months.

The Secretary would be required to issue regulations defining appropriate treatment for alcoholics and drug addicts and establishing guidelines for assessing their compliance, including measures of progress expected of participants.

(e) *Three-year Time Limit on Eligibility*—Individuals whose alcoholism or drug addiction is a contributing factor material to their disability would be subject to an overall three-year time limit on eligibility for DI and SSI benefits. Periods of benefit suspension would be included in calculating this period.

(f) *Proration of Lump-sum Retroactive Benefits*—The payment of retroactive lump-sum DI and SSI benefits to individuals whose substance abuse is a contributing factor material to their disability would be prorated in such a way that the total amount of the monthly payment (that is, current monthly benefit plus prorated lump-sum amount) does not exceed two times the individual's normal benefit amount.

(g) *Illegal Activity as SGA*—The existing statutory reference to substantial gainful activity would be revised to include an explicit statement that both legal and illegal activity are considered in determining whether an individual is engaging in SGA.

#### *Effective date*

In general, the provision would be effective 180 days after enactment.

### 3. REQUIRE ISSUANCE OF PHYSICAL DOCUMENTS IN THE FORM OF BONDS, NOTES, OR CERTIFICATES TO THE SOCIAL SECURITY TRUST FUNDS

#### *Present law*

In general, section 201(d) of the Social Security Act requires the Secretary of the Treasury to invest annual surpluses of the Social Security Trust Funds in interest bearing obligations of the U.S. government. Under current Treasury practice, these holdings are recorded as entries on a ledger. No physical documents are issued to the Trust Funds evidencing these obligations.

#### *Explanation of provision*

The provision would require that each obligation issued for purchase by the Social Security Trust Funds be evidenced by a physical document in the form of a bond, note, or certificate of indebtedness. This physical document would state the principal amount,

date of maturity, and interest rate of the obligation. It would also state on its face that:

\* \* \* the obligation shall be incontestable in the hands of the Trust Fund to which it is issued, that it is supported by the full faith and credit of the United States, and that the U.S. is pledged to the payment of the obligation with respect to both principal and interest.

In addition, interest on such obligations would be paid to the Trust Funds with paper checks drawn on the general fund.

No later than 60 days after enactment, the Secretary of the Treasury would be required to issue physical documents in the form of bonds notes, or certificates of indebtedness for all outstanding Social Security Trust Fund obligations.

*Effective date*

The provision would apply with respect to obligations issued, and payments made, after 60 days after the date of enactment.

4. INCREASE EXPLICITNESS OF REQUIREMENT FOR PUBLIC TELEPHONE ACCESS TO LOCAL SOCIAL SECURITY OFFICES

*Present law*

During the late 1980s, the Social Security Administration (SSA) initiated a project whose dual goals were to establish a national 800 number and to restrict public telephone access to local Social Security offices. It implemented this project in two steps. In October 1988, it integrated its 37 teleservice centers (TSCs) into a national telephone network that served 60 percent of the population—in general, individuals living in large urban areas. In October 1989, it extended toll-free service via the TSCs and four new mega-TSCs to the entire country. At the same time, it eliminated direct public access to local Social Security offices by: (a) diverting calls placed to them to the 800 number, (b) removing general inquiry telephone lines, and (c) deleting office numbers from local telephone directories. As a result, the public was no longer able to call most local offices directly.

In the Omnibus Budget Reconciliation Act of 1990 (P.L. 101-508), Congress responded to widespread public dissatisfaction with this loss of local service by requiring SSA to: (a) maintain telephone access to local offices at the level generally available as of September 30, 1989, and (b) relist the numbers of affected offices in local telephone directories. P.L. 101-508 also required the General Accounting Office to report to Congress on the level of public telephone access to local offices following enactment of these requirements.

In September 1991, the GAO reported that, while SSA has generally complied with the requirement that it relist local office telephone numbers, general inquiry lines to the offices targeted by P.L. 101-508 had decreased by 30 percent, or 766 lines, below the level that existed on September 30, 1989. For those offices that had lines removed, the average loss was 57 percent. In explaining this situation, SSA asserted that P.L. 101-508 requires only that it relist local office numbers, not that it restore the general inquiry lines used by the public to reach him.

*Explanation of provision*

The provision would make more explicit the requirement in P.L. 101-508 that SSA maintain public access to its local offices at the level generally available on September 30, 1989, by adding the following sentence to the statute:

In carrying out the requirements of the preceding sentence, the Secretary shall reestablish and maintain in service the same number of telephone lines to each such local office which were in place as of such date, including telephone sets for connections to such lines.

Thus, SSA would be required to reinstall to the appropriate local offices the 766 public inquiry lines which were in service in these offices on September 30, 1989, thereby achieving the objective of restored public access that Congress intended in enacting P.L. 101-508.

The General Accounting Office would be required to make an independent determination of the number of telephone lines to each SSA local office which are in place 90 days after enactment and to report its findings to the House Committee on Ways and Means and Senate Committee on Finance no later than 150 days after enactment.

To avoid any curtailment of national 800-number service, the provision would require that SSA maintain its toll-free service at a level at least equal to that in effect on the date of enactment.

*Effective date*

The provision relating to local telephone access would be effective 90 days after enactment. The provision relating to toll-free service would be effective upon enactment.

## 5. INCREASE IN SOCIAL SECURITY EXCLUSION FOR ELECTION WORKERS

*Present law*

Election workers who earn less than \$100 per year are subject to three Social Security exclusions: (a) at the option of a State, they may be excluded from the State's voluntary coverage agreement with the Secretary of Health and Human Services (HHS); (b) they are excluded from the requirement that State and local workers hired after March 31, 1986, pay the hospital insurance portion of the Social Security tax (1.45 percent); and (c) they are excluded from the requirement in the Omnibus Budget Reconciliation Act of 1990 (P.L. 101-508) that State and local workers who are neither covered by a State or local retirement system nor by a voluntary agreement pay the full Social Security tax (7.65 percent).

*Explanation of provision*

These three exclusions would be increased to apply to election workers with annual earnings of up to \$1,000, rather than the current \$100; and the new exempt amount would be indexed for increases in wages in the economy.

*Effective date*

The increased exclusions would apply to service performed on or after January 1, 1995. Modifications of State voluntary agreements

would be effective with respect to services performed in and after the calendar year in which the modification is mailed or delivered to the Secretary.

#### 6. PERMIT USE OF SOCIAL SECURITY NUMBERS FOR JURY SELECTION

##### *Present law*

The Privacy Act of 1974 prohibits States from requiring individuals to provide Social Security numbers for identification purposes unless the State was doing so prior to January 1, 1975, or the State is specifically permitted to do so under Federal law. The Social Security Act currently authorizes States to use the Social Security number in administration of any tax, general public assistance and driver's license or motor vehicle registration law within its jurisdiction. Other Federal statutes authorize the State use of the Social Security number for other purposes.

Currently, courts utilize jury source lists within their jurisdiction to select jurors. Source lists (most commonly made up to lists of licensed drivers and registered voters) are usually computer tapes merged by the courts to form one pool—or master list—from which jurors are selected.

Court administrators and judges believe that these lists would be more reliable if the courts could use Social Security numbers to enable computers to identify and eliminate duplicate names as the lists are being merged. States which are permitted under current law to collect Social Security numbers for purposes such as driver's licenses and voter registration are not allowed to use those Social Security numbers for other purposes such as refining jury selection master lists, unless the court was using the Social Security number for that purpose before the Privacy Act took effect.

Current law likewise prevents States from using the Social Security number to run the merged list against computerized lists of convicted felons in order to eliminate these individuals from jury pools.

##### *Explanation of provision*

States and Federal District Courts would be permitted to use Social Security numbers which have already been collected for purposes permitted under current law to use those numbers to eliminate duplicate names and names of convicted felons from jury source lists.

##### *Effective date*

The provision would be effective upon enactment.

#### 7. AUTHORIZE OPTIONAL SOCIAL SECURITY COVERAGE OF POLICE OFFICERS AND FIREFIGHTERS

##### *Present law*

In general, employees of State and local governments who participate in a public retirement system can be brought under Social Security by means of voluntary agreements entered into by the States with the Secretary of Health and Human Services.

However, the State option to obtain Social Security coverage for police officers and firefighters who are under a public retirement

system applies only in 24 States that are named in the Social Security Act. (An additional option applies with respect to firefighters only: any State may obtain coverage for them if the governor certifies that it would improve the overall benefit protection of firefighters in the coverage group and a referendum is held among the group under authorization of the State). The Act also provides that, in the 24 named States, Social Security coverage can be obtained only after a State-sponsored referendum.

*Explanation of provision*

The provision would extend to all States the option to provide police officers and firefighters who participate in a public retirement system with Social Security coverage under their voluntary agreements with the Secretary of HHS. The existing requirement for a referendum held under the authority of the State would continue to apply.

*Effective date*

The provision would apply with respect to modifications in voluntary agreements filed by States after enactment.

8. PROVIDE LIMITED EXEMPTION FROM SECA FOR AMERICAN  
MINISTERS WORKING AND RESIDENT IN CANADA

*Present law*

Section 233(c)(1) of the Social Security Act authorizes the President to enter into "totalization agreements" with foreign countries to coordinate entitlement to Social Security benefits in the U.S. with pension benefits in those foreign countries. The law requires that international agreements concluded pursuant to that section provide for the elimination of dual coverage of work under the Social Security systems of the United States and another country.

Article V(7) of the totalization agreement between the United States and Canada provides that individuals considered self-employed by the United States who are American citizens but are residents of Canada are covered only under the Canadian Pension Plan.

Under the Social Security Act, an individual who is a duly ordained, commissioned, or licensed minister of a church or a member of a religious order is generally considered self-employed for Social Security payroll tax purposes and subject to SECA taxes.

The Canadian social insurance program treats ministers as employees of the church rather than self-employed.

Prior to the 1984 totalization agreement with Canada, duly ordained and licensed ministers who were American citizens but residents of Canada were required to pay SECA taxes to the United States and Social Security taxes to Canada.

In some cases, ministers who were American citizens but residents of Canada failed to file tax returns or pay SECA tax believing that they were not required to do so because they were paying into the Canadian Pension Plan as residents of Canada. The Internal Revenue Service has assessed taxes and penalties against those ministers who failed to file a return and pay the required taxes. Thus, although the totalization agreement now prevents these min-

isters from being taxed in two countries on the same earnings, they remain liable for pre-1984 taxes.

*Explanation of provision*

The provision would exempt ministers who failed to pay SECA taxes in the United States on earnings from services performed in Canada before the 1984 totalization agreement between the United States and Canada went into effect, and who were required to pay social insurance taxes in Canada on such earnings, from the payment of such taxes or related penalties, owed to the United States.

In addition, the provision provides that the ministers' Social Security earnings records would not be credited for years in which the SECA tax was not paid.

*Effective date*

The provision would be effective for individuals who meet the requirements of the statute and who file a certificate with the Internal Revenue Service within six months after the IRS issues regulations implementing this provision. The certificate shall be effective for taxable years 1979 through 1984.

9. TOTALIZE THE WINDFALL ELIMINATION PROVISION

*Present law*

The President is authorized to enter into "totalization agreements" with foreign countries. If an individual has worked under Social Security systems in both the U.S. and a foreign country with which the U.S. has an agreement, but has not worked long enough to qualify for a benefit, a totalization agreement allows the individual's coverage under both systems to be combined, or "totalized," in order for one country (or both) to pay a benefit. Benefits paid under a totalization agreement are generally prorated to take account of the fact that the person did not work for an entire career under the system that is paying benefits.

The windfall elimination provision (WEP) is applied to the computation of Social Security benefits for workers who are eligible for both Social Security and a pension from work not covered by Social Security. Under the WEP, a different benefit formula yielding a lower amount is used to calculate the worker's Social Security benefit. (Due to the weighting of the Social Security benefit formula toward workers with lower lifetime wages, workers with many years of work not covered by Social Security would receive a windfall in their Social Security benefit in the absence of the WEP.)

With respect to individuals who have worked under Social Security systems in both the U.S. and a foreign country with which the U.S. has a totalization agreement, the WEP applies: (1) in the computation of some U.S. totalization benefits, and (2) in the computation of regular U.S. Social Security benefits if the individual receives a foreign totalization benefit.

With respect to U.S. totalization benefits, the benefit is prorated (to account for the fact that the worker did not work his or her entire career under the U.S. Social Security system), and in this way the weighting of the benefit formula is largely removed. Thus, the application of the WEP in this instance is inappropriate.

With respect to the calculation of regular U.S. benefits when the individual also receives a foreign totalization benefit, application of the WEP is also inappropriate. This is because a foreign pension that is based in part on U.S.-covered work should not be considered a pension based on non-covered employment for purposes of triggering application of the WEP.

*Explanation of provision*

The provision would disregard the Windfall Elimination Provision: (1) in computing any U.S. totalization benefit, and (2) in computing the amount of a regular U.S. benefit of an individual who receives a foreign totalization benefit based in part on U.S. employment and who does not receive any other pension which is based on noncovered employment.

*Effective date*

The provisions would be effective with respect to benefits payable for months after January, 1995.

10. EXCLUDE MILITARY RESERVISTS FROM APPLICATION OF THE GOVERNMENT PENSION OFFSET AND THE WINDFALL ELIMINATION PROVISION

*Present law*

The Government Pension Offset (GPO) and the Windfall Elimination Provision (WEP) are intended to reduce Social Security benefits payable to an individual who qualifies for both a Social Security benefit and a pension based on employment not covered by Social Security.

The WEP reduces a worker's Social Security retirement or disability benefit in cases where the worker is receiving both a Social Security benefit and a pension based on employment not covered by Social Security. The WEP is designed to eliminate the windfall resulting from the weighted Social Security benefit formula which is intended to replace a higher proportion of wages for low-earning workers than for high-earning workers.

Active military service became covered under Social Security in 1957. Inactive duty by reservists (such as weekend drills) became covered under Social Security in 1988. A pension based on either type of service (active or inactive), if performed before 1957, does not trigger the WEP. The only military pension which triggers the WEP is a pension based on inactive duty after 1956 and before 1988. This produces arbitrary and inequitable results for a small, closed group of people who receive military pensions based, at least in part, on noncovered military reserve duty after 1956 and before 1988.

Under the GPO, spouse's and widow(er)'s benefits received by an individual based on his or her spouse's Social Security-covered work are reduced by two-thirds of the amount of any government pension to which the individual is entitled based on his or her own work in a government job not covered under Social Security.

In general, an individual is exempt from the GPO if the last day of his or her work in a government job was covered by Social Security. Thus, reservists who retired from military service before 1988

may be arbitrarily subject to the GPO depending on whether the last day of their duty status happened to be covered (active duty, such as two-week training duty) and therefore exempt from the GPO or not covered (inactive duty) and therefore subject to the GPO.

*Explanation of provision*

The provision would provide that military pensions based on service performed in the military reserves before 1988 would not trigger application of the GPO or WEP to the individual's Social Security benefits.

*Effective date*

The provision would be effective with respect to benefits payable for months after January, 1995.

11. REPEAL OF FACILITY-OF-PAYMENT PROVISION

*Present law*

As a general rule, when an individual receiving benefits as the dependent of a worker has a deduction in his or her benefits—for example, due to the earnings test—and the Maximum Family Benefit rule applies, the withheld benefits are redistributed and paid to the other dependents. (The Maximum Family Benefit, or MFB, is a limit on the total amount of benefits which can be paid on a worker's record to the worker and his or her dependents).

However, if all the dependents are living in the same household, the affected individual's benefit check is not actually withheld; instead, the individual receives a notice from the Social Security Administration accompanying the benefit check. This notice explains that the beneficiary is subject to a benefit deduction and should not actually receive the benefit check. However, the benefit is being paid with the understanding that it is for the use and benefit of the other dependent beneficiaries. This procedure is known as the facility-of-payment provision.

Although the facility-of-payment provision was intended as an administrative simplification, it in fact requires complex computations that are error-prone and difficult to automate. Further, the facility-of-payment provision confuses beneficiaries.

In cases where all of the dependent beneficiaries are not residing in the same household, the facility-of-payment provision does not apply and the withheld benefits are redistributed and paid directly to the remaining dependents.

*Explanation of provision*

The facility-of-payment provision would be repealed. A beneficiary who is subject to a deduction would have his or her benefits withheld, and the withheld amount would be redistributed and paid directly to the other dependents.

*Effective date*

The provision would be effective for benefits for months after December, 1995.

12. CONFORM FAMILY MAXIMUM BENEFIT TO PRIMARY INSURED  
AMOUNT GUARANTEE

*Present law*

A guarantee is provided for workers who receive disability benefits, then stop receiving disability benefits, and subsequently become reentitled to benefits due to death, retirement or disability. This "subsequent entitlement guarantee" provides that the basic benefit amount (the Primary Insurance Amount, or PIA) of a worker who becomes reentitled to benefits or dies (thereby entitling his or her survivors) cannot be less than the PIA in effect in the last month of the worker's prior entitlement to disability benefits.

Due to a drafting error in the 1977 Social Security Amendments, when this guarantee was created, the guarantee does not extend to the Maximum Family Benefit (MFB) payable on the worker's record, which is determined based upon the PIA. (The MFB is a limit on the total amount of benefits which may be paid on a worker's record to the worker and his or her dependents.) As a result, the MFB which is payable when the worker becomes reentitled to benefits or dies may be less than the MFB payable in the last month of the worker's prior entitlement to disability benefits.

*Explanation of provision*

The provision would make a conforming change in the Maximum Family Benefit, so that the guaranteed PIA would be the basis for calculating the guaranteed MFB.

*Effective date*

The provision would be effective for the MFB of workers who become reentitled to benefits or die (after previously having been entitled) after January, 1995.

13. DISCLOSURE OF SOCIAL SECURITY ADMINISTRATION INFORMATION  
FOR EPIDEMIOLOGICAL RESEARCH

*Present law*

Current law prohibits Federal agencies from releasing personal information contained in an individual file without the written consent of the individual.

Prior to the 1989 Supreme Court decision *United States Department of Justice v. Reporters Committee for Freedom of the Press (Reporters Committee)*, the Social Security Administration (SSA) would permit disclosure of personally identifiable information to epidemiological researchers believing that it was permitted to do so under the Freedom of Information Act (FOIA). Disclosure of personal information is permitted under FOIA when the public interest served by the disclosure outweighs the privacy interest served by withholding the information.

In the *Reporters Committee* decision, the Supreme Court restricted disclosures of personally identifiable information under FOIA, ruling that disclosure of personal information serves the public interest only when the requested information gives the public insight into the Federal government's performance of its statutory duties.

As a result of the *Reporters Committee* decision, SSA has discontinued the practice of disclosing information from its files to epidemiological researchers.

Epidemiological research examines specific risk factors (such as exposure to chemical agents or specific medical treatments) that may cause disease by measuring the effect of these factors on a known population. For example, medical researchers may need to know which members of a research population have died or in which state they died (in order to follow-up on the cause of death). The information is usually requested by private researchers and colleges and universities conducting research on behalf of private entities.

*Explanation of provision*

The provision would require SSA, under certain circumstances, to disclose limited personally identifiable information for epidemiological research purposes only, and it would permit the Secretary of the Treasury to provide such information to SSA for purposes of complying with such requirement.

Under the provision, SSA would be required to comply with requests for information showing whether an individual is alive or deceased. However, the requestor must meet two requirements: (1) the information must be for epidemiological or similar research which the Secretary has determined shows a reasonable promise of contributing to a national health interest; and (2) the requestor must agree to reimburse the Secretary for providing such information and agree to comply with limitations on safeguarding and rerelease or redisclosure of such information, as specified by the Secretary.

*Effective date*

The provision would be effective upon enactment.

14. PROHIBIT MISUSE OF SYMBOLS, EMBLEMS OR NAMES RELATED TO THE SOCIAL SECURITY ADMINISTRATION, HEALTH CARE FINANCING ADMINISTRATION, AND TREASURY DEPARTMENT

*Present law*

In 1988, Congress enacted a provision prohibiting the misuse of words, letters, symbols and emblems of the Social Security Administration (SSA) and the Health Care Financing Administration (HCFA). The purpose of the provision was to prohibit organizations from conveying the false impression to recipients of mailings or solicitations that the product was endorsed, approved, or authorized by SSA or HCFA.

The law permits the Secretary of Health and Human Services (HHS) to impose civil monetary penalties not to exceed \$5,000 per violation or, in the case of a broadcast or telecast, \$25,000 per violation. The total amount of penalties which may be imposed is limited to \$100,000 per year.

Amounts collected by the Secretary are deposited as miscellaneous receipts of the Treasury of the United States

There is no provision in present law prohibiting the use of titles, symbols, emblems, and names of the Department of the Treasury

and its (subsidiary agencies) in connection with advertisements, mailings, solicitations, or other business activities.

In May 1992, the Subcommittee on Social Security and the Subcommittee on Oversight held a joint hearing to examine the effectiveness of laws designed to prevent fraud through deceptive advertising and solicitation practices. Of particular interest to Members of the Subcommittees was the adequacy of section 1140 of the Social Security Act which prohibits the misuse of names, symbols and emblems of SSA and HCFA.

The Subcommittee heard testimony from the Commissioner of the Social Security Administration, and representatives from the Office of Inspector General, Department of Health and Human Services and United States Postal Inspector as well as State Attorney's General and State Aging Agencies. The hearing prompted development of a proposal to strengthen section 1140.

#### *Explanation of provision*

Numerous witnesses testified that the \$100,000 annual limit on the total amount of penalties that can be levied against individuals for violations of section 1140 did not serve as an adequate deterrent to groups who can take in millions of dollars each year by engaging in deceptive practices. The provision would eliminate the provision in section 1140 which provides for an annual cap on penalties, to allow the Secretary to set fines at a level which is both reasonable and would provide a strong deterrent to organizations and individuals engaged in deceptive mailings and other violations of section 1140.

The provision would define a "violation" with regard to mailings as each individual piece of mail in a mass mailing. Regulations promulgated by the HHS Inspector General treat each piece of mail addressed to specific individuals as a violation. However, the regulations define an entire mass mailing addressed to "resident" as only one violation. The provision would strengthen the deterrent against deceptive mailings by making each piece a violation.

Section 1140 would be amended to include the use of names, letters, symbols or emblems of the Department of Health and Human Services as protected items.

The provision would amend current law, which prevents a person from using names and symbols in a manner which such person "knows or should know would convey a false impression" of a relationship with SSA, HCFA, or HHS, to provide an alternate standard. In addition, to the above current standard, the provision would add a prohibition against the use of the names or symbols in a manner which "reasonably could be interpreted or construed as conveying" a relationship to SSA, HCFA, or HHS.

In addition the provision would repeal the present-law requirement that the Department of Health and Human Services obtain a formal declination from the Department of Justice (DOJ) before pursuing a civil monetary penalty case under section 1140. Since section 1140 is specific to activities related to agencies within the Department of Health and Human Services, there is no danger of overlap with other Department of Justice actions. Moreover, the Department of Justice has shown no interest in pursuing actions

in this area. Clearance from DOJ has only delayed the assessment of penalties.

The provision would provide that penalties collected by the Secretary for violations of section 1140 would be deposited in the Old-Age and Survivors Insurance Trust Fund.

In response to numerous complaints from the public generally and concerns expressed by hearing witnesses regarding organizations that offer to provide individuals with Social Security forms for a fee, the provision would require groups to receive approval from SSA in order to engage in these activities. The provision would stipulate that no person may reproduce, reprint, or distribute for a fee any form, application, or other publication of the Social Security Administration unless it has obtained specific written authorization for such activity in accordance with regulations prescribed by the Secretary.

The provision would provide that any disclaimer found on a mailing or other item would not provide a defense against an action for violation of section 1140. Many consumers do not read, or cannot read, disclaimers on mass mailings. Similarly, disclaimers in other forms of media may not be heard or understood by the consumer. Thus, the provision would provide that any determination of whether there is a violation of section 1140 shall be made without regard to a disclaimer.

The HHS Secretary would be required to report annually to Congress detailing the number of complaints of deceptive practices received by SSA, the number of cases in which SSA sent a notice of violation of this section to an individual requesting that individual cease misleading activities, the number of cases referred by SSA to the HHS IG, the number of investigations undertaken by the HHS IG, the number of civil monetary penalties formally proposed by the HHS IG in a demand letter, the total amount of civil monetary penalties assessed during the year, and the total amount of civil monetary penalties deposited in the OASI trust fund during the year. In addition, reflecting the view of Committee Members that every individual should be afforded due process under the law, the Secretary would be required to report to the Committee the number of hearings requested by the respondents and the disposition of these hearings.

Finally, the provision would clarify that the stipulations of section 1140 would continue to be enforced by the Office of Inspector General of the Department of Health and Human Services. The Committee expects that SSA and HCFA would continue their present practice of seeking voluntary compliance under the law before determining whether to refer cases to the Inspector General.

With regard to the Department of Treasury, the provision would prohibit the use in advertisements, solicitations, and other business activities of words, abbreviations, titles, letter, symbols, or emblems associated with the Department of Treasury (and services bureaus, offices or subdivisions of the Department, including the Internal Revenue Service) in a manner which could reasonably be interpreted as conveying a connection with or approval by the Department of Treasury. The prohibition would apply not only to official words, titles, abbreviations, initials, symbols and emblems, but also to colorable imitations thereof.

The proposal would establish a civil penalty of not more than \$5,000 per violation (or not more than \$25,000 in the case of a broadcast). In addition, the bill would establish a criminal penalty of not more than \$10,000 (or not more than \$50,000 in the case of a broadcast) or imprisonment of not more than one year, or both, or in any case in which the prohibition is knowingly violated. Any determination of whether there is a violation would be made without regard to the use of a disclaimer of affiliation with the Federal Government. The Secretary of the Treasury would be required to provide to the Committee on Ways and Means and the Committee on Finance, no later than May 1, 1996, a report on enforcement activities relating to the implementation of the provision.

*Effective date*

The provision would be effective upon enactment.

15. INCREASE IN PENALTIES FOR UNAUTHORIZED DISCLOSURE OF SOCIAL SECURITY INFORMATION

*Present law*

Each year, SSA receives and maintains earnings information, including the names and addresses of employers, on over 130 million working Americans in its computer system. Employers are required to file annually with the Social Security Administration copies of their workers' W-2 statements. The statements contain the worker's Social Security numbers and the amount of wages the workers received during the year. In addition, each SSA file contains an individual's birth certificate information, such as date of birth, father's name and mother's maiden name. For those receiving Social Security benefits, the file contains a current address and monthly benefit amounts.

During the mid-1980's, SSA developed an automated record-keeping system which made beneficiary records and worker earnings reports, previously stored and available only from SSA's central office in Baltimore, easily accessible to employees in over 1300 local offices and teleservice centers around the country.

In September 1993, the Subcommittee on Social Security held a hearing to examine allegations that employees of the Department of Health and Human Services (HHS) had sold confidential information from SSA files to individuals known as information brokers.

The United States Attorney from Newark, New Jersey, testified that in December 1991, following a two-year nationwide investigation, 24 individuals were arrested for engaging in schemes to buy and sell information from Government computer files. Among those arrested were employees of the Social Security Administration and the Department of Health and Human Services, Office of Inspector General (IG).

The Social Security Act includes provisions which prohibit the unauthorized disclosures of information contained in Social Security Administration files. The Act provides that any person who violates these provisions and makes an unauthorized disclosure can be found guilty of a misdemeanor and, upon conviction, punished by a fine not exceeding \$1,000 or by imprisonment not exceeding one year, or both.

*Explanation of provision*

The provision would stipulate that unauthorized disclosure of information and fraudulent attempts to obtain personal information under the Social Security Act would be made a felony. Each occurrence of a violation would be punishable by a fine not exceeding \$10,000 or by imprisonment not exceeding five years, or both.

*Effective date*

The provisions would be effective upon enactment.

## 16. COORDINATE DATES FOR FILING BENEFICIARY EARNINGS REPORTS

*Present law*

In general, individuals under age 70 who receive Social Security retirement or survivors' benefits must file an annual report of their earnings with the Social Security Administration for any taxable year in which their earnings or wages exceed the annual exempt amount of earnings under the Social Security earnings test. These reports are due to be filed by the same date as Federal income tax returns, the fifteenth day of the fourth month after the close of the taxable year (normally April 15). Individuals may be granted a reasonable extension of time for filing an earnings report if there is a valid reason for delay, but not more than 3 months. An extension of time for filing an income tax return may be granted for up to 4 months.

*Explanation of provision*

The time for which an extension could be granted for filing an earnings report would be increased to 4 months.

*Effective date*

The provision would be effective with respect to reports of earnings for taxable years ending on or after December 31, 1994.

## 17. EXTEND DISABILITY INSURANCE DEMONSTRATION PROJECTS

*Present law*

Section 505(a) of the Social Security Disability Insurance Amendments (P.L. 96-265), as extended by the Omnibus Budget Reconciliation Act of 1989 (P.L. 101-239) and the Omnibus Budget Reconciliation Act of 1990 (P.L. 102-508), authorizes the Secretary of Health and Human Services to waive compliance with the benefit requirements of titles II and XVIII for purposes of conducting work incentive demonstration projects to encourage disabled beneficiaries to return to work. The authority to waive compliance applies to projects initiated prior to June 10, 1993. A final report was due no later than October 1, 1993.

*Explanation of provision*

The Secretary's authority to initiate disability work incentive demonstration projects that waive compliance with benefit provisions (as provided in P.L. 96-265) would be extended through June 9, 1996. A final report on the projects would be due no later than October 1, 1996.

*Effective date*

The provision would be effective upon enactment.

18. AUTHORIZE CROSS-MATCHING OF SOCIAL SECURITY ACCOUNT NUMBERS AND EMPLOYER IDENTIFICATION NUMBERS OF THE DEPARTMENT OF AGRICULTURE

*Present law*

Under current law, the Department of Agriculture is allowed to collect and maintain a list of the names, Social Security numbers and employer identification numbers of the owners and officers of retail grocery stores which redeem food stamps. The list is used only to keep track of grocery store operators who have been sanctioned for violations under the Food Stamp Act.

*Explanation of provision*

The provision would permit the Department of Agriculture to share the list of names and identifying numbers with other Federal agencies for the purpose of investigating both incidents of food stamp fraud and violations of other Federal laws.

The Committee intends that the Department of Agriculture would use this authority to report to appropriate Federal agencies potential violations of other Federal laws discovered in the course of conducting investigations of food stamp fraud. For example, the Committee intends that the Department of Agriculture would be authorized to report to the Internal Revenue Service information relating to violations of Federal income tax laws.

*Effective date*

The provision would be effective upon enactment.

19. EXTEND ON PERMANENT BASIS GENERAL FUND TRANSFER TO RAILROAD RETIREMENT TIER 2 FUND

*Present law*

A portion of the railroad retirement tier 2 benefits are included in gross income of recipients (similar to the treatment accorded recipients of private pensions) for Federal income tax purposes. The proceeds from the income taxation of railroad tier 2 benefits received prior to October 1, 1992, have been transferred from the General Fund of the Treasury to the railroad retirement account. Proceeds from the income taxation of benefits received after September 30, 1992 remain in the General Fund.

*Explanation of provision*

The transfer of proceeds from the income taxation of railroad retirement tier 2 benefits from the General Fund of the Treasury to the railroad retirement account would be made permanent.

*Effective date*

The provision would be effective for income taxes on benefits received after September 30, 1992.

20. AUTHORIZE USE OF THE SOCIAL SECURITY NUMBER AS THE CLAIM IDENTIFICATION NUMBER FOR WORKERS' COMPENSATION CLAIMS FILED WITH THE DEPARTMENT OF LABOR

*Present law*

The Privacy Act of 1974 prohibits a Federal agency from using the Social Security number as an identification number unless it is specifically permitted by statute.

The Department of Labor, which administers the Federal Employees' Compensation Act (FECA) and the Longshore and Harbor Workers' Compensation Act (LHWCA) and its extensions, would like the statutory authority to utilize Social Security numbers to identify claimants. The Department believes that using an individual's Social Security number as an identifier will assist it in preventing duplicate claims, identifying fraud and eliminating deceased beneficiaries from the rolls.

*Explanation of provision*

The provision would amend section 205 of the Social Security Act to permit the Department of Labor to utilize Social Security numbers as the claim identification number for workers' compensation claims.

*Effective date*

The provision would be effective upon enactment.

21. RETIREMENT ELIGIBILITY FOR FEDERAL EMPLOYEES TRANSFERRED TO INTERNATIONAL ORGANIZATIONS

*Present law*

During the past 30 years, Federal agencies have loaned employees for temporary periods of service to the technical and specialized agencies of the United Nations and other international organizations, allowing these employees to continue to receive United States Government retirement credit as an incentive.

The law specifically provides that Federal employees participating in the old Civil Service Retirement System are entitled to retain coverage rights and benefits under the Federal retirement system. Due to the definition of employment in the Social Security Act, however, employees covered under the new Federal Employees Retirement System (FERS) or the Foreign Service Pension System (FOPS) (which in general provide Federal employees hired on or after January 1, 1984 with both Social Security coverage and a supplemental government pension) may not continue to contribute to Social Security if they transfer to international organizations.

*Explanation of provision*

The provision would allow Federal Government employees participating in a retirement program which provides Social Security coverage to continue to pay into Social Security while on temporary assignment to an international organization. The loaning agency would continue to pay the employer's share of the FICA tax.

*Effective date*

The provision would apply with respect to service performed after the calendar quarter following the calendar quarter of enactment.

22. EXTENDING THE FICA TAX EXEMPTION AND CERTAIN TAX RULES TO INDIVIDUALS WHO ENTER THE UNITED STATES UNDER A VISA ISSUED UNDER SECTION 101(A)(15)(Q) OF THE IMMIGRATION AND NATIONALITY ACT

*Present law*

Prior to 1990, aliens who entered the United States for a limited period of time as part of a cultural exchange were issued a visa under section 101(a)(15)(J) of the Immigration and Nationality Act. Under the Internal Revenue Code, individuals who enter the country on a visa issued under section 101(a)(15)(J), (F), or (M), of the Immigration and Nationality Act are subject to certain Internal Revenue Code provisions which generally exclude such visa holders from the FICA, FUTA, and Railroad Retirement Act systems. For income tax purposes, the holder of such a visa may be treated as a "nonresident," certain of whose income is deemed to be derived from the conduct of a trade or business in the United States.

As part of the Immigration Act of 1990, Congress created section 101(a)(15)(Q) of the Immigration and Nationality Act. Section 101(a)(15)(Q) provided for the issuance of visas to individuals who enter the country for a limited period as part of a cultural exchange. Because section 101(a)(15)(Q) is not expressly cross-referenced in the Internal Revenue Code, individuals entering the United States under such a visa are not eligible for treatment under the Internal Revenue Code provisions described above.

*Explanation of provision*

The proposal would add a reference to section 101(a)(15)(Q) in the Internal Revenue Code cross-references to section 101(a)(15)(J). As a result, individuals entering the United States under a program described in section 101(a)(15)(Q) would be eligible for Internal Revenue Code treatment, such as exclusion from the FICA system, now afforded to individuals entering the United States under a visa issued pursuant to section 101(a)(15)(J).

*Effective date*

The provision would take effect with the calendar quarter following the date of enactment.

23. STUDY RISING COST OF DISABILITY INSURANCE BENEFITS

*Present law*

In their 1993 and 1994 annual reports to Congress, the Social Security Board of Trustees reported that, under intermediate economic assumptions, the Disability Insurance Trust Fund would become insolvent during 1995. To address this problem, the Trustees recommended a reallocation of the Social Security payroll tax rate from the OASI Trust Fund to the DI Trust Fund. The Board's recommendation was first approved by the House as part of H.R.

2264, the Omnibus Budget Reconciliation Act of 1993, but was deleted in conference at the insistence of the Senate. On April 28, 1994, the Committee on Ways and Means again approved the Board's recommendation as part of H.R. 4278.

In addition to the reallocation, the Board recommended that the best possible research be undertaken to establish whether higher-than-expected DI program costs are a temporary trend or longer-term phenomenon.

*Explanation of provision*

The Secretary of Health and Human Services would be required to conduct a comprehensive study of the reasons for rising costs in the Disability Insurance program. The study would determine the relative importance of: (a) increased numbers of applications for benefits, (b) higher rates of benefit allowances, and (c) decreased rates of benefit terminations in increasing DI program costs. It would also identify, to the extent possible, underlying social, economic, demographic, programmatic, and other trends responsible for changes in DI applications, allowances, and terminations. No later than December 31, 1994, the Secretary would be required to issue a report to the House Committee on Ways and Means and the Senate Committee on Finance summarizing the results of the study and, if appropriate, making legislative recommendations.

*Effective date*

The study would be due no later than December 31, 1994.

24. COMMISSION ON CHILDHOOD DISABILITY

*Present law*

No provision.

*Explanation of provision*

The Secretary would be directed to appoint a Commission on the Evaluation of Disability in Children, consisting of 15 members including recognized experts in relevant fields of medicine; recognized experts in psychology, education and rehabilitation, law or administration of disability programs; and other experts determined appropriate by the Secretary.

The Commission would conduct a study, in consultation with the National Academy of Sciences, on the effect of the current Supplemental Security Income definition of disability, as it applies to children under the age of 18 and their receipt of services, including the effect of using an alternative definition. The Commission would summarize the results of this study in a report due to the Committees on Finance and Ways and Means, due no later than November 30, 1995. The Commission will terminate December 31, 1996.

*Effective date*

The provision would take effect with the calendar quarter following the date of enactment.

25. DISREGARD DEEMED INCOME AND RESOURCES OF INELIGIBLE SPOUSE WHEN DETERMINING CONTINUED ELIGIBILITY UNDER SECTION 1619(B)

*Present law*

Under section 1619(a) of the Social Security Act, SSI benefits continue for those working and earning above the substantial gainful activity level, which is currently \$500 per month, as long as there is no medical improvement in the disabling condition. Benefits decline at a rate of \$1 for each additional \$2 earned after disregarding the first \$65 of earned income and the first \$20 of unearned income. In general, the point at which a recipient, who has at least \$20 in monthly unearned income, would be ineligible for cash SSI benefits in a month would be the sum of \$85 plus twice the sum of the Federal benefit and State supplement, if any. In 1994, this "breakeven point" for an individual was \$977 per month without a State supplement. For States with a supplement, the breakeven point increases by \$2 for every \$1 in State supplement.

Under section 1619(b), SSI recipients can continue on Medicaid even if their earnings cause their income to exceed the breakeven point and they no longer receive cash SSI benefits. In some States, so-called 209(b) States, this does not apply. However, in most States, Medicaid continues as long as the SSI recipient: (1) continues to be blind or disabled; (2) except for earnings, continues to meet all of the eligibility requirements; (3) is seriously inhibited from continuing work by termination of eligibility of Medicaid; and (4) has earnings insufficient to provide a reasonable equivalent to cash SSI benefits, Medicaid, and publicly funded attendant care that would have been available if he or she did not have earnings.

In making determinations on the fourth criterion above, SSA compares the individual's gross earnings to a "threshold" amount. The threshold amount is the sum of the breakeven level for gross earnings of cash benefits for an individual with no other income living in his or her own household plus the average Medicaid expenditures for disabled SSI cash recipients for the State of residence. If the recipient's gross earnings exceeds the threshold, an individualized threshold is calculated which considers the person's actual Medicaid use, State supplement rate, and publicly funded attendant care. In other words, under the fourth criterion Medicaid eligibility continues until the individual's earnings reach a higher plateau which takes into account the person's ability to afford medical care, as well as his or her normal living expenses.

An eligible spouse's income and resources are deemed to include the income and resources of his or her ineligible spouse with whom he or she lives. In some cases, SSI recipients who are working and are eligible for Medicaid under section 1619(b) may become ineligible for Medicaid because they marry a person who has sufficient income to render the SSI recipient ineligible for Medicaid. In other cases, the SSI recipient's ineligible spouse might receive additional income which makes the SSI recipient ineligible for Medicaid under the deeming rules.

*Explanation of provision*

An SSI recipient benefiting from section 1619(b) work incentives would be allowed to retain Medicaid eligibility through disregarding: (1) his or her ineligible spouse's net income up to twice the eligible spouse's "threshold amount;" and (2) the ineligible spouses resources up to the State's spousal impoverishment resource amount. Under current regulations, twice the "threshold amount" would vary from as little as about \$22,000 to as much as about \$63,000 annually and the spousal impoverishment resource limits would vary from a minimum of \$14,532 to a maximum of \$72,660.

*Effective date*

The provision would take effect October 1, 1995.

26. PLANS FOR ACHIEVING SELF-SUPPORT NOT DISAPPROVED WITHIN 60 DAYS TO BE DEEMED APPROVED

*Present law*

Under a plan to achieve self-support (PASS) certain income and resources are not taken into account in determining eligibility for or the amount of SSI benefits. An approved PASS allows a person who is blind or disabled to set aside the income and resources needed to achieve a work goal. The funds set aside can be used to pay for education, vocational training, or starting a business. The recipient must have a feasible work goal, a specific savings and spending plan, and must provide for a clearly identifiable accounting for the funds which are set aside. The individual must then follow the plan and negotiate revisions as needed.

SSA regulations provide the basic rules for a PASS. Under these rules, the individually designed plan can be for an initial period of at most 18 months, but an 18-month extension can be obtained. For participants engaged in lengthy education or training programs, an additional 12-month extension can be obtained. All plans must be approved by SSA before the income and resource exclusions can be excluded. If the recipient attains his or her goal, fails to follow the plan, or time expires, the income and resource exclusions are again countable.

*Explanation of provision*

A plan for achieving self-support (PASS) would be deemed to be approved if SSA has not acted upon a recipient's application for a PASS within 60 days of the application for the PASS.

*Effective date*

The provision would take effect January 1, 1995.

27. EXPANSION OF PLANS FOR ACHIEVING SELF-SUPPORT

*Present law*

A PASS allows an SSI recipient to shelter income and resources from limits if the funds are set aside to help him or her achieve a work goal. Funds may be set aside for education, vocational training, or starting a business.

*Explanation of provision*

Plans for achieving self-support would be expanded to include housing goals in addition to the current work goals under a five year demonstration.

*Effective date*

The provision would take effect January 1, 1995.

28. REGULATIONS REGARDING COMPLETION OF PLAN FOR ACHIEVING  
SELF-SUPPORT

*Present law*

Under current PASS regulations, an SSI recipient with a PASS may be eligible for its income and resource exclusions for 18 months, followed by two possible extensions of 18 and 12 months, respectively. An individual involved in a lengthy education program, could receive a pass for up to 4 years.

*Explanation of provision*

SSA would be required to take into account individual needs in determining the time limit on a PASS.

*Effective date*

The provision would take effect January 1, 1995.

29. TREATMENT OF CERTAIN GRANT, SCHOLARSHIP, OR FELLOWSHIP  
INCOME

*Present law*

Grant, scholarship, and fellowship income are treated as unearned income. The portion of this kind of income that is received for use in paying the cost of tuition and fees at any educational institution is excluded from income.

*Explanation of provision*

Grant, scholarship, and fellowship income, not used to pay for tuition and fees, would be treated as earned income.

*Effective date*

Applies to eligibility determinations for any month beginning after the second month following the month of enactment.

30. SSI ELIGIBILITY FOR STUDENTS TEMPORARILY ABROAD TO FULFILL  
DEGREE REQUIREMENTS

*Present law*

A recipient who is outside the United States for a full calendar month or more and who is not a child living outside the United States with a parent in the military service, is not eligible for SSI benefits for such month or months. A person who has been outside the United States for 30 consecutive days or more is not considered to be back until he or she has spent 30 consecutive days in the United States. After an absence of 30 consecutive days, SSI eligibility may resume effective with the day following the 30th day of

continuous presence in the United States, if the individual continues to meet all other eligibility criteria.

*Explanation of provision*

SSI recipients who travel outside the United States for the purpose of fulfilling an educational requirement which will result in improved employment potential would be exempt from the calendar month and 30-day time limit.

*Effective date*

The provision would take effect January 1, 1995.

31. DISREGARD OF COST-OF-LIVING INCREASES FOR CONTINUED ELIGIBILITY FOR WORK INCENTIVES

*Present law*

Under the so-called Pickle amendment, State Medicaid plans are required to provide medical assistance to an individual if he or she: (1) simultaneously received both Social Security and SSI in some month after April 1977; (2) is currently eligible for and receiving OASDI benefits; (3) is currently ineligible for SSI; and (4) receives income that would qualify him or her for SSI after deducting all OASDI cost-of-living adjustment increases received since the last month in which he or she was eligible for both OASDI and SSI. The provision protects the individual against the loss of Medicaid coverage in many States because of a cost-of-living increase in Social Security benefits.

*Explanation of provision*

The protection against the loss of Medicaid coverage because of a cost-of-living increase in Social Security benefits would be extended to those no longer receiving cash SSI but who are receiving Medicaid coverage under section 1619(b) of the Social Security Act.

*Effective date*

Applies to eligibility determinations for months after the calendar year 1994.

32. EXPAND THE AUTHORITY OF SSA TO PREVENT, DETECT, AND TERMINATE FRAUDULENT CLAIMS FOR SSI BENEFITS

a. *Prevention of fraud in the SSI program by translators of foreign languages*

*Present law*

No provision.

*Explanation of provision*

The Board would be required to obtain a certification, under penalty of perjury, from any third-party translator who accompanies an SSI applicant or recipient, swearing to the accuracy of the translation. The certification would also include the translator's characterization of the relationship between the translator and the applicant/recipient. For example, the translator might be the neighbor of the applicant/recipient, a middleman who has an oral or written

contractual relationship covering a myriad of services including translating, or a translator receiving a fee for the assistance provided. If a translator does not provide this certification, the Board would be required to consider any information provided by an applicant/recipient, through that translator, as unreliable. Where a certification is provided, the Board would continue to exercise its authority, under current law, to determine whether such information is reliable. If it is later discovered that either the translation was inaccurate or that the translator misrepresented their relationship on the certification, then the translator can be charged by law enforcement officials with the felony of providing a false statement to the government.

*b. Civil money penalties in SSI cases involving fraud*

*Present law*

Federal law provides broad authority for imposing civil penalties against persons who submit fraudulent claims to the Government. There are two applicable Federal statutes. The Civil False Claims Act (CFCA) requires the Government to use the normal judicial process, whereby the Department of Justice initiates a civil action in Federal Court to impose a penalty. The Program Fraud Civil Remedies Act (PFCRA) authorizes an administrative process under which Federal agencies may impose penalties. These statutes are intended to address fraud from a Government-wide perspective, and the process of imposing penalties can be complex and time-consuming. Further, the PFCRA is restricted to initial applications for benefits, in some circumstances, which limits its usefulness for SSI purposes.

*Explanation of provision*

The Board would have the same authority to impose civil penalties in SSI cases as the Secretary of HHS now has under sections 1128 and 1128A of the Social Security Act involving false claims in the Medicare and Medicaid programs. It would give the Board direct authority, after approval by the Department of Justice, to impose civil penalties when an individual or entity has been involved in submitting or causing to be submitted any false statement under the SSI program.

Each offense involving the SSI program would be subject to a penalty of not more than \$5,000 and an assessment, in lieu of damages, of not more than twice the amount of benefits paid as a result of the false statement. In addition, medical providers or physicians who commit such offenses with respect to the SSI program would be subject to exclusion from participation in the Medicare and Medicaid programs.

The process would be similar to that used under section 1128A with respect to false claims in the Medicare and Medicaid programs. The Board would initiate and investigate cases, refer proposed actions to the Department of Justice for approval before proceeding, and adjudicate and impose penalties, assessments, or exclusions. As with section 1128A, any person adversely affected by a determination of the Board could obtain a review of such determination in the United States Court of Appeals. The amendment

would also provide, as in current section 1128, that an action solely to exclude a medical provider or physician, from participation in the Medicare and Medicaid programs could be undertaken and implemented without referral to the Department of Justice.

*c. SSI Fraud Considered a Felony*

*Present law*

SSI fraud is punishable by a fine of no more than \$1,000,000 or a prison term of no more than one year, a misdemeanor.

*Explanation of provision*

SSI fraud would be punishable by a fine as determined under the general criminal fine statutes, by a prison term of not more than five years, or both. This provision conforms the specific crime of SSI fraud to the criminal sanctions currently available for Social Security Disability Insurance fraud.

*d. Authority to redetermine eligibility in disability cases if fraud is involved and to terminate benefits if there is insufficient reliable evidence of disability*

*Present law*

SSA is only permitted to terminate SSI benefits under well-defined conditions, unless the benefits were obtained fraudulently. The statute provides no guidance on the use of this authority. SSA has very little experience with this provision and has not established clear procedures to redetermine eligibility for SSI benefits in cases involving fraud.

*Explanation of provision*

The Board would be required to proceed immediately to redetermine eligibility in SSI cases involving fraud unless a U.S. Attorney or equivalent State prosecutor, as coordinated by the OIG, SSA, certifies, in writing, that to do so would create a substantial risk of jeopardizing any current or anticipated criminal proceeding. When redetermining eligibility, the Board would be required to disregard any unreliable evidence of eligibility, such as application forms completed by middlemen, or medical reports submitted by medical professionals who have been found to have been involved in fraudulent schemes intended to obtain SSI benefits for ineligible individuals.

*e. Availability of recipient identifying information from the Inspector General, Social Security Administration*

*Present law*

There is no current statutory requirement for the OIG to provide SSI recipient identifying information obtained during a criminal investigation to the SSA for administrative action. Such identifying information is transmitted to the SSA at such time as the OIG believes it appropriate and often not until the conclusion of a criminal investigation or a Federal or State criminal prosecutorial process. Consequently, SSI benefits continue to be paid to individuals under

active investigation or prosecution for having fraudulently obtained SSI benefits through a variety of illegal schemes.

*Explanation of provision*

Enforcement officers of the SSA Office of the Inspector General would be required to disclose to the Board recipient identifying information at such time as they have reason to believe that any individual, or group of individuals, have secured SSI benefits in a fraudulent manner. The OIG should request this information from the appropriate State fraud investigative units, and the State units should routinely provide it.

Following the initial receipt, or discovery during the course of a criminal investigation, of information that an individual or individuals may have fraudulently obtained SSI benefits, the OIG would undertake such steps as necessary to determine the validity, veracity and viability of such information. The requirement to disclose that information to the Board for their administrative action would occur at the point in the preliminary OIG inquiry or criminal investigation that the OIG has reason to believe that an individual or individuals have fraudulently obtained SSI benefits.

If at the time of discovery, or at any time during the course of a criminal investigation or prosecution, a U.S. Attorney or State prosecutor who has jurisdiction to file a criminal action against any of the parties involved in the fraud, determines that disclosure of SSI recipient information by the OIG to the Board would seriously jeopardize the investigative or prosecutorial process, the U.S. Attorney or State prosecutor would be able to request, in writing, that such disclosure be withheld.

In the event that the risk to the criminal case is of equal degree regarding all or a group, of the related recipients, any such request by the U.S. Attorney or State prosecutor would not need to be specific as to each and every recipient. Thus, a request identifying the OIG case number, case name, or operational name or the prosecutorial case number, and, if varying degrees of risk are associated with different groups of related recipients, a description of the group to be exempted, would exempt all recipient identifying information, relating to either the entire case or the appropriate group, known or discovered during the course of the criminal inquiry or particular operation from disclosure to the SSA until such time as the risk to the criminal case becomes less substantial.

*f. Authority to use available pre-admission immigrant and refugee medical information*

*Present law*

No provision.

*Explanation of provision*

The Board would be required to request the medical information from the Immigration and Naturalization Service, and the Centers for Disease Control, which is collected during their physical and mental examinations of candidates for admission into the United States.

The Board would also be required to consider this information, if found to be relevant, under the following two circumstances. First, if an application is pending, the information would be considered when determining eligibility. Second, if benefits have been awarded pending receipt of the information, The Board would be required to determine whether that information is so inconsistent with evidence provided during the application process as to form a reason to believe fraud was involved in the application for benefits.

*g. Annual reports on reviews of SSI cases*

*Present law*

No provision.

*Explanation of provision*

The Board would be required to annually report to the Committee on Ways and Means and the Committee on Finance on the extent to which it has conducted reviews of SSI cases, and the extent to which the cases reviewed involved a high likelihood or probability of fraud. The report should contain specific supporting information, such as, the number of reviews conducted, the nature of those reviews, the reason for the review, a description of any fraudulent activity involved, and the outcome of the review.

*h. Effective date*

In general, the provision would take effect on October 1, 1994. The provisions dealing with civil monetary penalties in SSI cases involving fraud, with the treatment of SSI fraud as a felony, and with annual reports of reviews of SSI cases would be effective upon enactment.

33. DISABILITY REVIEWS FOR CHILDREN REACHING 18 YEARS OLD

*Present law*

A needy child under the age of 18 years old who has an impairment of comparable severity with that of an adult may be considered disabled and eligible for SSI benefits. To be found disabled, a child must have a medically determinable impairment that substantially reduces his or her ability to independently, appropriately, and effectively engage in age-appropriate activities. This impairment must be expected to result in death or to last for a continuous period of at least 12 months.

Under the adult disability determination process, individuals whose impairments do not "meet or equal" the listings of impairments in regulations are subjected to an assessment of residual functional capacity. SSA determines whether adults are able to do their past work or whether they are able to do any substantial gainful work. If they cannot do either one, then they are disabled.

Under the disability determination process for children, individuals whose impairments do not "meet or equal" the listings of impairments in regulations are subjected to an individualized functional assessment. This assessment examines whether the children can engage in age-appropriate activities effectively. If it is found that the children's impairments are of comparable severity to an

adult's, without assessing past work or ability to do substantial gainful work, the children are disabled.

*Explanation of provision*

SSA would be required to reevaluate under adult disability criteria the eligibility of children receiving SSI after they reach 18 years old and before they are 19 years old.

*Effective date*

Applies to recipients attaining the age of 18 years old in or after the ninth month following the month of enactment.

34. CONTINUING DISABILITY REVIEWS FOR ALL SSI RECIPIENTS

*Present law*

Title II of the Social Security Act requires the Secretary of Health and Human Services to conduct periodic continuing disability reviews (CDRs) of disabled beneficiaries. These reviews are aimed at protecting the Social Security Trust Funds by identifying ineligible individuals and promptly terminating their benefits. For those beneficiaries whose impairments are not permanent, CDRs must generally be performed every three years. Beneficiaries with permanent disabilities receive CDRs at such times as the Secretary determines appropriate.

CDRs are funded as part of the Social Security Administration's administrative budget, which is subject to annual appropriations. Due to limited administrative funding and a sharp increase in disability applications, SSA has fallen behind in performing mandated reviews in recent years. Approximately 1.2 million reviews are now overdue. The SSA Office of the Actuary has estimated that the agency's failure to perform mandated CDRs from 1990 through 1993 will result in a net loss to the Social Security Trust Funds of \$1.4 billion by 1997.

*Explanation of provision*

The provision would require the Secretary to conduct continuing disability reviews on all SSI recipients.

*Effective date*

The provision would take effect October 1, 1995.

35. TECHNICAL CORRECTIONS

*Present law*

Title II of the Social Security Act contains a number of typographical errors, erroneous references, circular cross references, inconsistent margination, incorrect punctuation, and references to outdated versions of the Internal Revenue Code. In addition, present law includes certain inconsistent statutory provisions.

*Explanation of provision*

Technical changes would be made to correct inconsistencies in provisions relating to fees for claimant representatives, rounding procedures for indexing certain program amounts, and deemed av-

erage total wages, among others. These corrections would not change the meaning of any section of the Social Security Act.

*Effective date*

In general, the provision would be effective upon enactment.

**III. Vote of the Committee**

In compliance with clause 2(1)(2)(B) of rule XI of the Rules of the House of Representatives, the following statement is made: the bill, H.R. 4277, was ordered favorably reported to the House of Representatives on May 4, 1994, by voice vote.

**IV. Budget Effects of the Bill**

**A. COMMITTEE ESTIMATE OF BUDGET EFFECTS**

In compliance with clause 7(a) of rule XIII of the Rules of the House of Representatives, the following statement is made: the Committee agrees with the estimate prepared by the Congressional Budget Office (CBO) which is included below.

**B. STATEMENT REGARDING NEW BUDGET AUTHORITY AND TAX EXPENDITURES**

In compliance with clause 2(1)(3)(B) of rule XI of the Rules of the House of Representatives, the Committee states that H.R. 4277 does not require any new budget authority nor create additional tax expenditures.

**C. COST ESTIMATE PREPARED BY THE CONGRESSIONAL BUDGET OFFICE**

In compliance with clause 2(1)(3)(C) of rule XI of the Rules of the House of Representatives requiring a cost estimate prepared by the Congressional Budget Office, the following report prepared by CBO is provided.

U.S. CONGRESS,  
CONGRESSIONAL BUDGET OFFICE,  
*Washington, DC, May 12, 1994.*

Hon. DAN ROSTENKOWSKI,  
*Chairman, Committee on Ways and Means,  
House of Representatives, Washington, DC.*

DEAR MR. CHAIRMAN: The Congressional Budget Office (CBO) has prepared the enclosed cost estimate for H.R. 4277, the Social Security Administrative Reform Act of 1994, as ordered reported by the Committee on Ways and Means on May 4, 1994. The bill would establish the Social Security Administration as an independent agency and make other improvements in the old-age, survivors, and disability insurance programs.

Enactment of H.R. 4277 would affect direct spending and receipts and thus would be subject to pay-as-you-go procedures under section 252 of the Balanced Budget and Emergency Deficit Control Act of 1985.

If you wish further details on this estimate, we will be pleased to provide them.

Sincerely,

JAMES L. BLUM  
(for Robert D. Reischauer, Director).

CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

1. Bill number: H.R. 4277.
2. Bill title: Social Security Administrative Reform Act of 1994.
3. Bill status: As ordered reported by the Committee on Ways and Means on May 4, 1994.
4. Bill purpose: To establish the Social Security Administration as an independent agency and to make other improvements in the old-age, survivors, and disability insurance program.
5. Estimated cost to the Federal Government:

(By fiscal year, in millions of dollars)

	1995	1996	1997	1998	1999
<b>Revenues:</b>					
On-budget .....	-2	-2	-2	-2	-2
Off-budget .....	-11	-20	-21	-21	-21
<b>Total .....</b>	<b>-13</b>	<b>-22</b>	<b>-23</b>	<b>-23</b>	<b>-23</b>
<b>Direct Spending:</b>					
On-budget .....	-22	-31	-66	-721	-1,094
Off-budget .....	-65	-1	46	-114	-349
<b>Total .....</b>	<b>-87</b>	<b>-32</b>	<b>-20</b>	<b>-835</b>	<b>-1,443</b>
<b>Deficit:</b>					
On-budget .....	-20	-29	-64	-719	-1,092
Off-budget .....	-54	19	67	-93	-328
<b>Total .....</b>	<b>-74</b>	<b>-10</b>	<b>3</b>	<b>-812</b>	<b>-1,420</b>
Estimated authorization of appropriations .....	21	51	90	129	158
Estimated outlays .....	21	51	90	129	158

Note—Details may not add to totals because of rounding.

The costs of this bill fall primarily within budget functions 550, 570, and 650.

**Basis of Estimate:** H.R. 4277 would establish the Social Security Administration as an independent agency, restrict benefits paid to persons with disabilities based upon drug or alcohol additions, alter the manner by which continuing disability reviews are funded, and make numerous other changes in the Social Security and Supplemental Security Income (SSI) programs. Provisions with budgetary effects of less than \$500,000 per year are excluded from the discussion below. The estimate is based on the assumption that the bill would be enacted on September 30, 1994.

**Section 101-109. Social Security as An Independent Agency.** The bill would remove the Social Security Administration (SSA) from the Department of Health and Human Services (HHS) and establish SSA as an independent agency. The policies of the agency would be determined by a full-time, three-member board appointed by the President, with no more than two board members from one political party. The bill creates the position of executive director who would oversee the daily operations of the agency, and who would ensure that the policies set by the board are implemented.

The estimated cost of these sections of the bill, which comprise title I, is \$13 million over the 1995–1999 period. Because the bill allows one year to complete the transition process, the costs in fiscal 1995 are less than \$100,000 and involve only pay raises for the executive director (now the commissioner) and the deputy executive director (now the deputy commissioner). The costs after 1995 result primarily from establishing new offices for the board members and for a beneficiary ombudsman, as well as new positions within the agency for an inspector general, a general counsel, and a chief administrative law judge. These costs are estimated to total about \$3 million annually, beginning in 1996.

H.R. 4277 would transfer to the new independent agency the positions currently used by the Secretary of HHS in overseeing SSA. Because these positions would be eliminated within HHS, this transfer would have no budgetary effect.

*Section 201. Restrictions on Benefits for Substance Abusers.* H.R. 4277 would place new requirements on benefits to individuals receiving Social Security payments based on disabilities involving drug or alcohol addiction. It would also put new limitations on payments to substance abusers in the SSI program.

The bill would require that all recipients whose addiction is a material factor in the Secretary of HHS's determination that the person is disabled would face five new requirements. The beneficiary could not longer receive benefits directly, but rather they would be paid to a representative who would be responsible to ensure that the benefits would be used in the best interest of the disabled person. (Although many beneficiaries now are paid through a go-between, this is not required. The bill would mandate the use of intermediaries, called representative payees, in substance abuse cases.) Beneficiaries with substance abuse problems would not be allowed to receive any past-due benefits as a lump-sum payment, but rather the retroactive benefits would be paid out at the rate of roughly one month's worth of benefits at a time. H.R. 4277 also would require that the Secretary establish a referral, monitoring, and testing agency that would seek treatment programs for the beneficiaries who are substance abusers, monitor their compliance with the treatment program, and periodically test the recipient for continuing substance abuse problems. Any beneficiary found to be out of compliance with the treatment program would become ineligible to receive benefits during the noncompliance period. This period would include a number of months after the individual rejoins the treatment regimen, with the number of months increasing with the number of episodes of noncompliance. Finally, after receiving benefits for three years, benefit payment to substance abusers would be terminated unless the individual can demonstrate to the satisfaction of the Secretary that the disability is not dependent on the finding of substance abuse.

Some of the changes that would be applied to Social Security recipients are already required of SSI recipients with addictions, but others would be new. Currently, SSI recipients who have substance abuse problems that materially contribute to the Secretary's determination of disability are required to be paid through a second party—although the bill would set new standards for determining the beneficiary's representative—and are subject to the referral,

monitoring, and testing provisions of H.R. 4277. The non-compliance penalties in the bill are stricter than those under current law. The new provisions limit SSI benefits for substance abusers to three years and require the payment of lump-sum benefits over a number of months.

CBO estimates that these new restrictions on disability payments would save \$886 million in Social Security benefits and \$562 million in SSI benefits over the next five years. (See Table 1.) In addition, terminations of cash benefits would also trigger losses of health care benefits, resulting in savings of \$642 million in Medicare and \$440 million in Medicaid over the next five years. Implementation of the new restrictions, however, also would require that significant additional administrative resources be allocated to these new functions. The costs of the representative payees would total \$116 million in Social Security and \$40 million in SSI over the 1995-1999 period—amounts that would be subject to discretionary spending limits under the Balanced Budget and Emergency Deficit Control Act of 1985. An additional \$399 million in Social Security outlays and \$5 million in SSI outlays would be for referral and monitoring functions, outlays that would be considered direct spending. (Although the Social Security outlays would be direct spending, these monies are specifically exempt from the pay-as-you-go budgetary rules.)

TABLE 1.—DETAILS OF FEDERAL GOVERNMENT COSTS OF H.R. 4277

[By fiscal year, in millions of dollars]<sup>1</sup>

	1995	1996	1997	1998	1999	Total
Title I—Establish Social Security Administration as an Independent Agency:						
Subject to appropriation <sup>2</sup> .....	( <sup>3</sup> )	3	3	3	4	13
Title II—Miscellaneous improvements to the Old-age, Survivors, and Disability Insurance (OASDI) Program:						
201 Restrictions on benefits based on disability of substance abusers:						
OASDI .....	-75	-43	-32	-230	-506	-886
SSI .....	-17	-9	-11	-244	-281	-562
Medicare .....	0	0	0	-198	-444	-642
Medicaid .....	0	0	0	-200	-240	-440
Offsets .....	2	1	1	25	27	56
Subtotal .....	-90	-51	-42	-847	-1444	-2474
Administrative costs subject to appropriation <sup>2</sup> :						
OASDI .....	4	14	24	33	41	116
SSI .....	( <sup>3</sup> )	( <sup>3</sup> )	( <sup>3</sup> )	20	20	40
Administrative costs not subject to appropriation <sup>4</sup> :						
OASDI .....	10	41	77	115	156	339
202 Issuance of physical documents in the form of bonds, notes, or certificates to Social Security Trust Funds:						
Subject to appropriation <sup>2</sup> .....	0	0	0	0	0	0
203 Requirement for telephone access:						
Subject to appropriation <sup>2</sup> .....	0	0	0	0	0	0
204 Expand FICA exemption for election workers:						
OASDI .....	-7	-15	-15	-15	-15	-66
HI revenue <sup>5</sup> .....	-2	-3	-3	-3	-3	-15
Subtotal .....	-9	-18	-18	-18	-18	-81
Income tax offset .....	1	2	2	2	2	8

TABLE 1.—DETAILS OF FEDERAL GOVERNMENT COSTS OF H.R. 4277—Continued

[By fiscal year, in millions of dollars]<sup>1</sup>

	1995	1996	1997	1998	1999	Total
Total net revenue .....	- 8	- 16	- 16	- 16	- 16	- 73
205 Use of Social Security numbers for juries:						
Subject to Appropriation <sup>2</sup> .....	0	0	0	0	0	0
206 Coverage for police and firefighters:						
OASDI revenue .....	0	0	(3)	(3)	(3)	(3)
HI revenue <sup>5</sup> .....	0	0	(3)	(3)	(3)	(3)
Total net revenue .....	0	0	(3)	(3)	(3)	(3)
207 Exemption for certain ministers:						
OASDI revenue .....	(3)	(3)	(3)	(3)	(3)	(3)
HI revenue <sup>5</sup> .....	(3)	(3)	(3)	(3)	(3)	(3)
Total net revenue .....	(3)	(3)	(3)	(3)	(3)	(3)
208 Totalization benefits and the windfall elim. provision:						
Direct spending .....	(3)	1	1	1	1	4
209 Exclusion of military reservists from application of the Government pension offset and windfall provisions:						
Direct spending .....	(3)	(3)	(3)	(3)	(3)	(3)
210 Repeal Facility-of-Payment Provision:						
Direct spending .....	0	0	0	0	0	0
Subject to appropriation <sup>2</sup> .....	0	- 3	- 3	- 3	- 3	- 12
211 Simplify computation of maximum family benefits when subsequent entitlement guarantee applies to PIA:						
Direct spending .....	(3)	(3)	(3)	(3)	(3)	(3)
212 Use of SSA information for epidemiological research:						
Subject to appropriation <sup>2</sup> .....	0	0	0	0	0	0
213 Prohibition on misuse of Social Security names, symbols, etc.:						
Subject to appropriation <sup>2</sup> .....	0	0	0	0	0	0
214 Unauthorized disclosure of Social Security information:						
Direct spending .....	(3)	(3)	(3)	(3)	(3)	(3)
Subject to appropriation <sup>2</sup> .....	(3)	(3)	(3)	(3)	(3)	(3)
215 Time extension for annual earnings report:						
Direct spending .....	0	0	0	0	0	0
Subject to appropriation <sup>2</sup> .....	0	0	0	0	0	0
216 Extend DI demonstration authority:						
Direct spending .....	0	0	0	0	0	0
217 Cross-matching Social Security account number information with Dept. of Agriculture:						
Subject to appropriation <sup>2</sup> .....	0	0	0	0	0	0
218 Certain transfers to the Railroad Retirement Account:						
Made permanent.						
Direct spending .....	0	0	0	0	0	0
219 Authorization for use of Social Security numbers by the Dept. of Labor for administration of Federal Workers' Compensation:						
Direct spending .....	0	0	0	0	0	0
Subject to appropriation <sup>2</sup> .....	0	0	0	0	0	0
220 Retirement eligibility for Federal employees transferred to international organizations:						
Off-budget revenue .....	(3)	(3)	(3)	(3)	(3)	1
On-budget revenue .....	(3)	(3)	(3)	(3)	(3)	(3)
Total net revenue .....	(3)	(3)	(3)	(3)	(3)	1
Subject to appropriation <sup>2</sup> .....	1	1	1	1	1	5

TABLE 1.—DETAILS OF FEDERAL GOVERNMENT COSTS OF H.R. 4277—Continued  
 [By fiscal year, in millions of dollars]<sup>1</sup>

	1995	1996	1997	1998	1999	Total
221 Extend FICA exemption to individuals who enter U.S. under a visa issued under section 101 of the Immigration and Naturalization Act <sup>6</sup> :						
Off-budget revenue .....	-4	-5	-6	-6	-6	-27
On-budget revenue <sup>2</sup> .....	-1	-1	-1	-1	-1	-5
Total net revenue .....	-5	-6	-7	-7	-7	-32
222 Commission on childhood disability:						
Subject to appropriation .....	1	1	( <sup>3</sup> )	0	0	2
223 Technical and clerical amendments:						
Subject to Appropriation <sup>2</sup> .....	0	0	0	0	0	0
224 Disregard deemed income and resources of ineligible spouse when determining eligibility for sect. 1619(b) .....	( <sup>3</sup> )					
225 Plans for achieving self-support .....	( <sup>3</sup> )					
226 Temporary authority to approve certain plans .....	( <sup>3</sup> )					
227 Regulations regarding completion of PASS .....	( <sup>3</sup> )					
228 Treatment of certain grant, scholarship, and fellowship income as earned income .....	( <sup>3</sup> )					
229 SSI eligibility for students temporarily abroad .....	( <sup>3</sup> )					
230 Disregard of cost-of-living increases for continued eligibility for work incentives .....	( <sup>3</sup> )					
231 SSI fraud prevention .....	( <sup>3</sup> )					
232 Disability review for children reaching 18 years old:						
SSI .....	-2	-5	-15	-25	-35	-82
Medicaid .....	-1	-5	-10	-20	-25	-61
Offsets .....	0	1	2	3	3	8
Subtotal .....	-3	-9	-23	-42	-57	-135
Administrative costs subject to appropriation <sup>2</sup> .....	5	10	25	25	25	90
233 Continuing disability reviews for SSI recipients:						
Direct spending:						
SSI .....	-2	-10	-20	-35	-55	-122
Medicaid .....	-2	-5	-15	-30	-50	-102
Offsets .....	0	1	2	4	5	13
Subtotal .....	-4	-14	-33	-61	-100	-211
Subject to appropriation .....	10	25	40	50	70	195
234 Technical corrections .....	0	0	0	0	0	0
Totals:						
Revenues:						
On-budget <sup>5</sup> .....	-2	-2	-2	-2	-2	-12
Off-budget .....	-11	-20	-21	-21	-21	-92
Total net .....	-13	-22	-23	-23	-23	-104
Direct spending totals:						
On-budget .....	-22	-31	-66	-721	-1094	-1934
Off-budget .....	-65	-1	-46	-114	-349	-483
Total .....	-87	-32	-20	-835	-1443	-2417
Direct spending excluding administrative costs not subj. to appropriations:						
On-budget .....	-22	-31	-66	-721	-1094	-1934
Off-budget .....	-75	-42	-31	-229	-505	-882
Total .....	-97	-73	-97	-950	-1599	-2816
Deficit effects—Direct spending minus revenues:						
On-budget <sup>5</sup> .....	-20	-29	-64	-719	-1092	-1922

TABLE 1.—DETAILS OF FEDERAL GOVERNMENT COSTS OF H.R. 4277—Continued  
 (By fiscal year, in millions of dollars)<sup>1</sup>

	1995	1996	1997	1998	1999	Total
Off-budget .....	- 64	- 22	- 10	- 208	- 484	- 790
Total .....	- 84	- 51	- 74	- 927	- 1576	- 2712
Outlays subject to appropriation:						
On-budget <sup>2</sup> .....	21	51	90	129	158	449
Off-budget .....	0	0	0	0	0	0
Total .....	21	51	90	129	158	449

<sup>1</sup> The bill is assumed to be enacted on Sept. 30, 1994.

<sup>2</sup> Under the FY 1994 Budget Resolution, administrative expenses of the OASDI program are considered on-budget because they fall under the discretionary spending limits.

<sup>3</sup> Indicates less than \$500,000.

<sup>4</sup> Administrative costs would not have effects that must be considered for the purposes of the Budget Enforcement Act.

<sup>5</sup> Effects on Hospital insurance revenues are included as on-budget to be consistent with the Budget Resolution for FY 1994.

<sup>6</sup> Preliminary estimate provided by the Joint Committee on Taxation.

Note.—Details may not add to totals due to rounding.

Source: Congressional Budget Office.

CBO also estimates that some beneficiaries losing their Social Security and SSI benefits would apply for and receive benefits from other public programs. Specifically, CBO estimates that added federal spending for Aid for Families with Dependent Children and food stamps would total \$56 million over the next five years.

These estimates are based upon assumptions of a rapidly growing number of Social Security and SSI recipients with substance abuse problems. In SSI, there were nearly 79,000 people receiving disability benefits in December 1993 where substance abuse materially contributed to the individual's disability. This figure compares to 54,000 one year earlier. Such growth is not expected to abate because more people with substance abuse problems are coming forward to seek benefits, and because SSA is identifying more claimants with these problems. CBO projects those with disabling drug and/or alcohol addictions to reach 135,000 in fiscal 1995 and 243,000 by 1999.

The data on the number of Social Security disability recipients with severe substance abuse are less clear. At the end of 1993, about 43,000 beneficiaries could be identified with a primary condition of substance abuse. Moreover, during calendar year 1993, there were 18,000 cases awarded Social Security disability benefits where the primary condition was drug or alcohol addiction, and another 10,000 where the secondary condition was indicated to be substance abuse. In some of these cases, however, the addiction

would not have been a material contributing factor for determining the beneficiary's disability. CBO has assumed that about three-quarters of those with primary or secondary conditions of addiction would actually be found to have the addiction as a material contributing factor. Based upon recent data on awards and discussions with SSA's Office of the Actuary, CBO expects that the number of persons receiving Social Security benefits under this new category would grow from 90,000 in 1995 to nearly 260,00 in 1999.

*Section 204. Expand FICA Exemption for Election Workers.* At state option, election workers paid less than \$100 per year are exempt from paying Social Security and Medicare payroll taxes on these earnings. The bill would increase that earnings exclusion to \$1,000 in January 1995, and would index this threshold by the increase in average wages beginning in 1996.

The net revenue loss for this provision would amount to \$8 million in 1995 and \$73 million for the 1995-1999 period. The net loss incorporates losses of Social Security and Medicare receipts of \$66 million and \$15 million respectively, partially offset by a gain in income tax receipts of \$8 million.

*Section 208. Totalization Benefits and the Windfall Elimination Provision.* Under current law, the U.S. can enter into pacts called totalization agreements with other countries that allow credit towards Social Security benefits for work outside the U.S. The payment is computed by prorating the benefit according to the number of years worked under the U.S. system. Nevertheless, when a person receives a pension from non-covered employment, the so-called windfall elimination provision applies and reduces the Social Security benefit payable to the worker. The effect of the windfall elimination provision is to eliminate some of the weighting in the benefit formula designed to benefit low earners. Consequently, some workers could be affected by both the proration from a totalization agreement and the windfall elimination provision.

This section nullifies the windfall elimination provision in cases where benefits are calculated under a totalization agreement. This provision is expected to increase benefit payments by less than \$500,000 in 1995 and by about \$1 million annually thereafter, with the five-year cost totalling \$4 million.

*Section 210. Repeal Facility-of-Payment Provision.* H.R. 4277 would repeal the current facility-of-payment provision, which permits SSA not to reduce one family member's benefits if the reduction simply would redistribute the benefits to other family members. The bill would affect situations where the maximum family benefit rule applies and all the recipients error-prone procedure, and uses up scarce administrative resources. Repeal of the provision would be effective on December 31, 1995.

Repealing the facility-of-payment provision would not affect benefit payments. Nevertheless, it is estimated to save \$3 million dollars annually in administrative costs.

*Section 220. Retirement Eligibility for Federal Workers Transferred to International Organizations.* H.R. 4277 would allow federal employees covered under the Federal Employees' Retirement System (FERS) and the Foreign Service Pension System (FSPS) to remain covered under those retirement systems if they transfer to international organizations abroad. A provision similar to the pro-

posed change already applies to persons covered under the Civil Service Retirement System.

This section would allow certain transferees to retain both FERS (or FSPS) and Social Security coverage while employed by these international organizations. The CBO estimates that this provision would affect roughly 40 to 50 transferees a year. The revenue effect of the proposed change is estimated to be less than \$500,000 annually, and to total about \$1 million over the five-year period.

This provision also would affect the agencies that employ the transferring workers because the agencies would have to pay the employer contributions for the retirement systems. CBO estimates these agency payments to Social Security and federal retirement programs to be about \$1 million per year.

*Section 221. Extend FICA Exemption to Individuals Who Enter U.S. under Certain Visas.* Under current law, individuals in the U.S. on Q visas have to pay Social Security and Medicare payroll taxes on any wages they may earn. H.R. 4277 would alter the tax status of persons working under these visas and make it comparable to status of persons in the U.S. under J visas.

According to the Joint Committee on Taxation, this provision would reduce revenues by \$5 million in 1995 and \$32 million over the 1995–1999 period. The Social Security revenue loss would be \$4 million and \$27 million, respectively.

*Section 222. Commission on Childhood Disability.* This section of the bill would authorize the creation of a commission that would study issues pertaining to the payment of SSI benefits to disabled children. The commission would report its findings to the Secretary of HHS.

Based on the costs incurred through the establishment of similar commissions in the past, CBO estimates that the commission would cost about \$1 million per year for each of the two years of its operation.

*Section 232. Disability Reviews for Children Reaching 18 Years Old.* H.R. 4277 would require a disability review at age 18 for any individual who was awarded SSI on the basis of a childhood disability. This review would assess the individual under the criteria applicable to persons 18 years old or over who apply for SSI disability benefits.

CBO estimates that this provision would result in SSI (and therefore Medicaid) terminations that would reduce SSI and federal Medicaid benefit payments by \$82 million and \$61 million, respectively, over the next five years. Increased food stamp and AFDC benefits would offset \$8 million of these savings. The additional administrative costs of the required reviews would amount to about \$90 million over the same period.

These estimates are based upon CBO's projections that the number of disabled SSI children turning 18 over the next five years will grow from 45,000 in fiscal 1995 to 70,000 by 1999. The average review was assumed to cost \$440 in 1995, and to have an associated termination rate of 5 percent.

*Section 233. Periodic Disability Reviews for Persons Receiving SSI on the Basis of Disability.* H.R. 4277 would require the Social Security Administration to conduct periodic disability reviews for individuals who are eligible for SSI as a result of disability. CBO's

estimate assumes that SSA will conduct CDRs in the SSI program with approximately the same frequency as in the Social Security Disability Insurance program. Due to the large and rapidly increasing number of disabled persons on the program and the limited resources available to SSA, we assume that it would take several years before disability reviews are conducted in the SSI program at the rate that they are conducted in the SSDI program. CBO estimates that over the five years from 1995 through 1999, SSA would conduct approximately 400,000 CDRs on disabled SSI recipients at a total cost of about \$190 million. Based on the 4 percent rate of terminations resulting from CDRs in the Social Security Disability Insurance Program, this would result in an estimated 16,000 terminations over that period of time. SSI benefit payments over the five-year period would be reduced by an estimated \$120 million and federal Medicaid payments would be reduced by about \$100 million. Higher spending for food stamps and AFDC would offset \$13 million of these savings over the five-year period.

6. Pay-as-you-go considerations: The pay-as-you-go effects of the bill are as follows:

(By fiscal years, in millions of dollars)

	1995	1996	1997	1998
Receipts .....	-2	-2	-2	-2
Outlays .....	-22	-31	-66	-721

The on-budget outlay changes in SSI, Medicare, Medicaid, Food Stamps, and AFDC would be included on the pay-as-you-go scorecard. The on-budget receipt effects in Medicare payroll taxes and in income taxes would also be included. The Social Security revenue and benefit changes are exempt from the pay-as-you-go rules.

7. Estimated cost to State and local government: H.R. 4277 would have some impact on state costs, but these costs differ significantly by state depending upon a state's general assistance and health programs. Because the bill would result in benefit termination for some SSI and Medicaid recipients, states could expect to save about \$2 million in Medicaid spending in 1995 and about \$460 million during the 1995-1999 period. On the other hand, the loss of Medicaid eligibility might require states to provide other funds to health care providers to help pay for the expected increase in uncompensated care. Moreover, general assistance payment would rise in those states with programs that would allow substance abusers to receive benefits. In addition, they would experience small increases in AFDC spending—about \$2 million over the next five years.

8. Estimate comparison: None.

9. Previous CBO estimate: None.

10. Estimate prepared by: Paul Cullinan, Patrick Purcell, and Wayne Boyington.

11. Estimate approved by: C.G. Nuckols, Assistant Director for Budget Analysis.

## V. Other Matters Required to be Discussed Under the Rules of the House

### A. COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

In compliance with clause 2(1)(3)(A) of rule XI of the Rules of the House of Representatives, the Committee reports that the Subcommittee on Social Security held three hearings (two in the 102d Congress and one in the 103d Congress) that relate to the need for an independent SSA, that the Human Resources Subcommittee held three hearings during the 103d Congress that relate to the miscellaneous SSI provisions in the bill, and that the Subcommittees on Social Security and Human Resources jointly a hearing in the 103d Congress relating to the need for reforms in disability payments to alcoholics and drug addicts.

*September 17, 1991.*—The Social Security Subcommittee held a hearing on H.R. 2838, which included a provision to make SSA an independent agency. This provision received strong support from several witnesses representing broad-based organizations of elderly and disabled individuals, who asserted that independence would reduce political intervention in SSA's basic operations, stabilize agency management, and improve the quality of its service to the public.

*February 20, 1992.*—The Social Security Subcommittee held a hearing on the Administration's fiscal year 1993 budget request. Many witnesses, including the Administration, predicted a further decline in SSA's services to the elderly and disabled as a result of the inadequacy of the SSA administrative funding request.

*March 25, 1993.*—The Social Security Subcommittee held a hearing on President Clinton's stimulus and investment proposals affecting the Social Security Administration. The principal focus of this hearing was the service delivery problems that SSA is experiencing as a result of the 21 percent staffing cut that occurred at the agency during the 1980s.

*October 14, 1993.*—The Subcommittee on Human Resources held an oversight hearing on the Supplemental Security Income program. Witnesses testified on issues including recommendations of the SSI Modernization Project, the impact of the U.S. Supreme Court decision in *Sullivan v. Zebley*, eligibility requirements for immigrants and substance abusers, trusts, and services to clients. An official of SSA testified that it had implemented the childhood disability regulations under the *Zebley* decision with a four-year sunset date. In response to recent criticisms of the implementation of the *Zebley* decision, the official said SSA was waiting to receive the audit results of the Office of the Inspector General before taking any further action.

*February 10, 1994.*—The Subcommittee on Social Security and Human Resources held a joint hearing on disability payments to alcoholics and drug addicts. The testimony documented a sharp increase in DI and SSI payments to these individuals, as well as lax enforcement of the existing requirements that SSI substance abusers participate in treatment, if available, and receive payments through a representative payee responsible for managing their finances.

*February 24, 1994.*—The Subcommittee on Human Resources held an oversight hearing on Supplemental Security Income (SSI) fraud involving middlemen and others who have organized to defraud the SSI program by offering a myriad of services to applicants during the application process. Middlemen were coaching SSI applicants on what to say to doctors and SSA personnel to increase their chances of receiving SSI benefits. In addition, middlemen were preparing SSI applications and other papers as supporting evidence for disability determination often without consulting the applicant regarding the claimed impairments. Administration witnesses offered their recommendations for prevention and establishing penalties to combat this abuse of the SSI program. These included: improving interpreter services to non-English speaking claimants; requiring signed statements with a penalty clause acknowledging accurate translation by the interpreter; establishing procedures to review any claim where interpreter fraud is suspected and redo all interviews, documentation, and decisions from the beginning, independently of the original application; establishing an interpreter database; and granting SSA similar authorities to combat fraud and abuse in the Social Security and SSI programs as those in the Medicare program, where the Secretary has extensive civil monetary sanctions available.

*March 1, 1994.*—The Subcommittee on Human Resources held a hearing to discuss the recommendations made by the SSI Modernization Project. This hearing was a follow-up to the SSI oversight hearing held on October 14, 1993. Witnesses, including members of the Modernization Project, testified in support of the project's recommendations and offered further suggestions for improvements in the SSI program. The receipt of SSI disability benefits by children as a result of the U.S. Supreme Court decision in *Sullivan v. Zebley* received special attention as an area of rapid growth. Results of a survey of school personnel conducted by the Arkansas State University found: 81 percent of the respondents thought children referred for SST have made comments that they have been told to misbehave in order to qualify for disability payments; 79 percent thought that once children qualify for SSI, their motivation to complete schoolwork decreases; and only 9 percent thought that SSI benefits for children were being used properly.

#### B. SUMMARY OF FINDINGS AND RECOMMENDATIONS OF THE GOVERNMENT OPERATIONS COMMITTEE

In compliance with clause 2(1)(3)(D) of rule XI of the Rules of the House of Representatives, the Committee states that no oversight findings and recommendations have been submitted to this Committee by the Committee on Government Operations with respect to the provisions contained in this bill.

#### C. INFLATIONARY IMPACT STATEMENT

With respect to clause 2(1)(4) of rule XI of the Rules of the House of Representatives, the Committee believes that H.R. 4277 would not have an inflationary impact on prices and costs in the operation of the general economy.

**VI. Changes in Existing Law Made by the Bill as Reported**

In the opinion of the committee, in order to expedite the business of the House of Representatives, it is necessary to dispense with the requirements of clause 3 of rule XIII of the Rules of the House of Representatives (relating to showing changes in existing law made by the bill as reported).

○



## Union Calendar No. 283

103<sup>D</sup> CONGRESS  
2<sup>D</sup> SESSION**H. R. 4277****[Report No. 103-506]**

To establish the Social Security Administration as an independent agency and to make other improvements in the old-age, survivors, and disability insurance program.

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**IN THE HOUSE OF REPRESENTATIVES**

APRIL 21, 1994

Mr. JACOBS (for himself and Mr. FORD of Tennessee) introduced the following bill; which was referred to the Committee on Ways and Means

MAY 12, 1994

Additional sponsors: Mr. ROSTENKOWSKI, Mr. ARCHER, Mr. PICKLE, Mr. STARK, Mrs. KENNELLY, Mr. COYNE, Mr. KLECZKA, Mr. PAYNE of Virginia, Mr. JEFFERSON, Mr. BREWSTER, Mr. REYNOLDS, Mr. THOMAS of California, Mrs. JOHNSON of Connecticut, Mr. BUNNING, Mr. GRANDY, Mr. HOUGHTON, Mr. HERGER, Mr. MCCREY, Mr. SANTORUM, Mr. CAMP, Mrs. VUCANOVICH, and Mr. BACHUS of Alabama

MAY 12, 1994

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on April 21, 1994]

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**A BILL**

To establish the Social Security Administration as an independent agency and to make other improvements in the old-age, survivors, and disability insurance program.

1        *Be it enacted by the Senate and House of Representa-*  
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

4        (a) *SHORT TITLE.*—*This Act may be cited as the “So-*  
 5 *cial Security Administrative Reform Act of 1994”.*

6        (b) *TABLE OF CONTENTS.*—

*Sec. 1. Short title and table of contents.*

*Sec. 2. Declaration of purposes.*

**TITLE I—ESTABLISHMENT OF THE SOCIAL SECURITY  
 ADMINISTRATION AS AN INDEPENDENT AGENCY**

*Sec. 101. Establishment of the Social Security Administration as a separate,  
 independent agency; responsibilities of the agency.*

*Sec. 102. Social Security Board, executive director, deputy director, beneficiary  
 ombudsman; other officers.*

*Sec. 103. Personnel; budgetary matters; seal of office.*

*Sec. 104. Transfers to the new Social Security Administration.*

*Sec. 105. Transitional rules.*

*Sec. 106. Conforming amendments to Titles II and XVI of the Social Security  
 Act.*

*Sec. 107. Other conforming amendments.*

*Sec. 108. Rules of construction.*

*Sec. 109. Effective dates.*

**TITLE II—IMPROVEMENTS TO THE OLD-AGE, SURVIVORS, AND  
 DISABILITY INSURANCE PROGRAM**

*Sec. 201. Restrictions on payment of benefits based on disability to substance  
 abusers.*

*Sec. 202. Issuance of physical documents in the form of bonds, notes, or certifi-  
 cates to the social security trust funds.*

*Sec. 203. Explicit requirements for maintenance of telephone access to local offices  
 of the Social Security Administration.*

*Sec. 204. Expansion of State option to exclude service of election officials or elec-  
 tion workers from coverage.*

*Sec. 205. Use of social security numbers by States and local governments and  
 Federal district courts for jury selection purposes.*

*Sec. 206. Authorization for all States to extend coverage to State and local police-  
 men and firemen under existing coverage agreements.*

*Sec. 207. Limited exemption for Canadian ministers from certain self-employ-  
 ment tax liability.*

*Sec. 208. Exclusion of totalization benefits from the application of the windfall  
 elimination provision.*

*Sec. 209. Exclusion of military reservists from application of the government pen-  
 sion offset and windfall elimination provisions.*

*Sec. 210. Repeal of the facility-of-payment provision.*

*Sec. 211. Maximum family benefits in guarantee cases.*

- Sec. 212. Authorization for disclosure by the Secretary of Health and Human Services of information for purposes of public or private epidemiological and similar research.*
- Sec. 213. Misuse of symbols, emblems, or names in reference to social security programs and agencies.*
- Sec. 214. Increased penalties for unauthorized disclosure of social security information.*
- Sec. 215. Increase in authorized period for extension of time to file annual earnings report.*
- Sec. 216. Extension of disability insurance program demonstration project authority.*
- Sec. 217. Cross-matching of social security account number information and employer identification number information maintained by the Department of Agriculture.*
- Sec. 218. Certain transfers to railroad retirement account made permanent.*
- Sec. 219. Authorization for use of social security account numbers by department of labor in administration of Federal workers' compensation laws.*
- Sec. 220. Coverage under FICA of Federal employees transferred temporarily to international organizations.*
- Sec. 221. Extension of the FICA tax exemption and certain tax rules to individuals who enter the United States under a visa issued under section 101 of the Immigration and Nationality Act.*
- Sec. 222. Study of rising costs of disability insurance benefits.*
- Sec. 223. Commission on childhood disability.*
- Sec. 224. Disregard deemed income and resources of ineligible spouse in determining continued eligibility under section 1619(b).*
- Sec. 225. Plans for achieving self-support not disapproved within 60 days to be deemed approved.*
- Sec. 226. Temporary authority to approve a limited number of plans for achieving self-support that include housing goals.*
- Sec. 227. Regulations regarding completion of plans for achieving self-support.*
- Sec. 228. Treatment of certain grant, scholarship, or fellowship income as earned income for SSI purposes.*
- Sec. 229. SSI eligibility for students temporarily abroad.*
- Sec. 230. Disregard of cost-of-living increases for continued eligibility for work incentives.*
- Sec. 231. Expansion of the authority of the Social Security Administration to prevent, detect, and terminate fraudulent claims for SSI benefits.*
- Sec. 232. Disability review required for SSI recipients who are 18 years of age.*
- Sec. 233. Continuing disability reviews.*
- Sec. 234. Technical and clerical amendments.*

**1 SEC. 2. DECLARATION OF PURPOSES.**

**2       *The purposes of this Act are as follows:***

- 3               (1) *To establish the Social Security Administra-***
- 4               *tion as an independent agency, separate from the De-***
- 5               *partment of Health and Human Services.***

1           (2) *To charge the Social Security Administra-*  
2           *tion with administration of the old-age, survivors,*  
3           *and disability insurance program and supplemental*  
4           *security income program.*

5           (3) *To establish a Social Security board as head*  
6           *of the Social Security Administration and define the*  
7           *powers and duties of such Board.*

8           (4) *To establish an Executive Director of the Ad-*  
9           *ministration and define the powers and duties of the*  
10          *Executive Director.*

11          (5) *To provide for delegating major authorities*  
12          *to the Board and the Executive Director.*

13          (6) *To make other improvements in the old-age,*  
14          *survivors, and disability insurance program under*  
15          *title II of the Social Security Act.*

16 **TITLE I—ESTABLISHMENT OF**  
17 **THE SOCIAL SECURITY AD-**  
18 **MINISTRATION AS AN INDE-**  
19 **PENDENT AGENCY**

20 **SEC. 101. ESTABLISHMENT OF THE SOCIAL SECURITY AD-**  
21 **MINISTRATION AS A SEPARATE, INDEPEND-**  
22 **ENT AGENCY; RESPONSIBILITIES OF THE**  
23 **AGENCY.**

24          *Section 701 of the Social Security Act (42 U.S.C. 901)*  
25 *is amended to read as follows:*

1                   “SOCIAL SECURITY ADMINISTRATION

2           “SEC. 701. *There is hereby established, as an inde-*  
3 *pendent agency in the executive branch of the Government,*  
4 *a Social Security Administration. It shall be the duty of*  
5 *the Administration to administer the old-age, survivors,*  
6 *and disability insurance program under title II and the*  
7 *supplemental security income program under title XVI.”.*

8   **SEC. 102. SOCIAL SECURITY BOARD, EXECUTIVE DIRECTOR,**  
9                   **DEPUTY DIRECTOR, BENEFICIARY OMBUDS-**  
10                   **MAN; OTHER OFFICERS.**

11           (a) *IN GENERAL.—Section 702 of the Social Security*  
12 *Act (42 U.S.C. 902) is amended to read as follows:*

13   “SOCIAL SECURITY BOARD; EXECUTIVE DIRECTOR; OTHER  
14                   OFFICERS

15                   “Social Security Board

16           “SEC. 702. (a)(1)(A) *The Administration shall be gov-*  
17 *erned by a Social Security Board. The Board shall be com-*  
18 *posed of three members appointed by the President, by and*  
19 *with the advice and consent of the Senate. The members*  
20 *shall be chosen on the basis of their integrity, impartiality,*  
21 *and good judgment, and shall be individuals who are, by*  
22 *reason of their education, experience, and attainments, ex-*  
23 *ceptionally qualified to perform the duties of members of*  
24 *the Board.*

25           “(B)(i) *Except as provided in clauses (ii) and (iii),*  
26 *members of the Board shall be appointed for terms of six*

1 *years. A member of the Board may be removed only pursu-*  
2 *ant to a finding by the President of neglect of duty or mal-*  
3 *feasance in office. The President shall transmit any such*  
4 *finding to the Speaker of the House of Representatives and*  
5 *the majority leader of the Senate not later than five days*  
6 *after the date on which such finding is made.*

7       “(ii) *Of the members first appointed—*

8               “(I) *one shall be appointed for a term of 2 years,*

9               “(II) *one shall be appointed for a term of 4*  
10 *years, and*

11               “(III) *one shall be appointed for a term of 6*  
12 *years,*

13 *as designated by the President at the time of appointment.*

14 *Such members shall be appointed after active consideration*  
15 *of recommendations made by the chairman of the Commit-*  
16 *tee on Ways and Means of the House of Representatives and*  
17 *of recommendations made by the chairman of the Commit-*  
18 *tee on Finance of the Senate.*

19       “(iii) *The President may not nominate an individual*  
20 *for appointment to a term of office as member of the Board*  
21 *before the commencement of the President’s term of office*  
22 *in which the member’s term of office commences. Any mem-*  
23 *ber appointed to a term of office after the commencement*  
24 *of such term may serve under such appointment only for*  
25 *the remainder of such term. A member may, at the request*

1 *of the President, serve for not more than one year after the*  
2 *expiration of his or her term until his or her successor has*  
3 *taken office. A member of the Board may be appointed for*  
4 *additional terms.*

5       “(C) *Not more than two members of the Board shall*  
6 *be of the same political party.*

7       “(D) *A member of the Board may not, during his or*  
8 *her term as member, engage in any other business, vocation,*  
9 *profession, or employment. A member of the Board may*  
10 *continue as a member of the Board for not longer than the*  
11 *30-day period beginning on the date such member first fails*  
12 *to meet the requirements of the preceding sentence.*

13       “(E) *Two members of the Board shall constitute a*  
14 *quorum, except that one member may hold hearings.*

15       “(F) *A member of the Board shall be designated by*  
16 *the President to serve as Chairperson of the Board for a*  
17 *term of 4 years.*

18       “(G) *The Board shall meet at the call of the Chair-*  
19 *person or two members of the Board.*

20       “(2) *Each member of the Board shall be compensated*  
21 *at the rate provided for level II of the Executive Schedule.*

22       “(3) *The Board shall—*

23               “(A) *govern by regulation the old-age, survivors,*  
24 *and disability insurance program under title II and*

1       *the supplemental security income program under title*  
2       *XVI,*

3               *“(B) establish the Administration and oversee its*  
4       *efficient and effective operation,*

5               *“(C) establish policy and devise long-term plans*  
6       *to promote and maintain the effective implementation*  
7       *of programs referred to in subparagraph (A),*

8               *“(D) appoint an Executive Director of the Ad-*  
9       *ministration, as described in subsection (b), to act as*  
10       *the chief operating officer of the Administration re-*  
11       *sponsible for administering the programs referred to*  
12       *in subparagraph (A),*

13               *“(E) constitute three of the members of the Board*  
14       *of Trustees of the Federal Old-Age and Survivors In-*  
15       *surance Trust Fund and the Federal Disability In-*  
16       *surance Trust Fund, with the Chairperson of the So-*  
17       *cial Security Board serving as Chairperson of such*  
18       *Board of Trustees,*

19               *“(F) prepare an annual budget for the Adminis-*  
20       *tration, which shall be submitted by the President to*  
21       *the Congress without revision, together with the Presi-*  
22       *dent’s annual budget for the Administration,*

23               *“(G) study and make recommendations to the*  
24       *Congress and the President as to the most effective*  
25       *methods of providing economic security through social*

1       *insurance, supplemental security income, and related*  
2       *programs and as to legislation and matters of admin-*  
3       *istrative policy concerning the programs referred to*  
4       *in subparagraph (A),*

5               *“(H) provide the Congress and the President*  
6       *with the ongoing actuarial and other analysis under-*  
7       *taken by the Administration with respect to the pro-*  
8       *grams referred to in subparagraph (A) and any other*  
9       *information relating to such programs, and*

10               *“(I) conduct policy analysis and research relat-*  
11       *ing to the programs referred to in subparagraph (A).*

12               *“(4)(A) The Board may prescribe such rules and regu-*  
13       *lations as the Board determines necessary or appropriate*  
14       *to carry out the functions of the Administration. The regu-*  
15       *lations prescribed by the Board shall be subject to the rule-*  
16       *making procedures established under section 553 of title 5,*  
17       *United States Code.*

18               *“(B) The Board may establish, alter, consolidate, or*  
19       *discontinue such organizational units or components within*  
20       *the Administration as the Board considers necessary or ap-*  
21       *propriate to carry out its functions, except that this sub-*  
22       *paragraph shall not apply with respect to any unit, compo-*  
23       *nent, or position provided for by this Act.*

24               *“(C) The Board may, with respect to the administra-*  
25       *tion of the old-age, survivors, and disability insurance pro-*

1 *gram under title II and the supplemental security income*  
2 *program under title XVI, assign duties, and delegate, or*  
3 *authorize successive redelegations of, authority to act and*  
4 *to render decisions, to such officers and employees as the*  
5 *Board may find necessary. Within the limitations of such*  
6 *delegations, redelegations, or assignments, all official acts*  
7 *and decisions of such officers and employees shall have the*  
8 *same force and effect as though performed or rendered by*  
9 *the Board.*

10 *“Executive Director*

11 *“(b)(1) There shall be in the Administration an Execu-*  
12 *tive Director who shall be appointed by the Social Security*  
13 *Board.*

14 *“(2)(A) The Executive Director shall be appointed for*  
15 *a term of four years. An individual appointed to a term*  
16 *of office as Executive Director after the commencement of*  
17 *such term of office may serve under such appointment only*  
18 *for the remainder of such term. An individual may, at the*  
19 *request of the Chairperson of the Board, serve as Executive*  
20 *Director after the expiration of his or her term for not more*  
21 *than one year until his or her successor has taken office.*  
22 *An individual may be appointed as Executive Director for*  
23 *additional terms.*

1       “(B) An individual may be removed from the office  
2 of Executive Director before completion of his or her term  
3 only for cause found by the Board.

4       “(3) The Executive Director shall be compensated at  
5 the rate provided for level II of the Executive Schedule.

6       “(4) The Executive Director shall—

7               “(A) constitute the chief operating officer of the  
8 Administration, responsible for administering, in ac-  
9 cordance with applicable statutes and regulations, the  
10 old-age, survivors, and disability insurance program  
11 under title II and the supplemental security income  
12 program under title XVI,

13               “(B) maintain an efficient and effective oper-  
14 ational structure for the Administration,

15               “(C) implement the long-term plans of the Board  
16 to promote and maintain the effective implementation  
17 of such programs,

18               “(D) report annually to the Board on program  
19 costs under titles II and XVI, make annual budgetary  
20 recommendations to the Board for the ongoing admin-  
21 istrative costs of the Administration under this Act,  
22 and defend the recommendations before the Board,

23               “(E) advise the Board and the Congress on the  
24 effect on the administration of such programs of pro-  
25 posed legislative changes in such programs,

1           “(F) serve as Secretary of the Board of Trustees  
2           of the Federal Old-Age and Survivors Insurance Trust  
3           Fund and the Federal Disability Insurance Trust  
4           Fund,

5           “(G) report in December of each year to the  
6           Board for transmittal to the Congress concerning the  
7           administrative endeavors and accomplishments of the  
8           Administration, and

9           “(H) carry out such additional duties as are as-  
10          signed by the Board from time to time.

11          Any reference to the Board in this Act or any other provi-  
12          sion of law in connection with the exercise of a function  
13          of the Board which is delegated to the Executive Director  
14          pursuant to this section shall be considered a reference to  
15          the Executive Director.

16                   “Deputy Director of Social Security

17          “(c)(1) There shall be in the Office of the Executive  
18          Director a Deputy Director, who shall be appointed by and  
19          serve at the pleasure of the Executive Director.

20          “(2) The Deputy Director shall be compensated at the  
21          rate provided for level III of the Executive Schedule.

22          “(3) The Deputy Director shall perform such duties  
23          and exercise such powers as the Executive Director shall  
24          from time to time assign or delegate. The Deputy Director  
25          shall be Acting Executive Director of the Administration

1 *during the absence or disability of the Executive Director*  
2 *and, unless the Board designates another officer of the Gov-*  
3 *ernment as Acting Executive Director, in the event of a va-*  
4 *cancy in the office of the Executive Director.*

5 *“General Counsel*

6 *“(d)(1) There shall be in the Administration a General*  
7 *Counsel, who shall be appointed by and serve at the pleasure*  
8 *of the Board. The General Counsel shall be the principal*  
9 *legal officer in the Administration.*

10 *“(2) The General Counsel shall be compensated at the*  
11 *rate provided for level IV of the Executive Schedule.*

12 *“Inspector General*

13 *“(e)(1) There shall be in the Administration an Office*  
14 *of the Inspector General. Such Office shall be headed by an*  
15 *Inspector General appointed in accordance with the Inspec-*  
16 *tor General Act of 1978.*

17 *“(2) The Inspector General shall be compensated at the*  
18 *rate provided for level IV of the Executive Schedule.*

19 *“Beneficiary Ombudsman*

20 *“(f)(1) There shall be in the Administration an Office*  
21 *of the Beneficiary Ombudsman, to be headed by a Bene-*  
22 *ficiary Ombudsman appointed by the Board.*

23 *“(2)(A) The Beneficiary Ombudsman shall be ap-*  
24 *pointed for a term of five years, except that the individual*  
25 *first appointed to the Office of Beneficiary Ombudsman*

1 *shall be appointed for a term ending September 30, 2000.*  
2 *An individual appointed to a term of office as Beneficiary*  
3 *Ombudsman after the commencement of such term may*  
4 *serve under such appointment only for the remainder of*  
5 *such term. An individual may, at the request of the Chair-*  
6 *person of the Board, serve as Beneficiary Ombudsman after*  
7 *the expiration of his or her term for not more than one*  
8 *year until his or her successor has taken office. An individ-*  
9 *ual may be appointed as Beneficiary Ombudsman for addi-*  
10 *tional terms.*

11 *“(B) An individual may be removed from the office*  
12 *of Beneficiary Ombudsman before completion of his or her*  
13 *term only for cause found by the Board.*

14 *“(3) The Beneficiary Ombudsman shall be com-*  
15 *pensated at the rate provided for level V of the Executive*  
16 *Schedule.*

17 *“(4) The duties of the Beneficiary Ombudsman are as*  
18 *follows:*

19 *“(A) To represent within the Administration’s*  
20 *decisionmaking process the interests and concerns of*  
21 *beneficiaries under the old-age, survivors, and disabili-*  
22 *ty insurance program under title II and the supple-*  
23 *mental security income program under title XVI.*



1 *Law Judge shall be to administer the affairs of the adminis-*  
2 *trative law judges serving in the Administration in a man-*  
3 *ner so as to ensure that hearings and other business are*  
4 *conducted by the administrative law judges in accordance*  
5 *with applicable law and regulations.*

6       “(2) *The Chief Administrative Law Judge shall report*  
7 *directly to the Board.*”.

8       (b) *CONFORMING AMENDMENTS RELATING TO COM-*  
9 *POSITION OF BOARD OF TRUSTEES OF OASDI TRUST*  
10 *FUNDS.—Section 201(c) of such Act (42 U.S.C. 401(c)) is*  
11 *amended—*

12           (1) *in the first sentence, by striking “shall be*  
13 *composed of” and all that follows down through “ex*  
14 *officio” and inserting the following: “shall be com-*  
15 *posed of the members of the Social Security Board,*  
16 *the Secretary of the Treasury, the Secretary of Health*  
17 *and Human Services, all ex officio”;*

18           (2) *by inserting after the first sentence the fol-*  
19 *lowing new sentence: “The Chairperson of the Social*  
20 *Security Board shall be the Chairperson of the Board*  
21 *of Trustees.”; and*

22           (3) *by striking “Commissioner of Social Secu-*  
23 *rity” and inserting “Executive Director of the Social*  
24 *Security Administration”.*



1 *provided in any other provision of law, such officers and*  
2 *employees shall be appointed, and their compensation shall*  
3 *be fixed, in accordance with title 5, United States Code.*

4       “(2) *The Board may procure the services of experts and*  
5 *consultants in accordance with the provisions of section*  
6 *3109 of title 5, United States Code.*

7       “(3) *The Director of the Office of Personnel Manage-*  
8 *ment shall authorize for the Administration a total number*  
9 *of Senior Executive Service positions which is greater than*  
10 *the number of such positions authorized in the Social Secu-*  
11 *rity Administration in the Department of Health and*  
12 *Human Services as of immediately before the date of the*  
13 *enactment of the Social Security Administrative Reform*  
14 *Act of 1994, to the extent that the greater number of such*  
15 *authorized positions is specified in the comprehensive*  
16 *workforce plan as established and revised by the Board*  
17 *under subsection (b)(1). The total number of such positions*  
18 *authorized for the Administration pursuant to such section*  
19 *3133 shall not at any time be less than the number of such*  
20 *authorized positions as of immediately before such date.*

21       “(4) *In addition to the positions of the Administration*  
22 *in the Executive Schedule specified in section 702, the Ad-*  
23 *ministration is authorized six additional positions at level*  
24 *IV of the Executive Schedule and six additional positions*  
25 *at level V of the Executive Schedule.*

1                                    *“Budgetary Matters*

2            *“(b) Appropriations requests for staffing and personnel*  
3 *of the Administration shall be based upon a comprehensive*  
4 *workforce plan, which shall be established and revised from*  
5 *time to time by the Board.*

6                                    *“Seal of Office*

7            *“(c) The Board shall cause a seal of office to be made*  
8 *for the Administration of such design as the Board shall*  
9 *approve. Judicial notice shall be taken of such seal.”.*

10 **SEC. 104. TRANSFERS TO THE NEW SOCIAL SECURITY**  
11 **ADMINISTRATION.**

12            *(a) FUNCTIONS.—There are transferred to the Social*  
13 *Security Administration all functions carried out by the*  
14 *Secretary of Health and Human Services with respect to*  
15 *the programs and activities the administration of which is*  
16 *vested in the Social Security Administration by reason of*  
17 *this Act and the amendments made thereby. The Social Se-*  
18 *curity Board shall allocate such functions in accordance*  
19 *with sections 701, 702, and 703 of the Social Security Act*  
20 *(as amended by this Act).*

21            *(b) PERSONNEL, ASSETS, ETC.—(1) There are trans-*  
22 *ferred from the Department of Health and Human Services*  
23 *to the Social Security Administration, for appropriate allo-*  
24 *cation by the Social Security Board in the Social Security*  
25 *Administration—*

1           (A) the personnel (other than administrative law  
2 judges) employed in connection with the functions  
3 transferred by this Act and the amendments made  
4 thereby, as considered appropriate by the Board in  
5 consultation with the Secretary of Health and  
6 Human Services,

7           (B) such number of administrative law judges as  
8 are necessary to carry out the functions transferred  
9 by this Act and the amendments made thereby, as de-  
10 termined by the Board in consultation with the Sec-  
11 retary of Health and Human Services, and

12           (C) the assets, liabilities, contracts, property,  
13 records, and unexpended balance of appropriations,  
14 authorizations, allocations, and other funds employed,  
15 held, or used in connection with such functions, aris-  
16 ing from such functions, or available, or to be made  
17 available, in connection with such functions.

18           (2) Unexpended funds transferred pursuant to this  
19 subsection shall be used only for the purposes for which the  
20 funds were originally authorized and appropriated.

21           (3) The Secretary of Health and Human Services shall  
22 terminate—

23           (A) six positions in the Department of Health  
24 and Human Services placed in level IV of the Execu-  
25 tive Schedule (or equivalent positions) other than po-

1        *sitions specifically required under section 5315 of title*  
2        *5, United States Code, or any other provision of law,*  
3        *and*

4                *(B) six positions in such Department placed in*  
5        *level V of the Executive Schedule (or equivalent posi-*  
6        *tions) other than positions specifically required under*  
7        *section 5316 of such title or any other provision of*  
8        *law.*

9        *(4) The transfer pursuant to this section of full-time*  
10       *personnel (except special Government employees) and part-*  
11       *time personnel holding permanent positions shall not cause*  
12       *any such employees to be separated or reduced in grade or*  
13       *compensation for 1 year after such transfer or October 1,*  
14       *1995, whichever is later.*

15        *(c) ABOLISHMENT OF OFFICE OF COMMISSIONER IN*  
16       *THE DEPARTMENT OF HEALTH AND HUMAN SERVICES.—*  
17       *Effective upon the entry upon office of all initial members*  
18       *of the Social Security Board pursuant to section 702 of the*  
19       *Social Security Act (as amended by this Act), the position*  
20       *of Commissioner of Social Security in the Department of*  
21       *Health and Human Services is abolished.*

22       **SEC. 105. TRANSITIONAL RULES.**

23        *(a) INTERIM AUTHORITY FOR APPOINTMENT AND COM-*  
24       *PENSATION.—At any time on or after the date of the enact-*  
25       *ment of this Act—*

1           (1) *any of the officers provided for in section 702*  
2           *of the Social Security Act (as amended by this Act)*  
3           *may enter upon office, as provided in such section,*  
4           *and*

5           (2) *the Social Security Board, upon entry upon*  
6           *office of all of the members thereof, may prescribe reg-*  
7           *ulations providing for the orderly transfer of proceed-*  
8           *ings before the Secretary of Health and Human Serv-*  
9           *ices to the Social Security Board.*

10 *Funds available to any official or component of the Depart-*  
11 *ment of Health and Human Services, functions of which*  
12 *are transferred to the Social Security Board or the Social*  
13 *Security Administration by this Act, may be used, with the*  
14 *approval of the Director of the Office of Management and*  
15 *Budget, to pay the compensation and expenses of any officer*  
16 *entering upon office pursuant to this section until such time*  
17 *as funds for that purpose are otherwise available.*

18           (b) *CONTINUATION OF ORDERS, DETERMINATIONS,*  
19 *RULES, REGULATIONS, ETC.—All orders, determinations,*  
20 *rules, regulations, permits, contracts, collective bargaining*  
21 *agreements, recognitions of labor organizations, certificates,*  
22 *licenses, and privileges—*

23           (1) *which have been issued, made, promulgated,*  
24           *granted, or allowed to become effective, in the exercise*  
25           *of functions (A) which were exercised by the Secretary*

1       of Health and Human Services (or his delegate), and  
2       (B) which relate to functions which, by reason of this  
3       Act, the amendments made thereby, and regulations  
4       prescribed thereunder, are vested in the Social Secu-  
5       rity Board, and

6               (2) which are in effect immediately before Octo-  
7       ber 1, 1995,

8 shall (to the extent that they relate to functions described  
9 in paragraph (1)(B)) continue in effect according to their  
10 terms until modified, terminated, suspended, set aside, or  
11 repealed, in accordance with law, by such Board.

12       (c) CONTINUATION OF PROCEEDINGS.—The provisions  
13 of this Act (including the amendments made thereby) shall  
14 not affect any proceeding pending before the Secretary of  
15 Health and Human Services immediately before October 1,  
16 1995, with respect to functions vested (by reason of this Act,  
17 the amendments made thereby, and regulations prescribed  
18 thereunder) in the Social Security Board, except that such  
19 proceedings, to the extent that they relate to such functions,  
20 shall continue before such Board. Orders shall be issued  
21 under any such proceeding, appeals taken therefrom, and  
22 payments shall be made pursuant to such orders, in like  
23 manner as if this Act had not been enacted, and orders is-  
24 sued in any such proceeding shall continue in effect until  
25 modified, terminated, superseded, or repealed by such

1 *Board, by a court of competent jurisdiction, or by operation*  
2 *of law.*

3 *(d) CONTINUATION OF SUITS.—Except as provided in*  
4 *this subsection—*

5 *(1) the provisions of this Act shall not affect*  
6 *suits commenced prior to October 1, 1995; and*

7 *(2) in all such suits proceedings shall be had, ap-*  
8 *peals taken, and judgments rendered, in the same*  
9 *manner and effect as if this Act had not been enacted.*  
10 *No cause of action, and no suit, action, or other pro-*  
11 *ceeding commenced by or against any officer in his*  
12 *official capacity as an officer of the Department of*  
13 *Health and Human Services, shall abate by reason of*  
14 *the enactment of this Act. Causes of action, suits, ac-*  
15 *tions, or other proceedings may be asserted by or*  
16 *against the United States and the Social Security Ad-*  
17 *ministration, or such official of such Administration*  
18 *as may be appropriate, and, in any litigation pend-*  
19 *ing immediately before October 1, 1995, the court*  
20 *may at any time, on its own motion or that of a*  
21 *party, enter an order which will give effect to the pro-*  
22 *visions of this subsection (including, where appro-*  
23 *priate, an order for substitution of parties).*

24 *(e) CONTINUATION OF PENALTIES.—This Act shall not*  
25 *have the effect of releasing or extinguishing any criminal*

1 prosecution, penalty, forfeiture, or liability incurred as a  
2 result of any function which (by reason of this Act), the  
3 amendments made thereby, and regulations prescribed  
4 thereunder) is vested in the Social Security Board.

5 (f) *JUDICIAL REVIEW.*—Orders and actions of the So-  
6 cial Security Board in the exercise of functions vested in  
7 such Board under this Act (and the amendments made  
8 thereby) shall be subject to judicial review to the same extent  
9 and in the same manner as if such orders had been made  
10 and such actions had been taken by the Secretary of Health  
11 and Human Services in the exercise of such functions im-  
12 mediately before October 1, 1995. Any statutory require-  
13 ments relating to notice, hearings, action upon the record,  
14 or administrative review that apply to any function so vest-  
15 ed in such Board shall continue to apply to the exercise  
16 of such function by such Board.

17 (g) *EXERCISE OF FUNCTIONS.*—In the exercise of the  
18 functions vested in the Social Security Board under this  
19 Act, the amendments made thereby, and regulations pre-  
20 scribed thereunder, such Board shall have the same author-  
21 ity as that vested in the Secretary of Health and Human  
22 Services with respect to the exercise of such functions imme-  
23 diately preceding the vesting of such functions in such  
24 Board, and actions of such Board shall have the same force  
25 and effect as when exercised by such Secretary.

1       (h) *OPERATION OF TRANSITIONAL RULES IN THE*  
2 *EVENT OF INTERIM AUTHORITY IN THE COMMISSIONER.—*  
3 *For purposes of this section, in any case in which the pow-*  
4 *ers and duties to be transferred to the Social Security Board*  
5 *are transferred to the Commissioner of Social Security (or*  
6 *acting Commissioner) in the Department of Health and*  
7 *Human Services for an interim period pursuant to section*  
8 *102(c), the preceding provisions of this section shall apply*  
9 *with respect to the transfer of such powers and duties to*  
10 *and from such Commissioner (or acting Commissioner)*  
11 *pursuant to section 102(c) in the same manner and to the*  
12 *same extent as they would have applied to a direct transfer*  
13 *from the Secretary of Health and Human Services to the*  
14 *Social Security Board if all members of the Board had en-*  
15 *tered upon office.*

16 **SEC. 106. CONFORMING AMENDMENTS TO TITLES II AND**  
17 **XVI OF THE SOCIAL SECURITY ACT.**

18       (a) *IN GENERAL.—Title II of the Social Security Act*  
19 *(other than section 201, section 218(d), section 226, section*  
20 *226A, and section 231(c)) and title XVI of such Act are*  
21 *each amended—*

22               (1) *by striking, wherever it appears therein,*  
23 *“Secretary of Health and Human Services” and in-*  
24 *serting “Social Security Board”;*

1           (2) *by striking, wherever it appears therein, “De-*  
2 *partment of Health and Human Services” and insert-*  
3 *ing “Social Security Administration”;*

4           (3) *by striking, wherever it appears therein, “De-*  
5 *partment” (but only if it is not immediately suc-*  
6 *ceeded by the words “of Health and Human Serv-*  
7 *ices”, and only if it is used in reference to the De-*  
8 *partment of Health and Human Services) and insert-*  
9 *ing “Administration”;*

10          (4) *by striking, wherever it appears therein, each*  
11 *of the following words (but, in the case of any such*  
12 *word only if such word refers to the Secretary of*  
13 *Health and Human Services): “Secretary”, “Sec-*  
14 *retary’s”, “his”, “him”, and “he”, and inserting (in*  
15 *the case of the word “Secretary”) “Social Security*  
16 *Board”, (in the case of the word “Secretary’s”) “*  
17 *Board’s”, (in the case of the word “his”) “the*  
18 *Board’s”, (in the case of the word “him”) “the*  
19 *Board”, and (in the case of the word “he”) “the*  
20 *Board”; and*

21          (5) *by striking, wherever it appears therein, “In-*  
22 *ternal Revenue Code of 1954” and inserting “Internal*  
23 *Revenue Code of 1986”.*

24          (b) *AMENDMENTS TO SECTION 218.—Section 218(d) of*  
25 *such Act (42 U.S.C. 418(d)) is amended by striking “Sec-*

1 *retary” each place it appears in paragraphs (3) and (7)*  
 2 *and inserting “Social Security Board”.*

3 *(c) AMENDMENTS TO SECTION 222.—Section 222(d) of*  
 4 *such Act (42 U.S.C. 422(d)) is amended—*

5 *(1) in the last sentence of paragraph (1), by*  
 6 *striking “Commissioner of Social Security” and in-*  
 7 *serting “Executive Director of the Social Security Ad-*  
 8 *ministration”; and*

9 *(2) in the first sentence of paragraph (2), by*  
 10 *striking “Commissioner of Social Security” and in-*  
 11 *serting “Executive Director of the Social Security Ad-*  
 12 *ministration”.*

13 *(d) AMENDMENT TO SECTION 231.—Section 231(c) of*  
 14 *such Act (42 U.S.C. 431(c)) is amended by striking “Sec-*  
 15 *retary determines” and inserting “Social Security Board*  
 16 *and the Secretary jointly determine”.*

17 *(e) AMENDMENT TO SECTION 1615.—Section 1615(d)*  
 18 *of such Act (42 U.S.C. 1832d(d)) is amended by striking*  
 19 *“Commissioner of Social Security” and inserting “Execu-*  
 20 *tive Director of the Social Security Administration”.*

21 **SEC. 107. OTHER CONFORMING AMENDMENTS.**

22 *Title VII of the Social Security Act is amended—*

23 *(1) by striking section 704 (42 U.S.C. 904) and*  
 24 *inserting the following new section:*



1 *the programs administered by the Secretary and related*  
2 *subjects; except that nothing in this section shall be con-*  
3 *strued to require the Secretary to make studies or rec-*  
4 *ommendations with respect to programs administered by*  
5 *the Social Security Administration.*

6       “(b) *The Secretary is authorized to appoint and fix*  
7 *the compensation of such officers and employees, and to*  
8 *make such expenditures, as may be necessary for carrying*  
9 *out the Secretary’s functions under this Act. Appointments*  
10 *of attorneys and experts may be made without regard to*  
11 *the civil service laws.”.*

12 **SEC. 108. RULES OF CONSTRUCTION.**

13       (a) **REFERENCES TO THE DEPARTMENT OF HEALTH**  
14 **AND HUMAN SERVICES.**—*Whenever any reference is made*  
15 *in any provision of law (other than this Act or a provision*  
16 *of law amended by this Act), regulation, rule, record, court*  
17 *order, or other document to the Department of Health and*  
18 *Human Services with respect to such Department’s func-*  
19 *tions under the old-age, survivors, and disability insurance*  
20 *program under title II of the Social Security Act or the*  
21 *supplemental security income program under title XVI of*  
22 *such Act, such reference shall be considered a reference to*  
23 *the Social Security Administration.*

24       (b) **REFERENCES TO THE SECRETARY OF HEALTH AND**  
25 **HUMAN SERVICES.**—*Whenever any reference is made in*

1 *any provision of law (other than this Act or a provision*  
2 *of law amended by this Act), regulation, rule, record, court*  
3 *order, or other document to the Secretary of Health and*  
4 *Human Services with respect to such Secretary's functions*  
5 *under such programs, such reference shall be considered a*  
6 *reference to the Social Security Board.*

7       (c) *REFERENCES TO OTHER OFFICERS AND EMPLOY-*  
8 *EES.—Whenever any reference is made in any provision of*  
9 *law (other than this Act or a provision of law amended*  
10 *by this Act), regulation, rule, record, or document to any*  
11 *other officer or employee of the Department of Health and*  
12 *Human Services with respect to such officer's or employee's*  
13 *functions under such programs, such reference shall be con-*  
14 *sidered a reference to the appropriate officer or employee*  
15 *of the Social Security Administration.*

16 **SEC. 109. EFFECTIVE DATES.**

17       (a) *IN GENERAL.—Sections 101, 102(a), 103, 104,*  
18 *106, 107, and 108 of this Act (and the amendments made*  
19 *thereby) shall take effect October 1, 1995.*

20       (b) *EXCEPTIONS.—Section 102(b) of this Act shall take*  
21 *effect upon the entry upon office of all initial members of*  
22 *the Social Security Board. Sections 102(c) and 105 of this*  
23 *Act shall take effect on the date of the enactment of this*  
24 *Act.*

1       (c) *NEW SPENDING AUTHORITY.*—Any new spending  
2 authority provided by this title shall be effective for any  
3 fiscal year only to such extent or in such amounts as are  
4 provided in advance in appropriation Acts.

5 **TITLE II—IMPROVEMENTS TO**  
6 **THE OLD-AGE, SURVIVORS,**  
7 **AND DISABILITY INSURANCE**  
8 **PROGRAM**

9 **SEC. 201. RESTRICTIONS ON PAYMENT OF BENEFITS BASED**  
10 **ON DISABILITY TO SUBSTANCE ABUSERS.**

11       (a) *AMENDMENTS RELATING TO BENEFITS BASED ON*  
12 *DISABILITY UNDER TITLE II OF THE SOCIAL SECURITY*  
13 *ACT.*—

14               (1) *REQUIRED PAYMENT OF BENEFITS TO REP-*  
15 *RESENTATIVE PAYEES.*—

16                       (A) *IN GENERAL.*—Section 205(j)(1) of the  
17 *Social Security Act (42 U.S.C. 405(j)(1)) is*  
18 *amended—*

19                               (i) *by inserting after the first sentence*  
20 *the following new sentence: “In the case of*  
21 *an individual entitled to benefits based on*  
22 *disability, if alcoholism or drug addiction is*  
23 *a contributing factor material to the Sec-*  
24 *retary’s determination that the individual*  
25 *is under a disability, certification of pay-*

1           *ment of such benefits to a representative*  
2           *payee shall be deemed to serve the interest*  
3           *of such individual under this title.”; and*

4           (ii) *in the last sentence, by inserting*  
5           *“, if the interest of the individual under*  
6           *this title would be served thereby,” after “al-*  
7           *ternative representative payee or”.*

8           (B) *EFFECTIVE DATE.*—*The amendments*  
9           *made by subparagraph (A) shall apply with re-*  
10           *spect to benefits for months beginning after 180*  
11           *days after the date of the enactment of this Act.*

12           (C) *STUDY REGARDING FEASIBILITY, COST,*  
13           *AND EQUITY OF REQUIRING REPRESENTATIVE*  
14           *PAYEES FOR ALL DISABILITY BENEFICIARIES*  
15           *SUFFERING FROM ALCOHOLISM OR DRUG ADDIC-*  
16           *TION.*—

17           (i) *STUDY.*—*As soon as practicable*  
18           *after the date of the enactment of this Act,*  
19           *the Secretary of Health and Human Serv-*  
20           *ices shall conduct a study of the representa-*  
21           *tive payee program. In such study, the Sec-*  
22           *retary shall examine—*

23                   (I) *the feasibility, cost, and equity*  
24                   *of requiring representative payees for*  
25                   *all individuals entitled to benefits*

1 based on disability under title II or  
2 XVI of the Social Security Act who  
3 suffer from alcoholism or drug addic-  
4 tion, irrespective of whether the alco-  
5 holism or drug addiction was material  
6 in any case to the Secretary's deter-  
7 mination of disability,

8 (II) the feasibility of and appro-  
9 priate timetable for providing benefits  
10 through non-cash means, including  
11 (but not limited to) vouchers, debit  
12 cards, and electronic benefits transfer  
13 systems,

14 (III) the extent to which child  
15 beneficiaries are afflicted by drug addi-  
16 tion or alcoholism and ways of ad-  
17 dressing such affliction, including the  
18 feasibility of requiring treatment, and

19 (IV) the extent to which children's  
20 representative payees are afflicted by  
21 drug addiction or alcoholism, and  
22 methods to identify children's rep-  
23 resentative payees afflicted by drug ad-  
24 dition or alcoholism and to ensure that

1                   *benefits continue to be provided to*  
2                   *beneficiaries appropriately.*

3                   (ii) *REPORT.—Not later than April 1,*  
4                   *1995, the Secretary shall transmit to the*  
5                   *Committee on Ways and Means of the*  
6                   *House of Representatives and the Committee*  
7                   *on Finance of the Senate a report setting*  
8                   *forth the findings of the Secretary based on*  
9                   *such Study. Such report shall include such*  
10                   *recommendations for administrative or leg-*  
11                   *islative changes as the Secretary considers*  
12                   *appropriate.*

13                   (2) *INCREASED RELIANCE ON PROFESSIONAL*  
14                   *REPRESENTATIVE PAYEES.—*

15                   (A) *PREFERENCE REQUIRED FOR ORGANI-*  
16                   *ZATIONAL REPRESENTATIVE PAYEES.—Section*  
17                   *205(j)(2)(C) of such Act (42 U.S.C. 405(j)(2)(C))*  
18                   *is amended by adding at the end the following*  
19                   *new clause:*

20                   “(v) *In the case of an individual entitled to benefits*  
21                   *based on disability, if alcoholism or drug addiction is a*  
22                   *contributing factor material to the Secretary’s determina-*  
23                   *tion that the individual is under a disability, when select-*  
24                   *ing such individual’s representative payee, preference shall*  
25                   *be given to—*

1           “(I) a community-based nonprofit social service  
2           agency licensed or bonded by the State,  
3           “(II) a State or local government agency whose  
4           mission is to carry out income maintenance, social  
5           service, or health care-related activities, or  
6           “(III) a State or local government agency with  
7           fiduciary responsibilities,  
8           (or a designee of such an agency if the Secretary deems it  
9           appropriate), unless the Secretary determines that selection  
10          of such an agency would not be appropriate.”

11                           (B) AVAILABILITY OF PUBLIC AGENCIES  
12                           AND OTHER QUALIFIED ORGANIZATIONS TO  
13                           SERVE AS REPRESENTATIVE PAYEES.—Section  
14                           205(j)(4) of such Act (42 U.S.C. 405(j)(4)) is  
15                           amended—

16   (i) in subparagraph (A)—

17   (I) by striking “exceed the lesser  
18   of—” and inserting “exceed—”; and

19   (II) by striking clauses (i) and  
20   (ii) and inserting the following:

21   “(i) in any case in which an individ-  
22   ual is entitled to benefits based on disability  
23   and alcoholism or drug addiction is a con-  
24   tributing factor material to the Secretary’s  
25   determination that the individual is under

1            *a disability, 10 percent of the monthly bene-*  
2            *fit involved, or*

3            *“(ii) in any other case, the lesser of—*

4            *“(I) 10 percent of the monthly*  
5            *benefit involved, or*

6            *“(II) \$25.00 per month.”;*

7            *(ii) in subparagraph (B)—*

8            *(I) by inserting “State or local*  
9            *government agency whose mission is to*  
10           *carry out income maintenance, social*  
11           *service, or health care-related activities,*  
12           *any State or local government agency*  
13           *with fiduciary responsibilities, or any”*  
14           *after “means any”;*

15           *(II) by striking “representative*  
16           *payee and which,” and inserting “rep-*  
17           *resentative payee, if such agency,”;*

18           *(III) by striking “, and” at the*  
19           *end of clause (ii) and inserting a pe-*  
20           *riod; and*

21           *(IV) by striking clause (iii); and*

22           *(iii) by striking subparagraph (D), ef-*  
23           *fective July 1, 1994.*

1                   (C) *DEFINITION.*—Section 205(j) of such  
2                   Act (42 U.S.C. 405(j)) is amended by adding at  
3                   the end the following new paragraph:

4                   “(7) For purposes of this subsection, the term ‘benefit  
5 based on disability’ of an individual means a disability in-  
6 surance benefit of such individual under section 223 or a  
7 child’s, widow’s, or widower’s insurance benefit of such in-  
8 dividual under section 202 based on such individual’s dis-  
9 ability.”.

10                   (3) *NONPAYMENT OR TERMINATION OF BENE-*  
11                   *FITS.*—

12                   (A) *IN GENERAL.*—Section 225 of such Act  
13                   (42 U.S.C. 425) is amended—

14                   (i) by striking the heading and insert-  
15                   ing the following:

16                   “*ADDITIONAL RULES RELATING TO BENEFITS BASED ON*  
17                                    *DISABILITY*

18                                    “*Suspension of Benefits*”;

19                   (ii) by inserting before subsection (b)  
20                   the following new heading:

21                   “*Continued Payments During Rehabilitation Program*”;

22                   and

23                   (iii) by adding at the end the following  
24                   new subsection:

1        *“Nonpayment or Termination of Benefits Where*  
2        *Entitlement Involves Alcoholism or Drug Addiction*

3        *“(c)(1)(A) Notwithstanding any other provision of this*  
4 *title, in the case of any individual entitled to benefits based*  
5 *on disability, if alcoholism or drug addiction is a contribut-*  
6 *ing factor material to the Secretary’s determination that*  
7 *such individual is under a disability and such individual*  
8 *is determined by the Secretary not to be in compliance with*  
9 *the requirements of this subsection for a month, such bene-*  
10 *fits shall be suspended for a period commencing with such*  
11 *month and ending with the month preceding the first*  
12 *month, after the determination of noncompliance, in which*  
13 *such individual demonstrates that he or she has reestab-*  
14 *lished and maintained compliance with such requirements*  
15 *for the applicable period specified in paragraph (3).*

16        *“(B) For purposes of this subsection, in the case of an*  
17 *individual who is entitled to benefits based on disability*  
18 *for the first month ending after 180 days after the date of*  
19 *the enactment of the Social Security Administrative Reform*  
20 *Act of 1994, if such individual has a primary diagnosis*  
21 *of alcoholism or drug addiction, such alcoholism or drug*  
22 *addiction shall be treated as a contributing factor material*  
23 *to the Secretary’s determination of disability.*

24        *“(2)(A) An individual described in paragraph (1) is*  
25 *in compliance with the requirements of this subsection for*

1 *a month if such individual in such month undergoes any*  
2 *medical or psychological treatment that may be appro-*  
3 *priate, for such individual's condition diagnosed as sub-*  
4 *stance abuse or alcohol abuse and for the stage of such indi-*  
5 *vidual's rehabilitation, at an institution or facility ap-*  
6 *proved for purposes of this subsection by the Secretary, and*  
7 *complies in such month with the terms, conditions, and re-*  
8 *quirements of such treatment and with requirements im-*  
9 *posed by the Secretary under paragraph (6).*

10 *“(B) An individual described in paragraph (1) shall*  
11 *not be determined to be not in compliance with the require-*  
12 *ments of this subsection for a month if access by such indi-*  
13 *vidual to such treatment is not reasonably available for that*  
14 *month, as determined under regulations of the Secretary.*

15 *“(3) The applicable period specified in this paragraph*  
16 *is—*

17 *“(A) 2 consecutive months, in the case of a first*  
18 *determination that an individual is not in compli-*  
19 *ance with the requirements of this subsection,*

20 *“(B) 3 consecutive months, in the case of the sec-*  
21 *ond such determination with respect to the individ-*  
22 *ual, and*

23 *“(C) 6 consecutive months, in the case of the*  
24 *third or subsequent such determination with respect*  
25 *to the individual.*

1       “(4) In any case in which an individual’s benefit is  
2 suspended for a period of 12 consecutive months for failure  
3 to comply with treatment described in paragraph (2) of this  
4 subsection, the month following such period shall be deemed,  
5 for purposes of section 223(a)(1) or subsection (d)(1)(G)(i),  
6 (e)(1), or (f)(1) of section 202 (as applicable), as the termi-  
7 nation month with respect to such entitlement.

8       “(5)(A) Subject to subparagraph (B), monthly insur-  
9 ance benefits under this title which would be payable to any  
10 individual (other than the disabled individual to whom ben-  
11 efits are not payable by reason of this subsection) on the  
12 basis of the wages and self-employment income of such dis-  
13 abled individual but for the provisions of paragraph (1)  
14 or (4), shall be payable as though such disabled individual  
15 were receiving such benefits which are not payable under  
16 this subsection (and, in the case of a disabled individual  
17 whose entitlement is terminated under paragraph (4), as  
18 though such disabled individual’s entitlement were not ter-  
19 minated).

20       “(B) If the monthly insurance benefits of a disabled  
21 individual referred to in subparagraph (A) are not payable  
22 by reason of termination of entitlement under paragraph  
23 (4), monthly insurance benefits which are payable to any  
24 other individual on the basis of the wages and self-employ-  
25 ment income of such disabled individual pursuant to sub-

1 paragraph (A) shall not be payable for any month after  
2 2 years after the last month of such entitlement.

3       “(6)(A) The Secretary shall provide for the monitoring  
4 and testing of all individuals who are receiving benefits  
5 under this title and who as a condition of payment of such  
6 benefits are required to be undergoing treatment and com-  
7 plying with the terms, conditions, and requirements thereof  
8 as described in paragraph (2)(A), in order to assure such  
9 compliance and to determine the extent to which the imposi-  
10 tion of such requirements is contributing to the achievement  
11 of the purposes of this title. The Secretary shall annually  
12 submit to the Congress a full and complete report on the  
13 Secretary’s activities under this paragraph. Each such an-  
14 nual report shall include the number and percentage of such  
15 individuals who did not receive regular drug testing during  
16 the year covered by the report.

17       “(B) The Secretary, in consultation with drug and al-  
18 cohol treatment professionals, shall issue regulations—

19               “(i) defining appropriate treatment for alcohol-  
20 ics and drug addicts who are subject to required med-  
21 ical or psychological treatment under this subsection,  
22 and

23               “(ii) establishing guidelines to be used to review  
24 and evaluate their compliance, including measures of  
25 the progress of participants in such programs.

1       “(C)(i) For purposes of carrying out the requirements  
2 of subparagraphs (A) and (B), the Secretary shall establish  
3 in each State a referral and monitoring agency for such  
4 State.

5       “(ii) Each referral and monitoring agency for a State  
6 shall—

7           “(I) identify appropriate placements, for indi-  
8 viduals residing in such State who are entitled to  
9 benefits based on disability and with respect to whom  
10 alcoholism or drug addiction is a contributing factor  
11 material to the Secretary’s determination that they  
12 are under a disability, where they may obtain treat-  
13 ment described in paragraph (2)(A),

14           “(II) refer such individuals to such placements  
15 for such treatment, and

16           “(III) monitor compliance with the requirements  
17 of paragraph (2)(A) by individuals who are referred  
18 by the agency to such placements and promptly re-  
19 port failures to comply to the Secretary.

20       “(7) In the case of any individual who is entitled to  
21 a benefit based on disability for any month, if alcoholism  
22 or drug addiction is a contributing factor material to the  
23 Secretary’s determination that the individual is under a  
24 disability, payment of any past-due monthly insurance  
25 benefits under this title to which such individual is entitled

1 shall be made in any month only to the extent that the sum  
2 of—

3           “(A) the amount of such past-due benefit paid in  
4 such month, and

5           “(B) the amount of any benefit for the preceding  
6 month under such current entitlement which is pay-  
7 able in such month,

8 does not exceed 200 percent of the amount of such benefit  
9 for the preceding month.

10          “(8) In the case of any individual entitled to benefits  
11 based on disability, if alcoholism or drug addiction is a  
12 contributing factor material to the Secretary’s determina-  
13 tion that such individual is under a disability, the month  
14 following the 36-month period beginning with such individ-  
15 ual’s first month of entitlement shall be deemed, for pur-  
16 poses of section 223(a)(1) or subsection (d)(1)(G)(i), (e)(1),  
17 or (f)(1) of section 202 (as applicable), as the termination  
18 month with respect to such entitlement, and such individual  
19 shall be deemed not to be entitled to any past-due benefits  
20 under such entitlement remaining unpaid as of the end of  
21 such 36-month period. Such individual may not be entitled  
22 to benefits based on disability for any month after such 36-  
23 month period if, with respect to such entitlement, alcohol-  
24 ism or drug addition is a contributing factor material to

1 *the Secretary's determination that such individual is under*  
2 *a disability.*

3       “(9) *For purposes of this subsection, the term ‘benefit*  
4 *based on disability’ of an individual means a disability in-*  
5 *surance benefit of such individual under section 223 or a*  
6 *child's, widow's, or widower's insurance benefit of such in-*  
7 *dividual under section 202 based on the disability of such*  
8 *individual.”.*

9                   (B) *PRESERVATION OF MEDICARE BENE-*  
10                   *FITS.—Section 226 of such Act (42 U.S.C. 426)*  
11                   *is amended by adding at the end the following:*

12       “(i) *For purposes of this section, each person whose*  
13 *benefit for any month is not payable by reason of para-*  
14 *graph (1) of section 225(c) (and is not terminated by reason*  
15 *of paragraph (4) or (8) of section 225(c)) shall be treated*  
16 *as entitled to such benefit for such month if such person*  
17 *would be entitled to such benefit for such month in the ab-*  
18 *sence of such section.”.paragraph (other than paragraphs*  
19 *(6)(C) and (8) of section 225(c) of the Social Security Act*  
20 *added by this paragraph) shall apply with respect to bene-*  
21 *fits based on disability (as defined in section 225(c)(9) of*  
22 *the Social Security Act, added by this section) of individ-*  
23 *uals becoming entitled to such benefits for months beginning*  
24 *after 180 days after the date of the enactment of this Act.*  
25 *Section 225(c)(6)(C) of the Social Security Act shall take*

1 *effect 180 days after the date of the enactment of this Act.*  
2 *Section 225(c)(8) of the Social Security Act (added by this*  
3 *section) shall apply with respect to benefits for months end-*  
4 *ing after 180 days after the date of the enactment of this*  
5 *Act, and, for purposes of such section 225(c)(8), in the case*  
6 *of any individual entitled to benefits based on disability*  
7 *(as so defined) for the first month ending after 180 days*  
8 *after the date of the enactment of this Act, such month shall*  
9 *be treated as such individual's first month of entitlement*  
10 *to such benefits.*

11 *(4) IRRELEVANCE OF LEGALITY OF SERVICES*  
12 *PERFORMED IN DETERMINING SUBSTANTIAL GAINFUL*  
13 *ACTIVITY.—*

14 *(A) IN GENERAL.—Section 223(d)(4) of*  
15 *such Act (42 U.S.C. 423(d)(4)) is amended—*

16 *(i) by inserting “(A)” after “(4)”;* and

17 *(ii) by adding at the end the following*

18 *new subparagraph:*

19 *“(B) In determining under subparagraph (A) when*  
20 *services performed or earnings derived from services dem-*  
21 *onstrate an individual's ability to engage in substantial*  
22 *gainful activity, the Secretary apply the criteria described*  
23 *in subparagraph (A) with respect to services performed by*  
24 *any individual without regard to the legality of such*  
25 *services.”.*

1           (B) *EFFECTIVE DATE.*—*The amendments*  
2           *made by this paragraph shall take effect on the*  
3           *date of the enactment of this Act.*

4           (b) *AMENDMENTS RELATING TO SUPPLEMENTAL SE-*  
5           *CURITY INCOME BENEFITS UNDER TITLE XVI OF THE SO-*  
6           *CIAL SECURITY ACT.*—

7           (1) *REQUIRED PAYMENT OF BENEFITS TO REP-*  
8           *RESENTATIVE PAYEES.*—

9           (A) *IN GENERAL.*—*Section 1631(a)(2)(A) of*  
10          *the Social Security Act (42 U.S.C.*  
11          *1383(a)(2)(A)) is amended—*

12                   (i) *in clause (ii), by adding at the end*  
13                   *the following: “In the case of an individual*  
14                   *entitled to benefits under this title by reason*  
15                   *of disability, if alcoholism or drug addic-*  
16                   *tion is a contributing factor material to the*  
17                   *Secretary’s determination that the individ-*  
18                   *ual is disabled, the payment of such benefits*  
19                   *to a representative payee shall be deemed to*  
20                   *serve the interest of such individual under*  
21                   *this title.”; and*

22                   (ii) *in clause (iii), by striking “to the*  
23                   *individual or eligible spouse or to an alter-*  
24                   *native representative payee of the individ-*  
25                   *ual or eligible spouse” and inserting “to an*

1           *alternative representative payee of the indi-*  
2           *vidual or eligible spouse or, if the interest of*  
3           *the individual under this title would be*  
4           *served thereby, to the individual or eligible*  
5           *spouse”.*

6           (B) *CONFORMING AMENDMENT.*—Section  
7           1631(a)(2)(B)(viii)(II) of such Act (42 U.S.C.  
8           1383(a)(2)(B)(viii)(II)) is amended by striking  
9           “15 years” and all that follows and inserting “of  
10          15 years, or (if alcoholism or drug addition is a  
11          contributing factor material to the Secretary’s  
12          determination that the individual is disabled) is  
13          entitled to benefits under this title by reason of  
14          disability.”.

15          (C) *EFFECTIVE DATE.*—The amendments  
16          made by subparagraphs (A) and (B) shall apply  
17          with respect to benefits for months beginning  
18          after 180 days after the date of the enactment of  
19          this Act.

20          (2) *INCREASED RELIANCE ON PROFESSIONAL*  
21          *REPRESENTATIVE PAYEES.*—

22                 (A) *PREFERENCE REQUIRED FOR ORGANI-*  
23                 *ZATIONAL REPRESENTATIVE PAYEES.*—Section  
24                 1631(a)(2)(B) of such Act (42 U.S.C.  
25                 1383(a)(2)(B)) is amended—

1                   (i) by redesignating clauses (vii)  
2                   through (xii) as clauses (viii) through (xiii),  
3                   respectively;

4                   (ii) by inserting after clause (vi) the  
5                   following:

6           “(vii) In the case of an individual entitled to benefits  
7 under this title by reason of disability, if alcoholism or drug  
8 addiction is a contributing factor material to the Sec-  
9 retary’s determination that the individual is disabled, when  
10 selecting such individual’s representative payee, preference  
11 shall be given to—

12                   “(I) a community-based nonprofit social service  
13                   agency licensed or bonded by the State;

14                   “(II) a State or local government agency whose  
15                   mission is to carry out income maintenance, social  
16                   service, or health care-related activities; or

17                   “(III) a State or local government agency with  
18                   fiduciary responsibilities,  
19 (or a designee of such an agency if the Secretary deems it  
20 appropriate), unless the Secretary determines that selection  
21 of such an agency would not be appropriate.”;

22                   (iii) in clause (viii) (as so redesign-  
23                   ated), by striking “clause (viii)” and in-  
24                   serting “clause (ix)”;

1                   (iv) in clause (ix) (as so redesignated),  
2                   by striking “(vii)” and inserting “(viii)”;

3                   (v) in clause (xiii) (as so redesignated)—  
4

5                   (I) by striking “(xi)” and inserting  
6                   “*(xii)*”; and

7                   (II) by striking “(x)” and inserting  
8                   “*(xi)*”.

9                   (B) AVAILABILITY OF PUBLIC AGENCIES  
10                  AND OTHER QUALIFIED ORGANIZATIONS TO  
11                  SERVE AS REPRESENTATIVE PAYEES.—Section  
12                  1631(a)(2)(D) of such Act (42 U.S.C.  
13                  1383(a)(2)(D)) is amended—

14                  (i) in clause (i)—

15                   (I) by striking “exceed the lesser  
16                   of—” and inserting “*exceed—*”; and

17                   (II) by striking subclauses (I) and  
18                   (II) and inserting the following:

19                   “*(I) in any case in which an individual is enti-*  
20                   *tled to benefits under this title by reason of disability*  
21                   *and alcoholism or drug addiction is a contributing*  
22                   *factor material to the Secretary’s determination that*  
23                   *the individual is disabled, 10 percent of the monthly*  
24                   *benefit involved, or*

25                   “*(II) in any other case, the lesser of—*

1                   “(aa) 10 percent of the monthly benefit in-  
2                   volved, or

3                   “(bb) \$25.00 per month.”;

4                   (ii) in clause (ii)—

5                   (I) by inserting “State or local  
6                   government agency whose mission is to  
7                   carry out income maintenance, social  
8                   service, or health care-related activities,  
9                   any State or local government agency  
10                  with fiduciary responsibilities, or any”  
11                  after “means any”;

12                  (II) by inserting a comma after  
13                  “service agency”;

14                  (III) by adding “and” at the end  
15                  of subclause (I); and

16                  (IV) in subclause (II)—

17                         (aa) by adding “and” at the  
18                         end of item (aa);

19                         (bb) by striking “; and” at  
20                         the end of item (bb) and inserting  
21                         a period; and

22                         (cc) by striking item (cc);

23                         and

24                         (iii) by striking clause (iv), effective  
25                         July 1, 1994.

1           (3) *NONPAYMENT OR TERMINATION OF BENE-*  
2           *FITS.—*

3                   (A) *IN GENERAL.—Section 1611(e)(3) of*  
4                   *such Act (42 U.S.C. 1382(e)(3)), is amended by*  
5                   *redesignating subparagraph (B) as subpara-*  
6                   *graph (C) and by inserting after subparagraph*  
7                   *(A) the following:*

8           “*(B)(i) Notwithstanding any other provision of this*  
9           *title, in the case of any individual entitled to benefits under*  
10           *this title solely by reason of disability, if alcoholism or drug*  
11           *addiction is a contributing factor material to the Sec-*  
12           *retary’s determination that such individual is disabled and*  
13           *such individual is determined by the Secretary not to be*  
14           *in compliance with the requirements of this subparagraph*  
15           *for a month, such benefits shall be suspended for a period*  
16           *commencing with such month and ending with the month*  
17           *preceding the first month, after the determination of non-*  
18           *compliance, in which such individual demonstrates that he*  
19           *or she has reestablished and maintained compliance with*  
20           *such requirements for the applicable period specified in*  
21           *clause (iii).*

22           “*(ii)(I) An individual described in clause (i) is in*  
23           *compliance with the requirements of this subparagraph for*  
24           *a month if the individual in such month undergoes any*  
25           *medical or psychological treatment that may be appro-*

1 *priate, for the individual's condition diagnosed as substance*  
2 *abuse or alcohol abuse and for the stage of the individual's*  
3 *rehabilitation, at an institution or facility approved for*  
4 *purposes of this subparagraph by the Secretary, and com-*  
5 *plies in such month with the terms, conditions, and require-*  
6 *ments of such treatment and with requirements imposed by*  
7 *the Secretary under subparagraph (C).*

8       *“(II) An individual described in clause (i) shall not*  
9 *be determined to be not in compliance with the require-*  
10 *ments of this subparagraph for a month if access by such*  
11 *individual to such treatment is not reasonably available for*  
12 *the month, as determined under regulations of the Sec-*  
13 *retary.*

14       *“(iii) The applicable period specified in this clause*  
15 *is—*

16               *“(I) 2 consecutive months, in the case of a 1st*  
17 *determination that an individual is not in compli-*  
18 *ance with the requirements of this subparagraph;*

19               *“(II) 3 consecutive months, in the case of the 2nd*  
20 *such determination with respect to the individual; or*

21               *“(III) 6 consecutive months, in the case of the*  
22 *3rd or subsequent such determination with respect to*  
23 *the individual.*

24       *“(iv) An individual shall not be an eligible individual*  
25 *for purposes of this title for the 12-month period that begins*

1 *with the end of any period of 12 consecutive months for*  
2 *which the benefits of the individual under this title have*  
3 *been suspended by reason of this subparagraph.*

4       “(v) *In the case of any individual entitled to benefits*  
5 *under this title by reason of disability, if alcoholism or drug*  
6 *addiction is a contributing factor material to the Sec-*  
7 *retary’s determination that such individual is disabled,*  
8 *such individual may not be entitled to such benefits by rea-*  
9 *son of disability (or any past-due benefits under such enti-*  
10 *tlement) for any month after the 36-month period beginning*  
11 *with such individual’s first month of such entitlement, not-*  
12 *withstanding section 1619(a).*

13       “(vi)(I) *The Secretary shall not, in a month, pay to*  
14 *an individual described in clause (i) benefits under this title*  
15 *the payment of which is past due, in an amount that ex-*  
16 *ceeds the amount of benefits under this title which are pay-*  
17 *able to the individual for the month and the payment of*  
18 *which is not past due.*

19       “(II) *As used in subclause (I) of this clause, the term*  
20 *‘benefits under this title’ includes supplementary payments*  
21 *of the type described in section 1616(a) and payments pur-*  
22 *suant to an agreement entered into under section 212(a)*  
23 *of Public Law 93–66.”*

24                               (B) *REFERRAL, MONITORING, AND TREAT-*  
25                               *MENT.—Section 1611(e)(3)(C) of such Act (42*

1           U.S.C. 1382(e)(3)(C)), as so designated by the  
2           amendment made by subparagraph (A) of this  
3           paragraph, is amended—

4           (i) by adding at the end the following:

5           “Each such annual report shall include the  
6           number and percentage of such individuals  
7           who did not receive regular drug testing  
8           during the year covered by the report.”;

9           (ii) by inserting “(i)” after “(C)”; and

10           (iii) by adding after and below the end  
11           following:

12           “(ii) The Secretary, in consultation with drug and al-  
13           cohol treatment professionals, shall issue regulations—

14           “(I) defining appropriate treatment for alcohol-  
15           ics and drug addicts who are subject to required med-  
16           ical or psychological treatment under this subpara-  
17           graph; and

18           “(II) establishing guidelines to be used to review  
19           and evaluate their compliance, including measures of  
20           the progress of participants in such programs.

21           “(iii)(I) For purposes of carrying out the requirements  
22           of clauses (i) and (ii), the Secretary shall establish in each  
23           State a referral and monitoring agency for the State.

24           “(II) Each referral and monitoring agency for a State  
25           shall—

1           “(aa) identify appropriate placements, for indi-  
2           viduals residing in the State who are entitled to bene-  
3           fits under this title by reason of disability and with  
4           respect to whom alcoholism or drug addiction is a  
5           contributing factor material to the Secretary’s deter-  
6           mination that they are disabled, where they may ob-  
7           tain treatment described in subparagraph (B)(ii)(I);

8           “(bb) refer such individuals to such placements  
9           for such treatment; and

10           “(cc) monitor compliance with the requirements  
11           of subparagraph (B) by individuals who are referred  
12           by the agency to such placements, and promptly re-  
13           port to the Secretary any failure to comply with such  
14           requirements.”.

15           (C) PRESERVATION OF MEDICAID BENE-  
16           FITS.—Section 1634 of such Act (42 U.S.C.  
17           13283c) is amended by adding at the end the fol-  
18           lowing:

19           “(e) Each person to whom benefits under this title by  
20           reason of disability are not payable for any month solely  
21           by reason of section 1611(e)(3)(B) shall be treated, for pur-  
22           poses of title XIX, as receiving benefits under this title for  
23           such month.”.

24           (D) CONFORMING AMENDMENTS.—Section  
25           1611(e)(3) of such Act (42 U.S.C. 1382(e)(3)), as

1           *amended by subparagraphs (A) and (B) of this*  
2           *paragraph, is amended—*

3                     *(i) in subparagraph (A), by striking*  
4                     *“(B)” and inserting “(C)”;* and

5                     *(ii) in subparagraph (C), by inserting*  
6                     *“or (B)” after “(A)”.*

7           *(E) EFFECTIVE DATE.—*

8                     *(i) IN GENERAL.—Except as provided*  
9                     *in clauses (ii) and (iii), the amendments*  
10                    *made by this paragraph shall apply with*  
11                    *respect to benefits for months beginning*  
12                    *after 180 days after the date of the enact-*  
13                    *ment of this Act.*

14                    *(ii) TIME LIMITATION ON BENEFITS.—*  
15                    *Section 1611(e)(3)(B)(v) of the Social Secu-*  
16                    *rity Act (as added by the amendment made*  
17                    *by subparagraph (A) of this paragraph)*  
18                    *shall apply with respect to benefits for*  
19                    *months ending after 180 days after the date*  
20                    *of the enactment of this Act, and, for pur-*  
21                    *poses of such section, in the case of any in-*  
22                    *dividual entitled to benefits by reason of*  
23                    *disability for the first month ending after*  
24                    *180 days after the date of the enactment of*  
25                    *this Act, such month shall be treated as such*

1           *individual's first month of entitlement to*  
2           *such benefits.*

3                   (iii) *ESTABLISHMENT OF REFERRAL*  
4           *AND MONITORING AGENCIES.—Section*  
5           *1611(e)(3)(C)(iii) of the Social Security Act*  
6           *(as added by the amendment made by sub-*  
7           *paragraph (B)(iii) of this paragraph) shall*  
8           *take effect 180 days after the date of the en-*  
9           *actment of this Act.*

10           (4) *IRRELEVANCE OF LEGALITY OF SUBSTANTIAL*  
11           *GAINFUL ACTIVITY.—*

12                   (A) *IN GENERAL.—Section 1614(a)(3)(D) of*  
13           *such Act (42 U.S.C. 1382c(a)(3)(D)) is amended*  
14           *by adding at the end the following: "The Sec-*  
15           *retary shall make determinations under this title*  
16           *with respect to substantial gainful activity, with-*  
17           *out regard to the legality of the activity."*

18                   (B) *EFFECTIVE DATE.—The amendment*  
19           *made by subparagraph (A) shall take effect on*  
20           *the date of the enactment of this Act.*

21           (c) *EFFECTIVE DATE.—The amendments made by the*  
22           *preceding provisions of this section shall apply to benefits*  
23           *payable for months beginning 180 or more days after the*  
24           *date of the enactment of this Act.*

25           (d) *DEMONSTRATION PROJECTS.—*

1           (1) *IN GENERAL.*—*The Secretary of Health and*  
2           *Human Services shall develop and carry out dem-*  
3           *onstration projects designed to explore innovative re-*  
4           *ferral, monitoring, and treatment approaches with re-*  
5           *spect to—*

6                     (A) *individuals who are entitled to disabil-*  
7                     *ity insurance benefits or child's, widow's, or wid-*  
8                     *ower's insurance benefits based on disability*  
9                     *under title II of the Social Security Act, and*

10                    (B) *individuals who are eligible for supple-*  
11                    *mental security income benefits under title XVI*  
12                    *of such Act based solely on disability,*  
13           *in cases in which alcoholism or drug addiction is a*  
14           *contributing factor material to the Secretary's deter-*  
15           *mination that individuals are under a disability.*

16           (2) *SCOPE.*—*The demonstration projects devel-*  
17           *oped under paragraph (1) shall be of sufficient scope*  
18           *and shall be carried out on a wide enough scale to*  
19           *permit a thorough evaluation of the alternative ap-*  
20           *proaches under consideration while giving assurance*  
21           *that the results derived from the projects will obtain*  
22           *generally in the operation of the programs involved*  
23           *without committing such programs to the adoption of*  
24           *any particular system either locally or nationally.*

1           (3) *FINAL REPORT.*—*The Secretary shall submit*  
2           *to the Committee on Ways and Means of the House*  
3           *of Representatives and the Committee on Finance of*  
4           *the Senate no later than December 31, 1997, a final*  
5           *report on the demonstration projects carried out*  
6           *under this subsection, together with any related data*  
7           *and materials which the Secretary may consider ap-*  
8           *propriate. The authority under this section shall ter-*  
9           *minate upon the transmittal of such final report.*

10 **SEC. 202. ISSUANCE OF PHYSICAL DOCUMENTS IN THE**  
11                           **FORM OF BONDS, NOTES, OR CERTIFICATES**  
12                           **TO THE SOCIAL SECURITY TRUST FUNDS.**

13           (a) *REQUIREMENT THAT OBLIGATIONS ISSUED TO*  
14 *THE OASDI TRUST FUNDS BE EVIDENCED BY PAPER IN-*  
15 *STRUMENTS IN THE FORM OF BONDS, NOTES, OR CERTIFI-*  
16 *CATES OF INDEBTEDNESS SETTING FORTH THEIR*  
17 *TERMS.*—*Section 201(d) of the Social Security Act (42*  
18 *U.S.C. 401(d)) is amended by inserting after the fifth sen-*  
19 *tence the following new sentence: “Each obligation issued*  
20 *for purchase by the Trust Funds under this subsection shall*  
21 *be evidenced by a paper instrument in the form of a bond,*  
22 *note, or certificate of indebtedness issued by the Secretary*  
23 *of the Treasury setting forth the principal amount, date of*  
24 *maturity, and interest rate of the obligation, and stating*  
25 *on its face that the obligation shall be incontestable in the*

1 *hands of the Trust Fund to which it is issued, that the obli-*  
2 *gation is supported by the full faith and credit of the United*  
3 *States, and that the United States is pledged to the payment*  
4 *of the obligation with respect to both principal and*  
5 *interest.”.*

6 (b) *PAYMENT TO THE OASDI TRUST FUNDS FROM*  
7 *THE GENERAL FUND OF THE TREASURY OF INTEREST ON*  
8 *OBLIGATIONS, AND OF PROCEEDS FROM THE SALE OR RE-*  
9 *DEMPTION OF OBLIGATIONS, REQUIRED TO BE IN THE*  
10 *FORM OF CHECKS.—Section 201(f) of such Act (42 U.S.C.*  
11 *401(f)) is amended by adding at the end the following new*  
12 *sentence: “Payment from the general fund of the the Treas-*  
13 *ury to either of the Trust Funds of any such interest or*  
14 *proceeds shall be in the form of paper checks drawn on such*  
15 *general fund to the order of such Trust Fund.”.*

16 (c) *EFFECTIVE DATE.—*

17 (1) *IN GENERAL.—The amendments made by*  
18 *this section shall apply with respect to obligations is-*  
19 *ssued, and payments made, after 60 days after the*  
20 *date of the enactment of this Act.*

21 (2) *TREATMENT OF OUTSTANDING OBLIGA-*  
22 *TIONS.—Not later than 60 days after the date of the*  
23 *enactment of this Act, the Secretary of the Treasury*  
24 *shall issue to the Federal Old-Age and Survivors In-*  
25 *surance Trust Fund or the Federal Disability Insur-*

1        *ance Trust Fund, as applicable, a paper instrument,*  
2        *in the form of a bond, note, or certificate of indebted-*  
3        *ness, for each obligation which has been issued to the*  
4        *Trust Fund under section 201(d) of the Social Secu-*  
5        *rity Act and which is outstanding as of such date.*  
6        *Each such document shall set forth the principal*  
7        *amount, date of maturity, and interest rate of the ob-*  
8        *ligation, and shall state on its face that the obligation*  
9        *shall be incontestable in the hands of the Trust Fund*  
10       *to which it was issued, that the obligation is sup-*  
11       *ported by the full faith and credit of the United*  
12       *States, and that the United States is pledged to the*  
13       *payment of the obligation with respect to both prin-*  
14       *cipal and interest.*

15    **SEC. 203. EXPLICIT REQUIREMENTS FOR MAINTENANCE OF**  
16                                    **TELEPHONE ACCESS TO LOCAL OFFICES OF**  
17                                    **THE SOCIAL SECURITY ADMINISTRATION.**

18        *(a) MAINTENANCE OF SERVICE TO LOCAL OFFICES.—*  
19                    *(1) IN GENERAL.—Section 5110(a) of the Omni-*  
20        *bus Budget Reconciliation Act of 1990 (104 Stat.*  
21        *1388–272) is amended by adding at the end the fol-*  
22        *lowing new sentence: “In carrying out the require-*  
23        *ments of the preceding sentence, the Secretary shall*  
24        *reestablish and maintain in service at least the same*  
25        *number of telephone lines to each such local office as*

1        *was in place as of such date, including telephone sets*  
2        *for connections to such lines.”.*

3            (2) *EFFECTIVE DATE.*—*The Secretary of Health*  
4        *and Human Services shall ensure that the require-*  
5        *ments of the amendment made by paragraph (1) are*  
6        *carried out no later than 90 days after the date of the*  
7        *enactment of this Act.*

8            (3) *GAO REPORT.*—*The Comptroller General of*  
9        *the United States shall make an independent deter-*  
10       *mination of the number of telephone lines to each*  
11       *local office of the Social Security Administration*  
12       *which are in place as of 90 days after the enactment*  
13       *of this Act and shall report his findings to the Com-*  
14       *mittee on Ways and Means of the House of Represent-*  
15       *atives and the Committee on Finance of the Senate no*  
16       *later than 150 days after the date of the enactment*  
17       *of this Act.*

18            (b) *MAINTENANCE OF TOLL-FREE TELEPHONE NUM-*  
19       *BER SERVICE.*—*The Secretary of Health and Human Serv-*  
20       *ices shall ensure that toll-free telephone service provided by*  
21       *the Social Security Administration is maintained at a level*  
22       *which is at least equal to that in effect on the date of the*  
23       *enactment of this Act.*

1 **SEC. 204. EXPANSION OF STATE OPTION TO EXCLUDE SERV-**  
2 **ICE OF ELECTION OFFICIALS OR ELECTION**  
3 **WORKERS FROM COVERAGE.**

4 (a) *LIMITATION ON MANDATORY COVERAGE OF STATE*  
5 *ELECTION OFFICIALS AND ELECTION WORKERS WITHOUT*  
6 *STATE RETIREMENT SYSTEM.—*

7 (1) *AMENDMENT TO SOCIAL SECURITY ACT.—*  
8 *Section 210(a)(7)(F)(iv) of the Social Security Act*  
9 *(42 U.S.C. 410(a)(7)(F)(iv)) (as amended by section*  
10 *11332(a) of the Omnibus Budget Reconciliation Act*  
11 *of 1990) is amended by striking “\$100” and inserting*  
12 *“\$1,000 with respect to service performed during*  
13 *1995, and the adjusted amount determined under sec-*  
14 *tion 218(c)(8)(B) for any subsequent year with re-*  
15 *spect to service performed during such subsequent*  
16 *year”.*

17 (2) *AMENDMENT TO FICA.—Section*  
18 *3121(b)(7)(F)(iv) of the Internal Revenue Code of*  
19 *1986 (as amended by section 11332(b) of the Omnibus*  
20 *Budget Reconciliation Act of 1990) is amended by*  
21 *striking “\$100” and inserting “\$1,000 with respect to*  
22 *service performed during 1995, and the adjusted*  
23 *amount determined under section 218(c)(8)(B) of the*  
24 *Social Security Act for any subsequent year with re-*  
25 *spect to service performed during such subsequent*  
26 *year”.*

1           **(b) CONFORMING AMENDMENTS RELATING TO MEDI-**  
2 **CARE QUALIFIED GOVERNMENT EMPLOYMENT.—**

3           **(1) AMENDMENT TO SOCIAL SECURITY ACT.—**

4           *Section 210(p)(2)(E) of the Social Security Act (42*  
5 *U.S.C. 410(p)(2)(E)) is amended by striking “\$100”*  
6 *and inserting “\$1,000 with respect to service per-*  
7 *formed during 1995, and the adjusted amount deter-*  
8 *mined under section 218(c)(8)(B) for any subsequent*  
9 *year with respect to service performed during such*  
10 *subsequent year”.*

11           **(2) AMENDMENT TO FICA.—***Section*  
12 *3121(u)(2)(B)(ii)(V) of the Internal Revenue Code of*  
13 *1986 is amended by striking “\$100” and inserting*  
14 *“\$1,000 with respect to service performed during*  
15 *1995, and the adjusted amount determined under sec-*  
16 *tion 218(c)(8)(B) of the Social Security Act for any*  
17 *subsequent year with respect to service performed dur-*  
18 *ing such subsequent year”.*

19           **(c) AUTHORITY FOR STATES TO MODIFY COVERAGE**  
20 **AGREEMENTS WITH RESPECT TO ELECTION OFFICIALS**  
21 **AND ELECTION WORKERS.—***Section 218(c)(8) of the Social*  
22 *Security Act (42 U.S.C. 418(c)(8)) is amended—*

23           **(1) by striking “on or after January 1, 1968,”**  
24 **and inserting “at any time”;**

1           (2) by striking “\$100” and inserting “\$1,000  
2           with respect to service performed during 1995, and  
3           the adjusted amount determined under subparagraph  
4           (B) for any subsequent year with respect to service  
5           performed during such subsequent year”; and

6           (3) by striking the last sentence and inserting  
7           the following new sentence: “Any modification of an  
8           agreement pursuant to this paragraph shall be effec-  
9           tive with respect to services performed in and after  
10          the calendar year in which the modification is mailed  
11          or delivered by other means to the Secretary.”.

12          (d) INDEXATION OF EXEMPT AMOUNT.—Section  
13 218(c)(8) of such Act (as amended by subsection (c)) is fur-  
14 ther amended—

15           (1) by inserting “(A)” after “(8)”; and

16           (2) by adding at the end the following new sub-  
17          paragraph:

18          “(B) For each year after 1995, the Secretary shall ad-  
19          just the amount referred to in subparagraph (A) at the same  
20          time and in the same manner as is provided under section  
21          215(a)(1)(B)(ii) with respect to the amounts referred to in  
22          section 215(a)(1)(B)(i), except that—

23           “(i) for purposes of this subparagraph, 1993  
24          shall be substituted for the calendar year referred to  
25          in section 215(a)(1)(B)(ii)(II), and



1           “(I) any State (or any political subdivision of a  
2 State) may utilize the social security account num-  
3 bers issued by the Secretary for the additional pur-  
4 poses described in clause (ii) if such numbers have  
5 been collected and are otherwise utilized by such State  
6 (or political subdivision) in accordance with applica-  
7 ble law, and

8           “(II) any district court of the United States may  
9 use, for such additional purposes, any such social se-  
10 curity account numbers which have been so collected  
11 and are so utilized by any State.

12          “(ii) The additional purposes described in this clause  
13 are the following:

14           “(I) Identifying duplicate names of individuals  
15 on master lists used for jury selection purposes.

16           “(II) Identifying on such master lists those indi-  
17 viduals who are ineligible to serve on a jury by rea-  
18 son of their conviction of a felony.

19           “(iii) To the extent that any provision of Federal law  
20 enacted before the date of the enactment of this subpara-  
21 graph is inconsistent with the policy set forth in clause (i),  
22 such provision shall, on and after that date, be null, void,  
23 and of no effect.

1       “(iv) For purposes of this subparagraph, the term  
2 ‘State’ has the meaning such term has in subparagraph  
3 (D).”.

4       (b) *EFFECTIVE DATE.*—The amendments made by sub-  
5 section (a) shall take effect on the date of the enactment  
6 of this Act.

7 **SEC. 206. AUTHORIZATION FOR ALL STATES TO EXTEND**  
8                   **COVERAGE TO STATE AND LOCAL POLICEMEN**  
9                   **AND FIREMEN UNDER EXISTING COVERAGE**  
10                  **AGREEMENTS.**

11       (a) *IN GENERAL.*—Section 218(l) of the Social Secu-  
12 rity Act (42 U.S.C. 418(l)) is amended—

13           (1) in paragraph (1), by striking “(1)” after  
14       “(l)”, and by striking “the State of” and all that fol-  
15       lows through “prior to the date of enactment of this  
16       subsection” and inserting “a State entered into pur-  
17       suant to this section”; and

18           (2) by striking paragraph (2).

19       (b) *CONFORMING AMENDMENT.*—Section 218(d)(8)(D)  
20 of such Act (42 U.S.C. 418(d)(8)(D)) is amended by strik-  
21 ing “agreements with the States named in” and inserting  
22 “State agreements modified as provided in”.

23       (c) *EFFECTIVE DATE.*—The amendments made by this  
24 section shall apply with respect to modifications filed by  
25 States after the date of the enactment of this Act.

1 **SEC. 207. LIMITED EXEMPTION FOR CANADIAN MINISTERS**  
2 **FROM CERTAIN SELF-EMPLOYMENT TAX LI-**  
3 **ABILITY.**

4 (a) *IN GENERAL.*—Notwithstanding any other provi-  
5 sion of law, if—

6 (1) *an individual performed services described in*  
7 *section 1402(c)(4) of the Internal Revenue Code of*  
8 *1986 which are subject to tax under section 1401 of*  
9 *such Code,*

10 (2) *such services were performed in Canada at a*  
11 *time when no agreement between the United States*  
12 *and Canada pursuant to section 233 of the Social Se-*  
13 *curity Act was in effect, and*

14 (3) *such individual was required to pay con-*  
15 *tributions on the earnings from such services under*  
16 *the social insurance system of Canada,*

17 *then such individual may file a certificate under this sec-*  
18 *tion in such form and manner, and with such official, as*  
19 *may be prescribed in regulations issued under chapter 2*  
20 *of such Code. Upon the filing of such certificate, notwith-*  
21 *standing any judgment which has been entered to the con-*  
22 *trary, such individual shall be exempt from payment of*  
23 *such tax with respect to services described in paragraphs*  
24 *(1) and (2) and from any penalties or interest for failure*  
25 *to pay such tax or to file a self-employment tax return as*  
26 *required under section 6017 of such Code.*

1       **(b) PERIOD FOR FILING.**—A certificate referred to in  
2 subsection (a) may be filed only during the 180-day period  
3 commencing with the date on which the regulations referred  
4 to in subsection (a) are issued.

5       **(c) TAXABLE YEARS AFFECTED BY CERTIFICATE.**—A  
6 certificate referred to in subsection (a) shall be effective for  
7 taxable years ending after December 31, 1978, and before  
8 January 1, 1985.

9       **(d) RESTRICTION ON CREDITING OF EXEMPT SELF-**  
10 **EMPLOYMENT INCOME.**—In any case in which an individ-  
11 ual is exempt under this section from paying a tax imposed  
12 under section 1401 of the Internal Revenue Code of 1986,  
13 any income on which such tax would have been imposed  
14 but for such exemption shall not constitute self-employment  
15 income under section 211(b) of the Social Security Act (42  
16 U.S.C. 411(b)), and, if such individual's primary insurance  
17 amount has been determined under section 215 of such Act  
18 (42 U.S.C. 415), notwithstanding section 215(f)(1) of such  
19 Act, the Secretary of Health and Human Services shall re-  
20 compute such primary insurance amount so as to take into  
21 account the provisions of this subsection. The recomputation  
22 under this subsection shall be effective with respect to bene-  
23 fits for months following approval of the certificate of ex-  
24 emption.

1 **SEC. 208. EXCLUSION OF TOTALIZATION BENEFITS FROM**  
2 **THE APPLICATION OF THE WINDFALL ELIMI-**  
3 **NATION PROVISION.**

4 (a) *IN GENERAL.*—Section 215(a)(7) of the Social Se-  
5 curity Act (42 U.S.C. 415(a)(7)) is amended—

6 (1) in subparagraph (A), by striking “but ex-  
7 cluding” and all that follows through “1937” and in-  
8 serting “but excluding (I) a payment under the Rail-  
9 road Retirement Act of 1974 or 1937, and (II) a pay-  
10 ment by a social security system of a foreign country  
11 based on an agreement concluded between the United  
12 States and such foreign country pursuant to section  
13 233”; and

14 (2) in subparagraph (E), by inserting after “in  
15 the case of an individual” the following: “whose eligi-  
16 bility for old-age or disability insurance benefits is  
17 based on an agreement concluded pursuant to section  
18 233 or an individual”.

19 (b) *CONFORMING AMENDMENT RELATING TO BENE-*  
20 *FITS UNDER 1939 ACT.*—Section 215(d)(3) of such Act (42  
21 U.S.C. 415(d)(3)) is amended by striking “but excluding”  
22 and all that follows through “1937” and inserting “but ex-  
23 cluding (I) a payment under the Railroad Retirement Act  
24 of 1974 or 1937, and (II) a payment by a social security  
25 system of a foreign country based on an agreement con-

1 *cluded between the United States and such foreign country*  
 2 *pursuant to section 233”.*

3 (c) *EFFECTIVE DATE.*—*The amendments made by this*  
 4 *section shall apply (notwithstanding section 215(f)(1) of the*  
 5 *Social Security Act (42 U.S.C. 415(f)(1))) with respect to*  
 6 *benefits payable for months after January 1995.*

7 **SEC. 209. EXCLUSION OF MILITARY RESERVISTS FROM AP-**  
 8 **PLICATION OF THE GOVERNMENT PENSION**  
 9 **OFFSET AND WINDFALL ELIMINATION PROVI-**  
 10 **SIONS.**

11 (a) *EXCLUSION FROM GOVERNMENT PENSION OFFSET*  
 12 *PROVISIONS.*—*Subsections (b)(4), (c)(2), (e)(7), (f)(2), and*  
 13 *(g)(4) of section 202 of the Social Security Act (42 U.S.C.*  
 14 *402 (b)(4), (c)(2), (e)(7), (f)(2), and (g)(4)) are each*  
 15 *amended—*

16 (1) *in subparagraph (A)(ii), by striking “unless*  
 17 *subparagraph (B) applies.”;*

18 (2) *in subparagraph (A), by striking “The” in*  
 19 *the matter following clause (ii) and inserting “unless*  
 20 *subparagraph (B) applies. The”;* and

21 (3) *in subparagraph (B), by redesignating the*  
 22 *existing matter as clause (ii), and by inserting before*  
 23 *such clause (ii) (as so redesignated) the following:*

24 “(B)(i) *Subparagraph (A)(i) shall not apply with re-*  
 25 *spect to monthly periodic benefits based wholly on service*

1 *as a member of a uniformed service (as defined in section*  
2 *210(m)).”.*

3 (b) *EXCLUSION FROM WINDFALL ELIMINATION PROVI-*  
4 *SIONS.—Section 215(a)(7)(A) of such Act (as amended by*  
5 *section 210(a) of this Act) and section 215(d)(3) of such*  
6 *Act (as amended by section 210(b) of this Act) are each*  
7 *further amended—*

8 (1) *by striking “and” before “(II)”;* and

9 (2) *by striking “section 233” and inserting “sec-*  
10 *tion 233, and (III) a payment based wholly on serv-*  
11 *ice as a member of a uniformed service (as defined in*  
12 *section 210(m))”.*

13 (c) *EFFECTIVE DATE.—The amendments made by this*  
14 *section shall apply (notwithstanding section 215(f) of the*  
15 *Social Security Act) with respect to benefits payable for*  
16 *months after January 1995.*

17 **SEC. 210. REPEAL OF THE FACILITY-OF-PAYMENT PROVI-**  
18 **SION.**

19 (a) *REPEAL OF RULE PRECLUDING REDISTRIBUTION*  
20 *UNDER FAMILY MAXIMUM.—Section 203(i) of the Social*  
21 *Security Act (42 U.S.C. 403(i)) is repealed.*

22 (b) *COORDINATION UNDER FAMILY MAXIMUM OF RE-*  
23 *DUCTION IN BENEFICIARY’S AUXILIARY BENEFITS WITH*  
24 *SUSPENSION OF AUXILIARY BENEFITS OF OTHER BENE-*  
25 *FICIARY UNDER EARNINGS TEST.—Section 203(a)(4) of*

1 *such Act (42 U.S.C. 403(a)(4)) is amended by striking “sec-*  
2 *tion 222(b). Whenever” and inserting the following: “section*  
3 *222(b). Notwithstanding the preceding sentence, any reduc-*  
4 *tion under this subsection in the case of an individual who*  
5 *is entitled to a benefit under subsection (b), (c), (d), (e),*  
6 *(f), (g), or (h) of section 202 for any month on the basis*  
7 *of the same wages and self-employment income as another*  
8 *person—*

9           *“(A) who also is entitled to a benefit under sub-*  
10           *section (b), (c), (d), (e), (f), (g), or (h) of section 202*  
11           *for such month,*

12           *“(B) who does not live in the same household as*  
13           *such individual, and*

14           *“(C) whose benefit for such month is suspended*  
15           *(in whole or in part) pursuant to subsection (h)(3) of*  
16           *this section,*

17 *shall be made before the suspension under subsection (h)(3).*  
18 *Whenever”.*

19           *(c) CONFORMING AMENDMENT APPLYING EARNINGS*  
20 *REPORTING REQUIREMENT DESPITE SUSPENSION OF BEN-*  
21 *EFITS.—The third sentence of section 203(h)(1)(A) of such*  
22 *Act (42 U.S.C. 403(h)(1)(A)) is amended by striking “Such*  
23 *report need not be made” and all that follows through “The*  
24 *Secretary may grant” and inserting the following: “Such*  
25 *report need not be made for any taxable year—*

1           “(i) beginning with or after the month in which  
2           such individual attained age 70, or

3           “(ii) if benefit payments for all months (in such  
4           taxable year) in which such individual is under age  
5           70 have been suspended under the provisions of the  
6           first sentence of paragraph (3) of this subsection,  
7           unless—

8                   “(I) such individual is entitled to benefits  
9                   under subsection (b), (c), (d), (e), (f), (g), or (h)  
10                  of section 202,

11                   “(II) such benefits are reduced under sub-  
12                  section (a) of this section for any month in such  
13                  taxable year, and

14                   “(III) in any such month there is another  
15                  person who also is entitled to benefits under sub-  
16                  section (b), (c), (d), (e), (f), (g), or (h) of section  
17                  202 on the basis of the same wages and self-em-  
18                  ployment income and who does not live in the  
19                  same household as such individual.

20           *The Secretary may grant”.*

21           (d) *CONFORMING AMENDMENT DELETING SPECIAL IN-*  
22           *COME TAX TREATMENT OF BENEFITS NO LONGER RE-*  
23           *QUIRED BY REASON OF REPEAL.—Section 86(d)(1) of the*  
24           *Internal Revenue Code of 1986 (relating to income tax on*

1 *social security benefits) is amended by striking the last*  
2 *sentence.*

3 *(e) EFFECTIVE DATES.—*

4 *(1) The amendments made by subsections (a),*  
5 *(b), and (c) shall apply with respect to benefits pay-*  
6 *able for months after December 1995.*

7 *(2) The amendment made by subsection (d) shall*  
8 *apply with respect to benefits received after December*  
9 *31, 1995, in taxable years ending after such date.*

10 **SEC. 211. MAXIMUM FAMILY BENEFITS IN GUARANTEE**  
11 **CASES.**

12 *(a) IN GENERAL.—Section 203(a) of the Social Secu-*  
13 *rity Act (42 U.S.C. 403(a)) is amended by adding at the*  
14 *end the following new paragraph:*

15 *“(10)(A) Subject to subparagraphs (B) and (C)—*

16 *“(i) the total monthly benefits to which bene-*  
17 *ficiaries may be entitled under sections 202 and 223*  
18 *for a month on the basis of the wages and self-employ-*  
19 *ment income of an individual whose primary insur-*  
20 *ance amount is computed under section*  
21 *215(a)(2)(B)(i) shall equal the total monthly benefits*  
22 *which were authorized by this section with respect to*  
23 *such individual’s primary insurance amount for the*  
24 *last month of his prior entitlement to disability in-*  
25 *surance benefits, increased for this purpose by the*

1       *general benefit increases and other increases under*  
2       *section 215(i) that would have applied to such total*  
3       *monthly benefits had the individual remained entitled*  
4       *to disability insurance benefits until the month in*  
5       *which he became entitled to old-age insurance benefits*  
6       *or reentitled to disability insurance benefits or died,*  
7       *and*

8               *“(ii) the total monthly benefits to which bene-*  
9       *ficiaries may be entitled under sections 202 and 223*  
10       *for a month on the basis of the wages and self-employ-*  
11       *ment income of an individual whose primary insur-*  
12       *ance amount is computed under section 215(a)(2)(C)*  
13       *shall equal the total monthly benefits which were au-*  
14       *thorized by this section with respect to such individ-*  
15       *ual’s primary insurance amount for the last month of*  
16       *his prior entitlement to disability insurance benefits.*

17       *“(B) In any case in which—*

18               *“(i) the total monthly benefits with respect to*  
19       *such individual’s primary insurance amount for the*  
20       *last month of his prior entitlement to disability in-*  
21       *surance benefits was computed under paragraph (6),*  
22       *and*

23               *“(ii) the individual’s primary insurance amount*  
24       *is computed under subparagraph (B)(i) or (C) of sec-*

1        *tion 215(a)(2) by reason of the individual's entitle-*  
2        *ment to old-age insurance benefits or death,*  
3        *the total monthly benefits shall equal the total monthly ben-*  
4        *efits that would have been authorized with respect to the*  
5        *primary insurance amount for the last month of his prior*  
6        *entitlement to disability insurance benefits if such total*  
7        *monthly benefits had been computed without regard to*  
8        *paragraph (6).*

9        *“(C) This paragraph shall apply before the application*  
10       *of paragraph (3)(A), and before the application of section*  
11       *203(a)(1) of this Act as in effect in December 1978.”.*

12       *(b) CONFORMING AMENDMENT.—Section 203(a)(8) of*  
13       *such Act (42 U.S.C. 403(a)(8)) is amended by striking*  
14       *“Subject to paragraph (7),” and inserting “Subject to para-*  
15       *graph (7) and except as otherwise provided in paragraph*  
16       *(10)(C).”.*

17       *(c) EFFECTIVE DATE.—The amendments made by this*  
18       *section shall apply for the purpose of determining the total*  
19       *monthly benefits to which beneficiaries may be entitled*  
20       *under sections 202 and 223 of the Social Security Act based*  
21       *on the wages and self-employment income of an individual*  
22       *who—*

23                *(1) becomes entitled to an old-age insurance ben-*  
24        *efit under section 202(a) of such Act,*

1           (2) becomes reentitled to a disability insurance  
 2           benefit under section 223 of such Act, or  
 3           (3) dies,  
 4 after January 1995.

5 **SEC. 212. AUTHORIZATION FOR DISCLOSURE BY THE SEC-**  
 6                           **RETARY OF HEALTH AND HUMAN SERVICES**  
 7                           **OF INFORMATION FOR PURPOSES OF PUBLIC**  
 8                           **OR PRIVATE EPIDEMIOLOGICAL AND SIMILAR**  
 9                           **RESEARCH.**

10           (a) *IN GENERAL.*—Section 1106 of the Social Security  
 11 Act (42 U.S.C. 1306) is amended—

12           (1) by redesignating subsections (d) and (e) as  
 13 subsections (e) and (f), respectively;

14           (2) in subsection (f) (as so redesignated), by  
 15 striking “subsection (d)” and inserting “subsection  
 16 (e)”; and

17           (3) by inserting after subsection (c) the following  
 18 new subsection:

19           “(d) Notwithstanding any other provision of this sec-  
 20 tion, in any case in which—

21           “(1) information regarding whether an individ-  
 22 ual is shown on the records of the Secretary as being  
 23 alive or deceased is requested from the Secretary for  
 24 purposes of epidemiological or similar research which

1        *the Secretary finds may reasonably be expected to*  
2        *contribute to a national health interest, and*

3                *“(2) the requester agrees to reimburse the Sec-*  
4        *retary for providing such information and to comply*  
5        *with limitations on safeguarding and rerelease or*  
6        *redisclosure of such information as may be specified*  
7        *by the Secretary,*

8        *the Secretary shall comply with such request, except to the*  
9        *extent that compliance with such request would constitute*  
10       *a violation of the terms of any contract entered into under*  
11       *section 205(r).”.*

12        *(b) AVAILABILITY OF INFORMATION RETURNS RE-*  
13       *GARDING WAGES PAID EMPLOYEES.—Section 6103(l)(5) of*  
14       *the Internal Revenue Code of 1986 (relating to disclosure*  
15       *of returns and return information to the Department of*  
16       *Health and Human Services for purposes other than tax*  
17       *administration) is amended—*

18                *(1) by striking “for the purpose of” and insert-*  
19        *ing “for the purpose of—”;*

20                *(2) by striking “carrying out, in accordance*  
21        *with an agreement” and inserting the following:*

22                *“(A) carrying out, in accordance with an*  
23        *agreement”;*

24                *(3) by striking “program.” and inserting “pro-*  
25        *gram; or”; and*

1           (4) *by adding at the end the following new sub-*  
2 *paragraph:*

3                   “(B) *providing information regarding the*  
4 *mortality status of individuals for epidemiolog-*  
5 *ical and similar research in accordance with sec-*  
6 *tion 1106(d) of the Social Security Act.”.*

7           (c) *EFFECTIVE DATE.—The amendments made by this*  
8 *section shall apply with respect to requests for information*  
9 *made after the date of the enactment of this Act.*

10 **SEC. 213. MISUSE OF SYMBOLS, EMBLEMS, OR NAMES IN**  
11 **REFERENCE TO SOCIAL SECURITY PROGRAMS**  
12 **AND AGENCIES.**

13           (a) *PROHIBITION OF UNAUTHORIZED REPRODUCTION,*  
14 *REPRINTING, OR DISTRIBUTION FOR FEE OF CERTAIN OF-*  
15 *FICIAL PUBLICATIONS.—Section 1140(a) of the Social Secu-*  
16 *rity Act (42 U.S.C. 1320b–10(a)) is amended—*

17                   (1) *by redesignating paragraphs (1) and (2) as*  
18 *subparagraphs (A) and (B), respectively;*

19                   (2) *by inserting “(1)” after “(a)”;* and

20                   (3) *by adding at the end the following new para-*  
21 *graph:*

22                   “(2) *No person may, for a fee, reproduce, reprint, or*  
23 *distribute any item consisting of a form, application, or*  
24 *other publication of the Social Security Administration un-*  
25 *less such person has obtained specific, written authorization*

1 *for such activity in accordance with regulations which the*  
2 *Secretary shall prescribe.”*

3 (b) *ADDITION TO PROHIBITED WORDS, LETTERS,*  
4 *SYMBOLS, AND EMBLEMS.—Paragraph (1) of section*  
5 *1140(a) of such Act (as redesignated by subsection (a)) is*  
6 *further amended—*

7 (1) *in subparagraph (A) (as redesignated), by*  
8 *striking “Administration’, the letters ‘SSA’ or*  
9 *‘HCFA’,” and inserting “Administration’, ‘Depart-*  
10 *ment of Health and Human Services’, ‘Health and*  
11 *Human Services’, ‘Supplemental Security Income*  
12 *Program’, or ‘Medicaid’, the letters ‘SSA’, ‘HCFA’,*  
13 *‘DHHS’, ‘HHS’, or ‘SSI’,”; and*

14 (2) *in subparagraph (B) (as redesignated), by*  
15 *striking “Social Security Administration” each place*  
16 *it appears and inserting “Social Security Adminis-*  
17 *tration, Health Care Financing Administration, or*  
18 *Department of Health and Human Services”, and by*  
19 *striking “or of the Health Care Financing Adminis-*  
20 *tration”.*

21 (c) *EXEMPTION FOR USE OF WORDS, LETTERS, SYM-*  
22 *BOLS, AND EMBLEMS OF STATE AND LOCAL GOVERNMENT*  
23 *AGENCIES BY SUCH AGENCIES.—Paragraph (1) of section*  
24 *1140(a) of such Act (as redesignated by subsection (a)) is*  
25 *further amended by adding at the end the following new*

1 sentence: *“The preceding provisions of this subsection shall*  
2 *not apply with respect to the use by any agency or instru-*  
3 *mentality of a State or political subdivision of a State of*  
4 *any words or letters which identify an agency or instru-*  
5 *mentality of such State or of a political subdivision of such*  
6 *State or the use by any such agency or instrumentality of*  
7 *any symbol or emblem of an agency or instrumentality of*  
8 *such State or a political subdivision of such State.”.*

9       (d) *INCLUSION OF REASONABLENESS STANDARD.—*  
10 *Section 1140(a)(1) of such Act (as amended by the preced-*  
11 *ing provisions of this section) is further amended, in the*  
12 *matter following subparagraph (B) (as redesignated), by*  
13 *striking “convey” and inserting “convey, or in a manner*  
14 *which reasonably could be interpreted or construed as*  
15 *conveying,”.*

16       (e) *INEFFECTIVENESS OF DISCLAIMERS.—Subsection*  
17 *(a) of section 1140 of such Act (as amended by the preceding*  
18 *provisions of this section) is further amended by adding at*  
19 *the end the following new paragraph:*

20       *“(3) Any determination of whether the use of one or*  
21 *more words, letters, symbols, or emblems (or any combina-*  
22 *tion or variation thereof) in connection with an item de-*  
23 *scribed in paragraph (1) or the reproduction, reprinting,*  
24 *or distribution of an item described in paragraph (2) is*  
25 *a violation of this subsection shall be made without regard*

1 *to any inclusion in such item (or any so reproduced, re-*  
2 *printed, or distributed copy thereof) of a disclaimer of affili-*  
3 *ation with the United States Government or any particular*  
4 *agency or instrumentality thereof.”.*

5 (f) *VIOLATIONS WITH RESPECT TO INDIVIDUAL*  
6 *ITEMS.—Section 1140(b)(1) of such Act (42 U.S.C. 1320b-*  
7 *10(b)(1)) is amended by adding at the end the following*  
8 *new sentence: “In the case of any items referred to in sub-*  
9 *section (a)(1) consisting of pieces of mail, each such piece*  
10 *of mail which contains one or more words, letters, symbols,*  
11 *or emblems in violation of subsection (a) shall represent a*  
12 *separate violation. In the case of any item referred to in*  
13 *subsection (a)(2), the reproduction, reprinting, or distribu-*  
14 *tion of such item shall be treated as a separate violation*  
15 *with respect to each copy thereof so reproduced, reprinted,*  
16 *or distributed.”.*

17 (g) *ELIMINATION OF CAP ON AGGREGATE LIABILITY*  
18 *AMOUNT.—*

19 (1) *REPEAL.—Paragraph (2) of section 1140(b)*  
20 *of such Act (42 U.S.C. 1320b-10(b)(2)) is repealed.*

21 (2) *CONFORMING AMENDMENTS.—Section*  
22 *1140(b) of such Act is further amended—*

23 (A) *by striking “(1) Subject to paragraph*  
24 *(2), the” and inserting “The”;*

1           (B) by redesignating subparagraphs (A)  
2           and (B) as paragraphs (1) and (2), respectively;  
3           and

4           (C) in paragraph (1) (as redesignated), by  
5           striking “subparagraph (B)” and inserting  
6           “paragraph (2)”.

7           (h) *REMOVAL OF FORMAL DECLINATION REQUIRE-*  
8           *MENT.*—Section 1140(c)(1) of such Act (42 U.S.C. 1320b–  
9           10(c)(1)) is amended by inserting “and the first sentence  
10          of subsection (c)” after “and (i)”.

11          (i) *PENALTIES RELATING TO SOCIAL SECURITY AD-*  
12          *MINISTRATION DEPOSITED IN OASI TRUST FUND.*—Sec-  
13          tion 1140(c)(2) of such Act (42 U.S.C. 1320b–10(c)(2)) is  
14          amended in the second sentence by striking “United  
15          States.” and inserting “United States, except that, to the  
16          extent that such amounts are recovered under this section  
17          as penalties imposed for misuse of words, letters, symbols,  
18          or emblems relating to the Social Security Administration,  
19          such amounts shall be deposited into the Federal Old-Age  
20          and Survivor’s Insurance Trust Fund.”.

21          (j) *ENFORCEMENT.*—Section 1140 of such Act (42  
22          U.S.C. 1320b–10) is amended by adding at the end the fol-  
23          lowing new subsection:

1       “(d) *The preceding provisions of this section shall be*  
2 *enforced through the Office of Inspector General of the De-*  
3 *partment of Health and Human Services.”.*

4       (k) *ANNUAL REPORTS.*—Section 1140 of such Act (as  
5 *amended by the preceding provisions of this section)* is fur-  
6 *ther amended by adding at the end the following new sub-*  
7 *section:*

8       “(e) *The Secretary shall include in the annual report*  
9 *submitted pursuant to section 704 a report on the operation*  
10 *of this section during the year covered by such annual re-*  
11 *port. Such report shall specify—*

12           “(1) *the number of complaints of violations of*  
13 *this section received by the Social Security Adminis-*  
14 *tration during the year,*

15           “(2) *the number of cases in which a notice of*  
16 *violation of this section was sent by the Social Secu-*  
17 *rity Administration during the year requesting that*  
18 *an individual cease activities in violation of this*  
19 *section,*

20           “(3) *the number of complaints of violations of*  
21 *this section referred by the Social Security Adminis-*  
22 *tration to the Inspector General in the Department of*  
23 *Health and Human Services during the year,*

1           “(4) *the number of investigations of violations of*  
2 *this section undertaken by the Inspector General dur-*  
3 *ing the year,*

4           “(5) *the number of cases in which a demand let-*  
5 *ter was sent during the year assessing a civil money*  
6 *penalty under this section,*

7           “(6) *the total amount of civil money penalties*  
8 *assessed under this section during the year,*

9           “(7) *the number of requests for hearings filed*  
10 *during the year pursuant to subsection (c)(1) of this*  
11 *section and section 1128A(c)(2),*

12           “(8) *the disposition during such year of hearings*  
13 *filed pursuant to sections 1140(c)(1) and 1128A(c)(2),*  
14 *and*

15           “(9) *the total amount of civil money penalties*  
16 *under this section deposited into the Federal Old-Age*  
17 *and Survivors Insurance Trust Fund during the*  
18 *year.”.*

19           *(l) PROHIBITION OF MISUSE OF DEPARTMENT OF THE*  
20 *TREASURY NAMES, SYMBOLS, ETC.—*

21           *(1) GENERAL RULE.—Subchapter II of chapter 3*  
22 *of title 31, United States Code, is amended by adding*  
23 *at the end thereof the following new section:*

1 **“§ 333. Prohibition of misuse of Department of the**  
2 **Treasury names, symbols, etc.**

3 “(a) *GENERAL RULE.*—No person may use, in connec-  
4 tion with, or as a part of, any advertisement, solicitation,  
5 business activity, or product, whether alone or with other  
6 words, letters, symbols, or emblems—

7 “(1) the words ‘Department of the Treasury’, or  
8 the name of any service, bureau, office, or other sub-  
9 division of the Department of the Treasury,

10 “(2) the titles ‘Secretary of the Treasury’ or  
11 ‘Treasurer of the United States’ or the title of any  
12 other officer or employee of the Department of the  
13 Treasury,

14 “(3) the abbreviations or initials of any entity  
15 referred to in paragraph (1),

16 “(4) the words ‘United States Savings Bond’ or  
17 the name of any other obligation issued by the De-  
18 partment of the Treasury,

19 “(5) any symbol or emblem of an entity referred  
20 to in paragraph (1) (including the design of any en-  
21 velope or stationary used by such an entity), and

22 “(6) any colorable imitation of any such words,  
23 titles, abbreviations, initials, symbols, or emblems,  
24 in a manner which could reasonably be interpreted or con-  
25 strued as conveying the false impression that such advertise-  
26 ment, solicitation, business activity, or product is in any

1 *manner approved, endorsed, sponsored, or authorized by, or*  
2 *associated with, the Department of the Treasury or any en-*  
3 *tity referred to in paragraph (1) or any officer or employee*  
4 *thereof.*

5       “(b) *TREATMENT OF DISCLAIMERS.*—*Any determina-*  
6 *tion of whether a person has violated the provisions of sub-*  
7 *section (a) shall be made without regard to any use of a*  
8 *disclaimer of affiliation with the United States Government*  
9 *or any particular agency or instrumentality thereof.*

10       “(c) *CIVIL PENALTY.*—

11               “(1) *IN GENERAL.*—*The Secretary of the Treas-*  
12 *ury may impose a civil penalty on any person who*  
13 *violates the provisions of subsection (a).*

14               “(2) *AMOUNT OF PENALTY.*—*The amount of the*  
15 *civil penalty imposed by paragraph (1) shall not ex-*  
16 *ceed \$5,000 for each use of any material in violation*  
17 *of subsection (a). If such use is in a broadcast or tele-*  
18 *cast, the preceding sentence shall be applied by sub-*  
19 *stituting ‘\$25,000’ for ‘\$5,000’.*

20               “(3) *TIME LIMITATIONS.*—

21                       “(A) *ASSESSMENTS.*—*The Secretary of the*  
22 *Treasury may assess any civil penalty under*  
23 *paragraph (1) at any time before the end of the*  
24 *3-year period beginning on the date of the viola-*

1            *tion with respect to which such penalty is im-*  
2            *posed.*

3            *“(B) CIVIL ACTION.—The Secretary of the*  
4            *Treasury may commence a civil action to recover*  
5            *any penalty imposed under this subsection at*  
6            *any time before the end of the 2-year period be-*  
7            *ginning on the date on which such penalty was*  
8            *assessed.*

9            *“(4) COORDINATION WITH SUBSECTION (d).—No*  
10          *penalty may be assessed under this subsection with*  
11          *respect to any violation after a criminal proceeding*  
12          *with respect to such violation has been commenced*  
13          *under subsection (d).*

14          *“(d) CRIMINAL PENALTY.—*

15            *“(1) IN GENERAL.—If any person knowingly vio-*  
16            *lates subsection (a), such person shall, upon convic-*  
17            *tion thereof, be fined not more than \$10,000 for each*  
18            *such use or imprisoned not more than 1 year, or both.*  
19            *If such use is in a broadcast or telecast, the preceding*  
20            *sentence shall be applied by substituting ‘\$50,000’ for*  
21            *‘\$10,000’.*

22            *“(2) TIME LIMITATIONS.—No person may be*  
23            *prosecuted, tried, or punished under paragraph (1)*  
24            *for any violation of subsection (a) unless the indict-*  
25            *ment is found or the information instituted during*

1       *the 3-year period beginning on the date of the viola-*  
2       *tion.*

3               “(3) *COORDINATION WITH SUBSECTION (c).*—*No*  
4       *criminal proceeding may be commenced under this*  
5       *subsection with respect to any violation if a civil pen-*  
6       *alty has previously been assessed under subsection (c)*  
7       *with respect to such violation.”*

8               (2) *CLERICAL AMENDMENT.*—*The analysis for*  
9       *chapter 3 of title 31, United States Code, is amended*  
10       *by adding after the item relating to section 332 the*  
11       *following new item:*

      “333. *Prohibition of misuse of Department of the Treasury names, symbols, etc.”.*

12               (3) *REPORT.*—*Not later than May 1, 1996, the*  
13       *Secretary of the Treasury shall submit a report to the*  
14       *Committee on Ways and Means of the House of Rep-*  
15       *resentatives and the Committee on Finance of the*  
16       *Senate on the implementation of the amendments*  
17       *made by this section. Such report shall include the*  
18       *number of cases in which the Secretary has notified*  
19       *persons of violations of section 333 of title 31, United*  
20       *States Code (as added by subsection (a)), the number*  
21       *of prosecutions commenced under such section, and*  
22       *the total amount of the penalties collected in such*  
23       *prosecutions.*

1       (m) *EFFECTIVE DATE.*—*The amendments made by*  
2 *this section shall apply with respect to violations occurring*  
3 *after the date of the enactment of this Act.*

4 **SEC. 214. INCREASED PENALTIES FOR UNAUTHORIZED DIS-**  
5 **CLOSURE OF SOCIAL SECURITY INFORMA-**  
6 **TION.**

7       (a) *UNAUTHORIZED DISCLOSURE.*—*Section 1106(a) of*  
8 *the Social Security Act (42 U.S.C. 1306(a)) is amended—*

9           (1) *by striking “misdemeanor” and inserting*  
10 *“felony”;*

11           (2) *by striking “\$1,000” and inserting “\$10,000*  
12 *for each occurrence of a violation”;* and

13           (3) *by striking “one year” and inserting “5*  
14 *years”.*

15       (b) *UNAUTHORIZED DISCLOSURE BY FRAUD.*—*Section*  
16 *1107(b) of such Act (42 U.S.C. 1307(b)) is amended—*

17           (1) *by inserting “social security account num-*  
18 *ber,” after “information as to the”;*

19           (2) *by striking “misdemeanor” and inserting*  
20 *“felony”;*

21           (3) *by striking “\$1,000” and inserting “\$10,000*  
22 *for each occurrence of a violation”;* and

23           (4) *by striking “one year” and inserting “5*  
24 *years”.*

1       (c) *EFFECTIVE DATE.*—*The amendments made by this*  
 2 *section shall apply to violations occurring on or after the*  
 3 *date of the enactment of this Act.*

4 **SEC. 215. INCREASE IN AUTHORIZED PERIOD FOR EXTEN-**  
 5 **SION OF TIME TO FILE ANNUAL EARNINGS**  
 6 **REPORT.**

7       (a) *IN GENERAL.*—*Section 203(h)(1)(A) of the Social*  
 8 *Security Act (42 U.S.C. 403(h)(1)(A)) is amended in the*  
 9 *last sentence by striking “three months” and inserting “four*  
 10 *months”.*

11       (b) *EFFECTIVE DATE.*—*The amendment made by sub-*  
 12 *section (a) shall apply with respect to reports of earnings*  
 13 *for taxable years ending on or after December 31, 1994.*

14 **SEC. 216. EXTENSION OF DISABILITY INSURANCE PROGRAM**  
 15 **DEMONSTRATION PROJECT AUTHORITY.**

16       (a) *IN GENERAL.*—*Section 505 of the Social Security*  
 17 *Disability Amendments of 1980 (Public Law 96–265), as*  
 18 *amended by section 12101 of the Consolidated Omnibus*  
 19 *Budget Reconciliation Act of 1985 (Public Law 99–272),*  
 20 *section 10103 of the Omnibus Budget Reconciliation Act of*  
 21 *1989 (Public Law 101–239), and section 5120 of the Omni-*  
 22 *bus Budget Reconciliation Act of 1990 (Public Law 101–*  
 23 *508) is further amended—*

24               (1) *in paragraph (3) of subsection (a), by strik-*  
 25 *ing “June 10, 1993” and inserting “June 10, 1996”;*

1           (2) in paragraph (4) of subsection (a), by strik-  
2           ing “1992” and inserting “1995”; and

3           (3) in subsection (c), by striking “October 1,  
4           1993” and inserting “October 1, 1996”.

5           (b) *EFFECTIVE DATE.*—The amendments made by this  
6 section shall take effect on the date of the enactment of this  
7 Act.

8 **SEC. 217. CROSS-MATCHING OF SOCIAL SECURITY ACCOUNT**  
9                           **NUMBER INFORMATION AND EMPLOYER**  
10                          **IDENTIFICATION NUMBER INFORMATION**  
11                          **MAINTAINED BY THE DEPARTMENT OF AGRI-**  
12                          **CULTURE.**

13           (a) *SOCIAL SECURITY ACCOUNT NUMBER INFORMA-*  
14 *TION.*—Clause (iii) of section 205(c)(2)(C) of the Social Se-  
15 curity Act (42 U.S.C. 405(c)(2)(C)) (as added by section  
16 1735(a)(3) of the Food, Agriculture, Conservation, and  
17 Trade Act of 1990 (Public Law 101–624; 104 Stat. 3791))  
18 is amended—

19           (1) by inserting “(I)” after “(iii)”; and

20           (2) by striking “The Secretary of Agriculture  
21 shall restrict” and all that follows and inserting the  
22 following:

23           “(II) The Secretary of Agriculture may share any in-  
24 formation contained in any list referred to in subclause (I)  
25 with any other agency or instrumentality of the United

1 *States which otherwise has access to social security account*  
2 *numbers in accordance with this subsection or other appli-*  
3 *cable Federal law, except that the Secretary of Agriculture*  
4 *may share such information only to the extent that such*  
5 *Secretary determines such sharing would assist in verifying*  
6 *and matching such information against information main-*  
7 *tained by such other agency or instrumentality. Any such*  
8 *information shared pursuant to this subclause may be used*  
9 *by such other agency or instrumentality only for the pur-*  
10 *pose of effective administration and enforcement of the Food*  
11 *Stamp Act of 1977 or for the purpose of investigation of*  
12 *violations of other Federal laws or enforcement of such laws.*

13       *“(III) The Secretary of Agriculture, and the head of*  
14 *any other agency or instrumentality referred to in this*  
15 *subclause, shall restrict, to the satisfaction of the Secretary*  
16 *of Health and Human Services, access to social security ac-*  
17 *count numbers obtained pursuant to this clause only to offi-*  
18 *cers and employees of the United States whose duties or re-*  
19 *sponsibilities require access for the purposes described in*  
20 *subclause (II).*

21       *“(IV) The Secretary of Agriculture, and the head of*  
22 *any agency or instrumentality with which information is*  
23 *shared pursuant to clause (II), shall provide such other safe-*  
24 *guards as the Secretary of Health and Human Services de-*

1 *termines to be necessary or appropriate to protect the con-*  
2 *fidentiality of the social security account numbers.”.*

3       **(b) EMPLOYER IDENTIFICATION NUMBER INFORMA-**  
4 **TION.—***Subsection (f) of section 6109 of the Internal Reve-*  
5  *nue Code of 1986 (as added by section 1735(c) of the Food,*  
6  *Agriculture, Conservation, and Trade Act of 1990 (Public*  
7  *Law 101–624; 104 Stat. 3792)) (relating to access to em-*  
8  *ployer identification numbers by Secretary of Agriculture*  
9  *for purposes of Food Stamp Act of 1977) is amended—*

10           *(1) by striking paragraph (2) and inserting the*  
11  *following:*

12           **“(2) SHARING OF INFORMATION AND SAFE-**  
13  **GUARDS.—**

14           **“(A) SHARING OF INFORMATION.—***The Sec-*  
15  *retary of Agriculture may share any information*  
16  *contained in any list referred to in paragraph*  
17  *(1) with any other agency or instrumentality of*  
18  *the United States which otherwise has access to*  
19  *employer identification numbers in accordance*  
20  *with this section or other applicable Federal law,*  
21  *except that the Secretary of Agriculture may*  
22  *share such information only to the extent that*  
23  *such Secretary determines such sharing would*  
24  *assist in verifying and matching such informa-*  
25  *tion against information maintained by such*

1           *other agency or instrumentality. Any such infor-*  
2           *mation shared pursuant to this subparagraph*  
3           *may be used by such other agency or instrumen-*  
4           *tality only for the purpose of effective adminis-*  
5           *tration and enforcement of the Food Stamp Act*  
6           *of 1977 or for the purpose of investigation of vio-*  
7           *lations of other Federal laws or enforcement of*  
8           *such laws.*

9           “(B) SAFEGUARDS.—*The Secretary of Agri-*  
10          *culture, and the head of any other agency or in-*  
11          *strumentality referred to in subparagraph (A),*  
12          *shall restrict, to the satisfaction of the Secretary*  
13          *of the Treasury, access to employer identification*  
14          *numbers obtained pursuant to this subsection*  
15          *only to officers and employees of the United*  
16          *States whose duties or responsibilities require ac-*  
17          *cess for the purposes described in subparagraph*  
18          *(A). The Secretary of Agriculture, and the head*  
19          *of any agency or instrumentality with which in-*  
20          *formation is shared pursuant to subparagraph*  
21          *(A), shall provide such other safeguards as the*  
22          *Secretary of the Treasury determines to be nec-*  
23          *essary or appropriate to protect the confidential-*  
24          *ity of the employer identification numbers.”;*



1 **SEC. 219. AUTHORIZATION FOR USE OF SOCIAL SECURITY**  
2 **ACCOUNT NUMBERS BY DEPARTMENT OF**  
3 **LABOR IN ADMINISTRATION OF FEDERAL**  
4 **WORKERS' COMPENSATION LAWS.**

5 *Section 205(c)(2)(C) of the Social Security Act (42*  
6 *U.S.C. 405(c)(2)(C)) is amended by adding at the end the*  
7 *following new clause:*

8 *“(ix) In the administration of the provisions of chapter*  
9 *81 of title 5, United States Code, and the Longshore and*  
10 *Harbor Workers' Compensation Act (33 U.S.C. 901 et seq.),*  
11 *the Secretary of Labor may require by regulation that any*  
12 *person filing a notice of injury or a claim for benefits under*  
13 *such provisions provide as part of such notice or claim such*  
14 *person's social security account number, subject to the re-*  
15 *quirements of this clause. No officer or employee of the De-*  
16 *partment of Labor shall have access to any such number*  
17 *for any purpose other than the establishment of a system*  
18 *of records necessary for the effective administration of such*  
19 *provisions. The Secretary of Labor shall restrict, to the sat-*  
20 *isfaction of the Secretary of Health and Human Services,*  
21 *access to social security account numbers obtained pursuant*  
22 *to this clause to officers and employees of the United States*  
23 *whose duties or responsibilities require access for the ad-*  
24 *ministration or enforcement of such provisions. The Sec-*  
25 *retary of Labor shall provide such other safeguards as the*  
26 *Secretary of Health and Human Services determines to be*

1 *necessary or appropriate to protect the confidentiality of*  
2 *the social security account numbers.”.*

3 **SEC. 220. COVERAGE UNDER FICA OF FEDERAL EMPLOYEES**  
4 **TRANSFERRED TEMPORARILY TO INTER-**  
5 **NATIONAL ORGANIZATIONS.**

6 *(a) TREATMENT OF SERVICE IN THE EMPLOY OF*  
7 *INTERNATIONAL ORGANIZATIONS BY CERTAIN TRANS-*  
8 *FERRED FEDERAL EMPLOYEES.—*

9 *(1) IN GENERAL.—Section 3121 of the Internal*  
10 *Revenue Code of 1986 (relating to definitions) is*  
11 *amended by adding at the end the following new sub-*  
12 *section:*

13 *“(y) SERVICE IN THE EMPLOY OF INTERNATIONAL OR-*  
14 *GANIZATIONS BY CERTAIN TRANSFERRED FEDERAL EM-*  
15 *PLOYEES.—*

16 *“(1) IN GENERAL.—For purposes of this chapter,*  
17 *service performed in the employ of an international*  
18 *organization by an individual pursuant to a transfer*  
19 *of such individual to such international organization*  
20 *pursuant to section 3582 of title 5, United States*  
21 *Code, shall constitute ‘employment’ if—*

22 *“(A) immediately before such transfer, such*  
23 *individual performed service with a Federal*  
24 *agency which constituted ‘employment’ under*

1           *subsection (b) for purposes of the taxes imposed*  
2           *by sections 3101(a) and 3111(a), and*

3           *“(B) such individual would be entitled,*  
4           *upon separation from such international organi-*  
5           *zation and proper application, to reemployment*  
6           *with such Federal agency under such section*  
7           *3582.*

8           *“(2) DEFINITIONS.—For purposes of this*  
9           *subsection—*

10           *“(A) FEDERAL AGENCY.—The term ‘Federal*  
11           *agency’ means an agency, as defined in section*  
12           *3581(1) of title 5, United States Code.*

13           *“(B) INTERNATIONAL ORGANIZATION.—The*  
14           *term ‘international organization’ has the mean-*  
15           *ing provided such term by section 3581(3) of*  
16           *title 5, United States Code.”*

17           *(2) CONTRIBUTIONS BY FEDERAL AGENCY.—Sec-*  
18           *tion 3122 of such Code (relating to Federal service)*  
19           *is amended by inserting after the first sentence the*  
20           *following new sentence: “In the case of the taxes im-*  
21           *posed by this chapter with respect to service per-*  
22           *formed in the employ of an international organiza-*  
23           *tion pursuant to a transfer to which the provisions of*  
24           *section 3121(y) are applicable, the determination of*  
25           *the amount of remuneration for such service, and the*

1        *return and payment of the taxes imposed by this*  
 2        *chapter, shall be made by the head of the Federal*  
 3        *agency from which the transfer was made.”*

4            (3) *COLLECTION OF EMPLOYEE CONTRIBU-*  
 5        *TIONS.—Section 3102 of such Code (relating to deduc-*  
 6        *tion of tax from wages) is amended by adding at the*  
 7        *end the following new subsection:*

8            “(e) *SPECIAL RULE FOR CERTAIN TRANSFERRED*  
 9        *FEDERAL EMPLOYEES.—In the case of any payments of*  
 10        *wages for service performed in the employ of an inter-*  
 11        *national organization pursuant to a transfer to which the*  
 12        *provisions of section 3121(y) are applicable—*

13            “(1) *subsection (a) shall not apply,*

14            “(2) *the head of the Federal agency from which*  
 15        *the transfer was made shall separately include on the*  
 16        *statement required under section 6051—*

17            “(A) *the amount determined to be the*  
 18        *amount of the wages for such service, and*

19            “(B) *the amount of the tax imposed by sec-*  
 20        *tion 3101 on such payments, and*

21            “(3) *the tax imposed by section 3101 on such*  
 22        *payments shall be paid by the employee.”*

23            (4) *EXCLUSION FROM TREATMENT AS TRADE OR*  
 24        *BUSINESS.—Paragraph (2)(C) of section 1402(c) of*  
 25        *such Code (defining trade or business) is amended by*

1       *adding at the end the following: "except service which*  
 2       *constitutes 'employment' under section 3121(y),"*

3               (5) *CONFORMING AMENDMENT.—Paragraph (15)*  
 4       *of section 3121(b) of such Code is amended by insert-*  
 5       *ing ", except service which constitutes 'employment'*  
 6       *under subsection (y)" after "organization".*

7       (b) *AMENDMENTS TO THE SOCIAL SECURITY ACT.—*

8               (1) *IN GENERAL.—Section 210 of the Social Se-*  
 9       *curity Act (42 U.S.C. 410) is amended by adding at*  
 10       *the end the following new subsection:*

11       *"SERVICE IN THE EMPLOY OF INTERNATIONAL ORGANIZA-*  
 12       *TIONS BY CERTAIN TRANSFERRED FEDERAL EMPLOY-*  
 13       *EES*

14       *"(r)(1) For purposes of this title, service performed in*  
 15       *the employ of an international organization by an individ-*  
 16       *ual pursuant to a transfer of such individual to such inter-*  
 17       *national organization pursuant to section 3582 of title 5,*  
 18       *United States Code, shall constitute 'employment' if—*

19               *"(A) immediately before such transfer, such indi-*  
 20       *vidual performed service with a Federal agency which*  
 21       *constituted 'employment' as defined in subsection (a),*  
 22       *and*

23               *"(B) such individual would be entitled, upon*  
 24       *separation from such international organization and*  
 25       *proper application, to reemployment with such Fed-*  
 26       *eral agency under such section 3582.*

1       “(2) *For purposes of this subsection:*

2               “(A) *The term ‘Federal agency’ means an agen-*  
3       *cy, as defined in section 3581(1) of title 5, United*  
4       *States Code.*

5               “(B) *The term ‘international organization’ has*  
6       *the meaning provided such term by section 3581(3) of*  
7       *title 5, United States Code.”*

8               (2) *EXCLUSION FROM TREATMENT AS TRADE OR*  
9       *BUSINESS.—Section 211(c)(2)(C) of such Act (42*  
10       *U.S.C. 411(c)(2)(C)) is amended by inserting before*  
11       *the semicolon the following “, except service which*  
12       *constitutes ‘employment’ under section 210(r)”.*

13              (3)       *CONFORMING        AMENDMENT.—Section*  
14       *210(a)(15) of such Act (42 U.S.C. 410(a)(15)) is*  
15       *amended by inserting “, except service which con-*  
16       *stitutes ‘employment’ under subsection (r)” before the*  
17       *semicolon.*

18              (c) *EFFECTIVE DATE.—The amendments made by this*  
19       *section shall apply with respect to service performed after*  
20       *the calendar quarter following the calendar quarter in*  
21       *which the date of the enactment of this Act occurs.*

1 **SEC. 221. EXTEND THE FICA TAX EXEMPTION AND CERTAIN**  
 2 **TAX RULES TO INDIVIDUALS WHO ENTER THE**  
 3 **UNITED STATES UNDER A VISA ISSUED**  
 4 **UNDER SECTION 101 OF THE IMMIGRATION**  
 5 **AND NATIONALITY ACT.**

6 (a) *AMENDMENTS TO THE INTERNAL REVENUE CODE*  
 7 *OF 1986.—*

8 (1) *The following provisions of the Internal Rev-*  
 9 *enue Code of 1986 are each amended by striking “(J),*  
 10 *or (M)” each place it appears and inserting “(J),*  
 11 *(M), or (Q)”:*

12 (A) *Section 871(c).*

13 (B) *Section 1441(b).*

14 (C) *Section 3121(b)(19).*

15 (D) *Section 3231(e)(1).*

16 (E) *Section 3306(c)(19).*

17 (2) *Paragraph (3) of section 872(b) of such Code*  
 18 *is amended by striking “(F) or (J)” and inserting*  
 19 *“(F), (J), or (Q)”.*

20 (3) *Paragraph (5) of section 7701(b) of such*  
 21 *Code is amended by striking “subparagraph (J)” in*  
 22 *subparagraphs (C)(i) and (D)(i)(II) and inserting*  
 23 *“subparagraph (J) or (Q)”.*

24 (b) *AMENDMENT TO SOCIAL SECURITY ACT.—Para-*  
 25 *graph (19) of section 210(a) of the Social Security Act is*

1 amended by striking “(J), or (M)” each place it appears  
2 and inserting “(J), (M), or (Q)”.

3 (c) *EFFECTIVE DATE.*—The amendments made by this  
4 subsection shall take effect with the calendar quarter follow-  
5 ing the date of the enactment of this Act.

6 **SEC. 222. STUDY OF RISING COSTS OF DISABILITY INSUR-**  
7 **ANCE BENEFITS.**

8 (a) *IN GENERAL.*—As soon as practicable after the  
9 date of the enactment of this Act, the Secretary of Health  
10 and Human Services shall conduct a comprehensive study  
11 of the reasons for rising costs payable from the Federal Dis-  
12 ability Insurance Trust Fund.

13 (b) *MATTERS TO BE INCLUDED IN STUDY.*—In con-  
14 ducting the study under this section, the Secretary shall—

15 (1) determine the relative importance of the fol-  
16 lowing factors in increasing the costs payable from  
17 the Trust Fund:

18 (A) increased numbers of applications for  
19 benefits;

20 (B) higher rates of benefit allowances; and

21 (C) decreased rates of benefit terminations;

22 and

23 (2) identify, to the extent possible, underlying so-  
24 cial, economic, demographic, programmatic, and

1        *other trends responsible for changes in disability bene-*  
2        *fit applications, allowances, and terminations.*

3        (c) *REPORT.*—*Not later than December 31, 1994, the*  
4        *Secretary shall transmit a report to the Committee on Ways*  
5        *and Means of the House of Representatives and the Commit-*  
6        *tee on Finance of the Senate setting forth the results of the*  
7        *study conducted under this section, together with any rec-*  
8        *ommendations for legislative changes which the Secretary*  
9        *determines appropriate.*

10    **SEC. 223. COMMISSION ON CHILDHOOD DISABILITY.**

11        (a) *ESTABLISHMENT OF COMMISSION.*—*The Secretary*  
12        *of Health and Human Services (in this section referred to*  
13        *as the “Secretary”) shall appoint a Commission on the*  
14        *Evaluation of Disability in Children (in this section re-*  
15        *ferred to as the “Commission”).*

16        (b) *APPOINTMENT OF MEMBERS.*—(1) *The Secretary*  
17        *shall appoint not less than 9 but not more than 15 members*  
18        *to the Commission, including—*

19                (A) *recognized experts in the field of medicine,*  
20                *whose work involves—*

21                        (i) *the evaluation and treatment of disabil-*  
22                        *ity in children,*

23                        (ii) *the study of congenital, genetic, or*  
24                        *perinatal disorders in children, or*

1           (iii) the measurement of developmental  
2 milestones and developmental deficits in chil-  
3 dren; and

4           (B) recognized experts in the fields of—

5                 (i) psychology,

6                 (ii) education and rehabilitation,

7                 (iii) law,

8                 (iv) the administration of disability pro-  
9 grams,

10                (v) social insurance (including health insur-  
11 ance), and

12                (vi) other fields of expertise that the Sec-  
13 retary determines to be appropriate.

14           (2) Members shall be appointed by January 1, 1995,  
15 without regard to the provisions of title 5, United States  
16 Code, governing appointments to competitive service.

17           (3) Members appointed under this subsection shall  
18 serve for a term equivalent to the duration of the Commis-  
19 sion.

20           (4) The Secretary shall designate a member of the  
21 Commission to serve as Chair of the Commission for a term  
22 equivalent to the duration of the Commission.

23           (c) ADMINISTRATIVE PROVISIONS.—(1) Service as a  
24 member of the Commission by an individual who is not  
25 otherwise a Federal employee shall not be considered service

1 *in an appointive or elective position in the Federal Govern-*  
2 *ment for the purposes of title 5, United States Code.*

3 (2) *Each member of the Commission who is not a full-*  
4 *time Federal employee shall be paid compensation at a rate*  
5 *equal to the daily equivalent of the rate of basic pay in*  
6 *effect for Level IV of the Executive Schedule for each day*  
7 *(including travel time) the member attends meetings or oth-*  
8 *erwise performs the duties of the Commission.*

9 (3) *While away from their homes or regular places of*  
10 *business on the business of the Commission, each member*  
11 *who is not a full-time Federal employee may be allowed*  
12 *travel expenses, including per diem in lieu of subsistence,*  
13 *as authorized by section 5703 of title 5, United States Code,*  
14 *for persons employed intermittently in the Government*  
15 *service.*

16 (d) *ASSISTANCE TO COMMISSION.—The Commission*  
17 *may engage individuals skilled in medical and other aspects*  
18 *of childhood disability to provide such technical assistance*  
19 *as may be necessary to carry out the functions of the Com-*  
20 *mission. The Secretary shall make available to the Commis-*  
21 *sion such secretarial, clerical, and other assistance as the*  
22 *Commission may require to carry out the functions of the*  
23 *Commission.*

24 (e) *STUDY BY THE COMMISSION.—(1) The Commission*  
25 *shall conduct a study, in consultation with the National*

1 *Academy of Sciences, of the effects of the definition of “dis-*  
2 *ability” under title XVI of the Social Security Act (42*  
3 *U.S.C. 1382 et seq.) in effect on the date of enactment of*  
4 *this Act, as such definition applies to determining whether*  
5 *a child under the age of 18 is eligible to receive benefits*  
6 *under such title, the appropriateness of such definition, and*  
7 *the advantages and disadvantages of using any alternative*  
8 *definition of disability in determining whether a child*  
9 *under age 18 is eligible to receive benefits under such title.*

10 (2) *The study described in paragraph (1) shall include*  
11 *issues of—*

12 (A) *whether the need by families for assistance*  
13 *in meeting high costs of medical care for children*  
14 *with serious physical or mental impairments, whether*  
15 *or not they are eligible for disability benefits under*  
16 *title XVI of the Social Security Act, might appro-*  
17 *priately be met through expansion of Federal health*  
18 *assistance programs (including the program of medi-*  
19 *cal assistance under title XIX of such Act);*

20 (B) *the feasibility of providing benefits to chil-*  
21 *dren through noncash means, including but not lim-*  
22 *ited to vouchers, debit cards, and electronic benefit*  
23 *transfer systems;*

24 (C) *the extent to which the Social Security Ad-*  
25 *ministration can involve private organizations in an*

1       *effort to increae the provision of social services, edu-*  
2       *cation, and vocational instruction with the aim of*  
3       *promoting independence and the ability to engage in*  
4       *substantial gainful activity;*

5             *(D) the feasibility of providing retroactive sup-*  
6       *plemental security income benefits pursuant to the de-*  
7       *cision in Sullivan v. Zebley, 110 S. Ct. 2658 (1990),*  
8       *on a prorated basis or by means of a packaged trust;*

9             *(E) methods to increase the extent to which bene-*  
10       *fits are used in the effort to assist the child achieve*  
11       *independence and engage in substantial gainful activ-*  
12       *ity; and*

13            *(F) such other issues that the Secretary deter-*  
14       *mines to be appropriate.*

15        *(f) REPORT.—Not later than November 30, 1995, the*  
16        *Commission shall prepare a report and submit such report*  
17        *to the Committee on Ways and Means of the House of Rep-*  
18        *resentatives and the Committee on Finance of the Senate*  
19        *which shall summarize the results of the study described in*  
20        *subsection (e) and include any recommendations that the*  
21        *Commission determines to be appropriate.*

1 **SEC. 224. DISREGARD DEEMED INCOME AND RESOURCES**  
2 **OF INELIGIBLE SPOUSE IN DETERMINING**  
3 **CONTINUED ELIGIBILITY UNDER SECTION**  
4 **1619(b).**

5 (a) *IN GENERAL.*—Section 1619(b)(2) of the Social Se-  
6 curity Act (42 U.S.C. 1382h(b)(2)) is amended by adding  
7 at the end the following:

8 “(C)(i)(I) For purposes of paragraph (1), in determin-  
9 ing the earnings of an individual whose spouse is not an  
10 eligible individual, there shall be disregarded the net income  
11 of the spouse to the extent such net income does not exceed  
12 an amount equal to twice the threshold amount determined  
13 for the individual.

14 “(II) As used in subclause (I), the term ‘threshold  
15 amount’ means, with respect to an individual—

16 “(aa) \$85, plus twice the amount of benefits pay-  
17 able under this title (including federally administered  
18 State supplementary payments) to an individual who  
19 is living in his or her own household and who has no  
20 other income, plus the average amount expended per  
21 individual, under the State plan approved under title  
22 XIX by the State in which the individual resides, on  
23 individuals who are recipients of benefits under this  
24 title by reason of disability; or

25 “(bb) if the gross earnings of the individual ex-  
26 ceeds the amount described in item (aa), the amount

1       that would be sufficient to allow the individual to  
2       provide for himself or herself a reasonable equivalent  
3       of benefits and services described in paragraph  
4       (1)(D).

5       “(ii) For purposes of paragraph (1)(A), in determin-  
6       ing the resources of an individual whose spouse is not an  
7       eligible individual, there shall be disregarded the resources  
8       of the spouse to the extent the amount of such resources does  
9       not exceed the community spouse resource allowance (as de-  
10      fined in section 1924(f)(2)) of the State in which the indi-  
11      vidual resides.”.

12      (b) *EFFECTIVE DATE.*—The amendment made by sub-  
13      section (a) shall take effect on October 1, 1995.

14      **SEC. 225. PLANS FOR ACHIEVING SELF-SUPPORT NOT DIS-**  
15                                    **APPROVED WITHIN 60 DAYS TO BE DEEMED**  
16                                    **APPROVED.**

17      (a) *AMENDMENTS TO INCOME EXCLUSION RULES.*—  
18      Section 1612(b)(4) of the Social Security Act (42 U.S.C.  
19      1382a(b)(4)(A)) is amended in each of subparagraphs (A)  
20      and (B) by inserting “and, for purposes of this clause, a  
21      completed plan for achieving self-support which is not dis-  
22      approved by the Board within 60 days after the date of  
23      submission shall be deemed to be approved by the Board  
24      until subsequently disapproved by the Board (with appro-  
25      priate notification to the individual),” after “plan,”.

1       **(b) AMENDMENT TO RESOURCE EXCLUSION RULE.**—  
2       Section 1613(a)(4) of such Act (42 U.S.C. 1382b(a)(4)) is  
3       amended by inserting “, and, for purposes of this para-  
4       graph, a completed plan for achieving self-support which  
5       is not disapproved by the Board within 60 days after the  
6       date of submission shall be deemed to be approved by the  
7       Board until 6 months after subsequently disapproved by the  
8       Board (with appropriate notification to the individual)”  
9       after “such plan”.

10       **(c) EFFECTIVE DATE.**—The amendments made by this  
11       section shall take effect on January 1, 1995.

12       **SEC. 226. TEMPORARY AUTHORITY TO APPROVE A LIMITED**  
13                               **NUMBER OF PLANS FOR ACHIEVING SELF-**  
14                               **SUPPORT THAT INCLUDE HOUSING GOALS.**

15       **(a) IN GENERAL.**—During the 42-month period that  
16       begins on January 1, 1995, the Board may, under title XVI  
17       of the Social Security Act, approve not more than 20 per-  
18       cent of the plans for achieving self-support that include a  
19       housing goal.

20       **(b) REPORT.**—Within 12 months after the end of the  
21       5-year period that begins on January 1, 1995, the Board  
22       shall submit to the Congress a report on the activities under  
23       subsection (a).

1 **SEC. 227. REGULATIONS REGARDING COMPLETION OF**  
2 **PLANS FOR ACHIEVING SELF-SUPPORT.**

3 (a) *IN GENERAL.*—Section 1633 of the Social Security  
4 Act (42 U.S.C. 1383b) is amended by adding at the end  
5 the following:

6 “(d) The Board shall establish by regulation time lim-  
7 its and other criteria related to individuals’ plans for  
8 achieving self-support, that take into account the difficulty  
9 of achieving self-support based on the needs of individuals  
10 and the goals of the plan.”.

11 (b) *EFFECTIVE DATE.*—The amendment made by sub-  
12 section (a) shall take effect on January 1, 1995.

13 **SEC. 228. TREATMENT OF CERTAIN GRANT, SCHOLARSHIP,**  
14 **OR FELLOWSHIP INCOME AS EARNED INCOME**  
15 **FOR SSI PURPOSES.**

16 (a) *IN GENERAL.*—Section 1612(a)(1) of the Social Se-  
17 curity Act (42 U.S.C. 1382a(a)(1)) is amended—

18 (1) by striking “and” at the end of subpara-  
19 graph (D); and

20 (2) by adding at the end the following:

21 “(F) any grant, scholarship, or fellowship.”.

22 (b) *EFFECTIVE DATE.*—The amendments made by sub-  
23 section (a) shall apply to eligibility and benefit determina-  
24 tions for any month that begins after the 2nd month after  
25 the month in which this Act is enacted.

1 **SEC. 229. SSI ELIGIBILITY FOR STUDENTS TEMPORARILY**  
2 **ABROAD.**

3 (a) *IN GENERAL.*—Section 1611(f) of the Social Secu-  
4 rity Act (42 U.S.C. 1382(f)) is amended—

5 (1) by inserting “(1)” after “(f)”; and

6 (2) by adding after and below the end the follow-  
7 ing:

8 “(2) The first sentence of paragraph (1) shall not  
9 apply to any individual who—

10 “(A) was eligible to receive a benefit under this  
11 title for the month immediately preceding the first  
12 month during all of which the individual was outside  
13 the United States; and

14 “(B) demonstrates to the satisfaction of the  
15 Board that the absence of the individual from the  
16 United States is—

17 “(i) temporary; and

18 “(ii) for the purpose of conducting studies  
19 as part of an educational program that is de-  
20 signed to prepare the individual for gainful em-  
21 ployment, and is sponsored by a school, college,  
22 or university in the United States.”.

23 (b) *EFFECTIVE DATE.*—The amendment made by sub-  
24 section (a) shall take effect on January 1, 1995.

1 **SEC. 230. DISREGARD OF COST-OF-LIVING INCREASES FOR**  
2 **CONTINUED ELIGIBILITY FOR WORK INCEN-**  
3 **TIVES.**

4 (a) *IN GENERAL.*—Section 1619(b)(1)(B) of the Social  
5 Security Act (42 U.S.C. 1382h(b)(1)(B)) is amended by in-  
6 serting “and increases pursuant to section 215(i) in the  
7 level of monthly insurance benefits to which the individual  
8 is entitled under title II that occur while such individual  
9 is considered to be receiving supplemental security income  
10 benefits by reason of this subsection” after “earnings”.

11 (b) *EFFECTIVE DATE.*—The amendment made by sub-  
12 section (a) shall apply to eligibility determinations for  
13 months after December 1994.

14 **SEC. 231. EXPANSION OF THE AUTHORITY OF THE SOCIAL**  
15 **SECURITY ADMINISTRATION TO PREVENT,**  
16 **DETECT, AND TERMINATE FRAUDULENT**  
17 **CLAIMS FOR SSI BENEFITS.**

18 (a) *PREVENTION OF FRAUD IN THE SSI PROGRAM BY*  
19 *TRANSLATORS OF FOREIGN LANGUAGES.*—

20 (1) *IN GENERAL.*—Section 1631(e) of the Social  
21 Security Act (42 U.S.C. 1383(e)) is amended by in-  
22 serting after paragraph (3) the following:

23 “(4) A translation into English by a third party of  
24 a statement made in a foreign language by an applicant  
25 for or recipient of benefits under this title shall not be re-

1 garded as reliable unless the third party, under penalty of  
2 perjury—

3           “(A) certifies that the translation is accurate;  
4       and

5           “(B) discloses the nature and scope of the rela-  
6       tionship between the third party and the applicant or  
7       recipient, as the case may be.”.

8           (2) *EFFECTIVE DATE.*—The amendment made by  
9       paragraph (1) shall take effect on October 1, 1994.

10       (b) *CIVIL MONETARY PENALTIES, ASSESSMENTS, AND*  
11 *EXCLUSIONS FOR TITLE XVI.*—

12           (1) *IN GENERAL.*—Title XI of the Social Secu-  
13       rity Act (42 U.S.C. 1301–1320b–14) is amended by  
14       inserting after section 1128B the following:

15       “**SEC. 1129. CIVIL MONETARY PENALTIES AND ASSESS-**  
16   **MENTS FOR TITLE XVI.**

17           “(a) Any person (including an organization, agency,  
18       or other entity) who makes, or causes to be made, a state-  
19       ment or representation of a material fact for use in deter-  
20       mining any initial or continuing right to benefits or pay-  
21       ments under title XVI that the person knows or should know  
22       is false or misleading or knows or should know omits a ma-  
23       terial fact shall be subject to, in addition to any other pen-  
24       alties that may be prescribed by law, a civil money penalty  
25       of not more than \$5,000 for each such statement or represen-

1 *tation. Such person also shall be subject to an assessment,*  
2 *in lieu of damages sustained by the United States because*  
3 *of such statement or representation, of not more than twice*  
4 *the amount of benefits or payments paid as a result of such*  
5 *a statement or representation. In addition, the Board may*  
6 *make a determination in the same proceeding to exclude*  
7 *the person from participation in the programs under title*  
8 *XVIII and to direct the appropriate State agency to exclude*  
9 *the person from participation in any State health care pro-*  
10 *gram.*

11       “(b)(1) *The Board may initiate a proceeding to deter-*  
12 *mine whether to impose a civil money penalty, assessment,*  
13 *or exclusion under subsection (a) only as authorized by the*  
14 *Attorney General pursuant to procedures agreed upon by*  
15 *the Board and the Attorney General. The Board may not*  
16 *initiate an action under this section with respect to any*  
17 *violation described in subsection (a) later than 6 years after*  
18 *the date the violation was committed. The Board may initi-*  
19 *ate an action under this section by serving notice of the*  
20 *action in any manner authorized by Rule 4 of the Federal*  
21 *Rules of Civil Procedure.*

22       “(2) *The Board shall not make a determination ad-*  
23 *verse to any person under this section until the person has*  
24 *been given written notice and an opportunity for the deter-*  
25 *mination to be made on the record after a hearing at which*

1 *the person is entitled to be represented by counsel, to present*  
2 *witnesses, and to cross-examine witnesses against the*  
3 *person.*

4 *“(3) In a proceeding under this section which—*

5 *“(A) is against a person who has been convicted*  
6 *(whether upon a verdict after trial or upon a plea of*  
7 *guilty or nolo contendere) of a Federal crime charging*  
8 *fraud or false statements; and*

9 *“(B) involves the same transaction as in the*  
10 *criminal action;*

11 *the person is estopped from denying the essential elements*  
12 *of the criminal offense.*

13 *“(4) The official conducting a hearing under this sec-*  
14 *tion may sanction a person, including any party or attor-*  
15 *ney, for failing to comply with an order or procedure, fail-*  
16 *ing to defend an action, or other misconduct as would inter-*  
17 *fere with the speedy, orderly, or fair conduct of the hearing.*  
18 *Such sanction shall reasonably relate to the severity and*  
19 *nature of the failure or misconduct. Such sanction may*  
20 *include—*

21 *“(A) in the case of refusal to provide or permit*  
22 *discovery, drawing negative factual inference or treat-*  
23 *ing such refusal as an admission by deeming the mat-*  
24 *ter, or certain facts, to be established;*

1           “(B) prohibiting a party from introducing cer-  
2           tain evidence or otherwise supporting a particular  
3           claim or defense;

4           “(C) striking pleadings, in whole or in part;

5           “(D) staying the proceedings;

6           “(E) dismissal of the action;

7           “(F) entering a default judgment;

8           “(G) ordering the party or attorney to pay attor-  
9           neys’ fees and other costs caused by the failure or mis-  
10          conduct; and

11          “(H) refusing to consider any motion or other  
12          action which is not filed in a timely manner.

13          “(c) In determining the amount or scope of any pen-  
14          alty, assessment, or exclusion imposed pursuant to this sec-  
15          tion, the Board shall take into account—

16                 “(1) the nature of the statements and representa-  
17                 tions referred to in subsection (a) and the cir-  
18                 cumstances under which they occurred;

19                 “(2) the degree of culpability, history of prior of-  
20                 fenses, and financial condition of the person commit-  
21                 ting the offense; and

22                 “(3) such other matters as justice may require.

23          “(d)(1) Any person adversely affected by a determina-  
24          tion of the Board under this section may obtain a review  
25          of such determination in the United States Court of Appeals

1 *for the circuit in which the person resides, or in which the*  
2 *statement or representation referred to in subsection (a) was*  
3 *made, by filing in such court (within 60 days following*  
4 *the date the person is notified of the Board's determination)*  
5 *a written petition requesting that the determination be*  
6 *modified or set aside. A copy of the petition shall be forth-*  
7 *with transmitted by the clerk of the court to the Board, and*  
8 *thereupon the Board shall file in the court the record in*  
9 *the proceeding as provided in section 2112 of title 28, Unit-*  
10 *ed States Code. Upon such filing, the court shall have juris-*  
11 *diction of the proceeding and of the question determined*  
12 *therein, and shall have the power to make and enter upon*  
13 *the pleadings, testimony, and proceedings set forth in such*  
14 *record a decree affirming, modifying, remanding for further*  
15 *consideration, or setting aside, in whole or in part, the de-*  
16 *termination of the Board and enforcing the same to the ex-*  
17 *tent that such order is affirmed or modified. No objection*  
18 *that has not been urged before the Board shall be considered*  
19 *by the court, unless the failure or neglect to urge such objec-*  
20 *tion shall be excused because of extraordinary cir-*  
21 *cumstances.*

22       “(2) *The findings of the Board with respect to ques-*  
23 *tions of fact, if supported by substantial evidence on the*  
24 *record considered as a whole, shall be conclusive in the re-*  
25 *view described in paragraph (1). If any party shall apply*

1 to the court for leave to adduce additional evidence and  
2 shall show to the satisfaction of the court that such addi-  
3 tional evidence is material and that there were reasonable  
4 grounds for the failure to adduce such evidence in the hear-  
5 ing before the Board, the court may order such additional  
6 evidence to be taken before the Board and to be made a  
7 part of the record. The Board may modify its findings as  
8 to the facts, or make new findings, by reason of additional  
9 evidence so taken and filed, and the Board shall file with  
10 the court such modified or new findings, which findings  
11 with respect to questions of fact, if supported by substantial  
12 evidence on the record considered as a whole shall be conclu-  
13 sive, and his recommendations, if any, for the modification  
14 or setting aside of his original order.

15       “(3) Upon the filing of the record with the Board’s  
16 original or modified order, the jurisdiction of the court shall  
17 be exclusive and its judgment and decree shall be final, ex-  
18 cept that the same shall be subject to review by the Supreme  
19 Court of the United States, as provided in section 1254 of  
20 title 28, United States Code.

21       “(e)(1) Civil money penalties and assessments imposed  
22 under this section may be compromised by the Board and  
23 may be recovered—

24               “(A) in a civil action in the name of the United  
25 States brought in United States district court for the

1 *district where the statement or representation referred*  
2 *to in subsection (a) was made, or where the person*  
3 *resides, as determined by the Board;*

4 *“(B) by means of reduction in tax refunds to*  
5 *which the person is entitled, based on notice to the*  
6 *Secretary of the Treasury as permitted under section*  
7 *3720A of title 31, United States Code;*

8 *“(C) by decrease of any payment under title XVI*  
9 *to which the person is entitled, notwithstanding sec-*  
10 *tion 207 of this Act, as made applicable to this title*  
11 *by reason of section 1631(d)(1);*

12 *“(D) by authorities provided under the Debt Col-*  
13 *lection Act of 1982, as amended, to the extent appli-*  
14 *cable to debts arising under the Social Security Act;*

15 *“(E) by deduction of the amount of such penalty*  
16 *or assessment, when finally determined, or the*  
17 *amount agreed upon in compromise, from any sum*  
18 *then or later owing by the United States to the person*  
19 *against whom the penalty or assessment has been as-*  
20 *sessed; or*

21 *“(F) by any combination of the foregoing.*

22 *“(f) A determination by the Board to impose a pen-*  
23 *alty, assessment, or exclusion under this section shall be*  
24 *final upon the expiration of the 60-day period referred to*  
25 *in subsection (d). Matters that were raised or that could*

1 *have been raised in a hearing before the Board or in an*  
2 *appeal pursuant to subsection (d) may not be raised as a*  
3 *defense to a civil action by the United States to collect a*  
4 *penalty and assessment imposed under this section.*

5       “(g) *Whenever the Board’s determination to impose a*  
6 *penalty, assessment, or exclusion under this section with re-*  
7 *spect to a medical provider or physician becomes final, the*  
8 *provisions of section 1128A(h) shall apply.*

9       “(h) *Whenever the Board has reason to believe that any*  
10 *person has engaged, is engaging, or is about to engage in*  
11 *any activity which makes the person subject to a civil mone-*  
12 *tary penalty under this section, the Board may bring an*  
13 *action in an appropriate district court of the United States*  
14 *(or, if applicable, a United States court of any territory)*  
15 *to enjoin such activity, or to enjoin the person from conceal-*  
16 *ing, removing, encumbering, or disposing of assets which*  
17 *may be required in order to pay a civil monetary penalty*  
18 *and assessment if any such penalty were to be imposed or*  
19 *to seek other appropriate relief.*

20       “(i)(1) *The provisions of subsections (d) and (e) of sec-*  
21 *tion 205 shall apply with respect to this section to the same*  
22 *extent as they are applicable with respect to title II. The*  
23 *Board may delegate the authority granted by section 205(d)*  
24 *(as made applicable to this section) to the Inspector General*

1 of the Department of Health and Human Services for pur-  
2 poses of any investigation under this section.

3 “(2) The Board may delegate authority granted under  
4 this section to the Inspector General of the Social Security  
5 Administration.

6 “(j) For purposes of this section, the term ‘State agen-  
7 cy’ shall have the same meaning as in section 1128A(i)(1).

8 “(k) A principal is liable for penalties, assessments,  
9 and exclusions under this section for the actions of the prin-  
10 cipal’s agent acting within the scope of the agency.”.

11 (2) CONFORMING AMENDMENTS.—Section 1128  
12 of such Act (42 U.S.C. 1320a-7) is amended—

13 (A) in subsection (b)(7), by striking “or sec-  
14 tion 1128B” and inserting “, section 1128B, or  
15 section 1129”;

16 (B) in subsection (b)(8)(B)(ii), by inserting  
17 “and section 1129” after “section 1128A”;

18 (C) in subsection (c)(1), by striking “or  
19 under section 1128A” and inserting “, section  
20 1128A, or section 1129”;

21 (D) in subsection (c)(3)(A), by inserting “or  
22 section 1129” after “section 1128A”;

23 (E) in subsection (d)(1), by striking “and  
24 section 1128A” and inserting “, section 1128A,  
25 and section 1129”;

1           (F) in subsection (d)(2)(A), by striking “or  
2           section 1128A” and inserting “, section 1128A,  
3           or section 1129”;

4           (G) in subsection (e)(1), by striking “or sec-  
5           tion 1128A” and inserting “, section 1128A, or  
6           section 1129”;

7           (H) in subsection (f)(3), by inserting “,  
8           1129,” after “sections 1128A”;

9           (I) in subsection (g)(1), by striking “or sec-  
10          tion 1128A” each place such term appears and  
11          inserting “, section 1128A, or section 1129”;

12          (J) in subsection (g)(2)(A), by inserting  
13          “and section 1129(a)” after “section 1128A(a)”;  
14          and

15          (K) in subsection (h), by striking “1128A  
16          and 1128B” and inserting “1128A, 1128B, and  
17          1129”.

18          (c) *SSI FRAUD CONSIDERED A FELONY.*—

19                 (1) *IN GENERAL.*—Section 1632(a) of the Social  
20          Security Act (42 U.S.C. 1383a(a)) is amended by  
21          striking “shall” the 1st place such term appears and  
22          all that follows and inserting “shall be fined under  
23          title 18, United States Code, imprisoned not more  
24          than 5 years, or both.”.

1           (2) *CONFORMING AMENDMENT.*—Section 1632(b)  
2       of such Act (42 U.S.C. 1383a(b)) is amended to read  
3       as follows:

4       “(b)(1) If a person or entity violates subsection (a) in  
5       the person’s or entity’s role as, or in applying to become,  
6       a payee under section 1631(a)(2) on behalf of another indi-  
7       vidual (other than the person’s eligible spouse), and the vio-  
8       lation includes a willful misuse of funds by the person or  
9       entity, the court may also require that full or partial res-  
10      titution of funds be made to such other individual.

11       “(2) Any person or entity convicted of a violation of  
12      subsection (a) of this section or of section 208 may not be  
13      certified as a payee under section 1631(a)(2).”

14       (d) *AUTHORITY TO REDETERMINE ELIGIBILITY IN*  
15      *DISABILITY CASES IF FRAUD IS INVOLVED, AND TO TERMI-*  
16      *NATE BENEFITS IF THERE IS INSUFFICIENT RELIABLE*  
17      *EVIDENCE OF DISABILITY.*—

18       (1) *IN GENERAL.*—Section 1631(e) of the Social  
19      Security Act (42 U.S.C. 1383(e)) is amended by add-  
20      ing at the end the following:

21       “(6)(A) The Board shall immediately redetermine the  
22      eligibility of an individual for benefits under this title by  
23      reason of disability, disregarding any unreliable evidence  
24      of disability, if there is reason to believe that fraud was  
25      involved in the application of the individual for such bene-

1 fits, unless a United States attorney, or equivalent State  
 2 prosecutor, with jurisdiction over potential or actual related  
 3 criminal cases, certifies, in writing, that there is a substan-  
 4 tial risk that redetermining such eligibility would jeopard-  
 5 ize the criminal prosecution of any person who is a subject  
 6 of the investigation from which the information is derived.

7 “(B) If, after redetermining the eligibility of an indi-  
 8 vidual for benefits under this title by reason of disability,  
 9 the Board determines that there is insufficient reliable evi-  
 10 dence of disability, the Board may terminate such eligi-  
 11 bility.”.

12 (2) *EFFECTIVE DATE.*—The amendment made by  
 13 paragraph (1) shall take effect on October 1, 1994,  
 14 and shall apply to eligibility determinations made be-  
 15 fore, on, or after such date.

16 (e) *AVAILABILITY OF RECIPIENT IDENTIFYING INFOR-*  
 17 *MATION FROM THE INSPECTOR GENERAL, SOCIAL SECU-*  
 18 *RITY ADMINISTRATION.*—

19 (1) *IN GENERAL.*—Section 1631(e) of the Social  
 20 Security Act (42 U.S.C. 1383(e)), as amended by sub-  
 21 section (d) of this section, is amended by adding at  
 22 the end the following:

23 “(7) As soon as the Inspector General, Social Security  
 24 Administration, has reason to believe that fraud was in-  
 25 volved in the application of a recipient for benefits under

1 *this title, the Inspector General shall make available to the*  
2 *Board information identifying the recipient, unless a Unit-*  
3 *ed States attorney, or equivalent State prosecutor, with ju-*  
4 *risdiction over potential or actual related criminal cases,*  
5 *certifies, in writing, that there is a substantial risk that*  
6 *making the information so available or redetermining the*  
7 *eligibility of the recipient for such benefits would jeopardize*  
8 *the criminal prosecution of any person who is a subject of*  
9 *the investigation from which the information is derived.”.*

10 (2) *EFFECTIVE DATE.*—*The amendment made by*  
11 *paragraph (1) shall take effect on October 1, 1994.*

12 (f) *AUTHORITY TO USE AVAILABLE PREADMISSION IM-*  
13 *MIGRANT AND REFUGEE MEDICAL INFORMATION.*—

14 (1) *IN GENERAL.*—*Section 1631(e) of the Social*  
15 *Security Act (42 U.S.C. 1383(e)), as amended by the*  
16 *preceding provisions of this Act, is amended by add-*  
17 *ing at the end the following:*

18 “(8) *The Board shall request the Immigration and*  
19 *Naturalization Service and the Centers for Disease Control*  
20 *to provide the Board with whatever medical information*  
21 *either such entity has with respect to any alien who has*  
22 *applied for benefits under this title to the extent that the*  
23 *information is relevant to any determination relating to*  
24 *such eligibility.”.*

1           (2) *EFFECTIVE DATE.*—*The amendment made by*  
 2           *paragraph (1) shall take effect on October 1, 1994.*

3           (g) *ANNUAL REPORTS ON REVIEWS OF SSI CASES.*—  
 4           *The Board shall annually submit to the Committee on Ways*  
 5           *and Means of the House of Representatives and the Commit-*  
 6           *tee on Finance of the Senate a report on the extent to which*  
 7           *the Board has exercised its authority to review supple-*  
 8           *mental security income cases under title XVI of the Social*  
 9           *Security Act, and the extent to which the cases reviewed*  
 10           *were those that involved a high likelihood or probability of*  
 11           *fraud.*

12   **SEC. 232. DISABILITY REVIEW REQUIRED FOR SSI RECIPI-**  
 13                                   **ENTS WHO ARE 18 YEARS OF AGE.**

14           (a) *IN GENERAL.*—*Section 1614(a)(3)(G) of the Social*  
 15           *Security Act (42 U.S.C. 1382c(a)(3)(G)) is amended—*

16                           (1) *by inserting “(i)” after “(G)”;* and

17                           (2) *by adding after and below the end the follow-*  
 18           *ing:*

19           “(i)(I) *During the 1-year period that begins on the*  
 20           *date a recipient of benefits under this title by reason of dis-*  
 21           *ability attains 18 years of age, the applicable State agency*  
 22           *or the Board (as may be appropriate) shall redetermine the*  
 23           *eligibility of the recipient for such benefits by reason of dis-*  
 24           *ability, by applying the criteria used in determining eligi-*

1 *bility for such benefits of applicants who have attained 18*  
2 *years of age.*

3       “(II) A review under subclause (I) of this clause shall  
4 *be considered a substitute for a review required under clause*  
5 *(i).”.*

6       (b) *EFFECTIVE DATE.*—*The amendments made by sub-*  
7 *section (a) shall apply to individuals who attain 18 years*  
8 *of age in or after the 9th month after the month in which*  
9 *this Act is enacted.*

10 **SEC. 233. CONTINUING DISABILITY REVIEWS.**

11       (a) *IN GENERAL.*—*Section 1614(a)(3)(G) of such Act*  
12 *(42 U.S.C. 1382c(a)(3)(G)) is amended by inserting*  
13 *“221(i),” after “221(h).”.*

14       (b) *EFFECTIVE DATE.*—*The amendment made by sub-*  
15 *section (A) shall take effect on October 1, 1995.*

16 **SEC. 234. TECHNICAL AND CLERICAL AMENDMENTS.**

17       (a) *AMENDMENTS TO TITLE II OF THE SOCIAL SECUR-*  
18 *ITY ACT.*—

19               (1) *Section 201(a) of the Social Security Act (42*  
20 *U.S.C. 401(a)) is amended, in the matter following*  
21 *clause (4), by striking “and and” and inserting*  
22 *“and”.*

23               (2) *Section 202(d)(8)(D)(ii) of such Act (42*  
24 *U.S.C. 402(d)(8)(D)(ii)) is amended by adding a pe-*  
25 *riod at the end and by adjusting the left hand*

1       *margination thereof so as to align with section*  
2       *202(d)(8)(D)(i) of such Act.*

3               *(3) Section 202(q)(1)(A) of such Act (42 U.S.C.*  
4       *402(q)(1)(A)) is amended by striking the dash at the*  
5       *end.*

6               *(4) Section 202(q)(9) of such Act (42 U.S.C.*  
7       *402(q)(9)) is amended, in the matter preceding sub-*  
8       *paragraph (A), by striking “parargaph” and insert-*  
9       *ing “paragraph”.*

10              *(5) Section 202(t)(4)(D) of such Act (42 U.S.C.*  
11       *402(t)(4)(D)) is amended by inserting “if the” before*  
12       *“Secretary” the second and third places it appears.*

13              *(6) Clauses (i) and (ii) of section 203(f)(5)(C) of*  
14       *such Act (42 U.S.C. 403(f)(5)(C)) are amended by ad-*  
15       *justing the left-hand margination thereof so as to*  
16       *align with clauses (i) and (ii) of section 203(f)(5)(B)*  
17       *of such Act.*

18              *(7) Paragraph (3)(A) and paragraph (3)(B) of*  
19       *section 205(b) of such Act (42 U.S.C. 405(b)) are*  
20       *amended by adjusting the left-hand margination*  
21       *thereof so as to align with the matter following section*  
22       *205(b)(2)(C) of such Act.*

23              *(8) Section 205(c)(2)(B)(iii) of such Act (42*  
24       *U.S.C. 405(c)(2)(B)(iii)) is amended by striking*  
25       *“non-public” and inserting “nonpublic”.*

1           (9) *Section 205(c)(2)(C) of such Act (42 U.S.C.*  
2           *405(c)(2)(C)) is amended—*

3           (A) *by striking the clause (vii) added by*  
4           *section 2201(c) of Public Law 101-624;*

5           (B) *by redesignating the clause (iii) added*  
6           *by section 2201(b)(3) of Public Law 101-624,*  
7           *clause (iv), clause (v), clause (vi), and the clause*  
8           *(vii) added by section 1735(b) of Public Law*  
9           *101-624 as clause (iv), clause (v), clause (vi),*  
10           *clause (vii), and clause (viii), respectively;*

11           (C) *in clause (v) (as redesignated), by strik-*  
12           *ing “subclause (I) of”, and by striking*  
13           *“subclause (II) of clause (i)” and inserting*  
14           *“clause (ii)”;* and

15           (D) *in clause (viii)(IV) (as redesignated),*  
16           *by inserting “a social security account number*  
17           *or” before “a request for”.*

18           (10) *The heading for section 205(j) of such Act*  
19           *(42 U.S.C. 405(j)) is amended to read as follows:*

20                   *“Representative Payees”.*

21           (11) *The heading for section 205(s) of such Act*  
22           *(42 U.S.C. 405(s)) is amended to read as follows:*

1                   *“Notice Requirements”.*

2                   (12) *Section 208(c) of such Act (42 U.S.C.*  
3 *408(c)) is amended by striking “subsection (g)” and*  
4 *inserting “subsection (a)(7)”.*

5                   (13) *Section 210(a)(5)(B)(i)(V) of such Act (42*  
6 *U.S.C. 410(a)(5)(B)(i)(V)) is amended by striking*  
7 *“section 105(e)(2)” and inserting “section 104(e)(2)”.*

8                   (14) *Section 211(a) of such Act (42 U.S.C.*  
9 *411(a)) is amended—*

10                   (A) *in paragraph (13), by striking “and”*  
11 *at the end; and*

12                   (B) *in paragraph (14), by striking the pe-*  
13 *riod and inserting “; and”.*

14                   (15) *Section 213(c) of such Act (42 U.S.C.*  
15 *413(c)) is amended by striking “section” the first*  
16 *place it appears and inserting “sections”.*

17                   (16) *Section 215(a)(5)(B)(i) of such Act (42*  
18 *U.S.C. 415(a)(5)(B)(i)) is amended by striking “sub-*  
19 *section” the second place it appears and inserting*  
20 *“subsections”.*

21                   (17) *Section 215(f)(7) of such Act (42 U.S.C.*  
22 *415(f)(7)) is amended by inserting a period after*  
23 *“1990”.*

24                   (18) *Subparagraph (F) of section 218(c)(6) of*  
25 *such Act (42 U.S.C. 418(c)(6)) is amended by adjust-*

1        *ing the left-hand margination thereof so as to align*  
2        *with section 218(c)(6)(E) of such Act.*

3            (19) *Section 223(i) of such Act (42 U.S.C.*  
4        *423(i)) is amended by adding at the beginning the*  
5        *following heading:*

6            *“Limitation on Payments to Prisoners”.*

7        (b) *RELATED AMENDMENTS.—*

8            (1) *Section 603(b)(5)(A) of Public Law 101–649*  
9        *(amending section 202(n)(1) of the Social Security*  
10       *Act) (104 Stat. 5085) is amended by inserting*  
11       *“under” before “paragraph (1),” and by striking*  
12       *“(17), or (18)” and inserting “(17), (18), or (19)”, ef-*  
13       *fective as if this paragraph were included in such sec-*  
14       *tion 603(b)(5)(A).*

15           (2) *Section 10208(b)(1) of Public Law 101–239*  
16       *(amending section 230(b)(2)(A) of the Social Security*  
17       *Act) (103 Stat. 2477) is amended by striking*  
18       *“230(b)(2)(A)” and “430(b)(2)(A)” and inserting*  
19       *“230(b)(2)” and “430(b)(2)”, respectively, effective as*  
20       *if this paragraph were included in such section*  
21       *10208(b)(1).*

22        (c) *CONFORMING, CLERICAL AMENDMENTS UPDATING,*  
23       *WITHOUT SUBSTANTIVE CHANGE, REFERENCES IN TITLE*  
24       *II OF THE SOCIAL SECURITY ACT TO THE INTERNAL REVE-*  
25       *NUE CODE.—*

1           (1)(A)(i) Section 201(g)(1) of such Act (42  
2 U.S.C. 401(g)(1)) is amended—

3           (I) in subparagraph (A)(i), by striking  
4 “and subchapter E” and all that follows through  
5 “1954” and inserting “and chapters 2 and 21 of  
6 the Internal Revenue Code of 1986”;

7           (II) in subparagraph (A)(ii), by striking  
8 “1954” and inserting “1986”;

9           (III) in the matter in subparagraph (A) fol-  
10 lowing clause (ii), by striking “subchapter E”  
11 and all that follows through “1954.” and insert-  
12 ing “chapters 2 and 21 of the Internal Revenue  
13 Code of 1986.”, and by striking “1954 other”  
14 and inserting “1986 other”; and

15           (IV) in subparagraph (B), by striking  
16 “1954” each place it appears and inserting  
17 “1986”.

18           (ii) The amendments made by clause (i) shall  
19 apply only with respect to periods beginning on or  
20 after the date of the enactment of this Act.

21           (B)(i) Section 201(g)(2) of such Act (42 U.S.C.  
22 401(g)(2)) is amended by striking “section 3101(a)”  
23 and all that follows through “1950.” and inserting  
24 “section 3101(a) of the Internal Revenue Code of 1986  
25 which are subject to refund under section 6413(c) of

1 *such Code with respect to wages (as defined in section*  
2 *3121 of such Code).”, and by striking “wages re-*  
3 *ported” and all that follows through “1954,” and in-*  
4 *serting “wages reported to the Secretary of the Treas-*  
5 *ury or his delegate pursuant to subtitle F of such*  
6 *Code,”.*

7 *(ii) The amendments made by clause (i) shall*  
8 *apply only with respect to wages paid on or after*  
9 *January 1, 1995.*

10 *(C) Section 201(g)(4) of such Act (42 U.S.C.*  
11 *401(g)(4)) is amended—*

12 *(i) by striking “The Board of Trustees shall*  
13 *prescribe before January 1, 1981, the method”*  
14 *and inserting “If at any time or times the*  
15 *Boards of Trustees of such Trust Funds deem*  
16 *such action advisable, they may modify the*  
17 *method prescribed by such Boards”;*

18 *(ii) by striking “1954” and inserting*  
19 *“1986”; and*

20 *(iii) by striking the last sentence.*

21 *(2) Section 202(v) of such Act (42 U.S.C. 402(v))*  
22 *is amended—*

23 *(A) in paragraph (1), by striking “1954”*  
24 *and inserting “1986”; and*

1           (B) in paragraph (3)(A), by inserting “of  
2           the Internal Revenue Code of 1986” after  
3           “3127”.

4           (3) Section 205(c)(5)(F)(i) of such Act (42  
5           U.S.C. 405(c)(5)(F)(i)) is amended by inserting “or  
6           the Internal Revenue Code of 1986” after “1954”.

7           (4)(A) Section 209(a)(4)(A) of such Act (42  
8           U.S.C. 409(a)(4)(A)) is amended by inserting “or the  
9           Internal Revenue Code of 1986” after “Internal Reve-  
10          nue Code of 1954”.

11          (B) Section 209(a) of such Act (42 U.S.C.  
12          409(a)) is amended—

13                 (i) in subparagraphs (C) and (E) of para-  
14                 graph (4),

15                 (ii) in paragraph (5)(A),

16                 (iii) in subparagraphs (A) and (B) of para-  
17                 graph (14),

18                 (iv) in paragraph (15),

19                 (v) in paragraph (16), and

20                 (vi) in paragraph (17),

21           by striking “1954” each place it appears and insert-  
22           ing “1986”.

23           (C) Subsections (b), (f), (g), (i)(1), and (j) of sec-  
24           tion 209 of such Act (42 U.S.C. 409) are amended by

1 *striking “1954” each place it appears and inserting*  
2 *“1986”.*

3 *(5) Section 211(a)(15) of such Act (42 U.S.C.*  
4 *411(a)(15)) is amended by inserting “of the Internal*  
5 *Revenue Code of 1986” after “section 162(m)”.*

6 *(6) Title II of such Act is further amended—*

7 *(A) in subsections (f)(5)(B)(ii) and (k) of*  
8 *section 203 (42 U.S.C. 403),*

9 *(B) in section 205(c)(1)(D)(i) (42 U.S.C.*  
10 *405(c)(1)(D)(i)),*

11 *(C) in the matter in section 210(a) (42*  
12 *U.S.C. 410(a)) preceding paragraph (1) and in*  
13 *paragraphs (8), (9), and (10) of section 210(a),*

14 *(D) in subsections (p)(4) and (q) of section*  
15 *210 (42 U.S.C. 410),*

16 *(E) in the matter in section 211(a) (42*  
17 *U.S.C. 411(a)) preceding paragraph (1) and in*  
18 *paragraphs (3), (4), (6), (10), (11), and (12) and*  
19 *clauses (iii) and (iv) of section 211(a),*

20 *(F) in the matter in section 211(c) (42*  
21 *U.S.C. 411(c)) preceding paragraph (1), in*  
22 *paragraphs (3) and (6) of section 211(c), and in*  
23 *the matter following paragraph (6) of section*  
24 *211(c),*

1           (G) in subsections (d), (e), and (h)(1)(B) of  
2           section 211 (42 U.S.C. 411),

3           (H) in section 216(j) (42 U.S.C. 416(j)),

4           (I) in section 218(e)(3) (42 U.S.C.  
5           418(e)(3)),

6           (J) in section 229(b) (42 U.S.C. 429(b)),

7           (K) in section 230(c) (42 U.S.C. 430(c)),

8           and

9           (L) in section 232 (42 U.S.C. 432),

10          by striking "1954" each place it appears and insert-  
11          ing "1986".

12          (d) *RULES OF CONSTRUCTION.*—

13           (1) *The preceding provisions of this section shall*  
14           *be construed only as technical and clerical corrections*  
15           *and as reflecting the original intent of the provisions*  
16           *amended thereby.*

17           (2) *Any reference in title II of the Social Secu-*  
18           *rity Act to the Internal Revenue Code of 1986 shall*  
19           *be construed to include a reference to the Internal*  
20           *Revenue Code of 1954 to the extent necessary to carry*  
21           *out the provisions of paragraph (1).*

22          (e) *UTILIZATION OF NATIONAL AVERAGE WAGE INDEX*  
23          *FOR WAGE-BASED ADJUSTMENTS.*—

1           (1) *DEFINITION OF NATIONAL AVERAGE WAGE*  
 2           *INDEX.—Section 209(k) of the Social Security Act (42*  
 3           *U.S.C. 409(k)) is amended—*

4                   (A) *by redesignating paragraph (2) as*  
 5                   *paragraph (3);*

6                   (B) *in paragraph (3) (as redesignated), by*  
 7                   *striking “paragraph (1)” and inserting “this*  
 8                   *subsection”; and*

9                   (C) *by striking paragraph (1) and inserting*  
 10                   *the following new paragraphs:*

11           “(k)(1) *For purposes of sections 203(f)(8)(B)(ii),*  
 12           *213(d)(2)(B), 215(a)(1)(B)(ii), 215(a)(1)(C)(ii),*  
 13           *215(a)(1)(D), 215(b)(3)(A)(ii), 215(i)(1)(E),*  
 14           *215(i)(2)(C)(ii), 224(f)(2)(B), and 230(b)(2) (and 230(b)(2)*  
 15           *as in effect immediately prior to the enactment of the Social*  
 16           *Security Amendments of 1977), the term ‘national average*  
 17           *wage index’ for any particular calendar year means, subject*  
 18           *to regulations of the Secretary under paragraph (2), the av-*  
 19           *erage of the total wages for such particular calendar year.*

20           “(2) *The Secretary shall prescribe regulations under*  
 21           *which the national average wage index for any calendar*  
 22           *year shall be computed—*

23                   (A) *on the basis of amounts reported to the Sec-*  
 24                   *retary of the Treasury or his delegate for such year,*

1           “(B) by disregarding the limitation on wages  
2           specified in subsection (a)(1),

3           “(C) with respect to calendar years after 1990,  
4           by incorporating deferred compensation amounts and  
5           factoring in for such years the rate of change from  
6           year to year in such amounts, in a manner consistent  
7           with the requirements of section 10208 of the Omni-  
8           bus Budget Reconciliation Act of 1989, and

9           “(D) with respect to calendar years before 1978,  
10          in a manner consistent with the manner in which the  
11          average of the total wages for each of such calendar  
12          years was determined as provided by applicable law  
13          as in effect for such years.”.

14          (2) CONFORMING AMENDMENTS.—

15                 (A) Section 213(d)(2)(B) of such Act (42  
16                 U.S.C. 413(d)(2)(B)) is amended by striking  
17                 “deemed average total wages” and inserting “na-  
18                 tional average wage index”, and by striking “the  
19                 average of the total wages” and all that follows  
20                 and inserting “the national average wage index  
21                 (as so defined) for 1976,”.

22                 (B) Section 215(a)(1)(B)(ii) of such Act (42  
23                 U.S.C. 415(a)(1)(B)(ii)) is amended—

1           (i) in subclause (I), by striking  
2           “deemed average total wages” and inserting  
3           “national average wage index”; and

4           (ii) in subclause (II), by striking “the  
5           average of the total wages” and all that fol-  
6           lows and inserting “the national average  
7           wage index (as so defined) for 1977.”.

8           (C) Section 215(a)(1)(C)(ii) of such Act (42  
9           U.S.C. 415(a)(1)(C)(ii)) is amended by striking  
10           “deemed average total wages” and inserting “na-  
11           tional average wage index”.

12           (D) Section 215(a)(1)(D) of such Act (42  
13           U.S.C. 415(a)(1)(D)) is amended—

14           (i) by striking “after 1978”;

15           (ii) by striking “and the average of the  
16           total wages (as described in subparagraph  
17           (B)(ii)(I))” and inserting “and the national  
18           average wage index (as defined in section  
19           209(k)(1))”; and

20           (iii) by striking the last sentence.

21           (E) Section 215(b)(3)(A)(ii) of such Act (42  
22           U.S.C. 415(b)(3)(A)(ii)) is amended by striking  
23           “deemed average total wages” each place it ap-  
24           pears and inserting “national average wage  
25           index”.

1                   (F) Section 215(i)(1) of such Act (42 U.S.C.  
2                   415(i)(1)) is amended—

3                   (i) in subparagraph (E), by striking  
4                   “SSA average wage index” and inserting  
5                   “national average wage index (as defined in  
6                   section 209(k)(1))”; and

7                   (ii) by striking subparagraph (G) and  
8                   redesignating subparagraph (H) as sub-  
9                   paragraph (G).

10                  (G) Section 215(i)(2)(C)(ii) of such Act (42  
11                  U.S.C. 415(i)(1)(C)(ii)) is amended to read as  
12                  follows:

13                  “(ii) The Secretary shall determine and promulgate  
14                  the OASDI fund ratio for the current calendar year on or  
15                  before November 1 of the current calendar year, based upon  
16                  the most recent data then available. The Secretary shall in-  
17                  clude a statement of the fund ratio and the national average  
18                  wage index (as defined in section 209(k)(1)) and a state-  
19                  ment of the effect such ratio and the level of such index  
20                  may have upon benefit increases under this subsection in  
21                  any notification made under clause (i) and any determina-  
22                  tion published under subparagraph (D).”.

23                  (H) Section 224(f)(2) of such Act (42  
24                  U.S.C. 424a(f)(2)) is amended—

1                   (i) in subparagraph (A), by adding  
2                   “and” at the end;

3                   (ii) by striking subparagraph (C); and

4                   (iii) by striking subparagraph (B) and  
5                   inserting the following:

6                   “(B) the ratio of (i) the national average wage  
7                   index (as defined in section 209(k)(1)) for the cal-  
8                   endar year before the year in which such redetermina-  
9                   tion is made to (ii) the national average wage index  
10                  (as so defined) for the calendar year before the year  
11                  in which the reduction was first computed (but not  
12                  counting any reduction made in benefits for a pre-  
13                  vious period of disability).”

14                  (f) **TECHNICAL CORRECTIONS RELATED TO OASDI IN**  
15 **THE OMNIBUS BUDGET RECONCILIATION ACT OF 1990.—**

16                  (1) **AMENDMENTS RELATED TO PROVISIONS IN**  
17 **SECTION 5103(b) RELATING TO DISABLED WIDOWS.—**  
18 **Section 223(f)(2) of the Social Security Act (42**  
19 **U.S.C. 423(f)(2)) is amended—**

20                  (A) in subparagraph (A), by striking “(in  
21                  a case to which clause (ii)(II) does not apply)”;  
22                  and

23                  (B) by striking subparagraph (B)(ii) and  
24                  inserting the following:

1                   “(i) the individual is now able to en-  
2                   gage in substantial gainful activity; or”.

3                   (2) AMENDMENTS RELATED TO PROVISIONS IN  
4                   SECTION 5105(d) RELATING TO REPRESENTATIVE PAY-  
5                   EES.—

6                   (A) TITLE II AMENDMENTS.—Section  
7                   5105(d)(1)(A) of the Omnibus Budget Reconcili-  
8                   ation Act of 1990 (Public Law 101–508) is  
9                   amended—

10                   (i) by striking “Section 205(j)(5)” and  
11                   inserting “Section 205(j)(6)”; and

12                   (ii) by redesignating the paragraph (5)  
13                   as amended thereby as paragraph (6).

14                   (B) TITLE XVI AMENDMENTS.—Section  
15                   1631(a)(2) of the Social Security Act (42 U.S.C.  
16                   1383(a)(2)) is amended—

17                   (i) by redesignating subparagraphs (E)  
18                   and (F) as subparagraphs (F) and (G), re-  
19                   spectively; and

20                   (ii) by inserting after subparagraph

21                   (D) the following:

22                   “(E) RESTITUTION.—In cases where the negligent fail-  
23                   ure of the Secretary to investigate or monitor a representa-  
24                   tive payee results in misuse of benefits by the representative  
25                   payee, the Secretary shall make payment to the beneficiary

1 *or the beneficiary's representative payee of an amount equal*  
2 *to such misused benefits. The Secretary shall make a good*  
3 *faith effort to obtain restitution from the terminated rep-*  
4 *resentative payee."*

5 (3) *AMENDMENTS RELATED TO PROVISIONS IN*  
6 *SECTION 5106 RELATING TO COORDINATION OF RULES*  
7 *UNDER TITLES II AND XVI GOVERNING FEES FOR REP-*  
8 *RESENTATIVES OF CLAIMANTS WITH ENTITLEMENTS*  
9 *UNDER BOTH TITLES.—*

10 (A) *CALCULATION OF FEE OF CLAIMANT'S*  
11 *REPRESENTATIVE BASED ON AMOUNT OF PAST-*  
12 *DUE SUPPLEMENTAL SECURITY INCOME BENE-*  
13 *FITS AFTER APPLICATION OF WINDFALL OFFSET*  
14 *PROVISION.—Section 1631(d)(2)(A)(i) of the So-*  
15 *cial Security Act (as amended by section*  
16 *5106(a)(2) of the Omnibus Budget Reconcili-*  
17 *ation Act of 1990) (42 U.S.C. 1383(d)(2)(A)(i))*  
18 *is amended to read as follows:*

19 *"(i) by substituting, in subparagraphs (A)(ii)(I)*  
20 *and (C)(i), the phrase '(as determined before any ap-*  
21 *licable reduction under section 1631(g), and reduced*  
22 *by the amount of any reduction in benefits under this*  
23 *title or title II made pursuant to section 1127(a))' for*  
24 *the parenthetical phrase contained therein; and"*

1                   (B) *CALCULATION OF PAST-DUE BENEFITS*  
2                   *FOR PURPOSES OF DETERMINING ATTORNEY*  
3                   *FEEES IN JUDICIAL PROCEEDINGS.—*

4                   (i) *IN GENERAL.—Section 206(b)(1) of*  
5                   *such Act (42 U.S.C. 406(b)(1)) is*  
6                   *amended—*

7                   (I) *by inserting “(A)” after*  
8                   *“(b)(1)”*; and

9                   (II) *by adding at the end the fol-*  
10                   *lowing new subparagraph:*

11                   “(B) *For purposes of this paragraph—*

12                   “(i) *the term ‘past-due benefits’ excludes any*  
13                   *benefits with respect to which payment has been con-*  
14                   *tinued pursuant to subsection (g) or (h) of section*  
15                   *223, and*

16                   “(ii) *amounts of past-due benefits shall be taken*  
17                   *into account to the extent provided under the rules*  
18                   *applicable in cases before the Secretary.”.*

19                   (ii) *PROTECTION FROM OFFSETTING*  
20                   *SSI BENEFITS.—The last sentence of section*  
21                   *1127(a) of such Act (as added by section*  
22                   *5106(b) of the Omnibus Budget Reconcili-*  
23                   *ation Act of 1990) (42 U.S.C. 1320a-6(a))*  
24                   *is amended by striking “section 206(a)(4)”*

1                   and inserting “subsection (a)(4) or (b) of  
2                   section 206”.

3                   (4) *APPLICATION OF SINGLE DOLLAR AMOUNT*  
4                   *CEILING TO CONCURRENT CLAIMS UNDER TITLES II*  
5                   *AND XVI.—*

6                   (A) *IN GENERAL.—Section 206(a)(2) of*  
7                   *such Act (as amended by section 5106(a)(1) of*  
8                   *the Omnibus Budget Reconciliation Act of 1990)*  
9                   *(42 U.S.C. 406(a)(2)) is amended—*

10                   (i) *by redesignating subparagraph (C)*  
11                   *as subparagraph (D); and*

12                   (ii) *by inserting after subparagraph*  
13                   *(B) the following new subparagraph:*

14                   “(C) *In any case involving—*

15                   “(i) *an agreement described in subparagraph (A)*  
16                   *with any person relating to both a claim of entitle-*  
17                   *ment to past-due benefits under this title and a claim*  
18                   *of entitlement to past-due benefits under title XVI,*  
19                   *and*

20                   “(ii) *a favorable determination made by the Sec-*  
21                   *retary with respect to both such claims,*  
22                   *the Secretary may approve such agreement only if the total*  
23                   *fee or fees specified in such agreement does not exceed, in*  
24                   *the aggregate, the dollar amount in effect under subpara-*  
25                   *graph (A)(ii)(II).”.*

1           (B) *CONFORMING AMENDMENT.*—Section  
2           206(a)(3)(A) of such Act (as amended by section  
3           5106(a)(1) of the Omnibus Budget Reconcili-  
4           ation Act of 1990) (42 U.S.C. 406(a)(3)(A)) is  
5           amended by striking “paragraph (2)(C)” and in-  
6           serting “paragraph (2)(D)”.

7           (5) *EFFECTIVE DATE.*—Each amendment made  
8           by this section shall take effect as if included in the  
9           provisions of the Omnibus Budget Reconciliation Act  
10          of 1990 to which such amendment relates.

11          (g) *ELIMINATION OF ROUNDING DISTORTION IN THE*  
12 *CALCULATION OF THE OLD-AGE, SURVIVORS, AND DISABIL-*  
13 *ITY INSURANCE CONTRIBUTION AND BENEFIT BASE AND*  
14 *THE EARNINGS TEST EXEMPT AMOUNTS.*—

15           (1) *ADJUSTMENT OF OASDI CONTRIBUTION AND*  
16 *BENEFIT BASE.*—

17           (A) *IN GENERAL.*—Section 230(b) of the So-  
18           cial Security Act (42 U.S.C. 430(b)) is amended  
19           by striking paragraphs (1) and (2) and inserting  
20           the following:

21           “(1) \$60,600, and

22           “(2) the ratio of (A) the national average wage  
23           index (as defined in section 209(k)(1)) for the cal-  
24           endar year before the calendar year in which the de-  
25           termination under subsection (a) is made to (B) the

1       *national average wage index (as so defined) for*  
2       *1992,”.*

3               *(B) CONFORMING AMENDMENT RELATING TO*  
4       *APPLICABLE PRIOR LAW.—Section 230(d) of such*  
5       *Act (42 U.S.C. 430(d)) is amended by striking*  
6       *“(except that” and all that follows through the*  
7       *end and inserting “(except that, for purposes of*  
8       *subsection (b) of such section 230 as so in effect,*  
9       *the reference to the contribution and benefit base*  
10       *in paragraph (1) of such subsection (b) shall be*  
11       *deemed a reference to an amount equal to*  
12       *\$45,000, each reference in paragraph (2) of such*  
13       *subsection (b) to the average of the wages of all*  
14       *employees as reported to the Secretary of the*  
15       *Treasury shall be deemed a reference to the na-*  
16       *tional average wage index (as defined in section*  
17       *209(k)(1)), the reference to a preceding calendar*  
18       *year in paragraph (2)(A) of such subsection (b)*  
19       *shall be deemed a reference to the calendar year*  
20       *before the calendar year in which the determina-*  
21       *tion under subsection (a) of such section 230 is*  
22       *made, and the reference to a calendar year in*  
23       *paragraph (2)(B) of such subsection (b) shall be*  
24       *deemed a reference to 1992).”.*

1           (C) *ADJUSTMENT OF CONTRIBUTION AND*  
2           *BENEFIT BASE APPLICABLE IN DETERMINING*  
3           *YEARS OF COVERAGE FOR PURPOSES OF SPECIAL*  
4           *MINIMUM PRIMARY INSURANCE AMOUNT.—Sec-*  
5           *tion 215(a)(1)(C)(ii) of such Act is amended by*  
6           *striking “(except that” and all that follows*  
7           *through the end and inserting “(except that, for*  
8           *purposes of subsection (b) of such section 230 as*  
9           *so in effect, the reference to the contribution and*  
10           *benefit base in paragraph (1) of such subsection*  
11           *(b) shall be deemed a reference to an amount*  
12           *equal to \$45,000, each reference in paragraph (2)*  
13           *of such subsection (b) to the average of the wages*  
14           *of all employees as reported to the Secretary of*  
15           *the Treasury shall be deemed a reference to the*  
16           *national average wage index (as defined in sec-*  
17           *tion 209(k)(1)), the reference to a preceding cal-*  
18           *endar year in paragraph (2)(A) of such sub-*  
19           *section (b) shall be deemed a reference to the cal-*  
20           *endar year before the calendar year in which the*  
21           *determination under subsection (a) of such sec-*  
22           *tion 230 is made, and the reference to a calendar*  
23           *year in paragraph (2)(B) of such subsection (b)*  
24           *shall be deemed a reference to 1992).”.*

1           (2) *ADJUSTMENT OF EARNINGS TEST EXEMPT*  
2 *AMOUNT.*—Section 203(f)(8)(B)(ii) of the Social Security Act (42 U.S.C. 403(f)(8)(B)(ii)) is amended to  
3 read as follows:  
4

5           “(ii) the product of the corresponding exempt amount which is in effect with respect to  
6 months in the taxable year ending after 1993  
7 and before 1995, and the ratio of—

8           “(I) the national average wage index  
9 (as defined in section 209(k)(1)) for the calendar year before the calendar year in  
10 which the determination under subparagraph (A) is made, to  
11

12           “(II) the national average wage index  
13 (as so defined) for 1992,  
14 with such product, if not a multiple of \$10,  
15 being rounded to the next higher multiple of \$10  
16 where such product is a multiple of \$5 but not  
17 of \$10 and to the nearest multiple of \$10 in any  
18 other case.”.  
19

20  
21 (3) *EFFECTIVE DATES.*—

22           (A) The amendments made by subsection  
23 (a) shall be effective with respect to the determination of the contribution and benefit base for  
24 years after 1994.  
25

1                   *(B) The amendment made by subsection (b)*  
2                   *shall be effective with respect to the determina-*  
3                   *tion of the exempt amounts applicable to any*  
4                   *taxable year ending after 1994.*

**Union Calendar No. 283**

**103<sup>D</sup> CONGRESS  
2<sup>D</sup> SESSION**

**H. R. 4277**

**[Report No. 103-506]**

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**A BILL**

To establish the Social Security Administration as an independent agency and to make other improvements in the old-age, survivors, and disability insurance program.

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**MAY 12, 1994**

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed



- Sec. 202. Issuance of physical documents in the form of bonds, notes, or certificates to the social security trust funds.
- Sec. 203. Explicit requirements for maintenance of telephone access to local offices of the Social Security Administration.
- Sec. 204. Expansion of State option to exclude service of election officials or election workers from coverage.
- Sec. 205. Use of social security numbers by States and local governments and Federal district courts for jury selection purposes.
- Sec. 206. Authorization for all States to extend coverage to State and local policemen and firemen under existing coverage agreements.
- Sec. 207. Limited exemption for Canadian ministers from certain self-employment tax liability.
- Sec. 208. Exclusion of totalization benefits from the application of the windfall elimination provision.
- Sec. 209. Exclusion of military reservists from application of the government pension offset and windfall elimination provisions.
- Sec. 210. Repeal of the facility-of-payment provision.
- Sec. 211. Maximum family benefits in guarantee cases.
- Sec. 212. Authorization for disclosure by the Secretary of Health and Human Services of information for purposes of public or private epidemiological and similar research.
- Sec. 213. Misuse of symbols, emblems, or names in reference to social security programs and agencies.
- Sec. 214. Increased penalties for unauthorized disclosure of social security information.
- Sec. 215. Increase in authorized period for extension of time to file annual earnings report.
- Sec. 216. Extension of disability insurance program demonstration project authority.
- Sec. 217. Cross-matching of social security account number information and employer identification number information maintained by the Department of Agriculture.
- Sec. 218. Certain transfers to railroad retirement account made permanent.
- Sec. 219. Authorization for use of social security account numbers by department of labor in administration of Federal workers' compensation laws.
- Sec. 220. Coverage under FICA of Federal employees transferred temporarily to international organizations.
- Sec. 221. Extension of the FICA tax exemption and certain tax rules to individuals who enter the United States under a visa issued under section 101 of the Immigration and Nationality Act.
- Sec. 222. Study of rising costs of disability insurance benefits.
- Sec. 223. Commission on childhood disability.
- Sec. 224. Disregard deemed income and resources of ineligible spouse in determining continued eligibility under section 1619(b).
- Sec. 225. Plans for achieving self-support not disapproved within 60 days to be deemed approved.
- Sec. 226. Temporary authority to approve a limited number of plans for achieving self-support that include housing goals.
- Sec. 227. Regulations regarding completion of plans for achieving self-support.
- Sec. 228. Treatment of certain grant, scholarship, or fellowship income as earned income for SSI purposes.
- Sec. 229. SSI eligibility for students temporarily abroad.
- Sec. 230. Disregard of cost-of-living increases for continued eligibility for work incentives.
- Sec. 231. Expansion of the authority of the Social Security Administration to prevent, detect, and terminate fraudulent claims for SSI benefits.
- Sec. 232. Disability review required for SSI recipients who are 18 years of age.
- Sec. 233. Continuing disability reviews.
- Sec. 234. Technical and clerical amendments.

## SEC. 2. DECLARATION OF PURPOSES.

The purposes of this Act are as follows:

- (1) To establish the Social Security Administration as an independent agency, separate from the Department of Health and Human Services.
- (2) To charge the Social Security Administration with administration of the old-age, survivors, and disability insurance program and supplemental security income program.
- (3) To establish a Social Security board as head of the Social Security Administration and define the powers and duties of such Board.
- (4) To establish an Executive Director of the Administration and define the powers and duties of the Executive Director.
- (5) To provide for delegating major authorities to the Board and the Executive Director.
- (6) To make other improvements in the old-age, survivors, and disability insurance program under title II of the Social Security Act.

## TITLE I—ESTABLISHMENT OF THE SOCIAL SECURITY ADMINISTRATION AS AN INDEPENDENT AGENCY

### SEC. 101. ESTABLISHMENT OF THE SOCIAL SECURITY ADMINISTRATION AS A SEPARATE, INDEPENDENT AGENCY; RESPONSIBILITIES OF THE AGENCY.

Section 701 of the Social Security Act (42 U.S.C. 901) is amended to read as follows:

#### "SOCIAL SECURITY ADMINISTRATION

"SEC. 701. There is hereby established, as an independent agency in the executive branch of the Government, a Social Security Administration. It shall be the duty of the Administration to administer the old-age, survivors, and disability insurance program under title II and the supplemental security income program under title XVI."

### SEC. 102. SOCIAL SECURITY BOARD, EXECUTIVE DIRECTOR, DEPUTY DIRECTOR, BENEFICIARY OMBUDSMAN; OTHER OFFICERS.

(a) IN GENERAL.—Section 702 of the Social Security Act (42 U.S.C. 902) is amended to read as follows:

#### "SOCIAL SECURITY BOARD; EXECUTIVE DIRECTOR; OTHER OFFICERS

#### "Social Security Board

"SEC. 702. (a)(1)(A) The Administration shall be governed by a Social Security Board. The Board shall be composed of three members appointed by the President, by and with the advice and consent of the Senate. The members shall be chosen on the basis of their integrity, impartiality, and good judgment, and shall be individuals who are, by reason of their education, experience, and attainments, exceptionally qualified to perform the duties of members of the Board.

"(B)(i) Except as provided in clauses (ii) and (iii), members of the Board shall be appointed for terms of six years. A member of the Board may be removed only pursuant to a finding by the President of neglect of duty or malfeasance in office. The President shall transmit any such finding to the Speaker of the House of Representatives and the majority leader of the Senate not later than five days after the date on which such finding is made.

"(ii) Of the members first appointed—

## SOCIAL SECURITY ADMINISTRATIVE REFORM ACT OF 1994

Mr. ROSTENKOWSKI. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 4277) to establish the Social Security Administration as an independent agency and to make other improvements in the old-age, survivors, and disability insurance program, as amended.

The Clerk read as follows:

H.R. 4277

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

### SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the "Social Security Administrative Reform Act of 1994".

(b) TABLE OF CONTENTS.—

- Sec. 1. Short title and table of contents.  
Sec. 2. Declaration of purposes.

### TITLE I—ESTABLISHMENT OF THE SOCIAL SECURITY ADMINISTRATION AS AN INDEPENDENT AGENCY

- Sec. 101. Establishment of the Social Security Administration as a separate, independent agency; responsibilities of the agency.  
Sec. 102. Social Security Board, executive director, deputy director, beneficiary ombudsman; other officers.  
Sec. 103. Personnel; budgetary matters; seal of office.  
Sec. 104. Transfers to the new Social Security Administration.  
Sec. 105. Transitional rules.  
Sec. 106. Conforming amendments to Titles II and XVI of the Social Security Act.  
Sec. 107. Other conforming amendments.  
Sec. 108. Rules of construction.  
Sec. 109. Effective dates.

### TITLE II—IMPROVEMENTS TO THE OLD-AGE, SURVIVORS, AND DISABILITY INSURANCE PROGRAM

- Sec. 201. Restrictions on payment of benefits based on disability to substance abusers.

"(I) one shall be appointed for a term of 2 years,

"(II) one shall be appointed for a term of 4 years, and

"(III) one shall be appointed for a term of 6 years,

as designated by the President at the time of appointment. Such members shall be appointed after active consideration of recommendations made by the chairman of the Committee on Ways and Means of the House of Representatives and of recommendations made by the chairman of the Committee on Finance of the Senate.

"(iii) The President may not nominate an individual for appointment to a term of office as member of the Board before the commencement of the President's term of office in which the member's term of office commences. Any member appointed to a term of office after the commencement of such term may serve under such appointment only for the remainder of such term. A member may, at the request of the President, serve for not more than one year after the expiration of his or her term until his or her successor has taken office. A member of the Board may be appointed for additional terms.

"(C) Not more than two members of the Board shall be of the same political party.

"(D) A member of the Board may not, during his or her term as member, engage in any other business, vocation, profession, or employment. A member of the Board may continue as a member of the Board for not longer than the 30-day period beginning on the date such member first fails to meet the requirements of the preceding sentence.

"(E) Two members of the Board shall constitute a quorum, except that one member may hold hearings.

"(F) A member of the Board shall be designated by the President to serve as Chairperson of the Board for a term of 4 years.

"(G) The Board shall meet at the call of the Chairperson or two members of the Board.

"(2) Each member of the Board shall be compensated at the rate provided for level II of the Executive Schedule.

"(3) The Board shall—

"(A) govern by regulation the old-age, survivors, and disability insurance program under title II and the supplemental security income program under title XVI,

"(B) establish the Administration and oversee its efficient and effective operation,

"(C) establish policy and devise long-term plans to promote and maintain the effective implementation of programs referred to in subparagraph (A),

"(D) appoint an Executive Director of the Administration, as described in subsection (b), to act as the chief operating officer of the Administration responsible for administering the programs referred to in subparagraph (A),

"(E) constitute three of the members of the Board of Trustees of the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund, with the Chairperson of the Social Security Board serving as Chairperson of such Board of Trustees,

"(F) prepare an annual budget for the Administration, which shall be submitted by the President to the Congress without revision, together with the President's annual budget for the Administration,

"(G) study and make recommendations to the Congress and the President as to the most effective methods of providing economic security through social insurance, supplemental security income, and related programs and as to legislation and matters of administrative policy concerning the programs referred to in subparagraph (A),

"(H) provide the Congress and the President with the ongoing actuarial and other analysis undertaken by the Administration with respect to the programs referred to in subparagraph (A)

and any other information relating to such programs, and

"(I) conduct policy analysis and research relating to the programs referred to in subparagraph (A).

"(4)(A) The Board may prescribe such rules and regulations as the Board determines necessary or appropriate to carry out the functions of the Administration. The regulations prescribed by the Board shall be subject to the rule-making procedures established under section 553 of title 5, United States Code.

"(B) The Board may establish, alter, consolidate, or discontinue such organizational units or components within the Administration as the Board considers necessary or appropriate to carry out its functions, except that this subparagraph shall not apply with respect to any unit, component, or position provided for by this Act.

"(C) The Board may, with respect to the administration of the old-age, survivors, and disability insurance program under title II and the supplemental security income program under title XVI, assign duties, and delegate, or authorize successive redelegations of, authority to act and to render decisions, to such officers and employees as the Board may find necessary. Within the limitations of such delegations, redelegations, or assignments, all official acts and decisions of such officers and employees shall have the same force and effect as though performed or rendered by the Board.

"Executive Director

"(b)(1) There shall be in the Administration an Executive Director who shall be appointed by the Social Security Board.

"(2)(A) The Executive Director shall be appointed for a term of four years. An individual appointed to a term of office as Executive Director after the commencement of such term of office may serve under such appointment only for the remainder of such term. An individual may, at the request of the Chairperson of the Board, serve as Executive Director after the expiration of his or her term for not more than one year until his or her successor has taken office. An individual may be appointed as Executive Director for additional terms.

"(B) An individual may be removed from the office of Executive Director before completion of his or her term only for cause found by the Board.

"(3) The Executive Director shall be compensated at the rate provided for level II of the Executive Schedule.

"(4) The Executive Director shall—

"(A) constitute the chief operating officer of the Administration, responsible for administering, in accordance with applicable statutes and regulations, the old-age, survivors, and disability insurance program under title II and the supplemental security income program under title XVI,

"(B) maintain an efficient and effective operational structure for the Administration,

"(C) implement the long-term plans of the Board to promote and maintain the effective implementation of such programs,

"(D) report annually to the Board on program costs under titles II and XVI, make annual budgetary recommendations to the Board for the ongoing administrative costs of the Administration under this Act, and defend the recommendations before the Board,

"(E) advise the Board and the Congress on the effect on the administration of such programs of proposed legislative changes in such programs,

"(F) serve as Secretary of the Board of Trustees of the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund,

"(G) report in December of each year to the Board for transmittal to the Congress concerning the administrative endeavors and accomplishments of the Administration, and

"(H) carry out such additional duties as are assigned by the Board from time to time.

Any reference to the Board in this Act or any other provision of law in connection with the exercise of a function of the Board which is delegated to the Executive Director pursuant to this section shall be considered a reference to the Executive Director.

"Deputy Director of Social Security

"(c)(1) There shall be in the Office of the Executive Director a Deputy Director, who shall be appointed by and serve at the pleasure of the Executive Director.

"(2) The Deputy Director shall be compensated at the rate provided for level III of the Executive Schedule.

"(3) The Deputy Director shall perform such duties and exercise such powers as the Executive Director shall from time to time assign or delegate. The Deputy Director shall be Acting Executive Director of the Administration during the absence or disability of the Executive Director and, unless the Board designates another officer of the Government as Acting Executive Director, in the event of a vacancy in the office of the Executive Director.

"General Counsel

"(d)(1) There shall be in the Administration a General Counsel, who shall be appointed by and serve at the pleasure of the Board. The General Counsel shall be the principal legal officer in the Administration.

"(2) The General Counsel shall be compensated at the rate provided for level IV of the Executive Schedule.

"Inspector General

"(e)(1) There shall be in the Administration an Office of the Inspector General. Such Office shall be headed by an Inspector General appointed in accordance with the Inspector General Act of 1978.

"(2) The Inspector General shall be compensated at the rate provided for level IV of the Executive Schedule.

"Beneficiary Ombudsman

"(f)(1) There shall be in the Administration an Office of the Beneficiary Ombudsman, to be headed by a Beneficiary Ombudsman appointed by the Board.

"(2)(A) The Beneficiary Ombudsman shall be appointed for a term of five years, except that the individual first appointed to the Office of Beneficiary Ombudsman shall be appointed for a term ending September 30, 2000. An individual appointed to a term of office as Beneficiary Ombudsman after the commencement of such term may serve under such appointment only for the remainder of such term. An individual may, at the request of the Chairperson of the Board, serve as Beneficiary Ombudsman after the expiration of his or her term for not more than one year until his or her successor has taken office. An individual may be appointed as Beneficiary Ombudsman for additional terms.

"(B) An individual may be removed from the office of Beneficiary Ombudsman before completion of his or her term only for cause found by the Board.

"(3) The Beneficiary Ombudsman shall be compensated at the rate provided for level V of the Executive Schedule.

"(4) The duties of the Beneficiary Ombudsman are as follows:

"(A) To represent within the Administration's decisionmaking process the interests and concerns of beneficiaries under the old-age, survivors, and disability insurance program under title II and the supplemental security income program under title XVI.

"(B) To review the Administration's policies and procedures for possible adverse effects on such beneficiaries.

"(C) To recommend within the Administration's decisionmaking process changes in policies which have caused problems for such beneficiaries.

"(D) To help resolve the problems under such programs of individual beneficiaries in unusual or difficult circumstances, as determined by the Administration.

"(E) To represent within the Administration's decisionmaking process the views of beneficiaries in the design of forms and the issuance of instructions.

"(5) The Board shall assure that the Office of the Beneficiary Ombudsman has staff sufficient to enable the Beneficiary Ombudsman to efficiently carry out his or her duties. Such staff shall be located in the regional offices, program centers, and central office of the Administration.

"(6) The annual report of the Board under section 704 shall include a description of the activities of the Beneficiary Ombudsman.

#### "Administrative Law Judge

"(g)(1) There shall be in the Administration an Office of the Chief Administrative Law Judge, who shall be appointed by the Board. The duty of the Chief Administrative Law Judge shall be to administer the affairs of the administrative law judges serving in the Administration in a manner so as to ensure that hearings and other business are conducted by the administrative law judges in accordance with applicable law and regulations.

"(2) The Chief Administrative Law Judge shall report directly to the Board."

(b) CONFORMING AMENDMENTS RELATING TO COMPOSITION OF BOARD OF TRUSTEES OF OASDI TRUST FUNDS.—Section 201(c) of such Act (42 U.S.C. 401(c)) is amended—

(1) in the first sentence, by striking "shall be composed of" and all that follows down through "ex officio" and inserting the following: "shall be composed of the members of the Social Security Board, the Secretary of the Treasury, the Secretary of Health and Human Services, all ex officio";

(2) by inserting after the first sentence the following new sentence: "The Chairperson of the Social Security Board shall be the Chairperson of the Board of Trustees."; and

(3) by striking "Commissioner of Social Security" and inserting "Executive Director of the Social Security Administration".

(c) INTERIM AUTHORITY OF THE COMMISSIONER.—The President shall nominate for appointment the initial members of the Social Security Board not later than April 1, 1995. In the event that, as of October 1, 1995, all members of the Social Security Board have not entered upon office, until all members of the Board have entered upon office, the officer serving on October 1, 1995, as Commissioner of Social Security in the Department of Health and Human Services (or Acting Commissioner, if applicable), or such officer's successor, shall, while continuing to serve as Commissioner of Social Security (or Acting Commissioner) in such Department, serve as head of the Social Security Administration established under section 701 of the Social Security Act (as amended by this Act) and shall assume the powers and duties of such Board and of the Executive Director under such Act (as amended by this Act).

#### SEC. 103. PERSONNEL; BUDGETARY MATTERS; SEAL OF OFFICE.

Section 703 of the Social Security Act (42 U.S.C. 903) is amended to read as follows:

##### "ADMINISTRATIVE DUTIES OF THE SOCIAL SECURITY BOARD

###### "Personnel

"SEC. 703. (a)(1) The Social Security Board shall appoint such additional officers and employees as it considers necessary to carry out its functions. Except as otherwise provided in any other provision of law, such officers and employees shall be appointed, and their compensation shall be fixed, in accordance with title 5, United States Code.

"(2) The Board may procure the services of experts and consultants in accordance with the

provisions of section 3109 of title 5, United States Code.

"(3) The Director of the Office of Personnel Management shall authorize for the Administration a total number of Senior Executive Service positions which is greater than the number of such positions authorized in the Social Security Administration in the Department of Health and Human Services as of immediately before the date of the enactment of the Social Security Administrative Reform Act of 1994, to the extent that the greater number of such authorized positions is specified in the comprehensive workforce plan as established and revised by the Board under subsection (b)(1). The total number of such positions authorized for the Administration pursuant to such section 3133 shall not at any time be less than the number of such authorized positions as of immediately before such date.

"(4) In addition to the positions of the Administration in the Executive Schedule specified in section 702, the Administration is authorized six additional positions at level IV of the Executive Schedule and six additional positions at level V of the Executive Schedule.

#### "Budgetary Matters

"(b) Appropriations requests for staffing and personnel of the Administration shall be based upon a comprehensive workforce plan, which shall be established and revised from time to time by the Board.

#### "Seal of Office

"(c) The Board shall cause a seal of office to be made for the Administration of such design as the Board shall approve. Judicial notice shall be taken of such seal."

#### SEC. 104. TRANSFERS TO THE NEW SOCIAL SECURITY ADMINISTRATION.

(a) FUNCTIONS.—There are transferred to the Social Security Administration all functions carried out by the Secretary of Health and Human Services with respect to the programs and activities the administration of which is vested in the Social Security Administration by reason of this Act and the amendments made thereby. The Social Security Board shall allocate such functions in accordance with sections 701, 702, and 703 of the Social Security Act (as amended by this Act).

(b) PERSONNEL, ASSETS, ETC.—(1) There are transferred from the Department of Health and Human Services to the Social Security Administration, for appropriate allocation by the Social Security Board in the Social Security Administration—

(A) the personnel (other than administrative law judges) employed in connection with the functions transferred by this Act and the amendments made thereby, as considered appropriate by the Board in consultation with the Secretary of Health and Human Services,

(B) such number of administrative law judges as are necessary to carry out the functions transferred by this Act and the amendments made thereby, as determined by the Board in consultation with the Secretary of Health and Human Services, and

(C) the assets, liabilities, contracts, property, records, and unexpended balance of appropriations, authorizations, allocations, and other funds employed, held, or used in connection with such functions, arising from such functions, or available, or to be made available, in connection with such functions.

(2) Unexpended funds transferred pursuant to this subsection shall be used only for the purposes for which the funds were originally authorized and appropriated.

(3) The Secretary of Health and Human Services shall terminate—

(A) six positions in the Department of Health and Human Services placed in level IV of the Executive Schedule (or equivalent positions) other than positions specifically required under section 5315 of title 5, United States Code, or any other provision of law, and

(B) six positions in such Department placed in level V of the Executive Schedule (or equivalent

positions) other than positions specifically required under section 5316 of such title or any other provision of law.

(4) The transfer pursuant to this section of full-time personnel (except special Government employees) and part-time personnel holding permanent positions shall not cause any such employees to be separated or reduced in grade or compensation for 1 year after such transfer or October 1, 1995, whichever is later.

(c) ABOLISHMENT OF OFFICE OF COMMISSIONER IN THE DEPARTMENT OF HEALTH AND HUMAN SERVICES.—Effective upon the entry upon office of all initial members of the Social Security Board pursuant to section 702 of the Social Security Act (as amended by this Act), the position of Commissioner of Social Security in the Department of Health and Human Services is abolished.

#### SEC. 105. TRANSITIONAL RULES.

(a) INTERIM AUTHORITY FOR APPOINTMENT AND COMPENSATION.—At any time on or after the date of the enactment of this Act—

(1) any of the officers provided for in section 702 of the Social Security Act (as amended by this Act) may enter upon office, as provided in such section, and

(2) the Social Security Board, upon entry upon office of all of the members thereof, may prescribe regulations providing for the orderly transfer of proceedings before the Secretary of Health and Human Services to the Social Security Board.

Funds available to any official or component of the Department of Health and Human Services, functions of which are transferred to the Social Security Board or the Social Security Administration by this Act, may be used, with the approval of the Director of the Office of Management and Budget, to pay the compensation and expenses of any officer entering upon office pursuant to this section until such time as funds for that purpose are otherwise available.

(b) CONTINUATION OF ORDERS, DETERMINATIONS, RULES, REGULATIONS, ETC.—All orders, determinations, rules, regulations, permits, contracts, collective bargaining agreements, recognitions of labor organizations, certificates, licenses, and privileges—

(1) which have been issued, made, promulgated, granted, or allowed to become effective, in the exercise of functions (A) which were exercised by the Secretary of Health and Human Services (or his delegate), and (B) which relate to functions which, by reason of this Act, the amendments made thereby, and regulations prescribed thereunder, are vested in the Social Security Board, and

(2) which are in effect immediately before October 1, 1995,

shall (to the extent that they relate to functions described in paragraph (1)(B)) continue in effect according to their terms until modified, terminated, suspended, set aside, or repealed, in accordance with law, by such Board.

(c) CONTINUATION OF PROCEEDINGS.—The provisions of this Act (including the amendments made thereby) shall not affect any proceeding pending before the Secretary of Health and Human Services immediately before October 1, 1995, with respect to functions vested (by reason of this Act, the amendments made thereby, and regulations prescribed thereunder) in the Social Security Board, except that such proceedings, to the extent that they relate to such functions, shall continue before such Board. Orders shall be issued under any such proceeding, appeals taken therefrom, and payments shall be made pursuant to such orders, in like manner as if this Act had not been enacted, and orders issued in any such proceeding shall continue in effect until modified, terminated, superseded, or repealed by such Board, by a court of competent jurisdiction, or by operation of law.

(d) CONTINUATION OF SUITS.—Except as provided in this subsection—

(1) the provisions of this Act shall not affect suits commenced prior to October 1, 1995; and

(2) in all such suits proceedings shall be had, appeals taken, and judgments rendered, in the same manner and effect as if this Act had not been enacted. No cause of action, and no suit, action, or other proceeding commenced by or against any officer in his official capacity as an officer of the Department of Health and Human Services, shall abate by reason of the enactment of this Act. Causes of action, suits, actions, or other proceedings may be asserted by or against the United States and the Social Security Administration, or such official of such Administration as may be appropriate, and, in any litigation pending immediately before October 1, 1995, the court may at any time, on its own motion or that of a party, enter an order which will give effect to the provisions of this subsection (including, where appropriate, an order for substitution of parties).

(e) CONTINUATION OF PENALTIES.—This Act shall not have the effect of releasing or extinguishing any criminal prosecution, penalty, forfeiture, or liability incurred as a result of any function which (by reason of this Act), the amendments made thereby, and regulations prescribed thereunder) is vested in the Social Security Board.

(f) JUDICIAL REVIEW.—Orders and actions of the Social Security Board in the exercise of functions vested in such Board under this Act (and the amendments made thereby) shall be subject to judicial review to the same extent and in the same manner as if such orders had been made and such actions had been taken by the Secretary of Health and Human Services in the exercise of such functions immediately before October 1, 1995. Any statutory requirements relating to notice, hearings, action upon the record, or administrative review that apply to any function so vested in such Board shall continue to apply to the exercise of such function by such Board.

(g) EXERCISE OF FUNCTIONS.—In the exercise of the functions vested in the Social Security Board under this Act, the amendments made thereby, and regulations prescribed thereunder, such Board shall have the same authority as that vested in the Secretary of Health and Human Services with respect to the exercise of such functions immediately preceding the vesting of such functions in such Board, and actions of such Board shall have the same force and effect as when exercised by such Secretary.

(h) OPERATION OF TRANSITIONAL RULES IN THE EVENT OF INTERIM AUTHORITY IN THE COMMISSIONER.—For purposes of this section, in any case in which the powers and duties to be transferred to the Social Security Board are transferred to the Commissioner of Social Security (or acting Commissioner) in the Department of Health and Human Services for an interim period pursuant to section 102(c), the preceding provisions of this section shall apply with respect to the transfer of such powers and duties to and from such Commissioner (or acting Commissioner) pursuant to section 102(c) in the same manner and to the same extent as they would have applied to a direct transfer from the Secretary of Health and Human Services to the Social Security Board if all members of the Board had entered upon office.

**SEC. 106. CONFORMING AMENDMENTS TO TITLES II AND XVI OF THE SOCIAL SECURITY ACT.**

(a) IN GENERAL.—Title II of the Social Security Act (other than section 201, section 218(d), section 226, section 226A, and section 231(c)) and title XVI of such Act are each amended—

(1) by striking, wherever it appears therein, "Secretary of Health and Human Services" and inserting "Social Security Board";

(2) by striking, wherever it appears therein, "Department of Health and Human Services" and inserting "Social Security Administration";

(3) by striking, wherever it appears therein, "Department" (but only if it is not immediately succeeded by the words "of Health and Human Services", and only if it is used in reference to

the Department of Health and Human Services) and inserting "Administration";

(4) by striking, wherever it appears therein, each of the following words (but, in the case of any such word only if such word refers to the Secretary of Health and Human Services): "Secretary", "Secretary's", "his", "him", and "he", and inserting (in the case of the word "Secretary") "Social Security Board", (in the case of the word "Secretary's") "Board's", (in the case of the word "his") "the Board's", (in the case of the word "him") "the Board", and (in the case of the word "he") "the Board"; and

(5) by striking, wherever it appears therein, "Internal Revenue Code of 1954" and inserting "Internal Revenue Code of 1986".

(b) AMENDMENTS TO SECTION 218.—Section 218(d) of such Act (42 U.S.C. 418(d)) is amended by striking "Secretary" each place it appears in paragraphs (3) and (7) and inserting "Social Security Board".

(c) AMENDMENTS TO SECTION 222.—Section 222(d) of such Act (42 U.S.C. 422(d)) is amended—

(1) in the last sentence of paragraph (1), by striking "Commissioner of Social Security" and inserting "Executive Director of the Social Security Administration"; and

(2) in the first sentence of paragraph (2), by striking "Commissioner of Social Security" and inserting "Executive Director of the Social Security Administration".

(d) AMENDMENT TO SECTION 231.—Section 231(c) of such Act (42 U.S.C. 431(c)) is amended by striking "Secretary determines" and inserting "Social Security Board and the Secretary jointly determine".

(e) AMENDMENT TO SECTION 1615.—Section 1615(d) of such Act (42 U.S.C. 1832d(d)) is amended by striking "Commissioner of Social Security" and inserting "Executive Director of the Social Security Administration".

**SEC. 107. OTHER CONFORMING AMENDMENTS.**

Title VII of the Social Security Act is amended—

(1) by striking section 704 (42 U.S.C. 904) and inserting the following new section:

**"REPORTS**

"SEC. 704. The Secretary and the Social Security Board shall make full reports to Congress, within 120 days after the beginning of each regular session, of the administration of the functions with which they are charged under this Act. In addition to the number of copies of such reports authorized by other law to be printed, there is hereby authorized to be printed not more than 5,000 copies of each such report for use by the Secretary and Social Security Board for distribution to Members of Congress and to State and other public or private agencies or organizations participating in or concerned with the programs provided for in this Act.";

(2) in section 709(b)(2) (42 U.S.C. 910(b)(2)), by striking "(as estimated by the Secretary)" and inserting ", as estimated by the Social Security Board or the Secretary (whichever administers the program involved)"; and

(3) by adding at the end thereof the following new section:

**"DUTIES AND AUTHORITY OF SECRETARY**

"SEC. 712. (a) The Secretary shall perform the duties imposed upon him by this Act and shall also have the duty of studying and making recommendations as to the most effective methods of providing economic security and as to legislation and matters of administrative policy concerning the programs administered by the Secretary and related subjects; except that nothing in this section shall be construed to require the Secretary to make studies or recommendations with respect to programs administered by the Social Security Administration.

(b) The Secretary is authorized to appoint and fix the compensation of such officers and employees, and to make such expenditures, as may be necessary for carrying out the Secretary's functions under this Act. Appointments

of attorneys and experts may be made without regard to the civil service laws."

**SEC. 108. RULES OF CONSTRUCTION.**

(a) REFERENCES TO THE DEPARTMENT OF HEALTH AND HUMAN SERVICES.—Whenever any reference is made in any provision of law (other than this Act or a provision of law amended by this Act), regulation, rule, record, court order, or other document to the Department of Health and Human Services with respect to such Department's functions under the old-age, survivors, and disability insurance program under title II of the Social Security Act or the supplemental security income program under title XVI of such Act, such reference shall be considered a reference to the Social Security Administration.

(b) REFERENCES TO THE SECRETARY OF HEALTH AND HUMAN SERVICES.—Whenever any reference is made in any provision of law (other than this Act or a provision of law amended by this Act), regulation, rule, record, court order, or other document to the Secretary of Health and Human Services with respect to such Secretary's functions under such programs, such reference shall be considered a reference to the Social Security Board.

(c) REFERENCES TO OTHER OFFICERS AND EMPLOYEES.—Whenever any reference is made in any provision of law (other than this Act or a provision of law amended by this Act), regulation, rule, record, or document to any other officer or employee of the Department of Health and Human Services with respect to such officer's or employee's functions under such programs, such reference shall be considered a reference to the appropriate officer or employee of the Social Security Administration.

**SEC. 109. EFFECTIVE DATES.**

(a) IN GENERAL.—Sections 101, 102(a), 103, 104, 106, 107, and 108 of this Act (and the amendments made thereby) shall take effect October 1, 1995.

(b) EXCEPTIONS.—Section 102(b) of this Act shall take effect upon the entry upon office of all initial members of the Social Security Board. Sections 102(c) and 105 of this Act shall take effect on the date of the enactment of this Act.

(c) NEW SPENDING AUTHORITY.—Any new spending authority provided by this title shall be effective for any fiscal year only to such extent or in such amounts as are provided in advance in appropriation Acts.

**TITLE II—IMPROVEMENTS TO THE OLD-AGE, SURVIVORS, AND DISABILITY INSURANCE PROGRAM**

**SEC. 201. RESTRICTIONS ON PAYMENT OF BENEFITS BASED ON DISABILITY TO SUBSTANCE ABUSERS.**

(a) AMENDMENTS RELATING TO BENEFITS BASED ON DISABILITY UNDER TITLE II OF THE SOCIAL SECURITY ACT.—

(1) REQUIRED PAYMENT OF BENEFITS TO REPRESENTATIVE PAYEES.—

(A) IN GENERAL.—Section 205(j)(1) of the Social Security Act (42 U.S.C. 405(j)(1)) is amended—

(i) by inserting after the first sentence the following new sentence: "In the case of an individual entitled to benefits based on disability, if alcoholism or drug addiction is a contributing factor material to the Secretary's determination that the individual is under a disability, certification of payment of such benefits to a representative payee shall be deemed to serve the interest of such individual under this title."; and

(ii) in the last sentence, by inserting ", if the interest of the individual under this title would be served thereby," after "alternative representative payee or".

(B) EFFECTIVE DATE.—The amendments made by subparagraph (A) shall apply with respect to benefits for months beginning after 180 days after the date of the enactment of this Act.

(C) STUDY REGARDING FEASIBILITY, COST, AND EQUITY OF REQUIRING REPRESENTATIVE PAYEES

FOR ALL DISABILITY BENEFICIARIES SUFFERING FROM ALCOHOLISM OR DRUG ADDICTION.—

(i) **STUDY.**—As soon as practicable after the date of the enactment of this Act, the Secretary of Health and Human Services shall conduct a study of the representative payee program. In such study, the Secretary shall examine—

(I) the feasibility, cost, and equity of requiring representative payees for all individuals entitled to benefits based on disability under title II or XVI of the Social Security Act who suffer from alcoholism or drug addiction, irrespective of whether the alcoholism or drug addiction was material in any case to the Secretary's determination of disability,

(II) the feasibility of and appropriate timetable for providing benefits through non-cash means, including (but not limited to) vouchers, debit cards, and electronic benefits transfer systems,

(III) the extent to which child beneficiaries are afflicted by drug addiction or alcoholism and ways of addressing such affliction, including the feasibility of requiring treatment, and

(IV) the extent to which children's representative payees are afflicted by drug addiction or alcoholism, and methods to identify children's representative payees afflicted by drug addiction or alcoholism and to ensure that benefits continue to be provided to beneficiaries appropriately.

(ii) **REPORT.**—Not later than April 1, 1995, the Secretary shall transmit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate a report setting forth the findings of the Secretary based on such Study. Such report shall include such recommendations for administrative or legislative changes as the Secretary considers appropriate.

(2) **INCREASED RELIANCE ON PROFESSIONAL REPRESENTATIVE PAYEES.**—

(A) **PREFERENCE REQUIRED FOR ORGANIZATIONAL REPRESENTATIVE PAYEES.**—Section 205(j)(2)(C) of such Act (42 U.S.C. 405(j)(2)(C)) is amended by adding at the end the following new clause:

“(v) In the case of an individual entitled to benefits based on disability, if alcoholism or drug addiction is a contributing factor material to the Secretary's determination that the individual is under a disability, when selecting such individual's representative payee, preference shall be given to—

“(I) a community-based nonprofit social service agency licensed or bonded by the State,

“(II) a State or local government agency whose mission is to carry out income maintenance, social service, or health care-related activities, or

“(III) a State or local government agency with fiduciary responsibilities,

(or a designee of such an agency if the Secretary deems it appropriate), unless the Secretary determines that selection of such an agency would not be appropriate.”

(B) **AVAILABILITY OF PUBLIC AGENCIES AND OTHER QUALIFIED ORGANIZATIONS TO SERVE AS REPRESENTATIVE PAYEES.**—Section 205(j)(4) of such Act (42 U.S.C. 405(j)(4)) is amended—

(i) in subparagraph (A)—

(I) by striking “exceed the lesser of—” and inserting “exceed—”; and

(II) by striking clauses (i) and (ii) and inserting the following:

“(i) in any case in which an individual is entitled to benefits based on disability and alcoholism or drug addiction is a contributing factor material to the Secretary's determination that the individual is under a disability, 10 percent of the monthly benefit involved, or

“(ii) in any other case, the lesser of—

“(I) 10 percent of the monthly benefit involved, or

“(II) \$25.00 per month.”;

(ii) in subparagraph (B)—

(I) by inserting “State or local government agency whose mission is to carry out income

maintenance, social service, or health care-related activities, any State or local government agency with fiduciary responsibilities, or any” after “means any”;

(II) by striking “representative payee and which,” and inserting “representative payee, if such agency,”;

(III) by striking “, and” at the end of clause (ii) and inserting a period; and

(IV) by striking clause (iii); and

(iii) by striking subparagraph (D), effective July 1, 1994.

(C) **DEFINITION.**—Section 205(j) of such Act (42 U.S.C. 405(j)) is amended by adding at the end the following new paragraph:

“(7) For purposes of this subsection, the term ‘benefit based on disability’ of an individual means a disability insurance benefit of such individual under section 223 or a child's, widow's, or widower's insurance benefit of such individual under section 202 based on such individual's disability.”

(3) **NONPAYMENT OR TERMINATION OF BENEFITS.**—

(A) **IN GENERAL.**—Section 225 of such Act (42 U.S.C. 425) is amended—

(i) by striking the heading and inserting the following:

“ADDITIONAL RULES RELATING TO BENEFITS BASED ON DISABILITY

“Suspension of Benefits”;

(ii) by inserting before subsection (b) the following new heading:

“Continued Payments During Rehabilitation Program”;

and

(iii) by adding at the end the following new subsection:

“Nonpayment or Termination of Benefits Where Entitlement Involves Alcoholism or Drug Addiction

“(c)(1)(A) Notwithstanding any other provision of this title, in the case of any individual entitled to benefits based on disability, if alcoholism or drug addiction is a contributing factor material to the Secretary's determination that such individual is under a disability and such individual is determined by the Secretary not to be in compliance with the requirements of this subsection for a month, such benefits shall be suspended for a period commencing with such month and ending with the month preceding the first month, after the determination of non-compliance, in which such individual demonstrates that he or she has reestablished and maintained compliance with such requirements for the applicable period specified in paragraph (3).

(B) For purposes of this subsection, in the case of an individual who is entitled to benefits based on disability for the first month ending after 180 days after the date of the enactment of the Social Security Administrative Reform Act of 1994, if such individual has a primary diagnosis of alcoholism or drug addiction, such alcoholism or drug addiction shall be treated as a contributing factor material to the Secretary's determination of disability.

(2)(A) An individual described in paragraph (1) is in compliance with the requirements of this subsection for a month if such individual in such month undergoes any medical or psychological treatment that may be appropriate, for such individual's condition diagnosed as substance abuse or alcohol abuse and for the stage of such individual's rehabilitation, at an institution or facility approved for purposes of this subsection by the Secretary, and complies in such month with the terms, conditions, and requirements of such treatment and with requirements imposed by the Secretary under paragraph (6).

(B) An individual described in paragraph (1) shall not be determined to be not in compliance with the requirements of this subsection for a month if access by such individual to such

treatment is not reasonably available for that month, as determined under regulations of the Secretary.

(3) The applicable period specified in this paragraph is—

(A) 2 consecutive months, in the case of a first determination that an individual is not in compliance with the requirements of this subsection,

(B) 3 consecutive months, in the case of the second such determination with respect to the individual, and

(C) 6 consecutive months, in the case of the third or subsequent such determination with respect to the individual.

(4) In any case in which an individual's benefit is suspended for a period of 12 consecutive months for failure to comply with treatment described in paragraph (2) of this subsection, the month following such period shall be deemed, for purposes of section 223(a)(1) or subsection (d)(1)(G)(i), (e)(1), or (f)(1) of section 202 (as applicable), as the termination month with respect to such entitlement.

(5)(A) Subject to subparagraph (B), monthly insurance benefits under this title which would be payable to any individual (other than the disabled individual to whom benefits are not payable by reason of this subsection) on the basis of the wages and self-employment income of such disabled individual but for the provisions of paragraph (1) or (4), shall be payable as though such disabled individual were receiving such benefits which are not payable under this subsection (and, in the case of a disabled individual whose entitlement is terminated under paragraph (4), as though such disabled individual's entitlement were not terminated).

(B) If the monthly insurance benefits of a disabled individual referred to in subparagraph (A) are not payable by reason of termination of entitlement under paragraph (4), monthly insurance benefits which are payable to any other individual on the basis of the wages and self-employment income of such disabled individual pursuant to subparagraph (A) shall not be payable for any month after 2 years after the last month of such entitlement.

(6)(A) The Secretary shall provide for the monitoring and testing of all individuals who are receiving benefits under this title and who as a condition of payment of such benefits are required to be undergoing treatment and complying with the terms, conditions, and requirements thereof as described in paragraph (2)(A), in order to assure such compliance and to determine the extent to which the imposition of such requirements is contributing to the achievement of the purposes of this title. The Secretary shall annually submit to the Congress a full and complete report on the Secretary's activities under this paragraph. Each such annual report shall include the number and percentage of such individuals who did not receive regular drug testing during the year covered by the report.

(B) The Secretary, in consultation with drug and alcohol treatment professionals, shall issue regulations—

(i) defining appropriate treatment for alcoholics and drug addicts who are subject to required medical or psychological treatment under this subsection, and

(ii) establishing guidelines to be used to review and evaluate their compliance, including measures of the progress of participants in such programs.

(C)(i) For purposes of carrying out the requirements of subparagraphs (A) and (B), the Secretary shall establish in each State a referral and monitoring agency for such State.

(ii) Each referral and monitoring agency for a State shall—

(1) identify appropriate placements, for individuals residing in such State who are entitled to benefits based on disability and with respect to whom alcoholism or drug addiction is a contributing factor material to the Secretary's determination that they are under a disability,

where they may obtain treatment described in paragraph (2)(A).

"(II) refer such individuals to such placements for such treatment, and

"(III) monitor compliance with the requirements of paragraph (2)(A) by individuals who are referred by the agency to such placements and promptly report failures to comply to the Secretary.

"(7) In the case of any individual who is entitled to a benefit based on disability for any month, if alcoholism or drug addiction is a contributing factor material to the Secretary's determination that the individual is under a disability, payment of any past-due monthly insurance benefits under this title to which such individual is entitled shall be made in any month only to the extent that the sum of—

"(A) the amount of such past-due benefit paid in such month, and

"(B) the amount of any benefit for the preceding month under such current entitlement which is payable in such month,

does not exceed 200 percent of the amount of such benefit for the preceding month.

"(8) In the case of any individual entitled to benefits based on disability, if alcoholism or drug addiction is a contributing factor material to the Secretary's determination that such individual is under a disability, the month following the 36-month period beginning with such individual's first month of entitlement shall be deemed, for purposes of section 223(a)(1) or subsection (d)(1)(G)(i), (e)(1), or (f)(1) of section 202 (as applicable), as the termination month with respect to such entitlement, and such individual shall be deemed not to be entitled to any past-due benefits under such entitlement remaining unpaid as of the end of such 36-month period. Such individual may not be entitled to benefits based on disability for any month after such 36-month period if, with respect to such entitlement, alcoholism or drug addiction is a contributing factor material to the Secretary's determination that such individual is under a disability.

"(9) For purposes of this subsection, the term 'benefit based on disability' of an individual means a disability insurance benefit of such individual under section 223 or a child's, widow's, or widower's insurance benefit of such individual under section 202 based on the disability of such individual."

(B) PRESERVATION OF MEDICARE BENEFITS.—Section 226 of such Act (42 U.S.C. 426) is amended by adding at the end the following:

"(i) For purposes of this section, each person whose benefit for any month is not payable by reason of paragraph (1) of section 225(c) (and is not terminated by reason of paragraph (4) or (8) of section 225(c)) shall be treated as entitled to such benefit for such month if such person would be entitled to such benefit for such month in the absence of such section... paragraph (other than paragraphs (6)(C) and (8) of section 225(c) of the Social Security Act added by this paragraph) shall apply with respect to benefits based on disability (as defined in section 225(c)(9) of the Social Security Act, added by this section) of individuals becoming entitled to such benefits for months beginning after 180 days after the date of the enactment of this Act. Section 225(c)(6)(C) of the Social Security Act shall take effect 180 days after the date of the enactment of this Act. Section 225(c)(8) of the Social Security Act (added by this section) shall apply with respect to benefits for months ending after 180 days after the date of the enactment of this Act. and, for purposes of such section 225(c)(8), in the case of any individual entitled to benefits based on disability (as so defined) for the first month ending after 180 days after the date of the enactment of this Act, such month shall be treated as such individual's first month of entitlement to such benefits.

(4) IRRELEVANCE OF LEGALITY OF SERVICES PERFORMED IN DETERMINING SUBSTANTIAL GAINFUL ACTIVITY.—

(A) IN GENERAL.—Section 223(d)(4) of such Act (42 U.S.C. 423(d)(4)) is amended—

(i) by inserting "(A)" after "(4)"; and

(ii) by adding at the end the following new subparagraph:

"(B) In determining under subparagraph (A) when services performed or earnings derived from services demonstrate an individual's ability to engage in substantial gainful activity, the Secretary apply the criteria described in subparagraph (A) with respect to services performed by any individual without regard to the legality of such services."

(B) EFFECTIVE DATE.—The amendments made by this paragraph shall take effect on the date of the enactment of this Act.

(b) AMENDMENTS RELATING TO SUPPLEMENTAL SECURITY INCOME BENEFITS UNDER TITLE XVI OF THE SOCIAL SECURITY ACT.—

(1) REQUIRED PAYMENT OF BENEFITS TO REPRESENTATIVE PAYEES.—

(A) IN GENERAL.—Section 1631(a)(2)(A) of the Social Security Act (42 U.S.C. 1383(a)(2)(A)) is amended—

(i) in clause (ii), by adding at the end the following: "In the case of an individual entitled to benefits under this title by reason of disability, if alcoholism or drug addiction is a contributing factor material to the Secretary's determination that the individual is disabled, the payment of such benefits to a representative payee shall be deemed to serve the interest of such individual under this title."; and

(ii) in clause (iii), by striking "to the individual or eligible spouse or to an alternative representative payee of the individual or eligible spouse" and inserting "to an alternative representative payee of the individual or eligible spouse or, if the interest of the individual under this title would be served thereby, to the individual or eligible spouse".

(B) CONFORMING AMENDMENT.—Section 1631(a)(2)(B)(viii)(II) of such Act (42 U.S.C. 1383(a)(2)(B)(viii)(II)) is amended by striking "15 years" and all that follows and inserting "of 15 years, or (if alcoholism or drug addiction is a contributing factor material to the Secretary's determination that the individual is disabled) is entitled to benefits under this title by reason of disability".

(C) EFFECTIVE DATE.—The amendments made by subparagraphs (A) and (B) shall apply with respect to benefits for months beginning after 180 days after the date of the enactment of this Act.

(2) INCREASED RELIANCE ON PROFESSIONAL REPRESENTATIVE PAYEES.—

(A) PREFERENCE REQUIRED FOR ORGANIZATIONAL REPRESENTATIVE PAYEES.—Section 1631(a)(2)(B) of such Act (42 U.S.C. 1383(a)(2)(B)) is amended—

(i) by redesignating clauses (vii) through (xii) as clauses (viii) through (xiii), respectively;

(ii) by inserting after clause (vi) the following:

"(vii) In the case of an individual entitled to benefits under this title by reason of disability, if alcoholism or drug addiction is a contributing factor material to the Secretary's determination that the individual is disabled, when selecting such individual's representative payee, preference shall be given to—

"(I) a community-based nonprofit social service agency licensed or bonded by the State;

"(II) a State or local government agency whose mission is to carry out income maintenance, social service, or health care-related activities; or

"(III) a State or local government agency with fiduciary responsibilities.

(or a designee of such an agency if the Secretary deems it appropriate), unless the Secretary determines that selection of such an agency would not be appropriate.";

(iii) in clause (viii) (as so redesignated), by striking "clause (viii)" and inserting "clause (vii)";

(iv) in clause (ix) (as so redesignated), by striking "(vii)" and inserting "(viii)";

(v) in clause (xiii) (as so redesignated)—

(1) by striking "(xi)" and inserting "(xii)"; and

(2) by striking "(x)" and inserting "(xi)".

(B) AVAILABILITY OF PUBLIC AGENCIES AND OTHER QUALIFIED ORGANIZATIONS TO SERVE AS REPRESENTATIVE PAYEES.—Section 1631(a)(2)(D) of such Act (42 U.S.C. 1383(a)(2)(D)) is amended—

(i) in clause (i)—

(1) by striking "exceed the lesser of—" and inserting "exceed—"; and

(2) by striking subclauses (I) and (II) and inserting the following:

"(I) in any case in which an individual is entitled to benefits under this title by reason of disability and alcoholism or drug addiction is a contributing factor material to the Secretary's determination that the individual is disabled, 10 percent of the monthly benefit involved, or

"(II) in any other case, the lesser of—

"(aa) 10 percent of the monthly benefit involved, or

"(bb) \$25.00 per month.";

(ii) in clause (ii)—

(1) by inserting "State or local government agency whose mission is to carry out income maintenance, social service, or health care-related activities, any State or local government agency with fiduciary responsibilities, or any" after "means any";

(2) by inserting a comma after "service agency";

(3) by adding "and" at the end of subclause (I); and

(4) in subclause (II)—

(aa) by adding "and" at the end of item (aa);

(bb) by striking "; and" at the end of item (bb) and inserting a period; and

(cc) by striking item (cc); and

(iii) by striking clause (iv), effective July 1, 1994.

(3) NONPAYMENT OR TERMINATION OF BENEFITS.—

(A) IN GENERAL.—Section 1611(e)(3) of such Act (42 U.S.C. 1382(e)(3)), is amended by redesignating subparagraph (B) as subparagraph (C) and by inserting after subparagraph (A) the following:

"(B)(i) Notwithstanding any other provision of this title, in the case of any individual entitled to benefits under this title solely by reason of disability, if alcoholism or drug addiction is a contributing factor material to the Secretary's determination that such individual is disabled and such individual is determined by the Secretary not to be in compliance with the requirements of this subparagraph for a month, such benefits shall be suspended for a period commencing with such month and ending with the month preceding the first month, after the determination of noncompliance, in which such individual demonstrates that he or she has reestablished and maintained compliance with such requirements for the applicable period specified in clause (iii).

"(ii)(I) An individual described in clause (i) is in compliance with the requirements of this subparagraph for a month if the individual in such month undergoes any medical or psychological treatment that may be appropriate, for the individual's condition diagnosed as substance abuse or alcohol abuse and for the stage of the individual's rehabilitation, at an institution or facility approved for purposes of this subparagraph by the Secretary, and complies in such month with the terms, conditions, and requirements of such treatment and with requirements imposed by the Secretary under subparagraph (C).

"(II) An individual described in clause (i) shall not be determined to be not in compliance with the requirements of this subparagraph for a month if access by such individual to such treatment is not reasonably available for the month, as determined under regulations of the Secretary.

"(iii) The applicable period specified in this clause is—

"(I) 2 consecutive months, in the case of a 1st determination that an individual is not in compliance with the requirements of this subparagraph;

"(II) 3 consecutive months, in the case of the 2nd such determination with respect to the individual; or

"(III) 6 consecutive months, in the case of the 3rd or subsequent such determination with respect to the individual.

"(iv) An individual shall not be an eligible individual for purposes of this title for the 12-month period that begins with the end of any period of 12 consecutive months for which the benefits of the individual under this title have been suspended by reason of this subparagraph.

"(v) In the case of any individual entitled to benefits under this title by reason of disability, if alcoholism or drug addiction is a contributing factor material to the Secretary's determination that such individual is disabled, such individual may not be entitled to such benefits by reason of disability (or any past-due benefits under such entitlement) for any month after the 36-month period beginning with such individual's first month of such entitlement, notwithstanding section 1619(a).

"(vi)(I) The Secretary shall not, in a month, pay to an individual described in clause (i) benefits under this title the payment of which is past due, in an amount that exceeds the amount of benefits under this title which are payable to the individual for the month and the payment of which is not past due.

"(II) As used in subclause (I) of this clause, the term 'benefits under this title' includes supplementary payments of the type described in section 1616(a) and payments pursuant to an agreement entered into under section 212(a) of Public Law 93-66."

(B) REFERRAL, MONITORING, AND TREATMENT.—Section 1611(e)(3)(C) of such Act (42 U.S.C. 1382(e)(3)(C)); as so designated by the amendment made by subparagraph (A) of this paragraph, is amended—

(i) by adding at the end the following: "Each such annual report shall include the number and percentage of such individuals who did not receive regular drug testing during the year covered by the report."

(ii) by inserting "(i)" after "(C)"; and

(iii) by adding after and below the end following:

"(ii) The Secretary, in consultation with drug and alcohol treatment professionals, shall issue regulations—

"(I) defining appropriate treatment for alcoholics and drug addicts who are subject to required medical or psychological treatment under this subparagraph; and

"(II) establishing guidelines to be used to review and evaluate their compliance, including measures of the progress of participants in such programs.

"(iii)(I) For purposes of carrying out the requirements of clauses (i) and (ii), the Secretary shall establish in each State a referral and monitoring agency for the State.

"(II) Each referral and monitoring agency for a State shall—

"(aa) identify appropriate placements, for individuals residing in the State who are entitled to benefits under this title by reason of disability and with respect to whom alcoholism or drug addiction is a contributing factor material to the Secretary's determination that they are disabled, where they may obtain treatment described in subparagraph (B)(ii)(I);

"(bb) refer such individuals to such placements for such treatment; and

"(cc) monitor compliance with the requirements of subparagraph (B) by individuals who are referred by the agency to such placements, and promptly report to the Secretary any failure to comply with such requirements."

(C) PRESERVATION OF MEDICAID BENEFITS.—Section 1634 of such Act (42 U.S.C. 13283c) is amended by adding at the end the following:

"(e) Each person to whom benefits under this title by reason of disability are not payable for any month solely by reason of section 1611(e)(3)(B) shall be treated, for purposes of title XIX, as receiving benefits under this title for such month."

(D) CONFORMING AMENDMENTS.—Section 1611(e)(3) of such Act (42 U.S.C. 1382(e)(3)), as amended by subparagraphs (A) and (B) of this paragraph, is amended—

(i) in subparagraph (A), by striking "(B)" and inserting "(C)"; and

(ii) in subparagraph (C), by inserting "or (B)" after "(A)".

(E) EFFECTIVE DATE.—

(i) IN GENERAL.—Except as provided in clauses (ii) and (iii), the amendments made by this paragraph shall apply with respect to benefits for months beginning after 180 days after the date of the enactment of this Act.

(ii) TIME LIMITATION ON BENEFITS.—Section 1611(e)(3)(B)(v) of the Social Security Act (as added by the amendment made by subparagraph (A) of this paragraph) shall apply with respect to benefits for months ending after 180 days after the date of the enactment of this Act, and, for purposes of such section, in the case of any individual entitled to benefits by reason of disability for the first month ending after 180 days after the date of the enactment of this Act, such month shall be treated as such individual's first month of entitlement to such benefits.

(iii) ESTABLISHMENT OF REFERRAL AND MONITORING AGENCIES.—Section 1611(e)(3)(C)(iii) of the Social Security Act (as added by the amendment made by subparagraph (B)(iii) of this paragraph) shall take effect 180 days after the date of the enactment of this Act.

(4) IRRELEVANCE OF LEGALITY OF SUBSTANTIAL GAINFUL ACTIVITY.—

(A) IN GENERAL.—Section 1614(a)(3)(D) of such Act (42 U.S.C. 1382c(a)(3)(D)) is amended by adding at the end the following: "The Secretary shall make determinations under this title with respect to substantial gainful activity, without regard to the legality of the activity."

(B) EFFECTIVE DATE.—The amendment made by subparagraph (A) shall take effect on the date of the enactment of this Act.

(C) EFFECTIVE DATE.—The amendments made by the preceding provisions of this section shall apply to benefits payable for months beginning 180 or more days after the date of the enactment of this Act.

(d) DEMONSTRATION PROJECTS.—

(1) IN GENERAL.—The Secretary of Health and Human Services shall develop and carry out demonstration projects designed to explore innovative referral, monitoring, and treatment approaches with respect to—

(A) individuals who are entitled to disability insurance benefits or child's, widow's, or widower's insurance benefits based on disability under title II of the Social Security Act, and

(B) individuals who are eligible for supplemental security income benefits under title XVI of such Act based solely on disability,

in cases in which alcoholism or drug addiction is a contributing factor material to the Secretary's determination that individuals are under a disability.

(2) SCOPE.—The demonstration projects developed under paragraph (1) shall be of sufficient scope and shall be carried out on a wide enough scale to permit a thorough evaluation of the alternative approaches under consideration while giving assurance that the results derived from the projects will obtain generally in the operation of the programs involved without committing such programs to the adoption of any particular system either locally or nationally.

(3) FINAL REPORT.—The Secretary shall submit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate no later than December 31, 1997, a final report on the demonstration projects carried out under this subsection, to-

gether with any related data and materials which the Secretary may consider appropriate. The authority under this section shall terminate upon the transmittal of such final report.

**SEC. 202. ISSUANCE OF PHYSICAL DOCUMENTS IN THE FORM OF BONDS, NOTES, OR CERTIFICATES TO THE SOCIAL SECURITY TRUST FUNDS.**

(a) REQUIREMENT THAT OBLIGATIONS ISSUED TO THE OASDI TRUST FUNDS BE EVIDENCED BY PAPER INSTRUMENTS IN THE FORM OF BONDS, NOTES, OR CERTIFICATES OF INDEBTEDNESS SETTING FORTH THEIR TERMS.—Section 201(d) of the Social Security Act (42 U.S.C. 401(d)) is amended by inserting after the fifth sentence the following new sentence: "Each obligation issued for purchase by the Trust Funds under this subsection shall be evidenced by a paper instrument in the form of a bond, note, or certificate of indebtedness issued by the Secretary of the Treasury setting forth the principal amount, date of maturity, and interest rate of the obligation, and stating on its face that the obligation shall be incontestable in the hands of the Trust Fund to which it is issued, that the obligation is supported by the full faith and credit of the United States, and that the United States is pledged to the payment of the obligation with respect to both principal and interest."

(b) PAYMENT TO THE OASDI TRUST FUNDS FROM THE GENERAL FUND OF THE TREASURY OF INTEREST ON OBLIGATIONS, AND OF PROCEEDS FROM THE SALE OR REDEMPTION OF OBLIGATIONS, REQUIRED TO BE IN THE FORM OF CHECKS.—Section 201(f) of such Act (42 U.S.C. 401(f)) is amended by adding at the end the following new sentence: "Payment from the general fund of the the Treasury to either of the Trust Funds of any such interest or proceeds shall be in the form of paper checks drawn on such general fund to the order of such Trust Fund."

(c) EFFECTIVE DATE.—

(1) IN GENERAL.—The amendments made by this section shall apply with respect to obligations issued, and payments made, after 60 days after the date of the enactment of this Act.

(2) TREATMENT OF OUTSTANDING OBLIGATIONS.—Not later than 60 days after the date of the enactment of this Act, the Secretary of the Treasury shall issue to the Federal Old-Age and Survivors Insurance Trust Fund or the Federal Disability Insurance Trust Fund, as applicable, a paper instrument, in the form of a bond, note, or certificate of indebtedness, for each obligation which has been issued to the Trust Fund under section 201(d) of the Social Security Act and which is outstanding as of such date. Each such document shall set forth the principal amount, date of maturity, and interest rate of the obligation, and shall state on its face that the obligation shall be incontestable in the hands of the Trust Fund to which it was issued, that the obligation is supported by the full faith and credit of the United States, and that the United States is pledged to the payment of the obligation with respect to both principal and interest.

**SEC. 203. EXPLICIT REQUIREMENTS FOR MAINTENANCE OF TELEPHONE ACCESS TO LOCAL OFFICES OF THE SOCIAL SECURITY ADMINISTRATION.**

(a) MAINTENANCE OF SERVICE TO LOCAL OFFICES.—

(1) IN GENERAL.—Section 5110(a) of the Omnibus Budget Reconciliation Act of 1990 (104 Stat. 1388-272) is amended by adding at the end the following new sentence: "In carrying out the requirements of the preceding sentence, the Secretary shall reestablish and maintain in service at least the same number of telephone lines to each such local office as was in place as of such date, including telephone sets for connections to such lines."

(2) EFFECTIVE DATE.—The Secretary of Health and Human Services shall ensure that the requirements of the amendment made by paragraph (1) are carried out no later than 90 days after the date of the enactment of this Act.

(3) GAO REPORT.—The Comptroller General of the United States shall make an independent determination of the number of telephone lines to each local office of the Social Security Administration, which are in place as of 90 days after the enactment of this Act and shall report his findings to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate no later than 150 days after the date of the enactment of this Act.

(b) MAINTENANCE OF TOLL-FREE TELEPHONE NUMBER SERVICE.—The Secretary of Health and Human Services shall ensure that toll-free telephone service provided by the Social Security Administration is maintained at a level which is at least equal to that in effect on the date of the enactment of this Act.

**SEC. 304. EXPANSION OF STATE OPTION TO EXCLUDE SERVICE OF ELECTION OFFICIALS OR ELECTION WORKERS FROM COVERAGE.**

(a) LIMITATION ON MANDATORY COVERAGE OF STATE ELECTION OFFICIALS AND ELECTION WORKERS WITHOUT STATE RETIREMENT SYSTEM.—

(1) AMENDMENT TO SOCIAL SECURITY ACT.—Section 210(a)(7)(F)(iv) of the Social Security Act (42 U.S.C. 410(a)(7)(F)(iv)) (as amended by section 11332(a) of the Omnibus Budget Reconciliation Act of 1990) is amended by striking "\$100" and inserting "\$1,000 with respect to service performed during 1995, and the adjusted amount determined under section 218(c)(8)(B) for any subsequent year with respect to service performed during such subsequent year".

(2) AMENDMENT TO FICA.—Section 3121(b)(7)(F)(iv) of the Internal Revenue Code of 1986 (as amended by section 11332(b) of the Omnibus Budget Reconciliation Act of 1990) is amended by striking "\$100" and inserting "\$1,000 with respect to service performed during 1995, and the adjusted amount determined under section 218(c)(8)(B) of the Social Security Act for any subsequent year with respect to service performed during such subsequent year".

(b) CONFORMING AMENDMENTS RELATING TO MEDICARE QUALIFIED GOVERNMENT EMPLOYMENT.—

(1) AMENDMENT TO SOCIAL SECURITY ACT.—Section 210(p)(2)(E) of the Social Security Act (42 U.S.C. 410(p)(2)(E)) is amended by striking "\$100" and inserting "\$1,000 with respect to service performed during 1995, and the adjusted amount determined under section 218(c)(8)(B) for any subsequent year with respect to service performed during such subsequent year".

(2) AMENDMENT TO FICA.—Section 3121(u)(2)(B)(ii)(V) of the Internal Revenue Code of 1986 is amended by striking "\$100" and inserting "\$1,000 with respect to service performed during 1995, and the adjusted amount determined under section 218(c)(8)(B) of the Social Security Act for any subsequent year with respect to service performed during such subsequent year".

(c) AUTHORITY FOR STATES TO MODIFY COVERAGE AGREEMENTS WITH RESPECT TO ELECTION OFFICIALS AND ELECTION WORKERS.—Section 218(c)(8) of the Social Security Act (42 U.S.C. 418(c)(8)) is amended—

(1) by striking "on or after January 1, 1968," and inserting "at any time";

(2) by striking "\$100" and inserting "\$1,000 with respect to service performed during 1995, and the adjusted amount determined under subparagraph (B) for any subsequent year with respect to service performed during such subsequent year"; and

(3) by striking the last sentence and inserting the following new sentence: "Any modification of an agreement pursuant to this paragraph shall be effective with respect to services performed in and after the calendar year in which the modification is mailed or delivered by other means to the Secretary."

(d) INDEXATION OF EXEMPT AMOUNT.—Section 218(c)(8) of such Act (as amended by subsection (c)) is further amended—

(1) by inserting "(A)" after "(8)"; and  
(2) by adding at the end the following new subparagraph:

"(B) For each year after 1995, the Secretary shall adjust the amount referred to in subparagraph (A) at the same time and in the same manner as is provided under section 215(a)(1)(B)(ii) with respect to the amounts referred to in section 215(a)(1)(B)(i), except that—

"(i) for purposes of this subparagraph, 1993 shall be substituted for the calendar year referred to in section 215(a)(1)(B)(ii), and

"(ii) such amount as so adjusted, if not a multiple of \$100, shall be rounded to the next higher multiple of \$100 where such amount is a multiple of \$50 and to the nearest multiple of \$100 in any other case.

The Secretary shall determine and publish in the Federal Register each adjusted amount determined under this subparagraph not later than November 1 preceding the year for which the adjustment is made."

(e) EFFECTIVE DATE.—The amendments made by subsections (a), (b), and (c) shall apply with respect to service performed on or after January 1, 1995.

**SEC. 205. USE OF SOCIAL SECURITY NUMBERS BY STATES AND LOCAL GOVERNMENTS AND FEDERAL DISTRICT COURTS FOR JURY SELECTION PURPOSES.**

(a) IN GENERAL.—Section 205(c)(2) of the Social Security Act (42 U.S.C. 405(c)(2)) is amended—

(1) in subparagraph (B)(i), by striking "(E)" in the matter preceding subclause (I) and inserting "(F)";

(2) by redesignating subparagraphs (E) and (F) as subparagraphs (F) and (G), respectively; and

(3) by inserting after subparagraph (D) the following:

"(E)(i) It is the policy of the United States that—

"(1) any State (or any political subdivision of a State) may utilize the social security account numbers issued by the Secretary for the additional purposes described in clause (ii) if such numbers have been collected and are otherwise utilized by such State (or political subdivision) in accordance with applicable law, and

"(II) any district court of the United States may use, for such additional purposes, any such social security account numbers which have been so collected and are so utilized by any State.

"(ii) The additional purposes described in this clause are the following:

"(I) Identifying duplicate names of individuals on master lists used for jury selection purposes.

"(II) Identifying on such master lists those individuals who are ineligible to serve on a jury by reason of their conviction of a felony.

"(iii) To the extent that any provision of Federal law enacted before the date of the enactment of this subparagraph is inconsistent with the policy set forth in clause (i), such provision shall, on and after that date, be null, void, and of no effect.

"(iv) For purposes of this subparagraph, the term 'State' has the meaning such term has in subparagraph (D)."

(b) EFFECTIVE DATE.—The amendments made by subsection (a) shall take effect on the date of the enactment of this Act.

**SEC. 206. AUTHORIZATION FOR ALL STATES TO EXTEND COVERAGE TO STATE AND LOCAL POLICEMEN AND FIREMEN UNDER EXISTING COVERAGE AGREEMENTS.**

(a) IN GENERAL.—Section 218(l) of the Social Security Act (42 U.S.C. 418(l)) is amended—

(1) in paragraph (1), by striking "(1)" after "(l)", and by striking "the State of" and all that follows through "prior to the date of enactment of this subsection" and inserting "a State entered into pursuant to this section"; and

(2) by striking paragraph (2).

(b) CONFORMING AMENDMENT.—Section 218(d)(8)(D) of such Act (42 U.S.C. 418(d)(8)(D)) is amended by striking "agreements with the States named in" and inserting "State agreements modified as provided in".

(c) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to modifications filed by States after the date of the enactment of this Act.

**SEC. 207. LIMITED EXEMPTION FOR CANADIAN MINISTERS FROM CERTAIN SELF-EMPLOYMENT TAX LIABILITY.**

(a) IN GENERAL.—Notwithstanding any other provision of law, if—

(1) an individual performed services described in section 1402(c)(4) of the Internal Revenue Code of 1986 which are subject to tax under section 1401 of such Code,

(2) such services were performed in Canada at a time when no agreement between the United States and Canada pursuant to section 233 of the Social Security Act was in effect, and

(3) such individual was required to pay contributions on the earnings from such services under the social insurance system of Canada,

then such individual may file a certificate under this section in such form and manner, and with such official, as may be prescribed in regulations issued under chapter 2 of such Code. Upon the filing of such certificate, notwithstanding any judgment which has been entered to the contrary, such individual shall be exempt from payment of such tax with respect to services described in paragraphs (1) and (2) and from any penalties or interest for failure to pay such tax or to file a self-employment tax return as required under section 6017 of such Code.

(b) PERIOD FOR FILING.—A certificate referred to in subsection (a) may be filed only during the 180-day period commencing with the date on which the regulations referred to in subsection (a) are issued.

(c) TAXABLE YEARS AFFECTED BY CERTIFICATE.—A certificate referred to in subsection (a) shall be effective for taxable years ending after December 31, 1978, and before January 1, 1985.

(d) RESTRICTION ON CREDITING OF EXEMPT SELF-EMPLOYMENT INCOME.—In any case in which an individual is exempt under this section from paying a tax imposed under section 1401 of the Internal Revenue Code of 1986, any income on which such tax would have been imposed but for such exemption shall not constitute self-employment income under section 211(b) of the Social Security Act (42 U.S.C. 411(b)), and, if such individual's primary insurance amount has been determined under section 215 of such Act (42 U.S.C. 415), notwithstanding section 215(f)(1) of such Act, the Secretary of Health and Human Services shall recompute such primary insurance amount so as to take into account the provisions of this subsection. The recomputation under this subsection shall be effective with respect to benefits for months following approval of the certificate of exemption.

**SEC. 208. EXCLUSION OF TOTALIZATION BENEFITS FROM THE APPLICATION OF THE WINDFALL ELIMINATION PROVISION.**

(a) IN GENERAL.—Section 215(a)(7) of the Social Security Act (42 U.S.C. 415(a)(7)) is amended—

(1) in subparagraph (A), by striking "but excluding" and all that follows through "1937" and inserting "but excluding (I) a payment under the Railroad Retirement Act of 1974 or 1937, and (II) a payment by a social security system of a foreign country based on an agreement concluded between the United States and such foreign country pursuant to section 233"; and

(2) in subparagraph (E), by inserting after "in the case of an individual" the following: "whose eligibility for old-age or disability insurance benefits is based on an agreement concluded pursuant to section 233 or an individual".

(b) CONFORMING AMENDMENT RELATING TO BENEFITS UNDER 1939 ACT.—Section 215(d)(3) of

such Act (42 U.S.C. 415(d)(3)) is amended by striking "but excluding" and all that follows through "1937" and inserting "but excluding (I) a payment under the Railroad Retirement Act of 1974 or 1937, and (II) a payment by a social security system of a foreign country based on an agreement concluded between the United States and such foreign country pursuant to section 233".

(c) **EFFECTIVE DATE.**—The amendments made by this section shall apply (notwithstanding section 215(f)(1) of the Social Security Act (42 U.S.C. 415(f)(1))) with respect to benefits payable for months after January 1995.

**SEC. 209. EXCLUSION OF MILITARY RESERVISTS FROM APPLICATION OF THE GOVERNMENT PENSION OFFSET AND WINDFALL ELIMINATION PROVISIONS.**

(a) **EXCLUSION FROM GOVERNMENT PENSION OFFSET PROVISIONS.**—Subsections (b)(4), (c)(2), (e)(7), (f)(2), and (g)(4) of section 202 of the Social Security Act (42 U.S.C. 402 (b)(4), (c)(2), (e)(7), (f)(2), and (g)(4)) are each amended—

(1) in subparagraph (A)(ii), by striking "unless subparagraph (B) applies.";

(2) in subparagraph (A), by striking "The" in the matter following clause (ii) and inserting "unless subparagraph (B) applies. The"; and

(3) in subparagraph (B), by redesignating the existing matter as clause (ii), and by inserting before such clause (ii) (as so redesignated) the following:

"(B)(i) Subparagraph (A)(i) shall not apply with respect to monthly periodic benefits based wholly on service as a member of a uniformed service (as defined in section 210(m))."

(b) **EXCLUSION FROM WINDFALL ELIMINATION PROVISIONS.**—Section 215(a)(7)(A) of such Act (as amended by section 210(a) of this Act) and section 215(d)(3) of such Act (as amended by section 210(b) of this Act) are each further amended—

(1) by striking "and" before "(II)"; and

(2) by striking "section 233" and inserting "section 233, and (III) a payment based wholly on service as a member of a uniformed service (as defined in section 210(m))".

(c) **EFFECTIVE DATE.**—The amendments made by this section shall apply (notwithstanding section 215(f) of the Social Security Act) with respect to benefits payable for months after January 1995.

**SEC. 210. REPEAL OF THE FACILITY-OF-PAYMENT PROVISION.**

(a) **REPEAL OF RULE PRECLUDING REDISTRIBUTION UNDER FAMILY MAXIMUM.**—Section 203(i) of the Social Security Act (42 U.S.C. 403(i)) is repealed.

(b) **COORDINATION UNDER FAMILY MAXIMUM OF REDUCTION IN BENEFICIARY'S AUXILIARY BENEFITS WITH SUSPENSION OF AUXILIARY BENEFITS OF OTHER BENEFICIARY UNDER EARNINGS TEST.**—Section 203(a)(4) of such Act (42 U.S.C. 403(a)(4)) is amended by striking "section 222(b). Whenever" and inserting the following: "section 222(b). Notwithstanding the preceding sentence, any reduction under this subsection in the case of an individual who is entitled to a benefit under subsection (b), (c), (d), (e), (f), (g), or (h) of section 202 for any month on the basis of the same wages and self-employment income as another person—

"(A) who also is entitled to a benefit under subsection (b), (c), (d), (e), (f), (g), or (h) of section 202 for such month,

"(B) who does not live in the same household as such individual, and

"(C) whose benefit for such month is suspended (in whole or in part) pursuant to subsection (h)(3) of this section, shall be made before the suspension under subsection (h)(3). Whenever".

(c) **CONFORMING AMENDMENT APPLYING EARNINGS REPORTING REQUIREMENT DESPITE SUSPENSION OF BENEFITS.**—The third sentence of section 203(h)(1)(A) of such Act (42 U.S.C. 403(h)(1)(A)) is amended by striking "Such re-

port need not be made" and all that follows through "The Secretary may grant" and inserting the following: "Such report need not be made for any taxable year—

"(i) beginning with or after the month in which such individual attained age 70, or

"(ii) if benefit payments for all months (in such taxable year) in which such individual is under age 70 have been suspended under the provisions of the first sentence of paragraph (3) of this subsection, unless—

"(I) such individual is entitled to benefits under subsection (b), (c), (d), (e), (f), (g), or (h) of section 202,

"(II) such benefits are reduced under subsection (a) of this section for any month in such taxable year, and

"(III) in any such month there is another person who also is entitled to benefits under subsection (b), (c), (d), (e), (f), (g), or (h) of section 202 on the basis of the same wages and self-employment income and who does not live in the same household as such individual. The Secretary may grant".

(d) **CONFORMING AMENDMENT DELETING SPECIAL INCOME TAX TREATMENT OF BENEFITS NO LONGER REQUIRED BY REASON OF REPEAL.**—Section 86(d)(1) of the Internal Revenue Code of 1986 (relating to income tax on social security benefits) is amended by striking the last sentence.

(e) **EFFECTIVE DATES.**—

(1) The amendments made by subsections (a), (b), and (c) shall apply with respect to benefits payable for months after December 1995.

(2) The amendment made by subsection (d) shall apply with respect to benefits received after December 31, 1995, in taxable years ending after such date.

**SEC. 211. MAXIMUM FAMILY BENEFITS IN GUARANTEE CASES.**

(a) **IN GENERAL.**—Section 203(a) of the Social Security Act (42 U.S.C. 403(a)) is amended by adding at the end the following new paragraph:

"(10)(A) Subject to subparagraphs (B) and (C)—

"(i) the total monthly benefits to which beneficiaries may be entitled under sections 202 and 223 for a month on the basis of the wages and self-employment income of an individual whose primary insurance amount is computed under section 215(a)(2)(B)(i) shall equal the total monthly benefits which were authorized by this section with respect to such individual's primary insurance amount for the last month of his prior entitlement to disability insurance benefits, increased for this purpose by the general benefit increases and other increases under section 215(i) that would have applied to such total monthly benefits had the individual remained entitled to disability insurance benefits until the month in which he became entitled to old-age insurance benefits or reentitled to disability insurance benefits or died, and

"(ii) the total monthly benefits to which beneficiaries may be entitled under sections 202 and 223 for a month on the basis of the wages and self-employment income of an individual whose primary insurance amount is computed under section 215(a)(2)(C) shall equal the total monthly benefits which were authorized by this section with respect to such individual's primary insurance amount for the last month of his prior entitlement to disability insurance benefits.

"(B) In any case in which—

"(i) the total monthly benefits with respect to such individual's primary insurance amount for the last month of his prior entitlement to disability insurance benefits was computed under paragraph (6), and

"(ii) the individual's primary insurance amount is computed under subparagraph (B)(i) or (C) of section 215(a)(2) by reason of the individual's entitlement to old-age insurance benefits or death,

the total monthly benefits shall equal the total monthly benefits that would have been author-

ized with respect to the primary insurance amount for the last month of his prior entitlement to disability insurance benefits if such total monthly benefits had been computed without regard to paragraph (6).

"(C) This paragraph shall apply before the application of paragraph (3)(A), and before the application of section 203(a)(1) of this Act as in effect in December 1978."

(b) **CONFORMING AMENDMENT.**—Section 203(a)(8) of such Act (42 U.S.C. 403(a)(8)) is amended by striking "Subject to paragraph (7)," and inserting "Subject to paragraph (7) and except as otherwise provided in paragraph (10)(C)".

(c) **EFFECTIVE DATE.**—The amendments made by this section shall apply for the purpose of determining the total monthly benefits to which beneficiaries may be entitled under sections 202 and 223 of the Social Security Act based on the wages and self-employment income of an individual who—

(1) becomes entitled to an old-age insurance benefit under section 202(a) of such Act,

(2) becomes reentitled to a disability insurance benefit under section 223 of such Act, or

(3) dies,

after January 1995.

**SEC. 212. AUTHORIZATION FOR DISCLOSURE BY THE SECRETARY OF HEALTH AND HUMAN SERVICES OF INFORMATION FOR PURPOSES OF PUBLIC OR PRIVATE EPIDEMIOLOGICAL AND SIMILAR RESEARCH.**

(a) **IN GENERAL.**—Section 1106 of the Social Security Act (42 U.S.C. 1306) is amended—

(1) by redesignating subsections (d) and (e) as subsections (e) and (f), respectively;

(2) in subsection (f) (as so redesignated), by striking "subsection (d)" and inserting "subsection (e)"; and

(3) by inserting after subsection (c) the following new subsection:

"(d) Notwithstanding any other provision of this section, in any case in which—

"(1) information regarding whether an individual is shown on the records of the Secretary as being alive or deceased is requested from the Secretary for purposes of epidemiological or similar research which the Secretary finds may reasonably be expected to contribute to a national health interest, and

"(2) the requester agrees to reimburse the Secretary for providing such information and to comply with limitations on safeguarding and rerelease or redisclosure of such information as may be specified by the Secretary,

the Secretary shall comply with such request, except to the extent that compliance with such request would constitute a violation of the terms of any contract entered into under section 205(r)".

(b) **AVAILABILITY OF INFORMATION RETURNS REGARDING WAGES PAID EMPLOYEES.**—Section 6103(l)(5) of the Internal Revenue Code of 1986 (relating to disclosure of returns and return information to the Department of Health and Human Services for purposes other than tax administration) is amended—

(1) by striking "for the purpose of" and inserting "for the purpose of—";

(2) by striking "carrying out, in accordance with an agreement" and inserting the following: "(A) carrying out, in accordance with an agreement";

(3) by striking "program." and inserting "program; or"; and

(4) by adding at the end the following new subparagraph:

"(B) providing information regarding the mortality status of individuals for epidemiological and similar research in accordance with section 1106(d) of the Social Security Act."

(c) **EFFECTIVE DATE.**—The amendments made by this section shall apply with respect to requests for information made after the date of the enactment of this Act.

**SEC. 213. MISUSE OF SYMBOLS, EMBLEMS, OR NAMES IN REFERENCE TO SOCIAL SECURITY PROGRAMS AND AGENCIES.**

(a) **PROHIBITION OF UNAUTHORIZED REPRODUCTION, REPRINTING, OR DISTRIBUTION FOR FEE OF CERTAIN OFFICIAL PUBLICATIONS.**—Section 1140(a) of the Social Security Act (42 U.S.C. 1320b-10(a)) is amended—

(1) by redesignating paragraphs (1) and (2) as subparagraphs (A) and (B), respectively;

(2) by inserting "(1)" after "(a)"; and

(3) by adding at the end the following new paragraph:

"(2) No person may, for a fee, reproduce, reprint, or distribute any item consisting of a form, application, or other publication of the Social Security Administration unless such person has obtained specific, written authorization for such activity in accordance with regulations which the Secretary shall prescribe."

(b) **ADDITION TO PROHIBITED WORDS, LETTERS, SYMBOLS, AND EMBLEMS.**—Paragraph (1) of section 1140(a) of such Act (as redesignated by subsection (a)) is further amended—

(1) in subparagraph (A) (as redesignated), by striking "Administration", the letters "SSA" or "HCFA," and inserting "Administration", "Department of Health and Human Services", "Health and Human Services", "Supplemental Security Income Program", or "Medicaid", the letters "SSA", "HCFA", "DHHS", "HHS", or "SSI"; and

(2) in subparagraph (B) (as redesignated), by striking "Social Security Administration" each place it appears and inserting "Social Security Administration, Health Care Financing Administration, or Department of Health and Human Services", and by striking "or of the Health Care Financing Administration".

(c) **EXEMPTION FOR USE OF WORDS, LETTERS, SYMBOLS, AND EMBLEMS OF STATE AND LOCAL GOVERNMENT AGENCIES BY SUCH AGENCIES.**—Paragraph (1) of section 1140(a) of such Act (as redesignated by subsection (a)) is further amended by adding at the end the following new sentence: "The preceding provisions of this subsection shall not apply with respect to the use by any agency or instrumentality of a State or political subdivision of a State of any words or letters which identify an agency or instrumentality of such State or of a political subdivision of such State or the use by any such agency or instrumentality of any symbol or emblem of an agency or instrumentality of such State or a political subdivision of such State."

(d) **INCLUSION OF REASONABLENESS STANDARD.**—Section 1140(a)(1) of such Act (as amended by the preceding provisions of this section) is further amended, in the matter following subparagraph (B) (as redesignated), by striking "convey" and inserting "convey, or in a manner which reasonably could be interpreted or construed as conveying."

(e) **INEFFECTIVENESS OF DISCLAIMERS.**—Subsection (a) of section 1140 of such Act (as amended by the preceding provisions of this section) is further amended by adding at the end the following new paragraph:

"(3) Any determination of whether the use of one or more words, letters, symbols, or emblems (or any combination or variation thereof) in connection with an item described in paragraph (1) or the reproduction, reprinting, or distribution of an item described in paragraph (2) is a violation of this subsection shall be made without regard to any inclusion in such item (or any so reproduced, reprinted, or distributed copy thereof) of a disclaimer of affiliation with the United States Government or any particular agency or instrumentality thereof."

(f) **VIOLATIONS WITH RESPECT TO INDIVIDUAL ITEMS.**—Section 1140(b)(1) of such Act (42 U.S.C. 1320b-10(b)(1)) is amended by adding at the end the following new sentence: "In the case of any items referred to in subsection (a)(1) consisting of pieces of mail, each such piece of mail which contains one or more words, letters, symbols, or

emblems in violation of subsection (a) shall represent a separate violation. In the case of any item referred to in subsection (a)(2), the reproduction, reprinting, or distribution of such item shall be treated as a separate violation with respect to each copy thereof so reproduced, reprinted, or distributed."

(g) **ELIMINATION OF CAP ON AGGREGATE LIABILITY AMOUNT.**—

(1) **REPEAL.**—Paragraph (2) of section 1140(b) of such Act (42 U.S.C. 1320b-10(b)(2)) is repealed.

(2) **CONFORMING AMENDMENTS.**—Section 1140(b) of such Act is further amended—

(A) by striking "(1) Subject to paragraph (2), the" and inserting "The";

(B) by redesignating subparagraphs (A) and (B) as paragraphs (1) and (2), respectively; and

(C) in paragraph (1) (as redesignated), by striking "subparagraph (B)" and inserting "paragraph (2)".

(h) **REMOVAL OF FORMAL DECLINATION REQUIREMENT.**—Section 1140(c)(1) of such Act (42 U.S.C. 1320b-10(c)(1)) is amended by inserting "and the first sentence of subsection (c)" after "and (1)".

(i) **PENALTIES RELATING TO SOCIAL SECURITY ADMINISTRATION DEPOSITED IN OASI TRUST FUND.**—Section 1140(c)(2) of such Act (42 U.S.C. 1320b-10(c)(2)) is amended in the second sentence by striking "United States." and inserting "United States, except that, to the extent that such amounts are recovered under this section as penalties imposed for misuse of words, letters, symbols, or emblems relating to the Social Security Administration, such amounts shall be deposited into the Federal Old-Age and Survivor's Insurance Trust Fund."

(j) **ENFORCEMENT.**—Section 1140 of such Act (42 U.S.C. 1320b-10) is amended by adding at the end the following new subsection:

"(d) The preceding provisions of this section shall be enforced through the Office of Inspector General of the Department of Health and Human Services."

(k) **ANNUAL REPORTS.**—Section 1140 of such Act (as amended by the preceding provisions of this section) is further amended by adding at the end the following new subsection:

"(e) The Secretary shall include in the annual report submitted pursuant to section 704 a report on the operation of this section during the year covered by such annual report. Such report shall specify—

"(1) the number of complaints of violations of this section received by the Social Security Administration during the year,

"(2) the number of cases in which a notice of violation of this section was sent by the Social Security Administration during the year requesting that an individual cease activities in violation of this section,

"(3) the number of complaints of violations of this section referred by the Social Security Administration to the Inspector General in the Department of Health and Human Services during the year,

"(4) the number of investigations of violations of this section undertaken by the Inspector General during the year,

"(5) the number of cases in which a demand letter was sent during the year assessing a civil money penalty under this section,

"(6) the total amount of civil money penalties assessed under this section during the year,

"(7) the number of requests for hearings filed during the year pursuant to subsection (c)(1) of this section and section 1128A(c)(2),

"(8) the disposition during such year of hearings filed pursuant to sections 1140(c)(1) and 1128A(c)(2), and

"(9) the total amount of civil money penalties under this section deposited into the Federal Old-Age and Survivors Insurance Trust Fund during the year."

(l) **PROHIBITION OF MISUSE OF DEPARTMENT OF THE TREASURY NAMES, SYMBOLS, ETC.**—

(1) **GENERAL RULE.**—Subchapter II of chapter 3 of title 31, United States Code, is amended by

adding at the end thereof the following new section:

**"§333. Prohibition of misuse of Department of the Treasury names, symbols, etc.**

"(a) **GENERAL RULE.**—No person may use, in connection with, or as a part of, any advertisement, solicitation, business activity, or product, whether alone or with other words, letters, symbols, or emblems—

"(1) the words 'Department of the Treasury', or the name of any service, bureau, office, or other subdivision of the Department of the Treasury,

"(2) the titles 'Secretary of the Treasury' or 'Treasurer of the United States' or the title of any other officer or employee of the Department of the Treasury,

"(3) the abbreviations or initials of any entity referred to in paragraph (1),

"(4) the words 'United States Savings Bond' or the name of any other obligation issued by the Department of the Treasury,

"(5) any symbol or emblem of an entity referred to in paragraph (1) (including the design of any envelope or stationary used by such an entity), and

"(6) any colorable imitation of any such words, titles, abbreviations, initials, symbols, or emblems,

in a manner which could reasonably be interpreted or construed as conveying the false impression that such advertisement, solicitation, business activity, or product is in any manner approved, endorsed, sponsored, or authorized by, or associated with, the Department of the Treasury or any entity referred to in paragraph (1) or any officer or employee thereof.

"(b) **TREATMENT OF DISCLAIMERS.**—Any determination of whether a person has violated the provisions of subsection (a) shall be made without regard to any use of a disclaimer of affiliation with the United States Government or any particular agency or instrumentality thereof.

"(c) **CIVIL PENALTY.**—

"(1) **IN GENERAL.**—The Secretary of the Treasury may impose a civil penalty on any person who violates the provisions of subsection (a).

"(2) **AMOUNT OF PENALTY.**—The amount of the civil penalty imposed by paragraph (1) shall not exceed \$5,000 for each use of any material in violation of subsection (a). If such use is in a broadcast or telecast, the preceding sentence shall be applied by substituting '\$25,000' for '\$5,000'.

"(3) **TIME LIMITATIONS.**—

"(A) **ASSESSMENTS.**—The Secretary of the Treasury may assess any civil penalty under paragraph (1) at any time before the end of the 3-year period beginning on the date of the violation with respect to which such penalty is imposed.

"(B) **CIVIL ACTION.**—The Secretary of the Treasury may commence a civil action to recover any penalty imposed under this subsection at any time before the end of the 2-year period beginning on the date on which such penalty was assessed.

"(4) **COORDINATION WITH SUBSECTION (d).**—No penalty may be assessed under this subsection with respect to any violation after a criminal proceeding with respect to such violation has been commenced under subsection (d).

"(d) **CRIMINAL PENALTY.**—

"(1) **IN GENERAL.**—If any person knowingly violates subsection (a), such person shall, upon conviction thereof, be fined not more than \$10,000 for each such use or imprisoned not more than 1 year, or both. If such use is in a broadcast or telecast, the preceding sentence shall be applied by substituting '\$50,000' for '\$10,000'.

"(2) **TIME LIMITATIONS.**—No person may be prosecuted, tried, or punished under paragraph (1) for any violation of subsection (a) unless the indictment is found or the information instituted during the 3-year period beginning on the date of the violation.

"(3) **COORDINATION WITH SUBSECTION (c).**—No criminal proceeding may be commenced under

this subsection with respect to any violation if a civil penalty has previously been assessed under subsection (c) with respect to such violation."

(2) **CLERICAL AMENDMENT.**—The analysis for chapter 3 of title 31, United States Code, is amended by adding after the item relating to section 332 the following new item:

"333. Prohibition of misuse of Department of the Treasury names, symbols, etc."

(3) **REPORT.**—Not later than May 1, 1996, the Secretary of the Treasury shall submit a report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate on the implementation of the amendments made by this section. Such report shall include the number of cases in which the Secretary has notified persons of violations of section 333 of title 31, United States Code (as added by subsection (a)), the number of prosecutions commenced under such section, and the total amount of the penalties collected in such prosecutions.

(m) **EFFECTIVE DATE.**—The amendments made by this section shall apply with respect to violations occurring after the date of the enactment of this Act.

**SEC. 214. INCREASED PENALTIES FOR UNAUTHORIZED DISCLOSURE OF SOCIAL SECURITY INFORMATION.**

(a) **UNAUTHORIZED DISCLOSURE.**—Section 1106(a) of the Social Security Act (42 U.S.C. 1306(a)) is amended—

(1) by striking "misdemeanor" and inserting "felony";

(2) by striking "\$1,000" and inserting "\$10,000 for each occurrence of a violation"; and

(3) by striking "one year" and inserting "5 years".

(b) **UNAUTHORIZED DISCLOSURE BY FRAUD.**—Section 1107(b) of such Act (42 U.S.C. 1307(b)) is amended—

(1) by inserting "social security account number," after "information as to the";

(2) by striking "misdemeanor" and inserting "felony";

(3) by striking "\$1,000" and inserting "\$10,000 for each occurrence of a violation"; and

(4) by striking "one year" and inserting "5 years".

(c) **EFFECTIVE DATE.**—The amendments made by this section shall apply to violations occurring on or after the date of the enactment of this Act.

**SEC. 215. INCREASE IN AUTHORIZED PERIOD FOR EXTENSION OF TIME TO FILE ANNUAL EARNINGS REPORT.**

(a) **IN GENERAL.**—Section 203(h)(1)(A) of the Social Security Act (42 U.S.C. 403(h)(1)(A)) is amended in the last sentence by striking "three months" and inserting "four months".

(b) **EFFECTIVE DATE.**—The amendment made by subsection (a) shall apply with respect to reports of earnings for taxable years ending on or after December 31, 1994.

**SEC. 216. EXTENSION OF DISABILITY INSURANCE PROGRAM DEMONSTRATION PROJECT AUTHORITY.**

(a) **IN GENERAL.**—Section 505 of the Social Security Disability Amendments of 1980 (Public Law 96-265), as amended by section 12101 of the Consolidated Omnibus Budget Reconciliation Act of 1985 (Public Law 99-272), section 10103 of the Omnibus Budget Reconciliation Act of 1989 (Public Law 101-239), and section 5120 of the Omnibus Budget Reconciliation Act of 1990 (Public Law 101-508) is further amended—

(1) in paragraph (3) of subsection (a), by striking "June 10, 1993" and inserting "June 10, 1996";

(2) in paragraph (4) of subsection (a), by striking "1992" and inserting "1995"; and

(3) in subsection (c), by striking "October 1, 1993" and inserting "October 1, 1996".

(b) **EFFECTIVE DATE.**—The amendments made by this section shall take effect on the date of the enactment of this Act.

**SEC. 217. CROSS-MATCHING OF SOCIAL SECURITY ACCOUNT NUMBER INFORMATION AND EMPLOYER IDENTIFICATION NUMBER INFORMATION MAINTAINED BY THE DEPARTMENT OF AGRICULTURE.**

(a) **SOCIAL SECURITY ACCOUNT NUMBER INFORMATION.**—Clause (iii) of section 205(c)(2)(C) of the Social Security Act (42 U.S.C. 405(c)(2)(C)) (as added by section 1735(a)(3) of the Food, Agriculture, Conservation, and Trade Act of 1990 (Public Law 101-624; 104 Stat. 3791)) is amended—

(1) by inserting "(1)" after "(iii)"; and

(2) by striking "The Secretary of Agriculture shall restrict" and all that follows and inserting the following:

"(1) The Secretary of Agriculture may share any information contained in any list referred to in subclause (1) with any other agency or instrumentality of the United States which otherwise has access to social security account numbers in accordance with this subsection or other applicable Federal law, except that the Secretary of Agriculture may share such information only to the extent that such Secretary determines such sharing would assist in verifying and matching such information against information maintained by such other agency or instrumentality. Any such information shared pursuant to this subclause may be used by such other agency or instrumentality only for the purpose of effective administration and enforcement of the Food Stamp Act of 1977 or for the purpose of investigation of violations of other Federal laws or enforcement of such laws.

"(II) The Secretary of Agriculture, and the head of any other agency or instrumentality referred to in this subclause, shall restrict, to the satisfaction of the Secretary of Health and Human Services, access to social security account numbers obtained pursuant to this clause only to officers and employees of the United States whose duties or responsibilities require access for the purposes described in subclause (1).

"(IV) The Secretary of Agriculture, and the head of any agency or instrumentality with which information is shared pursuant to clause (1), shall provide such other safeguards as the Secretary of Health and Human Services determines to be necessary or appropriate to protect the confidentiality of the social security account numbers."

(b) **EMPLOYER IDENTIFICATION NUMBER INFORMATION.**—Subsection (f) of section 6109 of the Internal Revenue Code of 1986 (as added by section 1735(c) of the Food, Agriculture, Conservation, and Trade Act of 1990 (Public Law 101-624; 104 Stat. 3792)) (relating to access to employer identification numbers by Secretary of Agriculture for purposes of Food Stamp Act of 1977) is amended—

(1) by striking paragraph (2) and inserting the following:

"(2) **SHARING OF INFORMATION AND SAFEGUARDS.**—

"(A) **SHARING OF INFORMATION.**—The Secretary of Agriculture may share any information contained in any list referred to in paragraph (1) with any other agency or instrumentality of the United States which otherwise has access to employer identification numbers in accordance with this section or other applicable Federal law, except that the Secretary of Agriculture may share such information only to the extent that such Secretary determines such sharing would assist in verifying and matching such information against information maintained by such other agency or instrumentality. Any such information shared pursuant to this subparagraph may be used by such other agency or instrumentality only for the purpose of effective administration and enforcement of the Food Stamp Act of 1977 or for the purpose of investigation of violations of other Federal laws or enforcement of such laws.

"(B) **SAFEGUARDS.**—The Secretary of Agriculture, and the head of any other agency or in-

strumentality referred to in subparagraph (A), shall restrict, to the satisfaction of the Secretary of the Treasury, access to employer identification numbers obtained pursuant to this subsection only to officers and employees of the United States whose duties or responsibilities require access for the purposes described in subparagraph (A). The Secretary of Agriculture, and the head of any agency or instrumentality with which information is shared pursuant to subparagraph (A), shall provide such other safeguards as the Secretary of the Treasury determines to be necessary or appropriate to protect the confidentiality of the employer identification numbers."

(2) in paragraph (3), by striking "by the Secretary of Agriculture pursuant to this subsection" and inserting "pursuant to this subsection by the Secretary of Agriculture or the head of any agency or instrumentality with which information is shared pursuant to paragraph (2)", and by striking "social security account numbers" and inserting "employer identification numbers"; and

(3) in paragraph (4), by striking "by the Secretary of Agriculture pursuant to this subsection" and inserting "pursuant to this subsection by the Secretary of Agriculture or any agency or instrumentality with which information is shared pursuant to paragraph (2)".

**SEC. 218. CERTAIN TRANSFERS TO RAILROAD RETIREMENT ACCOUNT MADE PERMANENT.**

Subsection (c)(1)(A) of section 224 of the Railroad Retirement Solvency Act of 1983 (relating to section 72(r) revenue increase transferred to certain railroad accounts) is amended by striking "with respect to benefits received before October 1, 1992".

**SEC. 219. AUTHORIZATION FOR USE OF SOCIAL SECURITY ACCOUNT NUMBERS BY DEPARTMENT OF LABOR IN ADMINISTRATION OF FEDERAL WORKERS' COMPENSATION LAWS.**

Section 205(c)(2)(C) of the Social Security Act (42 U.S.C. 405(c)(2)(C)) is amended by adding at the end the following new clause:

"(ix) In the administration of the provisions of chapter 81 of title 5, United States Code, and the Longshore and Harbor Workers' Compensation Act (33 U.S.C. 901 et seq.), the Secretary of Labor may require by regulation that any person filing a notice of injury or a claim for benefits under such provisions provide as part of such notice or claim such person's social security account number, subject to the requirements of this clause. No officer or employee of the Department of Labor shall have access to any such number for any purpose other than the establishment of a system of records necessary for the effective administration of such provisions. The Secretary of Labor shall restrict, to the satisfaction of the Secretary of Health and Human Services, access to social security account numbers obtained pursuant to this clause to officers and employees of the United States whose duties or responsibilities require access for the administration or enforcement of such provisions. The Secretary of Labor shall provide such other safeguards as the Secretary of Health and Human Services determines to be necessary or appropriate to protect the confidentiality of the social security account numbers."

**SEC. 220. COVERAGE UNDER FICA OF FEDERAL EMPLOYEES TRANSFERRED TEMPORARILY TO INTERNATIONAL ORGANIZATIONS.**

(a) **TREATMENT OF SERVICE IN THE EMPLOY OF INTERNATIONAL ORGANIZATIONS BY CERTAIN TRANSFERRED FEDERAL EMPLOYEES.**—

(1) **IN GENERAL.**—Section 3121 of the Internal Revenue Code of 1986 (relating to definitions) is amended by adding at the end the following new subsection:

"(y) **SERVICE IN THE EMPLOY OF INTERNATIONAL ORGANIZATIONS BY CERTAIN TRANSFERRED FEDERAL EMPLOYEES.**—

"(1) **IN GENERAL.**—For purposes of this chapter, service performed in the employ of an inter-

national organization by an individual pursuant to a transfer of such individual to such international organization pursuant to section 3582 of title 5, United States Code, shall constitute 'employment' if—

"(A) immediately before such transfer, such individual performed service with a Federal agency which constituted 'employment' under subsection (b) for purposes of the taxes imposed by sections 3101(a) and 3111(a), and

"(B) such individual would be entitled, upon separation from such international organization and proper application, to reemployment with such Federal agency under such section 3582.

"(2) DEFINITIONS.—For purposes of this subsection—

"(A) FEDERAL AGENCY.—The term 'Federal agency' means an agency, as defined in section 3581(1) of title 5, United States Code."

"(B) INTERNATIONAL ORGANIZATION.—The term 'international organization' has the meaning provided such term by section 3581(3) of title 5, United States Code."

(2) CONTRIBUTIONS BY FEDERAL AGENCY.—Section 3122 of such Code (relating to Federal service) is amended by inserting after the first sentence the following new sentence: "In the case of the taxes imposed by this chapter with respect to service performed in the employ of an international organization pursuant to a transfer to which the provisions of section 3121(y) are applicable, the determination of the amount of remuneration for such service, and the return and payment of the taxes imposed by this chapter, shall be made by the head of the Federal agency from which the transfer was made."

(3) COLLECTION OF EMPLOYEE CONTRIBUTIONS.—Section 3102 of such Code (relating to deduction of tax from wages) is amended by adding at the end the following new subsection:

"(e) SPECIAL RULE FOR CERTAIN TRANSFERRED FEDERAL EMPLOYEES.—In the case of any payments of wages for service performed in the employ of an international organization pursuant to a transfer to which the provisions of section 3121(y) are applicable—

"(1) subsection (a) shall not apply,

"(2) the head of the Federal agency from which the transfer was made shall separately include on the statement required under section 6051—

"(A) the amount determined to be the amount of the wages for such service, and

"(B) the amount of the tax imposed by section 3101 on such payments, and

"(3) the tax imposed by section 3101 on such payments shall be paid by the employee."

(4) EXCLUSION FROM TREATMENT AS TRADE OR BUSINESS.—Paragraph (2)(C) of section 1402(c) of such Code (defining trade or business) is amended by adding at the end the following: "except service which constitutes 'employment' under section 3121(y)".

(5) CONFORMING AMENDMENT.—Paragraph (15) of section 3121(b) of such Code is amended by inserting ", except service which constitutes 'employment' under subsection (y)" after "organization".

(b) AMENDMENTS TO THE SOCIAL SECURITY ACT.—

(1) IN GENERAL.—Section 210 of the Social Security Act (42 U.S.C. 410) is amended by adding at the end the following new subsection:

"SERVICE IN THE EMPLOY OF INTERNATIONAL ORGANIZATIONS BY CERTAIN TRANSFERRED FEDERAL EMPLOYEES

"(r)(1) For purposes of this title, service performed in the employ of an international organization by an individual pursuant to a transfer of such individual to such international organization pursuant to section 3582 of title 5, United States Code, shall constitute 'employment' if—

"(A) immediately before such transfer, such individual performed service with a Federal agency which constituted 'employment' as defined in subsection (a), and

"(B) such individual would be entitled, upon separation from such international organization

and proper application, to reemployment with such Federal agency under such section 3582.

"(2) For purposes of this subsection:

"(A) The term 'Federal agency' means an agency, as defined in section 3581(1) of title 5, United States Code.

"(B) The term 'international organization' has the meaning provided such term by section 3581(3) of title 5, United States Code."

(2) EXCLUSION FROM TREATMENT AS TRADE OR BUSINESS.—Section 211(c)(2)(C) of such Act (42 U.S.C. 411(c)(2)(C)) is amended by inserting before the semicolon the following ", except service which constitutes 'employment' under section 210(r)".

(3) CONFORMING AMENDMENT.—Section 210(a)(15) of such Act (42 U.S.C. 410(a)(15)) is amended by inserting ", except service which constitutes 'employment' under subsection (r)" before the semicolon.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to service performed after the calendar quarter following the calendar quarter in which the date of the enactment of this Act occurs.

**SEC. 221. EXTEND THE FICA TAX EXEMPTION AND CERTAIN TAX RULES TO INDIVIDUALS WHO ENTER THE UNITED STATES UNDER A VISA ISSUED UNDER SECTION 101 OF THE IMMIGRATION AND NATIONALITY ACT.**

(a) AMENDMENTS TO THE INTERNAL REVENUE CODE OF 1986.—

(1) The following provisions of the Internal Revenue Code of 1986 are each amended by striking "(J), or (M)" each place it appears and inserting "(J), (M), or (Q)":

(A) Section 871(c).

(B) Section 1441(b).

(C) Section 3121(b)(19).

(D) Section 3231(e)(1).

(E) Section 3306(c)(19).

(2) Paragraph (3) of section 872(b) of such Code is amended by striking "(F) or (J)" and inserting "(F), (J), or (Q)".

(3) Paragraph (5) of section 7701(b) of such Code is amended by striking "subparagraph (J)" in subparagraphs (C)(i) and (D)(i)(II) and inserting "subparagraph (J) or (Q)".

(b) AMENDMENT TO SOCIAL SECURITY ACT.—Paragraph (19) of section 210(a) of the Social Security Act is amended by striking "(J), or (M)" each place it appears and inserting "(J), (M), or (Q)".

(c) EFFECTIVE DATE.—The amendments made by this subsection shall take effect with the calendar quarter following the date of the enactment of this Act.

**SEC. 222. STUDY OF RISING COSTS OF DISABILITY INSURANCE BENEFITS.**

(a) IN GENERAL.—As soon as practicable after the date of the enactment of this Act, the Secretary of Health and Human Services shall conduct a comprehensive study of the reasons for rising costs payable from the Federal Disability Insurance Trust Fund.

(b) MATTERS TO BE INCLUDED IN STUDY.—In conducting the study under this section, the Secretary shall—

(1) determine the relative importance of the following factors in increasing the costs payable from the Trust Fund:

(A) increased numbers of applications for benefits;

(B) higher rates of benefit allowances; and

(C) decreased rates of benefit terminations; and

(2) identify, to the extent possible, underlying social, economic, demographic, programmatic, and other trends responsible for changes in disability benefit applications, allowances, and terminations.

(c) REPORT.—Not later than December 31, 1994, the Secretary shall transmit a report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate setting forth the results of the study conducted under this section, together

with any recommendations for legislative changes which the Secretary determines appropriate.

**SEC. 223. COMMISSION ON CHILDHOOD DISABILITY.**

(a) ESTABLISHMENT OF COMMISSION.—The Secretary of Health and Human Services (in this section referred to as the "Secretary") shall appoint a Commission on the Evaluation of Disability in Children (in this section referred to as the "Commission").

(b) APPOINTMENT OF MEMBERS.—(1) The Secretary shall appoint not less than 9 but not more than 15 members to the Commission, including—

(A) recognized experts in the field of medicine, whose work involves—

(i) the evaluation and treatment of disability in children,

(ii) the study of congenital, genetic, or perinatal disorders in children, or

(iii) the measurement of developmental milestones and developmental deficits in children; and

(B) recognized experts in the fields of—

(i) psychology,

(ii) education and rehabilitation,

(iii) law,

(iv) the administration of disability programs,

(v) social insurance (including health insurance), and

(vi) other fields of expertise that the Secretary determines to be appropriate.

(2) Members shall be appointed by January 1, 1995, without regard to the provisions of title 5, United States Code, governing appointments to competitive service.

(3) Members appointed under this subsection shall serve for a term equivalent to the duration of the Commission.

(4) The Secretary shall designate a member of the Commission to serve as Chair of the Commission for a term equivalent to the duration of the Commission.

(c) ADMINISTRATIVE PROVISIONS.—(1) Service as a member of the Commission by an individual who is not otherwise a Federal employee shall not be considered service in an appointive or elective position in the Federal Government for the purposes of title 5, United States Code.

(2) Each member of the Commission who is not a full-time Federal employee shall be paid compensation at a rate equal to the daily equivalent of the rate of basic pay in effect for Level IV of the Executive Schedule for each day (including travel time) the member attends meetings or otherwise performs the duties of the Commission.

(3) While away from their homes or regular places of business on the business of the Commission, each member who is not a full-time Federal employee may be allowed travel expenses, including per diem in lieu of subsistence, as authorized by section 5703 of title 5, United States Code, for persons employed intermittently in the Government service.

(d) ASSISTANCE TO COMMISSION.—The Commission may engage individuals skilled in medical and other aspects of childhood disability to provide such technical assistance as may be necessary to carry out the functions of the Commission. The Secretary shall make available to the Commission such secretarial, clerical, and other assistance as the Commission may require to carry out the functions of the Commission.

(e) STUDY BY THE COMMISSION.—(1) The Commission shall conduct a study, in consultation with the National Academy of Sciences, of the effects of the definition of "disability" under title XVI of the Social Security Act (42 U.S.C. 1382 et seq.) in effect on the date of enactment of this Act, as such definition applies to determining whether a child under the age of 18 is eligible to receive benefits under such title, the appropriateness of such definition, and the advantages and disadvantages of using any alternative definition of disability in determining whether a child under age 18 is eligible to receive benefits under such title.

(2) The study described in paragraph (1) shall include issues of—

(A) whether the need by families for assistance in meeting high costs of medical care for children with serious physical or mental impairments, whether or not they are eligible for disability benefits under title XVI of the Social Security Act, might appropriately be met through expansion of Federal health assistance programs (including the program of medical assistance under title XIX of such Act);

(B) the feasibility of providing benefits to children through noncash means, including but not limited to vouchers, debit cards, and electronic benefit transfer systems;

(C) the extent to which the Social Security Administration can involve private organizations in an effort to increase the provision of social services, education, and vocational instruction with the aim of promoting independence and the ability to engage in substantial gainful activity;

(D) the feasibility of providing retroactive supplemental security income benefits pursuant to the decision in *Sullivan v. Zebley*, 110 S. Ct. 2658 (1990), on a prorated basis or by means of a packaged trust;

(E) methods to increase the extent to which benefits are used in the effort to assist the child achieve independence and engage in substantial gainful activity; and

(F) such other issues that the Secretary determines to be appropriate.

(f) REPORT.—Not later than November 30, 1995, the Commission shall prepare a report and submit such report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate which shall summarize the results of the study described in subsection (e) and include any recommendations that the Commission determines to be appropriate.

**SEC. 224. DISREGARD DEEMED INCOME AND RESOURCES OF INELIGIBLE SPOUSE IN DETERMINING CONTINUED ELIGIBILITY UNDER SECTION 1619(b).**

(a) IN GENERAL.—Section 1619(b)(2) of the Social Security Act (42 U.S.C. 1382h(b)(2)) is amended by adding at the end the following:

"(C)(i)(I) For purposes of paragraph (1), in determining the earnings of an individual whose spouse is not an eligible individual, there shall be disregarded the net income of the spouse to the extent such net income does not exceed an amount equal to twice the threshold amount determined for the individual.

"(II) As used in subclause (I), the term 'threshold amount' means, with respect to an individual—

"(aa) \$85, plus twice the amount of benefits payable under this title (including federally administered State supplementary payments) to an individual who is living in his or her own household and who has no other income, plus the average amount expended per individual, under the State plan approved under title XIX by the State in which the individual resides, on individuals who are recipients of benefits under this title by reason of disability; or

"(bb) if the gross earnings of the individual exceeds the amount described in item (aa), the amount that would be sufficient to allow the individual to provide for himself or herself a reasonable equivalent of benefits and services described in paragraph (1)(D).

"(ii) For purposes of paragraph (1)(A), in determining the resources of an individual whose spouse is not an eligible individual, there shall be disregarded the resources of the spouse to the extent the amount of such resources does not exceed the community spouse resource allowance (as defined in section 1924(f)(2)) of the State in which the individual resides."

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall take effect on October 1, 1995.

**SEC. 225. PLANS FOR ACHIEVING SELF-SUPPORT NOT DISAPPROVED WITHIN 60 DAYS TO BE DEEMED APPROVED.**

(a) AMENDMENTS TO INCOME EXCLUSION RULES.—Section 1612(b)(4) of the Social Security

Act (42 U.S.C. 1382a(b)(4)(A)) is amended in each of subparagraphs (A) and (B) by inserting "and, for purposes of this clause, a completed plan for achieving self-support which is not disapproved by the Board within 60 days after the date of submission shall be deemed to be approved by the Board until subsequently disapproved by the Board (with appropriate notification to the individual)," after "plan,"

(b) AMENDMENT TO RESOURCE EXCLUSION RULE.—Section 1613(a)(4) of such Act (42 U.S.C. 1382b(a)(4)) is amended by inserting "and, for purposes of this paragraph, a completed plan for achieving self-support which is not disapproved by the Board within 60 days after the date of submission shall be deemed to be approved by the Board until 6 months after subsequently disapproved by the Board (with appropriate notification to the individual)" after "such plan."

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect on January 1, 1995.

**SEC. 226. TEMPORARY AUTHORITY TO APPROVE A LIMITED NUMBER OF PLANS FOR ACHIEVING SELF-SUPPORT THAT INCLUDE HOUSING GOALS.**

(a) IN GENERAL.—During the 42-month period that begins on January 1, 1995, the Board may, under title XVI of the Social Security Act, approve not more than 20 percent of the plans for achieving self-support that include a housing goal.

(b) REPORT.—Within 12 months after the end of the 5-year period that begins on January 1, 1995, the Board shall submit to the Congress a report on the activities under subsection (a).

**SEC. 227. REGULATIONS REGARDING COMPLETION OF PLANS FOR ACHIEVING SELF-SUPPORT.**

(a) IN GENERAL.—Section 1633 of the Social Security Act (42 U.S.C. 1383b) is amended by adding at the end the following:

"(d) The Board shall establish by regulation time limits and other criteria related to individuals' plans for achieving self-support, that take into account the difficulty of achieving self-support based on the needs of individuals and the goals of the plan."

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall take effect on January 1, 1995.

**SEC. 228. TREATMENT OF CERTAIN GRANT, SCHOLARSHIP, OR FELLOWSHIP INCOME AS EARNED INCOME FOR SSI PURPOSES.**

(a) IN GENERAL.—Section 1612(a)(1) of the Social Security Act (42 U.S.C. 1382a(a)(1)) is amended—

(1) by striking "and" at the end of subparagraph (D); and

(2) by adding at the end the following:

"(F) any grant, scholarship, or fellowship."

(b) EFFECTIVE DATE.—The amendments made by subsection (a) shall apply to eligibility and benefit determinations for any month that begins after the 2nd month after the month in which this Act is enacted.

**SEC. 229. SSI ELIGIBILITY FOR STUDENTS TEMPORARILY ABROAD.**

(a) IN GENERAL.—Section 1611(f) of the Social Security Act (42 U.S.C. 1382(f)) is amended—

(1) by inserting "(1)" after "(f)"; and

(2) by adding after and below the end the following:

"(2) The first sentence of paragraph (1) shall not apply to any individual who—

"(A) was eligible to receive a benefit under this title for the month immediately preceding the first month during all of which the individual was outside the United States; and

"(B) demonstrates to the satisfaction of the Board that the absence of the individual from the United States is—

"(i) temporary; and

"(ii) for the purpose of conducting studies as part of an educational program that is designed to prepare the individual for gainful employ-

ment, and is sponsored by a school, college, or university in the United States."

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall take effect on January 1, 1995.

**SEC. 230. DISREGARD OF COST-OF-LIVING INCREASES FOR CONTINUED ELIGIBILITY FOR WORK INCENTIVES.**

(a) IN GENERAL.—Section 1619(b)(1)(B) of the Social Security Act (42 U.S.C. 1382h(b)(1)(B)) is amended by inserting "and increases pursuant to section 215(i) in the level of monthly insurance benefits to which the individual is entitled under title II that occur while such individual is considered to be receiving supplemental security income benefits by reason of this subsection" after "earnings".

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply to eligibility determinations for months after December 1994.

**SEC. 231. EXPANSION OF THE AUTHORITY OF THE SOCIAL SECURITY ADMINISTRATION TO PREVENT, DETECT, AND TERMINATE FRAUDULENT CLAIMS FOR SSI BENEFITS.**

(a) PREVENTION OF FRAUD IN THE SSI PROGRAM BY TRANSLATORS OF FOREIGN LANGUAGES.—

(1) IN GENERAL.—Section 1631(e) of the Social Security Act (42 U.S.C. 1383(e)) is amended by inserting after paragraph (3) the following:

"(4) A translation into English by a third party of a statement made in a foreign language by an applicant for or recipient of benefits under this title shall not be regarded as reliable unless the third party, under penalty of perjury—

"(A) certifies that the translation is accurate; and

"(B) discloses the nature and scope of the relationship between the third party and the applicant or recipient, as the case may be."

(2) EFFECTIVE DATE.—The amendment made by paragraph (1) shall take effect on October 1, 1994.

(b) CIVIL MONETARY PENALTIES, ASSESSMENTS, AND EXCLUSIONS FOR TITLE XVI.—

(1) IN GENERAL.—Title XI of the Social Security Act (42 U.S.C. 1301-1320b-14) is amended by inserting after section 1128B the following:

"SEC. 1129. CIVIL MONETARY PENALTIES AND ASSESSMENTS FOR TITLE XVI.

"(a) Any person (including an organization, agency, or other entity) who makes, or causes to be made, a statement or representation of a material fact for use in determining any initial or continuing right to benefits or payments under title XVI that the person knows or should know is false or misleading or knows or should know omits a material fact shall be subject to, in addition to any other penalties that may be prescribed by law, a civil money penalty of not more than \$5,000 for each such statement or representation. Such person also shall be subject to an assessment, in lieu of damages sustained by the United States because of such statement or representation, of not more than twice the amount of benefits or payments paid as a result of such a statement or representation. In addition, the Board may make a determination in the same proceeding to exclude the person from participation in the programs under title XVIII and to direct the appropriate State agency to exclude the person from participation in any State health care program.

"(b)(1) The Board may initiate a proceeding to determine whether to impose a civil money penalty, assessment, or exclusion under subsection (a) only as authorized by the Attorney General pursuant to procedures agreed upon by the Board and the Attorney General. The Board may not initiate an action under this section with respect to any violation described in subsection (a) later than 6 years after the date the violation was committed. The Board may initiate an action under this section by serving notice of the action in any manner authorized by Rule 4 of the Federal Rules of Civil Procedure.

"(2) The Board shall not make a determination adverse to any person under this section until the person has been given written notice and an opportunity for the determination to be made on the record after a hearing at which the person is entitled to be represented by counsel, to present witnesses, and to cross-examine witnesses against the person.

"(3) In a proceeding under this section which—

"(A) is against a person who has been convicted (whether upon a verdict after trial or upon a plea of guilty or *nolo contendere*) of a Federal crime charging fraud or false statements; and

"(B) involves the same transaction as in the criminal action;

the person is estopped from denying the essential elements of the criminal offense.

"(4) The official conducting a hearing under this section may sanction a person, including any party or attorney, for failing to comply with an order or procedure, failing to defend an action, or other misconduct as would interfere with the speedy, orderly, or fair conduct of the hearing. Such sanction shall reasonably relate to the severity and nature of the failure or misconduct. Such sanction may include—

"(A) in the case of refusal to provide or permit discovery, drawing negative factual inference or treating such refusal as an admission by deeming the matter, or certain facts, to be established;

"(B) prohibiting a party from introducing certain evidence or otherwise supporting a particular claim or defense;

"(C) striking pleadings, in whole or in part;

"(D) staying the proceedings;

"(E) dismissal of the action;

"(F) entering a default judgment;

"(G) ordering the party or attorney to pay attorney's fees and other costs caused by the failure or misconduct; and

"(H) refusing to consider any motion or other action which is not filed in a timely manner.

"(c) In determining the amount or scope of any penalty, assessment, or exclusion imposed pursuant to this section, the Board shall take into account—

"(1) the nature of the statements and representations referred to in subsection (a) and the circumstances under which they occurred;

"(2) the degree of culpability, history of prior offenses, and financial condition of the person committing the offense; and

"(3) such other matters as justice may require.

"(d)(1) Any person adversely affected by a determination of the Board under this section may obtain a review of such determination in the United States Court of Appeals for the circuit in which the person resides, or in which the statement or representation referred to in subsection (a) was made, by filing in such court (within 60 days following the date the person is notified of the Board's determination) a written petition requesting that the determination be modified or set aside. A copy of the petition shall be forthwith transmitted by the clerk of the court to the Board, and thereupon the Board shall file in the court the record in the proceeding as provided in section 2112 of title 28, United States Code. Upon such filing, the court shall have jurisdiction of the proceeding and of the question determined therein, and shall have the power to make and enter upon the pleadings, testimony, and proceedings set forth in such record a decree affirming, modifying, remanding for further consideration, or setting aside, in whole or in part, the determination of the Board and enforcing the same to the extent that such order is affirmed or modified. No objection that has not been urged before the Board shall be considered by the court, unless the failure or neglect to urge such objection shall be excused because of extraordinary circumstances.

"(2) The findings of the Board with respect to questions of fact, if supported by substantial

evidence on the record considered as a whole, shall be conclusive in the review described in paragraph (1). If any party shall apply to the court for leave to adduce additional evidence and shall show to the satisfaction of the court that such additional evidence is material and that there were reasonable grounds for the failure to adduce such evidence in the hearing before the Board, the court may order such additional evidence to be taken before the Board and to be made a part of the record. The Board may modify its findings as to the facts, or make new findings, by reason of additional evidence so taken and filed, and the Board shall file with the court such modified or new findings, which findings with respect to questions of fact, if supported by substantial evidence on the record considered as a whole shall be conclusive, and his recommendations, if any, for the modification or setting aside of his original order.

"(3) Upon the filing of the record with the Board's original or modified order, the jurisdiction of the court shall be exclusive and its judgment and decree shall be final, except that the same shall be subject to review by the Supreme Court of the United States, as provided in section 1254 of title 28, United States Code.

"(e)(1) Civil money penalties and assessments imposed under this section may be compromised by the Board and may be recovered—

"(A) in a civil action in the name of the United States brought in United States district court for the district where the statement or representation referred to in subsection (a) was made, or where the person resides, as determined by the Board;

"(B) by means of reduction in tax refunds to which the person is entitled, based on notice to the Secretary of the Treasury as permitted under section 3720A of title 31, United States Code;

"(C) by decrease of any payment under title XVI to which the person is entitled, notwithstanding section 207 of this Act, as made applicable to this title by reason of section 1631(d)(1);

"(D) by authorities provided under the Debt Collection Act of 1982, as amended, to the extent applicable to debts arising under the Social Security Act;

"(E) by deduction of the amount of such penalty or assessment, when finally determined, or the amount agreed upon in compromise, from any sum then or later owing by the United States to the person against whom the penalty or assessment has been assessed; or

"(F) by any combination of the foregoing.

"(f) A determination by the Board to impose a penalty, assessment, or exclusion under this section shall be final upon the expiration of the 60-day period referred to in subsection (d). Matters that were raised or that could have been raised in a hearing before the Board or in an appeal pursuant to subsection (d) may not be raised as a defense to a civil action by the United States to collect a penalty and assessment imposed under this section.

"(g) Whenever the Board's determination to impose a penalty, assessment, or exclusion under this section with respect to a medical provider or physician becomes final, the provisions of section 1128A(h) shall apply.

"(h) Whenever the Board has reason to believe that any person has engaged, is engaging, or is about to engage in any activity which makes the person subject to a civil monetary penalty under this section, the Board may bring an action in an appropriate district court of the United States (or, if applicable, a United States court of any territory) to enjoin such activity, or to enjoin the person from concealing, removing, encumbering, or disposing of assets which may be required in order to pay a civil monetary penalty and assessment if any such penalty were to be imposed or to seek other appropriate relief.

"(i)(1) The provisions of subsections (d) and (e) of section 205 shall apply with respect to this section to the same extent as they are applicable with respect to title 11. The Board may delegate

the authority granted by section 205(d) (as made applicable to this section) to the Inspector General of the Department of Health and Human Services for purposes of any investigation under this section.

"(2) The Board may delegate authority granted under this section to the Inspector General of the Social Security Administration.

"(j) For purposes of this section, the term 'State agency' shall have the same meaning as in section 1128A(i)(1).

"(k) A principal is liable for penalties, assessments, and exclusions under this section for the actions of the principal's agent acting within the scope of the agency."

(2) CONFORMING AMENDMENTS.—Section 1128 of such Act (42 U.S.C. 1320a-7) is amended—

(A) in subsection (b)(7), by striking "or section 1128B" and inserting "section 1128B, or section 1129";

(B) in subsection (b)(8)(B)(ii), by inserting "and section 1129" after "section 1128A";

(C) in subsection (c)(1), by striking "or under section 1128A" and inserting "section 1128A, or section 1129";

(D) in subsection (c)(3)(A), by inserting "or section 1129" after "section 1128A";

(E) in subsection (d)(1), by striking "and section 1128A" and inserting "section 1128A, and section 1129";

(F) in subsection (d)(2)(A), by striking "or section 1128A" and inserting "section 1128A, or section 1129";

(G) in subsection (e)(1), by striking "or section 1128A" and inserting "section 1128A, or section 1129";

(H) in subsection (f)(3), by inserting "1129" after "sections 1128A";

(I) in subsection (g)(1), by striking "or section 1128A" each place such term appears and inserting "section 1128A, or section 1129";

(J) in subsection (g)(2)(A), by inserting "and section 1129(a)" after "section 1128A(a)"; and

(K) in subsection (h), by striking "1128A and 1128B" and inserting "1128A, 1128B, and 1129".

(c) SSI FRAUD CONSIDERED A FELONY.—

(1) IN GENERAL.—Section 1632(a) of the Social Security Act (42 U.S.C. 1383a(a)) is amended by striking "shall" the 1st place such term appears and all that follows and inserting "shall be fined under title 18, United States Code, imprisoned not more than 5 years, or both."

(2) CONFORMING AMENDMENT.—Section 1632(b) of such Act (42 U.S.C. 1383a(b)) is amended to read as follows:

"(b)(1) If a person or entity violates subsection (a) in the person's or entity's role as, or in applying to become, a payee under section 1631(a)(2) on behalf of another individual (other than the person's eligible spouse), and the violation includes a willful misuse of funds by the person or entity, the court may also require that full or partial restitution of funds be made to such other individual.

"(2) Any person or entity convicted of a violation of subsection (a) of this section or of section 208 may not be certified as a payee under section 1631(a)(2)."

(d) AUTHORITY TO REDETERMINE ELIGIBILITY IN DISABILITY CASES IF FRAUD IS INVOLVED, AND TO TERMINATE BENEFITS IF THERE IS INSUFFICIENT RELIABLE EVIDENCE OF DISABILITY.—

(1) IN GENERAL.—Section 1631(e) of the Social Security Act (42 U.S.C. 1383(e)) is amended by adding at the end the following:

"(6)(A) The Board shall immediately redetermine the eligibility of an individual for benefits under this title by reason of disability, disregarding any unreliable evidence of disability, if there is reason to believe that fraud was involved in the application of the individual for such benefits, unless a United States attorney, or equivalent State prosecutor, with jurisdiction over potential or actual related criminal cases, certifies, in writing, that there is a substantial risk that redetermining such eligibility would jeopardize the criminal prosecution of any person who is a subject of the investigation from which the information is derived.

"(B) If, after redetermining the eligibility of an individual for benefits under this title by reason of disability, the Board determines that there is insufficient reliable evidence of disability, the Board may terminate such eligibility."

(2) **EFFECTIVE DATE.**—The amendment made by paragraph (1) shall take effect on October 1, 1994, and shall apply to eligibility determinations made before, on, or after such date.

(e) **AVAILABILITY OF RECIPIENT IDENTIFYING INFORMATION FROM THE INSPECTOR GENERAL, SOCIAL SECURITY ADMINISTRATION.**—

(1) **IN GENERAL.**—Section 1631(e) of the Social Security Act (42 U.S.C. 1383(e)), as amended by subsection (d) of this section, is amended by adding at the end the following:

"(7) As soon as the Inspector General, Social Security Administration, has reason to believe that fraud was involved in the application of a recipient for benefits under this title, the Inspector General shall make available to the Board information identifying the recipient, unless a United States attorney, or equivalent State prosecutor, with jurisdiction over potential or actual related criminal cases, certifies, in writing, that there is a substantial risk that making the information so available or redetermining the eligibility of the recipient for such benefits would jeopardize the criminal prosecution of any person who is a subject of the investigation from which the information is derived."

(2) **EFFECTIVE DATE.**—The amendment made by paragraph (1) shall take effect on October 1, 1994.

(f) **AUTHORITY TO USE AVAILABLE PREAMMIGRATION IMMIGRANT AND REFUGEE MEDICAL INFORMATION.**—

(1) **IN GENERAL.**—Section 1631(e) of the Social Security Act (42 U.S.C. 1383(e)), as amended by the preceding provisions of this Act, is amended by adding at the end the following:

"(3) The Board shall request the Immigration and Naturalization Service and the Centers for Disease Control to provide the Board with whatever medical information either such entity has with respect to any alien who has applied for benefits under this title to the extent that the information is relevant to any determination relating to such eligibility."

(2) **EFFECTIVE DATE.**—The amendment made by paragraph (1) shall take effect on October 1, 1994.

(g) **ANNUAL REPORTS ON REVIEWS OF SSI CASES.**—The Board shall annually submit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate a report on the extent to which the Board has exercised its authority to review supplemental security income cases under title XVI of the Social Security Act, and the extent to which the cases reviewed were those that involved a high likelihood or probability of fraud.

**SEC. 232. DISABILITY REVIEW REQUIRED FOR SSI RECIPIENTS WHO ARE 18 YEARS OF AGE.**

(a) **IN GENERAL.**—Section 1614(a)(3)(G) of the Social Security Act (42 U.S.C. 1382c(a)(3)(G)) is amended—

(1) by inserting "(i)" after "(G)"; and  
(2) by adding after and below the end the following:

"(i)(I) During the 1-year period that begins on the date a recipient of benefits under this title by reason of disability attains 18 years of age, the applicable State agency or the Board (as may be appropriate) shall redetermine the eligibility of the recipient for such benefits by reason of disability, by applying the criteria used in determining eligibility for such benefits of applicants who have attained 18 years of age."

"(II) A review under subclause (I) of this clause shall be considered a substitute for a review required under clause (i)."

(b) **EFFECTIVE DATE.**—The amendments made by subsection (a) shall apply to individuals who attain 18 years of age in or after the 9th month after the month in which this Act is enacted.

**SEC. 233. CONTINUING DISABILITY REVIEWS.**

(a) **IN GENERAL.**—Section 1614(a)(3)(G) of such Act (42 U.S.C. 1382c(a)(3)(G)) is amended by inserting "221(i)," after "221(h)".

(b) **EFFECTIVE DATE.**—The amendment made by subsection (A) shall take effect on October 1, 1995.

**SEC. 234. TECHNICAL AND CLERICAL AMENDMENTS.**

(a) **AMENDMENTS TO TITLE II OF THE SOCIAL SECURITY ACT.**—

(1) Section 201(a) of the Social Security Act (42 U.S.C. 401(a)) is amended, in the matter following clause (4), by striking "and and" and inserting "and".

(2) Section 202(d)(8)(D)(ii) of such Act (42 U.S.C. 402(d)(8)(D)(ii)) is amended by adding a period at the end and by adjusting the left hand margination thereof so as to align with section 202(d)(8)(D)(i) of such Act.

(3) Section 202(q)(1)(A) of such Act (42 U.S.C. 402(q)(1)(A)) is amended by striking the dash at the end.

(4) Section 202(q)(9) of such Act (42 U.S.C. 402(q)(9)) is amended, in the matter preceding subparagraph (A), by striking "parargraph" and inserting "paragraph".

(5) Section 202(t)(4)(D) of such Act (42 U.S.C. 402(t)(4)(D)) is amended by inserting "if the" before "Secretary" the second and third places it appears.

(6) Clauses (i) and (ii) of section 203(f)(5)(C) of such Act (42 U.S.C. 403(f)(5)(C)) are amended by adjusting the left-hand margination thereof so as to align with clauses (i) and (ii) of section 203(f)(5)(B) of such Act.

(7) Paragraph (3)(A) and paragraph (3)(B) of section 205(b) of such Act (42 U.S.C. 405(b)) are amended by adjusting the left-hand margination thereof so as to align with the matter following section 205(b)(2)(C) of such Act.

(8) Section 205(c)(2)(B)(iii) of such Act (42 U.S.C. 405(c)(2)(B)(iii)) is amended by striking "non-public" and inserting "nonpublic".

(9) Section 205(c)(2)(C) of such Act (42 U.S.C. 405(c)(2)(C)) is amended—

(A) by striking the clause (vii) added by section 2201(c) of Public Law 101-624;

(B) by redesignating the clause (iii) added by section 2201(b)(3) of Public Law 101-624, clause (iv), clause (v), clause (vi), and the clause (vii) added by section 1735(b) of Public Law 101-624 as clause (iv), clause (v), clause (vi), clause (vii), and clause (viii), respectively;

(C) in clause (v) (as redesignated), by striking "subclause (I) of", and by striking "subclause (II) of clause (i)" and inserting "clause (ii)"; and

(D) in clause (viii)(IV) (as redesignated), by inserting "a social security account number or" before "a request for".

(10) The heading for section 205(j) of such Act (42 U.S.C. 405(j)) is amended to read as follows:

"Representative Payees".

(11) The heading for section 205(s) of such Act (42 U.S.C. 405(s)) is amended to read as follows:

"Notice Requirements".

(12) Section 208(c) of such Act (42 U.S.C. 408(c)) is amended by striking "subsection (g)" and inserting "subsection (a)(7)".

(13) Section 210(a)(5)(B)(i)(V) of such Act (42 U.S.C. 410(a)(5)(B)(i)(V)) is amended by striking "section 105(e)(2)" and inserting "section 104(e)(2)".

(14) Section 211(a) of such Act (42 U.S.C. 411(a)) is amended—

(A) in paragraph (13), by striking "and" at the end; and

(B) in paragraph (14), by striking the period and inserting "; and".

(15) Section 213(c) of such Act (42 U.S.C. 413(c)) is amended by striking "section" the first place it appears and inserting "sections".

(16) Section 215(a)(5)(B)(i) of such Act (42 U.S.C. 415(a)(5)(B)(i)) is amended by striking "subsection" the second place it appears and inserting "subsections".

(17) Section 215(f)(7) of such Act (42 U.S.C. 415(f)(7)) is amended by inserting a period after "1990".

(18) Subparagraph (F) of section 218(c)(6) of such Act (42 U.S.C. 418(c)(6)) is amended by adjusting the left-hand margination thereof so as to align with section 218(c)(6)(E) of such Act.

(19) Section 223(i) of such Act (42 U.S.C. 423(i)) is amended by adding at the beginning the following heading:

"Limitation on Payments to Prisoners".

(b) **RELATED AMENDMENTS.**—

(1) Section 603(b)(5)(A) of Public Law 101-649 (amending section 202(n)(1) of the Social Security Act) (104 Stat. 5085) is amended by inserting "under" before "paragraph (1)," and by striking "(17), or (18)" and inserting "(17), (18), or (19)", effective as if this paragraph were included in such section 603(b)(5)(A).

(2) Section 10208(b)(1) of Public Law 101-239 (amending section 230(b)(2)(A) of the Social Security Act) (103 Stat. 2477) is amended by striking "230(b)(2)(A)" and "430(b)(2)(A)" and inserting "230(b)(2)" and "430(b)(2)", respectively, effective as if this paragraph were included in such section 10208(b)(1).

(c) **CONFORMING, CLERICAL AMENDMENTS UPDATING, WITHOUT SUBSTANTIVE CHANGE, REFERENCES IN TITLE II OF THE SOCIAL SECURITY ACT TO THE INTERNAL REVENUE CODE.**—

(1)(A)(i) Section 201(g)(1) of such Act (42 U.S.C. 401(g)(1)) is amended—

(I) in subparagraph (A)(i), by striking "and subchapter E" and all that follows through "1954" and inserting "and chapters 2 and 21 of the Internal Revenue Code of 1986";

(II) in subparagraph (A)(ii), by striking "1954" and inserting "1986";

(III) in the matter in subparagraph (A) following clause (ii), by striking "subchapter E" and all that follows through "1954," and inserting "chapters 2 and 21 of the Internal Revenue Code of 1986," and by striking "1954 other" and inserting "1986 other"; and

(IV) in subparagraph (B), by striking "1954" each place it appears and inserting "1986".

(ii) The amendments made by clause (i) shall apply only with respect to periods beginning on or after the date of the enactment of this Act.

(B)(i) Section 201(g)(2) of such Act (42 U.S.C. 401(g)(2)) is amended by striking "section 3101(a)" and all that follows through "1950." and inserting "section 3101(a) of the Internal Revenue Code of 1986 which are subject to refund under section 6413(c) of such Code with respect to wages (as defined in section 3121 of such Code).", and by striking "wages reported" and all that follows through "1954," and inserting "wages reported to the Secretary of the Treasury or his delegate pursuant to subtitle F of such Code".

(ii) The amendments made by clause (i) shall apply only with respect to wages paid on or after January 1, 1995.

(C) Section 201(g)(4) of such Act (42 U.S.C. 401(g)(4)) is amended—

(i) by striking "The Board of Trustees shall prescribe before January 1, 1981, the method" and inserting "If at any time or times the Boards of Trustees of such Trust Funds deem such action advisable, they may modify the method prescribed by such Boards";

(ii) by striking "1954" and inserting "1986"; and

(iii) by striking the last sentence.

(2) Section 202(v) of such Act (42 U.S.C. 402(v)) is amended—

(A) in paragraph (1), by striking "1954" and inserting "1986"; and

(B) in paragraph (3)(A), by inserting "of the Internal Revenue Code of 1986" after "3127".

(3) Section 205(c)(5)(F)(i) of such Act (42 U.S.C. 405(c)(5)(F)(i)) is amended by inserting "or the Internal Revenue Code of 1986" after "1954".

(4)(A) Section 209(a)(4)(A) of such Act (42 U.S.C. 409(a)(4)(A)) is amended by inserting "or

the Internal Revenue Code of 1986" after "Internal Revenue Code of 1954".

(B) Section 209(a) of such Act (42 U.S.C. 409(a)) is amended—

(i) in subparagraphs (C) and (E) of paragraph (4),

(ii) in paragraph (5)(A),

(iii) in subparagraphs (A) and (B) of paragraph (14),

(iv) in paragraph (15),

(v) in paragraph (16), and

(vi) in paragraph (17),

by striking "1954" each place it appears and inserting "1986".

(C) Subsections (b), (f), (g), (i)(1), and (j) of section 209 of such Act (42 U.S.C. 409) are amended by striking "1954" each place it appears and inserting "1986".

(5) Section 211(a)(15) of such Act (42 U.S.C. 411(a)(15)) is amended by inserting "of the Internal Revenue Code of 1986" after "section 162(m)".

(6) Title II of such Act is further amended—

(A) in subsections (f)(5)(B)(ii) and (k) of section 203 (42 U.S.C. 403),

(B) in section 205(c)(1)(D)(i) (42 U.S.C. 405(c)(1)(D)(i)),

(C) in the matter in section 210(a) (42 U.S.C. 410(a)) preceding paragraph (1) and in paragraphs (8), (9), and (10) of section 210(a),

(D) in subsections (p)(4) and (q) of section 210 (42 U.S.C. 410),

(E) in the matter in section 211(a) (42 U.S.C. 411(a)) preceding paragraph (1) and in paragraphs (3), (4), (6), (10), (11), and (12) and clauses (iii) and (iv) of section 211(a),

(F) in the matter in section 211(c) (42 U.S.C. 411(c)) preceding paragraph (1), in paragraphs (3) and (6) of section 211(c), and in the matter following paragraph (6) of section 211(c),

(G) in subsections (d), (e), and (h)(1)(B) of section 211 (42 U.S.C. 411),

(H) in section 216(j) (42 U.S.C. 416(j)),

(I) in section 218(e)(3) (42 U.S.C. 418(e)(3)),

(J) in section 229(b) (42 U.S.C. 429(b)),

(K) in section 230(c) (42 U.S.C. 430(c)), and

(L) in section 232 (42 U.S.C. 432),

by striking "1954" each place it appears and inserting "1986".

(d) RULES OF CONSTRUCTION.—

(1) The preceding provisions of this section shall be construed only as technical and clerical corrections and as reflecting the original intent of the provisions amended thereby.

(2) Any reference in title II of the Social Security Act to the Internal Revenue Code of 1986 shall be construed to include a reference to the Internal Revenue Code of 1954 to the extent necessary to carry out the provisions of paragraph (1).

(e) UTILIZATION OF NATIONAL AVERAGE WAGE INDEX FOR WAGE-BASED ADJUSTMENTS.—

(1) DEFINITION OF NATIONAL AVERAGE WAGE INDEX.—Section 209(k) of the Social Security Act (42 U.S.C. 409(k)) is amended—

(A) by redesignating paragraph (2) as paragraph (3);

(B) in paragraph (3) (as redesignated), by striking "paragraph (1)" and inserting "this subsection"; and

(C) by striking paragraph (1) and inserting the following new paragraphs:

"(k)(1) For purposes of sections 203(f)(8)(B)(ii), 213(a)(2)(B), 215(a)(1)(B)(ii), 215(a)(1)(C)(ii), 215(a)(1)(D), 215(b)(3)(A)(ii), 215(i)(1)(E), 215(i)(2)(C)(ii), 224(f)(2)(B), and 230(b)(2) (and 230(b)(2) as in effect immediately prior to the enactment of the Social Security Amendments of 1977), the term 'national average wage index' for any particular calendar year means, subject to regulations of the Secretary under paragraph (2); the average of the total wages for such particular calendar year.

"(2) The Secretary shall prescribe regulations under which the national average wage index for any calendar year shall be computed—

"(A) on the basis of amounts reported to the Secretary of the Treasury or his delegate for such year.

"(B) by disregarding the limitation on wages specified in subsection (a)(1),

"(C) with respect to calendar years after 1990, by incorporating deferred compensation amounts and factoring in for such years the rate of change from year to year in such amounts, in a manner consistent with the requirements of section 10208 of the Omnibus Budget Reconciliation Act of 1989, and

"(D) with respect to calendar years before 1978, in a manner consistent with the manner in which the average of the total wages for each of such calendar years was determined as provided by applicable law as in effect for such years."

(2) CONFORMING AMENDMENTS.—

(A) Section 213(d)(2)(B) of such Act (42 U.S.C. 413(d)(2)(B)) is amended by striking "deemed average total wages" and inserting "national average wage index", and by striking "the average of the total wages" and all that follows and inserting "the national average wage index (as so defined) for 1976."

(B) Section 215(a)(1)(B)(ii) of such Act (42 U.S.C. 415(a)(1)(B)(ii)) is amended—

(i) in subclause (I), by striking "deemed average total wages" and inserting "national average wage index"; and

(ii) in subclause (II), by striking "the average of the total wages" and all that follows and inserting "the national average wage index (as so defined) for 1977."

(C) Section 215(a)(1)(C)(ii) of such Act (42 U.S.C. 415(a)(1)(C)(ii)) is amended by striking "deemed average total wages" and inserting "national average wage index".

(D) Section 215(a)(1)(D) of such Act (42 U.S.C. 415(a)(1)(D)) is amended—

(i) by striking "after 1978";

(ii) by striking "and the average of the total wages (as described in subparagraph (B)(ii)(I))" and inserting "and the national average wage index (as defined in section 209(k)(1))"; and

(iii) by striking the last sentence.

(E) Section 215(b)(3)(A)(ii) of such Act (42 U.S.C. 415(b)(3)(A)(ii)) is amended by striking "deemed average total wages" each place it appears and inserting "national average wage index".

(F) Section 215(i)(1) of such Act (42 U.S.C. 415(i)(1)) is amended—

(i) in subparagraph (E), by striking "SSA average wage index" and inserting "national average wage index (as defined in section 209(k)(1))"; and

(ii) by striking subparagraph (G) and redesignating subparagraph (H) as subparagraph (G).

(G) Section 215(i)(2)(C)(ii) of such Act (42 U.S.C. 415(i)(2)(C)(ii)) is amended to read as follows:

"(i) The Secretary shall determine and promulgate the OASDI fund ratio for the current calendar year on or before November 1 of the current calendar year, based upon the most recent data then available. The Secretary shall include a statement of the fund ratio and the national average wage index (as defined in section 209(k)(1)) and a statement of the effect such ratio and the level of such index may have upon benefit increases under this subsection in any notification made under clause (i) and any determination published under subparagraph (D)."

(H) Section 224(f)(2) of such Act (42 U.S.C. 424a(f)(2)) is amended—

(i) in subparagraph (A), by adding "and" at the end;

(ii) by striking subparagraph (C); and

(iii) by striking subparagraph (B) and inserting the following:

"(B) the ratio of (i) the national average wage index (as defined in section 209(k)(1)) for the calendar year before the year in which such re-determination is made to (ii) the national average wage index (as so defined) for the calendar year before the year in which the reduction was first computed (but not counting any reduction made in benefits for a previous period of disability)."

(f) TECHNICAL CORRECTIONS RELATED TO OASDI IN THE OMNIBUS BUDGET RECONCILIATION ACT OF 1990.—

(1) AMENDMENTS RELATED TO PROVISIONS IN SECTION 5103(b) RELATING TO DISABLED WIDOWS.—Section 223(f)(2) of the Social Security Act (42 U.S.C. 423(f)(2)) is amended—

(A) in subparagraph (A), by striking "(in a case to which clause (ii)(II) does not apply)"; and

(B) by striking subparagraph (B)(ii) and inserting the following:

"(ii) the individual is now able to engage in substantial gainful activity; or".

(2) AMENDMENTS RELATED TO PROVISIONS IN SECTION 5105(d) RELATING TO REPRESENTATIVE PAYEES.—

(A) TITLE II AMENDMENTS.—Section 5105(d)(1)(A) of the Omnibus Budget Reconciliation Act of 1990 (Public Law 101-508) is amended—

(i) by striking "Section 205(j)(5)" and inserting "Section 205(j)(6)"; and

(ii) by redesignating the paragraph (5) as amended thereby as paragraph (6).

(B) TITLE XVI AMENDMENTS.—Section 1631(a)(2) of the Social Security Act (42 U.S.C. 1383(a)(2)) is amended—

(i) by redesignating subparagraphs (E) and (F) as subparagraphs (F) and (G), respectively; and

(ii) by inserting after subparagraph (D) the following:

"(E) RESTITUTION.—In cases where the negligent failure of the Secretary to investigate or monitor a representative payee results in misuse of benefits by the representative payee, the Secretary shall make payment to the beneficiary or the beneficiary's representative payee of an amount equal to such misused benefits. The Secretary shall make a good faith effort to obtain restitution from the terminated representative payee."

(3) AMENDMENTS RELATED TO PROVISIONS IN SECTION 5106 RELATING TO COORDINATION OF RULES UNDER TITLES II AND XVI GOVERNING FEES FOR REPRESENTATIVES OF CLAIMANTS WITH ENTITLEMENTS UNDER BOTH TITLES.—

(A) CALCULATION OF FEE OF CLAIMANT'S REPRESENTATIVE BASED ON AMOUNT OF PAST-DUE SUPPLEMENTAL SECURITY INCOME BENEFITS AFTER APPLICATION OF WINDFALL OFFSET PROVISION.—Section 1631(d)(2)(A)(i) of the Social Security Act (as amended by section 5106(a)(2) of the Omnibus Budget Reconciliation Act of 1990) (42 U.S.C. 1383(d)(2)(A)(i)) is amended to read as follows:

"(i) by substituting, in subparagraphs (A)(ii)(I) and (C)(i), the phrase '(as determined before any applicable reduction under section 1631(g), and reduced by the amount of any reduction in benefits under this title or title II made pursuant to section 1127(a))' for the parenthetical phrase contained therein; and".

(B) CALCULATION OF PAST-DUE BENEFITS FOR PURPOSES OF DETERMINING ATTORNEY FEES IN JUDICIAL PROCEEDINGS.—

(i) IN GENERAL.—Section 206(b)(1) of such Act (42 U.S.C. 406(b)(1)) is amended—

(I) by inserting "(A)" after "(b)(1)"; and

(II) by adding at the end the following new subparagraph:

"(B) For purposes of this paragraph—

"(i) the term 'past-due benefits' excludes any benefits with respect to which payment has been continued pursuant to subsection (g) or (h) of section 223, and

"(ii) amounts of past-due benefits shall be taken into account to the extent provided under the rules applicable in cases before the Secretary."

(ii) PROTECTION FROM OFFSETTING SSI BENEFITS.—The last sentence of section 1127(a) of such Act (as added by section 5106(b) of the Omnibus Budget Reconciliation Act of 1990) (42 U.S.C. 1320a-6(a)) is amended by striking "section 206(a)(4)" and inserting "subsection (a)(4) or (b) of section 206".

(4) APPLICATION OF SINGLE DOLLAR AMOUNT CEILING TO CONCURRENT CLAIMS UNDER TITLES II AND XVI.—

(A) IN GENERAL.—Section 206(a)(2) of such Act (as amended by section 5106(a)(1) of the Omnibus Budget Reconciliation Act of 1990) (42 U.S.C. 406(a)(2)) is amended—

(i) by redesignating subparagraph (C) as subparagraph (D); and

(ii) by inserting after subparagraph (B) the following new subparagraph:

“(C) In any case involving—

“(i) an agreement described in subparagraph (A) with any person relating to both a claim of entitlement to past-due benefits under this title and a claim of entitlement to past-due benefits under title XVI, and

“(ii) a favorable determination made by the Secretary with respect to both such claims,

the Secretary may approve such agreement only if the total fee or fees specified in such agreement does not exceed, in the aggregate, the dollar amount in effect under subparagraph (A)(ii)(II).”.

(B) CONFORMING AMENDMENT.—Section 206(a)(3)(A) of such Act (as amended by section 5106(a)(1) of the Omnibus Budget Reconciliation Act of 1990) (42 U.S.C. 406(a)(3)(A)) is amended by striking “paragraph (2)(C)” and inserting “paragraph (2)(D)”.

(5) EFFECTIVE DATE.—Each amendment made by this section shall take effect as if included in the provisions of the Omnibus Budget Reconciliation Act of 1990 to which such amendment relates.

(g) ELIMINATION OF ROUNDING DISTORTION IN THE CALCULATION OF THE OLD-AGE, SURVIVORS, AND DISABILITY INSURANCE CONTRIBUTION AND BENEFIT BASE AND THE EARNINGS TEST EXEMPT AMOUNTS.—

(1) ADJUSTMENT OF OASDI CONTRIBUTION AND BENEFIT BASE.—

(A) IN GENERAL.—Section 230(b) of the Social Security Act (42 U.S.C. 430(b)) is amended by striking paragraphs (1) and (2) and inserting the following:

“(1) \$60,600, and

“(2) the ratio of (A) the national average wage index (as defined in section 209(k)(1)) for the calendar year before the calendar year in which the determination under subsection (a) is made to (B) the national average wage index (as so defined) for 1992.”.

(B) CONFORMING AMENDMENT RELATING TO APPLICABLE PRIOR LAW.—Section 230(d) of such Act (42 U.S.C. 430(d)) is amended by striking “(except that” and all that follows through the end and inserting “(except that, for purposes of subsection (b) of such section 230 as so in effect, the reference to the contribution and benefit base in paragraph (1) of such subsection (b) shall be deemed a reference to an amount equal to \$45,000, each reference in paragraph (2) of such subsection (b) to the average of the wages of all employees as reported to the Secretary of the Treasury shall be deemed a reference to the national average wage index (as defined in section 209(k)(1)), the reference to a preceding calendar year in paragraph (2)(A) of such subsection (b) shall be deemed a reference to the calendar year before the calendar year in which the determination under subsection (a) of such section 230 is made, and the reference to a calendar year in paragraph (2)(B) of such subsection (b) shall be deemed a reference to 1992).”.

(C) ADJUSTMENT OF CONTRIBUTION AND BENEFIT BASE APPLICABLE IN DETERMINING YEARS OF COVERAGE FOR PURPOSES OF SPECIAL MINIMUM PRIMARY INSURANCE AMOUNT.—Section 215(a)(1)(C)(ii) of such Act is amended by striking “(except that” and all that follows through the end and inserting “(except that, for purposes of subsection (b) of such section 230 as so in effect, the reference to the contribution and benefit base in paragraph (1) of such subsection (b) shall be deemed a reference to an amount

equal to \$45,000, each reference in paragraph (2) of such subsection (b) to the average of the wages of all employees as reported to the Secretary of the Treasury shall be deemed a reference to the national average wage index (as defined in section 209(k)(1)), the reference to a preceding calendar year in paragraph (2)(A) of such subsection (b) shall be deemed a reference to the calendar year before the calendar year in which the determination under subsection (a) of such section 230 is made, and the reference to a calendar year in paragraph (2)(B) of such subsection (b) shall be deemed a reference to 1992).”.

(2) ADJUSTMENT OF EARNINGS TEST EXEMPT AMOUNT.—Section 203(f)(8)(B)(ii) of the Social Security Act (42 U.S.C. 403(f)(8)(B)(ii)) is amended to read as follows:

“(ii) the product of the corresponding exempt amount which is in effect with respect to months in the taxable year ending after 1993 and before 1995, and the ratio of—

“(1) the national average wage index (as defined in section 209(k)(1)) for the calendar year before the calendar year in which the determination under subparagraph (A) is made, to

“(II) the national average wage index (as so defined) for 1992,

with such product, if not a multiple of \$10, being rounded to the next higher multiple of \$10 where such product is a multiple of \$5 but not of \$10 and to the nearest multiple of \$10 in any other case.”.

(3) EFFECTIVE DATES.—

(A) The amendments made by subsection (a) shall be effective with respect to the determination of the contribution and benefit base for years after 1994.

(B) The amendment made by subsection (b) shall be effective with respect to the determination of the exempt amounts applicable to any taxable year ending after 1994.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Illinois [Mr. ROSTENKOWSKI] will be recognized for 20 minutes, and the gentleman from Texas [Mr. ARCHER] will be recognized for 20 minutes.

The Chair recognizes the gentleman from Illinois [Mr. ROSTENKOWSKI].

Mr. ROSTENKOWSKI. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, the Committee on Ways and Means brings before the House today H.R. 4277, a bill making the Social Security Administration an independent agency and making other needed improvements in the Social Security and SSI programs.

First, the bill creates an independent Social Security Administration. This legislation has been a long time in coming. In the House, we have acted on this measure three times in the past. Recently, the Senate has also acted, approving an independent agency bill just 2 months ago.

This bill takes an important step toward restoring confidence in an agency which was decimated during the late 1980's. During the two previous administrations, the agency was starved of resources, and its staff was cut by over 20 percent. As a result of these actions, disability applications piled up and the quality of service to the public declined.

The Clinton administration has done an excellent job working to return the agency to world class service—but it has been an uphill battle. More remains to be done.

As an independent agency, SSA can focus on the goal of improving service; insulate itself from the political pressures under which it operated in the 1980's; and return to the stature it enjoyed in the past.

H.R. 4277 also reforms the payments of both Social Security and SSI disability benefits to drug addicts and alcoholics. The bill would place strict limitations on benefits to such individuals and would establish safeguards to ensure that benefits, when paid, are not used to support an addiction.

The legislation also would require that individuals participate in a drug treatment program as a condition of receiving benefits. Progressive sanctions—in the form of lost benefits—would be applied to those who do not comply. Moreover, a total 3-year limit would be placed on benefits to drug addicts and alcoholics.

The bill also addresses fraud and abuse issues in the SSI program by expanding the authority of SSA to prevent, detect, and terminate fraudulent claims for SSI benefits. As a method of prevention, SSA would be required to certify individuals who serve as third-party translators.

In addition, persons found guilty of committing fraud would be subject to civil money penalties and criminal felony sanctions. The legislation would also SSA to review all disability cases involving fraud, using identification information from the inspector general and immigrant medical information from the immigration and Naturalization Service.

Finally, the legislation includes a number of other improvements in the Social Security program: it increases the FICA exemption for election workers and makes permanent the transfer of certain revenues to the railroad retirement account.

Mr. Speaker, this legislation includes important changes which will increase public confidence in the Social Security and SSI programs. Moreover, it will reduce the unified deficit by \$2.3 billion over the next 5 years. I urge my colleagues to give it their support.

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Mr. Speaker. I reserve the balance of my time.

Mr. ARCHER. Mr. Speaker, I yield myself such time as I may consume.

(Mr. ARCHER asked and was given permission to revise and extend his remarks.)

Mr. ARCHER. Mr. Speaker, I sincerely hope that the action we are about to set into motion on this bill at long last results in final passage of legislation to make Social Security an independent agency. In my view, this legislation is long, long overdue.

Mr. Speaker, shoring up the Social Security System, has been one of my chief legislative priorities since I was elected to Congress. That is the reason I chose to become the ranking Republican on the Social Security Subcommittee when it was first created.

It is also the reason why I sponsored one of the first House bills creating an independent Social Security agency with my colleague from Austin, Mr. PICKLE, who served as the subcommittee's first chairman.

That bill was one of the three to have overwhelmingly been passed in the House over the last decade. As sometimes happens around here, however, the House and Senate were unable to get together on a final product.

This time, I strongly hope we in fact see the issue finally resolved. First, because freeing Social Security from the HHS bureaucracy is critical to its survival as a vital public service agency.

Making Social Security independent is not a panacea, but I believe that freeing Social Security from the layers of bureaucracy imposed upon it by its current structure within HHS will go a long way in making it less political and both more responsive and more accountable.

I believe that independence from HHS simply will allow Social Security to manage more of its own resources, and with better results.

Mr. Speaker, the 1983 Social Security Commission, on which I served, recommended a study to make Social Security an independent agency. That recommendation was included in the 1983 Social Security Amendments.

The study itself, which was headed up by former General Accounting Office Comptroller General Elmer Staats, recommended that an independent Social Security Administration be run by a single administrator, backed by an advisory board.

While I strongly support this bill, I would like to note that I would prefer the form of administrative leadership specified in the bill of the gentleman from Kentucky [Mr. BUNNING], the ranking Republican on the Social Security Subcommittee, whose efforts on this issue I commend. His bill would establish the same form of leadership as was endorsed by the experts on the Staats panel.

Mr. Speaker, the bill contains other provisions that are important to average Americans and that are also long overdue. Although I would have liked stronger provisions dealing with payments to drug addicts and alcoholics, I am confident that this is just the beginning, and I look forward to working with the leadership of the subcommittees and committee to take further action.

The laxness of the current program is an affront to hard-working American taxpayers and must be corrected.

Mr. Speaker, I join Chairman ROSTENKOWSKI, Subcommittee Chairman JACOBS and our Republican leader on Social Security, the gentleman from Kentucky, Mr. BUNNING, in strongly supporting this bill.

Mr. Speaker, I yield the balance of my time to the gentleman from Kentucky [Mr. BUNNING], and I ask unanimous consent that he be permitted to yield time to other Members.

The SPEAKER pro tempore (Mr. MAZZOLI). Is there objection to the request of the gentleman from Texas?

There was no objection.

The SPEAKER pro tempore. The gentleman from Kentucky [Mr. BUNNING] will control the remainder of the time for the minority.

Mr. ROSTENKOWSKI. Mr. Speaker, I make the same unanimous-consent request that the gentleman from Texas [Mr. ARCHER] made on behalf of the gentleman from Indiana [Mr. JACOBS] the chairman of the Subcommittee on Social Security.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Illinois?

There was no objection.

The SPEAKER pro tempore. The gentleman from Indiana [Mr. JACOBS] will control the balance of the time on behalf of the majority.

Mr. JACOBS. Mr. Speaker, I thank the chairman of the Committee on Ways and Means, and I yield myself such time as I may consume.

Naming Members of Congress as receiving credit on legislation gets run into the ground, but I am going to do it now. This is the first time I have ever done it, but this is a special occasion.

This proposal has been before the Congress for more than a decade. It makes all the sense in the world. In essence, to put it in plain English, it allows the Social Security system to mind its own business without meddling for any reason, other than to perform its mission, into the affairs of anybody else.

The gentleman from Texas [Mr. PICKLE] and the gentleman from Texas [Mr. ARCHER] deserve credit. As a Hoosier, I hate to concentrate all the praise in that direction, but that is the way it came out. Both Mr. PICKLE and Mr. ARCHER have labored long and hard in this vineyard. Chairman ROSTENKOWSKI has been supportive at every turn in the past.

The gentleman from Kentucky [Mr. BUNNING] and the gentleman from New York [Mr. MOYNIHAN], chairman of the Senate Finance Committee, have worked unstintingly toward this end. And I might take this occasion—in fact, I think I will—to say that working with the gentleman from Kentucky [Mr. BUNNING] has been a real joy, particularly since we have managed to have the honor really of steering it into its final harbor.

I would have to say that in terms of the Record and for the sake of history we have had a series of Presidents who did not like this idea, and now we have a President who has endorsed the idea. So on behalf of everybody who believes it makes common sense, I express my gratitude to the President as well.

Mr. Speaker, I reserve the balance of my time.

Mr. BUNNING. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, the bill we are considering right now, H.R. 4277, is, without any question, the most substantial

piece of Social Security legislation I have worked on since I became ranking Republican member of the Social Security Subcommittee in 1990.

This bill does quite a few things, but the heart and soul of this bill is independent agency status for the Social Security Administration. It is long overdue.

As my colleagues know, this body has approved independent agency legislation three times in the past. But this time is different because the Senate has approved similar legislation this year. And we are finally going to make independent agency status for the Social Security Administration a reality.

Before I comment further on the merits of the bill before us, I would also like to acknowledge the efforts of several of my colleagues, whose persistence and hard work on this issue are finally paying off.

First, the ranking Republican on the Ways and Means Committee, the gentleman from Texas [Mr. ARCHER], who served as the first ranking Republican on the Social Security Subcommittee, has been an unflagging supporter of making Social Security independent for over a decade.

The chairman of the Ways and Means Committee, Mr. ROSTENKOWSKI, is to be commended for his leadership in bringing this legislation to the floor.

The gentleman from Texas [Mr. PICKLE] deserves a great deal of credit for his early efforts to bring this important change about as the first chairman of the Social Security Subcommittee.

And finally, Mr. JACOBS of Indiana, the chairman of the Social Security Subcommittee with whom it has been my distinct pleasure to work closely since 1990, has done an outstanding job bringing this bill together.

I appreciate their leadership and work on this issue.

Mr. Speaker, I have been convinced for some time that if Social Security is ever to operate efficiently, and give taxpaying Americans the service they deserve, it must be made independent of the Department of Health and Human Services.

Social Security touches the life of virtually every American citizen. It deserves more than being a sideshow in the basement of a huge bureaucracy like the Department of Health and Human Services.

In my opinion, making Social Security an independent agency would do more than anything else we could do to make Social Security more responsive and more efficient. Independence will also do a great deal to insulate the Social Security Program from political pressures and budgetary games.

If there were ever a question in my mind about the need for an independent agency, it would have been answered very forcefully by the recent developments regarding the decision of HHS appointees to use Social Security trust funds to pay employee bonuses

instead of to process backlogged disability claims.

That outrageous incident when one high-level official received a \$9,200 bonus after being with the agency less than 3 months, is proof enough for me that the folks who run Health and Human Services are not sufficiently sensitive to the special, near-sacred status of the Social Security trust funds.

Independent status will give us a chance to improve oversight and it will clarify and strengthen the lines of responsibility within the agency so that outrages like these will not be repeated.

While I strongly support making social Security independent of the Department of Health and Human Services, I would have preferred the form of administrative leadership structure specified in the bill I introduced in April of last year—a single Administrator supported by a seven-member part-time board instead of a three-member board as outlined in this bill.

However, I am confident that this matter of organizational structure will be thoroughly reviewed and reconsidered in conference and that a workable solution will emerge.

In any event, independent agency status for the Social Security Administration will do more to strengthen and protect the Social Security Program than anything else we could possibly do.

As I mentioned earlier, this bill contains quite a few other provisions. I will not mention them all. But I would like to comment on one other significant portion of the bill, the provisions which tighten up payment of benefits to drug addicts and alcoholics.

As it stands, many recipients of Social Security disability benefits are using their benefits to finance ongoing addictions. This is intolerable.

The purpose of Social Security disability is to provide financial assistance to the disabled until they can recover from that disability and return to productive lives. It is very difficult for anyone to recover from anything, if they carry the additional burden of drug or alcohol addiction.

We cannot allow this to continue. It is not fair to the taxpayers. It is not fair to the others who depend on the SSDI Program. And it is not even fair to the disabled addicts and alcoholics themselves.

This bill does require better monitoring of benefits to substance abusers, it does mandate participation in treatment programs, and it does terminate benefits to addicts after 36 months.

These are very positive and much needed improvements. I think we could and should do even more—and I hope that we will return to this issue in the near future—but this bill is a very good start at addressing this very serious problem.

This bill is not and should not be controversial. As has already been mentioned, the House has overwhelm-

ingly passed legislation to make Social Security an independent agency three times in the past.

The provisions tightening up on benefits to addicts and alcoholics are pure common sense.

And the other provisions in this bill should all help improve the efficiency, the fairness, and the responsiveness of the Social Security Program.

Overall, it is a very good bill—a long-overdue bill—and it deserves the support of every Member of this body today.

I strongly urge my colleagues to vote for this landmark legislation.

Mr. Speaker, I reserve the balance of my time.

□ 1340

Mr. JACOBS. Mr. Speaker, we should also give a great deal of credit to our friend and colleague, the gentleman from Wisconsin [Mr. KLECZKA], who offered the key amendment on drug addiction and alcoholic addiction in the Committee on Ways and Means, a measure that was passed in no small measure because of the gentleman's unstinting work on the problem.

Mr. Speaker, I yield 2 minutes to the first chairman of the Subcommittee on Social Security, the gentleman from Texas [Mr. PICKLE].

(Mr. PICKLE asked and was given permission to revise and extend his remarks.)

Mr. PICKLE. Mr. Speaker, I thank the chairman for yielding.

Mr. Speaker, I rise today in support of H.R. 4277, the Social Security Administrative Reform Act of 1994. As I would hope all Members are aware, this legislation would establish the Social Security Administration as an independent agency, thereby helping to insulate this vital program from partisan political pressures. The House has overwhelmingly voted in favor of this provision in the past, and, earlier this year, the Senate, under the able leadership of Senator MOYNIHAN, recognized the merits of this approach.

In addition, this bill contains several important provisions which are the result of investigations by the Subcommittee on Oversight, including: Preventing fraud by middlemen in obtaining benefits through the Social Security and SSI disability insurance programs; requiring periodic continuing disability reviews for people receiving benefits under the SSI Disability Insurance Program—an amendment by Mr. HERGER; and prohibiting the misuse of symbols, emblems, or names related to the Social Security Administration, the Health Care Financing Administration, and the Treasury Department.

Each of these reforms will protect American taxpayers from currently widespread abuse in these programs which are so important to the general public welfare. They will prevent the payments of hundreds of millions of dollars of benefits to those who are not entitled to benefits. In addition, they

will preserve public confidence in the ability of the Federal Government to properly administer these programs.

I am pleased to note that these reforms are the result of the bipartisan efforts of the Members of the Committee. I would particularly note the leadership of Chairman ANDY JACOBS and HAROLD FORD who have worked closely on these issues with AMO HOUGHTON, JIM BUNNING, RICK SANTORUM, and WALLY HERGER. I strongly urge that Members of both sides of the aisle come together in support of this important package of reforms.

Mr. BUNNING. Mr. Speaker, I yield 2 minutes to the gentleman from Wisconsin [Mr. ROTH].

Mr. ROTH. Mr. Speaker, I thank my good friend from Kentucky for yielding.

Mr. Speaker, I support today's bill to reform our Social Security System. Under this bill, Social Security will become a separate agency, walled off from political mischief, to protect the hard-earned benefits of Social Security recipients. We will also impose some tough restrictions on drug addicts and alcoholics who abuse their benefits.

Today's bill, while it does not go as far as I would like it to, it will at least go in the right direction. I urge the Members of Congress to pass these reforms to protect our Social Security recipients' benefits and to guarantee Americans a secure retirement.

Mr. Speaker, as chairman of the House Republican Social Security Task Force, I support this Social Security Administrative Reform Act. Social Security is a trust between the American people and their Government. In recent years, that trust has eroded.

First, senior citizens are justifiably upset that political and budget battles have put their hard-earned Social Security benefits many times in jeopardy. Why, just last year the Clinton administration forced through this Congress a \$26.5 billion Social Security tax on Social Security recipients.

The American people are outraged that drug addicts and alcoholics are spending their supplemental security income and Social Security disability insurance benefits on drugs and alcohol.

□ 1350

While the time for solutions is long overdue, today's House action will take us at least a step in the right direction. Today's bill will make Social Security an independent agency to protect Americans' retirement funds from political and budget battles. Every Social Security beneficiary, both current and future, must be assured that his and her benefits will be secure and that the program will be administered fairly and soundly.

By walling off Social Security as an independent agency, Congress will help to assure the American people that Social Security funds will be used for Social Security purposes only.

Today's bill also will tighten the rules for drug addicts and alcoholics who receive these benefits. As I testified before the subcommittee back in February, the American people are outraged that our Social Security has degenerated into a cash cow for addicts. This goes in the right direction in making those corrections.

Mr. JACOBS. Mr. Speaker, I yield 2 minutes to our hard-working colleague, the gentlewoman from Connecticut [Mrs. KENNELLY].

(Mrs. KENNELLY asked and was given permission to revise and extend her remarks.)

Mrs. KENNELLY. Mr. Speaker, in a world of few guarantees, one should stand out as inviolate—the promise of Social Security benefits.

We are considering a bill today that will help us make good on this promise of future security—a bill to make the Social Security Administration an independent agency.

This bill will put Social Security Administration above the fray. It will help ensure that policy is made with regard only to beneficiaries. It will help us keep our promises and our guarantees, and it will help the men and women who depend on these benefits.

Every time I am at home, I hear from seniors who are concerned about their benefits, who are worried that changes in Washington may affect them unnecessarily. This bill will help ensure that their benefits will be protected and will be there when they need them.

Mr. Speaker, I urge my colleagues to pass this bill. It is long overdue.

Mr. BUNNING. Mr. Speaker, I yield 2 minutes to the gentleman from Alabama [Mr. BACHUS].

(Mr. BACHUS of Alabama asked and was given permission to revise and extend his remarks.)

Mr. BACHUS of Alabama. Mr. Speaker, I rise today in full support of H.R. 4277. I am cosponsor of that legislation, and I want to commend the gentleman from Indiana [Mr. JACOBS], the gentleman from Kentucky [Mr. BUNNING], the gentleman from Illinois [Mr. ROSENKOWSKI], and the gentleman from Texas [Mr. ARCHER], and the gentleman from Texas [Mr. PICKLE] for their fine work.

We must protect our Social Security system from the political spending practices and gimmickry that we have seen in this Congress and from this administration. This protection is all the more mandatory in these days of \$300 billion deficits. By making Social Security an independent agency this legislation will help insulate our Social Security funds from such mischief.

Americans deserve a return on their investment, an investment they believe they make when they contribute to Social Security out of every paycheck. Making Social Security an independent agency is an important step in assuring that they get that return. And finally, this legislation will go a great distance in helping ensure that Social Security

is there for our seniors and every working American who invested in the system.

Mr. Speaker, I have stood on this floor on several occasions to warn of the impending insolvency of the Social Security Disability Trust Fund. Today the disability system is already in serious financial trouble. Unless we in Congress act now, the disability fund will be totally bankrupt by 1995. Last year alone, the Disability Trust Fund lost over \$3 billion, and is expected to show a deficit of over \$118 billion by the year 2002 unless this Congress takes action. The Clinton administration has requested that \$16 billion be diverted from the Old Age and Survivors Insurance Trust Fund to shore up the Disability Trust Fund. Mr. Speaker, this is no solution.

Instead, we must have a top to bottom reform of the Social Security disability system. I see this legislation as a first step in that process. I commend the gentleman from Indiana [Mr. JACOBS] for offering it.

I am also very pleased that my amendment requiring the Department of Health and Human Services to investigate the causes of the impending insolvency of the Disability Trust Fund, and make recommendations on how to correct them, has been included in this bill. I thank the gentleman from Texas [Mr. ARCHER] for offering the amendment in committee on my behalf.

The study, now required by this legislation, is to be completed by December 31. It will identify problems and offer solutions to make the Disability Trust Fund sound and solvent. We can not continue to throw money at this problem, but instead must use this study as a road map to make additional changes which will be necessary if we are to save the Disability Trust Fund.

There is no need for us to reach a crisis atmosphere before we act. There is every need for us to avoid a last-ditch effort in bailing out the Social Security System. I urge you, pass this important legislation now.

Mr. JACOBS. Mr. Speaker, I yield 3 minutes to the gentleman from Wisconsin [Mr. KLECZKA], a member on the committee who has worked the hardest on this addiction problem.

(Mr. KLECZKA asked and was given permission to revise and extend his remarks.)

Mr. KLECZKA. Mr. Speaker, I rise in support of H.R. 4277 and urge my colleagues to do the same. I am particularly pleased to see that this bill addresses the Supplemental Security Income [SSI] Program, which is in dire need of reform.

In recent months, SSI has been the subject of widespread public outrage. Reports abound of alcoholics and drug addicts using taxpayer money to finance their habits and of parents encouraging children to misbehave in school so they can qualify for benefits.

Clearly, the system is not working and H.R. 4277 takes a much-needed step

toward fixing it. Under current law, substance abusers whose addictions are serious enough to qualify as disabling can receive SSI if they are low income. These recipients are required to undergo treatment and receive benefits through a representative payee. However, a General Accounting Office study shows that the Social Security Administration [SSA], which runs the program, is not adequately tracking these individuals. It can confirm that only 9 percent of these substance abusers are in treatment. And, a full 84 percent are lost in the system.

Moreover, a recent Department of Health and Human Services Office of Inspector General study finds that few SSI recipients leave the program because of successful treatment. This study, which looked at 196 drug addicts and alcoholics, found only one case where a recipient left the rolls due to successful rehabilitation. In fact, the most common reason for termination of benefits is death. These statistics show a drastic need for change.

We must balance the need to assist substance abusers who genuinely want to help themselves with our responsibility to protect valuable taxpayer dollars from misuse. By providing addicts an opportunity to rehabilitate, the bill provides such a balance. Included in the bill is a provision I offered, in conjunction with Mr. BREWSTER of Oklahoma, which sets a lifetime limitation of 36 months on the amount of time a substance abuser can receive disability benefits. This provision sends a clear message that Federal assistance cannot last forever. And, it will save taxpayers approximately \$940 million over 5 years in the process of strengthening the program.

When the bill is signed into law, drug addicts and alcoholics will find it far more difficult to abuse the system. They will not be permitted to use fellow addicts and bartenders as representative payees, or safekeepers of their Federal checks. Drug addicts will also find that they must remain in treatment and pass drug tests if they are to remain on the program. If they fail to comply with the treatment requirement, they will be suspended from the program until they demonstrate compliance. Each successive time they are suspended, they will have to demonstrate their compliance for a progressively longer period.

Another provision contained in the bill will look for ways to reduce fraud and abuse. It calls for a comprehensive study on the possibility of delivering benefits through the use of modern technology, such as debit cards, computer systems, and vouchers.

H.R. 4277 also calls for an examination of SSI benefit payments to children. A Childhood Disability Commission is established to examine the program; specifically, to consider whether the current system is the appropriate means of offering our assistance. The question is not whether we should pro-

vide benefits to disabled children, but what is the best way of doing so?

This bill also contains a provision I authored which mandates reviews of continuing disability for child recipients as they near adulthood. These reviews, rarely done now, will use the same eligibility criteria applied to adults, which evaluates whether the recipient is capable of earning substantial income.

This legislation is a strong step toward a new and improved SSI. While the intention of this program is noble in theory, it is failing miserably in practice. I am hopeful these provisions will protect valuable taxpayer dollars, while helping recipients become productive members of our society.

□ 1400

The SPEAKER pro tempore (Mr. MAZZOLI). The gentleman from Kentucky [Mr. BUNNING] has 4 minutes remaining, and the gentleman from Indiana [Mr. JACOBS] has 7 minutes.

Mr. BUNNING. Mr. Speaker, I yield 2 minutes to the gentleman from Florida [Mr. GOSS].

(Mr. GOSS asked and was given permission to revise and extend his remarks.)

Mr. GOSS. Mr. Speaker, I thank my friend and distinguished colleague, the gentleman from the Commonwealth of Kentucky [Mr. BUNNING] for yielding me the time. I congratulate him and the gentleman from Indiana [Mr. JACOBS] for bringing this legislation forward.

Mr. Speaker, I am from Florida, and when we say the words "Social Security" in my district in Florida, we get a lot of attention immediately, because we have an awful lot of the Nation's seniors who have found the quality of life to be terrific, and are living in Florida, as we all know, and it is the place of choice for our retirees.

Ironically, as we bring this bill up today, today's Washington Post reports that nearly a third of all Americans do not think Social Security will survive to pay them benefits. In other words, what they are saying is that they are going go outlive the Social Security system. Many of these or most of these, of course, are our younger workers. They feel they are just shoveling their hard-earned dollars into a bottomless pit.

Today, with H.R. 4277, we have a chance to implement one commonsense Social Security amendment to help restore a level of confidence in the system. We have all seen the reports of the abuses in the SSI and SSDI programs—how drug-pushers and bartenders are cashing Government-support checks to fund the addictions of beneficiaries.

"60 Minutes" did a piece a couple of weeks ago, as everybody knows, everybody in Congress knows that, I am sure, because if it is like my district, the phones keep ringing saying, "Why in the world do you let things like that

happen? Does that really happen? Why don't you fix it?"

Today's bill in fact will crack down on this type of fraud. It will put firm limits on benefits to substance abusers. Seniors in my district who have seen their taxes go up this year and seen their Medicare get cut, and are seeing predictions of more of those cuts as we talk about health care reform, and are penalized for returning to work under the earnings-limitation test, need some good news. They are sick of the abuses they have been subjected to, and this is some good news for them.

Again, I think this is overdue good news. This should have been fixed a long time ago. At a time when the long-term solvency of the system is in doubt and we have just gotten new reports on that, showing that we have a larger problem than we had thought we did, taxpayers do not want to hear any more rhetoric about sacrifice. They want action. They want constructive change. They want to stop waste and they want to stop nonsense.

Today we get a start at doing all of those things. I urge support of this and congratulate the authors.

Mr. BUNNING. Mr. Speaker, I yield 1 minute to the gentleman from California [Mr. HERGER].

Mr. HERGER. Mr. Speaker, I rise in strong support of this legislation, which makes vitally needed reforms in the SSI disability and disability insurance programs.

For too long we have allowed our disability programs to endanger the lives of drug addicts and alcoholics by simply providing them cash to feed their habits.

Additionally, we have not taken steps to ensure that representative payees are responsible parties like treatment centers or Government agencies. As a result, one Denver liquor store owner was collecting \$140,000 annually to run a tab for 40 alcoholics on our disability rolls.

This legislation make vitally needed reforms to ensure that only responsible parties are named as representative payees for drug addicts or alcoholics. It also will end the practice of making huge lump sum payments to addicts. Finally, it imposes a lifetime limit of 36 months for disability benefits resulting from substance abuse. Treatment providers have told me this is critical to ensuring that addicts have an incentive for beating their habit and sticking with their rehabilitation programs.

Mr. Speaker, I urge the immediate adoption of this legislation.

Mr. JACOBS. Mr. Speaker, I yield 2 minutes to my eloquent colleague, the sheriff, the gentleman from Ohio [Mr. TRAFICANT].

(Mr. TRAFICANT asked and was given permission to revise and extend his remarks.)

Mr. TRAFICANT. Mr. Speaker, I support this bill. I believe its passage is critical for the following reason: A recent General Accounting Office investigation, IRS, found something that

really startled me. It said that they could not tell where the revenue came from. All the money was in one big pot, Social Security taxes and general income taxes.

Furthermore, they said they were astounded by that, and the General Accounting Office said the Internal Revenue Service system of bookkeeping and recordkeeping was "sloppy, sloppy."

I have had a lot of dealings with the IRS, Mr. Speaker, and the IRS is anything but sloppy. Let me give my little two cents' worth here. I do not believe what the IRS is telling us about the Social Security trust fund. Mr. Speaker, I think those moneys are commingled so they would, in fact, chase Congress on a wild goose chase.

I believe what the gentleman from Florida [Mr. GOSS] said is exactly correct. I would doubt if our grandchildren will see Social Security. I could be wrong. I believe the money coming in one door in Social Security is going out the other right now, and there is a wastebasket all filled up with IOU's. I want to know. In fact, I have a letter in there, and if the Committee on Ways and Means would do this Nation a favor, they would want to know if the social Security trust fund is what they say it is.

I think we are being ripped off big-time. I think there is a wastebasket all filled up with IOU's. The Members will not lose it, their kids will not lose it, but I think our grandchildren will never see Social Security. I want to know. Show me.

Mr. BUNNING. Mr. Speaker, to close the debate on our side, I yield 1 minute to the gentleman from New York [Mr. HOUGHTON] a member of the Subcommittee on Social Security of the Committee on Ways and Means.

(Mr. HOUGHTON asked and was given permission to revise and extend his remarks.)

Mr. HOUGHTON. Mr. Speaker, I thank the gentleman for yielding time to me.

Mr. Speaker, I think 4277, this bill, makes a lot of sense. I think it is going to pass and it is right. I say so for two reasons. First of all, it is entirely appropriate that this be a separate agency. Its time has come. There are a lot of questions in our own mind about the use of Social Security funds. I think this will tighten up the management, it will do exactly what we want it to do, everybody, not just us but everybody in the country.

Another thing, it gets at the so-called corruption and the middleman fraud scheme that we have been dealing with that the gentleman from Kentucky [Mr. BUNNING] mentioned on the Committee on Ways and Means. It is really not right to have people coming to this country, as we all did at one point and another, and be taken over by a slick middleman, and then bilk the system of thousands of dollars for him personally, take a cut out of this, and say it is right for Social Security.

It is not right. I believe this bill goes a long way to correct that.

From the administration's standpoint, the monetary standpoint, the management of fraud, I think it is the right thing to do. I urge my colleagues to support it.

Mr. POMEROY. Mr. Speaker, I am pleased to support legislation making the Social Security Administration an independent agency.

Social Security is an important trust between Americans and their Government. It asks for a commitment from workers to contribute—and promises income assistance in retirement years. Yet the trust is too often threatened by Washington politics; leaving seniors—and all Americans—to question whether the Government will hold up its end of the promise.

Independent agency status will improve administration of Social Security by enabling the agency to attract and retain talented leadership. In the past 18 years, Social Security has had 12 different administrators, often with periods in between when there was no administrator. With independent status will come increased stature and stability for Social Security.

As we continue to struggle with the Federal budget, I am concerned about attempts to balance the budget on the backs of senior citizens and the disabled. Numerous seniors from North Dakota have contacted me about their fears of cuts to Social Security. By making Social Security independent, I believe we send a message to seniors that we recognize the importance of this program.

Many Americans in the work force today truly believe that Social Security will not be there for them in their retirement years. I want to make sure that Social Security is a viable program for generations to come. Independent status will bolster the public's confidence level in the agency and the programs it administers.

I look forward to seeing this legislation become law and a reality for all its supporters.

Mr. ORTON. Mr. Speaker, today I am pleased to vote in favor of H.R. 4277, a bill to create an independent Social Security Administration.

The Social Security system plays a crucial role in providing economic security for millions of elderly Americans struggling to make ends meet on fixed incomes in an inflationary environment. It is not a government handout. It is a retirement plan in which individuals contribute over their working lifetime and receive benefits when they retire.

The program is financially self-sufficient. It is funded through FICA contributions, with an annual surplus of \$50 billion and a trust fund that has built up to over \$400 billion.

This self-funded, self-sufficient nature of the program distinguishes itself from most other Federal spending. As a result, it merits appropriate separate treatment.

For example, I am a strong advocate of balancing the Federal budget, of making the tough budget cutting choices. I have even drafted my own balanced-budget amendment. However, in recognition of the self-funding nature of Social Security, my balanced-budget proposal specifically exempts Social Security payments from automatic spending cuts in the event of a deficit.

This is consistent with other recent efforts we have taken to maintain Social Security against the relentless pressures of budget cut-

ting. A few years back, we took the step of putting Social Security off-budget. We have also required annual reports by the Board of Trustees of the Social Security Trust Fund, to address the long-run actuarial future of the system.

Today, we are taking the further step of making the Social Security Administration an independent agency. Currently, the Social Security Commissioner reports directly to the Secretary of Health and Human Services. Today's legislative action would instead create an independent agency, with a full-time, 3-member board.

This heightened status is proper, given the weight and importance of the Social Security Administration. Therefore, I am pleased to support this legislation, and urge my colleagues to do the same.

Mr. MFUME. Mr. Speaker, I rise in support of H.R. 4277, which makes the Social Security Administration an independent agency.

The Social Security Administration is responsible for administering the Old-Age and Survivors Insurance program and Disability Insurance program—Social Security—and the Supplemental Security Income [SSI] program. The Social Security Administration is the ninth largest agency in the Government. The bill establishes the Social Security Administration [SSA] as an independent agency, effective October 1, 1995.

The bill gives SSA additional authority to prevent benefit fraud and increases the penalties against deceptive mass mailings that mimic official Social Security correspondence.

In my district of Baltimore, the employees of SSA have asked that I support this measure.

However, Mr. Speaker, my support comes with some reservations. Specifically, I am concerned that Congress' desire to improve and advance the productivity and services of the Social Security Administration, while well-intentioned may not be enough. In addition to passing this bill, Congress must give the Social Security Administration the necessary resources to successfully make the smoother transition to independent status.

Another concern I have stems from the fact that the bill restricts payment of Disability Insurance [DI] and Supplemental Security Income [SSI] for persons with drug and alcohol additions. Under current law, SSI recipients who have substance abuse problems are required to be paid through a designated second party. Unfortunately, there have been cases in which the alleged supplier of the drug to the abuser was the representative payee.

In a provision I support, this bill requires that where possible, organizations, rather than family or friends, be named as representative payees for Disability Insurance and Supplemental Security Income recipients.

However, the bill requires that the Social Security establish agencies in all 50 States that would find treatment programs for DI and SSI beneficiaries who are substance abusers, monitor their participation in the treatment program, and periodically conduct drug tests to determine if substance abuse problems are continuing. Under the bill, people with substance abuse problems who are receiving Disability Insurance would be required to participate in treatment, if available, in order to receive benefits. Regardless of participation in the treatment program, DI and SSI benefits to substance abusers would be cut off after 3 years unless the individual qualifies for bene-

fits for reason other than the substance abuse problem. This will require the Social Security agency to become involved in a whole new activity; drug testing. I have a number of problems with this, but that discussion is better left for another time.

Mr. Speaker, it is my hope this bill will pass to allow the Social Security Administration to become an independent agency. It is my further hope that we recognize the need to give this new Agency adequate resources to improve and provide better service.

Mr. BORSKI. Mr. Speaker, I rise in strong support of H.R. 4277, the Social Security Administrative Reform Act.

A few weeks ago, the trustees of the Social Security trust fund reported that funds for paying benefits will run out in 2029, 7 years earlier than estimated last year. This report highlights the need for Congress to make some meaningful changes in the Social Security system.

Today, 9 out of 10 workers contribute payroll taxes to the Social Security trust fund with the promise that they will get benefit payments when they retire. It is our responsibility to the American work force to protect and strengthen the Social Security system to ensure that the Federal Government keeps this promise to both current recipient's and future beneficiaries.

H.R. 4277 is a step in this direction. In recent years, the Government agency that administrators Social Security has been vulnerable to political and budgetary pressures. There have been numerous cutbacks in the administration of this program, despite the growing number of recipients. The result has been increased payment errors, unanswered phones and a backlog on processing applications.

This legislation would separate the Social Security Administration from the Department of Health and Human Services [HHS] and make it an independent agency governed by a Social Security Board. The Board would be independent and bipartisan, and its members would serve staggered 6-year terms.

I believe making Social Security an independent agency will free its operations from short-term political pressure and help restore public confidence in the Social Security system. I urge all my colleagues to support this legislation.

Mr. THOMAS of California. Mr. Speaker, I want to express my support for the new provisions in H.R. 4277. The bill will stop drug addicts and alcoholics from abusing the Social Security disability and Supplementary Security income programs.

This legislation is important to my district and to the country. People have been outraged to find that addicts who were supposed to be getting treatment to end their addiction were able to use taxpayer dollars to subsidize their habits. After reports of addicts being arrested with literally thousands of dollars of Social Security benefits in their possession began appearing in local newspapers, I met with government officials and others to seek new ways to prevent addicts from using Social Security benefits to feed their habits. I introduced a bill, H.R. 1712, in light of the suggestions I received and I am pleased to say that H.R. 4277 includes several of the important changes I recommended.

H.R. 4277 cracks down on addicts who skip treatment, following my proposal's suggestion

that increasing penalties be used to discourage addicts from thinking they can keep using drugs when they are supposed to be in treatment seeking a cure. Addicts who get caught continuing to use drugs are subjected to penalties. The first time they're caught, they lose 2 months benefits; the second time, 3 months benefits. The third time they're caught, the suspension is even longer.

H.R. 4277 also expands the use of representative payees for addicts. I found that addicts often pick friends or family today to serve as the recipient of their benefits and then pressure these payees to give them the money without any controls. H.R. 4277 does two important things to change that.

Under the bill, State and local agencies can serve as representative payees. This means that agencies concerned about seeing addicts go through treatment will be able to control their funds. The bill also provides a model for resolving the unfunded mandates problem because it incorporates my amendment to allow State and local agencies to take up to 10 percent of an addict's benefit in order to pay for the cost of providing services.

Finally, I am pleased that the bill incorporates suggestions that we limit benefits to addicts to a maximum of 36 months because it sends a message that they have to seriously seek treatment while they are eligible.

Altogether, these provisions will save taxpayers billions of dollars. They are appropriate steps toward bringing addiction under control and I hope they can be enacted this year.

Mr. POSHARD. Mr. Speaker, I want to thank my Illinois colleague, Chairman ROSTENKOWSKI, and the members of the committee who have worked to bring this bill to the floor.

While there are a number of important changes being made in the administration of Social Security Programs, I would like to focus on reforms being implemented to restrict disability insurance and SSI disability payments to substance abusers.

This issue came to the forefront in my district not long ago when the Decatur Herald and Review newspaper published a series of articles outlining deficiencies in our Social Security system.

The bill we are approving today makes a number of important changes:

Paying DI benefits to a representative payee.

Having organizations, rather than family or friends serve as the representative payee.

Conditioning eligibility for DI benefits on participation in a treatment program.

Importantly, the bill also stops benefits to substance abusers after 36 months.

As I discussed these proposals with my colleagues, including the gentleman from Wisconsin, Congressman KLECZKA, I also sought the advice of the Honorable James A. Hendrian, who works through these cases on a daily basis in his courtroom.

The judge tells troubling stories about persons receiving benefits for disabilities which are the direct result of criminal activity.

Judge Hendrian also sees numerous cases where disabilities for which people are receiving benefits appear to be based on little if any factual evidence—other than the simple claim of disability.

Like so many other Government programs \* \* \* our resources to assist and support legitimate claims are being sapped by those who abuse the system.

To quote Judge Hendrian:

While I am sure that there are many deserving and needy people receiving benefits, there are far too many who are abusing the system. Meaningful reform, monitoring and limitation of benefits under certain circumstances is a start.

If people are disabled due to their alcohol and drug addiction they should receive treatment to recover and become productive citizens once again.

But we should not finance a long-term program of disability programs for people who are not willing to take responsibility for getting better.

I also thank the committee for its attention to the problem of school-age children who are receiving SSI benefits.

This is the headline from the Decatur Herald and Review.

"Teachers feel they fight losing battle with SSI. They say they encourage success, while parents encourage failure."

I realize that the Supreme Court ruling has made it easier for children to qualify for SSI.

But we have to look at further ways to restrict SSI eligibility \* \* \* and the amendment included by the committee to require disabled children receiving SSI benefits to be reviewed for continuing disability by their 19th birthday is a start.

I've been an educator all my life. I've taught in the classroom and administered educational programs.

I don't want to take any action which would limit a child's opportunity to overcome adversity and realize his or her potential.

But if it is determined that some physical or mental condition qualifies a child for SSI payments \* \* \* we should ensure that child is in an appropriate therapy program \* \* \* is attending school \* \* \* and the payments are going to a responsible party which can help see to it that those benefits are being used in the proper manner.

I know the committee has great concerns about this issue and I pledge my support for further action.

Again, I thank the people in Decatur who have helped bring attention to this problem, and my colleagues on the committee who are trying to do something about it.

The SPEAKER pro tempore. The time of the gentleman from Kentucky [Mr. BUNNING] has expired.

Mr. JACOBS. Mr. Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. All time has expired.

The question is on the motion offered by the gentleman from Illinois [Mr. ROSTENKOWSKI] that the House suspend the rules and pass the bill, H.R. 4277, as amended.

The question was taken.

Mr. JACOBS. Mr. Speaker, I object to the vote on the ground that a quorum is not present and make the point of order that a quorum is not present.

The SPEAKER pro tempore. Pursuant to clause 5 of rule I, and the Chair's prior announcement, further proceedings on this motion will be postponed.

The point of no quorum is considered withdrawn.

Frank (MA)	Lewis (CA)	Ridge
Franks (CT)	Lewis (FL)	Roberts
Franks (NJ)	Lewis (GA)	Rosmer
Frost	Lightfoot	Rogers
Furse	Linder	Rohrabacher
Galleghy	Lipinski	Ros-Lehtinen
Gallo	Livingston	Rostenkowski
Gejdenson	Lloyd	Roth
Gekas	Long	Roukema
Gephardt	Lowey	Rowland
Geren	Lucas	Roybal-Allard
Gibbons	Machtley	Royce
Gilchrest	Maloney	Rush
Gillmor	Mann	Sanders
Gilman	Manton	Sangmeister
Gingrich	Manzullo	Santorum
Glickman	Margolles-	Sarpalius
Gonzalez	Mezvinsky	Sawyer
Goodlatte	Markey	Saxton
Goodling	Martinez	Schaefer
Gordon	Matsui	Schenk
Goss	Mazzoli	Schiff
Grams	McCandless	Schroeder
Green	McCloskey	Schumer
Greenwood	McCollum	Scott
Gunderson	McCrery	Sensenbrenner
Gutierrez	McCurdy	Serrano
Hall (OH)	McDade	Shaw
Hall (TX)	McDermott	Shays
Hamburg	McLiale	Shepherd
Hamilton	McHugh	Shuster
Hancock	McInnis	Sisk
Hansen	McKeon	Skaggs
Harman	McKinney	Skeen
Hastert	McMillan	Skelton
Hastings	McNulty	Slatery
Hayes	Meahan	Slaughter
Hefley	Meek	Smith (IA)
Hefner	Mendez	Smith (MI)
Herger	Meyers	Smith (NJ)
Hilliard	Mfume	Smith (TX)
Hinchee	Mica	Snowe
Hoagland	Michel	Solomon
Hobson	Miller (CA)	Spratt
Hochbrueckner	Miller (FL)	Stark
Hoekstra	Mineta	Stearns
Hoke	Minge	Stenholm
Holden	Moakley	Stokes
Horn	Mollinari	Strickland
Houghton	Mollohan	Stamp
Hoyer	Montgomery	Stupak
Huffington	Moorhead	Sundquist
Hughes	Moran	Swett
Hunter	Morella	Swift
Hutchinson	Murphy	Synar
Hutto	Murtha	Talent
Hyde	Myers	Tanner
Inglis	Nadler	Tauzin
Inhofe	Neal (MA)	Taylor (MS)
Inslee	Nussle	Taylor (NC)
Istook	Oberstar	Tejeda
Jacobs	Oberstar	Thomas (CA)
Jefferson	Oliver	Thomas (WY)
Johnson (CT)	Ortiz	Thompson
Johnson (GA)	Orton	Thornton
Johnson (SD)	Owens	Thurman
Johnson, E. B.	Oxley	Torkildsen
Johnson, Sam	Packard	Torres
Johnston	Pallone	Torricelli
Kanjorski	Parker	Towns
Kaptur	Pastor	Trafficant
Kasich	Paxon	Unsoeld
Kennedy	Payne (NJ)	Upton
Kennelly	Payne (VA)	Velazquez
Kildee	Pelosi	Vento
Kim	Penny	Visclosky
King	Peterson (FL)	Volkmer
Kingston	Peterson (MN)	Vucanovich
Kleczka	Petri	Walker
Klein	Pickett	Walsh
Klink	Pickle	Walters
Klug	Pombo	Watt
Knollenberg	Pomeroy	Waxman
Kolbe	Porter	Weldon
Kopetski	Portman	Wheat
Kreidler	Poshard	Whitten
Kyl	Price (NC)	Williams
LaFalce	Pryce (OH)	Wilson
Lambert	Quillen	Wise
Lancaster	Quinn	Wolf
Lantos	Rahall	Woolsey
LaRocco	Ramstad	Wyden
Laughlin	Rangel	Wynn
Lazio	Ravenel	Yates
Leach	Reed	Young (AK)
Lehman	Regula	Young (FL)
Levin	Reynolds	Zeliff
Levy	Richardson	Zimmer

**SOCIAL SECURITY ADMINISTRATIVE REFORM ACT OF 1994**

The SPEAKER pro tempore (Mr. PETERSON of Florida). The pending business is the question de novo of suspending the rules and passing the bill, H.R. 4277, as amended.

The Clerk read the title of the bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Illinois [Mr. ROSENKOWSKI] that the House suspend the rules and pass the bill, H.R. 4277, as amended.

The question was taken.

Mr. BUNNING. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The vote was taken by electronic device, and there were—yeas 413, nays 0, not voting 20, as follows:

(Roll No. 177)

YEAS—413

Abercrombie	Brewster	Darden
Ackerman	Brooks	Deal
Allard	Browder	DeFazio
Andrews (ME)	Brown (FL)	DeLauro
Andrews (NJ)	Brown (OH)	DeLay
Andrews (TX)	Bryant	Dellums
Applegate	Bunning	Derrick
Archer	Burton	Deutsch
Armey	Buyer	Diaz-Balart
Bacchus (FL)	Callahan	Dickey
Bacchus (AL)	Calvert	Dicks
Baesler	Camp	Dingell
Baker (CA)	Canady	Dixon
Baker (LA)	Cantwell	Dooley
Balenger	Cardin	Doolittle
Barca	Carr	Dornan
Barcia	Castle	Dreier
Barrett (NE)	Chapman	Duncan
Barrett (WI)	Clay	Dunn
Bartlett	Clayton	Durbin
Barton	Clement	Edwards (CA)
Bateman	Clinger	Edwards (TX)
Becerra	Clyburn	Ehlers
Bellenson	Coble	Engel
Bentley	Collins (GA)	English
Bereuter	Collins (IL)	Eshoo
Berman	Collins (MI)	Evans
Bevill	Combest	Everett
Bilbray	Condit	Ewing
Bilirakis	Conyers	Farr
Bishop	Cooper	Fawell
Blackwell	Coppersmith	Fazio
Bliley	Costello	Fields (LA)
Blute	Cox	Fields (TX)
Boehert	Coyne	Filner
Boehner	Cramer	Fingerhut
Bonilla	Crane	Flake
Bonior	Crapo	Foglietta
Borski	Cunningham	Ford (MI)
Boucher	Danner	Powder

## NOT VOTING—20

Barlow	Ford (TN)	Smith (OR)
Brown (CA)	Grandy	Spence
Byrne	Mink	Studds
Coleman	Neal (NC)	Tucker
de la Garza	Rose	Valentine
Emerson	Sabo	Washington
Fish	Sharp	

 1851

So (two-thirds having voted in favor thereof), the rules were suspended, and the bill, as amended, was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

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## Calendar No. 433

103<sup>D</sup> CONGRESS  
2<sup>D</sup> SESSION**H. R. 4277**

To establish the Social Security Administration as an independent agency and to make other improvements in the old-age, survivors, and disability insurance program.

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IN THE SENATE OF THE UNITED STATES

MAY 19 (legislative day, MAY 16, 1994)

Received; read twice and placed on the calendar

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**AN ACT**

To establish the Social Security Administration as an independent agency and to make other improvements in the old-age, survivors, and disability insurance program.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

4 (a) **SHORT TITLE.**—This Act may be cited as the  
5 “Social Security Administrative Reform Act of 1994”.

## 1 (b) TABLE OF CONTENTS.—

Sec. 1. Short title and table of contents.

Sec. 2. Declaration of purposes.

TITLE I—ESTABLISHMENT OF THE SOCIAL SECURITY  
ADMINISTRATION AS AN INDEPENDENT AGENCY

Sec. 101. Establishment of the Social Security Administration as a separate, independent agency; responsibilities of the agency.

Sec. 102. Social Security Board, executive director, deputy director, beneficiary ombudsman; other officers.

Sec. 103. Personnel; budgetary matters; seal of office.

Sec. 104. Transfers to the new Social Security Administration.

Sec. 105. Transitional rules.

Sec. 106. Conforming amendments to Titles II and XVI of the Social Security Act.

Sec. 107. Other conforming amendments.

Sec. 108. Rules of construction.

Sec. 109. Effective dates.

TITLE II—IMPROVEMENTS TO THE OLD-AGE, SURVIVORS, AND  
DISABILITY INSURANCE PROGRAM

Sec. 201. Restrictions on payment of benefits based on disability to substance abusers.

Sec. 202. Issuance of physical documents in the form of bonds, notes, or certificates to the social security trust funds.

Sec. 203. Explicit requirements for maintenance of telephone access to local offices of the Social Security Administration.

Sec. 204. Expansion of State option to exclude service of election officials or election workers from coverage.

Sec. 205. Use of social security numbers by States and local governments and Federal district courts for jury selection purposes.

Sec. 206. Authorization for all States to extend coverage to State and local policemen and firemen under existing coverage agreements.

Sec. 207. Limited exemption for Canadian ministers from certain self-employment tax liability.

Sec. 208. Exclusion of totalization benefits from the application of the windfall elimination provision.

Sec. 209. Exclusion of military reservists from application of the government pension offset and windfall elimination provisions.

Sec. 210. Repeal of the facility-of-payment provision.

Sec. 211. Maximum family benefits in guarantee cases.

Sec. 212. Authorization for disclosure by the Secretary of Health and Human Services of information for purposes of public or private epidemiological and similar research.

Sec. 213. Misuse of symbols, emblems, or names in reference to social security programs and agencies.

Sec. 214. Increased penalties for unauthorized disclosure of social security information.

Sec. 215. Increase in authorized period for extension of time to file annual earnings report.

Sec. 216. Extension of disability insurance program demonstration project authority.

- Sec. 217. Cross-matching of social security account number information and employer identification number information maintained by the Department of Agriculture.
- Sec. 218. Certain transfers to railroad retirement account made permanent.
- Sec. 219. Authorization for use of social security account numbers by department of labor in administration of Federal workers' compensation laws.
- Sec. 220. Coverage under FICA of Federal employees transferred temporarily to international organizations.
- Sec. 221. Extension of the FICA tax exemption and certain tax rules to individuals who enter the United States under a visa issued under section 101 of the Immigration and Nationality Act.
- Sec. 222. Study of rising costs of disability insurance benefits.
- Sec. 223. Commission on childhood disability.
- Sec. 224. Disregard deemed income and resources of ineligible spouse in determining continued eligibility under section 1619(b).
- Sec. 225. Plans for achieving self-support not disapproved within 60 days to be deemed approved.
- Sec. 226. Temporary authority to approve a limited number of plans for achieving self-support that include housing goals.
- Sec. 227. Regulations regarding completion of plans for achieving self-support.
- Sec. 228. Treatment of certain grant, scholarship, or fellowship income as earned income for SSI purposes.
- Sec. 229. SSI eligibility for students temporarily abroad.
- Sec. 230. Disregard of cost-of-living increases for continued eligibility for work incentives.
- Sec. 231. Expansion of the authority of the Social Security Administration to prevent, detect, and terminate fraudulent claims for SSI benefits.
- Sec. 232. Disability review required for SSI recipients who are 18 years of age.
- Sec. 233. Continuing disability reviews.
- Sec. 234. Technical and clerical amendments.

**1 SEC. 2. DECLARATION OF PURPOSES.**

2 The purposes of this Act are as follows:

3 (1) To establish the Social Security Administra-  
4 tion as an independent agency, separate from the  
5 Department of Health and Human Services.

6 (2) To charge the Social Security Administra-  
7 tion with administration of the old-age, survivors,  
8 and disability insurance program and supplemental  
9 security income program.

1           (3) To establish a Social Security board as head  
2 of the Social Security Administration and define the  
3 powers and duties of such Board.

4           (4) To establish an Executive Director of the  
5 Administration and define the powers and duties of  
6 the Executive Director.

7           (5) To provide for delegating major authorities  
8 to the Board and the Executive Director.

9           (6) To make other improvements in the old-age,  
10 survivors, and disability insurance program under  
11 title II of the Social Security Act.

12 **TITLE I—ESTABLISHMENT OF**  
13 **THE SOCIAL SECURITY AD-**  
14 **MINISTRATION AS AN INDE-**  
15 **PENDENT AGENCY**

16 **SEC. 101. ESTABLISHMENT OF THE SOCIAL SECURITY AD-**  
17 **MINISTRATION AS A SEPARATE, INDEPEND-**  
18 **ENT AGENCY; RESPONSIBILITIES OF THE**  
19 **AGENCY.**

20 Section 701 of the Social Security Act (42 U.S.C.  
21 901) is amended to read as follows:

22           “SOCIAL SECURITY ADMINISTRATION

23           “SEC. 701. There is hereby established, as an inde-  
24 pendent agency in the executive branch of the Govern-  
25 ment, a Social Security Administration. It shall be the  
26 duty of the Administration to administer the old-age, sur-

1 vivors, and disability insurance program under title II and  
 2 the supplemental security income program under title  
 3 XVI.”.

4 **SEC. 102. SOCIAL SECURITY BOARD, EXECUTIVE DIRECTOR,**  
 5 **DEPUTY DIRECTOR, BENEFICIARY OMBUDS-**  
 6 **MAN; OTHER OFFICERS.**

7 (a) IN GENERAL.—Section 702 of the Social Security  
 8 Act (42 U.S.C. 902) is amended to read as follows:

9 “SOCIAL SECURITY BOARD; EXECUTIVE DIRECTOR;  
 10 OTHER OFFICERS

11 “Social Security Board

12 “SEC. 702. (a)(1)(A) The Administration shall be  
 13 governed by a Social Security Board. The Board shall be  
 14 composed of three members appointed by the President,  
 15 by and with the advice and consent of the Senate. The  
 16 members shall be chosen on the basis of their integrity,  
 17 impartiality, and good judgment, and shall be individuals  
 18 who are, by reason of their education, experience, and at-  
 19 tainments, exceptionally qualified to perform the duties of  
 20 members of the Board.

21 “(B)(i) Except as provided in clauses (ii) and (iii),  
 22 members of the Board shall be appointed for terms of six  
 23 years. A member of the Board may be removed only pur-  
 24 suant to a finding by the President of neglect of duty or  
 25 malfeasance in office. The President shall transmit any  
 26 such finding to the Speaker of the House of Representa-

1 tives and the majority leader of the Senate not later than  
2 five days after the date on which such finding is made.

3 “(ii) Of the members first appointed—

4 “(I) one shall be appointed for a term of 2  
5 years,

6 “(II) one shall be appointed for a term of 4  
7 years, and

8 “(III) one shall be appointed for a term of 6  
9 years,

10 as designated by the President at the time of appointment.

11 Such members shall be appointed after active consider-  
12 ation of recommendations made by the chairman of the  
13 Committee on Ways and Means of the House of Rep-  
14 resentatives and of recommendations made by the chair-  
15 man of the Committee on Finance of the Senate.

16 “(iii) The President may not nominate an individual  
17 for appointment to a term of office as member of the  
18 Board before the commencement of the President’s term  
19 of office in which the member’s term of office commences.

20 Any member appointed to a term of office after the com-  
21 mencement of such term may serve under such appoint-  
22 ment only for the remainder of such term. A member may,  
23 at the request of the President, serve for not more than  
24 one year after the expiration of his or her term until his

1 or her successor has taken office. A member of the Board  
2 may be appointed for additional terms.

3 “(C) Not more than two members of the Board shall  
4 be of the same political party.

5 “(D) A member of the Board may not, during his  
6 or her term as member, engage in any other business, vo-  
7 cation, profession, or employment. A member of the Board  
8 may continue as a member of the Board for not longer  
9 than the 30-day period beginning on the date such mem-  
10 ber first fails to meet the requirements of the preceding  
11 sentence.

12 “(E) Two members of the Board shall constitute a  
13 quorum, except that one member may hold hearings.

14 “(F) A member of the Board shall be designated by  
15 the President to serve as Chairperson of the Board for  
16 a term of 4 years.

17 “(G) The Board shall meet at the call of the Chair-  
18 person or two members of the Board.

19 “(2) Each member of the Board shall be compensated  
20 at the rate provided for level II of the Executive Schedule.

21 “(3) The Board shall—

22 “(A) govern by regulation the old-age, survi-  
23 vors, and disability insurance program under title II  
24 and the supplemental security income program  
25 under title XVI,

1           “(B) establish the Administration and oversee  
2 its efficient and effective operation,

3           “(C) establish policy and devise long-term plans  
4 to promote and maintain the effective implementa-  
5 tion of programs referred to in subparagraph (A),

6           “(D) appoint an Executive Director of the Ad-  
7 ministration, as described in subsection (b), to act as  
8 the chief operating officer of the Administration re-  
9 sponsible for administering the programs referred to  
10 in subparagraph (A),

11           “(E) constitute three of the members of the  
12 Board of Trustees of the Federal Old-Age and Sur-  
13 vivors Insurance Trust Fund and the Federal Dis-  
14 ability Insurance Trust Fund, with the Chairperson  
15 of the Social Security Board serving as Chairperson  
16 of such Board of Trustees,

17           “(F) prepare an annual budget for the Admin-  
18 istration, which shall be submitted by the President  
19 to the Congress without revision, together with the  
20 President’s annual budget for the Administration,

21           “(G) study and make recommendations to the  
22 Congress and the President as to the most effective  
23 methods of providing economic security through so-  
24 cial insurance, supplemental security income, and re-  
25 lated programs and as to legislation and matters of

1 administrative policy concerning the programs re-  
2 ferred to in subparagraph (A),

3 “(H) provide the Congress and the President  
4 with the ongoing actuarial and other analysis under-  
5 taken by the Administration with respect to the pro-  
6 grams referred to in subparagraph (A) and any  
7 other information relating to such programs, and

8 “(I) conduct policy analysis and research relat-  
9 ing to the programs referred to in subparagraph  
10 (A).

11 “(4)(A) The Board may prescribe such rules and reg-  
12 ulations as the Board determines necessary or appropriate  
13 to carry out the functions of the Administration. The reg-  
14 ulations prescribed by the Board shall be subject to the  
15 rulemaking procedures established under section 553 of  
16 title 5, United States Code.

17 “(B) The Board may establish, alter, consolidate, or  
18 discontinue such organizational units or components with-  
19 in the Administration as the Board considers necessary  
20 or appropriate to carry out its functions, except that this  
21 subparagraph shall not apply with respect to any unit,  
22 component, or position provided for by this Act.

23 “(C) The Board may, with respect to the administra-  
24 tion of the old-age, survivors, and disability insurance pro-  
25 gram under title II and the supplemental security income



1       “(3) The Executive Director shall be compensated at  
2 the rate provided for level II of the Executive Schedule.

3       “(4) The Executive Director shall—

4           “(A) constitute the chief operating officer of the  
5 Administration, responsible for administering, in ac-  
6 cordance with applicable statutes and regulations,  
7 the old-age, survivors, and disability insurance pro-  
8 gram under title II and the supplemental security  
9 income program under title XVI,

10          “(B) maintain an efficient and effective oper-  
11 ational structure for the Administration,

12          “(C) implement the long-term plans of the  
13 Board to promote and maintain the effective imple-  
14 mentation of such programs,

15          “(D) report annually to the Board on program  
16 costs under titles II and XVI, make annual budg-  
17 etary recommendations to the Board for the ongoing  
18 administrative costs of the Administration under this  
19 Act, and defend the recommendations before the  
20 Board,

21          “(E) advise the Board and the Congress on the  
22 effect on the administration of such programs of  
23 proposed legislative changes in such programs,

24          “(F) serve as Secretary of the Board of Trust-  
25 ees of the Federal Old-Age and Survivors Insurance

1 Trust Fund and the Federal Disability Insurance  
2 Trust Fund,

3 “(G) report in December of each year to the  
4 Board for transmittal to the Congress concerning  
5 the administrative endeavors and accomplishments  
6 of the Administration, and

7 “(H) carry out such additional duties as are as-  
8 signed by the Board from time to time.

9 Any reference to the Board in this Act or any other provi-  
10 sion of law in connection with the exercise of a function  
11 of the Board which is delegated to the Executive Director  
12 pursuant to this section shall be considered a reference  
13 to the Executive Director.

14 “Deputy Director of Social Security

15 “(c)(1) There shall be in the Office of the Executive  
16 Director a Deputy Director, who shall be appointed by and  
17 serve at the pleasure of the Executive Director.

18 “(2) The Deputy Director shall be compensated at  
19 the rate provided for level III of the Executive Schedule.

20 “(3) The Deputy Director shall perform such duties  
21 and exercise such powers as the Executive Director shall  
22 from time to time assign or delegate. The Deputy Director  
23 shall be Acting Executive Director of the Administration  
24 during the absence or disability of the Executive Director  
25 and, unless the Board designates another officer of the

1 Government as Acting Executive Director, in the event of  
2 a vacancy in the office of the Executive Director.

3 "General Counsel

4 "(d)(1) There shall be in the Administration a Gen-  
5 eral Counsel, who shall be appointed by and serve at the  
6 pleasure of the Board. The General Counsel shall be the  
7 principal legal officer in the Administration.

8 "(2) The General Counsel shall be compensated at  
9 the rate provided for level IV of the Executive Schedule.

10 "Inspector General

11 "(e)(1) There shall be in the Administration an Office  
12 of the Inspector General. Such Office shall be headed by  
13 an Inspector General appointed in accordance with the In-  
14 spector General Act of 1978.

15 "(2) The Inspector General shall be compensated at  
16 the rate provided for level IV of the Executive Schedule.

17 "Beneficiary Ombudsman

18 "(f)(1) There shall be in the Administration an Office  
19 of the Beneficiary Ombudsman, to be headed by a Bene-  
20 ficiary Ombudsman appointed by the Board.

21 "(2)(A) The Beneficiary Ombudsman shall be ap-  
22 pointed for a term of five years, except that the individual  
23 first appointed to the Office of Beneficiary Ombudsman  
24 shall be appointed for a term ending September 30, 2000.  
25 An individual appointed to a term of office as Beneficiary

1 Ombudsman after the commencement of such term may  
2 serve under such appointment only for the remainder of  
3 such term. An individual may, at the request of the Chair-  
4 person of the Board, serve as Beneficiary Ombudsman  
5 after the expiration of his or her term for not more than  
6 one year until his or her successor has taken office. An  
7 individual may be appointed as Beneficiary Ombudsman  
8 for additional terms.

9       “(B) An individual may be removed from the office  
10 of Beneficiary Ombudsman before completion of his or her  
11 term only for cause found by the Board.

12       “(3) The Beneficiary Ombudsman shall be com-  
13 pensated at the rate provided for level V of the Executive  
14 Schedule.

15       “(4) The duties of the Beneficiary Ombudsman are  
16 as follows:

17               “(A) To represent within the Administration’s  
18 decisionmaking process the interests and concerns of  
19 beneficiaries under the old-age, survivors, and dis-  
20 ability insurance program under title II and the sup-  
21 plemental security income program under title XVI.

22               “(B) To review the Administration’s policies  
23 and procedures for possible adverse effects on such  
24 beneficiaries.



1 business are conducted by the administrative law judges  
2 in accordance with applicable law and regulations.

3 “(2) The Chief Administrative Law Judge shall re-  
4 port directly to the Board.”.

5 (b) CONFORMING AMENDMENTS RELATING TO COM-  
6 POSITION OF BOARD OF TRUSTEES OF OASDI TRUST  
7 FUNDS.—Section 201(c) of such Act (42 U.S.C. 401(c))  
8 is amended—

9 (1) in the first sentence, by striking “shall be  
10 composed of” and all that follows down through “ex  
11 officio” and inserting the following: “shall be com-  
12 posed of the members of the Social Security Board,  
13 the Secretary of the Treasury, the Secretary of  
14 Health and Human Services, all ex officio”;

15 (2) by inserting after the first sentence the fol-  
16 lowing new sentence: “The Chairperson of the Social  
17 Security Board shall be the Chairperson of the  
18 Board of Trustees.”; and

19 (3) by striking “Commissioner of Social Secu-  
20 rity” and inserting “Executive Director of the Social  
21 Security Administration”.

22 (c) INTERIM AUTHORITY OF THE COMMISSIONER.—  
23 The President shall nominate for appointment the initial  
24 members of the Social Security Board not later than April  
25 1, 1995. In the event that, as of October 1, 1995, all mem-

1 bers of the Social Security Board have not entered upon  
2 office, until all members of the Board have entered upon  
3 office, the officer serving on October 1, 1995, as Commis-  
4 sioner of Social Security in the Department of Health and  
5 Human Services (or Acting Commissioner, if applicable),  
6 or such officer's successor, shall, while continuing to serve  
7 as Commissioner of Social Security (or Acting Commis-  
8 sioner) in such Department, serve as head of the Social  
9 Security Administration established under section 701 of  
10 the Social Security Act (as amended by this Act) and shall  
11 assume the powers and duties of such Board and of the  
12 Executive Director under such Act (as amended by this  
13 Act).

14 **SEC. 103. PERSONNEL; BUDGETARY MATTERS; SEAL OF**  
15 **OFFICE.**

16 Section 703 of the Social Security Act (42 U.S.C.  
17 903) is amended to read as follows:

18 "ADMINISTRATIVE DUTIES OF THE SOCIAL SECURITY  
19 BOARD

20 "Personnel

21 "SEC. 703. (a)(1) The Social Security Board shall  
22 appoint such additional officers and employees as it con-  
23 siders necessary to carry out its functions. Except as oth-  
24 erwise provided in any other provision of law, such officers  
25 and employees shall be appointed, and their compensation

1 shall be fixed, in accordance with title 5, United States  
2 Code.

3       “(2) The Board may procure the services of experts  
4 and consultants in accordance with the provisions of sec-  
5 tion 3109 of title 5, United States Code.

6       “(3) The Director of the Office of Personnel Manage-  
7 ment shall authorize for the Administration a total num-  
8 ber of Senior Executive Service positions which is greater  
9 than the number of such positions authorized in the Social  
10 Security Administration in the Department of Health and  
11 Human Services as of immediately before the date of the  
12 enactment of the Social Security Administrative Reform  
13 Act of 1994, to the extent that the greater number of such  
14 authorized positions is specified in the comprehensive  
15 workforce plan as established and revised by the Board  
16 under subsection (b)(1). The total number of such posi-  
17 tions authorized for the Administration pursuant to such  
18 section 3133 shall not at any time be less than the number  
19 of such authorized positions as of immediately before such  
20 date.

21       “(4) In addition to the positions of the Administra-  
22 tion in the Executive Schedule specified in section 702,  
23 the Administration is authorized six additional positions  
24 at level IV of the Executive Schedule and six additional  
25 positions at level V of the Executive Schedule.

## 1                                   “Budgetary Matters

2           “(b) Appropriations requests for staffing and person-  
3 nel of the Administration shall be based upon a com-  
4 prehensive workforce plan, which shall be established and  
5 revised from time to time by the Board.

## 6                                   “Seal of Office

7           “(c) The Board shall cause a seal of office to be made  
8 for the Administration of such design as the Board shall  
9 approve. Judicial notice shall be taken of such seal.”.

10 **SEC. 104. TRANSFERS TO THE NEW SOCIAL SECURITY**  
11                                   **ADMINISTRATION.**

12           (a) **FUNCTIONS.**—There are transferred to the Social  
13 Security Administration all functions carried out by the  
14 Secretary of Health and Human Services with respect to  
15 the programs and activities the administration of which  
16 is vested in the Social Security Administration by reason  
17 of this Act and the amendments made thereby. The Social  
18 Security Board shall allocate such functions in accordance  
19 with sections 701, 702, and 703 of the Social Security  
20 Act (as amended by this Act).

21           (b) **PERSONNEL, ASSETS, ETC.**—(1) There are trans-  
22 ferred from the Department of Health and Human Serv-  
23 ices to the Social Security Administration, for appropriate  
24 allocation by the Social Security Board in the Social Secu-  
25 rity Administration—

1           (A) the personnel (other than administrative  
2 law judges) employed in connection with the func-  
3 tions transferred by this Act and the amendments  
4 made thereby, as considered appropriate by the  
5 Board in consultation with the Secretary of Health  
6 and Human Services,

7           (B) such number of administrative law judges  
8 as are necessary to carry out the functions trans-  
9 ferred by this Act and the amendments made there-  
10 by, as determined by the Board in consultation with  
11 the Secretary of Health and Human Services, and

12           (C) the assets, liabilities, contracts, property,  
13 records, and unexpended balance of appropriations,  
14 authorizations, allocations, and other funds em-  
15 ployed, held, or used in connection with such func-  
16 tions, arising from such functions, or available, or to  
17 be made available, in connection with such functions.

18           (2) Unexpended funds transferred pursuant to this  
19 subsection shall be used only for the purposes for which  
20 the funds were originally authorized and appropriated.

21           (3) The Secretary of Health and Human Services  
22 shall terminate—

23           (A) six positions in the Department of Health  
24 and Human Services placed in level IV of the Execu-  
25 tive Schedule (or equivalent positions) other than po-

1       sitions specifically required under section 5315 of  
2       title 5, United States Code, or any other provision  
3       of law, and

4               (B) six positions in such Department placed in  
5       level V of the Executive Schedule (or equivalent po-  
6       sitions) other than positions specifically required  
7       under section 5316 of such title or any other provi-  
8       sion of law.

9       (4) The transfer pursuant to this section of full-time  
10      personnel (except special Government employees) and  
11      part-time personnel holding permanent positions shall not  
12      cause any such employees to be separated or reduced in  
13      grade or compensation for 1 year after such transfer or  
14      October 1, 1995, whichever is later.

15       (c) ABOLISHMENT OF OFFICE OF COMMISSIONER IN  
16      THE DEPARTMENT OF HEALTH AND HUMAN SERV-  
17      ICES.—Effective upon the entry upon office of all initial  
18      members of the Social Security Board pursuant to section  
19      702 of the Social Security Act (as amended by this Act),  
20      the position of Commissioner of Social Security in the De-  
21      partment of Health and Human Services is abolished.

22      **SEC. 105. TRANSITIONAL RULES.**

23       (a) INTERIM AUTHORITY FOR APPOINTMENT AND  
24      COMPENSATION.—At any time on or after the date of the  
25      enactment of this Act—

1           (1) any of the officers provided for in section  
2       702 of the Social Security Act (as amended by this  
3       Act) may enter upon office, as provided in such sec-  
4       tion, and

5           (2) the Social Security Board, upon entry upon  
6       office of all of the members thereof, may prescribe  
7       regulations providing for the orderly transfer of pro-  
8       ceedings before the Secretary of Health and Human  
9       Services to the Social Security Board.

10 Funds available to any official or component of the De-  
11 partment of Health and Human Services, functions of  
12 which are transferred to the Social Security Board or the  
13 Social Security Administration by this Act, may be used,  
14 with the approval of the Director of the Office of Manage-  
15 ment and Budget, to pay the compensation and expenses  
16 of any officer entering upon office pursuant to this section  
17 until such time as funds for that purpose are otherwise  
18 available.

19       (b) CONTINUATION OF ORDERS, DETERMINATIONS,  
20 RULES, REGULATIONS, ETC.—All orders, determinations,  
21 rules, regulations, permits, contracts, collective bargaining  
22 agreements, recognitions of labor organizations, certifi-  
23 cates, licenses, and privileges—

24           (1) which have been issued, made, promulgated,  
25       granted, or allowed to become effective, in the exer-

1       eise of functions (A) which were exercised by the  
2       Secretary of Health and Human Services (or his del-  
3       egate), and (B) which relate to functions which, by  
4       reason of this Act, the amendments made thereby,  
5       and regulations prescribed thereunder, are vested in  
6       the Social Security Board, and

7               (2) which are in effect immediately before Octo-  
8       ber 1, 1995,

9       shall (to the extent that they relate to functions described  
10      in paragraph (1)(B)) continue in effect according to their  
11      terms until modified, terminated, suspended, set aside, or  
12      repealed, in accordance with law, by such Board.

13      (c) CONTINUATION OF PROCEEDINGS.—The provi-  
14      sions of this Act (including the amendments made there-  
15      by) shall not affect any proceeding pending before the Sec-  
16      retary of Health and Human Services immediately before  
17      October 1, 1995, with respect to functions vested (by rea-  
18      son of this Act, the amendments made thereby, and regu-  
19      lations prescribed thereunder) in the Social Security  
20      Board, except that such proceedings, to the extent that  
21      they relate to such functions, shall continue before such  
22      Board. Orders shall be issued under any such proceeding,  
23      appeals taken therefrom, and payments shall be made pur-  
24      suant to such orders, in like manner as if this Act had  
25      not been enacted, and orders issued in any such proceed-

1 ing shall continue in effect until modified, terminated, su-  
2 perseded, or repealed by such Board, by a court of com-  
3 petent jurisdiction, or by operation of law.

4 (d) CONTINUATION OF SUITS.—Except as provided  
5 in this subsection—

6 (1) the provisions of this Act shall not affect  
7 suits commenced prior to October 1, 1995; and

8 (2) in all such suits proceedings shall be had,  
9 appeals taken, and judgments rendered, in the same  
10 manner and effect as if this Act had not been en-  
11 acted. No cause of action, and no suit, action, or  
12 other proceeding commenced by or against any offi-  
13 cer in his official capacity as an officer of the De-  
14 partment of Health and Human Services, shall abate  
15 by reason of the enactment of this Act. Causes of  
16 action, suits, actions, or other proceedings may be  
17 asserted by or against the United States and the So-  
18 cial Security Administration, or such official of such  
19 Administration as may be appropriate, and, in any  
20 litigation pending immediately before October 1,  
21 1995, the court may at any time, on its own motion  
22 or that of a party, enter an order which will give ef-  
23 fect to the provisions of this subsection (including,  
24 where appropriate, an order for substitution of par-  
25 ties).

1           (e) CONTINUATION OF PENALTIES.—This Act shall  
2 not have the effect of releasing or extinguishing any crimi-  
3 nal prosecution, penalty, forfeiture, or liability incurred as  
4 a result of any function which (by reason of this Act),  
5 the amendments made thereby, and regulations prescribed  
6 thereunder) is vested in the Social Security Board.

7           (f) JUDICIAL REVIEW.—Orders and actions of the  
8 Social Security Board in the exercise of functions vested  
9 in such Board under this Act (and the amendments made  
10 thereby) shall be subject to judicial review to the same  
11 extent and in the same manner as if such orders had been  
12 made and such actions had been taken by the Secretary  
13 of Health and Human Services in the exercise of such  
14 functions immediately before October 1, 1995. Any statu-  
15 tory requirements relating to notice, hearings, action upon  
16 the record, or administrative review that apply to any  
17 function so vested in such Board shall continue to apply  
18 to the exercise of such function by such Board.

19           (g) EXERCISE OF FUNCTIONS.—In the exercise of the  
20 functions vested in the Social Security Board under this  
21 Act, the amendments made thereby, and regulations pre-  
22 scribed thereunder, such Board shall have the same au-  
23 thority as that vested in the Secretary of Health and  
24 Human Services with respect to the exercise of such func-  
25 tions immediately preceding the vesting of such functions

1 in such Board, and actions of such Board shall have the  
2 same force and effect as when exercised by such Secretary.

3 (h) OPERATION OF TRANSITIONAL RULES IN THE  
4 EVENT OF INTERIM AUTHORITY IN THE COMMIS-  
5 SIONER.—For purposes of this section, in any case in  
6 which the powers and duties to be transferred to the Social  
7 Security Board are transferred to the Commissioner of So-  
8 cial Security (or acting Commissioner) in the Department  
9 of Health and Human Services for an interim period pur-  
10 suant to section 102(c), the preceding provisions of this  
11 section shall apply with respect to the transfer of such  
12 powers and duties to and from such Commissioner (or act-  
13 ing Commissioner) pursuant to section 102(c) in the same  
14 manner and to the same extent as they would have applied  
15 to a direct transfer from the Secretary of Health and  
16 Human Services to the Social Security Board if all mem-  
17 bers of the Board had entered upon office.

18 **SEC. 106. CONFORMING AMENDMENTS TO TITLES II AND**  
19 **XVI OF THE SOCIAL SECURITY ACT.**

20 (a) IN GENERAL.—Title II of the Social Security Act  
21 (other than section 201, section 218(d), section 226, sec-  
22 tion 226A, and section 231(c)) and title XVI of such Act  
23 are each amended—

1 (1) by striking, wherever it appears therein,  
2 “Secretary of Health and Human Services” and in-  
3 serting “Social Security Board”;

4 (2) by striking, wherever it appears therein,  
5 “Department of Health and Human Services” and  
6 inserting “Social Security Administration”;

7 (3) by striking, wherever it appears therein,  
8 “Department” (but only if it is not immediately suc-  
9 ceeded by the words “of Health and Human Serv-  
10 ices”, and only if it is used in reference to the De-  
11 partment of Health and Human Services) and in-  
12 serting “Administration”;

13 (4) by striking, wherever it appears therein,  
14 each of the following words (but, in the case of any  
15 such word only if such word refers to the Secretary  
16 of Health and Human Services): “Secretary”, “Sec-  
17 retary’s”, “his”, “him”, and “he”, and inserting (in  
18 the case of the word “Secretary”) “Social Security  
19 Board”, (in the case of the word “Secretary’s”)  
20 “Board’s”, (in the case of the word “his”) “the  
21 Board’s”, (in the case of the word “him”) “the  
22 Board”, and (in the case of the word “he”) “the  
23 Board”; and

1           (5) by striking, wherever it appears therein,  
2           “Internal Revenue Code of 1954” and inserting “In-  
3           ternal Revenue Code of 1986”.

4           (b) AMENDMENTS TO SECTION 218.—Section 218(d)  
5 of such Act (42 U.S.C. 418(d)) is amended by striking  
6 “Secretary” each place it appears in paragraphs (3) and  
7 (7) and inserting “Social Security Board”.

8           (c) AMENDMENTS TO SECTION 222.—Section 222(d)  
9 of such Act (42 U.S.C. 422(d)) is amended—

10           (1) in the last sentence of paragraph (1), by  
11           striking “Commissioner of Social Security” and in-  
12           serting “Executive Director of the Social Security  
13           Administration”; and

14           (2) in the first sentence of paragraph (2), by  
15           striking “Commissioner of Social Security” and in-  
16           serting “Executive Director of the Social Security  
17           Administration”.

18           (d) AMENDMENT TO SECTION 231.—Section 231(c)  
19 of such Act (42 U.S.C. 431(c)) is amended by striking  
20 “Secretary determines” and inserting “Social Security  
21 Board and the Secretary jointly determine”.

22           (e) AMENDMENT TO SECTION 1615.—Section  
23 1615(d) of such Act (42 U.S.C. 1832d(d)) is amended  
24 by striking “Commissioner of Social Security” and insert-

1 ing “Executive Director of the Social Security Administra-  
2 tion”.

3 **SEC. 107. OTHER CONFORMING AMENDMENTS.**

4 Title VII of the Social Security Act is amended—

5 (1) by striking section 704 (42 U.S.C. 904) and  
6 inserting the following new section:

7 “REPORTS

8 “SEC. 704. The Secretary and the Social Security  
9 Board shall make full reports to Congress, within 120  
10 days after the beginning of each regular session, of the  
11 administration of the functions with which they are  
12 charged under this Act. In addition to the number of cop-  
13 ies of such reports authorized by other law to be printed,  
14 there is hereby authorized to be printed not more than  
15 5,000 copies of each such report for use by the Secretary  
16 and Social Security Board for distribution to Members of  
17 Congress and to State and other public or private agencies  
18 or organizations participating in or concerned with the  
19 programs provided for in this Act.”;

20 (2) in section 709(b)(2) (42 U.S.C. 910(b)(2)),  
21 by striking “(as estimated by the Secretary)” and  
22 inserting “, as estimated by the Social Security  
23 Board or the Secretary (whichever administers the  
24 program involved),”; and

25 (3) by adding at the end thereof the following  
26 new section:

## 1           “DUTIES AND AUTHORITY OF SECRETARY

2           “SEC. 712. (a) The Secretary shall perform the du-  
3 ties imposed upon him by this Act and shall also have the  
4 duty of studying and making recommendations as to the  
5 most effective methods of providing economic security and  
6 as to legislation and matters of administrative policy con-  
7 cerning the programs administered by the Secretary and  
8 related subjects; except that nothing in this section shall  
9 be construed to require the Secretary to make studies or  
10 recommendations with respect to programs administered  
11 by the Social Security Administration.

12          “(b) The Secretary is authorized to appoint and fix  
13 the compensation of such officers and employees, and to  
14 make such expenditures, as may be necessary for carrying  
15 out the Secretary’s functions under this Act. Appoint-  
16 ments of attorneys and experts may be made without re-  
17 gard to the civil service laws.”.

18   **SEC. 108. RULES OF CONSTRUCTION.**

19          (a) **REFERENCES TO THE DEPARTMENT OF HEALTH**  
20 **AND HUMAN SERVICES.**—Whenever any reference is made  
21 in any provision of law (other than this Act or a provision  
22 of law amended by this Act), regulation, rule, record, court  
23 order, or other document to the Department of Health and  
24 Human Services with respect to such Department’s func-  
25 tions under the old-age, survivors, and disability insurance

1 program under title II of the Social Security Act or the  
2 supplemental security income program under title XVI of  
3 such Act, such reference shall be considered a reference  
4 to the Social Security Administration.

5 (b) REFERENCES TO THE SECRETARY OF HEALTH  
6 AND HUMAN SERVICES.—Whenever any reference is made  
7 in any provision of law (other than this Act or a provision  
8 of law amended by this Act), regulation, rule, record, court  
9 order, or other document to the Secretary of Health and  
10 Human Services with respect to such Secretary's functions  
11 under such programs, such reference shall be considered  
12 a reference to the Social Security Board.

13 (c) REFERENCES TO OTHER OFFICERS AND EM-  
14 PLOYEES.—Whenever any reference is made in any provi-  
15 sion of law (other than this Act or a provision of law  
16 amended by this Act), regulation, rule, record, or docu-  
17 ment to any other officer or employee of the Department  
18 of Health and Human Services with respect to such offi-  
19 cer's or employee's functions under such programs, such  
20 reference shall be considered a reference to the appro-  
21 priate officer or employee of the Social Security Adminis-  
22 tration.

1 **SEC. 109. EFFECTIVE DATES.**

2 (a) **IN GENERAL.**—Sections 101, 102(a), 103, 104,  
3 106, 107, and 108 of this Act (and the amendments made  
4 thereby) shall take effect October 1, 1995.

5 (b) **EXCEPTIONS.**—Section 102(b) of this Act shall  
6 take effect upon the entry upon office of all initial mem-  
7 bers of the Social Security Board. Sections 102(c) and  
8 105 of this Act shall take effect on the date of the enact-  
9 ment of this Act.

10 (c) **NEW SPENDING AUTHORITY.**—Any new spending  
11 authority provided by this title shall be effective for any  
12 fiscal year only to such extent or in such amounts as are  
13 provided in advance in appropriation Acts.

14 **TITLE II—IMPROVEMENTS TO**  
15 **THE OLD-AGE, SURVIVORS,**  
16 **AND DISABILITY INSURANCE**  
17 **PROGRAM**

18 **SEC. 201. RESTRICTIONS ON PAYMENT OF BENEFITS BASED**  
19 **ON DISABILITY TO SUBSTANCE ABUSERS.**

20 (a) **AMENDMENTS RELATING TO BENEFITS BASED**  
21 **ON DISABILITY UNDER TITLE II OF THE SOCIAL SECUR-**  
22 **RITY ACT.**—

23 (1) **REQUIRED PAYMENT OF BENEFITS TO REP-**  
24 **RESENTATIVE PAYEES.**—

1           (A) IN GENERAL.—Section 205(j)(1) of  
2           the Social Security Act (42 U.S.C. 405(j)(1)) is  
3           amended—

4                   (i) by inserting after the first sentence  
5                   the following new sentence: “In the case of  
6                   an individual entitled to benefits based on  
7                   disability, if alcoholism or drug addiction is  
8                   a contributing factor material to the Sec-  
9                   retary’s determination that the individual  
10                  is under a disability, certification of pay-  
11                  ment of such benefits to a representative  
12                  payee shall be deemed to serve the interest  
13                  of such individual under this title.”; and

14                   (ii) in the last sentence, by inserting  
15                  “, if the interest of the individual under  
16                  this title would be served thereby,” after  
17                  “alternative representative payee or”.

18           (B) EFFECTIVE DATE.—The amendments  
19           made by subparagraph (A) shall apply with re-  
20           spect to benefits for months beginning after  
21           180 days after the date of the enactment of this  
22           Act.

23           (C) STUDY REGARDING FEASIBILITY,  
24           COST, AND EQUITY OF REQUIRING REPRESENT-  
25           ATIVE PAYEES FOR ALL DISABILITY BENE-

1                    FICIARIES SUFFERING FROM ALCOHOLISM OR  
2                    DRUG ADDICTION.—

3                    (i) STUDY.—As soon as practicable  
4                    after the date of the enactment of this Act,  
5                    the Secretary of Health and Human Serv-  
6                    ices shall conduct a study of the represent-  
7                    ative payee program. In such study, the  
8                    Secretary shall examine—

9                    (I) the feasibility, cost, and eq-  
10                    uity of requiring representative payees  
11                    for all individuals entitled to benefits  
12                    based on disability under title II or  
13                    XVI of the Social Security Act who  
14                    suffer from alcoholism or drug addic-  
15                    tion, irrespective of whether the alco-  
16                    holism or drug addiction was material  
17                    in any case to the Secretary's deter-  
18                    mination of disability,

19                    (II) the feasibility of and appro-  
20                    priate timetable for providing benefits  
21                    through non-cash means, including  
22                    (but not limited to) vouchers, debit  
23                    cards, and electronic benefits transfer  
24                    systems,

1 (III) the extent to which child  
2 beneficiaries are afflicted by drug ad-  
3 dition or alcoholism and ways of ad-  
4 dressing such affliction, including the  
5 feasibility of requiring treatment, and

6 (IV) the extent to which chil-  
7 dren's representative payees are af-  
8 flicted by drug addiction or alcohol-  
9 ism, and methods to identify chil-  
10 dren's representative payees afflicted  
11 by drug addition or alcoholism and to  
12 ensure that benefits continue to be  
13 provided to beneficiaries appro-  
14 priately.

15 (ii) REPORT.—Not later than April 1,  
16 1995, the Secretary shall transmit to the  
17 Committee on Ways and Means of the  
18 House of Representatives and the Commit-  
19 tee on Finance of the Senate a report set-  
20 ting forth the findings of the Secretary  
21 based on such Study. Such report shall in-  
22 clude such recommendations for adminis-  
23 trative or legislative changes as the Sec-  
24 retary considers appropriate.

1           (2) INCREASED RELIANCE ON PROFESSIONAL  
2 REPRESENTATIVE PAYEES.—

3           (A) PREFERENCE REQUIRED FOR ORGANI-  
4 ZATIONAL REPRESENTATIVE PAYEES.—Section  
5 205(j)(2)(C) of such Act (42 U.S.C.  
6 405(j)(2)(C)) is amended by adding at the end  
7 the following new clause:

8           “(v) In the case of an individual entitled to benefits  
9 based on disability, if alcoholism or drug addiction is a  
10 contributing factor material to the Secretary’s determina-  
11 tion that the individual is under a disability, when select-  
12 ing such individual’s representative payee, preference shall  
13 be given to—

14           “(I) a community-based nonprofit social service  
15 agency licensed or bonded by the State,

16           “(II) a State or local government agency whose  
17 mission is to carry out income maintenance, social  
18 service, or health care-related activities, or

19           “(III) a State or local government agency with  
20 fiduciary responsibilities,

21 (or a designee of such an agency if the Secretary deems  
22 it appropriate), unless the Secretary determines that selec-  
23 tion of such an agency would not be appropriate.”.

24           (B) AVAILABILITY OF PUBLIC AGENCIES  
25 AND OTHER QUALIFIED ORGANIZATIONS TO

1           SERVE AS REPRESENTATIVE PAYEES.—Section  
2           205(j)(4) of such Act (42 U.S.C. 405(j)(4)) is  
3           amended—

4                   (i) in subparagraph (A)—

5                           (I) by striking “exceed the lesser  
6                           of—” and inserting “exceed—”; and

7                           (II) by striking clauses (i) and  
8                           (ii) and inserting the following:

9                           “(i) in any case in which an individual  
10                           is entitled to benefits based on disability  
11                           and alcoholism or drug addiction is a con-  
12                           tributing factor material to the Secretary’s  
13                           determination that the individual is under  
14                           a disability, 10 percent of the monthly ben-  
15                           efit involved, or

16                           “(ii) in any other case, the lesser of—

17                                   “(I) 10 percent of the monthly  
18                                   benefit involved, or

19                                   “(II) \$25.00 per month.”;

20                           (ii) in subparagraph (B)—

21                                   (I) by inserting “State or local  
22                                   government agency whose mission is  
23                                   to carry out income maintenance, so-  
24                                   cial service, or health care-related ac-  
25                                   tivities, any State or local government

1                   agency with fiduciary responsibilities,  
2                   or any” after “means any”;

3                   (II) by striking “representative  
4                   payee and which,” and inserting “rep-  
5                   resentative payee, if such agency,”;

6                   (III) by striking “, and” at the  
7                   end of clause (ii) and inserting a pe-  
8                   riod; and

9                   (IV) by striking clause (iii); and

10                   (iii) by striking subparagraph (D), ef-  
11                   fective July 1, 1994.

12                   (C) DEFINITION.—Section 205(j) of such  
13                   Act (42 U.S.C. 405(j)) is amended by adding at  
14                   the end the following new paragraph:

15                   “(7) For purposes of this subsection, the term ‘bene-  
16                   fit based on disability’ of an individual means a disability  
17                   insurance benefit of such individual under section 223 or  
18                   a child’s, widow’s, or widower’s insurance benefit of such  
19                   individual under section 202 based on such individual’s  
20                   disability.”.

21                   (3) NONPAYMENT OR TERMINATION OF BENE-  
22                   FITS.—

23                   (A) IN GENERAL.—Section 225 of such  
24                   Act (42 U.S.C. 425) is amended—

1 (i) by striking the heading and insert-  
2 ing the following:

3 “ADDITIONAL RULES RELATING TO BENEFITS BASED ON  
4 DISABILITY

5 “Suspension of Benefits”;

6 (ii) by inserting before subsection (b)  
7 the following new heading:

8 “Continued Payments During Rehabilitation Program”;

9 and

10 (iii) by adding at the end the follow-  
11 ing new subsection:

12 “Nonpayment or Termination of Benefits Where  
13 Entitlement Involves Alcoholism or Drug Addiction

14 “(c)(1)(A) Notwithstanding any other provision of  
15 this title, in the case of any individual entitled to benefits  
16 based on disability, if alcoholism or drug addiction is a  
17 contributing factor material to the Secretary’s determina-  
18 tion that such individual is under a disability and such  
19 individual is determined by the Secretary not to be in com-  
20 pliance with the requirements of this subsection for a  
21 month, such benefits shall be suspended for a period com-  
22 mencing with such month and ending with the month pre-  
23 ceding the first month, after the determination of non-  
24 compliance, in which such individual demonstrates that he  
25 or she has reestablished and maintained compliance with

1 such requirements for the applicable period specified in  
2 paragraph (3).

3       “(B) For purposes of this subsection, in the case of  
4 an individual who is entitled to benefits based on disability  
5 for the first month ending after 180 days after the date  
6 of the enactment of the Social Security Administrative Re-  
7 form Act of 1994, if such individual has a primary diag-  
8 nosis of alcoholism or drug addiction, such alcoholism or  
9 drug addiction shall be treated as a contributing factor  
10 material to the Secretary’s determination of disability.

11       “(2)(A) An individual described in paragraph (1) is  
12 in compliance with the requirements of this subsection for  
13 a month if such individual in such month undergoes any  
14 medical or psychological treatment that may be appro-  
15 priate, for such individual’s condition diagnosed as sub-  
16 stance abuse or alcohol abuse and for the stage of such  
17 individual’s rehabilitation, at an institution or facility ap-  
18 proved for purposes of this subsection by the Secretary,  
19 and complies in such month with the terms, conditions,  
20 and requirements of such treatment and with require-  
21 ments imposed by the Secretary under paragraph (6).

22       “(B) An individual described in paragraph (1) shall  
23 not be determined to be not in compliance with the re-  
24 quirements of this subsection for a month if access by such  
25 individual to such treatment is not reasonably available

1 for that month, as determined under regulations of the  
2 Secretary.

3 “(3) The applicable period specified in this paragraph  
4 is—

5 “(A) 2 consecutive months, in the case of a  
6 first determination that an individual is not in com-  
7 pliance with the requirements of this subsection,

8 “(B) 3 consecutive months, in the case of the  
9 second such determination with respect to the indi-  
10 vidual, and

11 “(C) 6 consecutive months, in the case of the  
12 third or subsequent such determination with respect  
13 to the individual.

14 “(4) In any case in which an individual’s benefit is  
15 suspended for a period of 12 consecutive months for fail-  
16 ure to comply with treatment described in paragraph (2)  
17 of this subsection, the month following such period shall  
18 be deemed, for purposes of section 223(a)(1) or subsection  
19 (d)(1)(G)(i), (e)(1), or (f)(1) of section 202 (as applica-  
20 ble), as the termination month with respect to such entitle-  
21 ment.

22 “(5)(A) Subject to subparagraph (B), monthly insur-  
23 ance benefits under this title which would be payable to  
24 any individual (other than the disabled individual to whom  
25 benefits are not payable by reason of this subsection) on

1 the basis of the wages and self-employment income of such  
2 disabled individual but for the provisions of paragraph (1)  
3 or (4), shall be payable as though such disabled individual  
4 were receiving such benefits which are not payable under  
5 this subsection (and, in the case of a disabled individual  
6 whose entitlement is terminated under paragraph (4), as  
7 though such disabled individual's entitlement were not ter-  
8 minated).

9       “(B) If the monthly insurance benefits of a disabled  
10 individual referred to in subparagraph (A) are not payable  
11 by reason of termination of entitlement under paragraph  
12 (4), monthly insurance benefits which are payable to any  
13 other individual on the basis of the wages and self-employ-  
14 ment income of such disabled individual pursuant to sub-  
15 paragraph (A) shall not be payable for any month after  
16 2 years after the last month of such entitlement.

17       “(6)(A) The Secretary shall provide for the monitor-  
18 ing and testing of all individuals who are receiving benefits  
19 under this title and who as a condition of payment of such  
20 benefits are required to be undergoing treatment and com-  
21 plying with the terms, conditions, and requirements there-  
22 of as described in paragraph (2)(A), in order to assure  
23 such compliance and to determine the extent to which the  
24 imposition of such requirements is contributing to the  
25 achievement of the purposes of this title. The Secretary

1 shall annually submit to the Congress a full and complete  
2 report on the Secretary's activities under this paragraph.  
3 Each such annual report shall include the number and  
4 percentage of such individuals who did not receive regular  
5 drug testing during the year covered by the report.

6       “(B) The Secretary, in consultation with drug and  
7 alcohol treatment professionals, shall issue regulations—

8               “(i) defining appropriate treatment for alcohol-  
9 ics and drug addicts who are subject to required  
10 medical or psychological treatment under this sub-  
11 section, and

12               “(ii) establishing guidelines to be used to review  
13 and evaluate their compliance, including measures of  
14 the progress of participants in such programs.

15       “(C)(i) For purposes of carrying out the require-  
16 ments of subparagraphs (A) and (B), the Secretary shall  
17 establish in each State a referral and monitoring agency  
18 for such State.

19       “(ii) Each referral and monitoring agency for a State  
20 shall—

21               “(I) identify appropriate placements, for indi-  
22 viduals residing in such State who are entitled to  
23 benefits based on disability and with respect to  
24 whom alcoholism or drug addiction is a contributing  
25 factor material to the Secretary's determination that

1 they are under a disability, where they may obtain  
2 treatment described in paragraph (2)(A),

3 “(II) refer such individuals to such placements  
4 for such treatment, and

5 “(III) monitor compliance with the require-  
6 ments of paragraph (2)(A) by individuals who are  
7 referred by the agency to such placements and  
8 promptly report failures to comply to the Secretary.

9 “(7) In the case of any individual who is entitled to  
10 a benefit based on disability for any month, if alcoholism  
11 or drug addiction is a contributing factor material to the  
12 Secretary’s determination that the individual is under a  
13 disability, payment of any past-due monthly insurance  
14 benefits under this title to which such individual is entitled  
15 shall be made in any month only to the extent that the  
16 sum of—

17 “(A) the amount of such past-due benefit paid  
18 in such month, and

19 “(B) the amount of any benefit for the preced-  
20 ing month under such current entitlement which is  
21 payable in such month,

22 does not exceed 200 percent of the amount of such benefit  
23 for the preceding month.

24 “(8) In the case of any individual entitled to benefits  
25 based on disability, if alcoholism or drug addiction is a

1 contributing factor material to the Secretary's determina-  
2 tion that such individual is under a disability, the month  
3 following the 36-month period beginning with such indi-  
4 vidual's first month of entitlement shall be deemed, for  
5 purposes of section 223(a)(1) or subsection (d)(1)(G)(i),  
6 (e)(1), or (f)(1) of section 202 (as applicable), as the ter-  
7 mination month with respect to such entitlement, and such  
8 individual shall be deemed not to be entitled to any past-  
9 due benefits under such entitlement remaining unpaid as  
10 of the end of such 36-month period. Such individual may  
11 not be entitled to benefits based on disability for any  
12 month after such 36-month period if, with respect to such  
13 entitlement, alcoholism or drug addition is a contributing  
14 factor material to the Secretary's determination that such  
15 individual is under a disability.

16       “(9) For purposes of this subsection, the term ‘bene-  
17 fit based on disability’ of an individual means a disability  
18 insurance benefit of such individual under section 223 or  
19 a child's, widow's, or widower's insurance benefit of such  
20 individual under section 202 based on the disability of  
21 such individual.”.

22                   (B) PRESERVATION OF MEDICARE BENE-  
23                   FITS.—Section 226 of such Act (42 U.S.C.  
24                   426) is amended by adding at the end the fol-  
25                   lowing:

1       “(i) For purposes of this section, each person whose  
2 benefit for any month is not payable by reason of para-  
3 graph (1) of section 225(c) (and is not terminated by rea-  
4 son of paragraph (4) or (8) of section 225(c)) shall be  
5 treated as entitled to such benefit for such month if such  
6 person would be entitled to such benefit for such month  
7 in the absence of such section.”.paragraph (other than  
8 paragraphs (6)(C) and (8) of section 225(c) of the Social  
9 Security Act added by this paragraph) shall apply with  
10 respect to benefits based on disability (as defined in sec-  
11 tion 225(c)(9) of the Social Security Act, added by this  
12 section) of individuals becoming entitled to such benefits  
13 for months beginning after 180 days after the date of the  
14 enactment of this Act. Section 225(c)(6)(C) of the Social  
15 Security Act shall take effect 180 days after the date of  
16 the enactment of this Act. Section 225(c)(8) of the Social  
17 Security Act (added by this section) shall apply with re-  
18 spect to benefits for months ending after 180 days after  
19 the date of the enactment of this Act, and, for purposes  
20 of such section 225(c)(8), in the case of any individual  
21 entitled to benefits based on disability (as so defined) for  
22 the first month ending after 180 days after the date of  
23 the enactment of this Act, such month shall be treated  
24 as such individual’s first month of entitlement to such  
25 benefits.”

1           (4) IRRELEVANCE OF LEGALITY OF SERVICES  
2           PERFORMED IN DETERMINING SUBSTANTIAL GAIN-  
3           FUL ACTIVITY.—

4                   (A) IN GENERAL.—Section 223(d)(4) of  
5           such Act (42 U.S.C. 423(d)(4)) is amended—

6                           (i) by inserting “(A)” after “(4)”; and

7                           (ii) by adding at the end the following  
8                   new subparagraph:

9           “(B) In determining under subparagraph (A) when  
10          services performed or earnings derived from services dem-  
11          onstrate an individual’s ability to engage in substantial  
12          gainful activity, the Secretary apply the criteria described  
13          in subparagraph (A) with respect to services performed  
14          by any individual without regard to the legality of such  
15          services.”.

16                   (B) EFFECTIVE DATE.—The amendments  
17                  made by this paragraph shall take effect on the  
18                  date of the enactment of this Act.

19           (b) AMENDMENTS RELATING TO SUPPLEMENTAL SE-  
20          CURITY INCOME BENEFITS UNDER TITLE XVI OF THE  
21          SOCIAL SECURITY ACT.—

22                   (1) REQUIRED PAYMENT OF BENEFITS TO REP-  
23          RESENTATIVE PAYEES.—

1 (A) IN GENERAL.—Section 1631(a)(2)(A)  
2 of the Social Security Act (42 U.S.C.  
3 1383(a)(2)(A)) is amended—

4 (i) in clause (ii), by adding at the end  
5 the following: “In the case of an individual  
6 entitled to benefits under this title by rea-  
7 son of disability, if alcoholism or drug ad-  
8 diction is a contributing factor material to  
9 the Secretary’s determination that the in-  
10 dividual is disabled, the payment of such  
11 benefits to a representative payee shall be  
12 deemed to serve the interest of such indi-  
13 vidual under this title.”; and

14 (ii) in clause (iii), by striking “to the  
15 individual or eligible spouse or to an alter-  
16 native representative payee of the individ-  
17 ual or eligible spouse” and inserting “to an  
18 alternative representative payee of the indi-  
19 vidual or eligible spouse or, if the interest  
20 of the individual under this title would be  
21 served thereby, to the individual or eligible  
22 spouse”.

23 (B) CONFORMING AMENDMENT.—Section  
24 1631(a)(2)(B)(viii)(II) of such Act (42 U.S.C.  
25 1383(a)(2)(B)(viii)(II)) is amended by striking

1           “15 years” and all that follows and inserting  
2           “of 15 years, or (if alcoholism or drug addiction  
3           is a contributing factor material to the Sec-  
4           retary’s determination that the individual is dis-  
5           abled) is entitled to benefits under this title by  
6           reason of disability.”.

7           (C) EFFECTIVE DATE.—The amendments  
8           made by subparagraphs (A) and (B) shall apply  
9           with respect to benefits for months beginning  
10          after 180 days after the date of the enactment  
11          of this Act.

12          (2) INCREASED RELIANCE ON PROFESSIONAL  
13          REPRESENTATIVE PAYEES.—

14                (A) PREFERENCE REQUIRED FOR ORGANI-  
15                ZATIONAL REPRESENTATIVE PAYEES.—Section  
16                1631(a)(2)(B) of such Act (42 U.S.C.  
17                1383(a)(2)(B)) is amended—

18                   (i) by redesignating clauses (vii)  
19                   through (xii) as clauses (viii) through  
20                   (xiii), respectively;

21                   (ii) by inserting after clause (vi) the  
22                   following:

23           “(vii) In the case of an individual entitled to benefits  
24           under this title by reason of disability, if alcoholism or  
25           drug addiction is a contributing factor material to the Sec-

1 retary's determination that the individual is disabled,  
2 when selecting such individual's representative payee,  
3 preference shall be given to—

4           “(I) a community-based nonprofit social service  
5 agency licensed or bonded by the State;

6           “(II) a State or local government agency whose  
7 mission is to carry out income maintenance, social  
8 service, or health care-related activities; or

9           “(III) a State or local government agency with  
10 fiduciary responsibilities,

11 (or a designee of such an agency if the Secretary deems  
12 it appropriate), unless the Secretary determines that selec-  
13 tion of such an agency would not be appropriate.”;

14           (iii) in clause (viii) (as so redesign-  
15 nated), by striking “clause (viii)” and in-  
16 serting “clause (ix)”;

17           (iv) in clause (ix) (as so redesignated),  
18 by striking “(vii)” and inserting “(viii)”;

19           (v) in clause (xiii) (as so redesign-  
20 nated)—

21           (I) by striking “(xi)” and insert-  
22 ing “(xii)”;

23           (II) by striking “(x)” and insert-  
24 ing “(xi)”.

1 (B) AVAILABILITY OF PUBLIC AGENCIES  
2 AND OTHER QUALIFIED ORGANIZATIONS TO  
3 SERVE AS REPRESENTATIVE PAYEES.—Section  
4 1631(a)(2)(D) of such Act (42 U.S.C.  
5 1383(a)(2)(D)) is amended—

6 (i) in clause (i)—

7 (I) by striking “exceed the lesser  
8 of—” and inserting “exceed—”; and

9 (II) by striking subclauses (I)  
10 and (II) and inserting the following:

11 “(I) in any case in which an individual is enti-  
12 tled to benefits under this title by reason of disabil-  
13 ity and alcoholism or drug addiction is a contribut-  
14 ing factor material to the Secretary’s determination  
15 that the individual is disabled, 10 percent of the  
16 monthly benefit involved, or

17 “(II) in any other case, the lesser of—

18 “(aa) 10 percent of the monthly benefit in-  
19 volved, or

20 “(bb) \$25.00 per month.”;

21 (ii) in clause (ii)—

22 (I) by inserting “State or local  
23 government agency whose mission is  
24 to carry out income maintenance, so-  
25 cial service, or health care-related ac-

1                   tivities, any State or local government  
2                   agency with fiduciary responsibilities,  
3                   or any” after “means any”;

4                   (II) by inserting a comma after  
5                   “service agency”;

6                   (III) by adding “and” at the end  
7                   of subclause (I); and

8                   (IV) in subclause (II)—

9                   (aa) by adding “and” at the  
10                  end of item (aa);

11                  (bb) by striking “; and” at  
12                  the end of item (bb) and insert-  
13                  ing a period; and

14                  (cc) by striking item (cc);

15                  and

16                  (iii) by striking clause (iv), effective  
17                  July 1, 1994.

18                  (3) NONPAYMENT OR TERMINATION OF BENE-  
19                  FITS.—

20                  (A) IN GENERAL.—Section 1611(e)(3) of  
21                  such Act (42 U.S.C. 1382(e)(3)), is amended  
22                  by redesignating subparagraph (B) as subpara-  
23                  graph (C) and by inserting after subparagraph  
24                  (A) the following:

1       “(B)(i) Notwithstanding any other provision of this  
2 title, in the case of any individual entitled to benefits  
3 under this title solely by reason of disability, if alcoholism  
4 or drug addiction is a contributing factor material to the  
5 Secretary’s determination that such individual is disabled  
6 and such individual is determined by the Secretary not  
7 to be in compliance with the requirements of this subpara-  
8 graph for a month, such benefits shall be suspended for  
9 a period commencing with such month and ending with  
10 the month preceding the first month, after the determina-  
11 tion of noncompliance, in which such individual dem-  
12 onstrates that he or she has reestablished and maintained  
13 compliance with such requirements for the applicable pe-  
14 riod specified in clause (iii).

15       “(ii)(I) An individual described in clause (i) is in com-  
16 pliance with the requirements of this subparagraph for a  
17 month if the individual in such month undergoes any med-  
18 ical or psychological treatment that may be appropriate,  
19 for the individual’s condition diagnosed as substance  
20 abuse or alcohol abuse and for the stage of the individual’s  
21 rehabilitation, at an institution or facility approved for  
22 purposes of this subparagraph by the Secretary, and com-  
23 plies in such month with the terms, conditions, and re-  
24 quirements of such treatment and with requirements im-  
25 posed by the Secretary under subparagraph (C).

1       “(II) An individual described in clause (i) shall not  
2 be determined to be not in compliance with the require-  
3 ments of this subparagraph for a month if access by such  
4 individual to such treatment is not reasonably available  
5 for the month, as determined under regulations of the Sec-  
6 retary.

7       “(iii) The applicable period specified in this clause  
8 is—

9               “(I) 2 consecutive months, in the case of a 1st  
10 determination that an individual is not in compliance  
11 with the requirements of this subparagraph;

12               “(II) 3 consecutive months, in the case of the  
13 2nd such determination with respect to the individ-  
14 ual; or

15               “(III) 6 consecutive months, in the case of the  
16 3rd or subsequent such determination with respect  
17 to the individual.

18       “(iv) An individual shall not be an eligible individual  
19 for purposes of this title for the 12-month period that be-  
20 gins with the end of any period of 12 consecutive months  
21 for which the benefits of the individual under this title  
22 have been suspended by reason of this subparagraph.

23       “(v) In the case of any individual entitled to benefits  
24 under this title by reason of disability, if alcoholism or  
25 drug addiction is a contributing factor material to the Sec-

1   retary's determination that such individual is disabled,  
2   such individual may not be entitled to such benefits by  
3   reason of disability (or any past-due benefits under such  
4   entitlement) for any month after the 36-month period be-  
5   ginning with such individual's first month of such entitle-  
6   ment, notwithstanding section 1619(a).

7       “(vi)(I) The Secretary shall not, in a month, pay to  
8   an individual described in clause (i) benefits under this  
9   title the payment of which is past due, in an amount that  
10   exceeds the amount of benefits under this title which are  
11   payable to the individual for the month and the payment  
12   of which is not past due.

13       “(II) As used in subclause (I) of this clause, the term  
14   ‘benefits under this title’ includes supplementary pay-  
15   ments of the type described in section 1616(a) and pay-  
16   ments pursuant to an agreement entered into under sec-  
17   tion 212(a) of Public Law 93-66.”.

18                   (B) REFERRAL, MONITORING, AND TREAT-  
19                   MENT.—Section 1611(e)(3)(C) of such Act (42  
20                   U.S.C. 1382(e)(3)(C)), as so designated by the  
21                   amendment made by subparagraph (A) of this  
22                   paragraph, is amended—

23                   (i) by adding at the end the following:  
24                   “Each such annual report shall include the  
25                   number and percentage of such individuals

1           who did not receive regular drug testing  
2           during the year covered by the report.”;

3                   (ii) by inserting “(i)” after “(C)”; and

4                   (iii) by adding after and below the end

5           following:

6           “(ii) The Secretary, in consultation with drug and al-  
7   cohol treatment professionals, shall issue regulations—

8                   “(I) defining appropriate treatment for alcohol-  
9   ics and drug addicts who are subject to required  
10   medical or psychological treatment under this sub-  
11   paragraph; and

12                   “(II) establishing guidelines to be used to re-  
13   view and evaluate their compliance, including meas-  
14   ures of the progress of participants in such pro-  
15   grams.

16           “(iii)(I) For purposes of carrying out the require-  
17   ments of clauses (i) and (ii), the Secretary shall establish  
18   in each State a referral and monitoring agency for the  
19   State.

20           “(II) Each referral and monitoring agency for a State  
21   shall—

22                   “(aa) identify appropriate placements, for indi-  
23   viduals residing in the State who are entitled to ben-  
24   efits under this title by reason of disability and with  
25   respect to whom alcoholism or drug addiction is a

1 contributing factor material to the Secretary's deter-  
2 mination that they are disabled, where they may ob-  
3 tain treatment described in subparagraph (B)(ii)(I);

4 “(bb) refer such individuals to such placements  
5 for such treatment; and

6 “(cc) monitor compliance with the requirements  
7 of subparagraph (B) by individuals who are referred  
8 by the agency to such placements, and promptly re-  
9 port to the Secretary any failure to comply with  
10 such requirements.”.

11 (C) PRESERVATION OF MEDICAID BENE-  
12 FITS.—Section 1634 of such Act (42 U.S.C.  
13 13283c) is amended by adding at the end the  
14 following:

15 “(e) Each person to whom benefits under this title  
16 by reason of disability are not payable for any month sole-  
17 ly by reason of section 1611(e)(3)(B) shall be treated, for  
18 purposes of title XIX, as receiving benefits under this title  
19 for such month.”.

20 (D) CONFORMING AMENDMENTS.—Section  
21 1611(e)(3) of such Act (42 U.S.C. 1382(e)(3)),  
22 as amended by subparagraphs (A) and (B) of  
23 this paragraph, is amended—

24 (i) in subparagraph (A), by striking  
25 “(B)” and inserting “(C)”; and

1 (ii) in subparagraph (C), by inserting  
2 “or (B)” after “(A)”.

3 (E) EFFECTIVE DATE.—

4 (i) IN GENERAL.—Except as provided  
5 in clauses (ii) and (iii), the amendments  
6 made by this paragraph shall apply with  
7 respect to benefits for months beginning  
8 after 180 days after the date of the enact-  
9 ment of this Act.

10 (ii) TIME LIMITATION ON BENE-  
11 FITS.—Section 1611(e)(3)(B)(v) of the So-  
12 cial Security Act (as added by the amend-  
13 ment made by subparagraph (A) of this  
14 paragraph) shall apply with respect to ben-  
15 efits for months ending after 180 days  
16 after the date of the enactment of this Act,  
17 and, for purposes of such section, in the  
18 case of any individual entitled to benefits  
19 by reason of disability for the first month  
20 ending after 180 days after the date of the  
21 enactment of this Act, such month shall be  
22 treated as such individual’s first month of  
23 entitlement to such benefits.

24 (iii) ESTABLISHMENT OF REFERRAL  
25 AND MONITORING AGENCIES.—Section

1           1611(e)(3)(C)(iii) of the Social Security  
2           Act (as added by the amendment made by  
3           subparagraph (B)(iii) of this paragraph)  
4           shall take effect 180 days after the date of  
5           the enactment of this Act.

6           (4) IRRELEVANCE OF LEGALITY OF SUBSTAN-  
7           TIAL GAINFUL ACTIVITY.—

8           (A) IN GENERAL.—Section 1614(a)(3)(D)  
9           of such Act (42 U.S.C. 1382c(a)(3)(D)) is  
10          amended by adding at the end the following:  
11          “The Secretary shall make determinations  
12          under this title with respect to substantial gain-  
13          ful activity, without regard to the legality of the  
14          activity.”.

15          (B) EFFECTIVE DATE.—The amendment  
16          made by subparagraph (A) shall take effect on  
17          the date of the enactment of this Act.

18          (c) EFFECTIVE DATE.—The amendments made by  
19          the preceding provisions of this section shall apply to bene-  
20          fits payable for months beginning 180 or more days after  
21          the date of the enactment of this Act.

22          (d) DEMONSTRATION PROJECTS.—

23                 (1) IN GENERAL.—The Secretary of Health and  
24                 Human Services shall develop and carry out dem-  
25                 onstration projects designed to explore innovative re-

1       ferral, monitoring, and treatment approaches with  
2       respect to—

3               (A) individuals who are entitled to disabil-  
4               ity insurance benefits or child's, widow's, or  
5               widower's insurance benefits based on disability  
6               under title II of the Social Security Act, and

7               (B) individuals who are eligible for supple-  
8               mental security income benefits under title XVI  
9               of such Act based solely on disability,  
10       in cases in which alcoholism or drug addiction is a  
11       contributing factor material to the Secretary's deter-  
12       mination that individuals are under a disability.

13              (2) SCOPE.—The demonstration projects devel-  
14              oped under paragraph (1) shall be of sufficient scope  
15              and shall be carried out on a wide enough scale to  
16              permit a thorough evaluation of the alternative ap-  
17              proaches under consideration while giving assurance  
18              that the results derived from the projects will obtain  
19              generally in the operation of the programs involved  
20              without committing such programs to the adoption  
21              of any particular system either locally or nationally.

22              (3) FINAL REPORT.—The Secretary shall sub-  
23              mit to the Committee on Ways and Means of the  
24              House of Representatives and the Committee on Fi-  
25              nance of the Senate no later than December 31,

1 1997, a final report on the demonstration projects  
2 carried out under this subsection, together with any  
3 related data and materials which the Secretary may  
4 consider appropriate. The authority under this sec-  
5 tion shall terminate upon the transmittal of such  
6 final report.

7 **SEC. 202. ISSUANCE OF PHYSICAL DOCUMENTS IN THE**  
8 **FORM OF BONDS, NOTES, OR CERTIFICATES**  
9 **TO THE SOCIAL SECURITY TRUST FUNDS.**

10 (a) REQUIREMENT THAT OBLIGATIONS ISSUED TO  
11 THE OASDI TRUST FUNDS BE EVIDENCED BY PAPER  
12 INSTRUMENTS IN THE FORM OF BONDS, NOTES, OR CER-  
13 TIFICATES OF INDEBTEDNESS SETTING FORTH THEIR  
14 TERMS.—Section 201(d) of the Social Security Act (42  
15 U.S.C. 401(d)) is amended by inserting after the fifth sen-  
16 tence the following new sentence: “Each obligation issued  
17 for purchase by the Trust Funds under this subsection  
18 shall be evidenced by a paper instrument in the form of  
19 a bond, note, or certificate of indebtedness issued by the  
20 Secretary of the Treasury setting forth the principal  
21 amount, date of maturity, and interest rate of the obliga-  
22 tion, and stating on its face that the obligation shall be  
23 incontestable in the hands of the Trust Fund to which  
24 it is issued, that the obligation is supported by the full  
25 faith and credit of the United States, and that the United

1 States is pledged to the payment of the obligation with  
2 respect to both principal and interest.”.

3 (b) PAYMENT TO THE OASDI TRUST FUNDS FROM  
4 THE GENERAL FUND OF THE TREASURY OF INTEREST  
5 ON OBLIGATIONS, AND OF PROCEEDS FROM THE SALE OR  
6 REDEMPTION OF OBLIGATIONS, REQUIRED TO BE IN THE  
7 FORM OF CHECKS.—Section 201(f) of such Act (42  
8 U.S.C. 401(f)) is amended by adding at the end the follow-  
9 ing new sentence: “Payment from the general fund of the  
10 the Treasury to either of the Trust Funds of any such  
11 interest or proceeds shall be in the form of paper checks  
12 drawn on such general fund to the order of such Trust  
13 Fund.”.

14 (c) EFFECTIVE DATE.—

15 (1) IN GENERAL.—The amendments made by  
16 this section shall apply with respect to obligations is-  
17 sued, and payments made, after 60 days after the  
18 date of the enactment of this Act.

19 (2) TREATMENT OF OUTSTANDING OBLIGA-  
20 TIONS.—Not later than 60 days after the date of the  
21 enactment of this Act, the Secretary of the Treasury  
22 shall issue to the Federal Old-Age and Survivors In-  
23 surance Trust Fund or the Federal Disability Insur-  
24 ance Trust Fund, as applicable, a paper instrument,  
25 in the form of a bond, note, or certificate of indebt-

1 edness, for each obligation which has been issued to  
2 the Trust Fund under section 201(d) of the Social  
3 Security Act and which is outstanding as of such  
4 date. Each such document shall set forth the prin-  
5 cipal amount, date of maturity, and interest rate of  
6 the obligation, and shall state on its face that the  
7 obligation shall be incontestable in the hands of the  
8 Trust Fund to which it was issued, that the obliga-  
9 tion is supported by the full faith and credit of the  
10 United States, and that the United States is pledged  
11 to the payment of the obligation with respect to both  
12 principal and interest.

13 **SEC. 203. EXPLICIT REQUIREMENTS FOR MAINTENANCE OF**  
14 **TELEPHONE ACCESS TO LOCAL OFFICES OF**  
15 **THE SOCIAL SECURITY ADMINISTRATION.**

16 (a) MAINTENANCE OF SERVICE TO LOCAL OF-  
17 FICES.—

18 (1) IN GENERAL.—Section 5110(a) of the Om-  
19 nibus Budget Reconciliation Act of 1990 (104 Stat.  
20 1388–272) is amended by adding at the end the fol-  
21 lowing new sentence: “In carrying out the require-  
22 ments of the preceding sentence, the Secretary shall  
23 reestablish and maintain in service at least the same  
24 number of telephone lines to each such local office

1 as was in place as of such date, including telephone  
2 sets for connections to such lines.”.

3 (2) EFFECTIVE DATE.—The Secretary of  
4 Health and Human Services shall ensure that the  
5 requirements of the amendment made by paragraph  
6 (1) are carried out no later than 90 days after the  
7 date of the enactment of this Act.

8 (3) GAO REPORT.—The Comptroller General of  
9 the United States shall make an independent deter-  
10 mination of the number of telephone lines to each  
11 local office of the Social Security Administration  
12 which are in place as of 90 days after the enactment  
13 of this Act and shall report his findings to the Com-  
14 mittee on Ways and Means of the House of Rep-  
15 resentatives and the Committee on Finance of the  
16 Senate no later than 150 days after the date of the  
17 enactment of this Act.

18 (b) MAINTENANCE OF TOLL-FREE TELEPHONE  
19 NUMBER SERVICE.—The Secretary of Health and Human  
20 Services shall ensure that toll-free telephone service pro-  
21 vided by the Social Security Administration is maintained  
22 at a level which is at least equal to that in effect on the  
23 date of the enactment of this Act.

1 **SEC. 204. EXPANSION OF STATE OPTION TO EXCLUDE**  
2 **SERVICE OF ELECTION OFFICIALS OR ELEC-**  
3 **TION WORKERS FROM COVERAGE.**

4 (a) **LIMITATION ON MANDATORY COVERAGE OF**  
5 **STATE ELECTION OFFICIALS AND ELECTION WORKERS**  
6 **WITHOUT STATE RETIREMENT SYSTEM.—**

7 (1) **AMENDMENT TO SOCIAL SECURITY ACT.—**

8 Section 210(a)(7)(F)(iv) of the Social Security Act  
9 (42 U.S.C. 410(a)(7)(F)(iv)) (as amended by section  
10 11332(a) of the Omnibus Budget Reconciliation Act  
11 of 1990) is amended by striking “\$100” and insert-  
12 ing “\$1,000 with respect to service performed dur-  
13 ing 1995, and the adjusted amount determined  
14 under section 218(c)(8)(B) for any subsequent year  
15 with respect to service performed during such subse-  
16 quent year”.

17 (2) **AMENDMENT TO FICA.—**Section  
18 3121(b)(7)(F)(iv) of the Internal Revenue Code of  
19 1986 (as amended by section 11332(b) of the Omni-  
20 bus Budget Reconciliation Act of 1990) is amended  
21 by striking “\$100” and inserting “\$1,000 with re-  
22 spect to service performed during 1995, and the  
23 adjusted amount determined under section  
24 218(c)(8)(B) of the Social Security Act for any sub-  
25 sequent year with respect to service performed dur-  
26 ing such subsequent year”.

1 (b) CONFORMING AMENDMENTS RELATING TO MED-  
2 ICARE QUALIFIED GOVERNMENT EMPLOYMENT.—

3 (1) AMENDMENT TO SOCIAL SECURITY ACT.—  
4 Section 210(p)(2)(E) of the Social Security Act (42  
5 U.S.C. 410(p)(2)(E)) is amended by striking  
6 “\$100” and inserting “\$1,000 with respect to serv-  
7 ice performed during 1995, and the adjusted amount  
8 determined under section 218(c)(8)(B) for any sub-  
9 sequent year with respect to service performed dur-  
10 ing such subsequent year”.

11 (2) AMENDMENT TO FICA.—Section  
12 3121(u)(2)(B)(ii)(V) of the Internal Revenue Code  
13 of 1986 is amended by striking “\$100” and insert-  
14 ing “\$1,000 with respect to service performed dur-  
15 ing 1995, and the adjusted amount determined  
16 under section 218(c)(8)(B) of the Social Security  
17 Act for any subsequent year with respect to service  
18 performed during such subsequent year”.

19 (c) AUTHORITY FOR STATES TO MODIFY COVERAGE  
20 AGREEMENTS WITH RESPECT TO ELECTION OFFICIALS  
21 AND ELECTION WORKERS.—Section 218(c)(8) of the So-  
22 cial Security Act (42 U.S.C. 418(c)(8)) is amended—

23 (1) by striking “on or after January 1, 1968,”  
24 and inserting “at any time”;

1           (2) by striking “\$100” and inserting “\$1,000  
2           with respect to service performed during 1995, and  
3           the adjusted amount determined under subpara-  
4           graph (B) for any subsequent year with respect to  
5           service performed during such subsequent year”;  
6           and

7           (3) by striking the last sentence and inserting  
8           the following new sentence: “Any modification of an  
9           agreement pursuant to this paragraph shall be effec-  
10          tive with respect to services performed in and after  
11          the calendar year in which the modification is mailed  
12          or delivered by other means to the Secretary.”.

13          (d) INDEXATION OF EXEMPT AMOUNT.—Section  
14          218(c)(8) of such Act (as amended by subsection (c)) is  
15          further amended—

16                 (1) by inserting “(A)” after “(8)”; and

17                 (2) by adding at the end the following new sub-  
18          paragraph:

19          “(B) For each year after 1995, the Secretary shall  
20          adjust the amount referred to in subparagraph (A) at the  
21          same time and in the same manner as is provided under  
22          section 215(a)(1)(B)(ii) with respect to the amounts re-  
23          ferred to in section 215(a)(1)(B)(i), except that—



1           (2) by redesignating subparagraphs (E) and  
2           (F) as subparagraphs (F) and (G), respectively; and

3           (3) by inserting after subparagraph (D) the fol-  
4           lowing:

5           “(E)(i) It is the policy of the United States that—

6                 “(I) any State (or any political subdivision of a  
7                 State) may utilize the social security account num-  
8                 bers issued by the Secretary for the additional pur-  
9                 poses described in clause (ii) if such numbers have  
10                been collected and are otherwise utilized by such  
11                State (or political subdivision) in accordance with  
12                applicable law, and

13               “(II) any district court of the United States  
14                may use, for such additional purposes, any such so-  
15                cial security account numbers which have been so  
16                collected and are so utilized by any State.

17           “(ii) The additional purposes described in this clause  
18           are the following:

19               “(I) Identifying duplicate names of individuals  
20                on master lists used for jury selection purposes.

21               “(II) Identifying on such master lists those in-  
22                dividuals who are ineligible to serve on a jury by rea-  
23                son of their conviction of a felony.

24           “(iii) To the extent that any provision of Federal law  
25           enacted before the date of the enactment of this subpara-

1 graph is inconsistent with the policy set forth in clause  
2 (i), such provision shall, on and after that date, be null,  
3 void, and of no effect.

4 “(iv) For purposes of this subparagraph, the term  
5 ‘State’ has the meaning such term has in subparagraph  
6 (D).”.

7 (b) **EFFECTIVE DATE.**—The amendments made by  
8 subsection (a) shall take effect on the date of the enact-  
9 ment of this Act.

10 **SEC. 206. AUTHORIZATION FOR ALL STATES TO EXTEND**  
11 **COVERAGE TO STATE AND LOCAL POLICE-**  
12 **MEN AND FIREMEN UNDER EXISTING COV-**  
13 **ERAGE AGREEMENTS.**

14 (a) **IN GENERAL.**—Section 218(l) of the Social Secu-  
15 rity Act (42 U.S.C. 418(l)) is amended—

16 (1) in paragraph (1), by striking “(1)” after  
17 “(l)”, and by striking “the State of” and all that fol-  
18 lows through “prior to the date of enactment of this  
19 subsection” and inserting “a State entered into pur-  
20 suant to this section”; and

21 (2) by striking paragraph (2).

22 (b) **CONFORMING AMENDMENT.**—Section  
23 218(d)(8)(D) of such Act (42 U.S.C. 418(d)(8)(D)) is  
24 amended by striking “agreements with the States named

1 in” and inserting “State agreements modified as provided  
2 in”.

3 (c) **EFFECTIVE DATE.**—The amendments made by  
4 this section shall apply with respect to modifications filed  
5 by States after the date of the enactment of this Act.

6 **SEC. 207. LIMITED EXEMPTION FOR CANADIAN MINISTERS**  
7 **FROM CERTAIN SELF-EMPLOYMENT TAX LI-**  
8 **ABILITY.**

9 (a) **IN GENERAL.**—Notwithstanding any other provi-  
10 sion of law, if—

11 (1) an individual performed services described  
12 in section 1402(c)(4) of the Internal Revenue Code  
13 of 1986 which are subject to tax under section 1401  
14 of such Code,

15 (2) such services were performed in Canada at  
16 a time when no agreement between the United  
17 States and Canada pursuant to section 233 of the  
18 Social Security Act was in effect, and

19 (3) such individual was required to pay con-  
20 tributions on the earnings from such services under  
21 the social insurance system of Canada,

22 then such individual may file a certificate under this sec-  
23 tion in such form and manner, and with such official, as  
24 may be prescribed in regulations issued under chapter 2  
25 of such Code. Upon the filing of such certificate, notwith-

1 standing any judgment which has been entered to the con-  
2 trary, such individual shall be exempt from payment of  
3 such tax with respect to services described in paragraphs  
4 (1) and (2) and from any penalties or interest for failure  
5 to pay such tax or to file a self-employment tax return  
6 as required under section 6017 of such Code.

7 (b) PERIOD FOR FILING.—A certificate referred to  
8 in subsection (a) may be filed only during the 180-day  
9 period commencing with the date on which the regulations  
10 referred to in subsection (a) are issued.

11 (c) TAXABLE YEARS AFFECTED BY CERTIFICATE.—  
12 A certificate referred to in subsection (a) shall be effective  
13 for taxable years ending after December 31, 1978, and  
14 before January 1, 1985.

15 (d) RESTRICTION ON CREDITING OF EXEMPT SELF-  
16 EMPLOYMENT INCOME.—In any case in which an individ-  
17 ual is exempt under this section from paying a tax im-  
18 posed under section 1401 of the Internal Revenue Code  
19 of 1986, any income on which such tax would have been  
20 imposed but for such exemption shall not constitute self-  
21 employment income under section 211(b) of the Social Se-  
22 curity Act (42 U.S.C. 411(b)), and, if such individual's  
23 primary insurance amount has been determined under sec-  
24 tion 215 of such Act (42 U.S.C. 415), notwithstanding  
25 section 215(f)(1) of such Act, the Secretary of Health and

1 Human Services shall recompute such primary insurance  
2 amount so as to take into account the provisions of this  
3 subsection. The recomputation under this subsection shall  
4 be effective with respect to benefits for months following  
5 approval of the certificate of exemption.

6 **SEC. 208. EXCLUSION OF TOTALIZATION BENEFITS FROM**  
7 **THE APPLICATION OF THE WINDFALL ELIMI-**  
8 **NATION PROVISION.**

9 (a) IN GENERAL.—Section 215(a)(7) of the Social  
10 Security Act (42 U.S.C. 415(a)(7)) is amended—

11 (1) in subparagraph (A), by striking “but ex-  
12 cluding” and all that follows through “1937” and  
13 inserting “but excluding (I) a payment under the  
14 Railroad Retirement Act of 1974 or 1937, and (II)  
15 a payment by a social security system of a foreign  
16 country based on an agreement concluded between  
17 the United States and such foreign country pursuant  
18 to section 233”; and

19 (2) in subparagraph (E), by inserting after “in  
20 the case of an individual” the following: “whose eli-  
21 gibility for old-age or disability insurance benefits is  
22 based on an agreement concluded pursuant to sec-  
23 tion 233 or an individual”.

24 (b) CONFORMING AMENDMENT RELATING TO BENE-  
25 FITS UNDER 1939 ACT.—Section 215(d)(3) of such Act

1 (42 U.S.C. 415(d)(3)) is amended by striking “but exclud-  
 2 ing” and all that follows through “1937” and inserting  
 3 “but excluding (I) a payment under the Railroad Retire-  
 4 ment Act of 1974 or 1937, and (II) a payment by a social  
 5 security system of a foreign country based on an agree-  
 6 ment concluded between the United States and such for-  
 7 eign country pursuant to section 233”.

8 (c) EFFECTIVE DATE.—The amendments made by  
 9 this section shall apply (notwithstanding section 215(f)(1)  
 10 of the Social Security Act (42 U.S.C. 415(f)(1))) with re-  
 11 spect to benefits payable for months after January 1995.

12 **SEC. 209. EXCLUSION OF MILITARY RESERVISTS FROM AP-**  
 13 **PLICATION OF THE GOVERNMENT PENSION**  
 14 **OFFSET AND WINDFALL ELIMINATION PROVI-**  
 15 **SIONS.**

16 (a) EXCLUSION FROM GOVERNMENT PENSION OFF-  
 17 SET PROVISIONS.—Subsections (b)(4), (c)(2), (e)(7),  
 18 (f)(2), and (g)(4) of section 202 of the Social Security Act  
 19 (42 U.S.C. 402 (b)(4), (c)(2), (e)(7), (f)(2), and (g)(4))  
 20 are each amended—

21 (1) in subparagraph (A)(ii), by striking “unless  
 22 subparagraph (B) applies.”;

23 (2) in subparagraph (A), by striking “The” in  
 24 the matter following clause (ii) and inserting “unless  
 25 subparagraph (B) applies. The”; and

1           (3) in subparagraph (B), by redesignating the  
2           existing matter as clause (ii), and by inserting before  
3           such clause (ii) (as so redesignated) the following:

4           “(B)(i) Subparagraph (A)(i) shall not apply with re-  
5           spect to monthly periodic benefits based wholly on service  
6           as a member of a uniformed service (as defined in section  
7           210(m)).”.

8           (b) EXCLUSION FROM WINDFALL ELIMINATION  
9           PROVISIONS.—Section 215(a)(7)(A) of such Act (as  
10          amended by section 210(a) of this Act) and section  
11          215(d)(3) of such Act (as amended by section 210(b) of  
12          this Act) are each further amended—

13           (1) by striking “and” before “(II)”; and

14           (2) by striking “section 233” and inserting  
15          “section 233, and (III) a payment based wholly on  
16          service as a member of a uniformed service (as de-  
17          fined in section 210(m))”.

18          (c) EFFECTIVE DATE.—The amendments made by  
19          this section shall apply (notwithstanding section 215(f) of  
20          the Social Security Act) with respect to benefits payable  
21          for months after January 1995.

1 **SEC. 210. REPEAL OF THE FACILITY-OF-PAYMENT PROVI-**  
2 **SION.**

3 (a) **REPEAL OF RULE PRECLUDING REDISTRIBUTION**  
4 **UNDER FAMILY MAXIMUM.**—Section 203(i) of the Social  
5 Security Act (42 U.S.C. 403(i)) is repealed.

6 (b) **COORDINATION UNDER FAMILY MAXIMUM OF**  
7 **REDUCTION IN BENEFICIARY'S AUXILIARY BENEFITS**  
8 **WITH SUSPENSION OF AUXILIARY BENEFITS OF OTHER**  
9 **BENEFICIARY UNDER EARNINGS TEST.**—Section  
10 203(a)(4) of such Act (42 U.S.C. 403(a)(4)) is amended  
11 by striking “section 222(b). Whenever” and inserting the  
12 following: “section 222(b). Notwithstanding the preceding  
13 sentence, any reduction under this subsection in the case  
14 of an individual who is entitled to a benefit under sub-  
15 section (b), (c), (d), (e), (f), (g), or (h) of section 202 for  
16 any month on the basis of the same wages and self-em-  
17 ployment income as another person—

18 “(A) who also is entitled to a benefit under sub-  
19 section (b), (c), (d), (e), (f), (g), or (h) of section  
20 202 for such month,

21 “(B) who does not live in the same household  
22 as such individual, and

23 “(C) whose benefit for such month is suspended  
24 (in whole or in part) pursuant to subsection (h)(3)  
25 of this section,

1 shall be made before the suspension under subsection  
2 (h)(3). Whenever”.

3 (c) CONFORMING AMENDMENT APPLYING EARNINGS  
4 REPORTING REQUIREMENT DESPITE SUSPENSION OF  
5 BENEFITS.—The third sentence of section 203(h)(1)(A)  
6 of such Act (42 U.S.C. 403(h)(1)(A)) is amended by strik-  
7 ing “Such report need not be made” and all that follows  
8 through “The Secretary may grant” and inserting the fol-  
9 lowing: “Such report need not be made for any taxable  
10 year—

11 “(i) beginning with or after the month in which  
12 such individual attained age 70, or

13 “(ii) if benefit payments for all months (in such  
14 taxable year) in which such individual is under age  
15 70 have been suspended under the provisions of the  
16 first sentence of paragraph (3) of this subsection,  
17 unless—

18 “(I) such individual is entitled to benefits  
19 under subsection (b), (c), (d), (e), (f), (g), or  
20 (h) of section 202,

21 “(II) such benefits are reduced under sub-  
22 section (a) of this section for any month in such  
23 taxable year, and

24 “(III) in any such month there is another  
25 person who also is entitled to benefits under

1 subsection (b), (c), (d), (e), (f), (g), or (h) of  
2 section 202 on the basis of the same wages and  
3 self-employment income and who does not live  
4 in the same household as such individual.

5 The Secretary may grant”.

6 (d) CONFORMING AMENDMENT DELETING SPECIAL  
7 INCOME TAX TREATMENT OF BENEFITS NO LONGER RE-  
8 QUIRED BY REASON OF REPEAL.—Section 86(d)(1) of the  
9 Internal Revenue Code of 1986 (relating to income tax  
10 on social security benefits) is amended by striking the last  
11 sentence.

12 (e) EFFECTIVE DATES.—

13 (1) The amendments made by subsections (a),  
14 (b), and (c) shall apply with respect to benefits pay-  
15 able for months after December 1995.

16 (2) The amendment made by subsection (d)  
17 shall apply with respect to benefits received after  
18 December 31, 1995, in taxable years ending after  
19 such date.

20 **SEC. 211. MAXIMUM FAMILY BENEFITS IN GUARANTEE**  
21 **CASES.**

22 (a) IN GENERAL.—Section 203(a) of the Social Secu-  
23 rity Act (42 U.S.C. 403(a)) is amended by adding at the  
24 end the following new paragraph:

25 “(10)(A) Subject to subparagraphs (B) and (C)—

1           “(i) the total monthly benefits to which bene-  
2           ficiaries may be entitled under sections 202 and 223  
3           for a month on the basis of the wages and self-em-  
4           ployment income of an individual whose primary in-  
5           surance amount is computed under section  
6           215(a)(2)(B)(i) shall equal the total monthly bene-  
7           fits which were authorized by this section with re-  
8           spect to such individual’s primary insurance amount  
9           for the last month of his prior entitlement to disabili-  
10          ty insurance benefits, increased for this purpose by  
11          the general benefit increases and other increases  
12          under section 215(i) that would have applied to such  
13          total monthly benefits had the individual remained  
14          entitled to disability insurance benefits until the  
15          month in which he became entitled to old-age insur-  
16          ance benefits or reentitled to disability insurance  
17          benefits or died, and

18           “(ii) the total monthly benefits to which bene-  
19          ficiaries may be entitled under sections 202 and 223  
20          for a month on the basis of the wages and self-em-  
21          ployment income of an individual whose primary in-  
22          surance amount is computed under section  
23          215(a)(2)(C) shall equal the total monthly benefits  
24          which were authorized by this section with respect to  
25          such individual’s primary insurance amount for the

1 last month of his prior entitlement to disability in-  
2 surance benefits.

3 “(B) In any case in which—

4 “(i) the total monthly benefits with respect to  
5 such individual’s primary insurance amount for the  
6 last month of his prior entitlement to disability in-  
7 surance benefits was computed under paragraph (6),  
8 and

9 “(ii) the individual’s primary insurance amount  
10 is computed under subparagraph (B)(i) or (C) of  
11 section 215(a)(2) by reason of the individual’s enti-  
12 tlement to old-age insurance benefits or death,

13 the total monthly benefits shall equal the total monthly  
14 benefits that would have been authorized with respect to  
15 the primary insurance amount for the last month of his  
16 prior entitlement to disability insurance benefits if such  
17 total monthly benefits had been computed without regard  
18 to paragraph (6).

19 “(C) This paragraph shall apply before the applica-  
20 tion of paragraph (3)(A), and before the application of  
21 section 203(a)(1) of this Act as in effect in December  
22 1978.”.

23 (b) CONFORMING AMENDMENT.—Section 203(a)(8)  
24 of such Act (42 U.S.C. 403(a)(8)) is amended by striking  
25 “Subject to paragraph (7),” and inserting “Subject to

1 paragraph (7) and except as otherwise provided in para-  
2 graph (10)(C),”.

3 (c) **EFFECTIVE DATE.**—The amendments made by  
4 this section shall apply for the purpose of determining the  
5 total monthly benefits to which beneficiaries may be enti-  
6 tled under sections 202 and 223 of the Social Security  
7 Act based on the wages and self-employment income of  
8 an individual who—

9 (1) becomes entitled to an old-age insurance  
10 benefit under section 202(a) of such Act,

11 (2) becomes reentitled to a disability insurance  
12 benefit under section 223 of such Act, or

13 (3) dies,

14 after January 1995.

15 **SEC. 212. AUTHORIZATION FOR DISCLOSURE BY THE SEC-**  
16 **RETARY OF HEALTH AND HUMAN SERVICES**  
17 **OF INFORMATION FOR PURPOSES OF PUBLIC**  
18 **OR PRIVATE EPIDEMIOLOGICAL AND SIMI-**  
19 **LAR RESEARCH.**

20 (a) **IN GENERAL.**—Section 1106 of the Social Secu-  
21 rity Act (42 U.S.C. 1306) is amended—

22 (1) by redesignating subsections (d) and (e) as  
23 subsections (e) and (f), respectively;

1           (2) in subsection (f) (as so redesignated), by  
2 striking “subsection (d)” and inserting “subsection  
3 (e)”; and

4           (3) by inserting after subsection (c) the follow-  
5 ing new subsection:

6           “(d) Notwithstanding any other provision of this sec-  
7 tion, in any case in which—

8           “(1) information regarding whether an individ-  
9 ual is shown on the records of the Secretary as  
10 being alive or deceased is requested from the Sec-  
11 retary for purposes of epidemiological or similar re-  
12 search which the Secretary finds may reasonably be  
13 expected to contribute to a national health interest,  
14 and

15           “(2) the requester agrees to reimburse the Sec-  
16 retary for providing such information and to comply  
17 with limitations on safeguarding and rerelease or  
18 redisclosure of such information as may be specified  
19 by the Secretary,

20 the Secretary shall comply with such request, except to  
21 the extent that compliance with such request would con-  
22 stitute a violation of the terms of any contract entered  
23 into under section 205(r).”.

24           (b) AVAILABILITY OF INFORMATION RETURNS RE-  
25 GARDING WAGES PAID EMPLOYEES.—Section 6103(l)(5)

1 of the Internal Revenue Code of 1986 (relating to disclo-  
2 sure of returns and return information to the Department  
3 of Health and Human Services for purposes other than  
4 tax administration) is amended—

5 (1) by striking “for the purpose of” and insert-  
6 ing “for the purpose of—”;

7 (2) by striking “carrying out, in accordance  
8 with an agreement” and inserting the following:

9 “(A) carrying out, in accordance with an  
10 agreement”;

11 (3) by striking “program.” and inserting “pro-  
12 gram; or”; and

13 (4) by adding at the end the following new sub-  
14 paragraph:

15 “(B) providing information regarding the  
16 mortality status of individuals for epidemiolog-  
17 ical and similar research in accordance with  
18 section 1106(d) of the Social Security Act.”.

19 (c) EFFECTIVE DATE.—The amendments made by  
20 this section shall apply with respect to requests for infor-  
21 mation made after the date of the enactment of this Act.

1 **SEC. 213. MISUSE OF SYMBOLS, EMBLEMS, OR NAMES IN**  
2 **REFERENCE TO SOCIAL SECURITY PRO-**  
3 **GRAMS AND AGENCIES.**

4 (a) PROHIBITION OF UNAUTHORIZED REPRODUC-  
5 TION, REPRINTING, OR DISTRIBUTION FOR FEE OF CER-  
6 TAIN OFFICIAL PUBLICATIONS.—Section 1140(a) of the  
7 Social Security Act (42 U.S.C. 1320b–10(a)) is  
8 amended—

9 (1) by redesignating paragraphs (1) and (2) as  
10 subparagraphs (A) and (B), respectively;

11 (2) by inserting “(1)” after “(a)”; and

12 (3) by adding at the end the following new  
13 paragraph:

14 “(2) No person may, for a fee, reproduce, reprint,  
15 or distribute any item consisting of a form, application,  
16 or other publication of the Social Security Administration  
17 unless such person has obtained specific, written author-  
18 ization for such activity in accordance with regulations  
19 which the Secretary shall prescribe.”.

20 (b) ADDITION TO PROHIBITED WORDS, LETTERS,  
21 SYMBOLS, AND EMBLEMS.—Paragraph (1) of section  
22 1140(a) of such Act (as redesignated by subsection (a))  
23 is further amended—

24 (1) in subparagraph (A) (as redesignated), by  
25 striking “Administration”, the letters ‘SSA’ or  
26 ‘HCFA’,” and inserting “Administration’, ‘Depart-

1       ment of Health and Human Services', 'Health and  
2       Human Services', 'Supplemental Security Income  
3       Program', or 'Medicaid', the letters 'SSA', 'HCFA',  
4       'DHHS', 'HHS', or 'SSI,'" and

5               (2) in subparagraph (B) (as redesignated), by  
6       striking "Social Security Administration" each place  
7       it appears and inserting "Social Security Adminis-  
8       tration, Health Care Financing Administration, or  
9       Department of Health and Human Services", and  
10      by striking "or of the Health Care Financing Ad-  
11     ministration".

12      (c) EXEMPTION FOR USE OF WORDS, LETTERS,  
13     SYMBOLS, AND EMBLEMS OF STATE AND LOCAL GOV-  
14     ERNMENT AGENCIES BY SUCH AGENCIES.—Paragraph  
15     (1) of section 1140(a) of such Act (as redesignated by sub-  
16     section (a)) is further amended by adding at the end the  
17     following new sentence: "The preceding provisions of this  
18     subsection shall not apply with respect to the use by any  
19     agency or instrumentality of a State or political subdivi-  
20     sion of a State of any words or letters which identify an  
21     agency or instrumentality of such State or of a political  
22     subdivision of such State or the use by any such agency  
23     or instrumentality of any symbol or emblem of an agency  
24     or instrumentality of such State or a political subdivision  
25     of such State."

1 (d) INCLUSION OF REASONABLENESS STANDARD.—  
2 Section 1140(a)(1) of such Act (as amended by the pre-  
3 ceding provisions of this section) is further amended, in  
4 the matter following subparagraph (B) (as redesignated),  
5 by striking “convey” and inserting “convey, or in a man-  
6 ner which reasonably could be interpreted or construed as  
7 conveying,”.

8 (e) INEFFECTIVENESS OF DISCLAIMERS.—Sub-  
9 section (a) of section 1140 of such Act (as amended by  
10 the preceding provisions of this section) is further amend-  
11 ed by adding at the end the following new paragraph:

12 “(3) Any determination of whether the use of one or  
13 more words, letters, symbols, or emblems (or any combina-  
14 tion or variation thereof) in connection with an item de-  
15 scribed in paragraph (1) or the reproduction, reprinting,  
16 or distribution of an item described in paragraph (2) is  
17 a violation of this subsection shall be made without regard  
18 to any inclusion in such item (or any so reproduced, re-  
19 printed, or distributed copy thereof) of a disclaimer of af-  
20 filiation with the United States Government or any par-  
21 ticular agency or instrumentality thereof.”.

22 (f) VIOLATIONS WITH RESPECT TO INDIVIDUAL  
23 ITEMS.—Section 1140(b)(1) of such Act (42 U.S.C.  
24 1320b–10(b)(1)) is amended by adding at the end the fol-  
25 lowing new sentence: “In the case of any items referred

1 to in subsection (a)(1) consisting of pieces of mail, each  
2 such piece of mail which contains one or more words, let-  
3 ters, symbols, or emblems in violation of subsection (a)  
4 shall represent a separate violation. In the case of any  
5 item referred to in subsection (a)(2), the reproduction, re-  
6 printing, or distribution of such item shall be treated as  
7 a separate violation with respect to each copy thereof so  
8 reproduced, reprinted, or distributed.”.

9 (g) ELIMINATION OF CAP ON AGGREGATE LIABILITY  
10 AMOUNT.—

11 (1) REPEAL.—Paragraph (2) of section 1140(b)  
12 of such Act (42 U.S.C. 1320b–10(b)(2)) is repealed.

13 (2) CONFORMING AMENDMENTS.—Section  
14 1140(b) of such Act is further amended—

15 (A) by striking “(1) Subject to paragraph  
16 (2), the” and inserting “The”;

17 (B) by redesignating subparagraphs (A)  
18 and (B) as paragraphs (1) and (2), respectively;  
19 and

20 (C) in paragraph (1) (as redesignated), by  
21 striking “subparagraph (B)” and inserting  
22 “paragraph (2)”.

23 (h) REMOVAL OF FORMAL DECLINATION REQUIRE-  
24 MENT.—Section 1140(c)(1) of such Act (42 U.S.C.

1 1320b–10(c)(1)) is amended by inserting “and the first  
2 sentence of subsection (c)” after “and (i)”.

3 (i) PENALTIES RELATING TO SOCIAL SECURITY AD-  
4 MINISTRATION DEPOSITED IN OASI TRUST FUND.—Sec-  
5 tion 1140(c)(2) of such Act (42 U.S.C. 1320b–10(c)(2))  
6 is amended in the second sentence by striking “United  
7 States.” and inserting “United States, except that, to the  
8 extent that such amounts are recovered under this section  
9 as penalties imposed for misuse of words, letters, symbols,  
10 or emblems relating to the Social Security Administration,  
11 such amounts shall be deposited into the Federal Old-Age  
12 and Survivor’s Insurance Trust Fund.”.

13 (j) ENFORCEMENT.—Section 1140 of such Act (42  
14 U.S.C. 1320b–10) is amended by adding at the end the  
15 following new subsection:

16 “(d) The preceding provisions of this section shall be  
17 enforced through the Office of Inspector General of the  
18 Department of Health and Human Services.”.

19 (k) ANNUAL REPORTS.—Section 1140 of such Act  
20 (as amended by the preceding provisions of this section)  
21 is further amended by adding at the end the following new  
22 subsection:

23 “(e) The Secretary shall include in the annual report  
24 submitted pursuant to section 704 a report on the oper-

1 ation of this section during the year covered by such an-  
2 nual report. Such report shall specify—

3 “(1) the number of complaints of violations of  
4 this section received by the Social Security Adminis-  
5 tration during the year,

6 “(2) the number of cases in which a notice of  
7 violation of this section was sent by the Social Secu-  
8 rity Administration during the year requesting that  
9 an individual cease activities in violation of this  
10 section,

11 “(3) the number of complaints of violations of  
12 this section referred by the Social Security Adminis-  
13 tration to the Inspector General in the Department  
14 of Health and Human Services during the year,

15 “(4) the number of investigations of violations  
16 of this section undertaken by the Inspector General  
17 during the year,

18 “(5) the number of cases in which a demand  
19 letter was sent during the year assessing a civil  
20 money penalty under this section,

21 “(6) the total amount of civil money penalties  
22 assessed under this section during the year,

23 “(7) the number of requests for hearings filed  
24 during the year pursuant to subsection (c)(1) of this  
25 section and section 1128A(c)(2),

1           “(8) the disposition during such year of hear-  
2 ings filed pursuant to sections 1140(c)(1) and  
3 1128A(c)(2), and

4           “(9) the total amount of civil money penalties  
5 under this section deposited into the Federal Old-  
6 Age and Survivors Insurance Trust Fund during the  
7 year.”.

8           (1) PROHIBITION OF MISUSE OF DEPARTMENT OF  
9 THE TREASURY NAMES, SYMBOLS, ETC.—

10           (1) GENERAL RULE.—Subchapter II of chapter  
11 3 of title 31, United States Code, is amended by  
12 adding at the end thereof the following new section:  
13 **“§ 333. Prohibition of misuse of Department of the**  
14 **Treasury names, symbols, etc.**

15           “(a) GENERAL RULE.—No person may use, in con-  
16 nection with, or as a part of, any advertisement, sollicita-  
17 tion, business activity, or product, whether alone or with  
18 other words, letters, symbols, or emblems—

19           “(1) the words ‘Department of the Treasury’,  
20 or the name of any service, bureau, office, or other  
21 subdivision of the Department of the Treasury,

22           “(2) the titles ‘Secretary of the Treasury’ or  
23 ‘Treasurer of the United States’ or the title of any  
24 other officer or employee of the Department of the  
25 Treasury,

1           “(3) the abbreviations or initials of any entity  
2 referred to in paragraph (1),

3           “(4) the words ‘United States Savings Bond’ or  
4 the name of any other obligation issued by the De-  
5 partment of the Treasury,

6           “(5) any symbol or emblem of an entity re-  
7 ferred to in paragraph (1) (including the design of  
8 any envelope or stationary used by such an entity),  
9 and

10           “(6) any colorable imitation of any such words,  
11 titles, abbreviations, initials, symbols, or emblems,  
12 in a manner which could reasonably be interpreted or con-  
13 strued as conveying the false impression that such adver-  
14 tisement, solicitation, business activity, or product is in  
15 any manner approved, endorsed, sponsored, or authorized  
16 by, or associated with, the Department of the Treasury  
17 or any entity referred to in paragraph (1) or any officer  
18 or employee thereof.

19           “(b) TREATMENT OF DISCLAIMERS.—Any deter-  
20 mination of whether a person has violated the provisions  
21 of subsection (a) shall be made without regard to any use  
22 of a disclaimer of affiliation with the United States Gov-  
23 ernment or any particular agency or instrumentality there-  
24 of.

25           “(c) CIVIL PENALTY.—

1           “(1) IN GENERAL.—The Secretary of the  
2 Treasury may impose a civil penalty on any person  
3 who violates the provisions of subsection (a).

4           “(2) AMOUNT OF PENALTY.—The amount of  
5 the civil penalty imposed by paragraph (1) shall not  
6 exceed \$5,000 for each use of any material in viola-  
7 tion of subsection (a). If such use is in a broadcast  
8 or telecast, the preceding sentence shall be applied  
9 by substituting ‘\$25,000’ for ‘\$5,000’.

10           “(3) TIME LIMITATIONS.—

11           “(A) ASSESSMENTS.—The Secretary of the  
12 Treasury may assess any civil penalty under  
13 paragraph (1) at any time before the end of the  
14 3-year period beginning on the date of the vio-  
15 lation with respect to which such penalty is im-  
16 posed.

17           “(B) CIVIL ACTION.—The Secretary of the  
18 Treasury may commence a civil action to re-  
19 cover any penalty imposed under this subsection  
20 at any time before the end of the 2-year period  
21 beginning on the date on which such penalty  
22 was assessed.

23           “(4) COORDINATION WITH SUBSECTION (d).—  
24 No penalty may be assessed under this subsection  
25 with respect to any violation after a criminal pro-

1       ceeding with respect to such violation has been com-  
2       menced under subsection (d).

3       “(d) CRIMINAL PENALTY.—

4               “(1) IN GENERAL.—If any person knowingly  
5       violates subsection (a), such person shall, upon con-  
6       viction thereof, be fined not more than \$10,000 for  
7       each such use or imprisoned not more than 1 year,  
8       or both. If such use is in a broadcast or telecast, the  
9       preceding sentence shall be applied by substituting  
10      ‘\$50,000’ for ‘\$10,000’.

11              “(2) TIME LIMITATIONS.—No person may be  
12      prosecuted, tried, or punished under paragraph (1)  
13      for any violation of subsection (a) unless the indict-  
14      ment is found or the information instituted during  
15      the 3-year period beginning on the date of the viola-  
16      tion.

17              “(3) COORDINATION WITH SUBSECTION (c).—  
18      No criminal proceeding may be commenced under  
19      this subsection with respect to any violation if a civil  
20      penalty has previously been assessed under sub-  
21      section (c) with respect to such violation.”

22              (2) CLERICAL AMENDMENT.—The analysis for  
23      chapter 3 of title 31, United States Code, is amend-  
24      ed by adding after the item relating to section 332  
25      the following new item:

“333. Prohibition of misuse of Department of the Treasury names, symbols, etc.”.

1           (3) REPORT.—Not later than May 1, 1996, the  
2 Secretary of the Treasury shall submit a report to  
3 the Committee on Ways and Means of the House of  
4 Representatives and the Committee on Finance of  
5 the Senate on the implementation of the amend-  
6 ments made by this section. Such report shall in-  
7 clude the number of cases in which the Secretary  
8 has notified persons of violations of section 333 of  
9 title 31, United States Code (as added by subsection  
10 (a)), the number of prosecutions commenced under  
11 such section, and the total amount of the penalties  
12 collected in such prosecutions.

13           (m) EFFECTIVE DATE.—The amendments made by  
14 this section shall apply with respect to violations occurring  
15 after the date of the enactment of this Act.

16 **SEC. 214. INCREASED PENALTIES FOR UNAUTHORIZED DIS-**  
17 **CLOSURE OF SOCIAL SECURITY INFORMA-**  
18 **TION.**

19           (a) UNAUTHORIZED DISCLOSURE.—Section 1106(a)  
20 of the Social Security Act (42 U.S.C. 1306(a)) is  
21 amended—

22           (1) by striking “misdemeanor” and inserting  
23 “felony”;



1       (b) **EFFECTIVE DATE.**—The amendment made by  
2 subsection (a) shall apply with respect to reports of earn-  
3 ings for taxable years ending on or after December 31,  
4 1994.

5 **SEC. 216. EXTENSION OF DISABILITY INSURANCE PRO-**  
6                   **GRAM DEMONSTRATION PROJECT AUTHOR-**  
7                   **ITY.**

8       (a) **IN GENERAL.**—Section 505 of the Social Security  
9 Disability Amendments of 1980 (Public Law 96–265), as  
10 amended by section 12101 of the Consolidated Omnibus  
11 Budget Reconciliation Act of 1985 (Public Law 99–272),  
12 section 10103 of the Omnibus Budget Reconciliation Act  
13 of 1989 (Public Law 101–239), and section 5120 of the  
14 Omnibus Budget Reconciliation Act of 1990 (Public Law  
15 101–508) is further amended—

16           (1) in paragraph (3) of subsection (a), by strik-  
17 ing “June 10, 1993” and inserting “June 10,  
18 1996”;

19           (2) in paragraph (4) of subsection (a), by strik-  
20 ing “1992” and inserting “1995”; and

21           (3) in subsection (c), by striking “October 1,  
22 1993” and inserting “October 1, 1996”.

23       (b) **EFFECTIVE DATE.**—The amendments made by  
24 this section shall take effect on the date of the enactment  
25 of this Act.

1 **SEC. 217. CROSS-MATCHING OF SOCIAL SECURITY AC-**  
2 **COUNT NUMBER INFORMATION AND EM-**  
3 **PLOYER IDENTIFICATION NUMBER INFORMA-**  
4 **TION MAINTAINED BY THE DEPARTMENT OF**  
5 **AGRICULTURE.**

6 (a) SOCIAL SECURITY ACCOUNT NUMBER INFORMA-  
7 TION.—Clause (iii) of section 205(c)(2)(C) of the Social  
8 Security Act (42 U.S.C. 405(c)(2)(C)) (as added by sec-  
9 tion 1735(a)(3) of the Food, Agriculture, Conservation,  
10 and Trade Act of 1990 (Public Law 101–624; 104 Stat.  
11 3791)) is amended—

12 (1) by inserting “(I)” after “(iii)”; and

13 (2) by striking “The Secretary of Agriculture  
14 shall restrict” and all that follows and inserting the  
15 following:

16 “(II) The Secretary of Agriculture may share any in-  
17 formation contained in any list referred to in subclause  
18 (I) with any other agency or instrumentality of the United  
19 States which otherwise has access to social security ac-  
20 count numbers in accordance with this subsection or other  
21 applicable Federal law, except that the Secretary of Agri-  
22 culture may share such information only to the extent that  
23 such Secretary determines such sharing would assist in  
24 verifying and matching such information against informa-  
25 tion maintained by such other agency or instrumentality.  
26 Any such information shared pursuant to this subclause

1 may be used by such other agency or instrumentality only  
2 for the purpose of effective administration and enforce-  
3 ment of the Food Stamp Act of 1977 or for the purpose  
4 of investigation of violations of other Federal laws or en-  
5 forcement of such laws.

6 “(III) The Secretary of Agriculture, and the head of  
7 any other agency or instrumentality referred to in this  
8 subclause, shall restrict, to the satisfaction of the Sec-  
9 retary of Health and Human Services, access to social se-  
10 curity account numbers obtained pursuant to this clause  
11 only to officers and employees of the United States whose  
12 duties or responsibilities require access for the purposes  
13 described in subclause (II).

14 “(IV) The Secretary of Agriculture, and the head of  
15 any agency or instrumentality with which information is  
16 shared pursuant to clause (II), shall provide such other  
17 safeguards as the Secretary of Health and Human Serv-  
18 ices determines to be necessary or appropriate to protect  
19 the confidentiality of the social security account  
20 numbers.”.

21 (b) EMPLOYER IDENTIFICATION NUMBER INFORMA-  
22 TION.—Subsection (f) of section 6109 of the Internal Rev-  
23 enue Code of 1986 (as added by section 1735(c) of the  
24 Food, Agriculture, Conservation, and Trade Act of 1990  
25 (Public Law 101–624; 104 Stat. 3792)) (relating to access

1 to employer identification numbers by Secretary of Agri-  
2 culture for purposes of Food Stamp Act of 1977) is  
3 amended—

4 (1) by striking paragraph (2) and inserting the  
5 following:

6 “(2) SHARING OF INFORMATION AND SAFE-  
7 GUARDS.—

8 “(A) SHARING OF INFORMATION.—The  
9 Secretary of Agriculture may share any infor-  
10 mation contained in any list referred to in para-  
11 graph (1) with any other agency or instrumen-  
12 tality of the United States which otherwise has  
13 access to employer identification numbers in ac-  
14 cordance with this section or other applicable  
15 Federal law, except that the Secretary of Agri-  
16 culture may share such information only to the  
17 extent that such Secretary determines such  
18 sharing would assist in verifying and matching  
19 such information against information main-  
20 tained by such other agency or instrumentality.  
21 Any such information shared pursuant to this  
22 subparagraph may be used by such other agen-  
23 cy or instrumentality only for the purpose of ef-  
24 fective administration and enforcement of the  
25 Food Stamp Act of 1977 or for the purpose of

1 investigation of violations of other Federal laws  
2 or enforcement of such laws.

3 “(B) SAFEGUARDS.—The Secretary of Ag-  
4 riculture, and the head of any other agency or  
5 instrumentality referred to in subparagraph  
6 (A), shall restrict, to the satisfaction of the Sec-  
7 retary of the Treasury, access to employer iden-  
8 tification numbers obtained pursuant to this  
9 subsection only to officers and employees of the  
10 United States whose duties or responsibilities  
11 require access for the purposes described in  
12 subparagraph (A). The Secretary of Agri-  
13 culture, and the head of any agency or instru-  
14 mentality with which information is shared pur-  
15 suant to subparagraph (A), shall provide such  
16 other safeguards as the Secretary of the Treas-  
17 ury determines to be necessary or appropriate  
18 to protect the confidentiality of the employer  
19 identification numbers.”;

20 (2) in paragraph (3), by striking “by the Sec-  
21 retary of Agriculture pursuant to this subsection”  
22 and inserting “pursuant to this subsection by the  
23 Secretary of Agriculture or the head of any agency  
24 or instrumentality with which information is shared  
25 pursuant to paragraph (2)”, and by striking “social

1 security account numbers” and inserting “employer  
2 identification numbers”; and

3 (3) in paragraph (4), by striking “by the Sec-  
4 retary of Agriculture pursuant to this subsection”  
5 and inserting “pursuant to this subsection by the  
6 Secretary of Agriculture or any agency or instru-  
7 mentality with which information is shared pursuant  
8 to paragraph (2)”.

9 **SEC. 218. CERTAIN TRANSFERS TO RAILROAD RETIREMENT**  
10 **ACCOUNT MADE PERMANENT.**

11 Subsection (c)(1)(A) of section 224 of the Railroad  
12 Retirement Solvency Act of 1983 (relating to section 72(r)  
13 revenue increase transferred to certain railroad accounts)  
14 is amended by striking “with respect to benefits received  
15 before October 1, 1992”.

16 **SEC. 219. AUTHORIZATION FOR USE OF SOCIAL SECURITY**  
17 **ACCOUNT NUMBERS BY DEPARTMENT OF**  
18 **LABOR IN ADMINISTRATION OF FEDERAL**  
19 **WORKERS' COMPENSATION LAWS.**

20 Section 205(c)(2)(C) of the Social Security Act (42  
21 U.S.C. 405(c)(2)(C)) is amended by adding at the end the  
22 following new clause:

23 “(ix) In the administration of the provisions of chap-  
24 ter 81 of title 5, United States Code, and the Longshore  
25 and Harbor Workers' Compensation Act (33 U.S.C. 901

1 et seq.), the Secretary of Labor may require by regulation  
2 that any person filing a notice of injury or a claim for  
3 benefits under such provisions provide as part of such no-  
4 tice or claim such person's social security account number,  
5 subject to the requirements of this clause. No officer or  
6 employee of the Department of Labor shall have access  
7 to any such number for any purpose other than the estab-  
8 lishment of a system of records necessary for the effective  
9 administration of such provisions. The Secretary of Labor  
10 shall restrict, to the satisfaction of the Secretary of Health  
11 and Human Services, access to social security account  
12 numbers obtained pursuant to this clause to officers and  
13 employees of the United States whose duties or respon-  
14 sibilities require access for the administration or enforce-  
15 ment of such provisions. The Secretary of Labor shall pro-  
16 vide such other safeguards as the Secretary of Health and  
17 Human Services determines to be necessary or appropriate  
18 to protect the confidentiality of the social security account  
19 numbers.".

20 **SEC. 220. COVERAGE UNDER FICA OF FEDERAL EMPLOY-**  
21 **EES TRANSFERRED TEMPORARILY TO INTER-**  
22 **NATIONAL ORGANIZATIONS.**

23 (a) TREATMENT OF SERVICE IN THE EMPLOY OF  
24 INTERNATIONAL ORGANIZATIONS BY CERTAIN TRANS-  
25 FERRED FEDERAL EMPLOYEES.—

1           (1) IN GENERAL.—Section 3121 of the Internal  
2 Revenue Code of 1986 (relating to definitions) is  
3 amended by adding at the end the following new  
4 subsection:

5           “(y) SERVICE IN THE EMPLOY OF INTERNATIONAL  
6 ORGANIZATIONS BY CERTAIN TRANSFERRED FEDERAL  
7 EMPLOYEES. —

8           “(1) IN GENERAL.—For purposes of this chap-  
9 ter, service performed in the employ of an inter-  
10 national organization by an individual pursuant to a  
11 transfer of such individual to such international or-  
12 ganization pursuant to section 3582 of title 5,  
13 United States Code, shall constitute ‘employment’  
14 if—

15           “(A) immediately before such transfer,  
16 such individual performed service with a Fed-  
17 eral agency which constituted ‘employment’  
18 under subsection (b) for purposes of the taxes  
19 imposed by sections 3101(a) and 3111(a), and

20           “(B) such individual would be entitled,  
21 upon separation from such international organi-  
22 zation and proper application, to reemployment  
23 with such Federal agency under such section  
24 3582.

1           “(2) DEFINITIONS.—For purposes of this  
2 subsection—

3           “(A) FEDERAL AGENCY.—The term ‘Fed-  
4 eral agency’ means an agency, as defined in  
5 section 3581(1) of title 5, United States Code.

6           “(B) INTERNATIONAL ORGANIZATION.—  
7 The term ‘international organization’ has the  
8 meaning provided such term by section 3581(3)  
9 of title 5, United States Code.”

10           (2) CONTRIBUTIONS BY FEDERAL AGENCY.—  
11 Section 3122 of such Code (relating to Federal serv-  
12 ice) is amended by inserting after the first sentence  
13 the following new sentence: “In the case of the taxes  
14 imposed by this chapter with respect to service per-  
15 formed in the employ of an international organiza-  
16 tion pursuant to a transfer to which the provisions  
17 of section 3121(y) are applicable, the determination  
18 of the amount of remuneration for such service, and  
19 the return and payment of the taxes imposed by this  
20 chapter, shall be made by the head of the Federal  
21 agency from which the transfer was made.”

22           (3) COLLECTION OF EMPLOYEE CONTRIBU-  
23 TIONS.—Section 3102 of such Code (relating to de-  
24 duction of tax from wages) is amended by adding at  
25 the end the following new subsection:

1       “(e) SPECIAL RULE FOR CERTAIN TRANSFERRED  
2 FEDERAL EMPLOYEES.—In the case of any payments of  
3 wages for service performed in the employ of an inter-  
4 national organization pursuant to a transfer to which the  
5 provisions of section 3121(y) are applicable—

6               “(1) subsection (a) shall not apply,

7               “(2) the head of the Federal agency from which  
8 the transfer was made shall separately include on  
9 the statement required under section 6051—

10               “(A) the amount determined to be the  
11 amount of the wages for such service, and

12               “(B) the amount of the tax imposed by  
13 section 3101 on such payments, and

14               “(3) the tax imposed by section 3101 on such  
15 payments shall be paid by the employee.”

16               (4) EXCLUSION FROM TREATMENT AS TRADE  
17 OR BUSINESS.—Paragraph (2)(C) of section 1402(c)  
18 of such Code (defining trade or business) is amend-  
19 ed by adding at the end the following: “except serv-  
20 ice which constitutes ‘employment’ under section  
21 3121(y),”.

22               (5) CONFORMING AMENDMENT.—Paragraph  
23 (15) of section 3121(b) of such Code is amended by  
24 inserting “, except service which constitutes ‘em-

1       ployment' under subsection (y)" after "organiza-  
2       tion".

3       (b) AMENDMENTS TO THE SOCIAL SECURITY ACT.—

4               (1) IN GENERAL.—Section 210 of the Social  
5       Security Act (42 U.S.C. 410) is amended by adding  
6       at the end the following new subsection:

7       "SERVICE IN THE EMPLOY OF INTERNATIONAL ORGANI-  
8       ZATIONS BY CERTAIN TRANSFERRED FEDERAL EM-  
9       PLOYEES

10       “(r)(1) For purposes of this title, service performed  
11       in the employ of an international organization by an indi-  
12       vidual pursuant to a transfer of such individual to such  
13       international organization pursuant to section 3582 of  
14       title 5, United States Code, shall constitute ‘employment’  
15       if—

16               “(A) immediately before such transfer, such in-  
17       dividual performed service with a Federal agency  
18       which constituted ‘employment’ as defined in sub-  
19       section (a), and

20               “(B) such individual would be entitled, upon  
21       separation from such international organization and  
22       proper application, to reemployment with such Fed-  
23       eral agency under such section 3582.

24       “(2) For purposes of this subsection:

1           “(A) The term ‘Federal agency’ means an agen-  
2           cy, as defined in section 3581(1) of title 5, United  
3           States Code.

4           “(B) The term ‘international organization’ has  
5           the meaning provided such term by section 3581(3)  
6           of title 5, United States Code.”

7           (2) EXCLUSION FROM TREATMENT AS TRADE  
8           OR BUSINESS.—Section 211(c)(2)(C) of such Act  
9           (42 U.S.C. 411(c)(2)(C)) is amended by inserting  
10          before the semicolon the following “, except service  
11          which constitutes ‘employment’ under section  
12          210(r)”.

13          (3) CONFORMING AMENDMENT.—Section  
14          210(a)(15) of such Act (42 U.S.C. 410(a)(15)) is  
15          amended by inserting “, except service which con-  
16          stitutes ‘employment’ under subsection (r)” before  
17          the semicolon.

18          (c) EFFECTIVE DATE.—The amendments made by  
19          this section shall apply with respect to service performed  
20          after the calendar quarter following the calendar quarter  
21          in which the date of the enactment of this Act occurs.

1 **SEC. 221. EXTEND THE FICA TAX EXEMPTION AND CERTAIN**  
2 **TAX RULES TO INDIVIDUALS WHO ENTER**  
3 **THE UNITED STATES UNDER A VISA ISSUED**  
4 **UNDER SECTION 101 OF THE IMMIGRATION**  
5 **AND NATIONALITY ACT.**

6 (a) **AMENDMENTS TO THE INTERNAL REVENUE**  
7 **CODE OF 1986.—**

8 (1) The following provisions of the Internal  
9 Revenue Code of 1986 are each amended by striking  
10 “(J), or (M)” each place it appears and inserting  
11 “(J), (M), or (Q)”:

12 (A) Section 871(c).

13 (B) Section 1441(b).

14 (C) Section 3121(b)(19).

15 (D) Section 3231(e)(1).

16 (E) Section 3306(c)(19).

17 (2) Paragraph (3) of section 872(b) of such  
18 Code is amended by striking “(F) or (J)” and in-  
19 serting “(F), (J), or (Q)”.

20 (3) Paragraph (5) of section 7701(b) of such  
21 Code is amended by striking “subparagraph (J)” in  
22 subparagraphs (C)(i) and (D)(i)(II) and inserting  
23 “subparagraph (J) or (Q)”.

24 (b) **AMENDMENT TO SOCIAL SECURITY ACT.—Para-**  
25 **graph (19) of section 210(a) of the Social Security Act**

1 is amended by striking “(J), or (M)” each place it appears  
2 and inserting “(J), (M), or (Q)”.

3 (c) **EFFECTIVE DATE.**—The amendments made by  
4 this subsection shall take effect with the calendar quarter  
5 following the date of the enactment of this Act.

6 **SEC. 222. STUDY OF RISING COSTS OF DISABILITY INSUR-**  
7 **ANCE BENEFITS.**

8 (a) **IN GENERAL.**—As soon as practicable after the  
9 date of the enactment of this Act, the Secretary of Health  
10 and Human Services shall conduct a comprehensive study  
11 of the reasons for rising costs payable from the Federal  
12 Disability Insurance Trust Fund.

13 (b) **MATTERS TO BE INCLUDED IN STUDY.**—In con-  
14 ducting the study under this section, the Secretary shall—

15 (1) determine the relative importance of the fol-  
16 lowing factors in increasing the costs payable from  
17 the Trust Fund:

18 (A) increased numbers of applications for  
19 benefits;

20 (B) higher rates of benefit allowances; and

21 (C) decreased rates of benefit terminations;

22 and

23 (2) identify, to the extent possible, underlying  
24 social, economic, demographic, programmatic, and

1 other trends responsible for changes in disability  
2 benefit applications, allowances, and terminations.

3 (c) REPORT.—Not later than December 31, 1994, the  
4 Secretary shall transmit a report to the Committee on  
5 Ways and Means of the House of Representatives and the  
6 Committee on Finance of the Senate setting forth the re-  
7 sults of the study conducted under this section, together  
8 with any recommendations for legislative changes which  
9 the Secretary determines appropriate.

10 **SEC. 223. COMMISSION ON CHILDHOOD DISABILITY.**

11 (a) ESTABLISHMENT OF COMMISSION.—The Sec-  
12 retary of Health and Human Services (in this section re-  
13 ferred to as the “Secretary”) shall appoint a Commission  
14 on the Evaluation of Disability in Children (in this section  
15 referred to as the “Commission”).

16 (b) APPOINTMENT OF MEMBERS.—(1) The Secretary  
17 shall appoint not less than 9 but not more than 15 mem-  
18 bers to the Commission, including—

19 (A) recognized experts in the field of medicine,  
20 whose work involves—

21 (i) the evaluation and treatment of disabil-  
22 ity in children,

23 (ii) the study of congenital, genetic, or  
24 perinatal disorders in children, or

1 (iii) the measurement of developmental  
2 milestones and developmental deficits in chil-  
3 dren; and

4 (B) recognized experts in the fields of—

5 (i) psychology,

6 (ii) education and rehabilitation,

7 (iii) law,

8 (iv) the administration of disability pro-  
9 grams,

10 (v) social insurance (including health in-  
11 surance), and

12 (vi) other fields of expertise that the Sec-  
13 retary determines to be appropriate.

14 (2) Members shall be appointed by January 1, 1995,  
15 without regard to the provisions of title 5, United States  
16 Code, governing appointments to competitive service.

17 (3) Members appointed under this subsection shall  
18 serve for a term equivalent to the duration of the Commis-  
19 sion.

20 (4) The Secretary shall designate a member of the  
21 Commission to serve as Chair of the Commission for a  
22 term equivalent to the duration of the Commission.

23 (c) ADMINISTRATIVE PROVISIONS.—(1) Service as a  
24 member of the Commission by an individual who is not  
25 otherwise a Federal employee shall not be considered serv-

1 ice in an appointive or elective position in the Federal Gov-  
2 ernment for the purposes of title 5, United States Code.

3 (2) Each member of the Commission who is not a  
4 full-time Federal employee shall be paid compensation at  
5 a rate equal to the daily equivalent of the rate of basic  
6 pay in effect for Level IV of the Executive Schedule for  
7 each day (including travel time) the member attends meet-  
8 ings or otherwise performs the duties of the Commission.

9 (3) While away from their homes or regular places  
10 of business on the business of the Commission, each mem-  
11 ber who is not a full-time Federal employee may be al-  
12 lowed travel expenses, including per diem in lieu of sub-  
13 sistence, as authorized by section 5703 of title 5, United  
14 States Code, for persons employed intermittently in the  
15 Government service.

16 (d) ASSISTANCE TO COMMISSION.—The Commission  
17 may engage individuals skilled in medical and other as-  
18 pects of childhood disability to provide such technical as-  
19 sistance as may be necessary to carry out the functions  
20 of the Commission. The Secretary shall make available to  
21 the Commission such secretarial, clerical, and other assist-  
22 ance as the Commission may require to carry out the func-  
23 tions of the Commission.

24 (e) STUDY BY THE COMMISSION.—(1) The Commis-  
25 sion shall conduct a study, in consultation with the Na-

1 tional Academy of Sciences, of the effects of the definition  
2 of “disability” under title XVI of the Social Security Act  
3 (42 U.S.C. 1382 et seq.) in effect on the date of enactment  
4 of this Act, as such definition applies to determining  
5 whether a child under the age of 18 is eligible to receive  
6 benefits under such title, the appropriateness of such defi-  
7 nition, and the advantages and disadvantages of using any  
8 alternative definition of disability in determining whether  
9 a child under age 18 is eligible to receive benefits under  
10 such title.

11 (2) The study described in paragraph (1) shall in-  
12 clude issues of—

13 (A) whether the need by families for assistance  
14 in meeting high costs of medical care for children  
15 with serious physical or mental impairments, wheth-  
16 er or not they are eligible for disability benefits  
17 under title XVI of the Social Security Act, might ap-  
18 propriately be met through expansion of Federal  
19 health assistance programs (including the program  
20 of medical assistance under title XIX of such Act);

21 (B) the feasibility of providing benefits to chil-  
22 dren through noncash means, including but not lim-  
23 ited to vouchers, debit cards, and electronic benefit  
24 transfer systems;

1           (C) the extent to which the Social Security Ad-  
2           ministration can involve private organizations in an  
3           effort to increase the provision of social services,  
4           education, and vocational instruction with the aim of  
5           promoting independence and the ability to engage in  
6           substantial gainful activity;

7           (D) the feasibility of providing retroactive sup-  
8           plemental security income benefits pursuant to the  
9           decision in *Sullivan v. Zebley*, 110 S. Ct. 2658  
10          (1990), on a prorated basis or by means of a  
11          packaged trust;

12          (E) methods to increase the extent to which  
13          benefits are used in the effort to assist the child  
14          achieve independence and engage in substantial  
15          gainful activity; and

16          (F) such other issues that the Secretary deter-  
17          mines to be appropriate.

18          (f) REPORT.—Not later than November 30, 1995, the  
19          Commission shall prepare a report and submit such report  
20          to the Committee on Ways and Means of the House of  
21          Representatives and the Committee on Finance of the  
22          Senate which shall summarize the results of the study de-  
23          scribed in subsection (e) and include any recommendations  
24          that the Commission determines to be appropriate.

1 **SEC. 224. DISREGARD DEEMED INCOME AND RESOURCES**  
2 **OF INELIGIBLE SPOUSE IN DETERMINING**  
3 **CONTINUED ELIGIBILITY UNDER SECTION**  
4 **1619(b).**

5 (a) IN GENERAL.—Section 1619(b)(2) of the Social  
6 Security Act (42 U.S.C. 1382h(b)(2)) is amended by add-  
7 ing at the end the following:

8 “(C)(i)(I) For purposes of paragraph (1), in deter-  
9 mining the earnings of an individual whose spouse is not  
10 an eligible individual, there shall be disregarded the net  
11 income of the spouse to the extent such net income does  
12 not exceed an amount equal to twice the threshold amount  
13 determined for the individual.

14 “(II) As used in subclause (I), the term ‘threshold  
15 amount’ means, with respect to an individual—

16 “(aa) \$85, plus twice the amount of benefits  
17 payable under this title (including federally adminis-  
18 tered State supplementary payments) to an individ-  
19 ual who is living in his or her own household and  
20 who has no other income, plus the average amount  
21 expended per individual, under the State plan ap-  
22 proved under title XIX by the State in which the in-  
23 dividual resides, on individuals who are recipients of  
24 benefits under this title by reason of disability; or

25 “(bb) if the gross earnings of the individual ex-  
26 ceeds the amount described in item (aa), the amount

1 that would be sufficient to allow the individual to  
2 provide for himself or herself a reasonable equivalent  
3 of benefits and services described in paragraph  
4 (1)(D).

5 “(ii) For purposes of paragraph (1)(A), in determin-  
6 ing the resources of an individual whose spouse is not an  
7 eligible individual, there shall be disregarded the resources  
8 of the spouse to the extent the amount of such resources  
9 does not exceed the community spouse resource allowance  
10 (as defined in section 1924(f)(2)) of the State in which  
11 the individual resides.”.

12 (b) EFFECTIVE DATE.—The amendment made by  
13 subsection (a) shall take effect on October 1, 1995.

14 **SEC. 225. PLANS FOR ACHIEVING SELF-SUPPORT NOT DIS-**  
15 **APPROVED WITHIN 60 DAYS TO BE DEEMED**  
16 **APPROVED.**

17 (a) AMENDMENTS TO INCOME EXCLUSION RULES.—  
18 Section 1612(b)(4) of the Social Security Act (42 U.S.C.  
19 1382a(b)(4)(A)) is amended in each of subparagraphs (A)  
20 and (B) by inserting “and, for purposes of this clause,  
21 a completed plan for achieving self-support which is not  
22 disapproved by the Board within 60 days after the date  
23 of submission shall be deemed to be approved by the  
24 Board until subsequently disapproved by the Board (with  
25 appropriate notification to the individual),” after “plan,”.

1       (b) **AMENDMENT TO RESOURCE EXCLUSION**  
2 **RULE.**—Section 1613(a)(4) of such Act (42 U.S.C.  
3 1382b(a)(4)) is amended by inserting “, and, for purposes  
4 of this paragraph, a completed plan for achieving self-sup-  
5 port which is not disapproved by the Board within 60 days  
6 after the date of submission shall be deemed to be ap-  
7 proved by the Board until 6 months after subsequently  
8 disapproved by the Board (with appropriate notification  
9 to the individual)” after “such plan”.

10       (c) **EFFECTIVE DATE.**—The amendments made by  
11 this section shall take effect on January 1, 1995.

12 **SEC. 226. TEMPORARY AUTHORITY TO APPROVE A LIMITED**  
13 **NUMBER OF PLANS FOR ACHIEVING SELF-**  
14 **SUPPORT THAT INCLUDE HOUSING GOALS.**

15       (a) **IN GENERAL.**—During the 42-month period that  
16 begins on January 1, 1995, the Board may, under title  
17 XVI of the Social Security Act, approve not more than  
18 20 percent of the plans for achieving self-support that in-  
19 clude a housing goal.

20       (b) **REPORT.**—Within 12 months after the end of the  
21 5-year period that begins on January 1, 1995, the Board  
22 shall submit to the Congress a report on the activities  
23 under subsection (a).

1 **SEC. 227. REGULATIONS REGARDING COMPLETION OF**  
2 **PLANS FOR ACHIEVING SELF-SUPPORT.**

3 (a) **IN GENERAL.**—Section 1633 of the Social Secu-  
4 rity Act (42 U.S.C. 1383b) is amended by adding at the  
5 end the following:

6 “(d) The Board shall establish by regulation time  
7 limits and other criteria related to individuals’ plans for  
8 achieving self-support, that take into account the difficulty  
9 of achieving self-support based on the needs of individuals  
10 and the goals of the plan.”

11 (b) **EFFECTIVE DATE.**—The amendment made by  
12 subsection (a) shall take effect on January 1, 1995.

13 **SEC. 228. TREATMENT OF CERTAIN GRANT, SCHOLARSHIP,**  
14 **OR FELLOWSHIP INCOME AS EARNED IN-**  
15 **COME FOR SSI PURPOSES.**

16 (a) **IN GENERAL.**—Section 1612(a)(1) of the Social  
17 Security Act (42 U.S.C. 1382a(a)(1)) is amended—

18 (1) by striking “and” at the end of subpara-  
19 graph (D); and

20 (2) by adding at the end the following:

21 “(F) any grant, scholarship, or fellow-  
22 ship.”

23 (b) **EFFECTIVE DATE.**—The amendments made by  
24 subsection (a) shall apply to eligibility and benefit deter-  
25 minations for any month that begins after the 2nd month  
26 after the month in which this Act is enacted.

1 **SEC. 229. SSI ELIGIBILITY FOR STUDENTS TEMPORARILY**  
2 **ABROAD.**

3 (a) **IN GENERAL.**—Section 1611(f) of the Social Se-  
4 curity Act (42 U.S.C. 1382(f)) is amended—

5 (1) by inserting “(1)” after “(f)”; and

6 (2) by adding after and below the end the fol-  
7 lowing:

8 “(2) The first sentence of paragraph (1) shall not  
9 apply to any individual who—

10 “(A) was eligible to receive a benefit under this  
11 title for the month immediately preceding the first  
12 month during all of which the individual was outside  
13 the United States; and

14 “(B) demonstrates to the satisfaction of the  
15 Board that the absence of the individual from the  
16 United States is—

17 “(i) temporary; and

18 “(ii) for the purpose of conducting studies  
19 as part of an educational program that is de-  
20 signed to prepare the individual for gainful em-  
21 ployment, and is sponsored by a school, college,  
22 or university in the United States.”.

23 (b) **EFFECTIVE DATE.**—The amendment made by  
24 subsection (a) shall take effect on January 1, 1995.

1 **SEC. 230. DISREGARD OF COST-OF-LIVING INCREASES FOR**  
2 **CONTINUED ELIGIBILITY FOR WORK INCEN-**  
3 **TIVES.**

4 (a) **IN GENERAL.**—Section 1619(b)(1)(B) of the So-  
5 cial Security Act (42 U.S.C. 1382h(b)(1)(B)) is amended  
6 by inserting “and increases pursuant to section 215(i) in  
7 the level of monthly insurance benefits to which the indi-  
8 vidual is entitled under title II that occur while such indi-  
9 vidual is considered to be receiving supplemental security  
10 income benefits by reason of this subsection” after “earn-  
11 ings”.

12 (b) **EFFECTIVE DATE.**—The amendment made by  
13 subsection (a) shall apply to eligibility determinations for  
14 months after December 1994.

15 **SEC. 231. EXPANSION OF THE AUTHORITY OF THE SOCIAL**  
16 **SECURITY ADMINISTRATION TO PREVENT,**  
17 **DETECT, AND TERMINATE FRAUDULENT**  
18 **CLAIMS FOR SSI BENEFITS.**

19 (a) **PREVENTION OF FRAUD IN THE SSI PROGRAM**  
20 **BY TRANSLATORS OF FOREIGN LANGUAGES.**—

21 (1) **IN GENERAL.**—Section 1631(e) of the So-  
22 cial Security Act (42 U.S.C. 1383(e)) is amended by  
23 inserting after paragraph (3) the following:

24 “(4) A translation into English by a third party of  
25 a statement made in a foreign language by an applicant  
26 for or recipient of benefits under this title shall not be

1 regarded as reliable unless the third party, under penalty  
2 of perjury—

3           “(A) certifies that the translation is accurate;  
4           and

5           “(B) discloses the nature and scope of the rela-  
6           tionship between the third party and the applicant  
7           or recipient, as the case may be.”.

8           (2) EFFECTIVE DATE.—The amendment made  
9           by paragraph (1) shall take effect on October 1,  
10          1994.

11          (b) CIVIL MONETARY PENALTIES, ASSESSMENTS,  
12          AND EXCLUSIONS FOR TITLE XVI.—

13                 (1) IN GENERAL.—Title XI of the Social Secu-  
14                 rity Act (42 U.S.C. 1301–1320b–14) is amended by  
15                 inserting after section 1128B the following:

16          **“SEC. 1129. CIVIL MONETARY PENALTIES AND ASSESS-**  
17                                 **MENTS FOR TITLE XVI.**

18                 “(a) Any person (including an organization, agency,  
19                 or other entity) who makes, or causes to be made, a state-  
20                 ment or representation of a material fact for use in deter-  
21                 mining any initial or continuing right to benefits or pay-  
22                 ments under title XVI that the person knows or should  
23                 know is false or misleading or knows or should know omits  
24                 a material fact shall be subject to, in addition to any other  
25                 penalties that may be prescribed by law, a civil money pen-

1 alty of not more than \$5,000 for each such statement or  
2 representation. Such person also shall be subject to an as-  
3 sessment, in lieu of damages sustained by the United  
4 States because of such statement or representation, of not  
5 more than twice the amount of benefits or payments paid  
6 as a result of such a statement or representation. In addi-  
7 tion, the Board may make a determination in the same  
8 proceeding to exclude the person from participation in the  
9 programs under title XVIII and to direct the appropriate  
10 State agency to exclude the person from participation in  
11 any State health care program.

12       “(b)(1) The Board may initiate a proceeding to deter-  
13 mine whether to impose a civil money penalty, assessment,  
14 or exclusion under subsection (a) only as authorized by  
15 the Attorney General pursuant to procedures agreed upon  
16 by the Board and the Attorney General. The Board may  
17 not initiate an action under this section with respect to  
18 any violation described in subsection (a) later than 6 years  
19 after the date the violation was committed. The Board  
20 may initiate an action under this section by serving notice  
21 of the action in any manner authorized by Rule 4 of the  
22 Federal Rules of Civil Procedure.

23       “(2) The Board shall not make a determination ad-  
24 verse to any person under this section until the person  
25 has been given written notice and an opportunity for the

1 determination to be made on the record after a hearing  
2 at which the person is entitled to be represented by coun-  
3 sel, to present witnesses, and to cross-examine witnesses  
4 against the person.

5 “(3) In a proceeding under this section which—

6 “(A) is against a person who has been convicted  
7 (whether upon a verdict after trial or upon a plea of  
8 guilty or nolo contendere) of a Federal crime charg-  
9 ing fraud or false statements; and

10 “(B) involves the same transaction as in the  
11 criminal action;

12 the person is estopped from denying the essential elements  
13 of the criminal offense.

14 “(4) The official conducting a hearing under this sec-  
15 tion may sanction a person, including any party or attor-  
16 ney, for failing to comply with an order or procedure, fail-  
17 ing to defend an action, or other misconduct as would  
18 interfere with the speedy, orderly, or fair conduct of the  
19 hearing. Such sanction shall reasonably relate to the sever-  
20 ity and nature of the failure or misconduct. Such sanction  
21 may include—

22 “(A) in the case of refusal to provide or permit  
23 discovery, drawing negative factual inference or  
24 treating such refusal as an admission by deeming  
25 the matter, or certain facts, to be established;

- 1           “(B) prohibiting a party from introducing cer-  
2           tain evidence or otherwise supporting a particular  
3           claim or defense;
- 4           “(C) striking pleadings, in whole or in part;
- 5           “(D) staying the proceedings;
- 6           “(E) dismissal of the action;
- 7           “(F) entering a default judgment;
- 8           “(G) ordering the party or attorney to pay at-  
9           torneys’ fees and other costs caused by the failure  
10          or misconduct; and
- 11          “(H) refusing to consider any motion or other  
12          action which is not filed in a timely manner.
- 13          “(c) In determining the amount or scope of any pen-  
14          alty, assessment, or exclusion imposed pursuant to this  
15          section, the Board shall take into account—
- 16               “(1) the nature of the statements and represen-  
17               tations referred to in subsection (a) and the cir-  
18               cumstances under which they occurred;
- 19               “(2) the degree of culpability, history of prior  
20               offenses, and financial condition of the person com-  
21               mitting the offense; and
- 22               “(3) such other matters as justice may require.
- 23          “(d)(1) Any person adversely affected by a deter-  
24          mination of the Board under this section may obtain a  
25          review of such determination in the United States Court

1 of Appeals for the circuit in which the person resides, or  
2 in which the statement or representation referred to in  
3 subsection (a) was made, by filing in such court (within  
4 60 days following the date the person is notified of the  
5 Board's determination) a written petition requesting that  
6 the determination be modified or set aside. A copy of the  
7 petition shall be forthwith transmitted by the clerk of the  
8 court to the Board, and thereupon the Board shall file  
9 in the court the record in the proceeding as provided in  
10 section 2112 of title 28, United States Code. Upon such  
11 filing, the court shall have jurisdiction of the proceeding  
12 and of the question determined therein, and shall have the  
13 power to make and enter upon the pleadings, testimony,  
14 and proceedings set forth in such record a decree affirm-  
15 ing, modifying, remanding for further consideration, or  
16 setting aside, in whole or in part, the determination of  
17 the Board and enforcing the same to the extent that such  
18 order is affirmed or modified. No objection that has not  
19 been urged before the Board shall be considered by the  
20 court, unless the failure or neglect to urge such objection  
21 shall be excused because of extraordinary circumstances.

22       “(2) The findings of the Board with respect to ques-  
23 tions of fact, if supported by substantial evidence on the  
24 record considered as a whole, shall be conclusive in the  
25 review described in paragraph (1). If any party shall apply

1 to the court for leave to adduce additional evidence and  
2 shall show to the satisfaction of the court that such addi-  
3 tional evidence is material and that there were reasonable  
4 grounds for the failure to adduce such evidence in the  
5 hearing before the Board, the court may order such addi-  
6 tional evidence to be taken before the Board and to be  
7 made a part of the record. The Board may modify its find-  
8 ings as to the facts, or make new findings, by reason of  
9 additional evidence so taken and filed, and the Board shall  
10 file with the court such modified or new findings, which  
11 findings with respect to questions of fact, if supported by  
12 substantial evidence on the record considered as a whole  
13 shall be conclusive, and his recommendations, if any, for  
14 the modification or setting aside of his original order.

15       “(3) Upon the filing of the record with the Board’s  
16 original or modified order, the jurisdiction of the court  
17 shall be exclusive and its judgment and decree shall be  
18 final, except that the same shall be subject to review by  
19 the Supreme Court of the United States, as provided in  
20 section 1254 of title 28, United States Code.

21       “(e)(1) Civil money penalties and assessments im-  
22 posed under this section may be compromised by the  
23 Board and may be recovered—

24               “(A) in a civil action in the name of the United  
25 States brought in United States district court for

1 the district where the statement or representation  
2 referred to in subsection (a) was made, or where the  
3 person resides, as determined by the Board;

4 “(B) by means of reduction in tax refunds to  
5 which the person is entitled, based on notice to the  
6 Secretary of the Treasury as permitted under sec-  
7 tion 3720A of title 31, United States Code;

8 “(C) by decrease of any payment under title  
9 XVI to which the person is entitled, notwithstanding  
10 section 207 of this Act, as made applicable to this  
11 title by reason of section 1631(d)(1);

12 “(D) by authorities provided under the Debt  
13 Collection Act of 1982, as amended, to the extent  
14 applicable to debts arising under the Social Security  
15 Act;

16 “(E) by deduction of the amount of such pen-  
17 alty or assessment, when finally determined, or the  
18 amount agreed upon in compromise, from any sum  
19 then or later owing by the United States to the per-  
20 son against whom the penalty or assessment has  
21 been assessed; or

22 “(F) by any combination of the foregoing.

23 “(f) A determination by the Board to impose a pen-  
24 alty, assessment, or exclusion under this section shall be  
25 final upon the expiration of the 60-day period referred to

1 in subsection (d). Matters that were raised or that could  
2 have been raised in a hearing before the Board or in an  
3 appeal pursuant to subsection (d) may not be raised as  
4 a defense to a civil action by the United States to collect  
5 a penalty and assessment imposed under this section.

6 “(g) Whenever the Board’s determination to impose  
7 a penalty, assessment, or exclusion under this section with  
8 respect to a medical provider or physician becomes final,  
9 the provisions of section 1128A(h) shall apply.

10 “(h) Whenever the Board has reason to believe that  
11 any person has engaged, is engaging, or is about to engage  
12 in any activity which makes the person subject to a civil  
13 monetary penalty under this section, the Board may bring  
14 an action in an appropriate district court of the United  
15 States (or, if applicable, a United States court of any ter-  
16 ritory) to enjoin such activity, or to enjoin the person from  
17 concealing, removing, encumbering, or disposing of assets  
18 which may be required in order to pay a civil monetary  
19 penalty and assessment if any such penalty were to be im-  
20 posed or to seek other appropriate relief.

21 “(i)(1) The provisions of subsections (d) and (e) of  
22 section 205 shall apply with respect to this section to the  
23 same extent as they are applicable with respect to title  
24 II. The Board may delegate the authority granted by sec-  
25 tion 205(d) (as made applicable to this section) to the In-

1 spector General of the Department of Health and Human  
2 Services for purposes of any investigation under this sec-  
3 tion.

4 “(2) The Board may delegate authority granted  
5 under this section to the Inspector General of the Social  
6 Security Administration.

7 “(j) For purposes of this section, the term ‘State  
8 agency’ shall have the same meaning as in section  
9 1128A(i)(1).

10 “(k) A principal is liable for penalties, assessments,  
11 and exclusions under this section for the actions of the  
12 principal’s agent acting within the scope of the agency.”.

13 (2) CONFORMING AMENDMENTS.—Section 1128  
14 of such Act (42 U.S.C. 1320a–7) is amended—

15 (A) in subsection (b)(7), by striking “or  
16 section 1128B” and inserting “, section 1128B,  
17 or section 1129”;

18 (B) in subsection (b)(8)(B)(ii), by insert-  
19 ing “and section 1129” after “section 1128A”;

20 (C) in subsection (c)(1), by striking “or  
21 under section 1128A” and inserting “, section  
22 1128A, or section 1129”;

23 (D) in subsection (c)(3)(A), by inserting  
24 “or section 1129” after “section 1128A”;

1 (E) in subsection (d)(1), by striking “and  
2 section 1128A” and inserting “, section 1128A,  
3 and section 1129”;

4 (F) in subsection (d)(2)(A), by striking “or  
5 section 1128A” and inserting “, section 1128A,  
6 or section 1129”;

7 (G) in subsection (e)(1), by striking “or  
8 section 1128A” and inserting “, section 1128A,  
9 or section 1129”;

10 (H) in subsection (f)(3), by inserting “,  
11 1129,” after “sections 1128A”;

12 (I) in subsection (g)(1), by striking “or  
13 section 1128A” each place such term appears  
14 and inserting “, section 1128A, or section  
15 1129”;

16 (J) in subsection (g)(2)(A), by inserting  
17 “and section 1129(a)” after “section  
18 1128A(a)”; and

19 (K) in subsection (h), by striking “1128A  
20 and 1128B” and inserting “1128A, 1128B, and  
21 1129”.

22 (c) SSI FRAUD CONSIDERED A FELONY.—

23 (1) IN GENERAL.—Section 1632(a) of the So-  
24 cial Security Act (42 U.S.C. 1383a(a)) is amended  
25 by striking “shall” the 1st place such term appears

1 and all that follows and inserting “shall be fined  
2 under title 18, United States Code, imprisoned not  
3 more than 5 years, or both.”.

4 (2) CONFORMING AMENDMENT.—Section  
5 1632(b) of such Act (42 U.S.C. 1383a(b)) is amend-  
6 ed to read as follows:

7 “(b)(1) If a person or entity violates subsection (a)  
8 in the person’s or entity’s role as, or in applying to be-  
9 come, a payee under section 1631(a)(2) on behalf of an-  
10 other individual (other than the person’s eligible spouse),  
11 and the violation includes a willful misuse of funds by the  
12 person or entity, the court may also require that full or  
13 partial restitution of funds be made to such other individ-  
14 ual.

15 “(2) Any person or entity convicted of a violation of  
16 subsection (a) of this section or of section 208 may not  
17 be certified as a payee under section 1631(a)(2).”.

18 (d) AUTHORITY TO REDETERMINE ELIGIBILITY IN  
19 DISABILITY CASES IF FRAUD IS INVOLVED, AND TO TER-  
20 MINATE BENEFITS IF THERE IS INSUFFICIENT RELIABLE  
21 EVIDENCE OF DISABILITY.—

22 (1) IN GENERAL.—Section 1631(e) of the So-  
23 cial Security Act (42 U.S.C. 1383(e)) is amended by  
24 adding at the end the following:

1       “(6)(A) The Board shall immediately redetermine the  
2 eligibility of an individual for benefits under this title by  
3 reason of disability, disregarding any unreliable evidence  
4 of disability, if there is reason to believe that fraud was  
5 involved in the application of the individual for such bene-  
6 fits, unless a United States attorney, or equivalent State  
7 prosecutor, with jurisdiction over potential or actual relat-  
8 ed criminal cases, certifies, in writing, that there is a sub-  
9 stantial risk that redetermining such eligibility would jeop-  
10 ardize the criminal prosecution of any person who is a sub-  
11 ject of the investigation from which the information is de-  
12 rived.

13       “(B) If, after redetermining the eligibility of an indi-  
14 vidual for benefits under this title by reason of disability,  
15 the Board determines that there is insufficient reliable evi-  
16 dence of disability, the Board may terminate such eligi-  
17 bility.”.

18       (2) EFFECTIVE DATE.—The amendment made  
19 by paragraph (1) shall take effect on October 1,  
20 1994, and shall apply to eligibility determinations  
21 made before, on, or after such date.

22       (e) AVAILABILITY OF RECIPIENT IDENTIFYING IN-  
23 FORMATION FROM THE INSPECTOR GENERAL, SOCIAL  
24 SECURITY ADMINISTRATION.—

1           (1) IN GENERAL.—Section 1631(e) of the So-  
2           cial Security Act (42 U.S.C. 1383(e)), as amended  
3           by subsection (d) of this section, is amended by add-  
4           ing at the end the following:

5           “(7) As soon as the Inspector General, Social Secu-  
6           rity Administration, has reason to believe that fraud was  
7           involved in the application of a recipient for benefits under  
8           this title, the Inspector General shall make available to  
9           the Board information identifying the recipient, unless a  
10          United States attorney, or equivalent State prosecutor,  
11          with jurisdiction over potential or actual related criminal  
12          cases, certifies, in writing, that there is a substantial risk  
13          that making the information so available or redetermining  
14          the eligibility of the recipient for such benefits would jeop-  
15          ardize the criminal prosecution of any person who is a sub-  
16          ject of the investigation from which the information is de-  
17          rived.”.

18           (2) EFFECTIVE DATE.—The amendment made  
19          by paragraph (1) shall take effect on October 1,  
20          1994.

21          (f) AUTHORITY TO USE AVAILABLE PREADMISSION  
22          IMMIGRANT AND REFUGEE MEDICAL INFORMATION.—

23           (1) IN GENERAL.—Section 1631(e) of the So-  
24          cial Security Act (42 U.S.C. 1383(e)), as amended

1 by the preceding provisions of this Act, is amended  
2 by adding at the end the following:

3 “(8) The Board shall request the Immigration and  
4 Naturalization Service and the Centers for Disease Con-  
5 trol to provide the Board with whatever medical informa-  
6 tion either such entity has with respect to any alien who  
7 has applied for benefits under this title to the extent that  
8 the information is relevant to any determination relating  
9 to such eligibility.”.

10 (2) EFFECTIVE DATE.—The amendment made  
11 by paragraph (1) shall take effect on October 1,  
12 1994.

13 (g) ANNUAL REPORTS ON REVIEWS OF SSI CASES.—  
14 The Board shall annually submit to the Committee on  
15 Ways and Means of the House of Representatives and the  
16 Committee on Finance of the Senate a report on the ex-  
17 tent to which the Board has exercised its authority to re-  
18 view supplemental security income cases under title XVI  
19 of the Social Security Act, and the extent to which the  
20 cases reviewed were those that involved a high likelihood  
21 or probability of fraud.

1 **SEC. 232. DISABILITY REVIEW REQUIRED FOR SSI RECIPI-**  
2 **ENTS WHO ARE 18 YEARS OF AGE.**

3 (a) **IN GENERAL.**—Section 1614(a)(3)(G) of the So-  
4 cial Security Act (42 U.S.C. 1382c(a)(3)(G)) is  
5 amended—

6 (1) by inserting “(i)” after “(G)”; and

7 (2) by adding after and below the end the fol-  
8 lowing:

9 “(ii)(I) During the 1-year period that begins on the  
10 date a recipient of benefits under this title by reason of  
11 disability attains 18 years of age, the applicable State  
12 agency or the Board (as may be appropriate) shall redeter-  
13 mine the eligibility of the recipient for such benefits by  
14 reason of disability, by applying the criteria used in deter-  
15 mining eligibility for such benefits of applicants who have  
16 attained 18 years of age.

17 “(II) A review under subclause (I) of this clause shall  
18 be considered a substitute for a review required under  
19 clause (i).”

20 (b) **EFFECTIVE DATE.**—The amendments made by  
21 subsection (a) shall apply to individuals who attain 18  
22 years of age in or after the 9th month after the month  
23 in which this Act is enacted.

1 **SEC. 233. CONTINUING DISABILITY REVIEWS.**

2 (a) **IN GENERAL.**—Section 1614(a)(3)(G) of such  
3 Act (42 U.S.C. 1382c(a)(3)(G)) is amended by inserting  
4 “221(i),” after “221(h),”.

5 (b) **EFFECTIVE DATE.**—The amendment made by  
6 subsection (A) shall take effect on October 1, 1995.

7 **SEC. 234. TECHNICAL AND CLERICAL AMENDMENTS.**

8 (a) **AMENDMENTS TO TITLE II OF THE SOCIAL SE-**  
9 **CURITY ACT.**—

10 (1) Section 201(a) of the Social Security Act  
11 (42 U.S.C. 401(a)) is amended, in the matter follow-  
12 ing clause (4), by striking “and and” and inserting  
13 “and”.

14 (2) Section 202(d)(8)(D)(ii) of such Act (42  
15 U.S.C. 402(d)(8)(D)(ii)) is amended by adding a pe-  
16 riod at the end and by adjusting the left hand  
17 margination thereof so as to align with section  
18 202(d)(8)(D)(i) of such Act.

19 (3) Section 202(q)(1)(A) of such Act (42  
20 U.S.C. 402(q)(1)(A)) is amended by striking the  
21 dash at the end.

22 (4) Section 202(q)(9) of such Act (42 U.S.C.  
23 402(q)(9)) is amended, in the matter preceding sub-  
24 paragraph (A), by striking “parargaph” and insert-  
25 ing “paragraph”.

1           (5) Section 202(t)(4)(D) of such Act (42  
2 U.S.C. 402(t)(4)(D)) is amended by inserting “if  
3 the” before “Secretary” the second and third places  
4 it appears.

5           (6) Clauses (i) and (ii) of section 203(f)(5)(C)  
6 of such Act (42 U.S.C. 403(f)(5)(C)) are amended  
7 by adjusting the left-hand margination thereof so as  
8 to align with clauses (i) and (ii) of section  
9 203(f)(5)(B) of such Act.

10           (7) Paragraph (3)(A) and paragraph (3)(B) of  
11 section 205(b) of such Act (42 U.S.C. 405(b)) are  
12 amended by adjusting the left-hand margination  
13 thereof so as to align with the matter following  
14 section 205(b)(2)(C) of such Act.

15           (8) Section 205(c)(2)(B)(iii) of such Act (42  
16 U.S.C. 405(c)(2)(B)(iii)) is amended by striking  
17 “non-public” and inserting “nonpublic”.

18           (9) Section 205(c)(2)(C) of such Act (42 U.S.C.  
19 405(c)(2)(C)) is amended—

20                   (A) by striking the clause (vii) added by  
21 section 2201(c) of Public Law 101–624;

22                   (B) by redesignating the clause (iii) added  
23 by section 2201(b)(3) of Public Law 101–624,  
24 clause (iv), clause (v), clause (vi), and the  
25 clause (vii) added by section 1735(b) of Public

1 Law 101-624 as clause (iv), clause (v), clause  
2 (vi), clause (vii), and clause (viii), respectively;

3 (C) in clause (v) (as redesignated), by  
4 striking “subclause (I) of”, and by striking  
5 “subclause (II) of clause (i)” and inserting  
6 “clause (ii)”; and

7 (D) in clause (viii)(IV) (as redesignated),  
8 by inserting “a social security account number  
9 or” before “a request for”.

10 (10) The heading for section 205(j) of such Act  
11 (42 U.S.C. 405(j)) is amended to read as follows:

12 “Representative Payees”.

13 (11) The heading for section 205(s) of such Act  
14 (42 U.S.C. 405(s)) is amended to read as follows:

15 “Notice Requirements”.

16 (12) Section 208(c) of such Act (42 U.S.C.  
17 408(c)) is amended by striking “subsection (g)” and  
18 inserting “subsection (a)(7)”.

19 (13) Section 210(a)(5)(B)(i)(V) of such Act (42  
20 U.S.C. 410(a)(5)(B)(i)(V)) is amended by striking  
21 “section 105(e)(2)” and inserting “section  
22 104(e)(2)”.

23 (14) Section 211(a) of such Act (42 U.S.C.  
24 411(a)) is amended—

1 (A) in paragraph (13), by striking “and”  
2 at the end; and

3 (B) in paragraph (14), by striking the pe-  
4 riod and inserting “; and”.

5 (15) Section 213(c) of such Act (42 U.S.C.  
6 413(c)) is amended by striking “section” the first  
7 place it appears and inserting “sections”.

8 (16) Section 215(a)(5)(B)(i) of such Act (42  
9 U.S.C. 415(a)(5)(B)(i)) is amended by striking  
10 “subsection” the second place it appears and insert-  
11 ing “subsections”.

12 (17) Section 215(f)(7) of such Act (42 U.S.C.  
13 415(f)(7)) is amended by inserting a period after  
14 “1990”.

15 (18) Subparagraph (F) of section 218(c)(6) of  
16 such Act (42 U.S.C. 418(c)(6)) is amended by ad-  
17 justing the left-hand margination thereof so as to  
18 align with section 218(c)(6)(E) of such Act.

19 (19) Section 223(i) of such Act (42 U.S.C.  
20 423(i)) is amended by adding at the beginning the  
21 following heading:

22 “Limitation on Payments to Prisoners”.

23 (b) RELATED AMENDMENTS.—

24 (1) Section 603(b)(5)(A) of Public Law 101-  
25 649 (amending section 202(n)(1) of the Social Secu-

1       rity Act) (104 Stat. 5085) is amended by inserting  
2       “under” before “paragraph (1),” and by striking  
3       “(17), or (18)” and inserting “(17), (18), or (19)”,  
4       effective as if this paragraph were included in such  
5       section 603(b)(5)(A).

6               (2) Section 10208(b)(1) of Public Law 101–  
7       239 (amending section 230(b)(2)(A) of the Social  
8       Security Act) (103 Stat. 2477) is amended by strik-  
9       ing “230(b)(2)(A)” and “430(b)(2)(A)” and insert-  
10      ing “230(b)(2)” and “430(b)(2)”, respectively, effec-  
11      tive as if this paragraph were included in such sec-  
12      tion 10208(b)(1).

13       (c) CONFORMING, CLERICAL AMENDMENTS UPDAT-  
14      ING, WITHOUT SUBSTANTIVE CHANGE, REFERENCES IN  
15      TITLE II OF THE SOCIAL SECURITY ACT TO THE INTER-  
16      NAL REVENUE CODE.—

17               (1)(A)(i) Section 201(g)(1) of such Act (42  
18      U.S.C. 401(g)(1)) is amended—

19                   (I) in subparagraph (A)(i), by striking  
20                   “and subchapter E” and all that follows  
21                   through “1954” and inserting “and chapters 2  
22                   and 21 of the Internal Revenue Code of 1986”;

23                   (II) in subparagraph (A)(ii), by striking  
24                   “1954” and inserting “1986”;

1 (III) in the matter in subparagraph (A)  
2 following clause (ii), by striking “subchapter E”  
3 and all that follows through “1954.” and in-  
4 sserting “chapters 2 and 21 of the Internal Rev-  
5 enue Code of 1986.”, and by striking “1954  
6 other” and inserting “1986 other”; and

7 (IV) in subparagraph (B), by striking  
8 “1954” each place it appears and inserting  
9 “1986”.

10 (ii) The amendments made by clause (i) shall  
11 apply only with respect to periods beginning on or  
12 after the date of the enactment of this Act.

13 (B)(i) Section 201(g)(2) of such Act (42 U.S.C.  
14 401(g)(2)) is amended by striking “section 3101(a)”  
15 and all that follows through “1950.” and inserting  
16 “section 3101(a) of the Internal Revenue Code of  
17 1986 which are subject to refund under section  
18 6413(c) of such Code with respect to wages (as de-  
19 fined in section 3121 of such Code).”, and by strik-  
20 ing “wages reported” and all that follows through  
21 “1954,” and inserting “wages reported to the Sec-  
22 retary of the Treasury or his delegate pursuant to  
23 subtitle F of such Code,”.

1           (ii) The amendments made by clause (i) shall  
2 apply only with respect to wages paid on or after  
3 January 1, 1995.

4           (C) Section 201(g)(4) of such Act (42 U.S.C.  
5 401(g)(4)) is amended—

6                 (i) by striking “The Board of Trustees  
7 shall prescribe before January 1, 1981, the  
8 method” and inserting “If at any time or times  
9 the Boards of Trustees of such Trust Funds  
10 deem such action advisable, they may modify  
11 the method prescribed by such Boards”;

12                 (ii) by striking “1954” and inserting  
13 “1986”; and

14                 (iii) by striking the last sentence.

15           (2) Section 202(v) of such Act (42 U.S.C.  
16 402(v)) is amended—

17                 (A) in paragraph (1), by striking “1954”  
18 and inserting “1986”; and

19                 (B) in paragraph (3)(A), by inserting “of  
20 the Internal Revenue Code of 1986” after  
21 “3127”.

22           (3) Section 205(c)(5)(F)(i) of such Act (42  
23 U.S.C. 405(c)(5)(F)(i)) is amended by inserting “or  
24 the Internal Revenue Code of 1986” after “1954”.

1           (4)(A) Section 209(a)(4)(A) of such Act (42  
2 U.S.C. 409(a)(4)(A)) is amended by inserting “or  
3 the Internal Revenue Code of 1986” after “Internal  
4 Revenue Code of 1954”.

5           (B) Section 209(a) of such Act (42 U.S.C.  
6 409(a)) is amended—

7           (i) in subparagraphs (C) and (E) of para-  
8 graph (4),

9           (ii) in paragraph (5)(A),

10           (iii) in subparagraphs (A) and (B) of para-  
11 graph (14),

12           (iv) in paragraph (15),

13           (v) in paragraph (16), and

14           (vi) in paragraph (17),

15 by striking “1954” each place it appears and insert-  
16 ing “1986”.

17           (C) Subsections (b), (f), (g), (i)(1), and (j) of  
18 section 209 of such Act (42 U.S.C. 409) are amend-  
19 ed by striking “1954” each place it appears and  
20 inserting “1986”.

21           (5) Section 211(a)(15) of such Act (42 U.S.C.  
22 411(a)(15)) is amended by inserting “of the Internal  
23 Revenue Code of 1986” after “section 162(m)”.

24           (6) Title II of such Act is further amended—

- 1 (A) in subsections (f)(5)(B)(ii) and (k) of  
2 section 203 (42 U.S.C. 403),
- 3 (B) in section 205(c)(1)(D)(i) (42 U.S.C.  
4 405(c)(1)(D)(i)),
- 5 (C) in the matter in section 210(a) (42  
6 U.S.C. 410(a)) preceding paragraph (1) and in  
7 paragraphs (8), (9), and (10) of section 210(a),
- 8 (D) in subsections (p)(4) and (q) of section  
9 210 (42 U.S.C. 410),
- 10 (E) in the matter in section 211(a) (42  
11 U.S.C. 411(a)) preceding paragraph (1) and in  
12 paragraphs (3), (4), (6), (10), (11), and (12)  
13 and clauses (iii) and (iv) of section 211(a),
- 14 (F) in the matter in section 211(c) (42  
15 U.S.C. 411(c)) preceding paragraph (1), in  
16 paragraphs (3) and (6) of section 211(c), and  
17 in the matter following paragraph (6) of section  
18 211(c),
- 19 (G) in subsections (d), (e), and (h)(1)(B)  
20 of section 211 (42 U.S.C. 411),
- 21 (H) in section 216(j) (42 U.S.C. 416(j)),
- 22 (I) in section 218(e)(3) (42 U.S.C.  
23 418(e)(3)),
- 24 (J) in section 229(b) (42 U.S.C. 429(b)),

1 (K) in section 230(c) (42 U.S.C. 430(c)),

2 and

3 (L) in section 232 (42 U.S.C. 432),

4 by striking “1954” each place it appears and insert-  
5 ing “1986”.

6 (d) RULES OF CONSTRUCTION.—

7 (1) The preceding provisions of this section  
8 shall be construed only as technical and clerical cor-  
9 rections and as reflecting the original intent of the  
10 provisions amended thereby.

11 (2) Any reference in title II of the Social Secu-  
12 rity Act to the Internal Revenue Code of 1986 shall  
13 be construed to include a reference to the Internal  
14 Revenue Code of 1954 to the extent necessary to  
15 carry out the provisions of paragraph (1).

16 (e) UTILIZATION OF NATIONAL AVERAGE WAGE  
17 INDEX FOR WAGE-BASED ADJUSTMENTS.—

18 (1) DEFINITION OF NATIONAL AVERAGE WAGE  
19 INDEX.—Section 209(k) of the Social Security Act  
20 (42 U.S.C. 409(k)) is amended—

21 (A) by redesignating paragraph (2) as  
22 paragraph (3);

23 (B) in paragraph (3) (as redesignated), by  
24 striking “paragraph (1)” and inserting “this  
25 subsection”; and

1 (C) by striking paragraph (1) and insert-  
2 ing the following new paragraphs:

3 “(k)(1) For purposes of sections 203(f)(8)(B)(ii),  
4 213(d)(2)(B), 215(a)(1)(B)(ii), 215(a)(1)(C)(ii),  
5 215(a)(1)(D), 215(b)(3)(A)(ii), 215(i)(1)(E),  
6 215(i)(2)(C)(ii), 224(f)(2)(B), and 230(b)(2) (and  
7 230(b)(2) as in effect immediately prior to the enactment  
8 of the Social Security Amendments of 1977), the term ‘na-  
9 tional average wage index’ for any particular calendar year  
10 means, subject to regulations of the Secretary under para-  
11 graph (2), the average of the total wages for such particu-  
12 lar calendar year.

13 “(2) The Secretary shall prescribe regulations under  
14 which the national average wage index for any calendar  
15 year shall be computed—

16 “(A) on the basis of amounts reported to the  
17 Secretary of the Treasury or his delegate for such  
18 year,

19 “(B) by disregarding the limitation on wages  
20 specified in subsection (a)(1),

21 “(C) with respect to calendar years after 1990,  
22 by incorporating deferred compensation amounts  
23 and factoring in for such years the rate of change  
24 from year to year in such amounts, in a manner  
25 consistent with the requirements of section 10208 of

1 the Omnibus Budget Reconciliation Act of 1989,  
2 and

3 “(D) with respect to calendar years before  
4 1978, in a manner consistent with the manner in  
5 which the average of the total wages for each of  
6 such calendar years was determined as provided by  
7 applicable law as in effect for such years.”.

8 (2) CONFORMING AMENDMENTS.—

9 (A) Section 213(d)(2)(B) of such Act (42  
10 U.S.C. 413(d)(2)(B)) is amended by striking  
11 “deemed average total wages” and inserting  
12 “national average wage index”, and by striking  
13 “the average of the total wages” and all that  
14 follows and inserting “the national average  
15 wage index (as so defined) for 1976,”.

16 (B) Section 215(a)(1)(B)(ii) of such Act  
17 (42 U.S.C. 415(a)(1)(B)(ii)) is amended—

18 (i) in subclause (I), by striking  
19 “deemed average total wages” and insert-  
20 ing “national average wage index”; and

21 (ii) in subclause (II), by striking “the  
22 average of the total wages” and all that  
23 follows and inserting “the national average  
24 wage index (as so defined) for 1977.”.

1 (C) Section 215(a)(1)(C)(ii) of such Act  
2 (42 U.S.C. 415(a)(1)(C)(ii)) is amended by  
3 striking “deemed average total wages” and  
4 inserting “national average wage index”.

5 (D) Section 215(a)(1)(D) of such Act (42  
6 U.S.C. 415(a)(1)(D)) is amended—

7 (i) by striking “after 1978”;

8 (ii) by striking “and the average of  
9 the total wages (as described in subpara-  
10 graph (B)(ii)(I))” and inserting “and the  
11 national average wage index (as defined in  
12 section 209(k)(1))”; and

13 (iii) by striking the last sentence.

14 (E) Section 215(b)(3)(A)(ii) of such Act  
15 (42 U.S.C. 415(b)(3)(A)(ii)) is amended by  
16 striking “deemed average total wages” each  
17 place it appears and inserting “national average  
18 wage index”.

19 (F) Section 215(i)(1) of such Act (42  
20 U.S.C. 415(i)(1)) is amended—

21 (i) in subparagraph (E), by striking  
22 “SSA average wage index” and inserting  
23 “national average wage index (as defined  
24 in section 209(k)(1))”; and

1 (ii) by striking subparagraph (G) and  
2 redesignating subparagraph (H) as sub-  
3 paragraph (G).

4 (G) Section 215(i)(2)(C)(ii) of such Act  
5 (42 U.S.C. 415(i)(1)(C)(ii)) is amended to read  
6 as follows:

7 “(ii) The Secretary shall determine and promulgate  
8 the OASDI fund ratio for the current calendar year on  
9 or before November 1 of the current calendar year, based  
10 upon the most recent data then available. The Secretary  
11 shall include a statement of the fund ratio and the na-  
12 tional average wage index (as defined in section 209(k)(1))  
13 and a statement of the effect such ratio and the level of  
14 such index may have upon benefit increases under this  
15 subsection in any notification made under clause (i) and  
16 any determination published under subparagraph (D).”.

17 (H) Section 224(f)(2) of such Act (42  
18 U.S.C. 424a(f)(2)) is amended—

19 (i) in subparagraph (A), by adding  
20 “and” at the end;

21 (ii) by striking subparagraph (C); and

22 (iii) by striking subparagraph (B) and  
23 inserting the following:

24 “(B) the ratio of (i) the national average wage  
25 index (as defined in section 209(k)(1)) for the cal-

1       endar year before the year in which such redeter-  
2       mination is made to (ii) the national average wage  
3       index (as so defined) for the calendar year before  
4       the year in which the reduction was first computed  
5       (but not counting any reduction made in benefits for  
6       a previous period of disability).”.

7       (f) TECHNICAL CORRECTIONS RELATED TO OASDI  
8 IN THE OMNIBUS BUDGET RECONCILIATION ACT OF  
9 1990.—

10           (1) AMENDMENTS RELATED TO PROVISIONS IN  
11       SECTION 5103(b) RELATING TO DISABLED WID-  
12       OWS.—Section 223(f)(2) of the Social Security Act  
13       (42 U.S.C. 423(f)(2)) is amended—

14           (A) in subparagraph (A), by striking “(in  
15       a case to which clause (ii)(II) does not apply)”;  
16       and

17           (B) by striking subparagraph (B)(ii) and  
18       inserting the following:

19           “(ii) the individual is now able to en-  
20       gage in substantial gainful activity; or”.

21           (2) AMENDMENTS RELATED TO PROVISIONS IN  
22       SECTION 5105(d) RELATING TO REPRESENTATIVE  
23       PAYEES.—

24           (A) TITLE II AMENDMENTS.—Section  
25       5105(d)(1)(A) of the Omnibus Budget Rec-

1           conciliation Act of 1990 (Public Law 101-508)  
2           is amended—

3                     (i) by striking “Section 205(j)(5)”  
4                     and inserting “Section 205(j)(6)”; and

5                     (ii) by redesignating the paragraph  
6                     (5) as amended thereby as paragraph (6).

7           (B) TITLE XVI AMENDMENTS.—Section  
8           1631(a)(2) of the Social Security Act (42  
9           U.S.C. 1383(a)(2)) is amended—

10                    (i) by redesignating subparagraphs  
11                    (E) and (F) as subparagraphs (F) and  
12                    (G), respectively; and

13                    (ii) by inserting after subparagraph  
14                    (D) the following:

15           “(E) RESTITUTION.—In cases where the negligent  
16           failure of the Secretary to investigate or monitor a rep-  
17           resentative payee results in misuse of benefits by the rep-  
18           resentative payee, the Secretary shall make payment to  
19           the beneficiary or the beneficiary’s representative payee of  
20           an amount equal to such misused benefits. The Secretary  
21           shall make a good faith effort to obtain restitution from  
22           the terminated representative payee.”.

23           (3) AMENDMENTS RELATED TO PROVISIONS IN  
24           SECTION 5106 RELATING TO COORDINATION OF  
25           RULES UNDER TITLES II AND XVI GOVERNING FEES

1 FOR REPRESENTATIVES OF CLAIMANTS WITH ENTI-  
2 TLEMENTS UNDER BOTH TITLES.—

3 (A) CALCULATION OF FEE OF CLAIMANT'S  
4 REPRESENTATIVE BASED ON AMOUNT OF PAST-  
5 DUE SUPPLEMENTAL SECURITY INCOME BENE-  
6 FITS AFTER APPLICATION OF WINDFALL OFF-  
7 SET PROVISION.—Section 1631(d)(2)(A)(i) of  
8 the Social Security Act (as amended by section  
9 5106(a)(2) of the Omnibus Budget Reconcili-  
10 ation Act of 1990) (42 U.S.C.  
11 1383(d)(2)(A)(i)) is amended to read as fol-  
12 lows:

13 “(i) by substituting, in subparagraphs (A)(ii)(I)  
14 and (C)(i), the phrase ‘(as determined before any  
15 applicable reduction under section 1631(g), and re-  
16 duced by the amount of any reduction in benefits  
17 under this title or title II made pursuant to section  
18 1127(a))’ for the parenthetical phrase contained  
19 therein; and”.

20 (B) CALCULATION OF PAST-DUE BENEFITS  
21 FOR PURPOSES OF DETERMINING ATTORNEY  
22 FEES IN JUDICIAL PROCEEDINGS.—

23 (i) IN GENERAL.—Section 206(b)(1)  
24 of such Act (42 U.S.C. 406(b)(1)) is  
25 amended—

1 (I) by inserting “(A)” after  
2 “(b)(1)”; and

3 (II) by adding at the end the fol-  
4 lowing new subparagraph:

5 “(B) For purposes of this paragraph—

6 “(i) the term ‘past-due benefits’ excludes any  
7 benefits with respect to which payment has been  
8 continued pursuant to subsection (g) or (h) of sec-  
9 tion 223, and

10 “(ii) amounts of past-due benefits shall be  
11 taken into account to the extent provided under the  
12 rules applicable in cases before the Secretary.”.

13 (ii) PROTECTION FROM OFFSETTING  
14 SSI BENEFITS.—The last sentence of sec-  
15 tion 1127(a) of such Act (as added by sec-  
16 tion 5106(b) of the Omnibus Budget Rec-  
17 onciliation Act of 1990) (42 U.S.C.  
18 1320a-6(a)) is amended by striking “sec-  
19 tion 206(a)(4)” and inserting “subsection  
20 (a)(4) or (b) of section 206”.

21 (4) APPLICATION OF SINGLE DOLLAR AMOUNT  
22 CEILING TO CONCURRENT CLAIMS UNDER TITLES II  
23 AND XVI.—

24 (A) IN GENERAL.—Section 206(a)(2) of  
25 such Act (as amended by section 5106(a)(1) of

1           the Omnibus Budget Reconciliation Act of  
2           1990) (42 U.S.C. 406(a)(2)) is amended—

3                   (i) by redesignating subparagraph (C)  
4                   as subparagraph (D); and

5                   (ii) by inserting after subparagraph  
6                   (B) the following new subparagraph:

7           “(C) In any case involving—

8                   “(i) an agreement described in subparagraph  
9                   (A) with any person relating to both a claim of enti-  
10                  tlement to past-due benefits under this title and a  
11                  claim of entitlement to past-due benefits under title  
12                  XVI, and

13                   “(ii) a favorable determination made by the  
14                  Secretary with respect to both such claims,

15                  the Secretary may approve such agreement only if the  
16                  total fee or fees specified in such agreement does not ex-  
17                  ceed, in the aggregate, the dollar amount in effect under  
18                  subparagraph (A)(ii)(II).”.

19                  (B) CONFORMING AMENDMENT.—Section  
20                  206(a)(3)(A) of such Act (as amended by sec-  
21                  tion 5106(a)(1) of the Omnibus Budget Rec-  
22                  onciliation Act of 1990) (42 U.S.C.  
23                  406(a)(3)(A)) is amended by striking “para-  
24                  graph (2)(C)” and inserting “paragraph  
25                  (2)(D)”.

1           (5) **EFFECTIVE DATE.**—Each amendment made  
2           by this section shall take effect as if included in the  
3           provisions of the Omnibus Budget Reconciliation Act  
4           of 1990 to which such amendment relates.

5           (g) **ELIMINATION OF ROUNDING DISTORTION IN THE**  
6 **CALCULATION OF THE OLD-AGE, SURVIVORS, AND DIS-**  
7 **ABILITY INSURANCE CONTRIBUTION AND BENEFIT BASE**  
8 **AND THE EARNINGS TEST EXEMPT AMOUNTS.**—

9           (1) **ADJUSTMENT OF OASDI CONTRIBUTION AND**  
10 **BENEFIT BASE.**—

11           (A) **IN GENERAL.**—Section 230(b) of the  
12           Social Security Act (42 U.S.C. 430(b)) is  
13           amended by striking paragraphs (1) and (2)  
14           and inserting the following:

15           “(1) \$60,600, and

16           “(2) the ratio of (A) the national average wage  
17           index (as defined in section 209(k)(1)) for the cal-  
18           endar year before the calendar year in which the de-  
19           termination under subsection (a) is made to (B) the  
20           national average wage index (as so defined) for  
21           1992.”.

22           (B) **CONFORMING AMENDMENT RELATING**  
23 **TO APPLICABLE PRIOR LAW.**—Section 230(d) of  
24           such Act (42 U.S.C. 430(d)) is amended by  
25           striking “(except that” and all that follows

1 through the end and inserting “(except that, for  
2 purposes of subsection (b) of such section 230  
3 as so in effect, the reference to the contribution  
4 and benefit base in paragraph (1) of such sub-  
5 section (b) shall be deemed a reference to an  
6 amount equal to \$45,000, each reference in  
7 paragraph (2) of such subsection (b) to the av-  
8 erage of the wages of all employees as reported  
9 to the Secretary of the Treasury shall be  
10 deemed a reference to the national average  
11 wage index (as defined in section 209(k)(1)),  
12 the reference to a preceding calendar year in  
13 paragraph (2)(A) of such subsection (b) shall  
14 be deemed a reference to the calendar year be-  
15 fore the calendar year in which the determina-  
16 tion under subsection (a) of such section 230 is  
17 made, and the reference to a calendar year in  
18 paragraph (2)(B) of such subsection (b) shall  
19 be deemed a reference to 1992).”.

20 (C) ADJUSTMENT OF CONTRIBUTION AND  
21 BENEFIT BASE APPLICABLE IN DETERMINING  
22 YEARS OF COVERAGE FOR PURPOSES OF SPE-  
23 CIAL MINIMUM PRIMARY INSURANCE  
24 AMOUNT.—Section 215(a)(1)(C)(ii) of such Act  
25 is amended by striking “(except that” and all

1 that follows through the end and inserting “(ex-  
2 cept that, for purposes of subsection (b) of such  
3 section 230 as so in effect, the reference to the  
4 contribution and benefit base in paragraph (1)  
5 of such subsection (b) shall be deemed a ref-  
6 erence to an amount equal to \$45,000, each  
7 reference in paragraph (2) of such subsection  
8 (b) to the average of the wages of all employees  
9 as reported to the Secretary of the Treasury  
10 shall be deemed a reference to the national av-  
11 erage wage index (as defined in section  
12 209(k)(1)), the reference to a preceding cal-  
13 endar year in paragraph (2)(A) of such sub-  
14 section (b) shall be deemed a reference to the  
15 calendar year before the calendar year in which  
16 the determination under subsection (a) of such  
17 section 230 is made, and the reference to a cal-  
18 endar year in paragraph (2)(B) of such sub-  
19 section (b) shall be deemed a reference to  
20 1992).”.

21 (2) ADJUSTMENT OF EARNINGS TEST EXEMPT  
22 AMOUNT.—Section 203(f)(8)(B)(ii) of the Social Se-  
23 curity Act (42 U.S.C. 403(f)(8)(B)(ii)) is amended  
24 to read as follows:

1           “(ii) the product of the corresponding ex-  
2           empt amount which is in effect with respect to  
3           months in the taxable year ending after 1993  
4           and before 1995, and the ratio of—

5                   “(I) the national average wage index  
6                   (as defined in section 209(k)(1)) for the  
7                   calendar year before the calendar year in  
8                   which the determination under subpara-  
9                   graph (A) is made, to

10                   “(II) the national average wage index  
11                   (as so defined) for 1992,

12           with such product, if not a multiple of \$10,  
13           being rounded to the next higher multiple of  
14           \$10 where such product is a multiple of \$5 but  
15           not of \$10 and to the nearest multiple of \$10  
16           in any other case.”.

17           (3) EFFECTIVE DATES.—

18                   (A) The amendments made by subsection  
19                   (a) shall be effective with respect to the deter-  
20                   mination of the contribution and benefit base  
21                   for years after 1994.

22                   (B) The amendment made by subsection  
23                   (b) shall be effective with respect to the deter-

1           mination of the exempt amounts applicable to  
2           any taxable year ending after 1994.

Passed the House of Representatives May 17, 1994.

Attest:           DONNALD K. ANDERSON,  
*Clerk.*

**Calendar No. 433**

**103D CONGRESS  
2D SESSION**

**H. R. 4277**

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**AN ACT**

**To establish the Social Security Administration as an independent agency and to make other improvements in the old-age, survivors, and disability insurance program.**

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**MAY 19 (legislative day, MAY 16), 1994**

**Received; read twice and placed on the calendar**



103D CONGRESS  
1ST SESSION

# S. 1560

To establish the Social Security Administration as an independent agency,  
and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

OCTOBER 18 (legislative day, OCTOBER 13), 1993

Mr. MOYNIHAN (for himself, Mr. PACKWOOD, Mr. MITCHELL, Mr. PRYOR, Mr. GRASSLEY, Mr. BRADLEY, Mr. RIEGLE, Mr. ROCKEFELLER, Mr. HATFIELD, Mr. JEFFORDS, and Ms. MIKULSKI) introduced the following bill; which was read twice and referred to the Committee on Finance

---

## A BILL

To establish the Social Security Administration as an  
independent agency, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; AMENDMENT OF SOCIAL SECU-**  
4 **RITY ACT; TABLE OF CONTENTS.**

5 (a) **SHORT TITLE.**—This Act may be cited as the  
6 “Social Security Administration Independence Act of  
7 1993”.

8 (b) **AMENDMENT OF SOCIAL SECURITY ACT.**—Ex-  
9 cept as otherwise expressly provided, whenever in this Act

1 an amendment is expressed in terms of an amendment to  
 2 or repeal of, a section or other provision, the reference  
 3 shall be considered to be made to that section or other  
 4 provision of the Social Security Act.

5 (c) TABLE OF CONTENTS.—The table of contents of  
 6 this Act is as follows:

Sec. 1. Short title; amendment of Social Security Act; table of contents.

TITLE I—ESTABLISHMENT OF NEW INDEPENDENT AGENCY

Sec. 101. Establishment of Social Security Administration as a separate, independent agency.

Sec. 102. Commissioner and Deputy Commissioner of Social Security.

Sec. 103. Social Security Advisory Board.

Sec. 104. Personnel; budgetary matters; seal of office.

Sec. 105. Transfers to the new Social Security Administration.

Sec. 106. Transitional rules.

Sec. 107. Effective dates.

TITLE II—CONFORMING AMENDMENTS

Sec. 201. Amendments to titles II and XVI of the Social Security Act.

Sec. 202. Other amendments.

Sec. 203. Rules of construction.

Sec. 204. Effective dates.

7 **TITLE I—ESTABLISHMENT OF**  
 8 **NEW INDEPENDENT AGENCY**

9 **SEC. 101. ESTABLISHMENT OF SOCIAL SECURITY ADMINIS-**  
 10 **TRATION AS A SEPARATE, INDEPENDENT**  
 11 **AGENCY.**

12 Section 701 (42 U.S.C. 901) is amended to read as  
 13 follows:

14 “SOCIAL SECURITY ADMINISTRATION

15 “SEC. 701. There is hereby established, as an inde-  
 16 pendent agency in the executive branch of the Govern-  
 17 ment, a Social Security Administration (hereafter in this

1 title referred to as the 'Administration'). It shall be the  
2 duty of the Administration to administer the old-age, sur-  
3 vivors, and disability insurance program under title II and  
4 the supplemental security income program under title  
5 XVI.”.

6 **SEC. 102. COMMISSIONER AND DEPUTY COMMISSIONER OF**  
7 **SOCIAL SECURITY.**

8 Section 702 (42 U.S.C. 902) is amended to read as  
9 follows:

10 “COMMISSIONER AND DEPUTY COMMISSIONER

11 “Commissioner of Social Security

12 “SEC. 702. (a)(1) There shall be in the Administra-  
13 tion a Commissioner of Social Security (hereafter in this  
14 title referred to as the 'Commissioner') who shall be ap-  
15 pointed by the President, with the advice and consent of  
16 the Senate.

17 “(2) The Commissioner shall be compensated at the  
18 rate provided for level I of the Executive Schedule.

19 “(3) The Commissioner shall be appointed for a term  
20 of 4 years coincident with the term of the President, or  
21 until the appointment of a qualified successor.

22 “(4) The Commissioner shall be responsible for the  
23 exercise of all powers and the discharge of all duties of  
24 the Administration, and shall have authority and control  
25 over all personnel and activities thereof.

1       “(5) The Commissioner may prescribe such rules and  
2 regulations as the Commissioner determines necessary or  
3 appropriate to carry out the functions of the Administra-  
4 tion. The regulations prescribed by the Commissioner shall  
5 be subject to the rulemaking procedures established under  
6 section 553 of title 5, United States Code.

7       “(6) The Commissioner may establish, alter, consoli-  
8 date, or discontinue such organizational units or compo-  
9 nents within the Administration as the Commissioner con-  
10 siders necessary or appropriate, except that this para-  
11 graph shall not apply with respect to any unit, component,  
12 or provision provided for by this Act.

13       “(7) The Commissioner may assign duties, and dele-  
14 gate, or authorize successive redelegations of, authority to  
15 act and to render decisions, to such officers and employees  
16 of the Administration as the Commissioner may find nec-  
17 essary. Within the limitations of such delegations,  
18 redelegations, or assignments, all official acts and deci-  
19 sions of such officers and employees shall have the same  
20 force and effect as though performed or rendered by the  
21 Commissioner.

22       “(8) The Commissioner and the Secretary of Health  
23 and Human Services (hereafter in this title referred to as  
24 the ‘Secretary’) shall consult, on an ongoing basis, to  
25 ensure—

1           “(A) the coordination of the programs adminis-  
2           tered by the Commissioner, as described in section  
3           701, with the programs administered by the Sec-  
4           retary under titles XVIII and XIX of this Act; and

5           “(B) that adequate information concerning ben-  
6           efits under such titles XVIII and XIX shall be avail-  
7           able to the public.

8           “Deputy Commissioner of Social Security

9           “(b)(1) There shall be in the Administration a Dep-  
10          uty Commissioner of Social Security (hereafter in this title  
11          referred to as the ‘Deputy Commissioner’) who shall be  
12          appointed by the President, with the advice and consent  
13          of the Senate.

14          “(2) The Deputy Commissioner shall be appointed  
15          for a term of 4 years coincident with the term of the Com-  
16          missioner, or until the appointment of a qualified succes-  
17          sor.

18          “(3) The Deputy Commissioner shall be compensated  
19          at the rate provided for level II of the Executive Schedule.

20          “(4) The Deputy Commissioner shall perform such  
21          duties and exercise such powers as the Commissioner shall  
22          from time to time assign or delegate. The Deputy Com-  
23          missioner shall be Acting Commissioner of the Adminis-  
24          tration during the absence or disability of the Commis-  
25          sioner and, unless the President designates another officer

1 of the Government as Acting Commissioner, in the event  
2 of a vacancy in the office of the Commissioner.”.

3 **SEC. 103. SOCIAL SECURITY ADVISORY BOARD.**

4 Section 703 (42 U.S.C. 903) is amended to read as  
5 follows:

6 “SOCIAL SECURITY ADVISORY BOARD

7 “Establishment of Board

8 “SEC. 703. (a) There shall be established a Social  
9 Security Advisory Board (hereinafter referred to as the  
10 ‘Board’).

11 “Functions of the Board

12 “(b) The Board shall advise the Commissioner on  
13 policies related to the old-age, survivors, and disability in-  
14 surance program under title II and the supplemental secu-  
15 rity income program under title XVI. Specific functions  
16 of the Board shall include—

17 “(1) analyzing the Nation’s retirement and dis-  
18 ability systems and making recommendations with  
19 respect to how the old-age, survivors, and disability  
20 insurance program and the supplemental security in-  
21 come program, supported by other public and pri-  
22 vate systems, can most effectively assure economic  
23 security;

24 “(2) studying and making recommendations re-  
25 lating to the coordination of programs that provide

1 health security with programs described in para-  
2 graph (1);

3 “(3) making recommendations to the President  
4 and to the Congress with respect to policies that will  
5 ensure the solvency of the old-age, survivors, and  
6 disability insurance program, both in the short-term  
7 and the long-term;

8 “(4) making recommendations to the President  
9 of candidates to consider in selecting nominees for  
10 the position of Commissioner and Deputy Commis-  
11 sioner;

12 “(5) reviewing and assessing the quality of  
13 service that the Administration provides to the pub-  
14 lic;

15 “(6) reviewing and making recommendations  
16 with respect to policies and regulations regarding  
17 the old-age, survivors, and disability insurance pro-  
18 gram and the supplemental security income pro-  
19 gram;

20 “(7) increasing public understanding of the so-  
21 cial security system;

22 “(8) in consultation with the Commissioner, re-  
23 viewing the development and implementation of a  
24 long-range research and program evaluation plan for  
25 the Administration;

1           “(9) reviewing and assessing any major studies  
2 of social security as may come to the attention of  
3 the Board; and

4           “(10) conducting such other reviews and assess-  
5 ments that the Board determines to be appropriate.

6           “Structure and Membership of the Board

7           “(c) The Board shall be composed of 7 members who  
8 shall be appointed as follows:

9           “(1) 3 members shall be appointed by the  
10 President, with the advice and consent of the Sen-  
11 ate. Not more than 2 of such members shall be from  
12 the same political party.

13           “(2) 2 members (each member from a different  
14 political party) shall be appointed by the President  
15 pro tempore of the Senate with the advice of the  
16 Chairman and the Ranking Minority Member of the  
17 Senate Committee on Finance.

18           “(3) 2 members (each member from a different  
19 political party) shall be appointed by the Speaker of  
20 the House of Representatives, with the advice of the  
21 Chairman and the Ranking Minority Member of the  
22 House Committee on Ways and Means.

23           “Terms of Appointment

24           “(d) Each member of the Board shall serve for a term  
25 of 6 years, except that—

1           “(1) a member appointed to fill a vacancy oc-  
2           curring prior to the expiration of the term for which  
3           a predecessor was appointed, shall be appointed for  
4           the remainder of such term; and

5           “(2) the terms of service of the members ini-  
6           tially appointed under this section shall expire as fol-  
7           lows:

8                   “(A) The terms of service of the members  
9                   initially appointed by the President shall expire  
10                  as designated by the President at the time of  
11                  nomination, 1 each at the end of—

12                           “(i) 2 years;

13                           “(ii) 4 years; and

14                           “(iii) 6 years.

15                  “(B) The terms of service of members ini-  
16                  tially appointed by the President pro tempore of  
17                  the Senate shall expire as designated by the  
18                  President pro tempore of the Senate at the time  
19                  of nomination, 1 each at the end of—

20                           “(i) 4 years; and

21                           “(ii) 6 years.

22                  “(C) The terms of service of members ini-  
23                  tially appointed by the Speaker of the House of  
24                  Representatives shall expire as designated by

1 the Speaker of the House of Representatives at  
2 the time of nomination, 1 each at the end of—

3 “(i) 3 years; and

4 “(ii) 5 years.

5 “Chairman

6 “(e) A member of the Board shall be designated by  
7 the President to serve as Chairman for a term of 4 years,  
8 coincident with the term of the President, or until the des-  
9 ignation of a successor.

10 “Compensation

11 “(f) Members of the Board shall be compensated as  
12 follows:

13 “(1) Members shall be paid at a rate equal to  
14 25 percent of the rate for level III of the Executive  
15 Schedule.

16 “(2) For days when the Board or any author-  
17 ized subcommittee of the Board meets, members  
18 who attend meetings on such days (including travel  
19 time) shall receive additional compensation in an  
20 amount equal to the daily equivalent of the rate for  
21 level III of the Executive Schedule.

22 “(3) While serving on business of the Board  
23 away from their homes or regular places of business,  
24 members may be allowed travel expenses, including  
25 per diem in lieu of subsistence, as authorized by sec-

1 tion 5703 of title 5, United States Code, for persons  
2 in the Government employed intermittently.

3 “(4) Service on the Board shall not be treated  
4 as Federal service or employment for purposes of re-  
5 ceiving any benefits under chapters 83, 84, and 87  
6 of title 5, United States Code.

7 “(5) A member of the Board may elect coverage  
8 of a health benefits plan under chapter 89 of title  
9 5, United States Code. Such a member electing cov-  
10 erage shall have the applicable employee contribu-  
11 tions under section 8906 of such title withheld from  
12 pay for service as a member of the Board. The Ad-  
13 ministration shall pay the applicable Government  
14 contributions under such section 8906 for such  
15 member. The Office of Personnel Management shall  
16 promulgate regulations to apply the provisions of  
17 chapter 89 of such title to Board members electing  
18 coverage as provided under this paragraph.

19 “Meetings

20 “(g) The Board shall meet not less than 6 times each  
21 year to consider a specific agenda of issues, as determined  
22 by the Chairman in consultation with the other members  
23 of the Board.

1                   “Federal Advisory Committee Act

2           “(h) The Board shall be exempt from the provisions  
3 of the Federal Advisory Committee Act (5 U.S.C. App.).

4                   “Personnel

5           “(i)(1) The Board shall, without regard to title 5,  
6 United States Code, appoint a Staff Director who shall  
7 be paid at a rate equivalent to a rate for the Senior Execu-  
8 tive Service.

9           “(2) The Board is authorized, without regard to title  
10 5, United States Code, to appoint and fix the compensa-  
11 tion of such additional personnel as the Board determines  
12 to be necessary to carry out the functions of the Board.

13           “(3) In fixing the compensation of additional person-  
14 nel under paragraph (2), the Board shall not authorize  
15 that any individual appointed under such paragraph be  
16 compensated at a rate that is greater than the rate of com-  
17 pensation of the Staff Director described in paragraph (1).

18                   “Authorization of Appropriation

19           “(j) There are authorized to be made available for  
20 expenditure, out of the Federal Disability Insurance Trust  
21 Fund, the Federal Old Age and Survivors Insurance Trust  
22 Fund, and the general fund in the Treasury, such sums  
23 as the Congress may deem appropriate to carry out the  
24 purposes of this section.”.

1 **SEC. 104. PERSONNEL; BUDGETARY MATTERS; SEAL OF**  
 2 **OFFICE.**

3 Section 704 is amended to read as follows:

4 “ADMINISTRATIVE DUTIES OF THE COMMISSIONER

5 “Personnel

6 “SEC. 704. (a)(1) The Commissioner shall appoint  
 7 such additional officers and employees as the Commis-  
 8 sioner considers necessary to carry out the functions of  
 9 the Administration under this Act. Except as otherwise  
 10 provided in any other provision of law, such officers and  
 11 employees shall be appointed, and their compensation shall  
 12 be fixed, in accordance with title 5, United States Code.

13 “(2) The Commissioner may procure the services of  
 14 experts and consultants in accordance with the provisions  
 15 of section 3109 of title 5, United States Code.

16 “(3) Notwithstanding any requirements of section  
 17 3133 of title 5, United States Code, the Director of the  
 18 Office of Personnel Management shall authorize for the  
 19 Administration a total number of Senior Executive Service  
 20 positions which is substantially greater than the number  
 21 of such positions authorized in the Social Security Admin-  
 22 istration in the Department of Health and Human Serv-  
 23 ices as of immediately before the date of the enactment  
 24 of the Social Security Administration Independence Act  
 25 of 1993 to the extent that the greater number of such  
 26 authorized positions is specified in the comprehensive

1 work force plan as established and revised by the Commis-  
2 sioner under subsection (b)(1). The total number of such  
3 positions authorized for the Administration shall not at  
4 any time be less than the number of such authorized posi-  
5 tions as of immediately before such date.

6 "Budgetary Matters

7 "(b)(1) Appropriations requests for staffing and per-  
8 sonnel of the Administration shall be based upon a com-  
9 prehensive work force plan, which shall be established and  
10 revised from time to time by the Commissioner.

11 "(2) Appropriations for administrative expenses of  
12 the Administration are authorized to be provided on a bi-  
13 ennial basis.

14 "(3) Funds appropriated for the Administration to  
15 be available on a contingency basis shall be apportioned  
16 upon the occurrence of the stipulated contingency, as de-  
17 termined by the Commissioner and reported to the Con-  
18 gress.

19 "Employment Restriction

20 "(c) The number of positions in the Administration  
21 which may be excepted from the competitive service, on  
22 a temporary or permanent basis, because of the confiden-  
23 tial or policy-determining character of such positions, may  
24 not exceed at any time the equivalent of 10 full-time posi-  
25 tions.

1 “Seal of Office

2 “(d) The Commissioner shall cause a seal of office  
3 to be made for the Administration of such design as the  
4 Commissioner shall approve. Judicial notice shall be taken  
5 of such seal.”.

6 **SEC. 105. TRANSFERS TO THE NEW SOCIAL SECURITY AD-**  
7 **MINISTRATION.**

8 (a) **FUNCTIONS.**—There are transferred to the Social  
9 Security Administration all functions carried out by the  
10 Secretary of Health and Human Services with respect to  
11 the programs and activities the administration of which  
12 is vested in the Social Security Administration by reason  
13 of this title and the amendments made thereby. The Com-  
14 missioner of Social Security shall allocate such functions  
15 in accordance with sections 701, 702, 703, and 704 of the  
16 Social Security Act (as amended by this title).

17 (b) **PERSONNEL, ASSETS, ETC.**—(1) There are trans-  
18 ferred from the Department of Health and Human Serv-  
19 ices to the Social Security Administration, for appropriate  
20 allocation by the Commissioner of Social Security in the  
21 Social Security Administration—

22 (A) the personnel employed in connection with  
23 the functions transferred by this title and the  
24 amendments made thereby; and

1 (B) the assets, liabilities, contracts, property,  
2 records, and unexpended balance of appropriations,  
3 authorizations, allocations, and other funds em-  
4 ployed, held, or used in connection with such func-  
5 tions, arising from such functions, or available, or to  
6 be made available, in connection with such functions.

7 (2) Unexpended funds transferred pursuant to this  
8 subsection shall be used only for the purposes for which  
9 the funds were originally authorized and appropriated.

10 (3) Any individual who is an employee of the Depart-  
11 ment and who was not employed on the date of the enact-  
12 ment of this title, in connection with functions transferred  
13 by this title to the Administration, but who was so em-  
14 ployed on the day before the date established pursuant to  
15 section 107(a), may be transferred from the Department  
16 of Health and Human Services to the Social Security Ad-  
17 ministration by the Commissioner under subparagraph  
18 (A) of paragraph (1), after consultation with the Secretary  
19 of Health and Human Services, if the Commissioner deter-  
20 mines such transfer to be appropriate.

21 (4) Any individual who is an employee of the Depart-  
22 ment and who was employed on the date of the enactment  
23 of this title, solely in connection with functions transferred  
24 by this title to the Administration, and who was so em-  
25 ployed on the day before the date established pursuant to

1 section 107(a), shall be transferred from the Department  
2 of Health and Human Services to the Social Security Ad-  
3 ministration.

4 (c) ABOLISHMENT OF OFFICE OF COMMISSIONER IN  
5 THE DEPARTMENT OF HEALTH AND HUMAN SERV-  
6 ICES.—Effective upon the appointment of a Commissioner  
7 of Social Security pursuant to section 702 of the Social  
8 Security Act (as amended by this title)—

9 (1) the position of Commissioner of Social Se-  
10 curity in the Department of Health and Human  
11 Services is abolished; and

12 (2) section 5315 of title 5, United States Code,  
13 is amended by striking the following:

14 “Commissioner of Social Security, Department  
15 of Health and Human Services.”.

16 **SEC. 106. TRANSITIONAL RULES.**

17 (a) TRANSITION DIRECTOR.—(1) Within 30 days  
18 after the date of the enactment of this Act, a transition  
19 director shall be appointed by the President, who shall be  
20 selected on the basis of experience and knowledge of the  
21 operation of the Government.

22 (2) The transition director shall conduct activities  
23 necessary to ensure the transition of the Social Security  
24 Administration to the status of an independent agency in  
25 the executive branch of the Government. In conducting

1 such activities before the appointment of the Commis-  
2 sioner of Social Security, the transition director shall con-  
3 sult regularly with the Director of the Office of Manage-  
4 ment and Budget. Upon such appointment, the transition  
5 director shall conduct such activities at the direction of  
6 the Commissioner of Social Security.

7 (3) The transition director shall be compensated at  
8 the rate provided for level IV of the Executive Schedule.

9 (4) Expenditures to carry out the purposes of this  
10 subsection shall be made out of the Federal Old Age and  
11 Survivors Insurance Trust Fund and the Federal Disabil-  
12 ity Insurance Trust Fund.

13 (b) INTERIM AUTHORITY FOR APPOINTMENT AND  
14 COMPENSATION.—

15 (1) APPOINTMENT OF COMMISSIONER.—Within  
16 60 days of the date of the enactment of this title,  
17 the Commissioner of Social Security shall be ap-  
18 pointed by the President pursuant to section 702 of  
19 the Social Security Act (as amended by this title).  
20 If the appointment is made pursuant to such section  
21 before the date established pursuant to section  
22 107(a), the Commissioner of Social Security shall  
23 also perform the duties assigned to the Commis-  
24 sioner of Social Security in the Department of  
25 Health and Human Services.

1           (2) OTHER APPOINTMENTS.—At any time on or  
2           after the date of the enactment of this title any of  
3           the other officers provided for in sections 702 and  
4           703 of the Social Security Act (as amended by this  
5           title) may be nominated and appointed, as provided  
6           in such sections.

7           (3) COMPENSATION.—Funds available to any  
8           official or component of the Department of Health  
9           and Human Services, functions of which are trans-  
10          ferred to the Commissioner of Social Security or the  
11          Social Security Administration by this title, may  
12          with the approval of the Director of the Office of  
13          Management and Budget, be used to pay the com-  
14          pensation and expenses of any officer appointed pur-  
15          suant to this subsection until such time as funds for  
16          that purpose are otherwise available.

17          (c) CONTINUATION OF ORDERS, DETERMINATIONS,  
18          RULES, REGULATIONS, ETC.—All orders, determinations,  
19          rules, regulations, permits, contracts, collective bargaining  
20          agreements (and ongoing negotiations relating to such col-  
21          lective bargaining agreements), recognitions of labor orga-  
22          nizations, certificates, licenses, and privileges—

23                 (1) which have been issued, made, promulgated,  
24                 granted, or allowed to become effective, in the exer-  
25                 cise of functions (A) which were exercised by the

1 Secretary of Health and Human Services (or the  
2 Secretary's delegate), and (B) which relate to func-  
3 tions which, by reason of this title, the amendments  
4 made thereby, and regulations prescribed there-  
5 under, are vested in the Commissioner of Social Se-  
6 curity; and

7 (2) which are in effect immediately before the  
8 date established pursuant to section 107(a),  
9 shall (to the extent that they relate to functions described  
10 in paragraph (1)(B)) continue in effect according to their  
11 terms until modified, terminated, suspended, set aside, or  
12 repealed by such Commissioner, except that any collective  
13 bargaining agreement shall remain in effect until the date  
14 of termination specified in such agreement.

15 (d) CONTINUATION OF PROCEEDINGS.—The provi-  
16 sions of this title (including the amendments made there-  
17 by) shall not affect any proceeding pending before the Sec-  
18 retary of Health and Human Services immediately before  
19 the date established pursuant to section 107(a), with re-  
20 spect to functions vested (by reason of this title, the  
21 amendments made thereby, and regulations prescribed  
22 thereunder) in the Commissioner of Social Security, except  
23 that such proceedings, to the extent that such proceedings  
24 relate to such functions, shall continue before such Com-  
25 missioner. Orders shall be issued under any such proceed-

1 ing, appeals taken therefrom, and payments shall be made  
2 pursuant to such orders, in like manner as if this title  
3 had not been enacted, and orders issued in any such pro-  
4 ceeding shall continue in effect until modified, terminated,  
5 superseded, or repealed by such Commissioner, by a court  
6 of competent jurisdiction, or by operation of law.

7 (e) CONTINUATION OF SUITS.—Except as provided in  
8 this subsection—

9 (1) the provisions of this title shall not affect  
10 suits commenced before the date established pursu-  
11 ant to section 107(a); and

12 (2) in all such suits proceedings shall be had,  
13 appeals taken, and judgments rendered, in the same  
14 manner and effect as if this title had not been en-  
15 acted.

16 No cause of action, and no suit, action, or other proceed-  
17 ing commenced by or against any officer in such officer's  
18 official capacity as an officer of the Department of Health  
19 and Human Services, shall abate by reason of the enact-  
20 ment of this title. Causes of action, suits, actions, or other  
21 proceedings may be asserted by or against the United  
22 States and the Social Security Administration, or such of-  
23 ficial of such Administration as may be appropriate, and,  
24 in any litigation pending immediately before the date es-  
25 tablished pursuant to section 107(a), the court may at any

1 time, on the court's own motion or that of a party, enter  
2 an order which will give effect to the provisions of this  
3 subsection (including, where appropriate, an order for sub-  
4 stitution of parties).

5 (f) CONTINUATION OF PENALTIES.—This title shall  
6 not have the effect of releasing or extinguishing any crimi-  
7 nal prosecution, penalty, forfeiture, or liability incurred as  
8 a result of any function which (by reason of this title, the  
9 amendments made thereby, and regulations prescribed  
10 thereunder) is vested in the Commissioner of Social Secu-  
11 rity.

12 (g) JUDICIAL REVIEW.—Orders and actions of the  
13 Commissioner of Social Security in the exercise of func-  
14 tions vested in such Commissioner under this title (and  
15 the amendments made thereby) shall be subject to judicial  
16 review to the same extent and in the same manner as if  
17 such orders had been made and such actions had been  
18 taken by the Secretary of Health and Human Services in  
19 the exercise of such functions immediately before the date  
20 established pursuant to section 107(a). Any statutory re-  
21 quirements relating to notice, hearings, action upon the  
22 record, or administrative review that apply to any function  
23 so vested in such Commissioner shall continue to apply  
24 to the exercise of such function by such Commissioner.

1           (h) **EXERCISE OF FUNCTIONS.**—In the exercise of the  
2 functions vested in the Commissioner of Social Security  
3 under this title, the amendments made thereby, and regu-  
4 lations prescribed thereunder, such Commissioner shall  
5 have the same authority as that vested in the Secretary  
6 of Health and Human Services with respect to the exercise  
7 of such functions immediately preceding the vesting of  
8 such functions in such Commissioner, and actions of such  
9 Commissioner shall have the same force and effect as  
10 when exercised by such Secretary.

11           (i) **REPORT.**—Within 120 days of the date of the en-  
12 actment of this title, the transition director and the Com-  
13 missioner of Social Security shall report to the Congress  
14 on the status of the transition to an independent Social  
15 Security Administration, and on any significant internal  
16 restructuring or management improvements that are pro-  
17 posed to be undertaken.

18 **SEC. 107. EFFECTIVE DATES.**

19           (a) **IN GENERAL.**—Except as provided in subsection  
20 (b), this title, and the amendments made by such title  
21 shall take effect on the earlier of—

22                   (1) the date which is 180 days after the date  
23           of the enactment of this Act, or

24                   (2) a date designated by the President.

1 (b) TRANSITIONAL RULES.—Section 106 shall take  
2 effect on the date of the enactment of this title.

## 3 **TITLE II—CONFORMING** 4 **AMENDMENTS**

### 5 **SEC. 201. AMENDMENTS TO TITLES II AND XVI OF THE SO-** 6 **CIAL SECURITY ACT.**

7 (a) IN GENERAL.—Title II (42 U.S.C. 401 et seq.)  
8 (other than section 201, section 218(d), section 231(c),  
9 section 226, and section 226A) and title XVI (42 U.S.C.  
10 1382 et seq.) (other than sections 1614(f)(2)(B) and  
11 1616(e)(3)) are each amended—

12 (1) by striking, wherever it appears therein,  
13 “Secretary of Health and Human Services” and in-  
14 serting “Commissioner of Social Security”;

15 (2) by striking, wherever it appears therein,  
16 “Department of Health and Human Services” and  
17 inserting “Social Security Administration”;

18 (3) by striking, wherever it appears therein,  
19 “Department” (but only if it is not immediately suc-  
20 ceeded by the words “of Health and Human Serv-  
21 ices”, and only if it is used in reference to the De-  
22 partment of Health and Human Services) and in-  
23 serting “Administration”;

24 (4) by striking, wherever it appears therein,  
25 each of the following words (but, in the case of any

1 such word only if such word refers to the Secretary  
2 of Health and Human Services): “Secretary”, “Sec-  
3 retary’s”, “his”, “him”, “he”, “her”, and “she”,  
4 and inserting (in the case of the word “Secretary”)  
5 “Commissioner of Social Security”, (in the case of  
6 the word “Secretary’s”) “Commissioner’s”, (in the  
7 case of the word “his”) “the Commissioner’s”, (in  
8 the case of the word “him”) “the Commissioner”,  
9 (in the case of the word “her”) “the Commissioner”  
10 or “the Commissioner’s”, as may be appropriate,  
11 and (in the case of the words “she” or “he”) “the  
12 Commissioner”; and

13 (5) by striking, wherever it appears therein,  
14 “Internal Revenue Code of 1954” and inserting “In-  
15 ternal Revenue Code of 1986”.

16 (b) AMENDMENTS TO SECTION 201.—(1)(A) Sec-  
17 tions 201(a)(3), 201(a)(4), 201(b)(1), and 201(b)(2) (42  
18 U.S.C. 401(a)(3), 401(a)(4), 401(b)(1), and 401(b)(2),  
19 respectively) are each amended by striking “Secretary of  
20 Health and Human Services” each place it appears and  
21 inserting “Commissioner of Social Security”; and

22 (B) Sections 201(a)(3) and 201(b)(1) (42 U.S.C.  
23 401(a)(3) and 401(b)(1), respectively) are each amended  
24 by striking “such Secretary” and inserting “such Commis-  
25 sioner”.

1 (2) Section 201(c) (42 U.S.C. 401(c)) is amended—

2 (A) in the first sentence, by striking “shall be  
3 composed of” and all that follows down through “ex  
4 officio” and inserting the following: “shall be com-  
5 posed of the Commissioner of Social Security, the  
6 Secretary of the Treasury, and the Secretary of  
7 Health and Human Services, all ex officio”; and

8 (B) in the fifth sentence, by striking “The  
9 Commissioner of Social Security” and inserting  
10 “The Deputy Commissioner of Social Security”.

11 (3) Section 201(g)(1)(A) (42 U.S.C. 401(g)(1)(A)) is  
12 amended—

13 (A) in clause (i), by striking “by him and the  
14 Secretary of Health and Human Services” and in-  
15 serting “by him, the Commissioner of Social Secu-  
16 rity, and the Secretary of Health and Human Serv-  
17 ices”, and by striking “by the Department of Health  
18 and Human Services and the Treasury Department”  
19 and inserting “by the Social Security Administra-  
20 tion, the Department of Health and Human Serv-  
21 ices, and the Department of the Treasury”;

22 (B) in clause (ii), by striking “method pre-  
23 scribed by the Board of Trustees under paragraph  
24 (4)” and inserting “applicable method prescribed  
25 under paragraph (4)”, by striking “the Secretary of

1 Health and Human Services” and inserting “the  
2 Commissioner of Social Security and the Secretary  
3 of Health and Human Services”, and by striking  
4 “the Department of Health and Human Services”  
5 and inserting “the Social Security Administration  
6 and the Department of Health and Human Serv-  
7 ices”; and

8 (C) by striking the last sentence and inserting  
9 the following: “There are hereby authorized to be  
10 made available for expenditure, out of any or all of  
11 the Trust Funds, such amounts as the Congress  
12 may deem appropriate to pay the costs of the part  
13 of the administration of this title and title XVI for  
14 which the Commissioner of Social Security is respon-  
15 sible, the costs of title XVIII for which the Secretary  
16 of Health and Human Services is responsible, and  
17 the costs of carrying out the functions of the Social  
18 Security Administration, specified in section 232,  
19 which relate to the administration of provisions of  
20 the Internal Revenue Code of 1986 other than those  
21 referred to in clause (i) of the first sentence of this  
22 subparagraph.”.

23 (4) Section 201(g)(1) (42 U.S.C. 401(g)(1)) is fur-  
24 ther amended by striking subparagraph (B) and inserting  
25 the following new subparagraphs:

1 “(B) After the close of each fiscal year—

2 “(i) the Commissioner of Social Security shall  
3 determine (I) the portion of the costs, incurred dur-  
4 ing such fiscal year, of administration of this title  
5 and title XVI and of carrying out the functions of  
6 the Social Security Administration, specified in sec-  
7 tion 232, which relate to the administration of provi-  
8 sions of the Internal Revenue Code of 1986 (other  
9 than those referred to in clause (i) of the first sen-  
10 tence of subparagraph (A)), which should have been  
11 borne by the general fund in the Treasury, (II) the  
12 portion of such costs which should have been borne  
13 by the Federal Old-Age and Survivors Insurance  
14 Trust Fund, and (III) the portion of such costs  
15 which should have been borne by the Federal Dis-  
16 ability Insurance Trust Fund, and

17 “(ii) the Secretary of Health and Human Serv-  
18 ices shall determine (I) the portion of the costs, in-  
19 curred during such fiscal year, of administration of  
20 title XVIII which should have been borne by the  
21 general fund in the Treasury, (II) the portion of  
22 such costs which should have been borne by the Fed-  
23 eral Hospital Insurance Trust Fund, and (III) the  
24 portion of such costs which should have been borne

1 by the Federal Supplementary Medical Insurance  
2 Trust Fund,

3 except that the determination of the amounts to be borne  
4 by the general fund in the Treasury with respect to ex-  
5 penditures incurred in carrying out such functions speci-  
6 fied in section 232 shall be made pursuant to the applica-  
7 ble method prescribed under paragraph (4) of this sub-  
8 section.

9 “(C) After the determinations under subparagraph  
10 (B) have been made for any fiscal year, the Commissioner  
11 of Social Security and the Secretary of Health and Human  
12 Services shall jointly certify to the Managing Trustee the  
13 amounts, if any, which should be transferred from one to  
14 any of the other of such Trust Funds and the amounts,  
15 if any, which should be transferred between the Trust  
16 Funds (or one of the Trust Funds) and the general fund  
17 in the Treasury, in order to ensure that each of the Trust  
18 Funds and the general fund in the Treasury have borne  
19 their proper share of the costs, incurred during such fiscal  
20 year, for (i) the part of the administration of this title  
21 and title XVI for which the Commissioner of Social Secu-  
22 rity is responsible, (ii) the part of the administration of  
23 this title and title XVIII for which the Secretary of Health  
24 and Human Services is responsible, and (iii) carrying out  
25 the functions of the Social Security Administration, speci-

1 fied in section 232, which relate to the administration of  
2 provisions of the Internal Revenue Code of 1986 (other  
3 than those referred to in clause (i) of the first sentence  
4 of subparagraph (A)). The Managing Trustee shall trans-  
5 fer any such amounts in accordance with any certification  
6 so made.”.

7 (5) Section 201(g)(2) (42 U.S.C. 401(g)(2)) is  
8 amended, in the second sentence, by striking “established  
9 and maintained by the Secretary of Health and Human  
10 Services” and inserting “maintained by the Commissioner  
11 of Social Security”, and by striking “Secretary shall fur-  
12 nish” and inserting “Commissioner of Social Security  
13 shall furnish”.

14 (6) Section 201(g)(4) (42 U.S.C. 401(g)(4)) is  
15 amended to read as follows:

16 “(4) The Commissioner of Social Security shall uti-  
17 lize the method prescribed pursuant to this paragraph, as  
18 in effect immediately before the date of the enactment of  
19 the Social Security Administration Independence Act of  
20 1993 for determining the costs which should be borne by  
21 the general fund in the Treasury of carrying out the func-  
22 tions of the Social Security Administration, specified in  
23 section 232, which relate to the administration of provi-  
24 sions of the Internal Revenue Code of 1986 (other than  
25 those referred to in clause (i) of the first sentence of para-

1 graph (1)(A)). If at any time or times thereafter the  
2 Boards of Trustees of such Trust Funds consider such  
3 action advisable, such Boards may modify the method of  
4 determining such costs.”.

5 (7) Section 201(i)(1) (42 U.S.C. 401(i)(1)) is amend-  
6 ed to read as follows:

7 “(i)(1) The Managing Trustee may accept on behalf  
8 of the United States money gifts and bequests made un-  
9 conditionally to the Federal Old-Age and Survivors Insur-  
10 ance Trust Fund, the Federal Disability Insurance Trust  
11 Fund, the Federal Hospital Insurance Trust Fund, or the  
12 Federal Supplementary Medical Insurance Trust Fund or  
13 to the Social Security Administration, the Department of  
14 Health and Human Services, or any part or officer there-  
15 of, for the benefit of any of such Funds or any activity  
16 financed through such Funds.”.

17 (8) Subsections (j) and (k) of section 201 (42 U.S.C.  
18 401) are each amended by striking “Secretary” each place  
19 it appears and inserting “Commissioner of Social Secu-  
20 rity”.

21 (9) Section 201(l)(3)(B)(iii)(II) (42 U.S.C.  
22 401(l)(3)(B)(iii)(II)) is amended by striking “Secretary”  
23 and inserting “Commissioner of Social Security”.

24 (10) Section 201(m)(3) (42 U.S.C. 401(m)(3)) is  
25 amended by striking “Secretary of Health and Human

1 Services” and inserting “Commissioner of Social Secu-  
2 rity”.

3 (11) Section 201 (42 U.S.C. 401) is amended by  
4 striking “Internal Revenue Code of 1954” each place it  
5 appears and inserting “Internal Revenue Code of 1986”.

6 (c) AMENDMENTS TO SECTION 218.—Section 218(d)  
7 (42 U.S.C. 418(d)) is amended by striking “Secretary”  
8 each place it appears in paragraphs (3) and (7) and insert-  
9 ing “Commissioner of Social Security”.

10 (d) AMENDMENT TO SECTION 231.—Section 231(c)  
11 (42 U.S.C. 431(c)) is amended by striking “Secretary de-  
12 termines” and inserting “Commissioner of Social Security  
13 and the Secretary jointly determine”.

14 **SEC. 202. OTHER AMENDMENTS.**

15 (a) AMENDMENTS TO TITLE VII.—(1) Title VII (42  
16 U.S.C. 901 et seq.) is amended by adding at the end the  
17 following new section:

18 “DUTIES AND AUTHORITY OF SECRETARY

19 “SEC. 712. The Secretary shall perform the duties  
20 imposed upon the Secretary by this Act. The Secretary  
21 is authorized to appoint and fix the compensation of such  
22 officers and employees, and to make such expenditures as  
23 may be necessary for carrying out the functions of the Sec-  
24 retary under this Act.”.

25 (2) Section 706 (42 U.S.C. 907) is amended—

1 (A) in subsection (a), by striking “Advisory  
2 Council on Social Security” and all that follows  
3 through “disability insurance program and” and in-  
4 sserting “Advisory Council on Hospital and Supple-  
5 mentary Medical Insurance for the purpose of re-  
6 viewing the status of the Federal Hospital Insurance  
7 Trust Fund and the Federal Supplementary Medical  
8 Insurance Trust Fund in relation to the long-term  
9 commitments of”;

10 (B) in subsection (d), by striking paragraph (1)  
11 and by redesignating paragraphs (2) and (3) as  
12 paragraphs (1) and (2), respectively, and

13 (C) by striking the section heading and insert-  
14 ing the following:

15 “ADVISORY COUNCIL ON HOSPITAL AND SUPPLEMENTARY  
16 MEDICAL INSURANCE”.

17 (3) Paragraph (2) of section 709(b) (42 U.S.C.  
18 910(b)) is amended by striking “(as estimated by the Sec-  
19 retary)” and inserting “(for amounts which will be paid  
20 from the Federal Old-Age and Survivors Insurance Trust  
21 Fund and the Federal Disability Insurance Trust Fund,  
22 as estimated by the Commissioner, and for amounts which  
23 will be paid from the Federal Hospital Insurance Trust  
24 and the Federal Supplementary Medical Insurance Trust  
25 Fund, as estimated by the Secretary)”.

1       (4) Sections 709 and 710 (42 U.S.C. 910 and 911)  
2 are amended by striking “Internal Revenue Code of 1954”  
3 each place it appears and inserting “Internal Revenue  
4 Code of 1986”.

5       (b) AMENDMENTS TO TITLE XI.—(1) Section  
6 1101(a) (42 U.S.C. 1301(a)) is amended by adding at the  
7 end the following new paragraph:

8           “(10) The term ‘Administration’ means the So-  
9 cial Security Administration, except where the con-  
10 text requires otherwise.”.

11       (2) Section 1106(a) (42 U.S.C. 1306(a)) is  
12 amended—

13           (A) by inserting “(1)” after “(a)”;

14           (B) by striking “Department of Health and  
15 Human Services” each place it appears and insert-  
16 ing “applicable agency”;

17           (C) by striking “Secretary” each place it ap-  
18 pears and inserting “head of the applicable agency”;  
19 and

20           (D) by adding at the end the following new  
21 paragraph:

22       “(2) For purposes of this subsection and subsection  
23 (b), the term ‘applicable agency’ means—

24           “(A) the Social Security Administration, with  
25 respect to matter transmitted to or obtained by such

1 Administration or matter disclosed by such Adminis-  
2 tration, or

3 “(B) the Department of Health and Human  
4 Services, with respect to matter transmitted to or  
5 obtained by such Department or matter disclosed by  
6 such Department.”.

7 (3) Section 1106(b) (42 U.S.C. 1306(b)) is  
8 amended—

9 (A) by striking “Secretary” each place it ap-  
10 pears and inserting “head of the applicable agency”;  
11 and

12 (B) by striking “Department of Health and  
13 Human Services” and inserting “applicable agency”.

14 (4) Section 1106(c) (42 U.S.C. 1306(c)) is  
15 amended—

16 (A) by striking “the Secretary” the first place  
17 it appears and inserting “the Commissioner of Social  
18 Security or the Secretary”; and

19 (B) by striking “the Secretary” each subse-  
20 quent place it appears and inserting “such Commis-  
21 sioner or Secretary”.

22 (5) Section 1107(b) (42 U.S.C. 1307(b)) is amended  
23 by striking “the Secretary of Health and Human Serv-  
24 ices” and inserting “the Commissioner of Social Security  
25 or the Secretary”.

1 (6) Section 1110 (42 U.S.C. 1310) is amended—

2 (A) in subsection (a)(2), by inserting “(or the  
3 Commissioner, with respect to any jointly financed  
4 cooperative agreement or grant concerning titles II  
5 or XVI)” after “Secretary”;

6 (B) in subsection (b)—

7 (i) by striking “Secretary” each place it  
8 appears and inserting “Commissioner”, and

9 (ii) by striking “the Secretary’s” each  
10 place it appears and inserting “the Commis-  
11 sioner’s”; and

12 (C) by striking “he”, “his”, “him”, and “him-  
13 self” each place they appear (except in subsection  
14 (b)(2)(A)) and inserting “the Commissioner”, “the  
15 Commissioner’s”, “the Commissioner”, and “himself  
16 or herself”, respectively.

17 (7) Subsections (b) and (c) of section 1127 (42  
18 U.S.C. 1320a–6) are each amended by striking “Sec-  
19 retary” and inserting “Commissioner of Social Security”.

20 (8) Section 1128(f) (42 U.S.C. 1320a–7(f)) is  
21 amended by inserting after “section 205(g)” the following:  
22 “, except that, in so applying such sections and section  
23 205(l), any reference therein to the Commissioner of So-  
24 cial Security or the Social Security Administration shall

1 be considered a reference to the Secretary or the Depart-  
2 ment of Health and Human Services, respectively”.

3 (9) Section 1131 (42 U.S.C. 1320b-1) is amended—

4 (A) by striking “Secretary” each place it ap-  
5 pears and inserting “Commissioner of Social Secu-  
6 rity”;

7 (B) in subsection (a)(1)(A), by adding “or” at  
8 the end;

9 (C) in subsection (a)(1)(B), by striking “or” at  
10 the end;

11 (D) by striking subsection (a)(1)(C);

12 (E) by redesignating subsection (a)(2) as sub-  
13 section (a)(3);

14 (F) by inserting after subsection (a)(1) the fol-  
15 lowing new paragraph:

16 “(2) the Secretary makes a finding of fact and a deci-  
17 sion as to the entitlement under section 226 of any indi-  
18 vidual to hospital insurance benefits under part A of title  
19 XVIII, or”; and

20 (G) by striking “he” in the matter in subsection  
21 (a) following paragraph (3) (as so redesignated) and  
22 inserting “the Commissioner of Social Security”.

23 (10) Section 1155 (42 U.S.C. 1320c-4) is amended  
24 by striking “(to the same extent as is provided in section  
25 205(b))” and all that follows and inserting “(to the same

1 extent as beneficiaries under title II are entitled to a hear-  
 2 ing by the Commissioner of Social Security under section  
 3 205(b)). For purposes of the preceding sentence, sub-  
 4 section (1) of section 205 shall apply, except that any ref-  
 5 erence in such subsection to the Commissioner of Social  
 6 Security or the Social Security Administration shall be  
 7 deemed a reference to the Secretary or the Department  
 8 of Health and Human Services, respectively. Where the  
 9 amount in controversy is \$2,000 or more, such beneficiary  
 10 shall be entitled to judicial review of any final decision  
 11 relating to a reconsideration described in this subsection.”.

12 (11) Sections 1101, 1106, 1107, and 1137 (42  
 13 U.S.C. 1301, 1306, 1307, and 1320b-7, respectively) are  
 14 amended by striking “Internal Revenue Code of 1954”  
 15 each place it appears and inserting “Internal Revenue  
 16 Code of 1986”.

17 (c) AMENDMENTS TO TITLE XVIII.—(1) Subsections  
 18 (a) and (f) of section 1817 (42 U.S.C. 1395i) are amended  
 19 by striking “Secretary of Health and Human Services”  
 20 each place it appears and inserting “Commissioner of So-  
 21 cial Security”.

22 (2) Section 1840(a) (42 U.S.C. 1395s(a)) is  
 23 amended—

24 (A) in paragraph (1), by striking “Secretary”  
 25 and inserting “Commissioner of Social Security”,

1 and by adding at the end the following new sentence:

2 “Such regulations shall be prescribed after consulta-  
3 tion with the Secretary.”; and

4 (B) in paragraph (2), by striking “Secretary of  
5 Health and Human Services” and inserting “Com-  
6 missioner of Social Security”.

7 (3) Section 1872 (42 U.S.C. 1395ii) is amended by  
8 inserting after “title II” the following: “, except that, in  
9 applying such provisions with respect to this title, any ref-  
10 erence therein to the Commissioner of Social Security or  
11 the Social Security Administration shall be considered a  
12 reference to the Secretary or the Department of Health  
13 and Human Services, respectively”.

14 (4) Section 1869(b)(1) (42 U.S.C. 1395ff(b)(1)) and  
15 the last sentence of section 1876(c)(5)(B) (42 U.S.C.  
16 1395mm(c)(5)(B)) are amended by inserting after “sec-  
17 tion 205(g)” the following: “, except that, in so applying  
18 such sections and section 205(l), any reference therein to  
19 the Commissioner of Social Security or the Social Security  
20 Administration shall be considered a reference to the Sec-  
21 retary or the Department of Health and Human Services,  
22 respectively”.

23 (5) Sections 1817, 1862, and 1886 (42 U.S.C. 1395i,  
24 1395y, and 1395ww, respectively) are amended by striking

1 “Internal Revenue Code of 1954” each place it appears  
2 and inserting “Internal Revenue Code of 1986”.

3 (d) AMENDMENTS TO TITLE XIX.—(1) Section  
4 1905(q)(2) (42 U.S.C. 1396d(q)(2)) is amended by strik-  
5 ing “Secretary” and inserting “Commissioner of Social  
6 Security”.

7 (2) Section 1910(b)(2) (42 U.S.C. 1396i(b)(2)) is  
8 amended, in the first sentence, by inserting after “section  
9 205(g)” the following: “, except that, in so applying such  
10 sections and section 205(l), any reference therein to the  
11 Commissioner of Social Security or the Social Security Ad-  
12 ministration shall be considered a reference to the Sec-  
13 retary or the Department of Health and Human Services,  
14 respectively”.

15 (e) AMENDMENT TO TITLE XX.—Section  
16 2002(a)(2)(B) (42 U.S.C. 1397a(a)(2)(B)) is amended by  
17 striking “Internal Revenue Code of 1954” and inserting  
18 “Internal Revenue Code of 1986”.

19 (f) AMENDMENTS TO TITLE 5, UNITED STATES  
20 CODE.—Title 5, United States Code, is amended—

21 (1) by adding at the end of section 5311 the  
22 following new item:

23 “Commissioner, Social Security Administra-  
24 tion.”;

1           (2) by adding at the end of section 5313 the  
2 following new item:

3           “Deputy Commissioner, Social Security Admin-  
4 istration.”; and

5           (3) by striking “Secretary of Health Education,  
6 and Welfare” each place it appears in section 8141  
7 and inserting “Commissioner of Social Security”.

8           (g) AMENDMENTS TO FOOD STAMP ACT OF 1977.—

9 (1) Sections 6(e)(3) and 8(e)(6) of the Food Stamp Act  
10 of 1977 (7 U.S.C. 2015(e)(3) and 2017(e)(6)) are each  
11 amended by inserting “the Commissioner of Social Secu-  
12 rity and” before “the Secretary of Health and Human  
13 Services”.

14 (2) Sections 6(g), 11(j), and 16(e) of such Act (7  
15 U.S.C. 2015(g), 2020(j), and 2025(e)) are each amended  
16 by striking “Secretary of Health and Human Services”  
17 each place it appears and inserting “Commissioner of So-  
18 cial Security”.

19 (3) Section 11(i) of such Act (7 U.S.C. 2020(i)) is  
20 amended by adding “, the Commissioner of Social Secu-  
21 rity” after “the Secretary”.

22 (h) AMENDMENT TO TITLE 14, UNITED STATES  
23 CODE.—Section 707(e)(3) of title 14, United States Code,  
24 is amended by striking “Secretary of Health and Human

1 Services” each place it appears and inserting “Commis-  
2 sioner of Social Security”.

3 (i) AMENDMENTS TO INTERNAL REVENUE CODE OF  
4 1986.—(1) Subsections (c)(1), (c)(2)(E), (g)(1),  
5 (g)(2)(A), and (g)(2)(B) of section 1402 of the Internal  
6 Revenue Code of 1986 (26 U.S.C. 1402) are amended by  
7 striking “Secretary of Health and Human Services” each  
8 place it appears and inserting “Commissioner of Social Se-  
9 curity”.

10 (2) Section 3121(b)(10)(B) of such Code (26 U.S.C.  
11 3121(b)(10)(B)) is amended by striking “Secretary of  
12 Health and Human Services” each place it appears and  
13 inserting “Commissioner of Social Security”.

14 (3) Section 3127 of such Code (26 U.S.C. 3127) is  
15 amended by striking “Secretary of Health and Human  
16 Services” each place it appears and inserting “Commis-  
17 sioner of Social Security”.

18 (4) Section 6050F(c)(1)(A) of such Code (26 U.S.C.  
19 6050F(c)(1)(A)) is amended by striking “Secretary of  
20 Health and Human Services” and inserting “Commis-  
21 sioner of Social Security”.

22 (5) Subsections (d) and (f) of section 6057 of such  
23 Code (26 U.S.C. 6057) are amended by striking “Sec-  
24 retary of Health and Human Services” each place it ap-  
25 pears and inserting “Commissioner of Social Security”.

1 (6) Section 6103(l)(5) of such Code (26 U.S.C.  
2 6103(l)(5)) is amended—

3 (A) by striking “Department of Health and  
4 Human Services” and inserting “Social Security Ad-  
5 ministration”; and

6 (B) by striking “Secretary of Health and  
7 Human Services” and inserting “Commissioner of  
8 Social Security”.

9 (7) Subsections (d)(3)(C) and (e) of section 6402 of  
10 such Code (26 U.S.C. 6402) are amended by striking  
11 “Secretary of Health and Human Services” each place it  
12 appears and inserting “Commissioner of Social Security”.

13 (8) Section 6511(d)(5) of such Code (26 U.S.C.  
14 6511(d)(5)) is amended by striking “Secretary of Health  
15 and Human Services” and inserting “Commissioner of So-  
16 cial Security”.

17 (j) AMENDMENTS TO TITLE 31, UNITED STATES  
18 CODE.—Section 3720A(f) of title 31, United States Code,  
19 is amended by striking “Secretary of Health and Human  
20 Services” each place it appears in and inserting “Commis-  
21 sioner of Social Security”.

22 (k) AMENDMENTS TO TITLE 38, UNITED STATES  
23 CODE.—Section 5105 of title 38, United States Code, is  
24 amended—

1           (1) by striking “Secretary of Health and  
2 Human Services” each place it appears and insert-  
3 ing “Commissioner of Social Security”; and

4           (2) by striking the second sentence of sub-  
5 section (b) and inserting the following new sentence:  
6 “A copy of each such application filed with either  
7 the Secretary or the Commissioner, together with  
8 any additional information and supporting docu-  
9 ments (or certifications thereof) which may have  
10 been received by the Secretary or the Commissioner  
11 with such application, and which may be needed by  
12 the other official in connection therewith, shall be  
13 transmitted by the Secretary or the Commissioner  
14 receiving the application to the other official.”.

15       (1) AMENDMENTS TO INSPECTOR GENERAL ACT OF  
16 1978.—The Inspector General Act of 1978 (5 U.S.C.  
17 App.) is amended—

18           (1) in section 9(a)(1), by striking “and” at the  
19 end of subparagraph (U), and by adding at the end  
20 the following new subparagraph:

21                   “(V) of the Social Security Administration,  
22 the functions of the Inspector General of the  
23 Department of Health and Human Services re-  
24 lating to the administration of the old-age, sur-  
25 vivors, and disability insurance program under

1 title II of the Social Security Act and of the  
2 supplemental security income program under  
3 title XVI of such Act; and”;

4 (2) in section 11(1), by striking “or” after  
5 “Commission” and inserting a semicolon, and by in-  
6 serting after “Board;” the following: “or the Com-  
7 missioner of Social Security;”; and

8 (3) in section 11(2), by striking “or” after “In-  
9 formation Agency,” and by inserting after “Veter-  
10 ans’ Administration” the following: “, or the Social  
11 Security Administration;”.

12 **SEC. 203. RULES OF CONSTRUCTION.**

13 (a) REFERENCES TO THE DEPARTMENT OF HEALTH  
14 AND HUMAN SERVICES.—Whenever any reference is made  
15 in any provision of law (other than this Act or a provision  
16 of law amended by this Act), regulation, rule, record, or  
17 document to the Department of Health and Human Serv-  
18 ices with respect to such Department’s functions under  
19 the old-age, survivors, and disability insurance program  
20 under title II of the Social Security Act or the supple-  
21 mental security income program under title XVI of such  
22 Act, such reference shall be considered a reference to the  
23 Social Security Administration.

24 (b) REFERENCES TO THE SECRETARY OF HEALTH  
25 AND HUMAN SERVICES.—Whenever any reference is made

1 in any provision of law (other than this Act or a provision  
2 of law amended by this Act), regulation, rule, record, or  
3 document to the Secretary of Health and Human Services  
4 with respect to such Secretary's functions under the old-  
5 age, survivors, and disability insurance program under  
6 title II of the Social Security Act or the supplemental se-  
7 curity income program under title XVI of such Act, such  
8 reference shall be considered a reference to the Commis-  
9 sioner of Social Security.

10 (c) REFERENCES TO OTHER OFFICERS AND EM-  
11 PLOYEES.—Whenever any reference is made in any provi-  
12 sion of law (other than this Act or a provision of law  
13 amended by this Act), regulation, rule, record, or docu-  
14 ment to any other officer or employee of the Department  
15 of Health and Human Services with respect to such officer  
16 or employee's functions under the old-age, survivors, and  
17 disability insurance program under title II of the Social  
18 Security Act or the supplemental security income program  
19 under title XVI of such Act, such reference shall be con-  
20 sidered a reference to the appropriate officer or employee  
21 of the Social Security Administration.

22 **SEC. 204. EFFECTIVE DATES.**

23 (a) IN GENERAL.—Except as provided in subsection  
24 (b), the provisions of this title shall take effect on the date  
25 established pursuant to section 107(a).

1           (b) EXCEPTIONS.—Subsections (f)(1), (f)(2), and (l)  
2 of section 202 shall take effect on the date of the enact-  
3 ment of this title.

○

By Mr. MOYNIHAN (for himself, Mr. PACKWOOD, Mr. MITCHELL, Mr. PRYOR, Mr. GRASSLEY, Mr. BRADLEY, Mr. RIEGLE, Mr. ROCKEFELLER, Mr. HATFIELD, Mr. JEFFORDS, and Ms. MIKULSKI):

S. 1560. A bill to establish the Social Security Administration as an independent agency, and for other purposes; to the Committee on Finance.

SOCIAL SECURITY ADMINISTRATION  
INDEPENDENCE ACT OF 1993

• Mr. MOYNIHAN. Mr. President, I rise today to introduce legislation to remove the Social Security Administration from the Department of Health and Human Services and reestablish it as an independent agency of the executive branch of the Government. I do so with my distinguished colleagues and cosponsors, Senators PACKWOOD, MITCHELL, PRYOR, GRASSLEY, BRADLEY, RIEGLE, ROCKEFELLER, HATFIELD, JEFFORDS, and MIKULSKI. With this proposal, we hope to increase public confidence in Social Security by giving the agency more visibility and accountability, by improving administrative efficiency, and by insulating the agency from partisan politics.

Making Social Security an independent agency is not a new notion. The Social Security program was originally administered by an independent agency in the 1930's. By the late 1970's, there

were proposals to return the agency to this status. In 1980, the National Commission on Social Security recommended it. In 1993, the National Commission on Social Security Reform, the so-called Greenspan Commission, on which I served with the distinguished Republican leader, Senator DOLE, repeated the call to make SSA an independent agency. In the Social Security Amendments of 1993, Congress empaneled a study group to report on the best way to implement the proposal. This study panel, headed by the distinguished former Comptroller General of the United States, Elmer Staats, reported its findings and recommendations in 1994. Our bill is based on those recommendations.

Under this legislation, the Social Security Administration will be led by a Commissioner, appointed by the President, with the advice and consent of the Senate. The Commissioner will serve a 4-year term that coincides with that of the President. In addition, the bill establishes a seven-member, bipartisan, part-time advisory board, to make recommendations to the Commissioner on policy issues concerning Social Security.

Proposals to make SSA an independent agency have the support of nearly every organization with an interest in the administration of the Social Security program, including the American Association of Retired Persons, the National Council of Senior Citizens, and the AFL-CIO. The proposal enjoys broad-based support for a number of reasons. First, the sheer size of the agency argues for independence. SSA employs 64,000 workers in a national network of 1,300 offices. This is more than twice the number of employees at the State Department and three times the number of workers employed by the Department of Labor. And with a budget of more than \$300 billion, SSA will spend more this year than the Department of Defense and nearly 10 times as much as the Department of Education. In fact, SSA's outlays this year will be larger than the combined outlays of 11 Federal departments. It simply defies common sense for an agency this large to be included under an umbrella bureaucracy.

Next is the matter of public confidence in Social Security. While the Social Security program is our most successful domestic program, public opinion surveys consistently show that a majority of nonretired adults are not confident that the program will be there for them when they need it. I believe one reason for this is that you send in your FICA contributions every week, but you never hear back from SSA. A few years ago I got a provision enacted into law that will require SSA to start sending out annual statements to all workers by the end of the decade. This should help. But it cannot help for SSA to be buried in the Department of Health and Human Services. An agency that directly serves virtually every American that administers a program

as important as Social Security, that maintains earnings records for 132 million workers and sends benefits to 42 million recipients—that agency should be viable and accountable to inspire the public confidence that the program needs and deserves.

Good administration is at the heart of the public trust in any program, and unfortunately, the administration of Social Security has not been up to the standards of quality we learned in times past to expect from this great public institution. During the past decade, the staff has been reduced by more than 20 percent, with little regard for how this reduction affects public service. The disability program has grown rapidly in recent years, for reasons that no one can explain. Large backlogs of disability claims are pending in the State disability determination services—over 700,000 and rising, we are told, to 1.3 million by the end of fiscal year 1994. The length of time required to make a determination on a person's disability claim currently averages 97 days and is projected to increase to 185 days in 1994. A similar situation prevails in SSA's hearings offices. Some 500,000 hearing requests were filed in 1993—almost 200,000 more than were filed in 1990—and it took, on average, 265 days—almost 9 months—for a claimant to receive a decision from an administrative law judge on his Social Security application. Further, it is expected that by 1995, it will take 420 days—more than a year—for an ALJ to decide a case.

To make matters worse, SSA has failed in recent years to conduct required periodic reviews to determine the continuing eligibility of those on the disability rolls. This is extremely shortsighted budgeting, since for every dollar the agency spends conducting these reviews, it saves over \$3 in benefits that otherwise are paid erroneously to people who are no longer eligible for disability benefits.

Compounding these management problems is instability of leadership. In my 17 years on the Finance Committee, there have been 12 Commissioners, of whom 5 have been acting Commissioners. The position of Commissioner was vacant for a year before we received a nomination, whereupon the nominee was promptly confirmed on October 7. This turmoil at the top must end. This bill provides for a strong Commissioner, with a 4-year term of office, to provide the vigorous, stable leadership that Social Security must have.

Another important feature of this proposal is the creation of a bipartisan advisory board, to provide advice to the Commissioner concerning Social Security policy. A bipartisan advisory board will produce a more deliberative decisionmaking process on important issues of Social Security policy, and help to maintain stability and integrity in the administration of the Social Security program. It will also help future leaders of the program avoid seri-

ous policy errors, such as we experienced some years ago in the disability program, when Congress ultimately had to step in to assure that beneficiaries were not unjustly deprived of benefits.

Finally, Mr. President, I would make the point that this bill will enhance the capacity of the Department of Health and Human Services to deal with the enormous task before it. In recent years the principal focus of the Department has been on health. This focus stemmed in part from the interest of the two previous Secretaries, both of whom were medical doctors. But it also stems from the importance of the issue. And as we focus on how best to restructure the health care system—which comprises some 14 percent of our domestic economy—it is essential that the leadership of the Department of HHS has the time and energy this undertaking requires. Removing SSA from the Department will facilitate the Secretary's participation in this important task.

Mr. President, it is time to take action on this important matter. This bill will soon be marked up by the Committee on Finance, and will then come before this body for consideration by the full Senate. Legislation to make SSA an independent agency has been passed by the House of Representatives on three occasions with substantial bipartisan majorities. The Finance Committee has twice before favorably reported an independent agency bill. I hope this legislation will receive the favorable consideration of my colleagues.

I ask unanimous consent that the text of the bill be printed in the RECORD at the conclusion of my remarks.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 1560

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE; AMENDMENT OF SOCIAL SECURITY ACT; TABLE OF CONTENTS.**

(a) **SHORT TITLE.**—This Act may be cited as the "Social Security Administration Independence Act of 1993".

(b) **AMENDMENT OF SOCIAL SECURITY ACT.**—Except as otherwise expressly provided, whenever in this Act an amendment is expressed in terms of an amendment to or repeal of, a section or other provision, the reference shall be considered to be made to that section or other provision of the Social Security Act.

(c) **TABLE OF CONTENTS.**—The table of contents of this Act is as follows:

Sec. 1. Short title; amendment of Social Security Act; table of contents.

**TITLE I—ESTABLISHMENT OF NEW INDEPENDENT AGENCY**

Sec. 101. Establishment of Social Security Administration as a separate, independent agency.

Sec. 102. Commissioner and Deputy Commissioner of Social Security.

Sec. 103. Social Security Advisory Board.

Sec. 104. Personnel; budgetary matters; seal of office.

Sec. 105. Transfers to the new Social Security Administration.

Sec. 106. Transitional rules.

Sec. 107. Effective dates.

#### TITLE II—CONFORMING AMENDMENTS

Sec. 201. Amendments to titles II and XVI of the Social Security Act.

Sec. 202. Other amendments.

Sec. 203. Rules of construction.

Sec. 204. Effective dates.

#### TITLE I—ESTABLISHMENT OF NEW INDEPENDENT AGENCY

SEC. 101. ESTABLISHMENT OF SOCIAL SECURITY ADMINISTRATION AS A SEPARATE, INDEPENDENT AGENCY.

Section 701 (42 U.S.C. 901) is amended to read as follows:

##### "SOCIAL SECURITY ADMINISTRATION

"SEC. 701. There is hereby established, as an independent agency in the executive branch of the Government, a Social Security Administration (hereafter in this title referred to as the 'Administration'). It shall be the duty of the Administration to administer the old-age, survivors, and disability insurance program under title II and the supplemental security income program under title XVI."

SEC. 102. COMMISSIONER AND DEPUTY COMMISSIONER OF SOCIAL SECURITY.

Section 702 (42 U.S.C. 902) is amended to read as follows:

##### "COMMISSIONER AND DEPUTY COMMISSIONER

##### "Commissioner of Social Security

"SEC. 702. (a)(1) There shall be in the Administration a Commissioner of Social Security (hereafter in this title referred to as the 'Commissioner') who shall be appointed by the President, with the advice and consent of the Senate.

"(2) The Commissioner shall be compensated at the rate provided for level I of the Executive Schedule.

"(3) The Commissioner shall be appointed for a term of 4 years coincident with the term of the President, or until the appointment of a qualified successor.

"(4) The Commissioner shall be responsible for the exercise of all powers and the discharge of all duties of the Administration, and shall have authority and control over all personnel and activities thereof.

"(5) The Commissioner may prescribe such rules and regulations as the Commissioner determines necessary or appropriate to carry out the functions of the Administration. The regulations prescribed by the Commissioner shall be subject to the rulemaking procedures established under section 553 of title 5, United States Code.

"(6) The Commissioner may establish, alter, consolidate, or discontinue such organizational units or components within the Administration as the Commissioner considers necessary or appropriate, except that this paragraph shall not apply with respect to any unit, component, or provision provided for by this Act.

"(7) The Commissioner may assign duties, and delegate, or authorize successive redelegations of, authority to act and to render decisions, to such officers and employees of the Administration as the Commissioner may find necessary. Within the limitations of such delegations, redelegations, or assignments, all official acts and decisions of such officers and employees shall have the same force and effect as though performed or rendered by the Commissioner.

"(8) The Commissioner and the Secretary of Health and Human Services (hereafter in this title referred to as the 'Secretary') shall consult, on an ongoing basis, to ensure—

"(A) the coordination of the programs administered by the Commissioner, as de-

scribed in section 701, with the programs administered by the Secretary under titles XVIII and XIX of this Act; and

"(B) that adequate information concerning benefits under such titles XVIII and XIX shall be available to the public.

##### "Deputy Commissioner of Social Security

"(b)(1) There shall be in the Administration a Deputy Commissioner of Social Security (hereafter in this title referred to as the 'Deputy Commissioner') who shall be appointed by the President, with the advice and consent of the Senate.

"(2) The Deputy Commissioner shall be appointed for a term of 4 years coincident with the term of the Commissioner, or until the appointment of a qualified successor.

"(3) The Deputy Commissioner shall be compensated at the rate provided for level II of the Executive Schedule.

"(4) The Deputy Commissioner shall perform such duties and exercise such powers as the Commissioner shall from time to time assign or delegate. The Deputy Commissioner shall be Acting Commissioner of the Administration during the absence or disability of the Commissioner and, unless the President designates another officer of the Government as Acting Commissioner, in the event of a vacancy in the office of the Commissioner."

SEC. 103. SOCIAL SECURITY ADVISORY BOARD.

Section 703 (42 U.S.C. 903) is amended to read as follows:

##### "SOCIAL SECURITY ADVISORY BOARD

##### "Establishment of Board

"SEC. 703. (a) There shall be established a Social Security Advisory Board (hereinafter referred to as the 'Board').

##### "Functions of the Board

"(b) The Board shall advise the Commissioner on policies related to the old-age, survivors, and disability insurance program under title II and the supplemental security income program under title XVI. Specific functions of the Board shall include—

"(1) analyzing the Nation's retirement and disability systems and making recommendations with respect to how the old-age, survivors, and disability insurance program and the supplemental security income program, supported by other public and private systems, can most effectively assure economic security;

"(2) studying and making recommendations relating to the coordination of programs that provide health security with programs described in paragraph (1);

"(3) making recommendations to the President and to the Congress with respect to policies that will ensure the solvency of the old-age, survivors, and disability insurance program, both in the short-term and the long-term;

"(4) making recommendations to the President of candidates to consider in selecting nominees for the position of Commissioner and Deputy Commissioner;

"(5) reviewing and assessing the quality of service that the Administration provides to the public;

"(6) reviewing and making recommendations with respect to policies and regulations regarding the old-age, survivors, and disability insurance program and the supplemental security income program;

"(7) increasing public understanding of the social security system;

"(8) in consultation with the Commissioner, reviewing the development and implementation of a long-range research and program evaluation plan for the Administration;

"(9) reviewing and assessing any major studies of social security as may come to the attention of the Board; and

"(10) conducting such other reviews and assessments that the Board determines to be appropriate.

##### "Structure and Membership of the Board

"(c) The Board shall be composed of 7 members who shall be appointed as follows:

"(1) 3 members shall be appointed by the President, with the advice and consent of the Senate. Not more than 2 of such members shall be from the same political party.

"(2) 2 members (each member from a different political party) shall be appointed by the President pro tempore of the Senate with the advice of the Chairman and the Ranking Minority Member of the Senate Committee on Finance.

"(3) 2 members (each member from a different political party) shall be appointed by the Speaker of the House of Representatives, with the advice of the Chairman and the Ranking Minority Member of the House Committee on Ways and Means.

##### "Terms of Appointment

"(d) Each member of the Board shall serve for a term of 6 years, except that—

"(1) a member appointed to fill a vacancy occurring prior to the expiration of the term for which a predecessor was appointed, shall be appointed for the remainder of such term; and

"(2) the terms of service of the members initially appointed under this section shall expire as follows:

"(A) The terms of service of the members initially appointed by the President shall expire as designated by the President at the time of nomination, 1 each at the end of—

"(i) 2 years;

"(ii) 4 years; and

"(iii) 6 years.

"(B) The terms of service of members initially appointed by the President pro tempore of the Senate shall expire as designated by the President pro tempore of the Senate at the time of nomination, 1 each at the end of—

"(i) 4 years; and

"(ii) 6 years.

"(C) The terms of service of members initially appointed by the Speaker of the House of Representatives shall expire as designated by the Speaker of the House of Representatives at the time of nomination, 1 each at the end of—

"(i) 3 years; and

"(ii) 5 years.

##### "Chairman

"(e) A member of the Board shall be designated by the President to serve as Chairman for a term of 4 years, coincident with the term of the President, or until the designation of a successor.

##### "Compensation

"(f) Members of the Board shall be compensated as follows:

"(1) Members shall be paid at a rate equal to 25 percent of the rate for level III of the Executive Schedule.

"(2) For days when the Board or any authorized subcommittees of the Board meet, members who attend meetings on such days (including travel time) shall receive additional compensation in an amount equal to the daily equivalent of the rate for level III of the Executive Schedule.

"(3) While serving on business of the Board away from their homes or regular places of business, members may be allowed travel expenses, including per diem in lieu of subsistence, as authorized by section 5705 of title 5, United States Code, for persons in the Government employed intermittently.

"(4) Service on the Board shall not be treated as Federal service or employment for purposes of receiving any benefits under

chapters 83, 84, and 87 of title 5, United States Code.

"(5) A member of the Board may elect coverage of a health benefits plan under chapter 89 of title 5, United States Code. Such a member electing coverage shall have the applicable employee contributions under section 8906 of such title withheld from pay for service as a member of the Board. The Administration shall pay the applicable Government contributions under such section 8906 for such member. The Office of Personnel Management shall promulgate regulations to apply the provisions of chapter 89 of such title to Board members electing coverage as provided under this paragraph.

"Meetings

"(g) The Board shall meet not less than 6 times each year to consider a specific agenda of issues, as determined by the Chairman in consultation with the other members of the Board.

"Federal Advisory Committee Act

"(h) The Board shall be exempt from the provisions of the Federal Advisory Committee Act (5 U.S.C. App.).

"Personnel

"(i)(1) The Board shall, without regard to title 5, United States Code, appoint a Staff Director who shall be paid at a rate equivalent to a rate for the Senior Executive Service.

"(2) The Board is authorized, without regard to title 5, United States Code, to appoint and fix the compensation of such additional personnel as the Board determines to be necessary to carry out the functions of the Board.

"(3) In fixing the compensation of additional personnel under paragraph (2), the Board shall not authorize that any individual appointed under such paragraph be compensated at a rate that is greater than the rate of compensation of the Staff Director described in paragraph (1)."

"Authorization of Appropriation

"(j) There are authorized to be made available for expenditure, out of the Federal Disability Insurance Trust Fund, the Federal Old Age and Survivors Insurance Trust Fund, and the general fund in the Treasury, such sums as the Congress may deem appropriate to carry out the purposes of this section."

**SEC. 104. PERSONNEL; BUDGETARY MATTERS; SEAL OF OFFICE.**

Section 704 is amended to read as follows:

**"ADMINISTRATIVE DUTIES OF THE COMMISSIONER**

**"Personnel**

"SEC. 704. (a)(1) The Commissioner shall appoint such additional officers and employees as the Commissioner considers necessary to carry out the functions of the Administration under this Act. Except as otherwise provided in any other provision of law, such officers and employees shall be appointed, and their compensation shall be fixed, in accordance with title 5, United States Code.

"(2) The Commissioner may procure the services of experts and consultants in accordance with the provisions of section 3109 of title 5, United States Code.

"(3) Notwithstanding any requirements of section 3133 of title 5, United States Code, the Director of the Office of Personnel Management shall authorize for the Administration a total number of Senior Executive Service positions which is substantially greater than the number of such positions authorized in the Social Security Administration in the Department of Health and Human Services as of immediately before the date of the enactment of the Social Security Administration Independence Act of 1993 to the extent that the greater number of

such authorized positions is specified in the comprehensive work force plan as established and revised by the Commissioner under subsection (b)(1). The total number of such positions authorized for the Administration shall not at any time be less than the number of such authorized positions as of immediately before such date.

**"Budgetary Matters**

"(b)(1) Appropriations requests for staffing and personnel of the Administration shall be based upon a comprehensive work force plan, which shall be established and revised from time to time by the Commissioner.

"(2) Appropriations for administrative expenses of the Administration are authorized to be provided on a biennial basis.

"(3) Funds appropriated for the Administration to be available on a contingency basis shall be apportioned upon the occurrence of the stipulated contingency, as determined by the Commissioner and reported to the Congress.

**"Employment Restriction**

"(c) The number of positions in the Administration which may be excepted from the competitive service, on a temporary or permanent basis, because of the confidential or policy-determining character of such positions, may not exceed at any time the equivalent of 10 full-time positions.

**"Seal of Office**

"(d) The Commissioner shall cause a seal of office to be made for the Administration of such design as the Commissioner shall approve. Judicial notice shall be taken of such seal."

**SEC. 104. TRANSFERS TO THE NEW SOCIAL SECURITY ADMINISTRATION.**

(a) **FUNCTIONS.**—There are transferred to the Social Security Administration all functions carried out by the Secretary of Health and Human Services with respect to the programs and activities the administration of which is vested in the Social Security Administration by reason of this title and the amendments made thereby. The Commissioner of Social Security shall allocate such functions in accordance with sections 701, 702, 703, and 704 of the Social Security Act (as amended by this title).

(b) **PERSONNEL, ASSETS, ETC.**—(1) There are transferred from the Department of Health and Human Services to the Social Security Administration, for appropriate allocation by the Commissioner of Social Security in the Social Security Administration—

(A) the personnel employed in connection with the functions transferred by this title and the amendments made thereby; and

(B) the assets, liabilities, contracts, property, records, and unexpended balance of appropriations, authorizations, allocations, and other funds employed, held, or used in connection with such functions, arising from such functions, or available, or to be made available, in connection with such functions.

(2) Unexpended funds transferred pursuant to this subsection shall be used only for the purposes for which the funds were originally authorized and appropriated.

(3) Any individual who is an employee of the Department and who was not employed on the date of the enactment of this title, in connection with functions transferred by this title to the Administration, but who was so employed on the day before the date established pursuant to section 107(a), may be transferred from the Department of Health and Human Services to the Social Security Administration by the Commissioner under subparagraph (A) of paragraph (1), after consultation with the Secretary of Health and Human Services, if the Commissioner determines such transfer to be appropriate.

(4) Any individual who is an employee of the Department and who was employed on

the date of the enactment of this title, solely in connection with functions transferred by this title to the Administration, and who was so employed on the day before the date established pursuant to section 107(a), shall be transferred from the Department of Health and Human Services to the Social Security Administration.

(c) **ABOLISHMENT OF OFFICE OF COMMISSIONER IN THE DEPARTMENT OF HEALTH AND HUMAN SERVICES.**—Effective upon the appointment of a Commissioner of Social Security pursuant to section 702 of the Social Security Act (as amended by this title)—

(1) the position of Commissioner of Social Security in the Department of Health and Human Services is abolished; and

(2) section 5315 of title 5, United States Code, is amended by striking the following:

"Commissioner of Social Security, Department of Health and Human Services."

**SEC. 104. TRANSITIONAL RULES.**

(a) **TRANSITION DIRECTOR.**—(1) Within 30 days after the date of the enactment of this Act, a transition director shall be appointed by the President, who shall be selected on the basis of experience and knowledge of the operation of the Government.

(2) The transition director shall conduct activities necessary to ensure the transition of the Social Security Administration to the status of an independent agency in the executive branch of the Government. In conducting such activities before the appointment of the Commissioner of Social Security, the transition director shall consult regularly with the Director of the Office of Management and Budget. Upon such appointment, the transition director shall conduct such activities at the direction of the Commissioner of Social Security.

(3) The transition director shall be compensated at the rate provided for level IV of the Executive Schedule.

(4) Expenditures to carry out the purposes of this subsection shall be made out of the Federal Old Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund.

(b) **INTERIM AUTHORITY FOR APPOINTMENT AND COMPENSATION.**—

(1) **APPOINTMENT OF COMMISSIONER.**—Within 60 days of the date of the enactment of this title, the Commissioner of Social Security shall be appointed by the President pursuant to section 702 of the Social Security Act (as amended by this title). If the appointment is made pursuant to such section before the date established pursuant to section 107(a), the Commissioner of Social Security shall also perform the duties assigned to the Commissioner of Social Security in the Department of Health and Human Services.

(2) **OTHER APPOINTMENTS.**—At any time on or after the date of the enactment of this title any of the other officers provided for in sections 702 and 703 of the Social Security Act (as amended by this title) may be nominated and appointed, as provided in such sections.

(3) **COMPENSATION.**—Funds available to any official or component of the Department of Health and Human Services, functions of which are transferred to the Commissioner of Social Security or the Social Security Administration by this title, may with the approval of the Director of the Office of Management and Budget, be used to pay the compensation and expenses of any officer appointed pursuant to this subsection until such time as funds for that purpose are otherwise available.

(c) **CONTINUATION OF ORDERS, DETERMINATIONS, RULES, REGULATIONS, ETC.**—All orders, determinations, rules, regulations, permits, contracts, collective bargaining agreements (and ongoing negotiations relating to

such collective bargaining agreements), recognitions of labor organizations, certificates, licenses, and privileges—

(1) which have been issued, made, promulgated, granted, or allowed to become effective, in the exercise of functions (A) which were exercised by the Secretary of Health and Human Services (or the Secretary's delegate), and (B) which relate to functions which, by reason of this title, the amendments made thereby, and regulations prescribed thereunder, are vested in the Commissioner of Social Security; and

(2) which are in effect immediately before the date established pursuant to section 107(a),

shall (to the extent that they relate to functions described in paragraph (1)(B)) continue in effect according to their terms until modified, terminated, suspended, set aside, or repealed by such Commissioner, except that any collective bargaining agreement shall remain in effect until the date of termination specified in such agreement.

(d) CONTINUATION OF PROCEEDINGS.—The provisions of this title (including the amendments made thereby) shall not affect any proceeding pending before the Secretary of Health and Human Services immediately before the date established pursuant to section 107(a), with respect to functions vested (by reason of this title, the amendments made thereby, and regulations prescribed thereunder) in the Commissioner of Social Security, except that such proceedings, to the extent that such proceedings relate to such functions, shall continue before such Commissioner. Orders shall be issued under any such proceeding, appeals taken therefrom, and payments shall be made pursuant to such orders, in like manner as if this title had not been enacted, and orders issued in any such proceeding shall continue in effect until modified, terminated, superseded, or repealed by such Commissioner, by a court of competent jurisdiction, or by operation of law.

(e) CONTINUATION OF SUITS.—Except as provided in this subsection—

(1) the provisions of this title shall not affect suits commenced before the date established pursuant to section 107(a); and

(2) in all such suits proceedings shall be had, appeals taken, and judgments rendered, in the same manner and effect as if this title had not been enacted.

No cause of action, and no suit, action, or other proceeding commenced by or against any officer in such officer's official capacity as an officer of the Department of Health and Human Services, shall abate by reason of the enactment of this title. Causes of action, suits, actions, or other proceedings may be asserted by or against the United States and the Social Security Administration, or such official of such Administration as may be appropriate, and, in any litigation pending immediately before the date established pursuant to section 107(a), the court may at any time, on the court's own motion or that of a party, enter an order which will give effect to the provisions of this subsection (including, where appropriate, an order for substitution of parties).

(f) CONTINUATION OF PENALTIES.—This title shall not have the effect of releasing or extinguishing any criminal prosecution, penalty, forfeiture, or liability incurred as a result of any function which (by reason of this title, the amendments made thereby, and regulations prescribed thereunder) is vested in the Commissioner of Social Security.

(g) JUDICIAL REVIEW.—Orders and actions of the Commissioner of Social Security in the exercise of functions vested in such Commissioner under this title (and the amendments made thereby) shall be subject to judicial review to the same extent and in the

same manner as if such orders had been made and such actions had been taken by the Secretary of Health and Human Services in the exercise of such functions immediately before the date established pursuant to section 107(a). Any statutory requirements relating to notice, hearings, action upon the record, or administrative review that apply to any function so vested in such Commissioner shall continue to apply to the exercise of such functions by such Commissioner.

(h) EXERCISE OF FUNCTIONS.—In the exercise of the functions vested in the Commissioner of Social Security under this title, the amendments made thereby, and regulations prescribed thereunder, such Commissioner shall have the same authority as that vested in the Secretary of Health and Human Services with respect to the exercise of such functions immediately preceding the vesting of such functions in such Commissioner, and actions of such Commissioner shall have the same force and effect as when exercised by such Secretary.

(i) REPORT.—Within 120 days of the date of the enactment of this title, the transition director and the Commissioner of Social Security shall report to the Congress on the status of the transition to an independent Social Security Administration, and on any significant internal restructuring or management improvements that are proposed to be undertaken.

#### SEC. 107. EFFECTIVE DATES.

(a) IN GENERAL.—Except as provided in subsection (b), this title, and the amendments made by such title shall take effect on the earlier of—

(1) the date which is 180 days after the date of the enactment of this Act, or

(2) a date designated by the President.

(b) TRANSITIONAL RULES.—Section 106 shall take effect on the date of the enactment of this title.

#### TITLE II—CONFORMING AMENDMENTS

##### SEC. 201. AMENDMENTS TO TITLES II AND XVI OF THE SOCIAL SECURITY ACT.

(a) IN GENERAL.—Title II (42 U.S.C. 401 et seq.) (other than section 201, section 218(d), section 231(c), section 226, and section 226A) and title XVI (42 U.S.C. 1382 et seq.) (other than sections 1614(f)(2)(B) and 1618(e)(3)) are each amended—

(1) by striking, wherever it appears therein, "Secretary of Health and Human Services" and inserting "Commissioner of Social Security";

(2) by striking, wherever it appears therein, "Department of Health and Human Services" and inserting "Social Security Administration";

(3) by striking, wherever it appears therein, "Department" (but only if it is not immediately succeeded by the words "of Health and Human Services", and only if it is used in reference to the Department of Health and Human Services) and inserting "Administration";

(4) by striking, wherever it appears therein, each of the following words (but, in the case of any such word only if such word refers to the Secretary of Health and Human Services): "Secretary", "Secretary's", "his", "him", "he", "her", and "she", and inserting (in the case of the word "Secretary") "Commissioner of Social Security", (in the case of the word "Secretary's") "Commissioner's", (in the case of the word "his") "the Commissioner's", (in the case of the word "him") "the Commissioner", (in the case of the word "her") "the Commissioner" or "the Commissioner's", as may be appropriate, and (in the case of the words "she" or "he") "the Commissioner"; and

(5) by striking, wherever it appears therein, "Internal Revenue Code of 1964" and inserting "Internal Revenue Code of 1986".

(b) AMENDMENTS TO SECTION 201.—(1)(A) Sections 201(a)(3), 201(a)(4), 201(b)(1), and 201(b)(2) (42 U.S.C. 401(a)(3), 401(a)(4), 401(b)(1), and 401(b)(2), respectively) are each amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security"; and

(B) Sections 201(a)(3) and 201(b)(1) (42 U.S.C. 401(a)(3) and 401(b)(1), respectively) are each amended by striking "such Secretary" and inserting "such Commissioner".

(2) Section 201(c) (42 U.S.C. 401(c)) is amended—

(A) in the first sentence, by striking "shall be composed of" and all that follows down through "ex officio" and inserting the following: "shall be composed of the Commissioner of Social Security, the Secretary of the Treasury, and the Secretary of Health and Human Services, all ex officio"; and

(B) in the fifth sentence, by striking "The Commissioner of Social Security" and inserting "The Deputy Commissioner of Social Security".

(3) Section 201(g)(1)(A) (42 U.S.C. 401(g)(1)(A)) is amended—

(A) in clause (i), by striking "by him and the Secretary of Health and Human Services" and inserting "by him, the Commissioner of Social Security, and the Secretary of Health and Human Services", and by striking "by the Department of Health and Human Services and the Treasury Department" and inserting "by the Social Security Administration, the Department of Health and Human Services, and the Department of the Treasury";

(B) in clause (ii), by striking "method prescribed by the Board of Trustees under paragraph (4)" and inserting "applicable method prescribed under paragraph (4)", by striking "the Secretary of Health and Human Services" and inserting "the Commissioner of Social Security and the Secretary of Health and Human Services", and by striking "the Department of Health and Human Services" and inserting "the Social Security Administration and the Department of Health and Human Services"; and

(C) by striking the last sentence and inserting the following: "There are hereby authorized to be made available for expenditure, out of any or all of the Trust Funds, such amounts as the Congress may deem appropriate to pay the costs of the part of the administration of this title and title XVI for which the Commissioner of Social Security is responsible, the costs of title XVIII for which the Secretary of Health and Human Services is responsible, and the costs of carrying out the functions of the Social Security Administration, specified in section 232, which relate to the administration of provisions of the Internal Revenue Code of 1986 other than those referred to in clause (i) of the first sentence of this subparagraph.",

(4) Section 201(g)(1) (42 U.S.C. 401(g)(1)) is further amended by striking subparagraph (B) and inserting the following new subparagraphs:

"(B) After the close of each fiscal year—  
 "(1) the Commissioner of Social Security shall determine (I) the portion of the costs, incurred during such fiscal year, of administration of this title and title XVI and of carrying out the functions of the Social Security Administration, specified in section 232, which relate to the administration of provisions of the Internal Revenue Code of 1986 (other than those referred to in clause (i) of the first sentence of subparagraph (A)), which should have been borne by the general fund in the Treasury, (II) the portion of such costs which should have been borne by the Federal Old-Age and Survivors Insurance Trust Fund, and (III) the portion of such costs which should have been borne by the

Federal Disability Insurance Trust Fund, and

"(1) the Secretary of Health and Human Services shall determine (I) the portion of the costs, incurred during such fiscal year, of administration of title XVIII which should have been borne by the general fund in the Treasury, (II) the portion of such costs which should have been borne by the Federal Hospital Insurance Trust Fund, and (III) the portion of such costs which should have been borne by the Federal Supplementary Medical Insurance Trust Fund,

except that the determination of the amounts to be borne by the general fund in the Treasury with respect to expenditures incurred in carrying out such functions specified in section 232 shall be made pursuant to the applicable method prescribed under paragraph (4) of this subsection.

"(C) After the determinations under subparagraph (B) have been made for any fiscal year, the Commissioner of Social Security and the Secretary of Health and Human Services shall jointly certify to the Managing Trustee the amounts, if any, which should be transferred from one to any of the other of such Trust Funds and the amounts, if any, which should be transferred between the Trust Funds (or one of the Trust Funds) and the general fund in the Treasury, in order to ensure that each of the Trust Funds and the general fund in the Treasury have borne their proper share of the costs, incurred during such fiscal year, for (1) the part of the administration of this title and title XVI for which the Commissioner of Social Security is responsible, (1) the part of the administration of this title and title XVIII for which the Secretary of Health and Human Services is responsible, and (11) carrying out the functions of the Social Security Administration, specified in section 232, which relate to the administration of provisions of the Internal Revenue Code of 1986 (other than those referred to in clause (1) of the first sentence of subparagraph (A)). The Managing Trustee shall transfer any such amounts in accordance with any certification so made."

(5) Section 201(g)(2) (42 U.S.C. 401(g)(2)) is amended, in the second sentence, by striking "established and maintained by the Secretary of Health and Human Services" and inserting "maintained by the Commissioner of Social Security", and by striking "Secretary shall furnish" and inserting "Commissioner of Social Security shall furnish".

(6) Section 201(g)(4) (42 U.S.C. 401(g)(4)) is amended to read as follows:

"(4) The Commissioner of Social Security shall utilize the method prescribed pursuant to this paragraph, as in effect immediately before the date of the enactment of the Social Security Administration Independence Act of 1993 for determining the costs which should be borne by the general fund in the Treasury of carrying out the functions of the Social Security Administration, specified in section 232, which relate to the administration of provisions of the Internal Revenue Code of 1986 (other than those referred to in clause (1) of the first sentence of paragraph (1)(A)). If at any time or times thereafter the Boards of Trustees of such Trust Funds consider such action advisable, such Boards may modify the method of determining such costs."

(7) Section 201(i)(1) (42 U.S.C. 401(i)(1)) is amended to read as follows:

"(1)(1) The Managing Trustee may accept on behalf of the United States money gifts and bequests made unconditionally to the Federal Old-Age and Survivors Insurance Trust Fund, the Federal Disability Insurance Trust Fund, the Federal Hospital Insurance Trust Fund, or the Federal Supplementary Medical Insurance Trust Fund or to the So-

cial Security Administration, the Department of Health and Human Services, or any part or officer thereof, for the benefit of any of such Funds or any activity financed through such Funds."

(8) Subsections (j) and (k) of section 201 (42 U.S.C. 401) are each amended by striking "Secretary" each place it appears and inserting "Commissioner of Social Security".

(9) Section 201(1)(3)(B)(11)(II) (42 U.S.C. 401(1)(3)(B)(11)(II)) is amended by striking "Secretary" and inserting "Commissioner of Social Security".

(10) Section 201(m)(3) (42 U.S.C. 401(m)(3)) is amended by striking "Secretary of Health and Human Services" and inserting "Commissioner of Social Security".

(11) Section 201 (42 U.S.C. 401) is amended by striking "Internal Revenue Code of 1954" each place it appears and inserting "Internal Revenue Code of 1986".

(c) AMENDMENTS TO SECTION 218.—Section 218(d) (42 U.S.C. 418(d)) is amended by striking "Secretary" each place it appears in paragraphs (3) and (7) and inserting "Commissioner of Social Security".

(d) AMENDMENT TO SECTION 231.—Section 231(o) (42 U.S.C. 431(o)) is amended by striking "Secretary determines" and inserting "Commissioner of Social Security and the Secretary jointly determine".

#### SEC. 202. OTHER AMENDMENTS.

(a) AMENDMENTS TO TITLE VII.—(1) Title VII (42 U.S.C. 901 et seq.) is amended by adding at the end the following new section:

##### "DUTIES AND AUTHORITY OF SECRETARY

"SEC. 712. The Secretary shall perform the duties imposed upon the Secretary by this Act. The Secretary is authorized to appoint and fix the compensation of such officers and employees, and to make such expenditures as may be necessary for carrying out the functions of the Secretary under this Act."

(2) Section 706 (42 U.S.C. 907) is amended—

(A) in subsection (a), by striking "Advisory Council on Social Security" and all that follows through "disability insurance program and" and inserting "Advisory Council on Hospital and Supplementary Medical Insurance for the purpose of reviewing the status of the Federal Hospital Insurance Trust Fund and the Federal Supplementary Medical Insurance Trust Fund in relation to the long-term commitments of";

(B) in subsection (d), by striking paragraph (1) and by redesignating paragraphs (2) and (3) as paragraphs (1) and (2), respectively, and

(C) by striking the section heading and inserting the following:

##### "ADVISORY COUNCIL ON HOSPITAL AND SUPPLEMENTARY MEDICAL INSURANCE"

(3) Paragraph (2) of section 709(b) (42 U.S.C. 910(b)) is amended by striking "(as estimated by the Secretary)" and inserting "(for amounts which will be paid from the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund, as estimated by the Commissioner, and for amounts which will be paid from the Federal Hospital Insurance Trust and the Federal Supplementary Medical Insurance Trust Fund, as estimated by the Secretary)".

(4) Sections 709 and 710 (42 U.S.C. 910 and 911) are amended by striking "Internal Revenue Code of 1954" each place it appears and inserting "Internal Revenue Code of 1986".

(b) AMENDMENTS TO TITLE XI.—(1) Section 1101(a) (42 U.S.C. 1301(a)) is amended by adding at the end the following new paragraph: "(10) The term 'Administration' means the Social Security Administration, except where the context requires otherwise."

(2) Section 1106(a) (42 U.S.C. 1306(a)) is amended—

(A) by inserting "(1)" after "(a)";

(B) by striking "Department of Health and Human Services" each place it appears and inserting "applicable agency";

(C) by striking "Secretary" each place it appears and inserting "head of the applicable agency"; and

(D) by adding at the end the following new paragraph:

"(2) For purposes of this subsection and subsection (b), the term 'applicable agency' means—

"(A) the Social Security Administration, with respect to matter transmitted to or obtained by such Administration or matter disclosed by such Administration, or

"(B) the Department of Health and Human Services, with respect to matter transmitted to or obtained by such Department or matter disclosed by such Department."

(3) Section 1106(b) (42 U.S.C. 1306(b)) is amended—

(A) by striking "Secretary" each place it appears and inserting "head of the applicable agency"; and

(B) by striking "Department of Health and Human Services" and inserting "applicable agency".

(4) Section 1106(c) (42 U.S.C. 1306(c)) is amended—

(A) by striking "the Secretary" the first place it appears and inserting "the Commissioner of Social Security or the Secretary"; and

(B) by striking "the Secretary" each subsequent place it appears and inserting "such Commissioner or Secretary".

(5) Section 1107(b) (42 U.S.C. 1307(b)) is amended by striking "the Secretary of Health and Human Services" and inserting "the Commissioner of Social Security or the Secretary".

(6) Section 1110 (42 U.S.C. 1310) is amended—

(A) in subsection (a)(2), by inserting "(or the Commissioner, with respect to any jointly financed cooperative agreement or grant concerning titles II or XVI)" after "Secretary";

(B) in subsection (b)—

(1) by striking "Secretary" each place it appears and inserting "Commissioner", and

(11) by striking "the Secretary's" each place it appears and inserting "the Commissioner's"; and

(C) by striking "he", "his", "him", and "himself" each place they appear (except in subsection (b)(2)(A)) and inserting "the Commissioner", "the Commissioner's", "the Commissioner", and "himself or herself", respectively.

(7) Subsections (b) and (c) of section 1127 (42 U.S.C. 1320a-6) are each amended by striking "Secretary" and inserting "Commissioner of Social Security".

(8) Section 1128(f) (42 U.S.C. 1320a-7(f)) is amended by inserting after "section 205(g)" the following: ", except that, in so applying such sections and section 206(1), any reference therein to the Commissioner of Social Security or the Social Security Administration shall be considered a reference to the Secretary or the Department of Health and Human Services, respectively".

(9) Section 1131 (42 U.S.C. 1320b-1) is amended—

(A) by striking "Secretary" each place it appears and inserting "Commissioner of Social Security";

(B) in subsection (a)(1)(A), by adding "or" at the end;

(C) in subsection (a)(1)(B), by striking "or" at the end;

(D) by striking subsection (a)(1)(C);

(E) by redesignating subsection (a)(2) as subsection (a)(3);

(F) by inserting after subsection (a)(1) the following new paragraph:

"(2) the Secretary makes a finding of fact and a decision as to the entitlement under section 226 of any individual to hospital insurance benefits under part A of title XVIII, or"; and

(G) by striking "he" in the matter in subsection (a) following paragraph (3) (as so redesignated) and inserting "the Commissioner of Social Security";

(10) Section 1156 (42 U.S.C. 1320c-4) is amended by striking "(to the same extent as is provided in section 205(b))" and all that follows and inserting "(to the same extent as beneficiaries under title II are entitled to a hearing by the Commissioner of Social Security under section 205(b)). For purposes of the preceding sentence, subsection (l) of section 205 shall apply, except that any reference in such subsection to the Commissioner of Social Security or the Social Security Administration shall be deemed a reference to the Secretary or the Department of Health and Human Services, respectively. Where the amount in controversy is \$2,000 or more, such beneficiary shall be entitled to judicial review of any final decision relating to a reconsideration described in this subsection."

(11) Sections 1101, 1106, 1107, and 1137 (42 U.S.C. 1301, 1306, 1307, and 1307b-7, respectively) are amended by striking "Internal Revenue Code of 1954" each place it appears and inserting "Internal Revenue Code of 1986".

(c) AMENDMENTS TO TITLE XVIII.—(1) Subsections (a) and (f) of section 1817 (42 U.S.C. 1395i) are amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security".

(2) Section 1840(a) (42 U.S.C. 1395e(a)) is amended—

(A) in paragraph (1), by striking "Secretary" and inserting "Commissioner of Social Security", and by adding at the end of the following new sentence: "Such regulations shall be prescribed after consultation with the Secretary."; and

(B) in paragraph (2), by striking "Secretary of Health and Human Services" and inserting "Commissioner of Social Security".

(3) Section 1872 (42 U.S.C. 1395i1) is amended by inserting after "title II" the following: ", except that, in applying such provisions with respect to this title, any reference therein to the Commissioner of Social Security or the Social Security Administration shall be considered a reference to the Secretary or the Department of Health and Human Services, respectively".

(4) Section 1888(b)(1) (42 U.S.C. 1395ff(b)(1)) and the last sentence of section 1876(c)(5)(B) (42 U.S.C. 1395mm(c)(5)(B)) are amended by inserting after "section 205(g)" the following: ", except that, in so applying such sections and section 205(1), any reference therein to the Commissioner of Social Security or the Social Security Administration shall be considered a reference to the Secretary or the Department of Health and Human Services, respectively".

(5) Sections 1817, 1882, and 1886 (42 U.S.C. 1395i, 1395y, and 1395ww, respectively) are amended by striking "Internal Revenue Code of 1954" each place it appears and inserting "Internal Revenue Code of 1986".

(d) AMENDMENTS TO TITLE XIX.—(1) Section 1905(q)(2) (42 U.S.C. 1396d(q)(2)) is amended by striking "Secretary" and inserting "Commissioner of Social Security".

(2) Section 1910(b)(2) (42 U.S.C. 1396i(b)(2)) is amended, in the first sentence, by inserting after "section 205(g)" the following: ", except that, in so applying such sections and section 205(1), any reference therein to the Commissioner of Social Security or the Social Security Administration shall be consid-

ered a reference to the Secretary or the Department of Health and Human Services, respectively".

(e) AMENDMENT TO TITLE XX.—Section 2002(a)(2)(B) (42 U.S.C. 1397a(a)(2)(B)) is amended by striking "Internal Revenue Code of 1954" and inserting "Internal Revenue Code of 1986".

(f) AMENDMENTS TO TITLE 5, UNITED STATES CODE.—Title 5, United States Code, is amended—

(1) by adding at the end of section 5311 the following new item:

"Commissioner, Social Security Administration.";

(2) by adding at the end of section 5313 the following new item:

"Deputy Commissioner, Social Security Administration."; and

(3) by striking "Secretary of Health Education, and Welfare" each place it appears in section 5141 and inserting "Commissioner of Social Security".

(g) AMENDMENTS TO FOOD STAMP ACT OF 1977.—(1) Sections 8(o)(3) and 8(e)(6) of the Food Stamp Act of 1977 (7 U.S.C. 2015(c)(3) and 2017(e)(6)) are each amended by inserting "the Commissioner of Social Security and" before "the Secretary of Health and Human Services".

(2) Sections 6(g), 11(j), and 16(e) of such Act (7 U.S.C. 2015(g), 2020(j), and 2025(e)) are each amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security".

(3) Section 11(i) of such Act (7 U.S.C. 2020(i)) is amended by adding ", the Commissioner of Social Security" after "the Secretary".

(h) AMENDMENT TO TITLE 14, UNITED STATES CODE.—Section 707(e)(3) of title 14, United States Code, is amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security".

(i) AMENDMENTS TO INTERNAL REVENUE CODE OF 1986.—(1) Subsections (o)(1), (c)(2)(E), (g)(1), (g)(2)(A), and (g)(2)(B) of section 1402 of the Internal Revenue Code of 1986 (26 U.S.C. 1402) are amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security".

(2) Section 3121(b)(10)(B) of such Code (26 U.S.C. 3121(b)(10)(B)) is amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security".

(3) Section 3127 of such Code (26 U.S.C. 3127) is amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security".

(4) Section 8050F(c)(1)(A) of such Code (26 U.S.C. 8050F(c)(1)(A)) is amended by striking "Secretary of Health and Human Services" and inserting "Commissioner of Social Security".

(5) Subsections (d) and (f) of section 6057 of such Code (26 U.S.C. 6057) are amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security".

(6) Section 6103(l)(5) of such Code (26 U.S.C. 6103(l)(5)) is amended—

(A) by striking "Department of Health and Human Services" and inserting "Social Security Administration"; and

(B) by striking "Secretary of Health and Human Services" and inserting "Commissioner of Social Security".

(7) Subsections (d)(3)(C) and (e) of section 6402 of such Code (26 U.S.C. 6402) are amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security".

(8) Section 6511(d)(5) of such Code (26 U.S.C. 6511(d)(5)) is amended by striking "Secretary of Health and Human Services" and inserting "Commissioner of Social Security".

(j) AMENDMENTS TO TITLE 31, UNITED STATES CODE.—Section 3720A(f) of title 31, United States Code, is amended by striking "Secretary of Health and Human Services" each place it appears in and inserting "Commissioner of Social Security".

(k) AMENDMENTS TO TITLE 38, UNITED STATES CODE.—Section 5105 of title 38, United States Code, is amended—

(1) by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security"; and

(2) by striking the second sentence of subsection (b) and inserting the following new sentence: "A copy of each such application filed with either the Secretary or the Commissioner, together with any additional information and supporting documents (or certifications thereof) which may have been received by the Secretary or the Commissioner with such application, and which may be needed by the other official in connection therewith, shall be transmitted by the Secretary or the Commissioner receiving the application to the other official."

(l) AMENDMENTS TO INSPECTOR GENERAL ACT OF 1978.—The Inspector General Act of 1978 (5 U.S.C. App.) is amended—

(1) in section 9(a)(1), by striking "and" at the end of subparagraph (U), and by adding at the end of the following new subparagraph:

"(V) of the Social Security Administration, the functions of the Inspector General of the Department of Health and Human Services relating to the administration of the old-age, survivors, and disability insurance program under title II of the Social Security Act and of the supplemental security income program under title XVI of such Act; and";

(2) in section 11(1), by striking "or" after "Commission" and inserting a semicolon, and by inserting after "Board," the following: "or the Commissioner of Social Security"; and

(3) in section 11(2), by striking "or" after "Information Agency," and by inserting after "Veterans' Administration" the following: ", or the Social Security Administration";.

#### SEC. 202. RULES OF CONSTRUCTION.

(a) REFERENCES TO THE DEPARTMENT OF HEALTH AND HUMAN SERVICES.—Whenever any reference is made in any provision of law (other than this Act or a provision of law amended by this Act), regulation, rule, record, or document to the Department of Health and Human Services with respect to such Department's functions under the old-age, survivors, and disability insurance program under title II of the Social Security Act or the supplemental security income program under title XVI of such Act, such reference shall be considered a reference to the Social Security Administration.

(b) REFERENCES TO THE SECRETARY OF HEALTH AND HUMAN SERVICES.—Whenever any reference is made in any provision of law (other than this Act or a provision of law amended by this Act), regulation, rule, record, or document to the Secretary of Health and Human Services with respect to such Secretary's functions under the old-age, survivors, and disability insurance program under title II of the Social Security Act or the supplemental security income program under title XVI of such Act, such reference shall be considered a reference to the Commissioner of Social Security.

(c) REFERENCES TO OTHER OFFICERS AND EMPLOYEES.—Whenever any reference is made in any provision of law (other than this

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Act or a provision of law amended by this Act), regulation, rule, record, or document to any other officer or employee of the Department of Health and Human Services with respect to such officer or employee's functions under the old-age, survivors, and disability insurance program under title II of the Social Security Act or the supplemental security income program under title XVI of such Act, such reference shall be considered a reference to the appropriate officer or employee of the Social Security Administration.

**SEC. 304. EFFECTIVE DATES.**

(a) **IN GENERAL.**—Except as provided in subsection (b), the provisions of this title shall take effect on the date established pursuant to section 107(a).

(b) **EXCEPTIONS.**—Subsections (f)(1), (f)(2), and (l) of section 303 shall take effect on the date of the enactment of this title.●



## Calendar No. 317

103D CONGRESS  
1ST SESSION**S. 1560**

To establish the Social Security Administration as an independent agency,  
and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

OCTOBER 18 (legislative day, OCTOBER 13), 1993

Mr. MOYNIHAN (for himself, Mr. PACKWOOD, Mr. MITCHELL, Mr. PRYOR, Mr. GRASSLEY, Mr. BRADLEY, Mr. RIEGLE, Mr. ROCKEFELLER, Mr. HATFIELD, Mr. JEFFORDS, Ms. MIKULSKI, and Mr. DECONCINI) introduced the following bill; which was read twice and referred to the Committee on Finance

NOVEMBER 19, (legislative day, NOVEMBER 2), 1993

Reported by Mr. MOYNIHAN, without amendment

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**A BILL**

To establish the Social Security Administration as an  
independent agency, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; AMENDMENT OF SOCIAL SECUR-**  
 2 **RITY ACT; TABLE OF CONTENTS.**

3 (a) **SHORT TITLE.**—This Act may be cited as the  
 4 “Social Security Administration Independence Act of  
 5 1993”.

6 (b) **AMENDMENT OF SOCIAL SECURITY ACT.**—Ex-  
 7 cept as otherwise expressly provided, whenever in this Act  
 8 an amendment is expressed in terms of an amendment to  
 9 or repeal of, a section or other provision, the reference  
 10 shall be considered to be made to that section or other  
 11 provision of the Social Security Act.

12 (c) **TABLE OF CONTENTS.**—The table of contents of  
 13 this Act is as follows:

Sec. 1. Short title; amendment of Social Security Act; table of contents.

**TITLE I—ESTABLISHMENT OF NEW INDEPENDENT AGENCY**

Sec. 101. Establishment of Social Security Administration as a separate, independent agency.

Sec. 102. Commissioner and Deputy Commissioner of Social Security.

Sec. 103. Social Security Advisory Board.

Sec. 104. Personnel; budgetary matters; seal of office.

Sec. 105. Transfers to the new Social Security Administration.

Sec. 106. Transitional rules.

Sec. 107. Effective dates.

**TITLE II—CONFORMING AMENDMENTS**

Sec. 201. Amendments to titles II and XVI of the Social Security Act.

Sec. 202. Other amendments.

Sec. 203. Rules of construction.

Sec. 204. Effective dates.

1     **TITLE I—ESTABLISHMENT OF**  
 2     **NEW INDEPENDENT AGENCY**

3     **SEC. 101. ESTABLISHMENT OF SOCIAL SECURITY ADMINIS-**  
 4                   **TRATION AS A SEPARATE, INDEPENDENT**  
 5                   **AGENCY.**

6       Section 701 (42 U.S.C. 901) is amended to read as  
 7 follows:

8                   “SOCIAL SECURITY ADMINISTRATION

9       “SEC. 701. There is hereby established, as an inde-  
 10 pendent agency in the executive branch of the Govern-  
 11 ment, a Social Security Administration (hereafter in this  
 12 title referred to as the ‘Administration’). It shall be the  
 13 duty of the Administration to administer the old-age, sur-  
 14 vivors, and disability insurance program under title II and  
 15 the supplemental security income program under title  
 16 XVI.”.

17     **SEC. 102. COMMISSIONER AND DEPUTY COMMISSIONER OF**  
 18                   **SOCIAL SECURITY.**

19       Section 702 (42 U.S.C. 902) is amended to read as  
 20 follows:

21                   “COMMISSIONER AND DEPUTY COMMISSIONER

22                   “Commissioner of Social Security

23       “SEC. 702. (a)(1) There shall be in the Administra-  
 24 tion a Commissioner of Social Security (hereafter in this  
 25 title referred to as the ‘Commissioner’) who shall be ap-

1 pointed by the President, with the advice and consent of  
2 the Senate.

3 “(2) The Commissioner shall be compensated at the  
4 rate provided for level I of the Executive Schedule.

5 “(3) The Commissioner shall be appointed for a term  
6 of 4 years coincident with the term of the President, or  
7 until the appointment of a qualified successor.

8 “(4) The Commissioner shall be responsible for the  
9 exercise of all powers and the discharge of all duties of  
10 the Administration, and shall have authority and control  
11 over all personnel and activities thereof.

12 “(5) The Commissioner may prescribe such rules and  
13 regulations as the Commissioner determines necessary or  
14 appropriate to carry out the functions of the Administra-  
15 tion. The regulations prescribed by the Commissioner shall  
16 be subject to the rulemaking procedures established under  
17 section 553 of title 5, United States Code.

18 “(6) The Commissioner may establish, alter, consoli-  
19 date, or discontinue such organizational units or compo-  
20 nents within the Administration as the Commissioner con-  
21 siders necessary or appropriate, except that this para-  
22 graph shall not apply with respect to any unit, component,  
23 or provision provided for by this Act.

24 “(7) The Commissioner may assign duties, and dele-  
25 gate, or authorize successive redelegations of, authority to

1 act and to render decisions, to such officers and employees  
2 of the Administration as the Commissioner may find nec-  
3 essary. Within the limitations of such delegations,  
4 redelegations, or assignments, all official acts and deci-  
5 sions of such officers and employees shall have the same  
6 force and effect as though performed or rendered by the  
7 Commissioner.

8 “(8) The Commissioner and the Secretary of Health  
9 and Human Services (hereafter in this title referred to as  
10 the ‘Secretary’) shall consult, on an ongoing basis, to  
11 ensure—

12 “(A) the coordination of the programs adminis-  
13 tered by the Commissioner, as described in section  
14 701, with the programs administered by the Sec-  
15 retary under titles XVIII and XIX of this Act; and

16 “(B) that adequate information concerning ben-  
17 efits under such titles XVIII and XIX shall be avail-  
18 able to the public.

19 “Deputy Commissioner of Social Security

20 “(b)(1) There shall be in the Administration a Dep-  
21 uty Commissioner of Social Security (hereafter in this title  
22 referred to as the ‘Deputy Commissioner’) who shall be  
23 appointed by the President, with the advice and consent  
24 of the Senate.

1       “(2) The Deputy Commissioner shall be appointed  
2 for a term of 4 years coincident with the term of the  
3 Commissioner, or until the appointment of a qualified  
4 successor.

5       “(3) The Deputy Commissioner shall be compensated  
6 at the rate provided for level II of the Executive Schedule.

7       “(4) The Deputy Commissioner shall perform such  
8 duties and exercise such powers as the Commissioner shall  
9 from time to time assign or delegate. The Deputy Com-  
10 missioner shall be Acting Commissioner of the Adminis-  
11 tration during the absence or disability of the Commis-  
12 sioner and, unless the President designates another officer  
13 of the Government as Acting Commissioner, in the event  
14 of a vacancy in the office of the Commissioner.”.

15 **SEC. 103. SOCIAL SECURITY ADVISORY BOARD.**

16       Section 703 (42 U.S.C. 903) is amended to read as  
17 follows:

18               “SOCIAL SECURITY ADVISORY BOARD

19                       “Establishment of Board

20       “SEC. 703. (a) There shall be established a Social  
21 Security Advisory Board (hereinafter referred to as the  
22 ‘Board’).

23                       “Functions of the Board

24       “(b) The Board shall advise the Commissioner on  
25 policies related to the old-age, survivors, and disability in-  
26 surance program under title II and the supplemental secu-

1 rity income program under title XVI. Specific functions  
2 of the Board shall include—

3           “(1) analyzing the Nation’s retirement and dis-  
4           ability systems and making recommendations with  
5           respect to how the old-age, survivors, and disability  
6           insurance program and the supplemental security in-  
7           come program, supported by other public and pri-  
8           vate systems, can most effectively assure economic  
9           security;

10           “(2) studying and making recommendations re-  
11           lating to the coordination of programs that provide  
12           health security with programs described in para-  
13           graph (1);

14           “(3) making recommendations to the President  
15           and to the Congress with respect to policies that will  
16           ensure the solvency of the old-age, survivors, and  
17           disability insurance program, both in the short-term  
18           and the long-term;

19           “(4) making recommendations to the President  
20           of candidates to consider in selecting nominees for  
21           the position of Commissioner and Deputy Commis-  
22           sioner;

23           “(5) reviewing and assessing the quality of  
24           service that the Administration provides to the  
25           public;

1           “(6) reviewing and making recommendations  
2 with respect to policies and regulations regarding  
3 the old-age, survivors, and disability insurance pro-  
4 gram and the supplemental security income pro-  
5 gram;

6           “(7) increasing public understanding of the so-  
7 cial security system;

8           “(8) in consultation with the Commissioner, re-  
9 viewing the development and implementation of a  
10 long-range research and program evaluation plan for  
11 the Administration;

12           “(9) reviewing and assessing any major studies  
13 of social security as may come to the attention of  
14 the Board; and

15           “(10) conducting such other reviews and assess-  
16 ments that the Board determines to be appropriate.

17           “Structure and Membership of the Board

18           “(c) The Board shall be composed of 7 members who  
19 shall be appointed as follows:

20           “(1) 3 members shall be appointed by the  
21 President, with the advice and consent of the Sen-  
22 ate. Not more than 2 of such members shall be from  
23 the same political party.

24           “(2) 2 members (each member from a different  
25 political party) shall be appointed by the President

1 pro tempore of the Senate with the advice of the  
2 Chairman and the Ranking Minority Member of the  
3 Senate Committee on Finance.

4 “(3) 2 members (each member from a different  
5 political party) shall be appointed by the Speaker of  
6 the House of Representatives, with the advice of the  
7 Chairman and the Ranking Minority Member of the  
8 House Committee on Ways and Means.

9 “Terms of Appointment

10 “(d) Each member of the Board shall serve for a term  
11 of 6 years, except that—

12 “(1) a member appointed to fill a vacancy oc-  
13 ccurring prior to the expiration of the term for which  
14 a predecessor was appointed, shall be appointed for  
15 the remainder of such term; and

16 “(2) the terms of service of the members ini-  
17 tially appointed under this section shall expire as  
18 follows:

19 “(A) The terms of service of the members  
20 initially appointed by the President shall expire  
21 as designated by the President at the time of  
22 nomination, 1 each at the end of—

23 “(i) 2 years;

24 “(ii) 4 years; and

25 “(iii) 6 years.

1           “(B) The terms of service of members ini-  
 2           tially appointed by the President pro tempore of  
 3           the Senate shall expire as designated by the  
 4           President pro tempore of the Senate at the time  
 5           of nomination, 1 each at the end of—

6                         “(i) 4 years; and

7                         “(ii) 6 years.

8           “(C) The terms of service of members ini-  
 9           tially appointed by the Speaker of the House of  
 10          Representatives shall expire as designated by  
 11          the Speaker of the House of Representatives at  
 12          the time of nomination, 1 each at the end of—

13                        “(i) 3 years; and

14                        “(ii) 5 years.

15                        “Chairman

16          “(e) A member of the Board shall be designated by  
 17          the President to serve as Chairman for a term of 4 years,  
 18          coincident with the term of the President, or until the des-  
 19          ignation of a successor.

20                        “Compensation

21          “(f) Members of the Board shall be compensated as  
 22          follows:

23                        “(1) Members shall be paid at a rate equal to  
 24          25 percent of the rate for level III of the Executive  
 25          Schedule.

1           “(2) For days when the Board or any author-  
2           ized subcommittee of the Board meets, members  
3           who attend meetings on such days (including travel  
4           time) shall receive additional compensation in an  
5           amount equal to the daily equivalent of the rate for  
6           level III of the Executive Schedule.

7           “(3) While serving on business of the Board  
8           away from their homes or regular places of business,  
9           members may be allowed travel expenses, including  
10          per diem in lieu of subsistence, as authorized by sec-  
11          tion 5703 of title 5, United States Code, for persons  
12          in the Government employed intermittently.

13          “(4) Service on the Board shall not be treated  
14          as Federal service or employment for purposes of re-  
15          ceiving any benefits under chapters 83, 84, and 87  
16          of title 5, United States Code.

17          “(5) A member of the Board may elect coverage  
18          of a health benefits plan under chapter 89 of title  
19          5, United States Code. Such a member electing cov-  
20          erage shall have the applicable employee contribu-  
21          tions under section 8906 of such title withheld from  
22          pay for service as a member of the Board. The Ad-  
23          ministration shall pay the applicable Government  
24          contributions under such section 8906 for such  
25          member. The Office of Personnel Management shall

1 promulgate regulations to apply the provisions of  
2 chapter 89 of such title to Board members electing  
3 coverage as provided under this paragraph.

4 “Meetings

5 “(g) The Board shall meet not less than 6 times each  
6 year to consider a specific agenda of issues, as determined  
7 by the Chairman in consultation with the other members  
8 of the Board.

9 “Federal Advisory Committee Act

10 “(h) The Board shall be exempt from the provisions  
11 of the Federal Advisory Committee Act (5 U.S.C. App.).

12 “Personnel

13 “(i)(1) The Board shall, without regard to title 5,  
14 United States Code, appoint a Staff Director who shall  
15 be paid at a rate equivalent to a rate for the Senior Execu-  
16 tive Service.

17 “(2) The Board is authorized, without regard to title  
18 5, United States Code, to appoint and fix the compensa-  
19 tion of such additional personnel as the Board determines  
20 to be necessary to carry out the functions of the Board.

21 “(3) In fixing the compensation of additional person-  
22 nel under paragraph (2), the Board shall not authorize  
23 that any individual appointed under such paragraph be  
24 compensated at a rate that is greater than the rate of com-  
25 pensation of the Staff Director described in paragraph (1).

1                   “Authorization of Appropriation

2           “(j) There are authorized to be made available for  
3 expenditure, out of the Federal Disability Insurance Trust  
4 Fund, the Federal Old Age and Survivors Insurance Trust  
5 Fund, and the general fund in the Treasury, such sums  
6 as the Congress may deem appropriate to carry out the  
7 purposes of this section.”.

8 **SEC. 104. PERSONNEL; BUDGETARY MATTERS; SEAL OF**  
9                   **OFFICE.**

10           Section 704 is amended to read as follows:

11           “ADMINISTRATIVE DUTIES OF THE COMMISSIONER

12                                   “Personnel

13           “SEC. 704. (a)(1) The Commissioner shall appoint  
14 such additional officers and employees as the Commis-  
15 sioner considers necessary to carry out the functions of  
16 the Administration under this Act. Except as otherwise  
17 provided in any other provision of law, such officers and  
18 employees shall be appointed, and their compensation shall  
19 be fixed, in accordance with title 5, United States Code.

20           “(2) The Commissioner may procure the services of  
21 experts and consultants in accordance with the provisions  
22 of section 3109 of title 5, United States Code.

23           “(3) Notwithstanding any requirements of section  
24 3133 of title 5, United States Code, the Director of the  
25 Office of Personnel Management shall authorize for the  
26 Administration a total number of Senior Executive Service

1 positions which is substantially greater than the number  
2 of such positions authorized in the Social Security Admin-  
3 istration in the Department of Health and Human Serv-  
4 ices as of immediately before the date of the enactment  
5 of the Social Security Administration Independence Act  
6 of 1993 to the extent that the greater number of such  
7 authorized positions is specified in the comprehensive  
8 work force plan as established and revised by the Commis-  
9 sioner under subsection (b)(1). The total number of such  
10 positions authorized for the Administration shall not at  
11 any time be less than the number of such authorized posi-  
12 tions as of immediately before such date.

13                                   “Budgetary Matters

14           “(b)(1) Appropriations requests for staffing and per-  
15 sonnel of the Administration shall be based upon a com-  
16 prehensive work force plan, which shall be established and  
17 revised from time to time by the Commissioner.

18           “(2) Appropriations for administrative expenses of  
19 the Administration are authorized to be provided on a bi-  
20 ennial basis.

21           “(3) Funds appropriated for the Administration to  
22 be available on a contingency basis shall be apportioned  
23 upon the occurrence of the stipulated contingency, as de-  
24 termined by the Commissioner and reported to the  
25 Congress.

## 1                   “Employment Restriction

2           “(e) The number of positions in the Administration  
3 which may be excepted from the competitive service, on  
4 a temporary or permanent basis, because of the confiden-  
5 tial or policy-determining character of such positions, may  
6 not exceed at any time the equivalent of 10 full-time  
7 positions.

## 8                   “Seal of Office

9           “(d) The Commissioner shall cause a seal of office  
10 to be made for the Administration of such design as the  
11 Commissioner shall approve. Judicial notice shall be taken  
12 of such seal.”.

13 **SEC. 105. TRANSFERS TO THE NEW SOCIAL SECURITY AD-**  
14 **MINISTRATION.**

15           (a) FUNCTIONS.—There are transferred to the Social  
16 Security Administration all functions carried out by the  
17 Secretary of Health and Human Services with respect to  
18 the programs and activities the administration of which  
19 is vested in the Social Security Administration by reason  
20 of this title and the amendments made thereby. The Com-  
21 missioner of Social Security shall allocate such functions  
22 in accordance with sections 701, 702, 703, and 704 of the  
23 Social Security Act (as amended by this title).

24           (b) PERSONNEL, ASSETS, ETC.—(1) There are trans-  
25 ferred from the Department of Health and Human Serv-

ices to the Social Security Administration, for appropriate  
2 allocation by the Commissioner of Social Security in the  
3 Social Security Administration—

4 (A) the personnel employed in connection with  
5 the functions transferred by this title and the  
6 amendments made thereby; and

7 (B) the assets, liabilities, contracts, property,  
8 records, and unexpended balance of appropriations,  
9 authorizations, allocations, and other funds em-  
10 ployed, held, or used in connection with such func-  
11 tions, arising from such functions, or available, or to  
12 be made available, in connection with such functions.

13 (2) Unexpended funds transferred pursuant to this  
14 subsection shall be used only for the purposes for which  
15 the funds were originally authorized and appropriated.

16 (3) Any individual who is an employee of the Depart-  
17 ment and who was not employed on the date of the enact-  
18 ment of this title, in connection with functions transferred  
19 by this title to the Administration, but who was so em-  
20 ployed on the day before the date established pursuant to  
21 section 107(a), may be transferred from the Department  
22 of Health and Human Services to the Social Security Ad-  
23 ministration by the Commissioner under subparagraph  
24 (A) of paragraph (1), after consultation with the Secretary

1 of Health and Human Services, if the Commissioner deter-  
 2 mines such transfer to be appropriate.

3 (4) Any individual who is an employee of the Depart-  
 4 ment and who was employed on the date of the enactment  
 5 of this title, solely in connection with functions transferred  
 6 by this title to the Administration, and who was so em-  
 7 ployed on the day before the date established pursuant to  
 8 section 107(a), shall be transferred from the Department  
 9 of Health and Human Services to the Social Security  
 10 Administration.

11 (c) ABOLISHMENT OF OFFICE OF COMMISSIONER IN  
 12 THE DEPARTMENT OF HEALTH AND HUMAN SERV-  
 13 ICES.—Effective upon the appointment of a Commissioner  
 14 of Social Security pursuant to section 702 of the Social  
 15 Security Act (as amended by this title)—

16 (1) the position of Commissioner of Social Se-  
 17 curity in the Department of Health and Human  
 18 Services is abolished; and

19 (2) section 5315 of title 5, United States Code,  
 20 is amended by striking the following:

21 “Commissioner of Social Security, Department  
 22 of Health and Human Services.”.

23 **SEC. 106. TRANSITIONAL RULES.**

24 (a) **TRANSITION DIRECTOR.**—(1) Within 30 days  
 25 after the date of the enactment of this Act, a transition

1 director shall be appointed by the President, who shall be  
2 selected on the basis of experience and knowledge of the  
3 operation of the Government.

4 (2) The transition director shall conduct activities  
5 necessary to ensure the transition of the Social Security  
6 Administration to the status of an independent agency in  
7 the executive branch of the Government. In conducting  
8 such activities before the appointment of the Commis-  
9 sioner of Social Security, the transition director shall con-  
10 sult regularly with the Director of the Office of Manage-  
11 ment and Budget. Upon such appointment, the transition  
12 director shall conduct such activities at the direction of  
13 the Commissioner of Social Security.

14 (3) The transition director shall be compensated at  
15 the rate provided for level IV of the Executive Schedule.

16 (4) Expenditures to carry out the purposes of this  
17 subsection shall be made out of the Federal Old Age and  
18 Survivors Insurance Trust Fund and the Federal Disabil-  
19 ity Insurance Trust Fund.

20 (b) INTERIM AUTHORITY FOR APPOINTMENT AND  
21 COMPENSATION.—

22 (1) APPOINTMENT OF COMMISSIONER.—Within  
23 60 days of the date of the enactment of this title,  
24 the Commissioner of Social Security shall be ap-  
25 pointed by the President pursuant to section 702 of

1 the Social Security Act (as amended by this title).  
2 If the appointment is made pursuant to such section  
3 before the date established pursuant to section  
4 107(a), the Commissioner of Social Security shall  
5 also perform the duties assigned to the Commis-  
6 sioner of Social Security in the Department of  
7 Health and Human Services.

8 (2) OTHER APPOINTMENTS.—At any time on or  
9 after the date of the enactment of this title any of  
10 the other officers provided for in sections 702 and  
11 703 of the Social Security Act (as amended by this  
12 title) may be nominated and appointed, as provided  
13 in such sections.

14 (3) COMPENSATION.—Funds available to any  
15 official or component of the Department of Health  
16 and Human Services, functions of which are trans-  
17 ferred to the Commissioner of Social Security or the  
18 Social Security Administration by this title, may  
19 with the approval of the Director of the Office of  
20 Management and Budget, be used to pay the com-  
21 pensation and expenses of any officer appointed pur-  
22 suant to this subsection until such time as funds for  
23 that purpose are otherwise available.

24 (c) CONTINUATION OF ORDERS, DETERMINATIONS,  
25 RULES, REGULATIONS, ETC.—All orders, determinations,

1 rules, regulations, permits, contracts, collective bargaining  
2 agreements (and ongoing negotiations relating to such col-  
3 lective bargaining agreements), recognitions of labor orga-  
4 nizations, certificates, licenses, and privileges—

5 (1) which have been issued, made, promulgated,  
6 granted, or allowed to become effective, in the exer-  
7 cise of functions (A) which were exercised by the  
8 Secretary of Health and Human Services (or the  
9 Secretary's delegate), and (B) which relate to func-  
10 tions which, by reason of this title, the amendments  
11 made thereby, and regulations prescribed there-  
12 under, are vested in the Commissioner of Social  
13 Security; and

14 (2) which are in effect immediately before the  
15 date established pursuant to section 107(a),  
16 shall (to the extent that they relate to functions described  
17 in paragraph (1)(B)) continue in effect according to their  
18 terms until modified, terminated, suspended, set aside, or  
19 repealed by such Commissioner, except that any collective  
20 bargaining agreement shall remain in effect until the date  
21 of termination specified in such agreement.

22 (d) CONTINUATION OF PROCEEDINGS.—The provi-  
23 sions of this title (including the amendments made there-  
24 by) shall not affect any proceeding pending before the Sec-  
25 retary of Health and Human Services immediately before

1 the date established pursuant to section 107(a), with re-  
2 spect to functions vested (by reason of this title, the  
3 amendments made thereby, and regulations prescribed  
4 thereunder) in the Commissioner of Social Security, except  
5 that such proceedings, to the extent that such proceedings  
6 relate to such functions, shall continue before such Com-  
7 missioner. Orders shall be issued under any such proceed-  
8 ing, appeals taken therefrom, and payments shall be made  
9 pursuant to such orders, in like manner as if this title  
10 had not been enacted, and orders issued in any such pro-  
11 ceeding shall continue in effect until modified, terminated,  
12 superseded, or repealed by such Commissioner, by a court  
13 of competent jurisdiction, or by operation of law.

14 (e) CONTINUATION OF SUITS.—Except as provided in  
15 this subsection—

16 (1) the provisions of this title shall not affect  
17 suits commenced before the date established pursu-  
18 ant to section 107(a); and

19 (2) in all such suits proceedings shall be had,  
20 appeals taken, and judgments rendered, in the same  
21 manner and effect as if this title had not been en-  
22 acted.

23 No cause of action, and no suit, action, or other proceed-  
24 ing commenced by or against any officer in such officer's  
25 official capacity as an officer of the Department of Health

1 and Human Services, shall abate by reason of the enact-  
2 ment of this title. Causes of action, suits, actions, or other  
3 proceedings may be asserted by or against the United  
4 States and the Social Security Administration, or such of-  
5 ficial of such Administration as may be appropriate, and,  
6 in any litigation pending immediately before the date es-  
7 tablished pursuant to section 107(a), the court may at any  
8 time, on the court's own motion or that of a party, enter  
9 an order which will give effect to the provisions of this  
10 subsection (including, where appropriate, an order for sub-  
11 stitution of parties).

12 (f) CONTINUATION OF PENALTIES.—This title shall  
13 not have the effect of releasing or extinguishing any crimi-  
14 nal prosecution, penalty, forfeiture, or liability incurred as  
15 a result of any function which (by reason of this title, the  
16 amendments made thereby, and regulations prescribed  
17 thereunder) is vested in the Commissioner of Social  
18 Security.

19 (g) JUDICIAL REVIEW.—Orders and actions of the  
20 Commissioner of Social Security in the exercise of func-  
21 tions vested in such Commissioner under this title (and  
22 the amendments made thereby) shall be subject to judicial  
23 review to the same extent and in the same manner as if  
24 such orders had been made and such actions had been  
25 taken by the Secretary of Health and Human Services in

1 the exercise of such functions immediately before the date  
2 established pursuant to section 107(a). Any statutory re-  
3 quirements relating to notice, hearings, action upon the  
4 record, or administrative review that apply to any function  
5 so vested in such Commissioner shall continue to apply  
6 to the exercise of such function by such Commissioner.

7 (h) EXERCISE OF FUNCTIONS.—In the exercise of the  
8 functions vested in the Commissioner of Social Security  
9 under this title, the amendments made thereby, and regu-  
10 lations prescribed thereunder, such Commissioner shall  
11 have the same authority as that vested in the Secretary  
12 of Health and Human Services with respect to the exercise  
13 of such functions immediately preceding the vesting of  
14 such functions in such Commissioner, and actions of such  
15 Commissioner shall have the same force and effect as  
16 when exercised by such Secretary.

17 (i) REPORT.—Within 120 days of the date of the en-  
18 actment of this title, the transition director and the Com-  
19 missioner of Social Security shall report to the Congress  
20 on the status of the transition to an independent Social  
21 Security Administration, and on any significant internal  
22 restructuring or management improvements that are pro-  
23 posed to be undertaken.

1 **SEC. 107. EFFECTIVE DATES.**

2 (a) IN GENERAL.—Except as provided in subsection  
3 (b), this title, and the amendments made by such title  
4 shall take effect on the earlier of—

5 (1) the date which is 180 days after the date  
6 of the enactment of this Act, or

7 (2) a date designated by the President.

8 (b) TRANSITIONAL RULES.—Section 106 shall take  
9 effect on the date of the enactment of this title.

10 **TITLE II—CONFORMING**  
11 **AMENDMENTS**

12 **SEC. 201. AMENDMENTS TO TITLES II AND XVI OF THE SO-**  
13 **CIAL SECURITY ACT.**

14 (a) IN GENERAL.—Title II (42 U.S.C. 401 et seq.)  
15 (other than section 201, section 218(d), section 231(c),  
16 section 226, and section 226A) and title XVI (42 U.S.C.  
17 1382 et seq.) (other than sections 1614(f)(2)(B) and  
18 1616(e)(3)) are each amended—

19 (1) by striking, wherever it appears therein,  
20 “Secretary of Health and Human Services” and in-  
21 serting “Commissioner of Social Security”;

22 (2) by striking, wherever it appears therein,  
23 “Department of Health and Human Services” and  
24 inserting “Social Security Administration”;

25 (3) by striking, wherever it appears therein,  
26 “Department” (but only if it is not immediately suc-

1       ceeded by the words “of Health and Human Serv-  
 2       ices”, and only if it is used in reference to the De-  
 3       partment of Health and Human Services) and in-  
 4       serting “Administration”;

5           (4) by striking, wherever it appears therein,  
 6       each of the following words (but, in the case of any  
 7       such word only if such word refers to the Secretary  
 8       of Health and Human Services): “Secretary”, “Sec-  
 9       retary’s”, “his”, “him”, “he”, “her”, and “she”,  
 10      and inserting (in the case of the word “Secretary”)  
 11      “Commissioner of Social Security”, (in the case of  
 12      the word “Secretary’s”) “Commissioner’s”, (in the  
 13      case of the word “his”) “the Commissioner’s”, (in  
 14      the case of the word “him”) “the Commissioner”,  
 15      (in the case of the word “her”) “the Commissioner”  
 16      or “the Commissioner’s”, as may be appropriate,  
 17      and (in the case of the words “she” or “he”) “the  
 18      Commissioner”; and

19           (5) by striking, wherever it appears therein,  
 20      “Internal Revenue Code of 1954” and inserting “In-  
 21      ternal Revenue Code of 1986”.

22      (b) AMENDMENTS TO SECTION 201.—(1)(A) Sec-  
 23      tions 201(a)(3), 201(a)(4), 201(b)(1), and 201(b)(2) (42  
 24      U.S.C. 401(a)(3), 401(a)(4), 401(b)(1), and 401(b)(2),  
 25      respectively) are each amended by striking “Secretary of

1 Health and Human Services” each place it appears and  
2 inserting “Commissioner of Social Security”; and

3 (B) Sections 201(a)(3) and 201(b)(1) (42 U.S.C.  
4 401(a)(3) and 401(b)(1), respectively) are each amended  
5 by striking “such Secretary” and inserting “such Commis-  
6 sioner”.

7 (2) Section 201(c) (42 U.S.C. 401(c)) is amended—

8 (A) in the first sentence, by striking “shall be  
9 composed of” and all that follows down through “ex  
10 officio” and inserting the following: “shall be com-  
11 posed of the Commissioner of Social Security, the  
12 Secretary of the Treasury, and the Secretary of  
13 Health and Human Services, all ex officio”; and

14 (B) in the fifth sentence, by striking “The  
15 Commissioner of Social Security” and inserting  
16 “The Deputy Commissioner of Social Security”.

17 (3) Section 201(g)(1)(A) (42 U.S.C. 401(g)(1)(A)) is  
18 amended—

19 (A) in clause (i), by striking “by him and the  
20 Secretary of Health and Human Services” and in-  
21 serting “by him, the Commissioner of Social Secu-  
22 rity, and the Secretary of Health and Human Serv-  
23 ices”, and by striking “by the Department of Health  
24 and Human Services and the Treasury Department”  
25 and inserting “by the Social Security Administra-

1       tion, the Department of Health and Human Serv-  
2       ices, and the Department of the Treasury”;

3           (B) in clause (ii), by striking “method pre-  
4       scribed by the Board of Trustees under paragraph  
5       (4)” and inserting “applicable method prescribed  
6       under paragraph (4)”, by striking “the Secretary of  
7       Health and Human Services” and inserting “the  
8       Commissioner of Social Security and the Secretary  
9       of Health and Human Services”, and by striking  
10      “the Department of Health and Human Services”  
11      and inserting “the Social Security Administration  
12      and the Department of Health and Human Serv-  
13      ices”; and

14          (C) by striking the last sentence and inserting  
15      the following: “There are hereby authorized to be  
16      made available for expenditure, out of any or all of  
17      the Trust Funds, such amounts as the Congress  
18      may deem appropriate to pay the costs of the part  
19      of the administration of this title and title XVI for  
20      which the Commissioner of Social Security is respon-  
21      sible, the costs of title XVIII for which the Secretary  
22      of Health and Human Services is responsible, and  
23      the costs of carrying out the functions of the Social  
24      Security Administration, specified in section 232,  
25      which relate to the administration of provisions of

1 the Internal Revenue Code of 1986 other than those  
2 referred to in clause (i) of the first sentence of this  
3 subparagraph.”.

4 (4) Section 201(g)(1) (42 U.S.C. 401(g)(1)) is fur-  
5 ther amended by striking subparagraph (B) and inserting  
6 the following new subparagraphs:

7 “(B) After the close of each fiscal year—

8 “(i) the Commissioner of Social Security shall  
9 determine (I) the portion of the costs, incurred dur-  
10 ing such fiscal year, of administration of this title  
11 and title XVI and of carrying out the functions of  
12 the Social Security Administration, specified in sec-  
13 tion 232, which relate to the administration of provi-  
14 sions of the Internal Revenue Code of 1986 (other  
15 than those referred to in clause (i) of the first sen-  
16 tence of subparagraph (A)), which should have been  
17 borne by the general fund in the Treasury, (II) the  
18 portion of such costs which should have been borne  
19 by the Federal Old-Age and Survivors Insurance  
20 Trust Fund, and (III) the portion of such costs  
21 which should have been borne by the Federal Dis-  
22 ability Insurance Trust Fund, and

23 “(ii) the Secretary of Health and Human Serv-  
24 ices shall determine (I) the portion of the costs, in-  
25 curred during such fiscal year, of administration of

1 title XVIII which should have been borne by the  
2 general fund in the Treasury, (II) the portion of  
3 such costs which should have been borne by the Fed-  
4 eral Hospital Insurance Trust Fund, and (III) the  
5 portion of such costs which should have been borne  
6 by the Federal Supplementary Medical Insurance  
7 Trust Fund,

8 except that the determination of the amounts to be borne  
9 by the general fund in the Treasury with respect to ex-  
10 penditures incurred in carrying out such functions speci-  
11 fied in section 232 shall be made pursuant to the applica-  
12 ble method prescribed under paragraph (4) of this sub-  
13 section.

14 “(C) After the determinations under subparagraph  
15 (B) have been made for any fiscal year, the Commissioner  
16 of Social Security and the Secretary of Health and Human  
17 Services shall jointly certify to the Managing Trustee the  
18 amounts, if any, which should be transferred from one to  
19 any of the other of such Trust Funds and the amounts,  
20 if any, which should be transferred between the Trust  
21 Funds (or one of the Trust Funds) and the general fund  
22 in the Treasury, in order to ensure that each of the Trust  
23 Funds and the general fund in the Treasury have borne  
24 their proper share of the costs, incurred during such fiscal  
25 year, for (i) the part of the administration of this title

1 and title XVI for which the Commissioner of Social Secu-  
2 rity is responsible, (ii) the part of the administration of  
3 this title and title XVIII for which the Secretary of Health  
4 and Human Services is responsible, and (iii) carrying out  
5 the functions of the Social Security Administration, speci-  
6 fied in section 232, which relate to the administration of  
7 provisions of the Internal Revenue Code of 1986 (other  
8 than those referred to in clause (i) of the first sentence  
9 of subparagraph (A)). The Managing Trustee shall trans-  
10 fer any such amounts in accordance with any certification  
11 so made.”.

12 (5) Section 201(g)(2) (42 U.S.C. 401(g)(2)) is  
13 amended, in the second sentence, by striking “established  
14 and maintained by the Secretary of Health and Human  
15 Services” and inserting “maintained by the Commissioner  
16 of Social Security”, and by striking “Secretary shall fur-  
17 nish” and inserting “Commissioner of Social Security  
18 shall furnish”.

19 (6) Section 201(g)(4) (42 U.S.C. 401(g)(4)) is  
20 amended to read as follows:

21 “(4) The Commissioner of Social Security shall uti-  
22 lize the method prescribed pursuant to this paragraph, as  
23 in effect immediately before the date of the enactment of  
24 the Social Security Administration Independence Act of  
25 1993 for determining the costs which should be borne by

1 the general fund in the Treasury of carrying out the func-  
2 tions of the Social Security Administration, specified in  
3 section 232, which relate to the administration of provi-  
4 sions of the Internal Revenue Code of 1986 (other than  
5 those referred to in clause (i) of the first sentence of para-  
6 graph (1)(A)). If at any time or times thereafter the  
7 Boards of Trustees of such Trust Funds consider such  
8 action advisable, such Boards may modify the method of  
9 determining such costs.”.

10 (7) Section 201(i)(1) (42 U.S.C. 401(i)(1)) is amend-  
11 ed to read as follows:

12 “(i)(1) The Managing Trustee may accept on behalf  
13 of the United States money gifts and bequests made un-  
14 conditionally to the Federal Old-Age and Survivors Insur-  
15 ance Trust Fund, the Federal Disability Insurance Trust  
16 Fund, the Federal Hospital Insurance Trust Fund, or the  
17 Federal Supplementary Medical Insurance Trust Fund or  
18 to the Social Security Administration, the Department of  
19 Health and Human Services, or any part or officer there-  
20 of, for the benefit of any of such Funds or any activity  
21 financed through such Funds.”.

22 (8) Subsections (j) and (k) of section 201 (42 U.S.C.  
23 401) are each amended by striking “Secretary” each place  
24 it appears and inserting “Commissioner of Social  
25 Security”.

1       (9) Section 201(l)(3)(B)(iii)(II) (42 U.S.C.  
2 401(l)(3)(B)(iii)(II)) is amended by striking “Secretary”  
3 and inserting “Commissioner of Social Security”.

4       (10) Section 201(m)(3) (42 U.S.C. 401(m)(3)) is  
5 amended by striking “Secretary of Health and Human  
6 Services” and inserting “Commissioner of Social Secu-  
7 rity”.

8       (11) Section 201 (42 U.S.C. 401) is amended by  
9 striking “Internal Revenue Code of 1954” each place it  
10 appears and inserting “Internal Revenue Code of 1986”.

11       (c) AMENDMENTS TO SECTION 218.—Section 218(d)  
12 (42 U.S.C. 418(d)) is amended by striking “Secretary”  
13 each place it appears in paragraphs (3) and (7) and insert-  
14 ing “Commissioner of Social Security”.

15       (d) AMENDMENT TO SECTION 231.—Section 231(c)  
16 (42 U.S.C. 431(c)) is amended by striking “Secretary de-  
17 termines” and inserting “Commissioner of Social Security  
18 and the Secretary jointly determine”.

19 **SEC. 202. OTHER AMENDMENTS.**

20       (a) AMENDMENTS TO TITLE VII.—(1) Title VII (42  
21 U.S.C. 901 et seq.) is amended by adding at the end the  
22 following new section:

23               “DUTIES AND AUTHORITY OF SECRETARY

24               “SEC. 712. The Secretary shall perform the duties  
25 imposed upon the Secretary by this Act. The Secretary  
26 is authorized to appoint and fix the compensation of such

1 officers and employees, and to make such expenditures as  
2 may be necessary for carrying out the functions of the Sec-  
3 retary under this Act.”.

4 (2) Section 706 (42 U.S.C. 907) is amended—

5 (A) in subsection (a), by striking “Advisory  
6 Council on Social Security” and all that follows  
7 through “disability insurance program and” and in-  
8 serting “Advisory Council on Hospital and Supple-  
9 mentary Medical Insurance for the purpose of re-  
10 viewing the status of the Federal Hospital Insurance  
11 Trust Fund and the Federal Supplementary Medical  
12 Insurance Trust Fund in relation to the long-term  
13 commitments of”;

14 (B) in subsection (d), by striking paragraph (1)  
15 and by redesignating paragraphs (2) and (3) as  
16 paragraphs (1) and (2), respectively, and

17 (C) by striking the section heading and insert-  
18 ing the following:

19 “ADVISORY COUNCIL ON HOSPITAL AND SUPPLEMENTARY  
20 MEDICAL INSURANCE”.

21 (3) Paragraph (2) of section 709(b) (42 U.S.C.  
22 910(b)) is amended by striking “(as estimated by the Sec-  
23 retary)” and inserting “(for amounts which will be paid  
24 from the Federal Old-Age and Survivors Insurance Trust  
25 Fund and the Federal Disability Insurance Trust Fund,  
26 as estimated by the Commissioner, and for amounts which

1 will be paid from the Federal Hospital Insurance Trust  
 2 and the Federal Supplementary Medical Insurance Trust  
 3 Fund, as estimated by the Secretary)".

4 (4) Sections 709 and 710 (42 U.S.C. 910 and 911)  
 5 are amended by striking "Internal Revenue Code of 1954"  
 6 each place it appears and inserting "Internal Revenue  
 7 Code of 1986".

8 (b) AMENDMENTS TO TITLE XI.—(1) Section  
 9 1101(a) (42 U.S.C. 1301(a)) is amended by adding at the  
 10 end the following new paragraph:

11 "“(10) The term ‘Administration’ means the So-  
 12 cial Security Administration, except where the con-  
 13 text requires otherwise.”.

14 (2) Section 1106(a) (42 U.S.C. 1306(a)) is  
 15 amended—

16 (A) by inserting "(1)" after "(a)";

17 (B) by striking "Department of Health and  
 18 Human Services" each place it appears and insert-  
 19 ing "applicable agency";

20 (C) by striking "Secretary" each place it ap-  
 21 pears and inserting "head of the applicable agency";  
 22 and

23 (D) by adding at the end the following new  
 24 paragraph:

1       “(2) For purposes of this subsection and subsection  
2 (b), the term ‘applicable agency’ means—

3           “(A) the Social Security Administration, with  
4       respect to matter transmitted to or obtained by such  
5       Administration or matter disclosed by such Adminis-  
6       tration, or

7           “(B) the Department of Health and Human  
8       Services, with respect to matter transmitted to or  
9       obtained by such Department or matter disclosed by  
10       such Department.”.

11       (3) Section 1106(b) (42 U.S.C. 1306(b)) is  
12 amended—

13           (A) by striking “Secretary” each place it ap-  
14       pears and inserting “head of the applicable agency”;  
15       and

16           (B) by striking “Department of Health and  
17       Human Services” and inserting “applicable agency”.

18       (4) Section 1106(c) (42 U.S.C. 1306(c)) is  
19 amended—

20           (A) by striking “the Secretary” the first place  
21       it appears and inserting “the Commissioner of Social  
22       Security or the Secretary”; and

23           (B) by striking “the Secretary” each subse-  
24       quent place it appears and inserting “such Commis-  
25       sioner or Secretary”.

1       (5) Section 1107(b) (42 U.S.C. 1307(b)) is amended  
2 by striking “the Secretary of Health and Human Serv-  
3 ices” and inserting “the Commissioner of Social Security  
4 or the Secretary”.

5       (6) Section 1110 (42 U.S.C. 1310) is amended—

6           (A) in subsection (a)(2), by inserting “(or the  
7 Commissioner, with respect to any jointly financed  
8 cooperative agreement or grant concerning titles II  
9 or XVI)” after “Secretary”;

10          (B) in subsection (b)—

11           (i) by striking “Secretary” each place it  
12 appears and inserting “Commissioner”, and

13           (ii) by striking “the Secretary’s” each  
14 place it appears and inserting “the Commis-  
15 sioner’s”; and

16          (C) by striking “he”, “his”, “him”, and “him-  
17 self” each place they appear (except in subsection  
18 (b)(2)(A)) and inserting “the Commissioner”, “the  
19 Commissioner’s”, “the Commissioner”, and “himself  
20 or herself”, respectively.

21       (7) Subsections (b) and (c) of section 1127 (42  
22 U.S.C. 1320a-6) are each amended by striking “Sec-  
23 retary” and inserting “Commissioner of Social Security”.

24       (8) Section 1128(f) (42 U.S.C. 1320a-7(f)) is  
25 amended by inserting after “section 205(g)” the following:

1 “, except that, in so applying such sections and section  
2 205(l), any reference therein to the Commissioner of So-  
3 cial Security or the Social Security Administration shall  
4 be considered a reference to the Secretary or the Depart-  
5 ment of Health and Human Services, respectively”.

6 (9) Section 1131 (42 U.S.C. 1320b-1) is amended—

7 (A) by striking “Secretary” each place it ap-  
8 pears and inserting “Commissioner of Social Secu-  
9 rity”;

10 (B) in subsection (a)(1)(A), by adding “or” at  
11 the end;

12 (C) in subsection (a)(1)(B), by striking “or” at  
13 the end;

14 (D) by striking subsection (a)(1)(C);

15 (E) by redesignating subsection (a)(2) as sub-  
16 section (a)(3);

17 (F) by inserting after subsection (a)(1) the fol-  
18 lowing new paragraph:

19 “(2) the Secretary makes a finding of fact and a deci-  
20 sion as to the entitlement under section 226 of any indi-  
21 vidual to hospital insurance benefits under part A of title  
22 XVIII, or”; and

23 (G) by striking “he” in the matter in subsection  
24 (a) following paragraph (3) (as so redesignated) and  
25 inserting “the Commissioner of Social Security”.

1       (10) Section 1155 (42 U.S.C. 1320c-4) is amended  
2 by striking “(to the same extent as is provided in section  
3 205(b))” and all that follows and inserting “(to the same  
4 extent as beneficiaries under title II are entitled to a hear-  
5 ing by the Commissioner of Social Security under section  
6 205(b)). For purposes of the preceding sentence, sub-  
7 section (l) of section 205 shall apply, except that any ref-  
8 erence in such subsection to the Commissioner of Social  
9 Security or the Social Security Administration shall be  
10 deemed a reference to the Secretary or the Department  
11 of Health and Human Services, respectively. Where the  
12 amount in controversy is \$2,000 or more, such beneficiary  
13 shall be entitled to judicial review of any final decision  
14 relating to a reconsideration described in this subsection.”.

15       (11) Sections 1101, 1106, 1107, and 1137 (42  
16 U.S.C. 1301, 1306, 1307, and 1320b-7, respectively) are  
17 amended by striking “Internal Revenue Code of 1954”  
18 each place it appears and inserting “Internal Revenue  
19 Code of 1986”.

20       (c) AMENDMENTS TO TITLE XVIII.—(1) Subsections  
21 (a) and (f) of section 1817 (42 U.S.C. 1395i) are amended  
22 by striking “Secretary of Health and Human Services”  
23 each place it appears and inserting “Commissioner of So-  
24 cial Security”.

1       (2) Section 1840(a) (42 U.S.C. 1395s(a)) is  
2 amended—

3           (A) in paragraph (1), by striking “Secretary”  
4 and inserting “Commissioner of Social Security”,  
5 and by adding at the end the following new sentence:  
6 “Such regulations shall be prescribed after consulta-  
7 tion with the Secretary.”; and

8           (B) in paragraph (2), by striking “Secretary of  
9 Health and Human Services” and inserting “Com-  
10 missioner of Social Security”.

11       (3) Section 1872 (42 U.S.C. 1395ii) is amended by  
12 inserting after “title II” the following: “, except that, in  
13 applying such provisions with respect to this title, any ref-  
14 erence therein to the Commissioner of Social Security or  
15 the Social Security Administration shall be considered a  
16 reference to the Secretary or the Department of Health  
17 and Human Services, respectively”.

18       (4) Section 1869(b)(1) (42 U.S.C. 1395ff(b)(1)) and  
19 the last sentence of section 1876(c)(5)(B) (42 U.S.C.  
20 1395mm(c)(5)(B)) are amended by inserting after “sec-  
21 tion 205(g)” the following: “, except that, in so applying  
22 such sections and section 205(l), any reference therein to  
23 the Commissioner of Social Security or the Social Security  
24 Administration shall be considered a reference to the Sec-

1   retary or the Department of Health and Human Services,  
2   respectively”.

3       (5) Sections 1817, 1862, and 1886 (42 U.S.C. 1395i,  
4   1395y, and 1395ww, respectively) are amended by striking  
5   “Internal Revenue Code of 1954” each place it appears  
6   and inserting “Internal Revenue Code of 1986”.

7       (d) AMENDMENTS TO TITLE XIX.—(1) Section  
8   1905(q)(2) (42 U.S.C. 1396d(q)(2)) is amended by strik-  
9   ing “Secretary” and inserting “Commissioner of Social  
10   Security”.

11       (2) Section 1910(b)(2) (42 U.S.C. 1396i(b)(2)) is  
12   amended, in the first sentence, by inserting after “section  
13   205(g)” the following: “, except that, in so applying such  
14   sections and section 205(l), any reference therein to the  
15   Commissioner of Social Security or the Social Security Ad-  
16   ministration shall be considered a reference to the Sec-  
17   retary or the Department of Health and Human Services,  
18   respectively”.

19       (e) AMENDMENT TO TITLE XX.—Section  
20   2002(a)(2)(B) (42 U.S.C. 1397a(a)(2)(B)) is amended by  
21   striking “Internal Revenue Code of 1954” and inserting  
22   “Internal Revenue Code of 1986”.

23       (f) AMENDMENTS TO TITLE 5, UNITED STATES  
24   CODE.—Title 5, United States Code, is amended—

1 (1) by adding at the end of section 5311 the  
2 following new item:

3 “Commissioner, Social Security Administra-  
4 tion.”;

5 (2) by adding at the end of section 5313 the  
6 following new item:

7 “Deputy Commissioner, Social Security Admin-  
8 istration.”; and

9 (3) by striking “Secretary of Health Education,  
10 and Welfare” each place it appears in section 8141  
11 and inserting “Commissioner of Social Security”.

12 (g) AMENDMENTS TO FOOD STAMP ACT OF 1977.—

13 (1) Sections 6(c)(3) and 8(e)(6) of the Food Stamp Act  
14 of 1977 (7 U.S.C. 2015(c)(3) and 2017(e)(6)) are each  
15 amended by inserting “the Commissioner of Social Secu-  
16 rity and” before “the Secretary of Health and Human  
17 Services”.

18 (2) Sections 6(g), 11(j), and 16(e) of such Act (7  
19 U.S.C. 2015(g), 2020(j), and 2025(e)) are each amended  
20 by striking “Secretary of Health and Human Services”  
21 each place it appears and inserting “Commissioner of So-  
22 cial Security”.

23 (3) Section 11(i) of such Act (7 U.S.C. 2020(i)) is  
24 amended by adding “, the Commissioner of Social Secu-  
25 rity” after “the Secretary”.

1 (h) AMENDMENT TO TITLE 14, UNITED STATES  
2 CODE.—Section 707(e)(3) of title 14, United States Code,  
3 is amended by striking “Secretary of Health and Human  
4 Services” each place it appears and inserting “Commis-  
5 sioner of Social Security”.

6 (i) AMENDMENTS TO INTERNAL REVENUE CODE OF  
7 1986.—(1) Subsections (c)(1), (c)(2)(E), (g)(1),  
8 (g)(2)(A), and (g)(2)(B) of section 1402 of the Internal  
9 Revenue Code of 1986 (26 U.S.C. 1402) are amended by  
10 striking “Secretary of Health and Human Services” each  
11 place it appears and inserting “Commissioner of Social Se-  
12 curity”.

13 (2) Section 3121(b)(10)(B) of such Code (26 U.S.C.  
14 3121(b)(10)(B)) is amended by striking “Secretary of  
15 Health and Human Services” each place it appears and  
16 inserting “Commissioner of Social Security”.

17 (3) Section 3127 of such Code (26 U.S.C. 3127) is  
18 amended by striking “Secretary of Health and Human  
19 Services” each place it appears and inserting “Commis-  
20 sioner of Social Security”.

21 (4) Section 6050F(c)(1)(A) of such Code (26 U.S.C.  
22 6050F(c)(1)(A)) is amended by striking “Secretary of  
23 Health and Human Services” and inserting “Commis-  
24 sioner of Social Security”.

1           (5) Subsections (d) and (f) of section 6057 of such  
2 Code (26 U.S.C. 6057) are amended by striking “Sec-  
3 retary of Health and Human Services” each place it ap-  
4 pears and inserting “Commissioner of Social Security”.

5           (6) Section 6103(l)(5) of such Code (26 U.S.C.  
6 6103(l)(5)) is amended—

7           (A) by striking “Department of Health and  
8 Human Services” and inserting “Social Security Ad-  
9 ministration”; and

10           (B) by striking “Secretary of Health and  
11 Human Services” and inserting “Commissioner of  
12 Social Security”.

13           (7) Subsections (d)(3)(C) and (e) of section 6402 of  
14 such Code (26 U.S.C. 6402) are amended by striking  
15 “Secretary of Health and Human Services” each place it  
16 appears and inserting “Commissioner of Social Security”.

17           (8) Section 6511(d)(5) of such Code (26 U.S.C.  
18 6511(d)(5)) is amended by striking “Secretary of Health  
19 and Human Services” and inserting “Commissioner of So-  
20 cial Security”.

21           (j) AMENDMENTS TO TITLE 31, UNITED STATES  
22 CODE.—Section 3720A(f) of title 31, United States Code,  
23 is amended by striking “Secretary of Health and Human  
24 Services” each place it appears in and inserting “Commis-  
25 sioner of Social Security”.

1 (k) AMENDMENTS TO TITLE 38, UNITED STATES  
2 CODE.—Section 5105 of title 38, United States Code, is  
3 amended—

4 (1) by striking “Secretary of Health and  
5 Human Services” each place it appears and insert-  
6 ing “Commissioner of Social Security”; and

7 (2) by striking the second sentence of sub-  
8 section (b) and inserting the following new sentence:  
9 “A copy of each such application filed with either  
10 the Secretary or the Commissioner, together with  
11 any additional information and supporting docu-  
12 ments (or certifications thereof) which may have  
13 been received by the Secretary or the Commissioner  
14 with such application, and which may be needed by  
15 the other official in connection therewith, shall be  
16 transmitted by the Secretary or the Commissioner  
17 receiving the application to the other official.”.

18 (l) AMENDMENTS TO INSPECTOR GENERAL ACT OF  
19 1978.—The Inspector General Act of 1978 (5 U.S.C.  
20 App.) is amended—

21 (1) in section 9(a)(1), by striking “and” at the  
22 end of subparagraph (U), and by adding at the end  
23 the following new subparagraph:

24 “(V) of the Social Security Administration,  
25 the functions of the Inspector General of the

1 Department of Health and Human Services re-  
2 lating to the administration of the old-age, sur-  
3 vivors, and disability insurance program under  
4 title II of the Social Security Act and of the  
5 supplemental security income program under  
6 title XVI of such Act; and”;

7 (2) in section 11(1), by striking “or” after  
8 “Commission” and inserting a semicolon, and by in-  
9 serting after “Board;” the following: “or the Com-  
10 missioner of Social Security;”; and

11 (3) in section 11(2), by striking “or” after “In-  
12 formation Agency,” and by inserting after “Veter-  
13 ans’ Administration” the following: “, or the Social  
14 Security Administration;”.

15 **SEC. 203. RULES OF CONSTRUCTION.**

16 (a) REFERENCES TO THE DEPARTMENT OF HEALTH  
17 AND HUMAN SERVICES.—Whenever any reference is made  
18 in any provision of law (other than this Act or a provision  
19 of law amended by this Act), regulation, rule, record, or  
20 document to the Department of Health and Human Serv-  
21 ices with respect to such Department’s functions under  
22 the old-age, survivors, and disability insurance program  
23 under title II of the Social Security Act or the supple-  
24 mental security income program under title XVI of such

1 Act, such reference shall be considered a reference to the  
2 Social Security Administration.

3 (b) REFERENCES TO THE SECRETARY OF HEALTH  
4 AND HUMAN SERVICES.—Whenever any reference is made  
5 in any provision of law (other than this Act or a provision  
6 of law amended by this Act), regulation, rule, record, or  
7 document to the Secretary of Health and Human Services  
8 with respect to such Secretary's functions under the old-  
9 age, survivors, and disability insurance program under  
10 title II of the Social Security Act or the supplemental se-  
11 curity income program under title XVI of such Act, such  
12 reference shall be considered a reference to the Commis-  
13 sioner of Social Security.

14 (c) REFERENCES TO OTHER OFFICERS AND EM-  
15 PLOYEES.—Whenever any reference is made in any provi-  
16 sion of law (other than this Act or a provision of law  
17 amended by this Act), regulation, rule, record, or docu-  
18 ment to any other officer or employee of the Department  
19 of Health and Human Services with respect to such officer  
20 or employee's functions under the old-age, survivors, and  
21 disability insurance program under title II of the Social  
22 Security Act or the supplemental security income program  
23 under title XVI of such Act, such reference shall be con-  
24 sidered a reference to the appropriate officer or employee  
25 of the Social Security Administration.

1 **SEC. 204. EFFECTIVE DATES.**

2 (a) **IN GENERAL.**—Except as provided in subsection  
3 (b), the provisions of this title shall take effect on the date  
4 established pursuant to section 107(a).

5 (b) **EXCEPTIONS.**—Subsections (f)(1), (f)(2), and (l)  
6 of section 202 shall take effect on the date of the enact-  
7 ment of this title.

**Calendar No. 317**

**103D CONGRESS  
1ST SESSION**

**S. 1560**

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**A BILL**

**To establish the Social Security Administration as  
an independent agency, and for other purposes.**

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**NOVEMBER 19, (legislative day, NOVEMBER 2), 1993**

**Reported without amendment**

commended it. Wilbur Cohen, who was closely associated with social security for nearly three decades, and served as Secretary of Health, Education, and Welfare under President Johnson, was a member of this panel. In 1983, the National Commission on Social Security Reform, the so-called Greenspan Commission, on which I served with the distinguished Republican leader, Senator DOLE, repeated the call to make SSA an independent agency.

In 1984 a study panel commissioned by the Congress and headed by the highly regarded former Comptroller General of the United States, Elmer Staats, issued its report on the best way to implement the proposal. The bill reported by the committee is based on those recommendations.

Under this legislation, the Social Security Administration will be led by a Commissioner, appointed by the President, with the advice and consent of the Senate. The Commissioner will serve a 4-year term that coincides with that of the President. In addition, the bill establishes a seven-member, bipartisan, part-time advisory board, to make recommendations to the Commissioner on policy issues concerning Social Security.

Proposals to make SSA an independent agency have the support of nearly every organization with an interest in the administration of the Social Security program, including the American Association of Retired Persons, the National Council of Senior Citizens, and the AFL-CIO. At a September 14 hearing on this subject by the Committee on Finance, Arthur Flemming, Secretary of the Department of Health, Education, and Welfare under President Eisenhower, and now chairman of the Save Our Security Coalition [SOS], also testified in support of this measure.

The proposal enjoys broad-based support for a number of reasons. First, the sheer size of the agency argues for independence. SSA employs 64,000 workers in a national network of 1,300 offices. This is more than twice the number of employees at the State Department and three times the number of workers employed by the Department of Labor. And with a budget of more than \$300 billion, SSA will spend more this year than the Department of Defense and nearly 10 times as much as the Department of Education. In fact, SSA's outlays this year will be larger than the combined outlays of 11 Federal departments. It simply defies common sense for an agency this large to be included under an umbrella bureaucracy.

Next is the matter of public confidence. While Social Security is our most successful domestic program, public opinion surveys consistently show that a majority of nonretired adults are not confident that the program will be there for them when they retire. I believe one reason for this is that you send in your FICA contributions every week, but you never hear

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#### THE SOCIAL SECURITY ADMINISTRATION INDEPENDENCE ACT OF 1993

• Mr. MOYNIHAN. Mr. President, this morning the Committee on Finance voted to report S. 1560, a bill to remove the Social Security Administration from the Department of Health and Human Services and reestablish it as an independent agency in the executive branch of the Government. S. 1560 has as cosponsors my distinguished colleagues Senators PACKWOOD, MITCHELL, PRYOR, GRASSLEY, BRADLEY, RIEGLE, ROCKEFELLER, HATFIELD, JEFFORDS, MIKULSKI, and DECONCINI.

Making the Social Security Administration an independent agency is not a new notion. Social Security was originally independent, but lost that status when it was folded into the Federal Security Agency in 1939.

Beginning in the 1970's, there were proposals to return the agency to independent status. In 1980, the National Commission on Social Security rec-

back from SSA. A few years ago I got a provision enacted into law that will require SSA to start sending out annual statements to all workers by the end of the decade. This should help. But it cannot help for SSA to be buried in the Department of Health and Human Services. An agency that directly serves virtually every American, that administers a program as important as Social Security, that maintains earnings records for 132 million workers and sends benefits to 42 million recipients—that agency should be visible and accountable to inspire the public confidence that the program needs and deserves.

Compounding these problems is instability of leadership. In my 17 years on the Finance Committee, there have been 12 Commissioners, of whom five have been acting Commissioners. The position of Commissioner was vacant for a year before we received a nomination, whereupon the nominee was promptly confirmed on October 7. This turmoil at the top must end. This bill provides for a strong Commissioner, with a 4-year term of office, to provide the vigorous, stable leadership that Social Security must have.

Finally, I would make the point that this bill will enhance the capacity of the Department of Health and Human Services to deal with the enormous task before it. In recent years the principal focus of the Department has been on health, to the near exclusion of matters related to Social Security. And as we focus on how to restructure the health care system—which comprises some 14 percent of our domestic economy—it is essential that the leadership of the Department of HHS has the time and energy this undertaking requires. Removing SSA from the Department will facilitate the Secretary's participation in this important task.

This is an opportunity to make a significant improvement in government without raising the cost of Government. The Congressional Budget Office has estimated the cost of the bill at \$1 million a year. This increase is to cover the costs of the bipartisan advisory board, and the increased salary of the Commissioner and Deputy Commissioner, who under this bill will hold a position commensurate with their important responsibilities.

I ask unanimous consent that the text of the bill, along with a detailed description, be included in the RECORD at this point.

[The text of S. 1660 is printed in the RECORD of October 18, 1993 beginning on page S13837.]

The description follows:

**THE SOCIAL SECURITY ADMINISTRATION  
INDEPENDENCE ACT OF 1993  
DESCRIPTION OF PROVISIONS**

*Establishing the Social Security Administration (SSA) as an Independent Agency*

**Present Law.**—SSA is a component of the Department of Health and Human Services (HHS). While the Secretary of HHS has overall responsibility for administration of the

Old-Age, Survivors and Disability Insurance (OASDI) and Supplemental Security Income (SSI) programs, their administration has been delegated to the Commissioner of Social Security. The Commissioner reports only to the Secretary. The Commissioner is appointed by the President, by and with the advice and consent of the Senate, and is compensated at the rate for level IV of the Executive Schedule.

Under current SSA practice, there is one Principal Deputy Commissioner and six Deputy Commissioners (for management, operations, systems, policy and external affairs, human resources, and programs) who serve under the Commissioner. None of these are statutory positions. The Principal Deputy Commissioner is designated to serve as Acting Commissioner in the absence of the Commissioner.

By law, an advisory council is appointed by the Secretary of HHS every four years for the purpose of reviewing the status of the Social Security and Medicare programs, and a Board of Trustees is established to manage the OASDI Trust Funds.

**Proposed Change.**—The Social Security Administration will be established as an independent agency in the executive branch of the Government, responsible for the administration of the OASDI and SSI programs.

**A. Commissioner and Deputy Commissioner of Social Security**

The independent SSA will be directed by a Commission appointed by the President, by and with the advice and consent of the Senate, for a 4-year term coinciding with the term of the President (or until the appointment of a successor). The Commissioner will be compensated at the rate for level I of the Executive Schedule (equivalent to Cabinet officer pay). The Commissioner will be responsible for the exercise of all powers and the discharge of all duties of SSA, have authority and control over all personnel and activities of the agency, and serve as a member of the 6-member Board of Trustees of the OASDI Trust Funds.

The Commissioner will prescribe rules and regulations; establish, alter, consolidate, or discontinue organizational units and components of the agency (except for those prescribed by law); and assign duties, and delegate, or authorize successive redelegations of, authority to act and to render decisions, to such officers and employees as the Commissioner may find necessary.

The bill directs the Commissioner and the Secretary of HHS to consult with one another on an on-going basis to assure: (1) the coordination of the social security, SSI, and Medicare and Medicaid programs and (2) that adequate information concerning Medicare and Medicaid benefits will be available to the public.

The bill establishes a Deputy Commissioner in the independent SSA, who will be appointed by the President, with the advice and consent of the Senate, for a 4-year term coinciding with the term of the Commissioner or until appointment of a qualified successor.

The Deputy Commissioner will perform such duties and exercise such powers as are assigned by the Commissioner, and serve as acting Commissioner during the absence or disability of the Commissioner (or vacancy of office) unless the President designates someone else. The Deputy Commissioner will serve as the secretary of the OASDI Board of Trustees, and will be compensated at the rate provided for level II of the Executive Schedule.

**B. Social Security Advisory Board**

The bill provides for a 7-member part-time Advisory Board appointed for 6-year terms,

made up as follows: 3 appointed by the President (no more than 2 from the same political party), and 2 each (no more than 1 from the same political party) by the Speaker of the House (with the advice of the Chairman and Ranking Minority Member of the Committee on Ways and Means) and the President pro tempore of the Senate (with the advice of the Chairman and Ranking Minority Member of the Committee on Finance).

Presidential appointees will be subject to Senate confirmation. Appointees will serve staggered terms. The chairman of the Board will be appointed by the President for a 4-year term, coinciding with the term of office for the President. The Board will be required to meet at least 6 times each year and generally will be responsible for giving advice to the Commissioner on policy issues.

Compensation of the members is set at a rate equal to 25 percent of level III of the Executive Schedule (except for meeting days when it would be equivalent to that of the daily rate of level III of the executive schedule). Other benefits (except for health insurance) will not accrue. The Board will have authority to appoint an SES staff director and hire its own staff.

The primary duty of the Board under this bill is to provide advice to the Commissioner of Social Security on policy matters relating to Social Security and SSI. Duties specified in the bill include analyzing the Nation's retirement and disability systems, making recommendations on policies to assure the solvency of the Social Security program, and engaging in activities that will increase public understanding of the Social Security system.

Because the Advisory Board essentially will take on the function of the quadrennial advisory council, this bill abolishes the advisory council for Social Security.

**C. Personnel; Budgetary Matters**

Under the bill, the Commissioner will appoint officers and employees to carry out the functions of SSA (with compensation fixed in accordance with title 5 of the U.S. Code, except as otherwise provided), and procure the services of experts and consultants.

The Director of the Office of Personnel Management (OPM) is directed to give SSA a larger allotment of SES positions to the extent a larger number is specified in a comprehensive work plan developed by the Commissioner, and the total number of such positions cannot be reduced at any time below the number SSA held immediately before enactment of this Act.

Appropriations requests for staffing and personnel of the Administration will be based upon a comprehensive work force plan, as determined by the Commissioner. Appropriations for administrative expenses are authorized to be provided on a biennial basis. Appropriate contingency funds will be apportioned upon the occurrence of the stipulated contingency, as determined by the Commissioner and reported to each House of Congress.

The number of positions in the independent SSA which may be excepted from the competitive service because of the confidential or policy-determining character of such positions cannot exceed the equivalent of ten full-time positions.

**D. Transfers to the New Social Security Administration**

The bill provides that assets and personnel related to the administration of Social Security programs will be transferred from HHS to the independent SSA.

HHS employees who are not employed on the date of the enactment of this bill in connection with functions transferred to SSA, but who are so employed on the day before SSA is established as an independent agency,

may be transferred from HHS to SSA by the Commissioner, after consulting with the Secretary of HHS, if the Commissioner determines such transfers to be appropriate.

HHS employees who are employed on the date of enactment of this bill, solely in connection with functions transferred by this title to SSA, and who are so employed on the day before the date SSA is established as an independent agency, shall be transferred from HHS to SSA.

The office of Commissioner of Social Security in the Department of Health and Human Services is abolished effective upon the appointment of a Commissioner of Social Security pursuant to this Act.

#### E. Transitional Rules

The bill provides that the transition of SSA to its new status as an independent agency in the executive branch of the government will occur within 180 days after the enactment of this bill, unless the President establishes an earlier date. The transition will take place under the direction of a Transition Director, selected on the basis of experience and knowledge of the operation of the Federal government. Within 30 days after enactment, the President will appoint the Transition Director, who will be compensated at the rate provided for level IV of the executive schedule.

In conducting transition activities prior to the appointment of the Commissioner of Social Security, the Transition Director will consult regularly with the Director of the Office of Management and Budget. After such appointment, the Transition Director will conduct such activities at the direction of the Commissioner. Expenditures for necessary transition activities may be made out of the OASI and DI trust funds.

The President is required to appoint a Commissioner within 60 days after enactment of this bill. Upon such appointment and confirmation by the Senate, the Commissioner appointed under this title will assume the duties of the HHS Commissioner of Social Security until SSA is established as an independent agency. Nominations and appointments provided for under the provisions of the Act may be made at any time on or after enactment.

The bill requires that within 120 days of enactment, the Transition Director and the Commissioner of Social Security report to the Congress on the status of the transition, and on any significant internal restructuring or management improvements that are proposed to be undertaken.

All orders, determinations, rules, regulations, permits, contracts, collective bargaining agreements, recognitions of labor organizations, certificates, licenses, and privileges which have been issued or have been allowed to become effective that relate to the functions that are vested in the Commissioner of Social Security shall continue in effect until modified, terminated or repealed by the Commissioner. Collective bargaining agreements shall remain in effect until the date of termination specified in such agreement.

The bill provides for the continuation of the existing advisory council for Medicare. The bill also repeals the requirement that SSA submit an annual report to the Congress on the administration of the Social Security program.◊

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## Calendar No. 317

103D CONGRESS }  
2d Session }

SENATE

{ REPORT  
{ 103-221

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### SOCIAL SECURITY ADMINISTRATION INDEPENDENCE ACT OF 1993

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JANUARY 25, 1994.—Ordered to be printed

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Mr. MOYNIHAN, from the Committee on Finance,  
submitted the following

### REPORT

[To accompany S. 1560]

The Committee on Finance, to which was referred the bill (S. 1560) a bill to establish the Social Security Administration as an independent agency, and for other purposes, having considered the same, reports favorably thereon without amendment and recommends that the bill do pass.

#### I. PURPOSE AND SCOPE

The Committee bill would alter the organizational status of the Social Security Administration, removing it from its current status as a component within the Department of Health and Human Services and establishing it as an independent agency within the executive branch. The agency would be responsible for administering the Social Security Old-Age, Survivors, and Disability Insurance programs and the Supplemental Security Income program. The bill provides for the governance and the necessary functions and authorities of the agency.

#### II. EXPLANATION OF PROVISIONS

##### *Present Law*

Responsibility for administration of the Old-Age, Survivors, and Disability Insurance (OASDI) programs and the Supplemental Security Income (SSI) program is vested in the Secretary of Health and Human Services. The programs are administered by the Social Security Administration, a component of the Department of Health

and Human Services. SSA is headed by a Commissioner appointed by the President and directly responsible to the Secretary.

*Reasons for change*

The January 1983 Report of the National Commission on Social Security stated that a majority of the members believed, as a broad general principle, that "it would be logical to have the Social Security Administration be a separate independent agency." The Commission recommended that a study be conducted of the feasibility of converting SSA to an independent agency within the executive branch.

Following the National Commission Report, in the Social Security Amendments of 1983 the Congress commissioned a study of how to make SSA independent. The study was conducted by a three-member panel headed by Elmer Staats, former Comptroller General of the General Accounting Office. The panel concluded that an independent Social Security Administration should be headed by a single administrator appointed by the President with the advice and consent of the Senate, and that a permanent, bipartisan Social Security Advisory Board should be established to permit independent review and encourage broadly based policy analysis. The panel recommended that the independent agency be responsible for administering the Social Security Old Age, Survivors, and Disability Insurance programs and the Supplemental Security Income program.

In 1989, the General Accounting Office was asked to help the Congress in its determination of the appropriate management structure for an independent Social Security agency. At issue was whether the agency should be governed by a board or a single administrator. In its September, 1989 report, the GAO concluded that "a single administrator would be the best management structure for SSA." In arriving at this conclusion, the GAO reviewed the management experience of different agencies and studies undertaken by other organizations.

The reasons the GAO report gave for arriving at this conclusion were stated as follows:

Though a single administrator would not be a panacea, the evidence we found suggests that such an administrator would be more effective in managing SSA than a board \* \* \* Our work—and the work of others that we have reviewed—suggests \* \* \* that, in practice, the board form of organization has not proven effective in providing stable leadership, in insulating decisions from political pressures, and in assuring that diverse viewpoints are considered in the decision-making process \* \* \* We recognize that a board could give the Congress and the executive branch a valuable source of informed opinion about major Social Security policy issues. We believe that this can be achieved without sacrificing management effectiveness if the board is created as a Social Security policy advisory board \* \* \* The board, however, should have no role in the management of SSA.

Similarly, in a 1984 report to the Congressional Panel on Social Security (the Staats Panel), the National Academy of Public Administration concluded that:

1. In management terms, the most important point is that it is almost universally agreed that single administrators are far more effective and accountable than multi-person boards or commissions, bipartisan or otherwise.

2. Again in management terms, a board is not a necessity and is not desirable. Even if a board's role is carefully defined and its membership carefully selected, history strongly suggests that it is almost impossible to keep such a board from interjecting itself into the management of the organization which it stewards. While such interjections are occasionally useful, the likelihood is that they would end up confusing and debilitating the authority of the agency head, creating conflict for the staff, and becoming another layer of management which adds little and detracts much. Furthermore, the composition of such boards becomes an issue in itself, and all too often breeds preoccupation with diversionary issues of balance, representativeness, or political fairness, rather than the ability of such boards to contribute to the success of the program.

As a result of these studies, as well as testimony on the subject of an independent agency before the Committee, the Committee strongly believes that creating an independent Social Security agency, on the model recommended by the Staats Panel and the GAO, would improve administration of the Social Security program and increase public confidence in the Social Security system.

Independence based on this model would help to assure strong, effective leadership for the Social Security program. It would provide strong incentives for development of the program and operational policies of the agency in a bipartisan manner, and would better enable SSA to be guided by its traditional objective of providing the highest quality service to the public. Independence as recommended by the Committee would increase the ability to obtain and retain the most experienced and capable leadership for the agency, and to enhance the agency's stature within the executive branch.

*Summary of principal provisions*

The Committee bill establishes the Social Security Administration as an independent agency by amending the Social Security Act and related statutes in the following manner:

*Section 101.—Establishment of Social Security Administration as a separate, independent agency*

Section 101 would establish the Social Security Administration as an independent agency in the executive branch of the Government, with responsibility for the administration of the Old-Age, Survivors, and Disability Insurance (OASDI) programs, and for the SSI program.

Under current law, the Social Security Administration is a subordinate component of the Department of Health and Human Serv-

ices, and is responsible for administering OASDI programs, SSI, and part B of the Black Lung program.

During recent years there has developed the widespread perception that the quality of the service provided by the Social Security Administration has declined, and that its commitment to high-quality public service has diminished. At the same time, SSA has undergone great change, which in part accounts for the difficulties the agency has experienced in achieving its mission. This change has included several major reorganizations and a substantial reduction in its workforce.

In earlier times, SSA was frequently cited as a model for providing the public with accurate, prompt and courteous service. Because so many people depend on Social Security for their essential needs, it is vital that SSA again achieve the level of excellence that was once its standard. To achieve this goal, the Committee bill establishes SSA as an independent agency.

*Section 102.—Commissioner of Social Security and other officers*

Section 102 establishes the office of Commissioner of Social Security, appointed by the President with the advice and consent of the Senate. The Commissioner would be appointed for a 4-year term coinciding with the term of the President (or until the appointment of a successor), and would be compensated at the rate for level I of the Executive Schedule (equivalent to Cabinet officer pay).

The Commissioner would be responsible for the exercise of all powers and the discharge of all duties of SSA, have authority and control over all personnel and activities of the Agency, and serve as a member of the 5-member Board of Trustees (the Secretary of Labor would no longer be a member of the Board of Trustees).

The duties of the Commissioner would include prescribing rules and regulations; establishing, altering, consolidating, or discontinuing organizational units and components of the agency (except those prescribed by law); and assigning duties and delegating, or authorizing successive re-delegations of, authority to act and to render decisions, to such officers and employees as the Commissioner may find necessary. The Commissioner and the Secretary of Health and Human Services would be directed to consult with one another on an on-going basis to assure: (1) the coordination of the Social Security, SSI, Medicare and Medicaid programs and (2) that adequate information concerning Medicare and Medicaid benefits will be available to the public.

Under the bill, the Commissioner would be responsible for the day-to-day administration of the Agency and would also be the chief policy maker of the Agency. This form of governance would provide SSA with a favorable organizational environment in which to develop goals and objectives and to address and resolve major problems and issues promptly. It is also the form recommended by the Staats Panel, the GAO, and National Academy of Public Administration. Equally important, however, is the selection and retention of an experienced and capable administrator.

Over the past twenty years, SSA has been plagued by a lack of stability and continuity in its executive leadership. During this time, seven individuals have held the position of Commissioner of

Social Security on a permanent basis, and five more have been acting. By establishing a fixed term of office for the Commissioner, and by providing that the Commissioner will be compensated at a level equivalent to a cabinet officer, the Committee bill enhances the likelihood that SSA will attract and retain first-rate leadership. The Committee expects that increased continuity of leadership will in turn lead to the development of far sighted policies and administrative practices and the establishment of coherent long-term administrative plans and initiatives.

A Deputy Commissioner would be appointed by the President, with the advice and consent of the Senate, for a 4-year term coinciding with the term of the Commissioner or until appointment of a qualified successor. The Deputy Commissioner would perform such duties and exercise such powers as are assigned by the Commissioner, and serve as acting Commissioner during the absence or disability of the Commissioner (or vacancy of office) unless the President designates some other official to serve as acting Commissioner. In addition, the Deputy Commissioner would serve as the Secretary of the Board of Trustees of the Old Age, Survivors, and Disability Insurance Trust Funds. The Deputy Commissioner would be compensated at the rate provided for in level II of the Executive Schedule.

In its testimony before the Finance Committee on September 14, 1993, the General Accounting Office offered a "cautionary note about filling SSA's top management positions with political appointees," and the Committee shares that concern. As the GAO has advised in the past, it is vitally important that the agency's top management include career civil service employees who can provide operational continuity and an institutional memory. It is the view of the committee that career employees and others who are qualified by virtue of their experience in Government and knowledge of social insurance programs, should be considered in filling SSA's top management positions.

The bill does not require the establishment of any other positions in the Administration. The Committee believes that it is preferable to give the Commissioner the authority to determine the most efficient administrative organization for an independent SSA. However, it is the Committee's view that an essential element in any administrative organization for SSA is the position of Chief Actuary. While such a position is not mandated legislatively, it is expected that SSA will continue to have a Chief Actuary, and that the Chief Actuary would remain available to consult with the Chairman of the Senate Finance Committee and the Chairman of the House Ways and Means Committee.

The Committee wishes to emphasize the very important role of the Office of the Actuary in assessing the financial condition of the Social Security trust funds and in developing estimates of the financial effects of potential legislative and administrative changes in the Social Security program. The Office of the Actuary has a unique role within the agency in that it serves both the Administration and the Congress. While the Committee expects that the Chief Actuary will report to the Commissioner, this office often must work with the committees of jurisdiction in the development of legislation.

Beginning with the appointment of the first chief actuary in 1936, the tradition was for a close and confidential working relationship between the individual who held that office and the committees of jurisdiction in the Congress, a relationship which the Committee values highly. It is important to emphasize that the Committee relies on its ability to seek estimates on a confidential basis from the Chief Actuary, especially when developing new legislation. Thus, the independence of the Office of the Actuary with respect to providing assistance to the Congress is vital in maintaining a trusting and useful relationship.

The Committee believes that it is important for the Office of the Actuary to receive adequate staffing and support from the agency. In this regard, the Committee is concerned that fewer actuarial studies and notes have been published in recent years and that various informal reports and actuarial memoranda that were available in the past are no longer circulated. The Committee considers independent analyses by the Office of the Actuary to be consistent with the general role and responsibilities of the actuarial profession, and in the past has found these analyses to be very helpful in understanding the factors underlying estimates and trends in the Social Security program.

Although the Committee has not legislatively established a position of Chief Actuary in the independent agency, the Committee recognizes the important role of the Office of the Actuary, and expects that in the independent SSA the office will be permitted to function with a high degree of independence and professionalism.

#### *Section 103.—Social Security Advisory Board*

Section 103 establishes a bipartisan, seven member part-time Advisory Board appointed for six year terms as follows: three appointed by the President (no more than 2 from the same political party); two each (no more than one from the same political party) by the Speaker of the House, (in consultation with the Chairman and Ranking Minority Member of the Committee on Ways and Means), and the President pro tempore of the Senate (in consultation with the Chairman and Ranking Minority Member of the Committee on Finance). Presidential appointees would be subject to Senate confirmation. Members of the Board would serve staggered terms.

The President would appoint a Chairman (from the membership of the Board) to a four year term that would coincide with the term of the President. The Board would meet at least six times each year to consider a specific agenda, as determined by the Chairman in consultation with the Board, and generally would be responsible for giving advice on policies related to the OASDI and SSI programs. Compensation of the members would be set at a rate equal to 25 percent of level III of the Executive Schedule (in addition, on meeting days compensation would be equivalent to that of the daily rate of level III of the Executive Schedule). Other benefits (except for health insurance) would not accrue. The Board would have authority to appoint an SES staff director and hire its own staff. The Board would be exempted from the provisions of the Federal Advisory Committee Act.

Specific functions of the Board would include: analyzing the Nation's retirement and disability systems and making recommendations with respect to how the Old-Age, Survivors, and Disability Insurance (OASDI) program and the SSI program, supported by other public and private systems, can most effectively assure economic security; studying and making recommendations relating to the coordination of programs that provide health security with the OASDI and SSI programs and with other public and private systems; making recommendations to the President and to the Congress with respect to policies that will ensure the solvency of the OASDI program, both in the short-term and the long-term; making recommendations to the President of candidates to consider in selecting nominees for the position of Commissioner and Deputy Commissioner; reviewing and assessing the quality of service that the Administration provides to the public; reviewing and making recommendations with respect to policies and regulations regarding the OASDI and SSI programs; increasing public understanding of the Social Security system; in consultation with the Commissioner, reviewing the development and implementation of a long-range research and program evaluation plan for the Administration; reviewing and assessing any major studies of Social Security that may come to the attention of the Board; and conducting such other reviews and assessments that the Board determines to be appropriate.

The primary purpose of the Advisory Board would be to evaluate policy options under consideration by an independent SSA, to conduct research on social security policy-related issues, and to give advice to the Commissioner. In general, it is expected that the scope of the Advisory Board would be broadly focused to encompass the full range of programs and program policies administered by SSA. This would be in contrast to the focus of recent Advisory Councils, which have tended to focus on specific aspects of the program, as with the Disability Advisory Council, and the 1991 Advisory Council on Social Security, which focused on health care issues. While the Advisory Board is required to review and assess the quality of service to the public provided by the Administration, it is expected that such reviews would not lead to the Board's involvement in management of the agency.

The Advisory Board is required to meet, at a minimum, 6 times annually. The duration of these meetings should be such as to provide the Board with ample opportunity to perform its duties, while remaining consonant with the Board's status as a part-time body.

The Committee expects that the Advisory Board would, in large measure, rely on SSA to provide such staff as is required to carry out its mission. Moreover, the number of staff employed by the Board should be consistent with the part-time nature of the Advisory Board.

To carry out its duties, the Advisory Board must have access to the records of the Social Security Administration. Therefore, it is expected that SSA will furnish information requested by the Advisory Board, that, in the Board's judgment, is required for the performance of its duties.

The Committee believes that it is important to emphasize that the Board is advisory in nature, and that its members will meet

on a part-time basis rather than serve as a standing body. It is expected that the Commissioner will consider the advice of the board when formulating agency policy. By providing an independent, bipartisan Advisory Board, the Committee expects that policy errors, such as those that were made in administering the disability program in the early 1980s, will be avoided in the future.

*Section 104.—Personnel; budgetary matters; facilities and procurement; seal of office.*

The Commissioner would appoint officers and employees to carry out the functions of SSA (with compensation fixed in accordance with title 5 of the U.S. Code, except as otherwise provided), and procure the services of experts and consultants.

The Director of the Office of Personnel Management (OPM) would be required to provide SSA with a larger allotment of positions in the Senior Executive Service, to the extent that a larger number is specified in a comprehensive work plan developed by the Commissioner. The total number of such positions could not be reduced at any time below the number SSA held immediately before the enactment of this Act. Presently, the number of career SES positions in SSA is low in proportion to the scope of the agency's responsibilities and the size of the agency's staff. The Committee expects that SSA's allotment will increase as an independent agency, commensurate with the agency's increased responsibilities.

This section limits to the equivalent of not more than 10 full-time positions the number of positions which may be excepted from the competitive service because of the confidential or policy-determining character of such positions.

In limiting to no more than 10 the number of positions in SSA which may be excepted from the competitive civil service, it is the intent of the Committee to assure that career employees will generally be used to fill important leadership positions. The 10-position limit applies to all appointments made to fill any of the positions within the Social Security Administration.

The Committee also notes the increasing practice at SSA in recent years of converting non-competitively appointed employees to positions at SSA within the competitive civil service. The result of such conversions is to encumber important managerial positions with appointees whose experience often leaves them unprepared for the technical demands of these positions. Such conversions also deny advancement to career SSA employees who do possess the technical knowledge required to successfully perform the duties of mid-level managers. To enable qualified career employees to advance within SSA, the Committee urges that non-career employees not be assigned to positions in the career civil service.

Appropriations requests for staffing and personnel of the Administration would be based upon a comprehensive work force plan, as determined by the Commissioner. Appropriated contingency funds would be apportioned upon the occurrence of the stipulated contingency, as determined by the Commissioner and reported to each House of the Congress.

*Section 105.—Transfers to the new Social Security Administration*

Section 105 transfers all functions, assets and personnel related to the administration of Social Security programs from HHS to the independent SSA.

HHS employees who are not employed on the date of the enactment of this Act in connection with functions transferred to SSA, but who are so employed on the day before SSA is established as an independent agency, may be transferred from HHS to SSA by the Commissioner, after consulting with the Secretary of HHS, if the Commissioner determines such transfers to be appropriate.

HHS employees who are employed on the date of enactment of this Act, solely in connection with functions transferred by this title to SSA, and who are so employed on the day before the date SSA is established as an independent agency, shall be transferred from HHS to SSA.

This section abolishes the office of Commissioner of Social Security in the Department of Health and Human Services effective upon the appointment of a Commissioner of Social Security pursuant to this Act.

*Section 106.—Transitional rules*

Section 106 provides that the transition of SSA to its new status as an independent agency in the executive branch of the Government will be led by a Transition Director, selected on the basis of experience and knowledge of the operation of the Federal Government. Within 30 days after enactment, the President will appoint the Transition Director, who will be compensated at the rate provided for level IV of the Executive Schedule.

In conducting transition activities prior to the appointment of the Commissioner of Social Security, the Transition Director will consult regularly with the Director of the Office of Management and Budget. After such appointment, the Transition Director will conduct such activities at the direction of the Commissioner. Expenditures for necessary transition activities may be made out of the OASI and DI Trust Funds.

This section requires the President to appoint a Commissioner within 60 days of the enactment of this Act. Upon such appointment and confirmation by the Senate, the Commissioner appointed under this title will assume the duties of the HHS Commissioner of Social Security until SSA is established as an independent agency. Nominations and appointments provided under the provisions of the Act may be made at any time on or after enactment.

Within 120 days of enactment, the Transition Director and the Commissioner of Social Security are required to report to the Congress on the status of the transition and on any significant internal restructuring or management improvements that are proposed to be undertaken.

Section 106 provides interim authority for the appointment and compensation of officers whose positions are established under this bill. It also continues under the authority of the independent agency all orders, rules, regulations, determinations, collective bargaining agreements (including ongoing negotiations), recognitions of labor organizations, and licenses in effect under the authority of

HHS until modified or terminated in accordance with law. Collective bargaining agreements shall remain in effect until the date of termination specified in such agreement. Section 106 also provides for the continuation of proceedings and suits before the Secretary of HHS to the independent SSA for those that are pending before the Secretary immediately before SSA becomes an independent agency.

*Section 107.—Effective dates*

Section 107 provides that generally the amendments in this Act become effective 180 days after enactment, or if earlier, a date established by the President.

III. REGULATORY IMPACT OF THE BILL

In compliance with paragraph 11(b) of Rule XXVI of the Standing Rules of the Senate, the following evaluation is made concerning the regulatory impact of carrying out the changes proposed in the Committee bill:

*Individuals and businesses affected*

—The Committee bill would have no appreciable regulator impact on individuals and businesses.

*Economic impact of regulations on individuals, consumers, and businesses*

—Regulations resulting from the Committee bill would have no economic impact on individuals, consumers, and businesses.

*Impact on personal privacy*

—The Committee bill is not expected to have any effect on personal privacy.

*Amount of additional paperwork*

The Committee bill would create no additional paperwork affecting individuals and entities outside the Federal Government. Some additional paperwork will be required, on a one-time basis, to implement internal organizational and related changes within the Social Security Administration and to provide for necessary technical changes in agreements and relationships between an independent SSA and other Federal agencies.

IV. VOTE OF THE COMMITTEE IN REPORTING THE BILL

In compliance with paragraph 7 of Rule XXVI of the Standing Rules of the Senate, the following statement is made relative to the vote by the committee to report the bill:

The bill was ordered favorably reported by voice vote. Mr. Chafee wished to be reported in the negative.

V. BUDGETARY IMPACT OF THE BILL

In compliance with paragraph 11(a) of Rule XXVI of the Standing Rules of the Senate and with sections 308 and 403 of the Congressional budget Act, the following statement is made relative to the budgetary impact of the bill:

The only Federal agency which has transmitted to the Committee its estimate of the budgetary impact of the bill is the Congressional Budget Office (CBO). The CBO estimates that discretionary spending, in the form of requirements for administrative appropriations, may increase by \$1 million in each of the five fiscal years 1994-1998.

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SOCIAL SECURITY ADMINISTRATION  
INDEPENDENT AGENCY  
ACT

The PRESIDING OFFICER. The Senate will now proceed to the consideration of S. 1560, which the clerk will report.

The bill clerk read as follows:

A bill (S. 1560) to establish the Social Security Administration as an independent agency, and for other purposes.

The Senate proceeded to consider the bill.

The PRESIDING OFFICER. The Senator from New York is recognized.

Mr. MOYNIHAN. Mr. President, my distinguished friend and colleague, the

former chairman of the Committee on Finance, and I have the honor to bring to the Senate floor for the first time a bill which has on three occasions been reported from the Committee on Finance, I believe on one occasion when Senator PACKWOOD was chairman, and once again today. This bill was reported on a voice vote with one Senator declaring his opposition but otherwise is effectively a unanimous measure.

It has three times passed the U.S. House of Representatives by what you might legitimately call overwhelming majorities as, for example, in 1986 when the vote was 401 to 0.

The bill is very much in the manner of the moment, called reinventing Government, that our good friend and former colleague, now Vice President GORE, has been involved with. That notion of reinventing suggests going back to earlier good arrangements and that is what we propose here.

The Social Security Administration began as an independent agency in the executive branch. The 1935 legislation created it as such. It had three Commissioners, one a managing Commissioner. It got off to a very good start, almost too good.

This is perhaps a more complicated idea than I am able to handle, but I sometimes think it got off to too good a start. It became the model agency. The great civil servants of the New Deal era came to work in Social Security and they stayed forever, and they are still here. They are here to this day, some of them. I think of the two Bobs as they are called, Bob Ball, who early on became an employee of the Social Security agency, and who rose to be the Administrator under President Kennedy, President Johnson, and President Nixon and is still very active in the councils that deliberate issues like this.

And Robert J. Myers, who, as a young graduate student from the University of Wisconsin, came to Washington to work on the Committee on Economic Security Staff. That committee was headed by Francis Perkins. The head of the professional staff was Edwin J. Witte, a great professor of economics in the Wisconsin tradition. Bob Myers went on to be chief actuary.

When we found that the trust funds were in at least temporary difficulty in the early 1980's, President Reagan established a National Commission on Social Security Reform. The executive director of that Commission was none other than Robert J. Myers. Alan Greenspan, the now distinguished Chairman of the Federal Reserve Board, was chairman. I was a member. I was one of the Senators appointed, along with Bill Armstrong, our revered late friend John Heinz, Lane Kirkland, and BOB DOLE, the Republican leader.

Not incidentally, I make the point that the report of that Commission, whose recommendations Senator DOLE and I brought to the floor here in the Senate in 1983, and which passed over-

whelmingly, that report called for an independent agency.

Now, why are we doing this? Two reasons. One is that the agency began to lose some of its distinctive energy and style in administration when it fell into a sequence of other agencies and departments, eventually Cabinet Departments, that had other missions. And it began to get further and further out of focus.

It was not something the Secretary of Health, Education, and Welfare came to work in the morning thinking about. It is not something the Secretary of the Health and Human Services comes to work in the morning thinking about. At least in the Department of Health, Education, and Welfare, created under President Eisenhower, the word "welfare" was there; the idea of social welfare. That was removed in a change where education became a separate department under President Carter.

The Department of Health and Human Services basically has become a department of health. Typically doctors, medical doctors, have been the Cabinet officers, and a fine thing, too. A Department of Health is very much in order. But in the process, the largest component of the Department has gotten lost.

If you get the Congressional Directory for 1993—and I will point this out to my friend, Senator PACKWOOD—where we get to the Secretary of Health and Human Services, on page 803, it says: Office of the Secretary, Secretary of Health and Human Services, Donna E. Shalala. Then, 278 names later, you get to the Social Security Administration—"Administrator—vacant"—278 names between the Secretary, who is an incumbent, and Social Security Administrator—vacant. The job went more than a year vacant.

In my now more than 18 years in the Senate, there have been 12 administrators. From a period when you had long, stable administration and people who knew their work and understood their assignment, knew how they had begun, you have come to a time when you get one administrator, another administrator, another administrator, no administrator, another administrator. Nobody is minding the store.

After the 1983 report, in 1984, Congress commissioned a study of the best form of governance for the Social Security Administration. Elmer Staats, the former Comptroller General, headed the study. He made a powerful case, a superb report, with respect to an independent agency.

The Social Security Administration has independent functions, Mr. President. It is the trustee of the Social Security trust funds. It is responsible for the integrity of the system. The head of that agency has to be able to look the President in the eye and say, "Mr. President, no, I will not do that. If you wish, sir, I will resign, if you wish,

ma'am, I will resign, but I will not do that. And when I resign it will be noticed."

Mr. President, I might ask my friend the former chairman of the committee, if the incumbent administrator of the Social Security Administration resigns, who would know it?

Mr. PACKWOOD. You and I.

Mr. MOYNIHAN. We might get a notice somewhere in the mail.

Mr. PACKWOOD. We would see it in the Federal Register somewhere.

Mr. MOYNIHAN. Would the Senator care to estimate the last time an administrator of the Social Security Administration had a meeting with the President in the Oval Office on the business of the Social Security Administration? Twenty years?

Mr. PACKWOOD. 1939?

Mr. MOYNIHAN. 1939.

Excepting that Lyndon Johnson would have known who Bob Ball was because Wilbur Cohen would have brought him.

But a long time ago, too long.

One of the results is that a majority of nonretired adults in the United States today do not believe they will get their Social Security. Nothing tells them that.

But we still use that little pasteboard card that we began in the 1930's. I joined the Social Security system 51 years ago and I got that little card. We have enacted a statute saying, turn it into a good card, a card with a hologram, a piece of plastic. The statute specified a tamperproof card. But the agency gave us back the same little piece of cardboard as before, only with invisible hairs in the cardboard itself so that it is instantly detectable in an FBI lab.

There is the card, the same 1935 card.

Where is our health card? I have a health card right here.

When President Clinton came to the House to deliver his joint message to Congress, his State of the Union, he held up a health card. And it is a dandy.

My golly, it has your name in gold plate, it is plastic, there is a Zip Code, they can put it through and know exactly who you are.

It is very important, incidentally, to American citizens of, say, Mexican descent, to have in their hand a piece of plastic which an employer can readily use: Good morning, Mr. Lopez—there is Mr. Lopez right there—here is your card. We know who you are. And they know who you are in Washington. Not this pathetic thing.

Fifty—51 years now—never a day late or a dollar short; yet the majority of the American people—nonretired adults—do not think they are going to get their benefits.

I will grant, it does not really make that much difference what 20-year-olds think in these matters. And 30-year-olds—well, it is a transition. But when 40-year-old Americans with families and college coming up think, I am never going to get Social Security, we

have failed to persuade them of something very important to them.

We could give them an annual report. I have been 51 years in the system, save for my present work. I would never have any evidence that the Social Security Administration ever got my name right, spelled it right, recorded my address—entered any contributions I made—never.

It is not hard to do. The stamp is the largest single cost. They can send out, once a year, a report. This is mine. It goes back to 1937. In the period 1937 to 1950, my taxable earnings were \$1,615, and I paid \$16 in tax. But the tax rate was very, very small then.

They do not, as a matter of fact, have me credited with 3 years of Navy time. I could ask them to fix it up. They would be happy to learn about it.

This report tells you what you will get at retirement age, in round terms. It tells you exactly what your survivor's benefit would be, what your child would receive if you died, what your spouse would receive if you died.

These are the papers that, as I say, you throw away in your 20's and lose in your 30's. In your 40's you find a desk drawer to put them in, and you would take them out once in awhile and look at them. I find, for example, if I wait until 70 to receive benefits, my monthly benefit will be \$1,470—not bad.

Important to note: One of the reasons we want to have this information out is that rather suddenly we have reached a point where the Social Security retirement benefits just about give you back what you put in. It is a form of Federal savings. It is not the bonanza it was for that wonderful lady in Vermont—Ida May Fuller—who contributed about \$27 and retired in 1940. I can remember from my youth, the annual photograph of the gentleman from the Social Security Administration presenting Ida May with her first check of the year. She did very well off her \$27. Most of us will get back what we put in, and it is a good form of saving.

People need to know that. It is their money being held in trust. It is not general revenue. We have a surplus in place. We put it in place in the 1977 Social Security amendments, as Senator PACKWOOD will recall. The surplus accumulated from the year 1977 to the year 2015 would buy the stock exchange. But not a penny has been put aside. And the only way it can be put aside is to have a balanced budget and reduce the privately held public debt, thereby increasing private savings. We have not done that.

There are going to be a lot of people around here asking, "Why have you not done it," with greater vehemence. One of the ways in which we could restore a sense of confidence, imbue a sense of confidence—would be to send this earnings statement out to everybody. I authored a statute that will require the Social Security Administration to start doing it in 1995. But it had to be put in statute, and it applies only

to people over 60. They are good people up in Baltimore, but with no direction.

I will give an example and then I will yield, with the patience of my friend from Oregon, if he can just give me another 5 minutes.

One of the things we learned when the new administration began—is something which we should have known. I have been the chairman of the Subcommittee on Social Security. I should have known it and I did not. But the Social Security Administration should have known it with a great deal more sense of urgency than I: The system for payment of Social Security taxes, Federal Insurance Contribution Act, FICA, for domestic servants, was not working. We had set an amount of \$50 a quarter back in the 1950's and never increased it for inflation, with the result that Social Security taxes were owed on the babysitter. That is something you do not want to do.

Babysitting is sort of a right of passage for young women in our society. It is a good one. The first time you are asked next door to look after the two kids while the parents go off for a movie: Put her to bed at 10 o'clock; here is where we are if you need us. It is a nice, trusting relationship. You learn responsibility. You get a little money. That is fine.

But there is another category of adult worker, cleaning women. Women, sir—I do not wish to give any offense—women who clean other people's toilets and are day laborers. We looked up and we found that, because of the very complex quarterly returns that had to be filled out, as if you were running a machine tool plant and had an accountant—and I know there are many professional couples who just hire an accountant to do it for them now—only a quarter of these women—they are not all women—but only a quarter of these persons were getting the Social Security contributions made on their behalf that were due them under the law.

Did anybody in the Social Security Administration ever come to us and say this is a problem, we have to solve this? We have a good solution in the Committee on Finance. I think my colleague agrees on that. Senator PACKWOOD and I have agreed on it, I think. We have worked it out. But we never heard from them.

Then, without any sense of recrimination, our administration came to office, the present one, and very early on in the nomination of an Attorney General, this issue arose. The Attorney General had to withdraw at the beginning of 1993. At the end of 1993, Admiral Inman, expected to be nominated as Secretary of Defense, had this problem. In an announcement explaining why he was leaving, he spoke at some length about it, and said he was going to be in touch with us. He had been speaking with the head of the National Organization of Women about it.

The whole year went by and we never got a note from the administration about what they wanted to do about

this problem. Frances Perkins would have been in to see the President to say: "These are day laborers. They are women. What they need is 40 quarters of coverage."

Anyone who is paid \$620 a year would have taxes owed on their behalf and we would have them paid on the 1040. Easily done. We have never heard a word.

Now, Mr. President, why have we not heard from them? For one thing, the job of the Administrator was vacant until November. Somebody might have thought this is kind of a serious thing; we better get that job filled. But it was not.

And so we are here. An independent agency will address these issues and address the issue of confidence. If the majority of nonretired American adults do not think they will get Social Security, why, Mr. President, do we think they will believe this health care will always be there? What are they saying to us? I think they are saying something we ought to pay attention to and address.

I can say, in closing, what Senator PACKWOOD will, I am sure, say as well; that there is no significant organization that we are aware of concerned with these matters in the Nation that does not support this measure: The American Association of Retired Persons, the largest membership organization in America, at least 35 million members, including my wife; the AFL-CIO; the National Council of Senior Citizens all have supported this. The House has repeatedly passed the measure, and we hope to do so today.

Mr. President, my good friend has been patient with me, and I yield the floor.

Mr. PACKWOOD addressed the Chair.

The PRESIDING OFFICER. The Senator from Oregon [Mr. PACKWOOD] is recognized.

Mr. PACKWOOD. Mr. President, I am delighted to join my good friend, the chairman of the Finance Committee, in supporting all of the measures for all of the reasons he said, but I will touch just a moment on why the public has a sense of uneasiness about Social Security, and perhaps the creation of an independent Social Security agency can alleviate that sense of fear a bit.

The chairman of the committee indicated that, at the moment, we are collecting more in taxes than we pay out. That was a deliberate choice, because the Chair will recall that around 1979, 1980, and 1981, we had high rates of inflation. The Social Security benefits were tied to the cost of living, and they were going up with that high rate of inflation—10, 12, 13, 14 percent.

But the tax base, the revenues to produce the money to pay the Social Security benefits, was not indexed to any kind of cost of living. So we finally got to the place, in the early eighties, where we had a surplus of barely, as I recall, 2 to 3 months. If the revenue ceased to come in, we could pay benefits for 2 or 3 months, and that is it—gone. In fact, even with a bad recession

and the revenues falling, we were very near to a touch-and-go situation.

So we changed the system to make it more like a private insurance actuarial system in which we said we will collect more money now and set it aside so that we will have the money to pay off the baby boom when it starts to retire. You have this immense population group moving through the 30 to 40 to 50 age group, and they were the ones born from 1945 to 1965. Let us assume they retire at 65. They will start to retire in about the year 2010. The first of them will be 65 then.

Over the next 20 years, from 2010 to 2030, you have an immense group of retirees, and the extra money we are collecting now is designed to be held to pay them off when they retire. A prudent insurance company does the same thing. You buy an insurance policy from Metropolitan Life, Prudential, or any other insurance company, and they take a look at the demographics of all the policyholders they have. They figure how many are age 20, 30, or 40; how much they are going to need in the year 2010, 2020, 2030 to pay off their beneficiaries. We decided to do the same thing they did.

It is important to understand, however, that there is not a separate pot of money for each Social Security recipient. All of the money comes in and it goes, in essence, to the U.S. Treasury. As I recall, the Social Security actuaries once estimated that it is about \$70 billion more we collect than we pay out. In comes \$70 billion more from my wages, your wages, everybody's wages—your employer pays half, you pay half, we collect it and we pay out the benefits, and we have \$70 billion left over. We take that \$70 billion—the Social Security Administration is entitled to it—in essence, Treasury takes it and it gives to the Social Security Administration a bond, an IOU. The U.S. Government owes you, the Social Security Administration, \$70 billion.

This process continues for about the next 15 to 20 years—more money coming in than going out. Then, depending upon the estimates, what we call optimistic or intermediate or pessimistic estimates, more money starts to flow out of the fund than comes into it. Let us just pick a year. Let us pick about 2012 or 2013. We start to pay out more benefits than we take in.

At that stage, the Social Security Administration, depending upon the assumptions—I hate to be cavalier in talking in terms of trillions—but the Social Security Administration will hold anywhere from \$3 trillion to \$6 trillion or \$7 trillion in bonds of the U.S. Government—IOU's.

I want to emphasize, this is no different than what an insurance company does. Insurance companies invest heavily.

Mr. MOYNIHAN. It is \$4.5 trillion.

Mr. PACKWOOD. The chairman says it is \$4.5 trillion; \$4.5 trillion in IOU's. Insurance companies do the same thing except they do not invest solely in

Government bonds. They have a lot of Government bonds, and they may invest in some real estate. They try to spread their portfolio in such a way that they cannot get hurt too much because they know they have benefits to pay out, whereas we prohibit the Social Security Administration from investing in anything but Government bonds.

On occasion, the suggestion has been raised that we should let Social Security out loose and invest in things other than Government bonds where they might get a better return, because Government bonds are a very secure investment and, therefore, the percentage of return on them is lower than a riskier investment.

I hate to think, however, what the situation would have been in about 1977 or 1978 had we said to the Social Security Administration, "Go ahead and invest in what you want," and they had invested in Texas real estate. We would have been bailing out Social Security from about 1981 on perpetually, and there would have been a tendency to say, "Why, if we can get a 10- or 12-percent return instead of the Government bond 8 percent return, let us invest in real estate."

So we prohibit them from investing in anything but Government bonds. When we take in this extra \$70 billion, we give the Social Security Administration a bond, an IOU. We take the \$70 billion and we spend it. We spend it on education; we spend it on welfare; we spend it on defense. We spend it on all the things Government spends money on.

The fear I think the people have is that when, 20 years hence, the Social Security Administrator takes his or her IOU to the Treasury and says, "Madam Treasurer, will you please give me some money so I can pay the benefits?" The Treasurer will say, "Give you money? We spent that money 20 years ago. We don't have any money."

That scenario is only true if the U.S. Government reneges on its promise to redeem the bonds. We have never failed to redeem bonds in the 200-plus-year history of this country. And if we were to fail to redeem the Social Security bonds, it is not just Social Security; it is the bonds that Metropolitan Life has, Prudential has, General Motors holds. It means the country has gone bankrupt if we fail to redeem the bonds.

But I think that is the fear of Social Security recipients. They think their money is being spent now and they have nothing in exchange for security. Indeed, what they do have is still what the world regards as the single best security in the world—U.S. Government bonds. They sell at a better premium than any other Government bonds and are regarded as more secure, practically, than gold or anything else.

If the creation of this administration as an independent administration—and I think it should be—will help make the public aware that, indeed, the So-

cial Security Administration is not holding IOU's you cannot fine and levy on, but is, indeed, holding a Government bond, they will feel a bit more secure.

I am frank to say, when the year 2015 or 2012 comes, if we are still running a \$200 billion deficit, we are going to be running bigger deficits because we will have to pay off the Social Security bonds. I understand that.

But all I can say is this country has never reneged on redeeming a bond in its 200 years.

Mr. MOYNIHAN. Will my friend yield—

Mr. PACKWOOD. Yes.

Mr. MOYNIHAN. Just for a question to which I know he knows the answer but just to put it in the RECORD at this point. As my friend knows, the bonds that Treasury issues to the Social Security Administration have a special provision; they can never sell below par, as the Senator well knows.

Mr. PACKWOOD. That is correct. They cannot sell below par. They cannot be sold below what they were sold for. That is a good protection because there are bonds, a fair number of bonds, in the market that go up and down. You sometimes have to sell your bond at less than what we call par value, but that is the marketplace. You have a \$1,000 bond. You want to sell it. You can only get \$900 for it. That is not true of Social Security bonds. So the Government has promised to redeem them at least at what they call par value.

So I support this, Mr. President. I think it is a good provision. I think it will heighten the awareness of the Social Security Administration and let people know that even though the money they are now paying in is spent for things they probably like—education, environment, Forest Service, Coast Guard—indeed, their money is safe so long as the Government is safe. And if the Government is not safe, it is not just Social Security that is in trouble; it is everybody that has any investment in any State in this country.

I thank the Chair and I hope we will pass the bill.

Mr. MOYNIHAN. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The absence of a quorum has been suggested. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. MOYNIHAN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. MOYNIHAN. Mr. President, Washington is a place that pays a lot of attention to polls. And not every poll is of great interest. But I might say that as I was speaking earlier, and as Senator PACKWOOD was speaking, I noted that the very able young professional persons who are here in the Senate as Senate staff employees were listening in a manner that they do not al-

ways listen. Maybe because the hour is early enough for them to be attentive, but I think the subject is of interest.

So I just took an unscientific, informal poll of five persons, each of whom has graduated from college, I do not doubt; most of whom have law degrees; they are parliamentarians; they are people we depend absolutely on for the working of this institution. If they did not get things right, we would not have any record about what we had done.

I can report the results of my survey. Of the five samples, I asked, "Do you think you will get your Social Security? Two said no; two said not all of it; and one trusting young citizen said yes. But that is not reassuring.

Mr. PACKWOOD. Can we have name, rank, and Social Security number of those four who are not trusting?

Mr. MOYNIHAN. If they will give it to me, I will get them a copy of their chart. So you will know at least that you will continue to get your retirement; you will know that you are covered for disability benefits. Not everyone knows that. You do know that, those of you who are married, it is altogether likely that in the event you should die your spouse will receive benefits; your children will receive benefits.

Still you do not trust us. After 18 years in which I have been on this floor asking you to trust the Social Security Administration, it has not sunk it; not you. As a matter of fact, the two senior most Members are the ones that absolutely believe they will not receive their Social Security.

I simply make the point that they are attentive. I think they respect the public confidence. And we ought to be attentive.

With that, Mr. President, I see the Senator from Maine has risen, if he wishes to proceed, to offer an amendment.

Mr. COHEN. I thank my friend for yielding.

The PRESIDING OFFICER. The Senator from Maine is recognized.

Mr. COHEN. Mr. President, I might inform my friends that I have a technical bill on the way over to the floor. I would like to begin speaking about the measure that I intend to offer, and perhaps that will save some time rather than going into an extended quorum call.

Mr. President, we have a program that is designed to deal with a serious problem in this country; namely, that of drug and alcohol addiction.

There are two programs under the Social Security Administration's jurisdiction. One is the Supplemental Security Income Program, which is designed to assist the very poorest poor that we have in this country, and the second is the Social Security Disability Insurance Program. Under these programs, those individuals who are in fact disabled by virtue of an addiction to either drugs or alcohol are required to do two things. They are required to seek treatment. That is one of the con-

ditions that we impose in order to assure the taxpayers that the money is going for the purpose of which it was intended. Second, in order to ensure the safeguarding of taxpayer dollars, the SSI Program requires that the benefits are paid to a responsible third party. Obviously, the person who is addicted is not a responsible individual, and we require payments to go to a representative payee.

A recent investigation conducted by my minority staff on the Senate Special Committee on Aging and the GAO found that the SSI and SSDI programs are out of control and are, in effect, subsidizing drug and alcohol abuse, with little enforcement of treatment requirements. Out of the estimated 250,000 addicts on the rolls through either heroin, alcohol, or other drugs, however, only 78,000 are required to seek treatment. Of that 78,000, only approximately 9 percent seek treatment. So the calculations are that out of the total of 250,000 that we know are addicted, only about 3 percent get any kind of treatment at all. Similarly, only a portion of the estimated 250,000 drug addicts and alcoholics now on the disability rolls have their checks go to a representative payee.

So we have a situation in which money is going directly to individuals who are addicted. They are, in fact, using the money to further their addiction. They are going out and buying drugs with the money supplied by the taxpayers. They are buying alcohol to achieve the same end. And the taxpayer throws his or her hands up in despair.

Mr. President, \$1.1 billion basically is going directly to fuel addiction. What this amounts to is revenue sharing for addicts. The public, I think, is justifiably concerned. When they find, for example, that these third-party payees who are getting the money from the individuals can even be tavern owners, the public is outraged. For example, we know of a case in Denver where a liquor store owner is getting \$160,000 a year to, in effect, run a tab for the recipients, the beneficiaries, who end up spending their benefits on booze and drinking away taxpayers' money.

The amendment that I am proposing, cosponsored by Senators DOLE and KASSEBAUM, and others, would go far in correcting this problem. This amendment would insist that whether one is receiving payments through the SSI Program or the Disability Insurance Program, if they are impaired as a result of drug or alcohol addiction, that they must seek treatment as a condition of receiving, and continuing to receive, those benefits.

This amendment also prohibits retroactive lump sum payments from being paid directly to an individual who receives benefits in whole or in part due to substance abuse. Today we have retroactive payments being given to people who are addicted to drugs or alcohol in amounts as high as \$15,000 to \$20,000. That \$15,000 and \$20,000 pay-

ment then is made directly to that individual or a third party, who in turn gives the money over to the addict. They go out and either buy more drugs—and we have had cases of people who bought large amounts of drugs with their lump sum benefits and died from overdoses. One individual took his lump sum and bought a van and two cars, each of which he demolished, and then ended up in a hospital addicted again.

Mr. President, the nature of the problem is escalating. We have seen, for example, a 150-percent increase in those going onto the disability rolls on the basis of drug addiction and alcoholism from 1989-1992. We added 22,634 to the rolls in 1989; we added another roughly 29,000 in 1990; an additional 38,000 in 1991; then 58,000 in 1992. It is going up exponentially.

There is a reason I assume. Some of that may be because more and more people are becoming addicted but also more and more people are becoming aware of the program. For example, the word on the street among addicts and alcoholics is that the SSI and SSDI programs are easy sources of cash. In a recent example, one person called my office and said her brother was getting out of prison. He found out about the SSI program, and he is going immediately to apply on the basis of drug addiction. Coming out of prison he was addicted and he was "thrilled to learn" that SSI would pay him for his addiction, and he had no intention of going to treatment.

We have more people becoming aware of this. The word is out that this is an easy way to get some sort of sustenance during the course of a month. So more and more people are applying for it.

The purpose of this amendment is not to see treatment stopped. We want to see treatment really enhanced, increased, and force those individuals who have a problem to get the kind of treatment that they need.

But right now, as I pointed out, they are getting the money without the treatment. They are getting it in lump-sum payments, and I think the program's objectives are being completely ignored.

The situation gets even worse. I recently offered an amendment which was accepted unanimously when the emergency supplemental appropriations bill came to the floor. That had to do with a situation that came down as a result of a Ninth Circuit Court of Appeals' opinion. We had an individual who was on disability. He is an addict, addicted to heroin. He would, in the course of a day, help three other addicts acquire significant amounts of heroin. He, of course, would be compensated by getting several grams of heroin for himself, or about \$150 a day. So while he is receiving disability payments, he is also engaged in a little bit of dealing to further his own habit of \$150 a day. It went to court. The ninth circuit ruled that that individual was

not engaged in substantial gainful activity; that he was not engaged in substantial gainful activity because his work really only took about 20 to 30 minutes a day. "No heavy lifting involved" is essentially what they are saying. He was not initiating the telephone calls. The individuals were calling him saying, "Can you help us out by buying heroin for us, and we will give you a little piece of the action," so to speak. In this case, the court essentially ruled that SSA would continue his disability payments, while he nurtured his habit through this illegal activity.

The amendment we passed, which was dropped in conference, and which is also part of the amendment I am offering here today, specifies that any proceeds derived from criminal activity to support substance abuse will constitute substantial gainful activity. The amendment we are offering today also requires everyone who receives SSI or disability insurance payments based on substance abuse must, as a condition of receiving those payments, seek treatment. The Social Security Administration must establish agencies for each State to refer and monitor the treatment of substance abusers receiving SSI or SSDI benefits. As of the beginning of this year, only 18 States had this sort of monitoring agency within their State. We have almost half of our States without any sort of authorized monitoring center. So we do not know how the money is being spent or whether there is treatment being given.

So we would require the Social Security Administration to in fact do what we all want; namely, provide for the monitoring of the treatment of these individuals receiving the money. In addition, the amendment prohibits benefits and retroactive payments to be paid directly to those who are addicted. They must be paid to the representative payee, who under our amendment would be required to be an institution, agency, or treatment center.

In addition, our amendment provides a cutoff period of 3 years of benefits for individuals receiving SSI or SSDI on the basis of substance abuse. Senator KASSEBAUM and her staff determined that most professionals believe a substance abuser will be treated within that 3-year period. Those who are not should not be able to receive a lifetime of benefits from SSI or SSDI, unless there is another qualifying basis for disability.

I have one other chart to illustrate the negative effects of paying cash benefits directly to addicts. It shows the correlation between attending treatment and getting lump sum cash benefits. A study of those receiving methadone as a substitute for their heroin addiction showed that before they receive their disability check, the average time someone would miss their treatment would be roughly five times before they got their disability checks. As soon as they received their checks,

absenteeism went up to 18 days. Obviously, they were taking the check and going out and buying heroin, since individuals who are receiving methadone treatment become violently ill if they miss their treatment. When the money runs out, they go back into methadone treatment. So there is a direct connection between our system of paying out money and not insisting upon the treatment itself.

So these are the issues we are trying to address, and I want to make sure everybody understands we are not trying to discourage treatment or take away money from those who need treatment. We want to make sure the money is not going into a needle or into a bottle and that the people who need the treatment get it and that the taxpayer feels satisfied that this program is being monitored, and operates efficiently and responsibly. That is not the case today.

So I offer this amendment.

#### AMENDMENT NO. 1474

Mr. COHEN. Mr. President, I send an amendment to the desk and ask for its immediate consideration.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

The Senator from Maine [Mr. COHEN], for himself, Mr. DOLE, Mrs. KASSEBAUM, Mr. DOMENICI, Mr. THURMOND, Mr. GRASSLEY, Mr. NICKLES, Mr. LIEBERMAN, Mr. DANFORTH, Mr. LUGAR, Mr. KOHL, Mr. WARNER, Mr. CHAFFE, Mr. BENNETT, Mr. STEVENS, Mr. MATHEWS, Mr. HOLLINOS, Mr. COCHRAN, and Mrs. FEINSTEIN, proposes an amendment numbered 1474.

Mr. COHEN. Mr. President, I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

At the appropriate place insert:

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Social Security Disability and Rehabilitation Act of 1994".

#### SEC. 2. REFORM OF MONTHLY INSURANCE BENEFITS BASED ON DISABILITY INVOLVING SUBSTANCE ABUSE.

##### (a) SOCIAL SECURITY DISABILITY INSURANCE.—

(1) IN GENERAL.—Section 223 of the Social Security Act (42 U.S.C. 423) is amended by adding at the end the following new subsection:

##### "Limitation on Payment of Benefits by Reason of Substance Abuse

"(j)(1)(A) Notwithstanding any other provision of this title, no individual whose disability is based in whole or in part on a medical determination that the individual is a drug addict or alcoholic shall be entitled to benefits under this title based on such disability with respect to any month, unless such individual—

"(i) is undergoing, or on a waiting list for, any medical or psychological treatment that may be appropriate for such individual's condition as a drug addict or alcoholic (as the case may be) and for the stage of such individual's rehabilitation at an institution or facility approved for purposes of this paragraph by the Secretary (so long as access to such treatment is reasonably available, as determined by the Secretary), and

"(ii) demonstrates in such manner as the Secretary requires, including at a continuing

disability review not later than one year after such determination, that such individual is complying with the terms, conditions, and requirements of such treatment and with the requirements imposed by the Secretary under subparagraph (B).

"(B) The Secretary shall provide for the monitoring and testing of all individuals who are receiving benefits under this title and who as a condition of such benefits are required to be undergoing treatment and complying with the terms, conditions, and requirements thereof as described in subparagraph (A), in order to assure such compliance and to determine the extent to which the imposition of such requirements is contributing to the achievement of the purposes of this title. The Secretary may retain jurisdiction in the case of a hearing before the Secretary under this title to the extent the Secretary determines necessary to carry out the preceding sentence. The Secretary shall annually submit to the Congress a full and complete report on the Secretary's activities under this paragraph.

"(C) The representative payee and the referral and monitoring agency for any individual described in subparagraph (A) shall report to the Secretary any noncompliance with the terms, conditions, and requirements of the treatment described in subparagraph (A) and with the requirements imposed by the Secretary under subparagraph (B).

"(D)(i) If the Secretary finds that an individual is not complying with the terms, conditions, and requirements of the treatment described in subparagraph (A), or with the requirements imposed by the Secretary under subparagraph (B), or both, the Secretary, in lieu of termination, may suspend such individual's benefits under this title until compliance has been reestablished, including compliance with any additional requirements determined to be necessary by the Secretary.

"(ii) Any period of suspension under clause (i) shall be taken into account in determining any 24-month period described in subparagraph (E) and shall not be taken into account in determining the 36-month period described in such subparagraph.

"(E)(i) Except as provided in clause (ii), no individual described in subparagraph (A) shall be entitled to benefits under this title for any month following the 24-month period beginning with the determination of the disability described in such subparagraph.

"(ii) If at the end of the 24-month period described in clause (i), the individual furnishes evidence in accordance with subsection (d)(5) that the individual continues to be under a disability based in whole or in part on a medical determination that the individual is a drug addict or alcoholic, such individual shall continue to be entitled to benefits under this title based on such disability.

"(iii) Subject to clause (iv), if such an individual continues to be entitled to such benefits for an additional 24-month period following a determination under clause (ii), clauses (i) and (ii) shall apply with regard to any further entitlement to such benefits following the end of such additional period.

"(iv) In no event shall such an individual be entitled to benefits under this title for more than a total of 36 months, unless upon the termination of the 36th month such individual furnishes evidence in accordance with subsection (d)(5) that the individual is under a disability which is not related in part to a medical determination that the individual is a drug addict or alcoholic.

"(2)(A) Any benefits under this title payable to any individual referred to in paragraph (1), including any benefits payable in a lump sum amount, shall be payable only pursuant to a certification of such payment to a

qualified organization acting as a representative payee of such individual pursuant to section 205(j).

"(B) For purposes of subparagraph (A) and section 205(j)(4), the term 'qualified organization'—

"(i) shall have the meaning given such term by section 205(j)(4)(B), and

"(ii) shall mean an agency or instrumentality of a State or a political subdivision of a State.

"(3) Monthly insurance benefits under this title which would be payable to any individual (other than the disabled individual to whom benefits are not payable by reason of this subsection) on the basis of the wages and self-employment income of such a disabled individual but for the provisions of paragraph (1), shall be payable as though such disabled individual were receiving such benefits which are not payable under this subsection."

(2) CONFORMING AMENDMENTS.—

(A) Section 205(j)(1) of such Act (42 U.S.C. 405(j)(1)) is amended by inserting ", or in the case of any individual referred to in section 223(j)(1)(A)" after "thereby".

(B) Section 205(j)(2)(D)(ii)(II) of such Act (42 U.S.C. 405(j)(2)(D)(ii)(II)) is amended by striking "legally incompetent or under the age of 15" and inserting "legally incompetent, under the age of 15, or a drug addict or alcoholic referred to in section 223(j)(1)(A)".

(b) SUPPLEMENTAL SECURITY INCOME.— Paragraph (3) of section 1611(e) of the Social Security Act (42 U.S.C. 1382(e)) is amended to read as follows:

"(3)(A)(i) No person who is an aged, blind, or disabled individual solely by reason of disability (as determined under section 1614(a)(3)) shall be an eligible individual or eligible spouse for purposes of this title with respect to any month if such individual's disability is based in whole or in part on a medical determination that the individual is a drug addict or alcoholic, unless such individual—

"(I) is undergoing, or on a waiting list for, any medical or psychological treatment that may be appropriate for such individual's condition as a drug addict or alcoholic (as the case may be) and for the stage of such individual's rehabilitation at an institution or facility approved for purposes of this paragraph by the Secretary (so long as access to such treatment is reasonably available, as determined by the Secretary), and

"(II) demonstrates in such manner as the Secretary requires, including at a continuing disability review not later than one year after such determination, that such individual is complying with the terms, conditions, and requirements of such treatment and with the requirements imposed by the Secretary under clause (ii).

"(ii) The Secretary shall provide for the monitoring and testing of all individuals who are receiving benefits under this title and who as a condition of such benefits are required to be undergoing treatment and complying with the terms, conditions, and requirements thereof as described in clause (i), in order to assure such compliance and to determine the extent to which the imposition of such requirements is contributing to the achievement of the purposes of this title. The Secretary may retain jurisdiction in the case of a hearing before the Secretary under this title to the extent the Secretary determines necessary to carry out the preceding sentence. The Secretary shall annually submit to the Congress a full and complete report on the Secretary's activities under this subparagraph.

"(iii) The representative payee and the referral and monitoring agency for any individual described in clause (i) shall report to

the Secretary any noncompliance with the terms, conditions, and requirements of the treatment described in clause (i) and with the requirements imposed by the Secretary under clause (ii).

"(iv)(I) If the Secretary finds that an individual is not complying with the terms, conditions, and requirements of the treatment described in clause (i), or with the requirements imposed by the Secretary under clause (ii), or both, the Secretary, in lieu of termination, may suspend such individual's benefits under this title until compliance has been reestablished, including compliance with any additional requirements determined to be necessary by the Secretary.

"(II) Any period of suspension under subclause (I) shall be taken into account in determining any 24-month period described in clause (v) and shall not be taken into account in determining the 36-month period described in such clause.

"(v)(I) Except as provided in subclause (II), no individual described in clause (i) shall be entitled to benefits under this title for any month following the 24-month period beginning with the determination of the disability described in such clause.

"(II) If at the end of the 24-month period described in subclause (I), the individual furnishes evidence in accordance with section 223(d)(5) that the individual continues to be under a disability based in whole on a medical determination that the individual is a drug addict or alcoholic, such individual shall be entitled to benefits under this title based on such disability for no more than an additional 36 months.

"(III) Subject to subclause (IV), if such an individual continues to be entitled to such benefits for an additional 24-month period following a determination under subclause (II), subclauses (I) and (II) shall apply with regard to any further entitlement to such benefits following the end of such additional period.

"(IV) In no event shall such an individual be entitled to benefits under this title for more than a total of 36 months, unless upon the termination of the 36th month such individual furnishes evidence in accordance with section 223(d)(5) that the individual is under a disability which is not related in part to a medical determination that the individual is a drug addict or alcoholic.

"(B)(i) Any benefits under this title payable to any individual referred to in subparagraph (A), including any benefits payable in a lump sum amount, shall be payable only pursuant to a certification of such payment to a qualified organization acting as a representative payee of such individual pursuant to section 1631(a)(2)(A)(ii).

"(ii) For purposes of clause (i) and section 1631(a)(2)(D), the term 'qualified organization'—

"(I) shall have the meaning given such term by section 1631(a)(2)(D)(ii), and

"(II) shall mean an agency or instrumentality of a State or a political subdivision of a State."

(c) EFFECTIVE DATES; AUTHORIZATIONS.—

(1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall apply to benefits payable for determinations of disability made 90 or more days after the date of the enactment of this Act.

(2) CURRENT DETERMINATIONS.—

(A) IN GENERAL.—With respect to any individual described in subparagraph (B), the Secretary of Health and Human Services shall provide during the 3-year period beginning after the date of the enactment of this Act for the application of the amendments made by this section to such individual with the time periods described in such amendments to begin upon such application.

(B) INDIVIDUAL DESCRIBED.—An individual is described in this subparagraph if such individual is entitled to benefits under title II or XVI of the Social Security Act based on a disability determined before the date described in paragraph (1) to be based in whole or in part on a medical determination that the individual is a drug addict or alcoholic.

(3) AUTHORIZATION OF APPROPRIATIONS.— There are authorized to be appropriated such sums as may be necessary to carry out the purposes of the provisions of, and the amendments made by, this section.

SEC. 3. PRIORITY OF TREATMENT.

The Secretary of Health and Human Services, through the Administrator of the Substance Abuse and Mental Health Services Administration, shall assure that every individual receiving disability benefits under title II or XVI of the Social Security Act based in whole or in part on a medical determination that the individual is a drug addict or alcoholic be given high priority for treatment through entities supported by the various States through any substance abuse block grant authorized under law.

SEC. 4. ESTABLISHMENT OF REFERRAL MONITORING AGENCIES REQUIRED IN ALL STATES.

The Secretary of Health and Human Services shall, within 1 year of the date of the enactment of this Act, provide for the establishment of referral and monitoring agencies for each State for the purpose of carrying out the treatment requirements under sections 223(j)(1) and 1611(e)(3)(A) of the Social Security Act (42 U.S.C. 423(j)(1) and 1382(e)(3)(A)).

SEC. 5. PROCEEDS FROM CERTAIN CRIMINAL ACTIVITIES CONSTITUTE SUBSTANTIAL GAINFUL EMPLOYMENT.

(a) SOCIAL SECURITY DISABILITY INSURANCE.—Section 223(d)(4) of the Social Security Act (42 U.S.C. 423(d)(4)) is amended by inserting the following after the first sentence: "If an individual engages in a criminal activity to support substance abuse, any proceeds derived from such activity shall demonstrate such individual's ability to engage in substantial gainful activity."

(b) SUPPLEMENTAL SECURITY INCOME.—Section 1614(a)(3)(D) of the Social Security Act (42 U.S.C. 1382(a)(3)(D)) is amended by inserting the following after the first sentence: "If an individual engages in a criminal activity to support substance abuse, any proceeds derived from such activity shall demonstrate such individual's ability to engage in substantial gainful activity."

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to disability determinations conducted on or after the date of the enactment of this Act.

SEC. 6. CONSISTENT PENALTY PROVISIONS FOR SSDI AND SSI PROGRAMS.

(a) FELONY PENALTIES FOR FRAUD.—

(1) IN GENERAL.—Subsection (a) of section 1631 of the Social Security Act (42 U.S.C. 1383a) is amended by striking "shall be guilty of a misdemeanor and upon conviction thereof shall be fined not more than \$1,000 or imprisoned for not more than one year, or both" and inserting "shall be guilty of a felony and upon conviction thereof shall be fined under title 18, United States Code, or imprisoned for not more than five years, or both".

(2) REPRESENTATIVE PAYEES.—

(A) SSDI.—Subsections (b) and (c) of section 208 of such Act (42 U.S.C. 408) are amended to read as follows:

"(b)(1) Any person or other entity who is convicted of a violation of any of the provisions of this section, if such violation is committed by such person or entity in his role as, or in applying to become, a certified payee under section 205(j) on behalf of an

other individual (other than such person's spouse or an entity described in section 223(j)(2)(B)(i)), shall be guilty of a felony and upon conviction thereof shall be fined under title 18, United States Code, or imprisoned for not more than five years, or both.

"(2) In any case in which the court determines that a violation described in paragraph (1) includes a willful misuse of funds by such person or entity, the court may also require that full or partial restitution of such funds be made to the individual for whom such person or entity was the certified payee.

"(3) Any person or entity convicted of a felony under this section or under section 1632(b) may not be certified as a payee under section 205(j).

"(c) For the purpose of subsection (a)(7), the terms 'social security number' and 'social security account number' mean such numbers as are assigned by the Secretary under section 205(c)(2) whether or not, in actual use, such numbers are called social security numbers."

(B) SSI.—Subsection (b)(1) of section 1632 of such Act (42 U.S.C. 1383a) is amended by striking "(other than such person's spouse)" and all that follows through the period and inserting "(other than such person's spouse or an entity described in section 1611(e)(3)(B)(ii)(II)), shall be guilty of a felony and upon conviction thereof shall be fined under title 18, United States Code, or imprisoned for not more than five years, or both."

(b) CIVIL ADMINISTRATIVE PENALTIES.—

(1) SSI.—Section 208 of the Social Security Act (42 U.S.C. 408) is amended by adding at the end the following new subsections:

"(e) For administrative penalties for false claims and statements with respect to which an individual or other entity knows or has reason to know such falsity, see chapter 38 of title 31, United States Code.

"(f) In the case of the second or subsequent imposition of an administrative or criminal penalty on any person or other entity under this section, the Secretary may exclude such person or entity from participation in any program under this title and titles V, XVI, XVIII, and XX, and may direct that such person or entity be excluded from any State health care program (as defined in section 1128(h)) and any other Federal program as provided by law."

(2) SSI.—

(A) IN GENERAL.—Section 1632 of such Act (42 U.S.C. 1383a) is amended by adding at the end the following new subsections:

"(c) For administrative penalties for false claims and statements with respect to which an individual or other entity knows or has reason to know such falsity, see chapter 38 of title 31, United States Code.

"(d) In the case of the second or subsequent imposition of an administrative or criminal penalty on any person or other entity under this section, the Secretary may exclude such person or entity from participation in any program under this title and titles II, V, XVIII, and XX, and may direct that such person or entity be excluded from any State health care program (as defined in section 1128(h)) and any other Federal program as provided by law."

(B) CONFORMING AMENDMENT.—The heading for section 1632 of such Act (42 U.S.C. 1383a) is amended by striking "FOR FRAUD".

(C) EFFECTIVE DATE.—The amendments made by this section shall be effective on or after the date of the enactment of this Act.

Mr. MOYNIHAN. Mr. President, I rise to say that on this side of the aisle and on that side of the aisle we are happy to accept this amendment. But if I could be indulged just a moment to ask

the Senator from Maine a question. Sir, you had to get the General Accounting Office to tell you about this, did you not?

Mr. COHEN. Yes, but not only the GAO. As a result of the minority staff investigation on the Senate Aging Committee, we conducted a year-long investigation, and we asked for the assistance of the GAO as well.

Mr. MOYNIHAN. May I ask you this. I am not a lawyer, but I do know you are not supposed to ask a question to which you do not know the answer. Did the Social Security Administration come to you with this question?

Mr. COHEN. The administration did not directly, no.

Mr. MOYNIHAN. Did not. This is a problem. Hamilton said, "energy in the executive." They have had trouble with the disability program since the fifties, during Eisenhower. Martha Derthick, from the University of Virginia, has written about this very carefully. It is not that they do not cope with their problems; it is that they do not share them. It would be all right to come here and say, "We have a problem and we need to know what to do about it."

Mr. COHEN. The people responsible for bringing it to our attention initially were the administrative law judges, the ones hearing the cases, who were saying, "You should know we have people coming in who are addicted, who are continuing their addiction by engaging in illegal activity."

Mr. MOYNIHAN. I am not surprised. The administrative law judges have been appalled by the long waits for disability, and then a \$20,000 check finally comes out. In the southern district of New York, at one point, I tell my friend Senator PACKWOOD, who is a proud graduate of New York University, when Rudolph Giuliani was the U.S. attorney for the southern district of New York, he ceased to defend the U.S. Government in disability payments. He would not do it. He thought it was indefensible. When a U.S. attorney says, "I will not defend the Government in court," that indicates something. Well, there is a problem of executive energy, autonomy, and a sense that this is our problem; we have to do it.

I think the Senator from Maine has done a service to us. I have to say to him, in the candor that we share on the floor, that the House will have a view on this, and I hope it is a positive one. They have a structure which is more complicated than ours. But for my part, I am happy to accept it.

Mr. COHEN. I might say to the Senator that as a result of raising this issue to this level of notice and notoriety that I have received a call from the Commissioner of the Social Security Administration, who is coming in to see me at 3 o'clock this afternoon to discuss what the Social Security Administration is doing, or proposes to do, and the nature of the problems confronting the administration itself.

Mr. MOYNIHAN. Good.

Mr. PACKWOOD. Mr. President, let me congratulate the alacrity of the Senator from Maine. This is the type of thing he does consistently. He pinpoints a problem and brings it to us, and it is identified. I am delighted to accept the amendment.

The PRESIDING OFFICER. Is there further debate?

Mr. MCCAIN. Mr. President, I express my appreciation to the Senator from Maine for bringing this information to light. The Senator from Maine did a lot of work on this issue of which most Americans were not aware of this situation. Due to his efforts, many Americans are now, and they are appalled and outraged that moneys should be going to liquor stores to pay for the habits of alcoholics. That is not the intent of the law nor the intent of the American people.

The Senator from Maine has, I think, brought to this legislation an amendment that is much needed. I have no doubt that the other body will approve of this, and I think we will not only save the taxpayers dollars but perhaps, in the long run, we will help some of these very unfortunate people.

So I express my strong support for the amendment of the Senator from Maine. I think it is typical of his concern for many of our citizens who are less well off than we are. I think this is a much-needed remedy that will be welcomed even by the recipients, who may be deprived of it in some way. Perhaps we can spend these dollars in the much-needed treatment area that these very unfortunate people need so badly.

I yield the floor.

Mr. COHEN. I thank my friend for his kind comments. I point out also that there has been historically—and I know the Senator from New York is aware of this—a distinction between the SSI program and the disability insurance program. The reasoning or rationale behind it, as I understand it, is that those who are on SSI may not have contributed enough into the Social Security trust fund as such, or at all.

Mr. MOYNIHAN. Or at all.

Mr. COHEN. Yet they are entitled to receive these payments because they are very poor and cannot work.

So the law was set up to say that those individuals who have not contributed enough into the system are the ones who must get treatment for their addictions. The others do not have to get treatment because the theory was, "Well, they are paying into Social Security and it is their money coming out."

Mr. MOYNIHAN. Or disabled.

Mr. COHEN. Exactly.

As both the Senator from New York and the Senator from Oregon pointed out, you get much more out of the Social Security trust fund than you put in over the years, assuming you live long enough. During that period of time you generally do very well in terms of the amount of contribution versus the amount of receipt.

That is no longer the case, however, in the disability insurance fund. My understanding is that by next year that fund will be depleted and that it will require an infusion from the Social Security trust fund.

So now we no longer have the argument saying, "Well, I have contributed to it and there is no reason that the Government should insist I receive treatment for my addiction."

What I seek to do in this amendment is to make sure that anyone who receives disability payments or payments because of a disability for drugs or alcohol has to receive treatment as the condition of receiving SSI or SSDI benefits.

Mr. MOYNIHAN. Mr. President, could I confirm precisely what the Senator from Maine has said.

The disability benefit program was put in place under President Eisenhower with a payroll contribution and a trust fund. That trust fund will be exhausted next year, and we will have to move some of the surplus from the old age and survivors insurance over. These are decimal points we move back and forth from time to time.

There is no problem of the trust funds as a whole. They are in good shape. The disability payments grew at a fast rate in the sixties when it became known about, and obviously there has been another spurt.

I can say the methadone example is a perfectly good one. Methadone is a treatment developed by Vincent Dole and Marie Nyswander at Rockefeller University. It uses a pain killer developed in Germany in World War II when opiants were not available. While it ends a craving for opium, there is no pleasure in it, you might say.

Obviously, when you have money, you slip off, and such like.

The SSI, supplemental security income, was the one in 1970. In 1969 President Nixon proposed the family assistance plan that would take all of those aspects of Social Security which were not covered by the trust fund, aid to families with dependent children, aid to permanently and totally disabled, aid to the blind, and old age assistance—these are meant to be transitional programs until Social Security covered everybody—it took them and covered them. We included everything but the children.

That is the American pattern we have to watch. You surely have to watch that.

But those moneys come from general revenue. There is no trust fund.

Again, this is an administrative issue, a health issue, and a fiscal issue that needs to be addressed.

I congratulate the Senator from Maine for his doing so and, as we have said, Senator PACKWOOD and I are happy to accept the measure.

The PRESIDING OFFICER. The Chair recognizes the Senator from Maine.

Mr. COHEN. Mr. President, I would like very much to claim the entire

credit for this particular legislation. It is not mine to claim, however.

I want to publicly acknowledge the enormous amount of work that Mary Gerwin, minority staff director of the Senate Special Committee on Aging, Stacey Hughes conducted, because these two members of my staff are the ones who really conducted the investigation for a period of a year and brought it to my attention. I am just up here articulating the basic work they have done. I would also like to thank Priscilla Hanley and my entire Aging Committee staff, as well as Marty Sieg-Ross and Sally Satel of Senator KASSEBAUM's staff, for their contributions to the investigation and this legislation.

Mr. MOYNIHAN. And the Senator got the charts on time.

Mr. COHEN. They got me the charts on time. I ask unanimous consent that a summary of my amendment be placed in the RECORD at this time.

There being no objection, the summary was ordered to be printed in the RECORD, as follows:

AMENDMENT

Discontinues cash disability and SSI benefits to substance abusers, and provides the benefits to institutions, agencies or other payees to manage the money for the addict/alcoholic.

Prohibits cash lump sum payments to substance abusers. These amounts would be paid to a representative payee (government agency, etc.)

Extends to the SSDI program the statutory requirements for SSI recipients that addicts and alcoholics have a representative payee and receive treatment as conditions for receiving benefits.

Requires a good faith compliance with treatment requirements. If non-compliance, there would be tough enforcement of termination of benefits.

Prohibits SSI and SSDI benefits to persons who use proceeds from criminal activity—such as drug dealing—to support their addictions.

Requires SSA to approve agencies in every state to refer and monitor addicts in treatment and requires better standards for monitoring treatment.

Reforms the SSI review process for drug addicts and alcoholics to stress rehabilitation:

Mandatory review for compliance with treatment at the end of the first year—suspension of benefits for non-compliance;

Mandatory resubmission of evidence by individual to prove continuing disability as a drug addict and alcoholic upon completion of 2 years in program; Individuals who are considered to still be disabled will be eligible for 1 more year of treatment;

Maximum of 3 years (cumulative) of eligibility for SSI and SSDI benefits for drug addicts and alcoholics unless there is another qualifying basis for disability.

Gives priority to SSI and SSDI disability drug addicts and alcoholics in federally funded treatment programs.

Toughens penalties for fraud against the SSI and SSDI programs by making willful false statements made to fraudulently receive benefits a felony; provides civil fines for lesser offenses and gives authority to the Secretary of HHS to exclude repeat offenders (both recipients and those who help them get benefits fraudulently) from disability and Medicaid/Medicare.

The PRESIDING OFFICER. Is there any further debate on the amendment?

If not, the question is on agreeing to the amendment.

The amendment (No. 1474) was agreed to.

Mr. COHEN. Mr. President, I move to reconsider the vote.

Mr. MOYNIHAN. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

The PRESIDING OFFICER. The Chair recognizes the Senator from Arizona [Mr. McCAIN].

AMENDMENT NO. 1475

(Purpose: To amend title II of the Social Security Act to eliminate the earnings test for individuals who have attained retirement age)

Mr. McCAIN. Mr. President, I have an amendment at the desk and ask for its immediate consideration.

The PRESIDING OFFICER. The clerk will report the amendment.

The legislative clerk read as follows:

The Senator from Arizona [Mr. McCAIN] proposes an amendment numbered 1475.

Mr. McCAIN. Mr. President, I ask unanimous consent that the reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

At the appropriate place in the bill, add the following:

TITLE —SOCIAL SECURITY EARNINGS TEST

SECTION . SHORT TITLE

This title may be cited as the "Older Americans' Freedom to Work Act of 1994."

SEC. . ELIMINATION OF EARNINGS TEST FOR INDIVIDUALS WHO HAVE ATTAINED RETIREMENT AGE.

Section 203 of the Social Security Act is amended—

(1) in paragraph (1) of subsection (c) and paragraphs (1)(A) and (2) of subsection (d), by striking "the age of seventy" and inserting "retirement age (as defined in section 216(1))";

(2) in subsection (f)(1)(B), by striking "was age seventy or over" and inserting "retirement age (as defined in section 216(1))";

(3) in subsection (f)(3), by striking "33½ percent" and inserting "50 percent of such individual's earnings for such year in excess of the product of the exempt amount as determined under paragraph (8)," and by striking "age 70" and inserting "retirement age (as defined in section 216(1))";

(4) in subsection (h)(1)(A), by striking "age 70" each place it appears and inserting "retirement age (as defined in section 216(1))"; and

(5) in subsection (j), by striking "Age Seventy" in the heading and inserting "Retirement Age", and by striking "seventy years of age" and inserting "having attained retirement age (as defined in section 216(1))";

SEC. . CONFORMING AMENDMENTS ELIMINATING THE SPECIAL EXEMPT AMOUNT FOR INDIVIDUALS WHO HAVE ATTAINED RETIREMENT AGE.

"(a) UNIFORM EXEMPT AMOUNT.—Section 203(f)(8)(A) of the Social Security Act is amended by striking "the new exempt amounts (separately stated for individuals described in subparagraph (D) and for other individuals) which are to be applicable" and inserting "a new exempt amount which shall be applicable".

(b) CONFORMING AMENDMENTS.—Section 203(f)(8)(B) of such Act is amended—

(1) in the matter preceding clause (1), by striking "Except" and all that follows through "whichever" and inserting "The exempt amount which is applicable for each month of a particular taxable year shall be whichever";

(2) in clause (1), by striking "corresponding"; and

(3) in the last sentence, by striking "an exempt amount" and inserting "exempt amount".

(c) REPEAL OF BASIS FOR COMPUTATION OF SPECIAL EXEMPT AMOUNT.—Section 203(f)(8)(D) of such Act is repealed.

SEC. . ADDITIONAL CONFORMING AMENDMENTS.

(a) ELIMINATION OF REDUNDANT REFERENCES TO RETIREMENT AGE.—Section 203 of the Social Security Act is amended—

(1) in the last sentence of subsection (c), by striking "nor shall any deduction" and all that follows and inserting "nor shall any deduction be made under this subsection from any widow's or widower's insurance benefit if the widow, surviving divorced wife, widower, or surviving divorced husband involved became entitled to such benefit prior to attaining age 60."; and

(2) in subsection (f)(1), by striking clause (D) and inserting the following: "(D) for which such individual is entitled to widow's or widower's insurance benefits if such individual became so entitled prior to attaining age 60, or".

(b) CONFORMING AMENDMENT TO PROVISIONS FOR DETERMINING AMOUNT OF INCREASE ON ACCOUNT OF DELAYED RETIREMENT.—Section 203(w)(2)(B)(i) of such Act is amended—

(1) by striking "either"; and

(2) by striking "or suffered deductions under section 203(b) or 203(c) in amounts equal to the amount of such benefit".

(c) CONTINUED APPLICATION OF RULE GOVERNING ENTITLEMENT OF BLIND BENEFICIARIES.—The second sentence of section 223(d)(4) of such Act is amended by inserting after "subparagraph (D) thereof" where it first appears the following: "(or would be applicable to such individuals but for the amendments made by the Older Americans' Freedom to Work Act of 1994)".

SEC. . EFFECTIVE DATE.

The amendments made by this Act shall apply only with respect to taxable years beginning after December 31, 1994.

Mr. MCCAIN. Mr. President, before I go into my description of the amendment, perhaps I could engage in a discussion with the distinguished managers of the bill to let them know that I would be glad to have a time agreement on this amendment.

If this amendment fails, which I have reason to believe that it will, then I would have another amendment on which I would also have a time agreement. And I have a third amendment that I believe is going to be worked out.

So I would say to my friends, the distinguished managers of the bill, I would be glad to agree to any time agreement that they would so choose. In the meantime, I will begin my remarks to save time.

Mr. President, I offer an amendment, which I have offered before, and I will bring again before this body until this terrible social injustice is rectified.

There is a social injustice in this country today. It directly penalizes senior citizens who want to work. It is

unfair. It is nearly criminal, because what it does is deprive senior citizens who are forced to go back into the workforce in their retirement years, of needed money they have worked for. They are penalized in the most heavy, onerous, and unfair fashion, to the tune for every \$3 earned by a retiree over an approximately \$11,000 limit they lose \$1 in Social Security benefits. Mr. President, that puts them in the highest tax bracket in America.

The interesting thing about this situation which needs to be rectified is, if an individual happens to be wealthy, has investments, has a trust fund, has stocks, whatever kind of liquid assets, and is not out there in the labor force, they are not subject to this onerous Social Security earnings test.

Mr. PACKWOOD. Mr. President, could I interrupt my friend a moment to see if we can get a time agreement that he is agreeable to. Is 30 minutes on a side agreeable?

Mr. MCCAIN. It certainly is.

Mr. President, I ask unanimous consent that there be 30 minutes on each side of this amendment followed by—

Mr. MOYNIHAN. The same arrangement on the next?

Mr. MCCAIN. On the two amendments. I take it that my friends are considering my third amendment. Would that be agreeable concerning the notification on Social Security?

Mr. PACKWOOD. I think so. I have not seen that amendment.

Mr. MCCAIN. The Senator's staff has. Mr. MOYNIHAN. We will get to that in time.

The PRESIDING OFFICER. Is there objection to the unanimous consent request?

Mr. PACKWOOD. This was the first two amendments; right?

The PRESIDING OFFICER. That is correct.

Mr. MOYNIHAN. This would preclude second-degree amendments and only vote on the Senator's amendment?

The PRESIDING OFFICER. The Senator from Arizona made that part of his request, to preclude second-degree amendment?

Mr. MCCAIN. I do.

The PRESIDING OFFICER. Is there objection to the unanimous consent request?

Mr. MCCAIN. For the purpose of the RECORD, I would ask the President to repeat the unanimous consent.

The PRESIDING OFFICER. The Senator from Arizona has proposed 1 hour equally divided on both amendments, and no second-degree amendment.

Mr. MOYNIHAN. No. The Senator from Arizona is to have 30 minutes. The time is equally divided.

Mr. PACKWOOD. Each side.

Mr. MCCAIN. I say to my friends it is not real important, but 30 minutes to each side on the first one. I think 15 minutes on each side is certainly agreeable to the second, because it will be a matter of little debate.

Mr. President, I ask unanimous consent to amend the unanimous consent

request that the second amendment be 15 minutes on each side.

The PRESIDING OFFICER. Is there objection?

Mr. PACKWOOD. Just a moment.

Mr. MOYNIHAN. Just a second. We need to know the subject of the second amendment.

Mr. MCCAIN. The second amendment, I say to my colleagues, would be that the U.S. Congress would then be placed—if my first amendment goes down—the U.S. Congress would be placed under the exact same rules concerning the earnings test.

Mr. MOYNIHAN. We will have to see that amendment. We will not have a time agreement on that amendment now.

Mr. MCCAIN. That is fine with me.

The PRESIDING OFFICER. The Chair understands the unanimous consent request pending for the first amendment, a 1-hour time agreement, equally divided, 30 minutes for each side, and the amendment will not be subject to a second-degree amendment.

Is there objection?

Without objection, it is so ordered.

Mr. MCCAIN. Thank you, Mr. President.

In regard to the second amendment, I say to my friend, I will be glad to argue all day and all night that the Congress of the United States should be placed under the same laws concerning their retirement as American citizens are. If anyone disagrees with that, I would be more than happy to spend considerable amounts of time explaining why there is such discontent and anger on the part of the American people with Congress because we seem to pass laws that apply to them and not to us. That is also the case of the Social Security earnings test.

If a Member of Congress is retired at age 65 and receives a Government-operated congressional pension, there is no earnings test placed on any outside limit of his or her income, but there is one for Social Security recipients. And, of course, that is patently unfair. I may be introducing this amendment as a bill soon.

But back to the first amendment, Mr. President. This amendment repeals the Social Security earnings test. As I said, it is unfair to penalize American citizens who, in their retirement years, are either forced or choose to return to the work force. They are then placed in one of the highest tax brackets there is. These people are knowledgeable. They are talented. They are people who can contribute enormous amount to American society and our productivity.

The U.S. Labor Department has warned of shortages in the labor market. Employers are having difficulty in hiring experienced, dependable workers. By the end of the decade, 1.5 million fewer workers between the ages of 16 and 24 will have entered the work force. At the same time, 5 million older Americans will be retiring.

Mr. President, we all know that this earnings limit was created during the

Depression in order to force older workers out of the labor force and create job opportunities for younger workers. Obviously, this situation no longer exists and it is time to sunset this Depression-era policy.

I would also like to say to the Senator from New York, who is the chairman of the committee that would oversee this issue, that he said the last time I brought this up that he would have hearings. I hope he will do so. I have not seen any schedule for such a hearing in the Finance Committee.

I hope the Senator also understands that I am willing to compromise and phase out this earnings test, if necessary, if that would be somehow beneficial. But the fact is, it is wrong. The distinguished chairman knows it is wrong. Every American knows it is wrong, and it has to be fixed.

Mr. President, I also comment that it is not just my idea that this is wrong. I would like to just give some very brief quotes from various leading newspapers around this country, all of which agree with my position.

The Chicago Tribune said:

The skill and expertise of the elderly could be used to train future workers, while bringing in more tax dollars and helping America stay competitive in the 21st century.

The Los Angeles Times says:

As the senior population expands and the younger population shrinks in the decades ahead, there will be an increasing need to encourage older workers to stay on the job to maintain the Nation's productivity.

The Baltimore Sun says:

The Social Security landscape is littered with a great irony: While the program was built on the strength of the work ethic, its earnings test actually provides a disincentive to work. \* \* \* One consequence of this skewed policy is the emergence of a gray, underground economy—a cadre of senior citizens forced to work for extremely low wages or with no benefits in exchange for being paid under the table.

The Dallas Morning News says:

Both individual citizens and society as a whole would benefit from a repeal of the law that limits what Social Security recipients may earn before their benefits are reduced.

The San Diego Tribune says:

The benefit-reaction law made some economic sense when Social Security was established in the 1930's and the Government wanted to encourage the elderly to leave the labor force and open up jobs for younger workers. But with declining birth rates and the Nation's need for more, not fewer, experienced workers, the measure is bad for the Nation as well as its older workers.

The Wall Street Journal said:

The punitive taxation of the earnings limit sends the message to seniors that their country doesn't want them to work, or that they are fools if they do.

The New York Times says:

It is not wrong to encourage willing older adults to remain in the work force.

The Orange County Register says:

Indeed, repealing the tax might actually increase revenues. More people would be working, paying more taxes of all kinds, including the Social Security tax. If our Government bureaucrats want us to keep paying

their salaries, the least they can do is to make it possible to work in the first place.

The Houston Post says:

Equity and common sense demand that this disincentive to work be scrapped.

The Cincinnati Enquirer says:

No American should be discouraged from working, as long as he wants to and is physically able to do so.

The Indianapolis Star:

On the face of it, the game appears rigged in favor of those who stop working at 65 and against those who keep working, in favor of well-to-do retirees against middle- and low-income retirees who need a part time job to help with expenses.

From Forbes:

Moreover, people are living longer; the economy is hurt when artificial barriers block the full use of our most productive asset, people.

The Detroit News says:

Work is important to many of the elderly, who are living together. They shouldn't be faced with a confiscatory tax for remaining productive.

And it goes on and on and on.

Mr. President, I remember a few years ago when this body decided that we would be able to squeeze additional revenues by passing a tax on luxury boats. The same people who will tell this body that repeal of the earnings test means a decrease in revenues are the same people who told the Congress and the Finance Committee that if we passed a tax on luxury boats, we would see an increase in revenues.

Mr. President, we all know what happened. What happened was we forgot to pass a law that said that rich people had to buy boats, and so rich people did not buy boats. In fact, they went overseas if they wanted to buy a boat, and the boat industry collapsed, and 19,000 Americans lost their jobs. There was a dramatic decrease in revenues and taxes to the coffers of the United States due to this unwise tax, despite the prediction by the same people who will tell you that repeal of the earnings tax will cause a decrease in revenues to the Federal coffers.

So after we saw what happened in the collapse of the boat industry in America, we repealed that tax. And I applaud my colleagues for doing so.

The same flawed logic that drove us to raise the luxury boat tax will be the same flawed logic that will be used today in an argument against repeal of the earnings test. It will be that we will see a decrease in revenue, totally discounting the fact that there are tens of thousands, hundreds of thousands of seniors out there today who want to work. But they do not want to work when the fruits of their labors will be confiscated by the Government.

How in the world can anybody believe that this amendment will result in a decrease of Federal revenues, when all they have to do is go out into any senior's community in America today and discover that many seniors want to work.

Again, I want to point out, this earnings test does not affect rich retirees.

This does not affect people who have huge portfolios of stocks and bonds and other means that provide them with a continuous stream of finances. This affects the poor and the middle-income retirees.

And I would suggest, along with my second amendment that I would apply the test to Congress, that at least maybe we ought to include the very wealthy, as well as those middle- and low-income people who are suffering under this incredible burden.

The Department of Health and Human Services has stated that beyond the year 2000, the estimated annual net cost of the proposal continues to decline, reaching zero around the year 2021. Thereafter, the annual full financial effect of the proposal is estimated to be a net savings to the program. Even using their flawed logic, by somewhere around the year 2021, we will stop seeing declines.

The important fact is that we do not take into consideration, one, the social inequities of this law; but, second of all, the fact that when people work, they pay taxes. People pay taxes, including Social Security taxes.

So I urge my colleagues to consult with their constituents who are senior citizens, whose representation organizations overwhelmingly have supported the repeal of this tax. They do so on the basis of fairness, but they also do so with a certain knowledge that there will be incentives for people to enter the work force.

We all know the demographic changes that are taking place in America. There is an aging population. The baby boomers are getting older.

They will be leaving the work force. How we can possibly, in good conscience, lose that kind of talent and that kind of ability?

I remember a meeting I had with the president of Disney. The president of Disney, at the conclusion of our meeting on another matter, came up and said, "Senator, I want to tell you I support strongly the repeal of the earnings tax."

I said, "Why? Every time I go to Disney World, I see young people dressed up like Cinderella and Goofy, but I do not see senior citizens."

He said, "The reason why you do not see senior citizens is because they have no incentive to work at Disney World or Disneyland. But we have found that those who will work are our best workers, our best workers that relate to the young people who come to Disney World."

I have had several experiences like that with major employers in America who say let these people work. Let them work. We need them. We have not enough trained and talented and knowledgeable labor in our country. We have not a large enough pool to draw from. We want to draw from these people. They can do the job, they want to do the job, and they contribute an enormous amount to the advancement of our businesses and our profitability.

The American Farm Bureau, the American Federation of Small Business, the American Health Care Association, Citizens for a Sound Economy, Days Inn of America, National Association of Temporary Services, National Council of Chain Restaurants, National Restaurant Association, National Small Business United, National Society of Public Accountants—by the way the National Society of Public Accountants strongly disputes the premise that there will be a reduction in revenues into the Federal coffers. In fact, the National Society of Public Accountants feel exactly the opposite.

The National Tax Limitation Foundation, National Technical Services Association, Retired Police Association, Sears Roebuck, Walgreens, and the U.S. Chamber of Commerce all support the repeal of this unfair tax.

The National Association of Retired Federal Employees, National Committee to Preserve Social Security and Medicare which, by the way, both of those organizations have been enormously helpful to me, as well as the Seniors Coalition, Seniors Cooperative Work Network, United Seniors of Washington, Air Force Association, Association of Military Surgeons, Association of the Army, Enlisted Association of the National Guard, Fleet Reserve, Jewish War Veterans, Marine Corps League, Retired Enlisted Association—on and on goes the list and they all believe the earnings test is wrong.

Every organization that is composed—with the exception, I must say, Mr. President, of the American Association of Retired Persons who has refused to take a stand on this issue, as they did on the catastrophic health insurance issue—literally every major seniors association strongly supports this legislation.

It is time. I have been fighting this tax for years now. I would be more than ready to accept some kind of compromise. I would be more than happy to accept commitments.

The fact is, nothing has been done by this Congress about a terrible social injustice. I intend to bring this issue up before the Senate of the United States until something is done about it because it is against my duties, it is against my oath to not try to correct an injustice when I see it.

If you do not believe it is an injustice, visit with some of those people, visit with the couple I did in Sun City who has experienced severe medical bills and must now go out and work; individuals who had been retired for 10 years.

Mr. President, I reserve the remainder of my time.

The PRESIDING OFFICER. Who seeks recognition? The Chair recognizes the Senator from Oregon.

Mr. PACKWOOD. Mr. President, I feel some ambivalence toward my friend from Arizona. As he knows, I have cosponsored this before. Logic is totally on his side. Money is not. I

know there is a disagreement in estimates. There is no question the bill has to lose some money. Whether it loses \$26.4 billion over 5 years as is estimated, or whether there will be a sufficient change of behavior so it loses less than that because people go to work and they pay taxes—I do not know. There is no question it loses some money.

But logic and fairness is on the side of the Senator from Arizona. We do not say to somebody who has a private pension from an insurance company "You have worked all your life. You retire when you are 65." The insurance company says "We will pay you \$1,000 a month. And, by the way, if you go to work after you have retired at Disney or McDonald's, we are going to reduce your insurance company pension a bit." We do not do that. And there is no reason why we should do it with Social Security.

So, as I say, I come with some ambivalence. I know there is a loss of money and we will have to make up the money. But equity is on the side of the Senator from Arizona.

I suggest the absence of a quorum. The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. MOYNIHAN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from New York is recognized.

Mr. MOYNIHAN. Mr. President, not for the first time do I rise on the Senate floor to agree with the distinguished Senator from Arizona on this matter. In October 1993, we had the same issue before us. He is right. The earnings test for a person 65 to 69 is an obsolete arrangement that we associate with the Depression. It has never changed.

It, in fact, does no disservice, in actuarial terms, to the persons who are affected because at age 70, or whatever, if you retire, having had benefits reduced because of earnings, you get a higher retirement benefit. From the actuary's point of view, it is all a wash after a while.

As I say, I have here my benefits statement. If I were to retire, or more specifically, if the people of New York were to retire me in January 1994, at age 66 and 10 months, I would receive \$1,259. I now get no benefits because I have a salary that uses them all up. At age 70, my retirement benefit would be \$1,470 per month and no reduction whatever for whatever earnings there might be. Even so, the earnings test is not understood and it does not seem right.

When there is something about the social insurance system that is not understood and does not seem right, we ought to change it. We can change it at no cost to the system over time. You

have to make changes slowly in a system of this kind.

The National Commission on Social Security reform made a report in January 1983. We proposed that the retirement age be increased to 66 and then to 67 years. But we go to 66 in the year 2005, and 67 around the year 2015. So everybody is on notice; no surprise.

I do also want to report, and this is something that takes more attention, a majority of persons in the Social Security system retire at age 63, and by age 65, two-thirds have, in fact, retired. But that leaves one-third still working, of which some part is affected by this and it makes no sense to them.

Here on the floor of the Senate, in 1993, October 27, I said to my friend from Arizona I would be happy to have hearings on this, and we will. At that time we were just about finishing up the first session, and recently we have been holding a series of hearings on health care.

But by May of this year, I want to say to the Senator from Arizona, there will be a full hearing on this as long as he wants, within endurance, because the number of people who would want to come and say they agree with him is a very long list, and it would include the Senator from New York, and I think it would include my colleague, the former chairman, the Senator from Oregon.

I say also, which is to the point of the bill we are working on today, I would hope that we would see a revised Social Security Administration that would take on these subjects and give us views of its own. For instance, have a survey of 100,000 persons, the kind of thing the Bureau of Labor Statistics does well; find out who is over 65, working, and is really feeling the effects of that retirement test. The lawyer does not feel it, the doctor does not feel it, a university professor does not feel it. Someone who is working at Disneyland might feel it very well or might be working if it were not for it.

What about some numbers? I said of the Social Security Administration, "We get no thoughts. The agency has been brain dead, in a policy sense, for 15 years. In 17 years, we have had 12 Commissioners or acting Commissioners. The job has just been empty for 1 year."

The questions the Senator asks, Mr. President, deserve an answer and they deserve a Social Security Administration that will answer them.

Are there people out there who think this arrangement is unjust? Well, good, let us find out and see if we cannot fix it. We have not heard a word from the Social Security Administration. Not a word. But it is an issue of public policy: How do you make people who want to work feel the system is fair?

With respect to another problem, I can report with some pleasure. The notch is an issue which causes a lot of people trouble. We established in 1992, by statute, a commission to look into it in the usual manner—appointments

from the House side, Senate side and Presidential side. I have spent 1 year asking the administration, please appoint members so we can get on with this subject. There are 7 million people out there who think the Social Security Administration is cheating them. Well, they need an answer. We think not, but let an independent commission give a hearing on it.

By the most wonderful of happenstance, Mr. President, I have just received a message that the administration will make its appointments this very day. I cannot tell you what wonders coincidence will do, and very good appointments, too: Alan Campbell will be the Chair. He is professor of public policy at Wharton. He has been dean of the Maxwell School. Scottie Campbell is a fine student of public administration; an old friend; Lindy Boggs, the incomparable Lindy Boggs who the Chair knows very well and we all love and admire; Gwendolyn King, who was a good commissioner while she was in that job; and Robert Froehike, who is president and CEO of IDS Mutual Funds, a very commendable financial firm in Minneapolis. Good. It took a year and this bill coming to the floor.

I want to say that I am obliged, when the time comes, to raise a point of order that is simply a budgetary point of order.

Mr. McCAIN. Will the Senator yield to me for comment?

Mr. MOYNIHAN. Yes, of course. I yield the floor.

The PRESIDING OFFICER. The Chair recognizes the Senator from Arizona.

Mr. McCAIN. Mr. President, I say to the Senator from New York, with his very generous commitment on the part of him and Senator PACKWOOD that a hearing will be held on this issue, with their expressed belief that this is an unfair situation and their willingness to attempt to work this out, I do not believe that a recorded vote will be necessary at this time.

I believe that I can withdraw the amendment, of course seeking unanimous consent to do so, and then look forward to a hearing on this issue, S. 28, in the month of May. I appreciate the generosity of both Senator PACKWOOD and Senator MOYNIHAN because I know how very busy their committee is.

Also, Mr. President, a slight caveat. Obviously, as I mentioned many times, I will not give up on the issue, but I do have some optimism that we can work this out. I think that the comment of the Senator from New York that there may have to be some gradualization to this, I certainly agree with. I look forward to trying to shape some kind of compromise that can give not only the present generation of retired seniors some hope, but future people who will face this same dilemma and challenge.

Mr. President, if it is agreeable to the Senator from New York and the Senator from Oregon, I will ask unani-

mous consent to withdraw my amendment.

The PRESIDING OFFICER. Is there objection? The Chair hears none. The amendment is withdrawn.

The amendment (No. 1475) was withdrawn.

Mr. PACKWOOD. Mr. President, is the Senator going to withdraw the second amendment, also?

Mr. McCAIN. Yes. I have not yet sent the second amendment to the desk.

Mr. MOYNIHAN addressed the Chair.

The PRESIDING OFFICER. The Senator from New York.

Mr. MOYNIHAN. May I just thank the Senator, because we can solve this, and if he keeps at it we will. I just hope that when May comes we have the head of an independent Social Security Administration saying we are going to take this on, do it. We want people to feel good about this system. It is one of our real achievements, and we do not want people going around: "Why are they doing this? Why aren't they paying me?" No, sir. The Senator shall have this hearing, and we will get this thing done. I thank the Senator very much for bringing it up.

Mr. McCAIN. I thank the Senator from New York deeply for his concern and effort on this matter.

I thank the Chair. I thank the Senator.

The PRESIDING OFFICER. Who seeks recognition?

Mr. MOYNIHAN. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. McCAIN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. McCAIN. Mr. President, I would like to engage in a brief colloquy with the Senator from Oregon on the issue of the notification of all Americans who contribute to the Social Security trust fund and are eligible for Social Security upon retirement.

My concern was the cynicism of many Americans concerning the financial sanity of the Social Security trust fund and their ability to receive those benefits at retirement time, plus a great deal of confusion as to how much money they have contributed, how much they can expect to get back, et cetera, et cetera.

The thrust of the amendment I was going to propose basically required the Social Security Administration to provide that information. The Senator from Oregon has illuminated me on that issue, and I think that what is planned may be satisfactory—and, in fact, may prove to be very helpful—to all members of the work force.

I yield the floor.

Mr. PACKWOOD addressed the Chair.

The PRESIDING OFFICER. The Senator from Oregon.

Mr. PACKWOOD. I might just read into the RECORD—it is right on point with what the Senator from Arizona is suggesting—what is about to be started.

The Social Security Administration is going to send out an individual's work life—and I will explain that in a minute—in three stages. The trial stage starts next month, April of 1994, and in the trial stage, they will send out a work history statement to 600,000 randomly selected individuals aged 25 or older, and they are using the 600,000 mailing to gauge how many questions and responses they get, problems that may come up when they implement this process fully.

Based upon that, by October 1994, they will be able to compile a report with their findings to be used when they begin the implementing stage, and that starts very soon. The implementing stage will start next February.

During what we call the implementing stage, a one-time work history statement will be sent out to everybody who is 60 years or older, whether or not they have started Social Security or not. Everybody who is age 60 or over will get a statement, very similar to what the chairman read earlier today, about how long have you worked; how much did you pay in; when you paid it in.

Then, starting in the year 2000, they will send out an annual work history to everyone age 25 or older. So I think we are going to accomplish what the Senator from Arizona wants, and they are on the verge of starting it now.

Mr. McCAIN. Mr. President, I thank my friend from Oregon. I think that is entirely satisfactory, and I certainly hope that the Social Security Administration is able to fulfill that commitment.

I will just make one additional comment. The Senator from New York mentioned that finally members of the notch commission have been appointed. I think that is a very important step. I am sorry it took so long. But there still is an enormous amount of misinformation, dissatisfaction, and anger on the part of the so-called notch baby population, and I believe that the old adage about a little sunlight being a good disinfectant is certainly operative here. We need to have people understand exactly what the notch situation is all about, how it came into being, and what remedies there are for it, if any. There are millions of senior citizens out there today who are convinced that they have been deprived of their benefits.

Now, I am not saying they are right; I am not saying they are wrong; but there is a huge number. The Presiding Officer knows, from his constituency who visit my State quite often especially at this time of year, there is great discontent and dissatisfaction about the notch. And I believe this notch commission, particularly with the quality of individuals who have

been appointed, will perform a valuable service. I am hopeful their conclusions and recommendations will have great validity and will help us wind our way through an incredibly difficult issue which has plagued this body for many years now, and will for many more years unless it is resolved.

I am not often a believer in commissions, but on this particular issue I think we needed a commission of qualified experts who will provide us with the information and guidance that we need.

Mr. President, I thank my friend from Oregon again and I yield the floor.

Mr. PACKWOOD addressed the Chair. The PRESIDING OFFICER. The Senator from Oregon.

Mr. PACKWOOD. I am doing this from memory, so if I state it wrong in the RECORD, do not hold me to it, but this is the best I recall about the notch. I understand the problem, and we all get it when we go home.

In 1972, we changed Social Security and went to a readjustment basis. As a matter of fact, very few people know this.

When we went to the cost-of-living adjustment, we did it in the hopes of holding Social Security costs down because we were getting amendments in the Chamber to increase Social Security above the cost of living, and we thought this would be a restraint on the growth. And it became a one-upmanship: "I offer an amendment to increase it 5 percent." "I move to amend that and increase it to 10 percent." So we went to the cost-of-living adjustment as a restraint on Social Security.

But in 1972, we made a mistake in the adjustment, and we actually overcompensated, so that people who retired got more than the cost-of-living adjustment.

We realized that mistake in 1977, and those are the 5 notch years, and they basically apply to people who were born between 1917 and 1922. And, of course, the Government hates to take away from anybody anything we have given them. So when we passed a law in 1977 correcting the mistake we made in 1972, we did not attempt to undo the mistake for that 5-year period. So, if you were born prior to 1917, you got this overcompensated amount. It was a mistake. But we did not take it away.

Then we said, for those born 1917 to 1922, we would have a transition, and they actually get less than people who were born prior to 1917. But then after that 5-year period, the people that come after the notch years actually get less than the people in the notch years. So you have three categories.

Let us use an example. Before 1916, you get \$500 a month. If you are born in 1917 to 1922, you get \$450 a month. If you are born after 1922, you get \$400 a month. Well, the people in the 5 years during the notch compare themselves to the people born prior to them who

get \$500, not to the people who were born after them who get \$400.

But that is the mistake we made, and if we were to correct it, if we were to give everybody a correction for the mistake and say, we made a mistake; now, instead of correcting it, we are going to apply the mistake to everybody, it is very, very expensive, and, indeed, it is—you hate to use the word "unfair," but it would compensate everybody for increases greater than the cost-of-living adjustment.

So I understand why the people in the notch think they are being treated unfairly. They are being treated differently. But they are being treated better than the people that come behind them.

I thank the Chair. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. MOYNIHAN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. ROBB). Without objection, it is so ordered.

Mr. MOYNIHAN. Mr. President, we have had a good debate, the first of its kind on the Senate floor concerning an independent agency for the Social Security Administration. We have had not a word of opposition heard, just as in our Finance Committee, as my friend Senator PACKWOOD will agree, the vote was essentially unanimous with one Senator wishing to be recorded in opposition.

The Senator from Arizona came to the floor with some amendments, very germane amendments in the field of Social Security on a matter about which he feels very strongly, about which I feel and Senator PACKWOOD feels should be looked into, but that should not really be carried by this particular bill to establish an independent Social Security Administration.

We have reached a very amicable agreement. He withdrew his amendments and we are going to follow up with him in a new independent agency, which we will want to do. And part of the debate that created that independent agency is the debate that said we are going to deal with this question of earnings limitations.

But now, I feel that we have about concluded. No one is on the floor. I am going to propose, if it is agreeable to my colleague and friend, that there be no more amendments. But we are not binding anybody.

It would be my view that we should have no more amendments and should proceed to third reading very shortly.

Is that the view of the Senator from Oregon?

Mr. PACKWOOD. Are you asking unanimous consent for that?

Mr. MOYNIHAN. I understand there is a Senator coming, but I would like it to be on record.

Mr. PACKWOOD. I agree.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The absence of a quorum has been suggested. The clerk will call the roll.

The assistant legislation clerk proceeded to call the roll.

Mr. MOYNIHAN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. RIEGLE. Mr. President, I rise today to once again offer my support for this legislation to make the Social Security Administration an independent agency.

The Social Security Program has the confidence and support of the American public. In a period of increasing doubts and cynicism about government it is absolutely paramount that those of us here in Washington do everything we can to maintain the credibility of this vital program.

A brief look at the work of the Social Security Administration points out how important this bill is. The Social Security Administration includes over half the staff and 60 percent of the expenditures of the Department of Health and Human Services. This program serves over 42 million people. When this administration is not unfairly targeted in budget cuts it does its job well under ever increasing work loads.

I support this bill because over the next several years Social Security could become an all too convenient target for those who want to balance the budget on the backs of senior citizens and disabled Americans. If anyone questions the chance of that happening, I would only have to point to the budget actions of the early 1980's. Despite an ever increasing number of retirees, increasing numbers of people on SSI, and increasing numbers of disabled children, the programs under the Social Security Administration experienced a reduction of staffing from approximately 80,000 to 63,000 people. As a result we see problems in some areas such as disability reviews, the treatment of those individuals with an addiction and last, but certainly not least, for our elderly in need of basic information.

This legislation will place the Social Security Administration above politics and above interference. Under the bill, a system is set up that allows bipartisan leadership. In turn, that leadership can run the program in the most efficient and effective way possible. Recommendations will be made that will keep staffing at the necessary levels. We will not have to worry whether or not the telephones are getting answered. And perhaps most important—the citizens of this country will know that the program that was established under Franklin Roosevelt nearly 60 years ago will continue to serve them in good faith.

I want to thank the senior Senator from New York for his sponsorship of this legislation and for guiding it out

of the Finance Committee and onto the floor. I am pleased to be a cosponsor and pleased that we can reassure the senior citizens of this country that Social Security is a trust established many decades ago and that we are serious about honoring that trust and commitment.

Ms. MIKULSKI. Mr. President, I rise today to give my enthusiastic support to this legislation which will establish the Social Security Administration as an independent agency. I have long been a supporter of this effort. And I am glad to see its time has finally come.

As an independent agency, the Social Security Administration would have three advantages over the current structure: greater stature within the executive branch; greater control over procurement and personnel practices; and as an independent agency, a stronger voice in its policy decisions.

An independent agency would also allow the agency head a more direct link to the President. He or she would be better able to present its needs during policy deliberations within the administration.

Since 1935, the Social Security Administration has grown to be the largest domestic program of the Federal Government. It represents over 20 percent of Federal spending. And it is the ninth largest agency in the Federal Government with an annual budget of over \$300 billion.

I take a very special interest in SSA.

The Social Security Administration's employees make up more than 50 percent of the Department of Health and Human Services. It employs 64,000 people—13,400 are at the headquarters in Maryland alone. This means that one out of every five Social Security employees works in Maryland.

SSA has a special mission of caring for and helping people. It is the jewel in the crown of our domestic programs. Americans who have worked hard and played by the rules, look to the Social Security Administration as the agency which will reward their years of productivity.

As the Senator from Maryland and the chair of the Aging Subcommittee of the Labor Committee, I have many reasons to support this bill.

The agency is paying benefits to 42 million recipients and maintains earning records for 132 million workers. 73.4 percent of these are elderly. One out of every four households receives a check from Social Security each month.

American workers and retirees have a compact with the Social Security Administration. When I speak to employed people, both young and old, they are concerned about the long-run security of their retirement benefits. They want to know that the system is sound and the benefits they earned will be available. They would have more confidence in a program which could separate the Social Security policymaking from the economic and budg-

etary decisions affecting the rest of Government.

As we move toward reinventing government, it is important that we streamline our organizations and remove unnecessary levels of additional administration between SSA and the President.

It is important to note that my support for an independent Social Security Administration is in no way a reflection on the current Secretary. I am a great admirer of hers.

But I supported Senator MOYNIHAN's effort prior to her appointment and I support it now. We need a separate agency to meet the needs of our aging and disabled population in the 21st century.

A strong independent agency, autonomous agency, is the only way this can be done.

Mrs. FEINSTEIN. Mr. President, I rise today in support of S. 1560, the Social Security Administration Independence Act. In so doing, I would first like to acknowledge the efforts of the distinguished Senator from New York, and chairman of the Senate Finance Committee, Senator MOYNIHAN has been the patient sponsor of this legislation which has been approved, three times now, by the Finance Committee. His stewardship has brought this legislation to us today, and I am pleased to be able to provide my support.

In 1980, the National Commission on Social Security recommended that the Social Security Administration should be restored to its original status as an independent agency. And in 1983, the National Commission on Social Security Reform made the same recommendation. In 1984, the Congressional Panel on Social Security Organization made recommendations for establishing an independent agency.

Now, 10 years later, thanks in no small part to the dogged determination of the Senator from New York, those recommendations have reached fruition in the form of this legislation.

The Social Security Administration has the second largest budget in the Federal Government. It keeps records on the earnings of 120 million American workers, and provides benefits to 42 million beneficiaries.

I believe the time has come to elevate this agency, to a position which is comparable to other Cabinet-level Federal agencies, by restoring it to its original status as an independent agency accountable directly to the President of the United States.

There was a time the Social Security Administration, which was created in the 1930's as part of the New Deal initiated by President Franklin Delano Roosevelt, was considered the model Federal agency.

It was a time when the American spirit had been challenged, first by a great war on distant continents, and then by the Great Depression. It was a time when the triumphs of the 20th century were dampened by the despair of dust-bowls and depression. And it

was a time when the cities of our Nation saw breadlines and soup kitchens.

With the New Deal, a pledge was made by a government to its people. And the creation of the Social Security Administration represented the foundation of that pledge. That pledge was, if you work hard all of your life, and if you pay your taxes, when the time comes for you to retire, this Government will see to it that you will be guaranteed a modicum of security in your golden years—even if times are hard.

Well—times are hard now. They're certainly hard in my State, and they're hard for our Nation. In California, the times are the worst since the Great Depression. Once again we see people, on our Nation's streets, who have no home.

As a society, we have become accustomed to observing, on a daily basis, human suffering of once unthinkable proportions. In our cities, we step around people lying in urine-soaked doorways. At night, we see people huddled in loading docks, over subway grates, or under freeway overpasses. For them, hope has all but diminished.

Their daily lives consist of finding their next meal and locating shelter for the night, all the while guarding their sole remaining possessions which are stuffed into plastic bags carefully hung around the sides of the shopping carts which are their homes. Many of those people are our Nation's senior citizens, or veterans who are heroes of foreign wars.

These people have lost their spirit. They have lost confidence that the Government, of the greatest nation in the world, can fix the problem or provide them with the so-called safety net. Many people are fearful that they too could become homeless, and that the Social Security check which provides them with the bare essentials of life is somehow in jeopardy.

And the people who sometimes fear the most, are the very people from the generation with whom that pact was made back in the 1930's—our Nation's senior citizens. They did work hard. They did pay their taxes. They did live and serve through foreign wars. They saved their money, and now they fear that the promise made to them may not be kept.

That is why this bill is important. This Nation does keep its promises. It can and will meet its obligations. And our senior citizens can go to sleep at night knowing that the Government, they have supported all of their working lives, will not turn its back on them.

Clearly, the Social Security trust fund is solid, and that is the case for the next three decades. Restoration of the Social Security Administration to its original status as an independent agency, I believe, will ensure that it remains solid. I also believe this act will help in the restoration of the confidence of our Nation's senior citizens.

Mr. SASSER. Mr. President, I rise today in support of S. 1560, which would make the Social Security Administration an independent agency. I believe this legislation elevates this important Federal agency to its proper status and acknowledges the importance of the Social Security Program to the working people of this country.

Social Security is one of the most successful Federal programs ever enacted. It touches the lives of virtually every American. As many as 42 million people currently receive benefits, and millions more are paying into the system so that they will receive benefits when they retire or if they become disabled. Social Security has helped to significantly enhance the financial status of people in their retirement years or when they can no longer work. For these reasons, the program enjoys tremendous public support.

But there is also concern about the future of the program. Changing demographic conditions, including the impending retirement of the huge baby boom generation starting in the next decade, threatens to put strains on the system. In 1983, we took important steps to make sure that Social Security will be on a strong financial footing well into the next century. We have an obligation to the millions of people who rely on this program to make sure this system is administered as effectively as possible in order to strengthen public confidence.

I am also concerned about the quality of service provided by the Social Security Administration, particularly the growing backlogs in disability determinations and reviews, and long processing times. The President has acknowledged this problem in his budget and has included an increase of \$327 million over 1994 levels to improve customer service and continue to upgrade automation at the Social Security Administration. Despite this effort, however, backlogs and processing times are projected to continue to increase. I believe more needs to be done in this area.

Making the Social Security Administration an independent agency, as recommended in the 1983 Report of the National Commission on Social Security, sends a strong message to the retirees, disabled people, and workers who have contributed to the system that we are committed to improving services to beneficiaries and that we intend to make sure that Social Security is sound and strong well into the future. I look forward to working with the Clinton administration to bring about these goals.

Mr. BRYAN. Mr. President, every time I go home to Nevada and talk with seniors, the same old fear is poignantly voiced. Whether it is the elderly widow, the person just facing retirement, or the baby-boomer planning for retirement, the fear-filled question is the same—"Can I really depend on my Social Security benefits to be there?"

Each of us here answers that question with a "yes," but polls indicate people continue to believe their Social Security benefits are at risk. Our one-on-one meetings with people prove the polls right—their fear is real.

The elderly widow whose only income is her Social Security benefit faces a daily trial of making ends meet with limited means. She should not also face daily worry about whether those benefits will continue to be there for her for the rest of her life.

People still working and planning for their retirement believe they cannot depend on Social Security. They see the Social Security deduction taken out of their pay checks, and yet they too worry. When their retirement date comes, they believe Social Security benefits are not going to be there for them.

As a cosponsor of the Social Security Administration Independence Act, I wanted to allay these fears, and hopefully put them to rest.

This legislation acknowledges first and foremost the importance of the Social Security system. This is the system that has grown from its initial payment of benefits in 1940 to a program today providing social insurance for over 41 million Americans when they retire, become disabled, or die.

Under this bill, Social Security is pulled out of the Department of Health and Human Services, and made an independent agency.

Creation of an independent Social Security agency will protect the integrity of the Social Security trust funds. It will improve the delivery of Social Security services. It will restore the public's confidence in the Social Security System. It will once again show that our Government can serve its citizens. It will mean seniors can rest assured that Social Security will really always be there for them.

This independent Social Security agency will be headed by the Commissioner appointed by the President and confirmed by the Senate. The Commissioner will be assisted by the five-member Board of Trustees of the Old Age, Survivors and Disability Insurance Trust Funds.

A part-time, seven-member bipartisan Social Security advisory board, serving staggered terms, will advise the Commissioner, and evaluate policy options the independent agency seeks to implement. It will recommend how the Agency can best ensure the solvency of the Social Security system, and economic security for those dependent upon the system.

As an independent agency with an appointed Commissioner, the commitment to accurate, prompt, and courteous service to the public that used to characterize the Social Security System will be renewed. This independence should help assure strong and effective leadership for a system millions literally depend upon.

Is the Social Security System really safe? Passage of this important legisla-

tion will help ensure the answer continues to be an unequivocal "yes."

Mr. HATFIELD. Mr. President, the idea of making the Social Security Administration an independent agency dates back to the early 1970's when Social Security's impact on fiscal policy was made more visible through the inclusion of the program in the Federal budget. In the early 1980's, when the Social Security Administration was brought up in congressional budget discussions, the call for independence became more pronounced. Those calling for independence said that because of the self-financing nature of the program and the compact it has with the Nation's workers to pay earned benefits, independence would insulate Social Security from everyday fiscal policy decisions.

Currently, the Social Security Administration is responsible for paying benefits to over 42 million recipients and maintaining earnings records for 132 million workers. With approximately 64,000 hard working and dedicated employees, a network of 1,300 field offices, and an annual budget of over \$360 billion, the Social Security Administration is the largest agency within the Department of Health and Human Services and the ninth largest within the entire Federal Government. The sheer magnitude as well as the promise this agency must fulfill to our Nation's seniors compels us to give it the stature it has deserved for far too long.

Mr. President, I firmly believe that we, as Members of Congress, have no greater duty to American seniors and our working men and women than to protect and strengthen the Social Security system. And let me say this: In the past, we have witnessed attempts to administer the SSA in a manner that raises questions as to whether some officials in our Government have forgotten this responsibility.

For example, in recent years, funding requests for administrative purposes to process disability applications at SSA were woefully inadequate. As the ranking member on the Appropriations Committee, I sought to increase funds for disability claims processing to alleviate the backlog of disability claims and decrease the waiting time for individuals applying for benefits. I did this because the administrations' requests were inadequate to allow efficient processing of first time claims in and timely review of backlog cases. Although SSA had been and still is somewhat overwhelmed by the number of disability applications, my committee has provided funding to reduce the backlog.

Being independent will not only improve the actual administration of the program and increase public confidence in the system itself, but also help assure strong and effective leadership for the program and agency. Furthermore, the bill will create a bipartisan, seven-member advisory board which will analyze the Nation's retirement and dis-

ability systems and make recommendations with respect to how the programs under SSA can most effectively assure economic security for all Americans. Its creation will assist the Administration in avoiding policy errors and, I believe, enable an independent SSA to be guided by its traditional objective of providing the highest quality service to the public.

The creation of an independent agency will not only increase its stature among other agencies and lead to more coherence among top management, it will also lead to a better run organization. Independence will increase the ability of the SSA to obtain and retain the most experienced and capable leadership for the agency, and more importantly, allow the administrator to seek the President's ear directly. In my mind 42 million people deserve nothing less than the President's ear.

Mr. President, over the years I have been a proud cosponsor of this important legislation and would like to congratulate and thank Senator MOYNIHAN for moving this bill through the Senate.

Mr. GORTON. Mr. President, I am pleased to support S. 1560, the Social Security Administration Independence Act.

Very briefly, this bill will remove the Social Security Administration from under the Department of Health and Human Services and make it an independent agency. The new, independent Social Security Administration will continue to administer the OASDI and SSI Programs, and will be run by a Commissioner, who is appointed by the President and confirmed by the Senate. In addition, S. 1560 creates a Social Security advisory board, made up of seven members, to evaluate policy alternatives, conduct research on issues and advise the Commissioner.

This effort is not a new one. Similar bills have been before Congress in the past. But the most recent legislative proposal, considered during the 102d session, was not brought to the Senate floor after it was passed by the House due to time constraints. I am pleased that now the Senate has taken up this matter.

Independence for the Social Security Administration is a productive move and gives the system the stature it deserves. It sends a positive message that its functions are considered extremely important and will increase public confidence in the Social Security system. Independence will help clear up some of the administrative and service quality problems that have plagued the Administration by creating strong and consistent leadership. It will also mean that Social Security will not have to compete with the rest of the Department of Health and Human Services for valuable, but rare, Federal resources.

And, most important to this Senator, independence highlights the separate, unique nature of Social Security and the sacred contract between the Government and the people that it rep-

resents. Former Social Security Commissioner Robert Ball states it best when he said, in testimony before the House Ways and Means Committee, that independence "would give emphasis to the fact that in this program the Government is acting as a trustee for those who have built up rights under the system."

Mr. President, I have been listening to the seniors in my home State of Washington on this issue. As I travel around the State listening to the local concerns and the views of the citizens, people tell me that the Social Security Administration needs to become an independent agency. They talk about how important the services are that the Social Security Agency provides. They say that independence for the Administration will increase the confidence of retirees and today's workers in the system and ensure quality services for benefit recipients.

I listened to the seniors in my State and agree. They have presented well reasoned and rational arguments why this is a good idea. I am happy to support it.

Mr. GRAHAM. Mr. President, far too many individuals do not contemplate the financial, health, and social implications and consequences of their retirement years. The majority of Americans do not plan comprehensively for their retirement; they do not consider the potential outcomes of typical decisions made at or before retirement, such as: relocating, utilizing Medicare and supplemental insurance, living solely on Social Security and/or a pension, and experiencing extended periods of leisure time.

Research shows that Americans only become aware of these issues as a reaction to their changed circumstances, when it is too late to alter major lifestyle decisions. Many people spend more time and effort planning a 2-week vacation than planning the 20-plus years they could spend in retirement.

As the U.S. population ages, persons will live an increasingly greater percentage of their lives as retirees. According to the National Center for Health Statistics, the average life expectancy for a 65-year-old in 1950 was 13.9 additional years, while, in 1990, the average 65-year-old could expect to live 17 more years. In this 40-year period, the life expectancy has increased 3.1 years.

As most retirees rely on Federal programs, such as Medicare and Social Security for health insurance and retirement income, lack of health and retirement planning has substantial long-term costs for the Federal Government. Furthermore, the lack of retirement planning can impact the quality of life. Persons who anticipate retirement-related changes can plan socially and financially, and avoid relocating without access to social, community and health services.

Retirees who do not evaluate retirement-related decisions could experience social dislocation and unantici-

pated financial and health needs, causing despair and dependence on Government health and social services' programs. It is a sad commentary that one of the highest incidents of suicide in our country is among people who have recently retired—those who are unable to deal with the new life into which retirement has ushered them. Economic issues, health issues, and the issue of relocation could be dealt with more effectively if retirement planning was more accessible. Organizations such as the American Association of Retired Persons [AARP] already conduct retirement seminars. Many employers, including the Federal Government, provide some retirement services.

The Social Security Administration is in the midst of fulfilling a congressional mandate to distribute annually, a personal earnings and benefits estimate statement, which includes estimated benefits should the individual retire at 62, 65, or 70 years of age. The agency begins its pilot program in April 1994, and will continue to phase in the program so that, by the year 2000, all working Americans will receive an estimate statement. I believe it would be appropriate for the Social Security Administration to expand this project to inform future beneficiaries that retirement planning assistance is often provided through local area agencies on aging, other non-government entities, or through the workplace.

In addition, the Social Security Administration is clearly in a good position to evaluate existing retirement planning services, to observe any gaps, and to determine how the Federal Government can best help to facilitate this planning. Certainly no other agency should have a greater interest in encouraging Americans to engage in retirement planning.

Retirement can mean embarking on an exciting and vital phase of life—to those who are prepared. A successful retirement is largely dependent on a process of identifying future needs, developing a plan for meeting them, and acting on these plans. In summary, through public education efforts, outreach, and direct counseling, Americans can prepare for fulfilling and active retirement years. We should encourage the Social Security Administration to pursue the issue of improving retirement planning for all Americans.

Mr. President, beginning in April this year, the Social Security Administration will begin its pilot program to distribute personal earnings and benefits estimate statements to 600,000 workers. Under law, all workers must receive a statement by the year 2000. The Social Security Administration is preparing to implement this program to meet this schedule. In developing and implementing this program, the Social Security Administration has a unique opportunity to further investigate the Federal Government's role in assisting Americans to better prepare for their retirement years. Knowing the Senator

from New York has a shared interest in promoting retirement security, would he agree that the Social Security Administration should review and report to Congress on existing and available retirement planning services?

Mr. MOYNIHAN. Yes, I would agree with the Senator from Florida. The Social Security Administration is in a unique position to undertake such a study of retirement planning services. This study would certainly be consistent with the mission of the Social Security Program.

Mr. GRAHAM. In addition, the SSA personal earnings and benefits estimate statement should be expanded to include recommendations that workers adequately consider their retirement needs and to provide future retirees with the information to facilitate more comprehensive retirement planning.

Mr. MOYNIHAN. Certainly. The Senator from Florida has made a valuable suggestion.

Mr. MCCAIN. Mr. President, I strongly support S. 1560 and feel it is an important measure that will help protect the Social Security Administration's fiscal integrity and program effectiveness. I would like to offer a few brief comments regarding what I hope will not be a result of this legislation to make the Social Security Administration an independent government agency. I am concerned that the newly independent agency may lead to a request for massive new construction or leasing projects for the Social Security Administration.

As many Members of this body are well aware, the creation of a new government agency or elevation of an existing one can lead to requests for new headquarters or expanded agency offices. Already over-burdened taxpayers are then further saddled with the cost of paying for tens of millions of dollars' worth of bricks, mortar, equipment, and furnishings to satisfy the newly empowered agency's desire for more and more new office space.

Let me clearly state that Federal agencies are often not to blame for such spending—its the Congress' fault. Year in and year out, many Members of the Senate and the House of Representatives make a profession out of directing the Federal Government to build new buildings that aren't really necessary, or require agencies to change locations for the sheer sake of bringing home some more pork for their State or congressional district.

This dubious practice is often obscured with stentorian speeches about the need to endlessly accelerate public investment in our economy, and the purported merits of a new home-state project. What it really is is an inexcusable, multibillion-dollar waste of taxpayer dollars. I have introduced numerous bills, amendments, and come to the floor of the Senate literally dozens of times in an effort to defeat wasteful and unnecessary construction projects, as well as their closely related coun-

ins—unauthorized, unrequested, but much-beloved demonstration projects.

In his highly touted and comprehensive National Performance Review of the operation of the Federal Government, Vice President GORE criticized these practices and recommended a moratorium on Federal funding for new building construction. The Vice President also noted that 1993 was a record year for line-item requests in congressional appropriation bills, a distinction that I'm sorry to say probably won't last very long. I strongly support this recommendation and have cosponsored legislation in the Senate to do just that. It is estimated that temporarily halting new Federal construction programs could save taxpayers in excess of \$1 billion this year, without causing difficulties to vital programs of the Federal Government. With many large and medium-sized cities across the country experiencing commercial office space vacancy rates of over 25 percent, using scarce taxpayer dollars for low-priority Federal construction projects is an especially unjustifiable abuse.

I have strenuously worked to stem the seemingly inexhaustible appetite of the Congress to misuse taxpayer dollars in this manner, and this includes unnecessary or excessively costly projects that directly affect my State of Arizona. An overwhelming majority of the American people support an end to the egregious practice of pork barrel spending, and I will continue to fight this good fight whenever such projects are brought into the light of open congressional consideration.

Mr. President, as the ranking minority member on the Senate's subcommittee that has oversight responsibilities for the General Services Administration [GSA], I am dedicated to ensuring that the GSA is extremely cost-conscious when it comes to evaluating agency requests for new construction or leases. To responsibly provide the resources that are needed by Federal agencies to serve the public, and to protect taxpayer dollars from being misused, it is vital for the Congress and the administration to abide by the established process that the GSA follows to evaluate requests for new office space. This procedure is thorough if it is followed and respected by the relevant authorizing and appropriating committees in the Congress. The problem is that this process is too often ignored by Members in their zeal to secure line-item appropriations for undeserving constituencies that may bring pressure to bear on them.

The GSA is required to conduct an economic analysis of all agency requests for new office space, and then submit their findings to the Office of Management and Budget. The recommendations of GSA and OMB are presented to the authorizing committees in each body for their approval. The determination of the authorizing committees is then given final consid-

eration by the Appropriations Committees.

I call on my colleagues to abide by this process as a means of cutting down on wasteful Federal spending, and to guarantee that any major new construction projects or leases that are ultimately funded by the taxpayers are forced to survive a rigorous evaluation process. Our obligation to taxpayers in times of a \$4 trillion debt demands nothing less.

I hope my concerns regarding the passage of this legislation pertaining to future requests of the Social Security Administration are unfounded. The Social Security Administration has benefited from expanded building space acquisition in the recent past, and I hope that the eventual enactment of this legislation does not serve as an impetus for the Social Security Administration or Members of Congress to seek funding for unnecessary building space that results in added costs to the taxpayer.

Mr. MOYNIHAN. Mr. President, I ask for a third reading of the bill.

The PRESIDING OFFICER. The question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed for a third reading and was read the third time.

The PRESIDING OFFICER. The bill having been read the third time, the question is, Shall it pass?

So the bill (S. 1560), as amended, was passed, as follows:

S. 1560

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE; AMENDMENT OF SOCIAL SECURITY ACT; TABLE OF CONTENTS.**

(a) SHORT TITLE.—This Act may be cited as the "Social Security Administration Independence Act of 1994".

(b) AMENDMENT OF SOCIAL SECURITY ACT.—Except as otherwise expressly provided, whenever in this Act an amendment is expressed in terms of an amendment to or repeal of, a section or other provision, the reference shall be considered to be made to that section or other provision of the Social Security Act.

(c) TABLE OF CONTENTS.—The table of contents of this Act is as follows:

Sec. 1. Short title; amendment of Social Security Act; table of contents.

**TITLE I—ESTABLISHMENT OF NEW INDEPENDENT AGENCY**

Sec. 101. Establishment of Social Security Administration as a separate, independent agency.

Sec. 102. Commissioner and Deputy Commissioner of Social Security.

Sec. 103. Social Security Advisory Board.

Sec. 104. Personnel; budgetary matters; seal of office.

Sec. 105. Transfers to the new Social Security Administration.

Sec. 106. Transitional rules.

Sec. 107. Effective dates.

**TITLE II—CONFORMING AMENDMENTS**

Sec. 201. Amendments to titles II and XVI of the Social Security Act.

Sec. 202. Other amendments.

Sec. 203. Rules of construction.

Sec. 204. Effective dates.

**TITLE III—SOCIAL SECURITY  
DISABILITY AND REHABILITATION**

- Sec. 301. Short title.
- Sec. 302. Reform of monthly insurance benefits based on disability involving substance abuse.
- Sec. 303. Priority of treatment.
- Sec. 304. Establishment of referral monitoring agencies required in all States.
- Sec. 305. Proceeds from certain criminal activities constitute substantial gainful employment.
- Sec. 306. Consistent penalty provisions for SSDI and SSI programs.

**TITLE I—ESTABLISHMENT OF NEW  
INDEPENDENT AGENCY**

**SEC. 101. ESTABLISHMENT OF SOCIAL SECURITY  
ADMINISTRATION AS A SEPARATE,  
INDEPENDENT AGENCY.**

Section 701 (42 U.S.C. 901) is amended to read as follows:

**"SOCIAL SECURITY ADMINISTRATION**

"SEC. 701. There is hereby established, as an independent agency in the executive branch of the Government, a Social Security Administration (hereafter in this title referred to as the 'Administration'). It shall be the duty of the Administration to administer the old-age, survivors, and disability insurance program under title II and the supplemental security income program under title XVI."

**SEC. 102. COMMISSIONER AND DEPUTY COMMISSIONER OF SOCIAL SECURITY.**

Section 702 (42 U.S.C. 902) is amended to read as follows:

**"COMMISSIONER AND DEPUTY COMMISSIONER  
"Commissioner of Social Security**

"SEC. 702. (a)(1) There shall be in the Administration a Commissioner of Social Security (hereafter in this title referred to as the 'Commissioner') who shall be appointed by the President, with the advice and consent of the Senate.

"(2) The Commissioner shall be compensated at the rate provided for level I of the Executive Schedule.

"(3) The Commissioner shall be appointed for a term of 4 years coincident with the term of the President, or until the appointment of a qualified successor.

"(4) The Commissioner shall be responsible for the exercise of all powers and the discharge of all duties of the Administration, and shall have authority and control over all personnel and activities thereof.

"(5) The Commissioner may prescribe such rules and regulations as the Commissioner determines necessary or appropriate to carry out the functions of the Administration. The regulations prescribed by the Commissioner shall be subject to the rulemaking procedures established under section 553 of title 5, United States Code.

"(6) The Commissioner may establish, alter, consolidate, or discontinue such organizational units or components within the Administration as the Commissioner considers necessary or appropriate, except that this paragraph shall not apply with respect to any unit, component, or provision provided for by this Act.

"(7) The Commissioner may assign duties, and delegate, or authorize successive redelegations of, authority to act and to render decisions, to such officers and employees of the Administration as the Commissioner may find necessary. Within the limitations of such delegations, redelegations, or assignments, all official acts and decisions of such officers and employees shall have the same force and effect as though performed or rendered by the Commissioner.

"(8) The Commissioner and the Secretary of Health and Human Services (hereafter in

this title referred to as the 'Secretary') shall consult, on an ongoing basis, to ensure—

"(A) the coordination of the programs administered by the Commissioner, as described in section 701, with the programs administered by the Secretary under titles XVIII and XIX of this Act; and

"(B) that adequate information concerning benefits under such titles XVIII and XIX shall be available to the public.

**"Deputy Commissioner of Social Security**

"(b)(1) There shall be in the Administration a Deputy Commissioner of Social Security (hereafter in this title referred to as the 'Deputy Commissioner') who shall be appointed by the President, with the advice and consent of the Senate.

"(2) The Deputy Commissioner shall be appointed for a term of 4 years coincident with the term of the Commissioner, or until the appointment of a qualified successor.

"(3) The Deputy Commissioner shall be compensated at the rate provided for level II of the Executive Schedule.

"(4) The Deputy Commissioner shall perform such duties and exercise such powers as the Commissioner shall from time to time assign or delegate. The Deputy Commissioner shall be Acting Commissioner of the Administration during the absence or disability of the Commissioner and, unless the President designates another officer of the Government as Acting Commissioner, in the event of a vacancy in the office of the Commissioner."

**SEC. 103. SOCIAL SECURITY ADVISORY BOARD.**

Section 703 (42 U.S.C. 903) is amended to read as follows:

**"SOCIAL SECURITY ADVISORY BOARD**

**"Establishment of Board**

"SEC. 703. (a) There shall be established a Social Security Advisory Board (hereinafter referred to as the 'Board').

**"Functions of the Board**

"(b) The Board shall advise the Commissioner on policies related to the old-age, survivors, and disability insurance program under title II and the supplemental security income program under title XVI. Specific functions of the Board shall include—

"(1) analyzing the Nation's retirement and disability systems and making recommendations with respect to how the old-age, survivors, and disability insurance program and the supplemental security income program, supported by other public and private systems, can most effectively assure economic security;

"(2) studying and making recommendations relating to the coordination of programs that provide health security with programs described in paragraph (1);

"(3) making recommendations to the President and to the Congress with respect to policies that will ensure the solvency of the old-age, survivors, and disability insurance program, both in the short-term and the long-term;

"(4) making recommendations to the President of candidates to consider in selecting nominees for the position of Commissioner and Deputy Commissioner;

"(5) reviewing and assessing the quality of service that the Administration provides to the public;

"(6) reviewing and making recommendations with respect to policies and regulations regarding the old-age, survivors, and disability insurance program and the supplemental security income program;

"(7) increasing public understanding of the social security system;

"(8) in consultation with the Commissioner, reviewing the development and implementation of a long-range research and

program evaluation plan for the Administration;

"(9) reviewing and assessing any major studies of social security as may come to the attention of the Board; and

"(10) conducting such other reviews and assessments that the Board determines to be appropriate.

**"Structure and Membership of the Board**

"(c) The Board shall be composed of 7 members who shall be appointed as follows:

"(1) 3 members shall be appointed by the President, with the advice and consent of the Senate. Not more than 2 of such members shall be from the same political party.

"(2) 2 members (each member from a different political party) shall be appointed by the President pro tempore of the Senate with the advice of the Chairman and the Ranking Minority Member of the Senate Committee on Finance.

"(3) 2 members (each member from a different political party) shall be appointed by the Speaker of the House of Representatives, with the advice of the Chairman and the Ranking Minority Member of the House Committee on Ways and Means.

**"Terms of Appointment**

"(d) Each member of the Board shall serve for a term of 6 years, except that—

"(1) a member appointed to fill a vacancy occurring prior to the expiration of the term for which a predecessor was appointed, shall be appointed for the remainder of such term; and

"(2) the terms of service of the members initially appointed under this section shall expire as follows:

"(A) The terms of service of the members initially appointed by the President shall expire as designated by the President at the time of nomination, 1 each at the end of—

- "(i) 2 years;
- "(ii) 4 years; and
- "(iii) 6 years.

"(B) The terms of service of members initially appointed by the President pro tempore of the Senate shall expire as designated by the President pro tempore of the Senate at the time of nomination, 1 each at the end of—

- "(i) 4 years; and
- "(ii) 6 years.

"(C) The terms of service of members initially appointed by the Speaker of the House of Representatives shall expire as designated by the Speaker of the House of Representatives at the time of nomination, 1 each at the end of—

- "(i) 3 years; and
- "(ii) 5 years.

**"Chairman**

"(e) A member of the Board shall be designated by the President to serve as Chairman for a term of 4 years, coincident with the term of the President, or until the designation of a successor.

**"Compensation**

"(f) Members of the Board shall be compensated as follows:

"(1) Members shall be paid at a rate equal to 25 percent of the rate for level III of the Executive Schedule.

"(2) For days when the Board or any authorized subcommittee of the Board meets, members who attend meetings on such days (including travel time) shall receive additional compensation in an amount equal to the daily equivalent of the rate for level III of the Executive Schedule.

"(3) While serving on business of the Board away from their homes or regular places of business, members may be allowed travel expenses, including per diem in lieu of subsistence, as authorized by section 5703 of title 5,

United States Code, for persons in the Government employed intermittently.

"(4) Service on the Board shall not be treated as Federal service or employment for purposes of receiving any benefits under chapters 83, 84, and 87 of title 5, United States Code.

"(5) A member of the Board may elect coverage of a health benefits plan under chapter 89 of title 5, United States Code. Such a member electing coverage shall have the applicable employee contributions under section 8906 of such title withheld from pay for service as a member of the Board. The Administration shall pay the applicable Government contributions under such section 8906 for such member. The Office of Personnel Management shall promulgate regulations to apply the provisions of chapter 89 of such title to Board members electing coverage as provided under this paragraph.

"Meetings

"(g) The Board shall meet not less than 6 times each year to consider a specific agenda of issues, as determined by the Chairman in consultation with the other members of the Board.

"Federal Advisory Committee Act

"(h) The Board shall be exempt from the provisions of the Federal Advisory Committee Act (5 U.S.C. App.).

"Personnel

"(1)(1) The Board shall, without regard to title 5, United States Code, appoint a Staff Director who shall be paid at a rate equivalent to a rate for the Senior Executive Service.

"(2) The Board is authorized, without regard to title 5, United States Code, to appoint and fix the compensation of such additional personnel as the Board determines to be necessary to carry out the functions of the Board.

"(3) In fixing the compensation of additional personnel under paragraph (2), the Board shall not authorize that any individual appointed under such paragraph be compensated at a rate that is greater than the rate of compensation of the Staff Director described in paragraph (1).

"Authorization of Appropriation

"(j) There are authorized to be made available for expenditure, out of the Federal Disability Insurance Trust Fund, the Federal Old Age and Survivors Insurance Trust Fund, and the general fund in the Treasury, such sums as the Congress may deem appropriate to carry out the purposes of this section."

**SEC. 104. PERSONNEL; BUDGETARY MATTERS; SEAL OF OFFICE.**

Section 704 is amended to read as follows:

"ADMINISTRATIVE DUTIES OF THE COMMISSIONER

"Personnel

"SEC. 704. (a)(1) The Commissioner shall appoint such additional officers and employees as the Commissioner considers necessary to carry out the functions of the Administration under this Act. Except as otherwise provided in any other provision of law, such officers and employees shall be appointed, and their compensation shall be fixed, in accordance with title 5, United States Code.

"(2) The Commissioner may procure the services of experts and consultants in accordance with the provisions of section 3109 of title 5, United States Code.

"(3) Notwithstanding any requirements of section 3133 of title 5, United States Code, the Director of the Office of Personnel Management shall authorize for the Administration a total number of Senior Executive Service positions which is substantially greater than the number of such positions authorized in the Social Security Adminis-

tration in the Department of Health and Human Services as of immediately before the date of the enactment of the Social Security Administration Independence Act of 1994 to the extent that the greater number of such authorized positions is specified in the comprehensive work force plan as established and revised by the Commissioner under subsection (b)(1). The total number of such positions authorized for the Administration shall not at any time be less than the number of such authorized positions as of immediately before such date.

"Budgetary Matters

"(b)(1) Appropriations requests for staffing and personnel of the Administration shall be based upon a comprehensive work force plan, which shall be established and revised from time to time by the Commissioner.

"(2) Appropriations for administrative expenses of the Administration are authorized to be provided on a biennial basis.

"(3) Funds appropriated for the Administration to be available on a contingency basis shall be apportioned upon the occurrence of the stipulated contingency, as determined by the Commissioner and reported to the Congress.

"Employment Restriction

"(c) The number of positions in the Administration which may be excepted from the competitive service, on a temporary or permanent basis, because of the confidential or policy-determining character of such positions, may not exceed at any time the equivalent of 10 full-time positions.

"Seal of Office

"(d) The Commissioner shall cause a seal of office to be made for the Administration of such design as the Commissioner shall approve. Judicial notice shall be taken of such seal."

**SEC. 105. TRANSFERS TO THE NEW SOCIAL SECURITY ADMINISTRATION.**

(a) FUNCTIONS.—There are transferred to the Social Security Administration all functions carried out by the Secretary of Health and Human Services with respect to the programs and activities the administration of which is vested in the Social Security Administration by reason of this title and the amendments made thereby. The Commissioner of Social Security shall allocate such functions in accordance with sections 701, 702, 703, and 704 of the Social Security Act (as amended by this title).

(b) PERSONNEL, ASSETS, ETC.—(1) There are transferred from the Department of Health and Human Services to the Social Security Administration, for appropriate allocation by the Commissioner of Social Security in the Social Security Administration—

(A) the personnel employed in connection with the functions transferred by this title and the amendments made thereby; and

(B) the assets, liabilities, contracts, property, records, and unexpended balance of appropriations, authorizations, allocations, and other funds employed, held, or used in connection with such functions, arising from such functions, or available, or to be made available, in connection with such functions.

(2) Unexpended funds transferred pursuant to this subsection shall be used only for the purposes for which the funds were originally authorized and appropriated.

(3) Any individual who is an employee of the Department and who was not employed on the date of the enactment of this title, in connection with functions transferred by this title to the Administration, but who was so employed on the day before the date established pursuant to section 107(a), may be transferred from the Department of Health and Human Services to the Social Security Administration by the Commissioner under

subparagraph (A) of paragraph (1), after consultation with the Secretary of Health and Human Services, if the Commissioner determines such transfer to be appropriate.

(4) Any individual who is an employee of the Department and who was employed on the date of the enactment of this title, solely in connection with functions transferred by this title to the Administration, and who was so employed on the day before the date established pursuant to section 107(a), shall be transferred from the Department of Health and Human Services to the Social Security Administration.

(c) ABOLISHMENT OF OFFICE OF COMMISSIONER IN THE DEPARTMENT OF HEALTH AND HUMAN SERVICES.—Effective upon the appointment of a Commissioner of Social Security pursuant to section 702 of the Social Security Act (as amended by this title)—

(1) the position of Commissioner of Social Security in the Department of Health and Human Services is abolished; and

(2) section 5315 of title 5, United States Code, is amended by striking the following:

"Commissioner of Social Security, Department of Health and Human Services."

**SEC. 106. TRANSITIONAL RULES.**

(a) TRANSITION DIRECTOR.—(1) Within 30 days after the date of the enactment of this Act, a transition director shall be appointed by the President, who shall be selected on the basis of experience and knowledge of the operation of the Government.

(2) The transition director shall conduct activities necessary to ensure the transition of the Social Security Administration to the status of an independent agency in the executive branch of the Government. In conducting such activities before the appointment of the Commissioner of Social Security, the transition director shall consult regularly with the Director of the Office of Management and Budget. Upon such appointment, the transition director shall conduct such activities at the direction of the Commissioner of Social Security.

(3) The transition director shall be compensated at the rate provided for level IV of the Executive Schedule.

(4) Expenditures to carry out the purposes of this subsection shall be made out of the Federal Old Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund.

(b) INTERIM AUTHORITY FOR APPOINTMENT AND COMPENSATION.—

(1) APPOINTMENT OF COMMISSIONER.—Within 60 days of the date of the enactment of this title, the Commissioner of Social Security shall be appointed by the President pursuant to section 702 of the Social Security Act (as amended by this title). If the appointment is made pursuant to such section before the date established pursuant to section 107(a), the Commissioner of Social Security shall also perform the duties assigned to the Commissioner of Social Security in the Department of Health and Human Services.

(2) OTHER APPOINTMENTS.—At any time on or after the date of the enactment of this title any of the other officers provided for in sections 702 and 703 of the Social Security Act (as amended by this title) may be nominated and appointed, as provided in such sections.

(3) COMPENSATION.—Funds available to any official or component of the Department of Health and Human Services, functions of which are transferred to the Commissioner of Social Security or the Social Security Administration by this title, may with the approval of the Director of the Office of Management and Budget, be used to pay the compensation and expenses of any officer appointed pursuant to this subsection until such time as funds for that purpose are otherwise available.

(C) CONTINUATION OF ORDERS, DETERMINATIONS, RULES, REGULATIONS, ETC.—All orders, determinations, rules, regulations, permits, contracts, collective bargaining agreements (and ongoing negotiations relating to such collective bargaining agreements), recognitions of labor organizations, certificates, licenses, and privileges—

(1) which have been issued, made, promulgated, granted, or allowed to become effective, in the exercise of functions (A) which were exercised by the Secretary of Health and Human Services (or the Secretary's delegate), and (B) which relate to functions which, by reason of this title, the amendments made thereby, and regulations prescribed thereunder, are vested in the Commissioner of Social Security; and

(2) which are in effect immediately before the date established pursuant to section 107(a),

shall (to the extent that they relate to functions described in paragraph (1)(B)) continue in effect according to their terms until modified, terminated, suspended, set aside, or repealed by such Commissioner, except that any collective bargaining agreement shall remain in effect until the date of termination specified in such agreement.

(d) CONTINUATION OF PROCEEDINGS.—The provisions of this title (including the amendments made thereby) shall not affect any proceeding pending before the Secretary of Health and Human Services immediately before the date established pursuant to section 107(a), with respect to functions vested (by reason of this title, the amendments made thereby, and regulations prescribed thereunder) in the Commissioner of Social Security, except that such proceedings, to the extent that such proceedings relate to such functions, shall continue before such Commissioner. Orders shall be issued under any such proceeding, appeals taken therefrom, and payments shall be made pursuant to such orders, in like manner as if this title had not been enacted, and orders issued in any such proceeding shall continue in effect until modified, terminated, superseded, or repealed by such Commissioner, by a court of competent jurisdiction, or by operation of law.

(e) CONTINUATION OF SUITS.—Except as provided in this subsection—

(1) the provisions of this title shall not affect suits commenced before the date established pursuant to section 107(a); and

(2) in all such suits proceedings shall be had, appeals taken, and judgments rendered, in the same manner and effect as if this title had not been enacted.

No cause of action, and no suit, action, or other proceeding commenced by or against any officer in such officer's official capacity as an officer of the Department of Health and Human Services, shall abate by reason of the enactment of this title. Causes of action, suits, actions, or other proceedings may be asserted by or against the United States and the Social Security Administration, or such official of such Administration as may be appropriate, and, in any litigation pending immediately before the date established pursuant to section 107(a), the court may at any time, on the court's own motion or that of a party, enter an order which will give effect to the provisions of this subsection (including, where appropriate, an order for substitution of parties).

(f) CONTINUATION OF PENALTIES.—This title shall not have the effect of releasing or extinguishing any criminal prosecution, penalty, forfeiture, or liability incurred as a result of any function which (by reason of this title, the amendments made thereby, and regulations prescribed thereunder) is vested in the Commissioner of Social Security.

(g) JUDICIAL REVIEW.—Orders and actions of the Commissioner of Social Security in the exercise of functions vested in such Commissioner under this title (and the amendments made thereby) shall be subject to judicial review to the same extent and in the same manner as if such orders had been made and such actions had been taken by the Secretary of Health and Human Services in the exercise of such functions immediately before the date established pursuant to section 107(a). Any statutory requirements relating to notice, hearings, action upon the record, or administrative review that apply to any function so vested in such Commissioner shall continue to apply to the exercise of such function by such Commissioner.

(h) EXERCISE OF FUNCTIONS.—In the exercise of the functions vested in the Commissioner of Social Security under this title, the amendments made thereby, and regulations prescribed thereunder, such Commissioner shall have the same authority as that vested in the Secretary of Health and Human Services with respect to the exercise of such functions immediately preceding the vesting of such functions in such Commissioner, and actions of such Commissioner shall have the same force and effect as when exercised by such Secretary.

(i) REPORT.—Within 120 days of the date of the enactment of this title, the transition director and the Commissioner of Social Security shall report to the Congress on the status of the transition to an independent Social Security Administration, and on any significant internal restructuring or management improvements that are proposed to be undertaken.

SEC. 107. EFFECTIVE DATES.

(a) IN GENERAL.—Except as provided in subsection (b), this title, and the amendments made by such title shall take effect on the earlier of—

(1) the date which is 180 days after the date of the enactment of this Act, or

(2) a date designated by the President.

(b) TRANSITIONAL RULES.—Section 106 shall take effect on the date of the enactment of this title.

TITLE II—CONFORMING AMENDMENTS

SEC. 201. AMENDMENTS TO TITLES II AND XVI OF THE SOCIAL SECURITY ACT.

(a) IN GENERAL.—Title II (42 U.S.C. 401 et seq.) (other than section 201, section 218(d), section 231(c), section 226, and section 226A) and title XVI (42 U.S.C. 1302 et seq.) (other than sections 1514(d)(2)(B) and 1616(e)(3)) are each amended—

(1) by striking, wherever it appears therein, "Secretary of Health and Human Services" and inserting "Commissioner of Social Security";

(2) by striking, wherever it appears therein, "Department of Health and Human Services" and inserting "Social Security Administration";

(3) by striking, wherever it appears therein, "Department" (but only if it is not immediately succeeded by the words "of Health and Human Services", and only if it is used in reference to the Department of Health and Human Services) and inserting "Administration";

(4) by striking, wherever it appears therein, each of the following words (but, in the case of any such word only if such word refers to the Secretary of Health and Human Services): "Secretary", "Secretary's", "his", "him", "he", "her", and "she", and inserting (in the case of the word "Secretary") "Commissioner of Social Security", (in the case of the word "Secretary's") "Commissioner's", (in the case of the word "his") "the Commissioner's", (in the case of the word "him") "the Commissioner", (in the case of the word "her") "the Commissioner" or "the Commis-

sioner's", as may be appropriate, and (in the case of the words "she" or "he") "the Commissioner"; and

(5) by striking, wherever it appears therein, "Internal Revenue Code of 1954" and inserting "Internal Revenue Code of 1986".

(b) AMENDMENTS TO SECTION 201.—(1)(A) Sections 201(a)(3), 201(a)(4), 201(b)(1), and 201(b)(2) (42 U.S.C. 401(a)(3), 401(a)(4), 401(b)(1), and 401(b)(2), respectively) are each amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security"; and

(B) Sections 201(a)(3) and 201(b)(1) (42 U.S.C. 401(a)(3) and 401(b)(1), respectively) are each amended by striking "such Secretary" and inserting "such Commissioner".

(2) Section 201(c) (42 U.S.C. 401(c)) is amended—

(A) in the first sentence, by striking "shall be composed of" and all that follows down through "ex officio" and inserting the following: "shall be composed of the Commissioner of Social Security, the Secretary of the Treasury, and the Secretary of Health and Human Services, all ex officio"; and

(B) in the fifth sentence, by striking "The Commissioner of Social Security" and inserting "The Deputy Commissioner of Social Security".

(3) Section 201(g)(1)(A) (42 U.S.C. 401(g)(1)(A)) is amended—

(A) in clause (i), by striking "by him and the Secretary of Health and Human Services" and inserting "by him, the Commissioner of Social Security, and the Secretary of Health and Human Services", and by striking "by the Department of Health and Human Services and the Treasury Department" and inserting "by the Social Security Administration, the Department of Health and Human Services, and the Department of the Treasury";

(B) in clause (ii), by striking "method prescribed by the Board of Trustees under paragraph (4)" and inserting "applicable method prescribed under paragraph (4)", by striking "the Secretary of Health and Human Services" and inserting "the Commissioner of Social Security and the Secretary of Health and Human Services", and by striking "the Department of Health and Human Services" and inserting "the Social Security Administration and the Department of Health and Human Services"; and

(C) by striking the last sentence and inserting the following: "There are hereby authorized to be made available for expenditure, out of any or all of the Trust Funds, such amounts as the Congress may deem appropriate to pay the costs of the part of the administration of this title and title XVI for which the Commissioner of Social Security is responsible, the costs of title XVIII for which the Secretary of Health and Human Services is responsible, and the costs of carrying out the functions of the Social Security Administration, specified in section 232, which relate to the administration of provisions of the Internal Revenue Code of 1986 other than those referred to in clause (i) of the first sentence of this subparagraph."

(4) Section 201(g)(1) (42 U.S.C. 401(g)(1)) is further amended by striking subparagraph (B) and inserting the following new subparagraphs:

"(B) After the close of each fiscal year—  
 "(i) the Commissioner of Social Security shall determine (1) the portion of the costs, incurred during such fiscal year, of administration of this title and title XVI and of carrying out the functions of the Social Security Administration, specified in section 232, which relate to the administration of provisions of the Internal Revenue Code of 1986 (other than those referred to in clause (i) of the first sentence of subparagraph (A)),

which should have been borne by the general fund in the Treasury, (II) the portion of such costs which should have been borne by the Federal Old-Age and Survivors Insurance Trust Fund, and (III) the portion of such costs which should have been borne by the Federal Disability Insurance Trust Fund, and

"(ii) the Secretary of Health and Human Services shall determine (I) the portion of the costs, incurred during such fiscal year, of administration of title XVIII which should have been borne by the general fund in the Treasury, (II) the portion of such costs which should have been borne by the Federal Hospital Insurance Trust Fund, and (III) the portion of such costs which should have been borne by the Federal Supplementary Medical Insurance Trust Fund,

except that the determination of the amounts to be borne by the general fund in the Treasury with respect to expenditures incurred in carrying out such functions specified in section 232 shall be made pursuant to the applicable method prescribed under paragraph (4) of this subsection.

"(C) After the determinations under subparagraph (B) have been made for any fiscal year, the Commissioner of Social Security and the Secretary of Health and Human Services shall jointly certify to the Managing Trustee the amounts, if any, which should be transferred from one to any of the other of such Trust Funds and the amounts, if any, which should be transferred between the Trust Funds (or one of the Trust Funds) and the general fund in the Treasury, in order to ensure that each of the Trust Funds and the general fund in the Treasury have borne their proper share of the costs, incurred during such fiscal year, for (i) the part of the administration of this title and title XVI for which the Commissioner of Social Security is responsible, (ii) the part of the administration of this title and title XVIII for which the Secretary of Health and Human Services is responsible, and (iii) carrying out the functions of the Social Security Administration, specified in section 232, which relate to the administration of provisions of the Internal Revenue Code of 1986 (other than those referred to in clause (i) of the first sentence of subparagraph (A)). The Managing Trustee shall transfer any such amounts in accordance with any certification so made."

(5) Section 201(g)(2) (42 U.S.C. 401(g)(2)) is amended, in the second sentence, by striking "established and maintained by the Secretary of Health and Human Services" and inserting "maintained by the Commissioner of Social Security", and by striking "Secretary shall furnish" and inserting "Commissioner of Social Security shall furnish".

(6) Section 201(g)(4) (42 U.S.C. 401(g)(4)) is amended to read as follows:

"(4) The Commissioner of Social Security shall utilize the method prescribed pursuant to this paragraph, as in effect immediately before the date of the enactment of the Social Security Administration Independence Act of 1994 for determining the costs which should be borne by the general fund in the Treasury of carrying out the functions of the Social Security Administration, specified in section 232, which relate to the administration of provisions of the Internal Revenue Code of 1986 (other than those referred to in clause (i) of the first sentence of paragraph (1)(A)). If at any time or times thereafter the Boards of Trustees of such Trust Funds consider such action advisable, such Boards may modify the method of determining such costs."

(7) Section 201(i)(1) (42 U.S.C. 401(i)(1)) is amended to read as follows:

"(i)(1) The Managing Trustee may accept on behalf of the United States money gifts

and bequests made unconditionally to the Federal Old-Age and Survivors Insurance Trust Fund, the Federal Disability Insurance Trust Fund, the Federal Hospital Insurance Trust Fund, or the Federal Supplementary Medical Insurance Trust Fund or to the Social Security Administration, the Department of Health and Human Services, or any part or officer thereof, for the benefit of any of such Funds or any activity financed through such Funds."

(8) Subsections (j) and (k) of section 201 (42 U.S.C. 401) are each amended by striking "Secretary" each place it appears and inserting "Commissioner of Social Security".

(9) Section 201(i)(3)(B)(iii)(II) (42 U.S.C. 401(i)(3)(B)(iii)(II)) is amended by striking "Secretary" and inserting "Commissioner of Social Security".

(10) Section 201(m)(3) (42 U.S.C. 401(m)(3)) is amended by striking "Secretary of Health and Human Services" and inserting "Commissioner of Social Security".

(11) Section 201 (42 U.S.C. 401) is amended by striking "Internal Revenue Code of 1954" each place it appears and inserting "Internal Revenue Code of 1986".

(c) AMENDMENTS TO SECTION 218.—Section 218(d) (42 U.S.C. 418(d)) is amended by striking "Secretary" each place it appears in paragraphs (3) and (7) and inserting "Commissioner of Social Security".

(d) AMENDMENT TO SECTION 231.—Section 231(c) (42 U.S.C. 431(c)) is amended by striking "Secretary determines" and inserting "Commissioner of Social Security and the Secretary jointly determine".

#### SEC. 202. OTHER AMENDMENTS.

(a) AMENDMENTS TO TITLE VII.—(1) Title VII (42 U.S.C. 901 et seq.) is amended by adding at the end the following new section:

##### "DUTIES AND AUTHORITY OF SECRETARY

"SEC. 712. The Secretary shall perform the duties imposed upon the Secretary by this Act. The Secretary is authorized to appoint and fix the compensation of such officers and employees, and to make such expenditures as may be necessary for carrying out the functions of the Secretary under this Act."

(2) Section 706 (42 U.S.C. 907) is amended—

(A) in subsection (a), by striking "Advisory Council on Social Security" and all that follows through "disability insurance program and" and inserting "Advisory Council on Hospital and Supplementary Medical Insurance for the purpose of reviewing the status of the Federal Hospital Insurance Trust Fund and the Federal Supplementary Medical Insurance Trust Fund in relation to the long-term commitments of";

(B) in subsection (d), by striking paragraph (1) and by redesignating paragraphs (2) and (3) as paragraphs (1) and (2), respectively, and

(C) by striking the section heading and inserting the following:

##### "ADVISORY COUNCIL ON HOSPITAL AND SUPPLEMENTARY MEDICAL INSURANCE"

(3) Paragraph (2) of section 709(b) (42 U.S.C. 910(b)) is amended by striking "(as estimated by the Secretary)" and inserting "(for amounts which will be paid from the Federal Old-Age and Survivors Insurance Trust Fund and the Federal Disability Insurance Trust Fund, as estimated by the Commissioner, and for amounts which will be paid from the Federal Hospital Insurance Trust and the Federal Supplementary Medical Insurance Trust Fund, as estimated by the Secretary)".

(4) Sections 709 and 710 (42 U.S.C. 910 and 911) are amended by striking "Internal Revenue Code of 1954" each place it appears and inserting "Internal Revenue Code of 1986".

(b) AMENDMENTS TO TITLE XI.—(1) Section 1101(a) (42 U.S.C. 1301(a)) is amended by adding at the end the following new paragraph:

"(10) The term 'Administration' means the Social Security Administration, except where the context requires otherwise."

(2) Section 1106(a) (42 U.S.C. 1306(a)) is amended—

(A) by inserting "(1)" after "(a)";

(B) by striking "Department of Health and Human Services" each place it appears and inserting "applicable agency";

(C) by striking "Secretary" each place it appears and inserting "head of the applicable agency"; and

(D) by adding at the end the following new paragraph:

"(2) For purposes of this subsection and subsection (b), the term 'applicable agency' means—

"(A) the Social Security Administration, with respect to matter transmitted to or obtained by such Administration or matter disclosed by such Administration, or

"(B) the Department of Health and Human Services, with respect to matter transmitted to or obtained by such Department or matter disclosed by such Department."

(3) Section 1106(b) (42 U.S.C. 1306(b)) is amended—

(A) by striking "Secretary" each place it appears and inserting "head of the applicable agency"; and

(B) by striking "Department of Health and Human Services" and inserting "applicable agency".

(4) Section 1106(c) (42 U.S.C. 1306(c)) is amended—

(A) by striking "the Secretary" the first place it appears and inserting "the Commissioner of Social Security or the Secretary"; and

(B) by striking "the Secretary" each subsequent place it appears and inserting "such Commissioner or Secretary".

(5) Section 1107(b) (42 U.S.C. 1307(b)) is amended by striking "the Secretary of Health and Human Services" and inserting "the Commissioner of Social Security or the Secretary".

(6) Section 1110 (42 U.S.C. 1310) is amended—

(A) in subsection (a)(2), by inserting "(or the Commissioner, with respect to any jointly financed cooperative agreement or grant concerning titles II or XVI)" after "Secretary";

(B) in subsection (b)—

(i) by striking "Secretary" each place it appears and inserting "Commissioner", and

(ii) by striking "the Secretary's" each place it appears and inserting "the Commissioner's"; and

(C) by striking "he", "his", "him", and "himself" each place they appear (except in subsection (b)(2)(A)) and inserting "the Commissioner", "the Commissioner's", "the Commissioner", and "himself or herself", respectively.

(7) Subsections (b) and (c) of section 1127 (42 U.S.C. 1320a-6) are each amended by striking "Secretary" and inserting "Commissioner of Social Security".

(8) Section 1128(f) (42 U.S.C. 1320a-7(f)) is amended by inserting after "section 205(g)" the following: ", except that, in so applying such sections and section 205(i), any reference therein to the Commissioner of Social Security or the Social Security Administration shall be considered a reference to the Secretary or the Department of Health and Human Services, respectively".

(9) Section 1131 (42 U.S.C. 1320b-1) is amended—

(A) by striking "Secretary" each place it appears and inserting "Commissioner of Social Security";

(B) in subsection (a)(1)(A), by adding "or" at the end;

(C) in subsection (a)(1)(B), by striking "or" at the end;

(D) by striking subsection (a)(1)(C);  
(E) by redesignating subsection (a)(2) as subsection (a)(3);

(F) by inserting after subsection (a)(1) the following new paragraph:

"(2) the Secretary makes a finding of fact and a decision as to the entitlement under section 226 of any individual to hospital insurance benefits under part A of title XVIII, or"; and

(G) by striking "he" in the matter in subsection (a) following paragraph (3) (as so redesignated) and inserting "the Commissioner of Social Security".

(10) Section 1155 (42 U.S.C. 1320c-4) is amended by striking "(to the same extent as is provided in section 205(b))" and all that follows and inserting "(to the same extent as beneficiaries under title II are entitled to a hearing by the Commissioner of Social Security under section 205(b)). For purposes of the preceding sentence, subsection (l) of section 205 shall apply, except that any reference in such subsection to the Commissioner of Social Security or the Social Security Administration shall be deemed a reference to the Secretary or the Department of Health and Human Services, respectively. Where the amount in controversy is \$2,000 or more, such beneficiary shall be entitled to judicial review of any final decision relating to a reconsideration described in this subsection."

(11) Sections 1101, 1106, 1107, and 1137 (42 U.S.C. 1301, 1306, 1307, and 1320b-7, respectively) are amended by striking "Internal Revenue Code of 1954" each place it appears and inserting "Internal Revenue Code of 1986".

(C) AMENDMENTS TO TITLE XVIII.—(1) Subsections (a) and (f) of section 1817 (42 U.S.C. 1395i) are amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security".

(2) Section 1840(a) (42 U.S.C. 1395s(a)) is amended—

(A) in paragraph (1), by striking "Secretary" and inserting "Commissioner of Social Security", and by adding at the end the following new sentence: "Such regulations shall be prescribed after consultation with the Secretary."; and

(B) in paragraph (2), by striking "Secretary of Health and Human Services" and inserting "Commissioner of Social Security".

(3) Section 1872 (42 U.S.C. 1395ii) is amended by inserting after "title II" the following: ", except that, in applying such provisions with respect to this title, any reference therein to the Commissioner of Social Security or the Social Security Administration shall be considered a reference to the Secretary or the Department of Health and Human Services, respectively".

(4) Section 1869(b)(1) (42 U.S.C. 1395ff(b)(1)) and the last sentence of section 1876(c)(5)(B) (42 U.S.C. 1395mm(c)(5)(B)) are amended by inserting after "section 205(g)" the following: ", except that, in so applying such sections and section 205(1), any reference therein to the Commissioner of Social Security or the Social Security Administration shall be considered a reference to the Secretary or the Department of Health and Human Services, respectively".

(5) Sections 1817, 1862, and 1886 (42 U.S.C. 1395i, 1395y, and 1395ww, respectively) are amended by striking "Internal Revenue Code of 1954" each place it appears and inserting "Internal Revenue Code of 1986".

(D) AMENDMENTS TO TITLE XIX.—(1) Section 1905(q)(2) (42 U.S.C. 1396d(q)(2)) is amended by striking "Secretary" and inserting "Commissioner of Social Security".

(2) Section 1910(b)(2) (42 U.S.C. 1396i(b)(2)) is amended, in the first sentence, by insert-

ing after "section 205(g)" the following: ", except that, in so applying such sections and section 205(1), any reference therein to the Commissioner of Social Security or the Social Security Administration shall be considered a reference to the Secretary or the Department of Health and Human Services, respectively".

(e) AMENDMENT TO TITLE XX.—Section 2002(a)(2)(B) (42 U.S.C. 1397a(a)(2)(B)) is amended by striking "Internal Revenue Code of 1954" and inserting "Internal Revenue Code of 1986".

(f) AMENDMENTS TO TITLE 5, UNITED STATES CODE.—Title 5, United States Code, is amended—

(1) by adding at the end of section 5311 the following new item:

"Commissioner, Social Security Administration.";

(2) by adding at the end of section 5313 the following new item:

"Deputy Commissioner, Social Security Administration."; and

(3) by striking "Secretary of Health Education, and Welfare" each place it appears in section 8141 and inserting "Commissioner of Social Security".

(g) AMENDMENTS TO FOOD STAMP ACT OF 1977.—(1) Sections 6(c)(3) and 8(e)(6) of the Food Stamp Act of 1977 (7 U.S.C. 2015(c)(3) and 2017(e)(6)) are each amended by inserting "the Commissioner of Social Security and" before "the Secretary of Health and Human Services".

(2) Sections 6(g), 11(j), and 16(e) of such Act (7 U.S.C. 2015(g), 2020(j), and 2025(e)) are each amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security".

(3) Section 11(i) of such Act (7 U.S.C. 2020(i)) is amended by adding ", the Commissioner of Social Security" after "the Secretary".

(h) AMENDMENT TO TITLE 14, UNITED STATES CODE.—Section 707(e)(3) of title 14, United States Code, is amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security".

(i) AMENDMENTS TO INTERNAL REVENUE CODE OF 1986.—(1) Subsections (c)(1), (c)(2)(E), (g)(1), (g)(2)(A), and (g)(2)(B) of section 1402 of the Internal Revenue Code of 1986 (26 U.S.C. 1402) are amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security".

(2) Section 3121(b)(10)(B) of such Code (26 U.S.C. 3121(b)(10)(B)) is amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security".

(3) Section 3127 of such Code (26 U.S.C. 3127) is amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security".

(4) Section 6050F(c)(1)(A) of such Code (26 U.S.C. 6050F(c)(1)(A)) is amended by striking "Secretary of Health and Human Services" and inserting "Commissioner of Social Security".

(5) Subsections (d) and (f) of section 6057 of such Code (26 U.S.C. 6057) are amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security".

(6) Section 6103(l)(5) of such Code (26 U.S.C. 6103(l)(5)) is amended—

(A) by striking "Department of Health and Human Services" and inserting "Social Security Administration"; and

(B) by striking "Secretary of Health and Human Services" and inserting "Commissioner of Social Security".

(7) Subsections (d)(3)(C) and (e) of section 6402 of such Code (26 U.S.C. 6402) are amended by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security".

(8) Section 6511(d)(5) of such Code (26 U.S.C. 6511(d)(5)) is amended by striking "Secretary of Health and Human Services" and inserting "Commissioner of Social Security".

(j) AMENDMENTS TO TITLE 31, UNITED STATES CODE.—Section 3720A(f) of title 31, United States Code, is amended by striking "Secretary of Health and Human Services" each place it appears in and inserting "Commissioner of Social Security".

(k) AMENDMENTS TO TITLE 38, UNITED STATES CODE.—Section 5105 of title 38, United States Code, is amended—

(1) by striking "Secretary of Health and Human Services" each place it appears and inserting "Commissioner of Social Security"; and

(2) by striking the second sentence of subsection (b) and inserting the following new sentence: "A copy of each such application filed with either the Secretary or the Commissioner, together with any additional information and supporting documents (or certifications thereof) which may have been received by the Secretary or the Commissioner with such application, and which may be needed by the other official in connection therewith, shall be transmitted by the Secretary or the Commissioner receiving the application to the other official."

(l) AMENDMENTS TO INSPECTOR GENERAL ACT OF 1978.—The Inspector General Act of 1978 (5 U.S.C. App.) is amended—

(1) in section 9(a)(1), by striking "and" at the end of subparagraph (U), and by adding at the end the following new subparagraph:

"(V) of the Social Security Administration, the functions of the Inspector General of the Department of Health and Human Services relating to the administration of the old-age, survivors, and disability insurance program under title II of the Social Security Act and of the supplemental security income program under title XVI of such Act; and";

(2) in section 11(1), by striking "or" after "Commission" and inserting a semicolon, and by inserting after "Board;" the following: "or the Commissioner of Social Security."; and

(3) in section 11(2), by striking "or" after "Information Agency.", and by inserting after "Veterans' Administration" the following: ", or the Social Security Administration.";

**SEC. 203. RULES OF CONSTRUCTION.**

(A) REFERENCES TO THE DEPARTMENT OF HEALTH AND HUMAN SERVICES.—Whenever any reference is made in any provision of law (other than this Act or a provision of law amended by this Act), regulation, rule, record, or document to the Department of Health and Human Services with respect to such Department's functions under the old-age, survivors, and disability insurance program under title II of the Social Security Act or the supplemental security income program under title XVI of such Act, such reference shall be considered a reference to the Social Security Administration.

(B) REFERENCES TO THE SECRETARY OF HEALTH AND HUMAN SERVICES.—Whenever any reference is made in any provision of law (other than this Act or a provision of law amended by this Act), regulation, rule, record, or document to the Secretary of Health and Human Services with respect to such Secretary's functions under the old-age, survivors, and disability insurance program under title II of the Social Security Act or the supplemental security income program under title XVI of such Act, such reference

shall be considered a reference to the Commissioner of Social Security.

(C) REFERENCES TO OTHER OFFICERS AND EMPLOYEES.—Whenever any reference is made in any provision of law (other than this Act or a provision of law amended by this Act), regulation, rule, record, or document to any other officer or employee of the Department of Health and Human Services with respect to such officer or employee's functions under the old-age, survivors, and disability insurance program under title II of the Social Security Act or the supplemental security income program under title XVI of such Act, such reference shall be considered a reference to the appropriate officer or employee of the Social Security Administration.

#### SEC. 204. EFFECTIVE DATES.

(a) IN GENERAL.—Except as provided in subsection (b), the provisions of this title shall take effect on the date established pursuant to section 107(a).

(b) EXCEPTIONS.—Subsections (f)(1), (f)(2), and (l) of section 202 shall take effect on the date of the enactment of this title.

### TITLE III—SOCIAL SECURITY DISABILITY AND REHABILITATION

#### SEC. 301. SHORT TITLE.

This title may be cited as the "Social Security Disability and Rehabilitation Act of 1994".

#### SEC. 302. REFORM OF MONTHLY INSURANCE BENEFITS BASED ON DISABILITY INVOLVING SUBSTANCE ABUSE.

(a) SOCIAL SECURITY DISABILITY INSURANCE.—

(1) IN GENERAL.—Section 223 of the Social Security Act (42 U.S.C. 423) is amended by adding at the end the following new subsection:

"Limitation on Payment of Benefits by Reason of Substance Abuse

"(j)(1)(A) Notwithstanding any other provision of this title, no individual whose disability is based in whole or in part on a medical determination that the individual is a drug addict or alcoholic shall be entitled to benefits under this title based on such disability with respect to any month, unless such individual—

"(i) is undergoing, or on a waiting list for, any medical or psychological treatment that may be appropriate for such individual's condition as a drug addict or alcoholic (as the case may be) and for the stage of such individual's rehabilitation at an institution or facility approved for purposes of this paragraph by the Secretary (so long as access to such treatment is reasonably available, as determined by the Secretary), and

"(ii) demonstrates in such manner as the Secretary requires, including at a continuing disability review not later than one year after such determination, that such individual is complying with the terms, conditions, and requirements of such treatment and with the requirements imposed by the Secretary under subparagraph (B).

"(B) The Secretary shall provide for the monitoring and testing of all individuals who are receiving benefits under this title and who as a condition of such benefits are required to be undergoing treatment and complying with the terms, conditions, and requirements thereof as described in subparagraph (A), in order to assure such compliance and to determine the extent to which the imposition of such requirements is contributing to the achievement of the purposes of this title. The Secretary may retain jurisdiction in the case of a hearing before the Secretary under this title to the extent the Secretary determines necessary to carry out the preceding sentence. The Secretary shall annually submit to the Congress a full and com-

plete report on the Secretary's activities under this paragraph.

"(C) The representative payee and the referral and monitoring agency for any individual described in subparagraph (A) shall report to the Secretary any noncompliance with the terms, conditions, and requirements of the treatment described in subparagraph (A) and with the requirements imposed by the Secretary under subparagraph (B).

"(D)(i) If the Secretary finds that an individual is not complying with the terms, conditions, and requirements of the treatment described in subparagraph (A), or with the requirements imposed by the Secretary under subparagraph (B), or both, the Secretary, in lieu of termination, may suspend such individual's benefits under this title until compliance has been reestablished, including compliance with any additional requirements determined to be necessary by the Secretary.

"(ii) Any period of suspension under clause (i) shall be taken into account in determining any 24-month period described in subparagraph (E) and shall not be taken into account in determining the 36-month period described in such subparagraph.

"(E)(i) Except as provided in clause (ii), no individual described in subparagraph (A) shall be entitled to benefits under this title for any month following the 24-month period beginning with the determination of the disability described in such subparagraph.

"(ii) If at the end of the 24-month period described in clause (i), the individual furnishes evidence in accordance with subsection (d)(5) that the individual continues to be under a disability based in whole or in part on a medical determination that the individual is a drug addict or alcoholic, such individual shall continue to be entitled to benefits under this title based on such disability.

"(iii) Subject to clause (iv), if such an individual continues to be entitled to such benefits for an additional 24-month period following a determination under clause (ii), clauses (i) and (ii) shall apply with regard to any further entitlement to such benefits following the end of such additional period.

"(iv) In no event shall such an individual be entitled to benefits under this title for more than a total of 36 months, unless upon the termination of the 36th month such individual furnishes evidence in accordance with subsection (d)(5) that the individual is under a disability which is not related in part to a medical determination that the individual is a drug addict or alcoholic.

"(2)(A) Any benefits under this title payable to any individual referred to in paragraph (1), including any benefits payable in a lump sum amount, shall be payable only pursuant to a certification of such payment to a qualified organization acting as a representative payee of such individual pursuant to section 205(j).

"(B) For purposes of subparagraph (A) and section 205(j)(4), the term 'qualified organization'—

"(i) shall have the meaning given such term by section 205(j)(4)(B), and

"(ii) shall mean an agency or instrumentality of a State or a political subdivision of a State.

"(3) Monthly insurance benefits under this title which would be payable to any individual (other than the disabled individual to whom benefits are not payable by reason of this subsection) on the basis of the wages and self-employment income of such a disabled individual but for the provisions of paragraph (1), shall be payable as though such disabled individual were receiving such benefits which are not payable under this subsection."

(2) CONFORMING AMENDMENTS.—

(A) Section 205(j)(1) of such Act (42 U.S.C. 405(j)(1)) is amended by inserting ", or in the case of any individual referred to in section 223(j)(1)(A)" after "thereby".

(B) Section 205(j)(2)(D)(ii)(II) of such Act (42 U.S.C. 405(j)(2)(D)(ii)(II)) is amended by striking "legally incompetent or under the age of 15" and inserting "legally incompetent, under the age of 15, or a drug addict or alcoholic referred to in section 223(j)(1)(A)".

(b) SUPPLEMENTAL SECURITY INCOME.—Paragraph (3) of section 1611(e) of the Social Security Act (42 U.S.C. 1382(e)) is amended to read as follows:

"(3)(A)(i) No person who is an aged, blind, or disabled individual solely by reason of disability (as determined under section 1614(a)(3)) shall be an eligible individual or eligible spouse for purposes of this title with respect to any month if such individual's disability is based in whole or in part on a medical determination that the individual is a drug addict or alcoholic, unless such individual—

"(I) is undergoing, or on a waiting list for, any medical or psychological treatment that may be appropriate for such individual's condition as a drug addict or alcoholic (as the case may be) and for the stage of such individual's rehabilitation at an institution or facility approved for purposes of this paragraph by the Secretary (so long as access to such treatment is reasonably available, as determined by the Secretary), and

"(II) demonstrates in such manner as the Secretary requires, including at a continuing disability review not later than one year after such determination, that such individual is complying with the terms, conditions, and requirements of such treatment and with the requirements imposed by the Secretary under clause (ii).

"(ii) The Secretary shall provide for the monitoring and testing of all individuals who are receiving benefits under this title and who as a condition of such benefits are required to be undergoing treatment and complying with the terms, conditions, and requirements thereof as described in clause (i), in order to assure such compliance and to determine the extent to which the imposition of such requirements is contributing to the achievement of the purposes of this title. The Secretary may retain jurisdiction in the case of a hearing before the Secretary under this title to the extent the Secretary determines necessary to carry out the preceding sentence. The Secretary shall annually submit to the Congress a full and complete report on the Secretary's activities under this subparagraph.

"(iii) The representative payee and the referral and monitoring agency for any individual described in clause (i) shall report to the Secretary any noncompliance with the terms, conditions, and requirements of the treatment described in clause (i) and with the requirements imposed by the Secretary under clause (ii).

"(iv)(I) If the Secretary finds that an individual is not complying with the terms, conditions, and requirements of the treatment described in clause (i), or with the requirements imposed by the Secretary under clause (ii), or both, the Secretary, in lieu of termination, may suspend such individual's benefits under this title until compliance has been reestablished, including compliance with any additional requirements determined to be necessary by the Secretary.

"(II) Any period of suspension under subsection (I) shall be taken into account in determining any 24-month period described in clause (v) and shall not be taken into account in determining the 36-month period described in such clause.

"(v)(I) Except as provided in subclause (II), no individual described in clause (i) shall be entitled to benefits under this title for any month following the 24-month period beginning with the determination of the disability described in such clause.

"(II) If at the end of the 24-month period described in subclause (I), the individual furnishes evidence in accordance with section 223(d)(5) that the individual continues to be under a disability based in whole on a medical determination that the individual is a drug addict or alcoholic, such individual shall be entitled to benefits under this title based on such disability for no more than an additional 36 months.

"(III) Subject to subclause (IV), if such an individual continues to be entitled to such benefits for an additional 24-month period following a determination under subclause (II), subclauses (I) and (II) shall apply with regard to any further entitlement to such benefits following the end of such additional period.

"(IV) In no event shall such an individual be entitled to benefits under this title for more than a total of 36 months, unless upon the termination of the 36th month such individual furnishes evidence in accordance with section 223(d)(5) that the individual is under a disability which is not related in part to a medical determination that the individual is a drug addict or alcoholic.

"(B)(1) Any benefits under this title payable to any individual referred to in subparagraph (A), including any benefits payable in a lump sum amount, shall be payable only pursuant to a certification of such payment to a qualified organization acting as a representative payee of such individual pursuant to section 1631(a)(2)(A)(ii).

"(ii) For purposes of clause (1) and section 1631(a)(2)(D), the term 'qualified organization'—

"(I) shall have the meaning given such term by section 1631(a)(2)(D)(i), and

"(II) shall mean an agency or instrumentality of a State or a political subdivision of a State."

**(C) EFFECTIVE DATES; AUTHORIZATIONS.—**

(1) **IN GENERAL.**—Except as provided in paragraph (2), the amendments made by this section shall apply to benefits payable for determinations of disability made 90 or more days after the date of the enactment of this Act.

**(2) CURRENT DETERMINATIONS.—**

(A) **IN GENERAL.**—With respect to any individual described in subparagraph (B), the Secretary of Health and Human Services shall provide during the 3-year period beginning after the date of the enactment of this Act for the application of the amendments made by this section to such individual with the time periods described in such amendments to begin upon such application.

(B) **INDIVIDUAL DESCRIBED.**—An individual is described in this subparagraph if such individual is entitled to benefits under title II or XVI of the Social Security Act based on a disability determined before the date described in paragraph (1) to be based in whole or in part on a medical determination that the individual is a drug addict or alcoholic.

(3) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated such sums as may be necessary to carry out the purposes of the provisions of, and the amendments made by, this section.

**SEC. 303. PRIORITY OF TREATMENT.**

The Secretary of Health and Human Services, through the Administrator of the Substance Abuse and Mental Health Services Administration, shall assure that every individual receiving disability benefits under title II or XVI of the Social Security Act based in whole or in part on a medical deter-

mination that the individual is a drug addict or alcoholic be given high priority for treatment through entities supported by the various States through any substance abuse block grant authorized under law.

**SEC. 304. ESTABLISHMENT OF REFERRAL MONITORING AGENCIES REQUIRED IN ALL STATES.**

The Secretary of Health and Human Services shall, within 1 year of the date of the enactment of this Act, provide for the establishment of referral and monitoring agencies for each State for the purpose of carrying out the treatment requirements under sections 223(j)(1) and 1611(e)(3)(A) of the Social Security Act (42 U.S.C. 423(j)(1) and 1382(e)(3)(A)).

**SEC. 305. PROCEEDS FROM CERTAIN CRIMINAL ACTIVITIES CONSTITUTE SUBSTANTIAL GAINFUL EMPLOYMENT.**

(a) **SOCIAL SECURITY DISABILITY INSURANCE.**—Section 223(d)(4) of the Social Security Act (42 U.S.C. 423(d)(4)) is amended by inserting the following after the first sentence: "If an individual engages in a criminal activity to support substance abuse, any proceeds derived from such activity shall demonstrate such individual's ability to engage in substantial gainful activity."

(b) **SUPPLEMENTAL SECURITY INCOME.**—Section 1614(a)(3)(D) of the Social Security Act (42 U.S.C. 1382(a)(3)(D)) is amended by inserting the following after the first sentence: "If an individual engages in a criminal activity to support substance abuse, any proceeds derived from such activity shall demonstrate such individual's ability to engage in substantial gainful activity."

(c) **EFFECTIVE DATE.**—The amendments made by this section shall apply to disability determinations conducted on or after the date of the enactment of this Act.

**SEC. 306. CONSISTENT PENALTY PROVISIONS FOR SSDI AND SSI PROGRAMS.**

**(A) FELONY PENALTIES FOR FRAUD.—**

(1) **IN GENERAL.**—Subsection (a) of section 1631 of the Social Security Act (42 U.S.C. 1383a) is amended by striking "shall be guilty of a misdemeanor and upon conviction thereof shall be fined not more than \$1,000 or imprisoned for not more than one year, or both" and inserting "shall be guilty of a felony and upon conviction thereof shall be fined under title 18, United States Code, or imprisoned for not more than five years, or both".

**(2) REPRESENTATIVE PAYEES.—**

(A) **SSDI.**—Subsections (b) and (c) of section 208 of such Act (42 U.S.C. 408) are amended to read as follows:

"(b)(1) Any person or other entity who is convicted of a violation of any of the provisions of this section, if such violation is committed by such person or entity in his role as, or in applying to become, a certified payee under section 205(j) on behalf of another individual (other than such person's spouse or an entity described in section 223(j)(2)(B)(ii)), shall be guilty of a felony and upon conviction thereof shall be fined under title 18, United States Code, or imprisoned for not more than five years, or both.

"(2) In any case in which the court determines that a violation described in paragraph (1) includes a willful misuse of funds by such person or entity, the court may also require that full or partial restitution of such funds be made to the individual for whom such person or entity was the certified payee.

"(3) Any person or entity convicted of a felony under this section or under section 1632(b) may not be certified as a payee under section 205(j).

"(c) For the purpose of subsection (a)(7), the terms 'social security number' and 'social security account number' mean such numbers as are assigned by the Secretary

under section 205(c)(2) whether or not, in actual use, such numbers are called social security numbers."

(B) **SSI.**—Subsection (b)(1) of section 1632 of such Act (42 U.S.C. 1383a) is amended by striking "(other than such person's spouse)" and all that follows through the period and inserting "(other than such person's spouse or an entity described in section 1611(e)(3)(B)(ii)(II))". shall be guilty of a felony and upon conviction thereof shall be fined under title 18, United States Code, or imprisoned for not more than five years, or both."

**(b) CIVIL ADMINISTRATIVE PENALTIES.—**

(1) **SSDI.**—Section 208 of the Social Security Act (42 U.S.C. 408) is amended by adding at the end the following new subsections:

"(e) For administrative penalties for false claims and statements with respect to which an individual or other entity knows or has reason to know such falsity, see chapter 38 of title 31, United States Code.

"(f) In the case of the second or subsequent imposition of an administrative or criminal penalty on any person or other entity under this section, the Secretary may exclude such person or entity from participation in any program under this title and titles V, XVI, XVIII, and XX, and may direct that such person or entity be excluded from any State health care program (as defined in section 1128(h)) and any other Federal program as provided by law."

**(2) SSI.—**

(A) **IN GENERAL.**—Section 1632 of such Act (42 U.S.C. 1383a) is amended by adding at the end the following new subsections:

"(c) For administrative penalties for false claims and statements with respect to which an individual or other entity knows or has reason to know such falsity, see chapter 38 of title 31, United States Code.

"(d) In the case of the second or subsequent imposition of an administrative or criminal penalty on any person or other entity under this section, the Secretary may exclude such person or entity from participation in any program under this title and titles II, V, XVIII, and XX, and may direct that such person or entity be excluded from any State health care program (as defined in section 1128(h)) and any other Federal program as provided by law."

(B) **CONFORMING AMENDMENT.**—The heading for section 1632 of such Act (42 U.S.C. 1383a) is amended by striking "FOR FRAUD".

(c) **EFFECTIVE DATE.**—The amendments made by this section shall be effective on or after the date of the enactment of this Act.

Mr. MOYNIHAN. Mr. President, I move to reconsider the vote by which the bill was passed.

Mr. PACKWOOD. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

Mr. MOYNIHAN. Mr. President, we thank all concerned. I know on my side, Ed Lopez and Margaret Malone were hugely helpful on this measure that is 15 years past due. Its time has finally come.

Mr. PACKWOOD. Mr. President, on my side, Kathy Tobin who has worked long and hard on this, and Lindy Paull.

Mr. MOYNIHAN. Mr. President, this is a momentous act. We will now go to conference with the House which has on one occasion passed this measure unanimously, as we have just done, and we hope to see a new era in Social Security in consequence. We thank the cooperation of everybody.



AMENDMENTS SUBMITTED

SOCIAL SECURITY ADMINISTRATION INDEPENDENCE ACT OF 1993

COHEN (AND OTHERS)  
AMENDMENT NO. 1474

Mr. COHEN (for himself, Mr. DOLE, Mrs. KASSEBAUM, Mr. DOMENICI, Mr. THURMOND, Mr. GRASSLEY, Mr. NICKLES, Mr. LIEBERMAN, Mrs. FEINSTEIN, and Mr. DANFORTH) proposed an amendment to the bill (S. 1560) to establish the Social Security Administration as an independent agency, and for other purposes; as follows:

At the appropriate place insert:

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Social Security Disability and Rehabilitation Act of 1994".

**SEC. 2. REFORM OF MONTHLY INSURANCE BENEFITS BASED ON DISABILITY INVOLVING SUBSTANCE ABUSE.**

(a) SOCIAL SECURITY DISABILITY INSURANCE.—

(1) IN GENERAL.—Section 223 of the Social Security Act (42 U.S.C. 423) is amended by adding at the end the following new subsection:

**"Limitation on Payment of Benefits by Reason of Substance Abuse**

"(j)(1)(A) Notwithstanding any other provision of this title, no individual whose disability is based in whole or in part on a medical determination that the individual is a drug addict or alcoholic shall be entitled to benefits under this title based on such disability with respect to any month, unless such individual—

"(i) is undergoing, or on a waiting list for, any medical or psychological treatment that may be appropriate for such individual's condition as a drug addict or alcoholic (as the case may be) and for the stage of such individual's rehabilitation at an institution or facility approved for purposes of this paragraph by the Secretary (so long as access to such treatment is reasonably available, as determined by the Secretary), and

"(ii) demonstrates in such manner as the Secretary requires, including a continuing disability review not later than one year after such determination, that such individual is complying with the terms, conditions, and requirements of such treatment and with the requirements imposed by the Secretary under subparagraph (B).

"(B) The Secretary shall provide for the monitoring and testing of all individuals who are receiving benefits under this title and who as a condition of such benefits are required to be undergoing treatment and complying with the terms, conditions, and requirements thereof as described in subparagraph (A), in order to assure such compliance and to determine the extent to which the imposition of such requirements is contributing to the achievement of the purposes of this title. The Secretary may retain jurisdiction

in the case of a hearing before the Secretary under this title to the extent the Secretary determines necessary to carry out the preceding sentence. The Secretary shall annually submit to the Congress a full and complete report on the Secretary's activities under this paragraph.

"(C) The representative payee and the referral and monitoring agency for any individual described in subparagraph (A) shall report to the Secretary any noncompliance with the terms, conditions, and requirements of the treatment described in subparagraph (A) and with the requirements imposed by the Secretary under subparagraph (B).

"(D)(i) If the Secretary finds that an individual is not complying with the terms, conditions, and requirements of the treatment described in subparagraph (A), or with the requirements imposed by the Secretary under subparagraph (B), or both, the Secretary, in lieu of termination, may suspend such individual's benefits under this title until compliance has been reestablished, including compliance with any additional requirements determined to be necessary by the Secretary.

"(ii) Any period of suspension under clause (i) shall be taken into account in determining any 24-month period described in subparagraph (E) and shall not be taken into account in determining the 36-month period described in such subparagraph.

"(E)(i) Except as provided in clause (ii), no individual described in subparagraph (A) shall be entitled to benefits under this title for any month following the 24-month period beginning with the determination of the disability described in such subparagraph.

"(ii) If at the end of the 24-month period described in clause (i), the individual furnishes evidence in accordance with subsection (d)(5) that the individual continues to be under a disability based in whole or in part on a medical determination that the individual is a drug addict or alcoholic, such individual shall continue to be entitled to benefits under this title based on such disability.

"(iii) Subject to clause (iv), if such an individual continues to be entitled to such benefits for an additional 24-month period following a determination under clause (ii), clauses (i) and (ii) shall apply with regard to any further entitlement to such benefits following the end of such additional period.

"(iv) In no event shall such an individual be entitled to benefits under this title for more than a total of 36 months, unless upon the termination of the 36th month such individual furnishes evidence in accordance with subsection (d)(5) that the individual is under a disability which is not related in part to a medical determination that the individual is a drug addict or alcoholic.

"(2)(A) Any benefits under this title payable to any individual referred to in paragraph (1), including any benefits payable in a lump sum amount, shall be payable only pursuant to a certification of such payment to a qualified organization acting as a representative payee of such individual pursuant to section 205(j).

"(B) For purposes of subparagraph (A) and section 205(j)(4), the term "qualified organization"—

"(i) shall have the meaning given such term by section 205(j)(4)(B), and

"(ii) shall mean an agency or instrumentality of a State or a political subdivision of a State.

"(3) Monthly insurance benefits under this title which would be payable to any individual (other than the disabled individual to whom benefits are not payable by reason of this subsection) on the basis of the wages and self-employment income of such a disabled individual but for the provisions of

paragraph (1), shall be payable as though such disabled individual were receiving such benefits which are not payable under this subsection."

**(2) CONFORMING AMENDMENTS.—**

(A) Section 205(j)(1) of such Act (42 U.S.C. 405(j)(1)) is amended by inserting ", or in the case of any individual referred to in section 223(j)(1)(A)" after "thereby".

(B) Section 205(j)(2)(D)(i)(II) of such Act (42 U.S.C. 405(j)(2)(D)(i)(II)) is amended by striking "legally incompetent or under the age of 15" and inserting "legally incompetent, under the age of 15, or a drug addict or alcoholic referred to in section 223(j)(1)(A)".

**(b) SUPPLEMENTAL SECURITY INCOME.—** Paragraph (3) of section 1611(e) of the Social Security Act (42 U.S.C. 1382(e)) is amended to read as follows:

"(3)(A)(i) No person who is an aged, blind, or disabled individual solely by reason of disability (as determined under section 1614(a)(3)) shall be an eligible individual or eligible spouse for purposes of this title with respect to any month if such individual's disability is based in whole or in part on a medical determination that the individual is a drug addict or alcoholic, unless such individual—

"(I) is undergoing, or on a waiting list for, any medical or psychological treatment that may be appropriate for such individual's condition as a drug addict or alcoholic (as the case may be) and for the stage of such individual's rehabilitation at an institution or facility approved for purposes of this paragraph by the Secretary (so long as access to such treatment is reasonably available, as determined by the Secretary), and

"(II) demonstrates in such manner as the Secretary requires, including at a continuing disability review not later than one year after such determination, that such individual is complying with the terms, conditions, and requirements of such treatment and with the requirements imposed by the Secretary under clause (i).

"(ii) The Secretary shall provide for the monitoring and testing of all individuals who are receiving benefits under this title and who as a condition of such benefits are required to be undergoing treatment and complying with the terms, conditions, and requirements thereof as described in clause (i), in order to assure such compliance and to determine the extent to which the imposition of such requirements is contributing to the achievement of the purposes of this title. The Secretary may retain jurisdiction in the case of a hearing before the Secretary under this title to the extent the Secretary determines necessary to carry out the preceding sentence. The Secretary shall annually submit to the Congress a full and complete report on the Secretary's activities under this subparagraph.

"(iii) The representative payee and the referral and monitoring agency for any individual described in clause (i) shall report to the Secretary any noncompliance with the terms, conditions, and requirements of the treatment described in clause (i) and with the requirements imposed by the Secretary under clause (i).

"(iv)(F) If the Secretary finds that an individual is not complying with the terms, conditions, and requirements of the treatment described in clause (i), or with the requirements imposed by the Secretary under clause (i), or both, the Secretary, in lieu of termination, may suspend such individual's benefits under this title until compliance has been reestablished, including compliance with any additional requirements determined to be necessary by the Secretary.

"(II) Any period of suspension under subclause (I) shall be taken into account in

determining any 24-month period described in clause (v) and shall not be taken into account in determining the 36-month period described in such clause.

"(v)(I) Except as provided in subclause (II), no individual described in clause (i) shall be entitled to benefits under this title for any month following the 24-month period beginning with the determination of the disability described in such clause.

"(II) If at the end of the 24-month period described in subclause (I), the individual furnishes evidence in accordance with section 223(d)(5) that the individual continues to be under a disability based in whole on a medical determination that the individual is a drug addict or alcoholic, such individual shall be entitled to benefits under this title based on such disability for no more than an additional 36 months.

"(III) Subject to subclause (IV), if such an individual continues to be entitled to such benefits for an additional 24-month period following a determination under subclause (II), subclauses (I) and (II) shall apply with regard to any further entitlement to such benefits following the end of such additional period.

"(IV) In no event shall such an individual be entitled to benefits under this title for more than a total of 36 months, unless upon the termination of the 36th month such individual furnishes evidence in accordance with section 223(d)(5) that the individual is under a disability which is not related in part to a medical determination that the individual is a drug addict or alcoholic.

"(B)(i) Any benefits under this title payable to any individual referred to in subparagraph (A), including any benefits payable in a lump sum amount, shall be payable only pursuant to a certification of such payment to a qualified organization acting as a representative payee of such individual pursuant to section 1631(a)(2)(A)(ii).

"(i) For purposes of clause (i) and section 1631(a)(2)(D), the term "qualified organization"—

"(I) shall have the meaning given such term by section 1631(a)(2)(D)(ii), and

"(II) shall mean an agency or instrumentality of a State or a political subdivision of a State."

**(C) EFFECTIVE DATES; AUTHORIZATIONS.—**

(1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall apply to benefits payable for determinations of disability made 90 or more days after the date of the enactment of this Act.

**(2) CURRENT DETERMINATIONS.—**

(A) IN GENERAL.—With respect to any individual described in subparagraph (B), the Secretary of Health and Human Services shall provide during the 3-year period beginning after the date of the enactment of this Act for the application of the amendments made by this section to such individual with the time periods described in such amendments to begin upon such application.

(B) INDIVIDUAL DESCRIBED.—An individual is described in this subparagraph if such individual is entitled to benefits under title II or XVI of the Social Security Act based on a disability determined before the date described in paragraph (1) to be based in whole or in part on a medical determination that the individual is a drug addict or alcoholic.

(3) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated such sums as may be necessary to carry out the purposes of the provisions of, and the amendments made by, this section.

**SEC. 3. PRIORITY OF TREATMENT.**

The Secretary of Health and Human Services, through the Administrator of the Substance Abuse and Mental Health Services

Administration, shall assure that every individual receiving disability benefits under title II or XVI of the Social Security Act based in whole or in part on a medical determination that the individual is a drug addict or alcoholic be given high priority for treatment through entities supported by the various States through any substance abuse block grant authorized under law.

**SEC. 4. ESTABLISHMENT OF REFERRAL MONITORING AGENCIES REQUIRED IN ALL STATES.**

The Secretary of Health and Human Services shall, within 1 year of the date of the enactment of this Act, provide for the establishment of referral and monitoring agencies for each State for the purpose of carrying out the treatment requirements under sections 223(j)(1) and 1611(e)(3)(A) of the Social Security Act (42 U.S.C. 423(j)(1) and 1382(e)(3)(A)).

**SEC. 5. PROCEEDS FROM CERTAIN CRIMINAL ACTIVITIES CONSTITUTE SUBSTANTIAL GAINFUL EMPLOYMENT.**

(a) SOCIAL SECURITY DISABILITY INSURANCE.—Section 223(d)(4) of the Social Security Act (42 U.S.C. 423(d)(4)) is amended by inserting the following after the first sentence: "If an individual engages in a criminal activity to support substance abuse, any proceeds derived from such activity shall demonstrate such individual's ability to engage in substantial gainful activity."

(b) SUPPLEMENTAL SECURITY INCOME.—Section 1614(a)(3)(D) of the Social Security Act (42 U.S.C. 1382(a)(3)(D)) is amended by inserting the following after the first sentence: "If an individual engages in a criminal activity to support substance abuse, any proceeds derived from such activity shall demonstrate such individual's ability to engage in substantial gainful activity."

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to disability determinations conducted on or after the date of the enactment of this Act.

**SEC. 6. CONSISTENT PENALTY PROVISIONS FOR SSDI AND SSI PROGRAMS.**

**(a) FELONY PENALTIES FOR FRAUD.—**

(1) IN GENERAL.—Subsection (a) of section 1631 of the Social Security Act (42 U.S.C. 1383a) is amended by striking "shall be guilty of a misdemeanor and upon conviction thereof shall be fined not more than \$1,000 or imprisoned for not more than one year, or both" and inserting "shall be guilty of a felony and upon conviction thereof shall be fined under title 18, United States Code, or imprisoned for not more than five years, or both".

**(2) REPRESENTATIVE PAYEES.—**

(A) SSDI.—Subsections (b) and (c) of section 208 of such Act (42 U.S.C. 408) are amended to read as follows:

"(b)(1) Any person or other entity who is convicted of a violation of any of the provisions of this section, if such violation is committed by such person or entity in his role as, or in applying to become, a certified payee under section 205(j) on behalf of another individual (other than such person's spouse or an entity described in section 223(j)(2)(B)(iii)), shall be guilty of a felony and upon conviction thereof shall be fined under title 18, United States Code, or imprisoned for not more than five years, or both.

"(2) In any case in which the court determines that a violation described in paragraph (1) includes a willful misuse of funds by such person or entity, the court may also require that full or partial restitution of such funds be made to the individual for whom such person or entity was the certified payee.

"(3) Any person or entity convicted of a felony under this section or under section 1632(b) may not be certified as a payee under section 205(j).

"(c) For the purpose of subsection (a)(7), the terms 'social security number' and 'social security account number' mean such numbers as are assigned by the Secretary under section 205(c)(2) whether or not, in actual use, such numbers are called social security numbers."

(B) SSI.—Subsection (b)(1) of section 1632 of such Act (42 U.S.C. 1383a) is amended by striking "(other than such person's spouse)" and all that follows through the period and inserting "(other than such person's spouse or an entity described in section 1611(e)(3)(B)(i)(II)), shall be guilty of a felony and upon conviction thereof shall be fined under title 18, United States Code, or imprisoned for not more than five years, or both."

(b) CIVIL ADMINISTRATIVE PENALTIES.—

(1) SSI.—Section 208 of the Social Security Act (42 U.S.C. 408) is amended by adding at the end the following new subsections:

"(e) For administrative penalties for false claims and statements with respect to which an individual or other entity knows or has reason to know such falsity, see chapter 38 of title 31, United States Code.

"(f) In the case of the second or subsequent imposition of an administrative or criminal penalty on any person or other entity under this section, the Secretary may exclude such person or entity from participation in any program under this title and titles V, XVI, XVIII, and XX, and may direct that such person or entity be excluded from any State health care program (as defined in section 1128(h)) and any other Federal program as provided by law."

(2) SSI.—

(A) IN GENERAL.—Section 1632 of such Act (42 U.S.C. 1383a) is amended by adding at the end the following new subsections:

"(c) For administrative penalties for false claims and statements with respect to which an individual or other entity knows or has reason to know such falsity, see chapter 38 of title 31, United States Code.

"(d) In the case of the second or subsequent imposition of an administrative or criminal penalty on any person or other entity under this section, the Secretary may exclude such person or entity from participation in any program under this title and titles II, V, XVIII, and XX, and may direct that such person or entity be excluded from any State health care program (as defined in section 1128(h)) and any other Federal program as provided by law."

(B) CONFORMING AMENDMENT.—The heading for section 1632 of such Act (42 U.S.C. 1383a) is amended by striking "FOR FRAUD".

(c) EFFECTIVE DATE.—The amendments made by this section shall be effective on or after the date of the enactment of this Act.

MCCAIN AMENDMENT NO. 1475

Mr. MCCAIN proposed an amendment to the bill S. 1560, supra, as follows:

At the appropriate place in the bill, add the following:

Title —Social Security Earnings Test.

SECTION . SHORT TITLE.

This title may be cited as the "Older Americans' Freedom to Work Act of 1994."

SEC. . ELIMINATION OF EARNINGS TEST FOR INDIVIDUALS WHO HAVE ATTAINED RETIREMENT AGE.

Section 203 of the Social Security Act is amended—

(1) in paragraph (1) of subsection (c) and paragraphs (1)(A) and (2) of subsection (d), by striking "the age of seventy" and inserting "retirement age (as defined in section 216(1))";

(2) in subsection (f)(1)(B), by striking "was age seventy or over" and inserting "was at

or above retirement age (as defined in section 216(1))";

(3) in subsection (f)(3), by striking "33½ percent" and all that follows through "any other individual," and inserting "50 percent of such individual's earnings for such year in excess of the product of the exempt amount as determined under paragraph (8)," and by striking "age 70" and inserting "retirement age (as defined in section 216(1))";

(4) in subsection (h)(1)(A), by striking "age 70" each place it appears and inserting "retirement age (as defined in section 216(1))"; and

(5) in subsection (j), by striking "Age Seventy" in the heading and inserting "Retirement Age", and by striking "seventy years of age" and inserting "having attained retirement age (as defined in section 216(1))".

SEC. . CONFORMING AMENDMENTS ELIMINATING THE SPECIAL EXEMPT AMOUNT FOR INDIVIDUALS WHO HAVE ATTAINED RETIREMENT AGE.

(a) UNIFORM EXEMPT AMOUNT.—Section 203(f)(8)(A) of the Social Security Act is amended by striking "the new exempt amounts (separately stated for individuals described in subparagraph (D) and for other individuals) which are to be applicable" and inserting "a new exempt amount which shall be applicable".

(b) CONFORMING AMENDMENTS.—Section 203(f)(8)(B) of such Act is amended—

(1) in the matter preceding clause (i), by striking "Except" and all that follows through "whichever" and inserting "The exempt amount which is applicable for each month of a particular taxable year shall be whichever";

(2) in clause (i), by striking "corresponding"; and

(3) in the last sentence, by striking "an exempt amount" and inserting "the exempt amount".

(c) REPEAL OF BASIS FOR COMPUTATION OF SPECIAL EXEMPT AMOUNT.—Section 203(f)(8)(D) of such Act is repealed.

SEC. . ADDITIONAL CONFORMING AMENDMENTS.

(a) ELIMINATION OF REDUNDANT REFERENCES TO RETIREMENT AGE.—Section 203 of the Social Security Act is amended—

(1) in the last sentence of subsection (c), by striking "nor shall any deduction" and all that follows and inserting "nor shall any deduction be made under this subsection from any widow's or widower's insurance benefit if the widow, surviving divorced wife, widower, or surviving divorced husband involved became entitled to such benefit prior to attaining age 60."; and

(2) in subsection (f)(1), by striking clause (D) and inserting the following: "(D) for which such individual is entitled to widow's or widower's insurance benefits if such individuals became so entitled prior to attaining age 60, or".

(b) CONFORMING AMENDMENT TO PROVISIONS FOR DETERMINING AMOUNT OF INCREASE ON ACCOUNT OF DELAYED RETIREMENT.—Section 202(w)(2)(B)(i) of such Act is amended—

(1) by striking "either"; and

(2) by striking "or suffered deductions under section 203(b) or 203(c) in amounts equal to the amount of such benefit".

(c) CONTINUED APPLICATION OF RULE GOVERNING ENTITLEMENT OF BLIND BENEFICIARIES.—The second sentence of section 223(d)(4) of such Act is amended by inserting after "subparagraph (D) thereof" where it first appears the following: "(or would be applicable to such individuals but for the amendments made by the Older Americans' Freedom to Work Act of 1994".

SEC. . EFFECTIVE DATE.

The amendments made by this Act shall apply only with respect to taxable years beginning after December 31, 1994.



103<sup>D</sup> CONGRESS  
2<sup>D</sup> SESSION

# S. 1863

To amend title II of the Social Security Act to institute certain reforms relating to the provision of disability insurance benefits based on substance abuse and relating to representative payees, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

FEBRUARY 23 (legislative day, FEBRUARY 22), 1994

Mr. COHEN (for himself, Mr. DOLE, Mrs. KASSEBAUM, Mr. KOHL, Mr. LUGAR, Mr. THURMOND, Mr. GRASSLEY, Mr. WARNER, Mr. DOMENICI, Mr. CHAFEE, Mr. BENNETT, and Mr. STEVENS) introduced the following bill; which was read twice and referred to the Committee on Finance

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## A BILL

To amend title II of the Social Security Act to institute certain reforms relating to the provision of disability insurance benefits based on substance abuse and relating to representative payees, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Social Security Disabil-  
5 ity and Rehabilitation Act of 1994”.

1 **SEC. 2. REFORM OF MONTHLY INSURANCE BENEFITS**  
2 **BASED ON DISABILITY INVOLVING SUB-**  
3 **STANCE ABUSE.**

4 (a) **SOCIAL SECURITY DISABILITY INSURANCE.—**

5 (1) **IN GENERAL.—**Section 223 of the Social  
6 Security Act (42 U.S.C. 423) is amended by adding  
7 at the end the following new subsection:

8 “Limitation on Payment of Benefits by Reason of  
9 Substance Abuse

10 “(j)(1)(A) Notwithstanding any other provision of  
11 this title, no individual whose disability is based in whole  
12 or in part on a medical determination that the individual  
13 is a drug addict or alcoholic shall be entitled to benefits  
14 under this title based on such disability with respect to  
15 any month, unless such individual—

16 “(i) is undergoing, or on a waiting list for, any  
17 medical or psychological treatment that may be ap-  
18 propriate for such individual’s condition as a drug  
19 addict or alcoholic (as the case may be) and for the  
20 stage of such individual’s rehabilitation at an insti-  
21 tution or facility approved for purposes of this para-  
22 graph by the Secretary (so long as access to such  
23 treatment is reasonably available, as determined by  
24 the Secretary), and

25 “(ii) demonstrates in such manner as the Sec-  
26 retary requires, including at a continuing disability

1 review not later than one year after such determina-  
2 tion, that such individual is complying with the  
3 terms, conditions, and requirements of such treat-  
4 ment and with the requirements imposed by the Sec-  
5 retary under subparagraph (B).

6 “(B) The Secretary shall provide for the monitoring  
7 and testing of all individuals who are receiving benefits  
8 under this title and who as a condition of such benefits  
9 are required to be undergoing treatment and complying  
10 with the terms, conditions, and requirements thereof as  
11 described in subparagraph (A), in order to assure such  
12 compliance and to determine the extent to which the impo-  
13 sition of such requirements is contributing to the achieve-  
14 ment of the purposes of this title. The Secretary may re-  
15 tain jurisdiction in the case of a hearing before the Sec-  
16 retary under this title to the extent the Secretary deter-  
17 mines necessary to carry out the preceding sentence. The  
18 Secretary shall annually submit to the Congress a full and  
19 complete report on the Secretary’s activities under this  
20 paragraph.

21 “(C) The representative payee and the referral and  
22 monitoring agency for any individual described in subpara-  
23 graph (A) shall report to the Secretary any noncompliance  
24 with the terms, conditions, and requirements of the treat-

1 ment described in subparagraph (A) and with the require-  
2 ments imposed by the Secretary under subparagraph (B).

3 “(D)(i) If the Secretary finds that an individual is  
4 not complying with the terms, conditions, and require-  
5 ments of the treatment described in subparagraph (A), or  
6 with the requirements imposed by the Secretary under  
7 subparagraph (B), or both, the Secretary, in lieu of termi-  
8 nation, may suspend such individual’s benefits under this  
9 title until compliance has been reestablished, including  
10 compliance with any additional requirements determined  
11 to be necessary by the Secretary.

12 “(ii) Any period of suspension under clause (i) shall  
13 be taken into account in determining any 24-month period  
14 described in subparagraph (E) and shall not be taken into  
15 account in determining the 36-month period described in  
16 such subparagraph.

17 “(E)(i) Except as provided in clause (ii), no individ-  
18 ual described in subparagraph (A) shall be entitled to ben-  
19 efits under this title for any month following the 24-month  
20 period beginning with the determination of the disability  
21 described in such subparagraph.

22 “(ii) If at the end of the 24-month period described  
23 in clause (i), the individual furnishes evidence in accord-  
24 ance with subsection (d)(5) that the individual continues  
25 to be under a disability based in whole or in part on a

1 medical determination that the individual is a drug addict  
2 or alcoholic, such individual shall continue to be entitled  
3 to benefits under this title based on such disability.

4 “(iii) Subject to clause (iv), if such an individual con-  
5 tinues to be entitled to such benefits for an additional 24-  
6 month period following a determination under clause (ii),  
7 clauses (i) and (ii) shall apply with regard to any further  
8 entitlement to such benefits following the end of such ad-  
9 ditional period.

10 “(iv) In no event shall such an individual be entitled  
11 to benefits under this title for more than a total of 36  
12 months, unless upon the termination of the 36th month  
13 such individual furnishes evidence in accordance with sub-  
14 section (d)(5) that the individual is under a disability  
15 which is not related in part to a medical determination  
16 that the individual is a drug addict or alcoholic.

17 “(2)(A) Any benefits under this title payable to any  
18 individual referred to in paragraph (1), including any ben-  
19 efits payable in a lump sum amount, shall be payable only  
20 pursuant to a certification of such payment to a qualified  
21 organization acting as a representative payee of such indi-  
22 vidual pursuant to section 205(j).

23 “(B) For purposes of subparagraph (A) and section  
24 205(j)(4), the term ‘qualified organization’—

1           “(i) shall have the meaning given such term by  
2 section 205(j)(4)(B), and

3           “(ii) shall mean an agency or instrumentality of  
4 a State or a political subdivision of a State.

5           “(3) Monthly insurance benefits under this title  
6 which would be payable to any individual (other than the  
7 disabled individual to whom benefits are not payable by  
8 reason of this subsection) on the basis of the wages and  
9 self-employment income of such a disabled individual but  
10 for the provisions of paragraph (1), shall be payable as  
11 though such disabled individual were receiving such bene-  
12 fits which are not payable under this subsection.”.

13           (2) CONFORMING AMENDMENTS.—

14           (A) Section 205(j)(1) of such Act (42  
15 U.S.C. 405(j)(1)) is amended by inserting “, or  
16 in the case of any individual referred to in sec-  
17 tion 223(j)(1)(A)” after “thereby”.

18           (B) Section 205(j)(2)(D)(ii)(II) of such  
19 Act (42 U.S.C. 405(j)(2)(D)(ii)(II)) is amended  
20 by striking “legally incompetent or under the  
21 age of 15” and inserting “legally incompetent,  
22 under the age of 15, or a drug addict or alco-  
23 holic referred to in section 223(j)(1)(A)”.

1 (b) SUPPLEMENTAL SECURITY INCOME.—Paragraph  
2 (3) of section 1611(e) of the Social Security Act (42  
3 U.S.C. 1382(e)) is amended to read as follows:

4 “(3)(A)(i) No person who is an aged, blind, or dis-  
5 abled individual solely by reason of disability (as deter-  
6 mined under section 1614(a)(3)) shall be an eligible indi-  
7 vidual or eligible spouse for purposes of this title with re-  
8 spect to any month if such individual’s disability is based  
9 in whole or in part on a medical determination that the  
10 individual is a drug addict or alcoholic, unless such  
11 individual—

12 “(I) is undergoing, or on a waiting list for, any  
13 medical or psychological treatment that may be ap-  
14 propriate for such individual’s condition as a drug  
15 addict or alcoholic (as the case may be) and for the  
16 stage of such individual’s rehabilitation at an insti-  
17 tution or facility approved for purposes of this para-  
18 graph by the Secretary (so long as access to such  
19 treatment is reasonably available, as determined by  
20 the Secretary), and

21 “(II) demonstrates in such manner as the Sec-  
22 retary requires, including at a continuing disability  
23 review not later than one year after such determina-  
24 tion, that such individual is complying with the  
25 terms, conditions, and requirements of such treat-

1           ment and with the requirements imposed by the Sec-  
2           retary under clause (ii).

3           “(ii) The Secretary shall provide for the monitoring  
4 and testing of all individuals who are receiving benefits  
5 under this title and who as a condition of such benefits  
6 are required to be undergoing treatment and complying  
7 with the terms, conditions, and requirements thereof as  
8 described in clause (i), in order to assure such compliance  
9 and to determine the extent to which the imposition of  
10 such requirements is contributing to the achievement of  
11 the purposes of this title. The Secretary may retain juris-  
12 diction in the case of a hearing before the Secretary under  
13 this title to the extent the Secretary determines necessary  
14 to carry out the preceding sentence. The Secretary shall  
15 annually submit to the Congress a full and complete report  
16 on the Secretary’s activities under this subparagraph.

17           “(iii) The representative payee and the referral and  
18 monitoring agency for any individual described in clause  
19 (i) shall report to the Secretary any noncompliance with  
20 the terms, conditions, and requirements of the treatment  
21 described in clause (i) and with the requirements imposed  
22 by the Secretary under clause (ii).

23           “(iv)(I) If the Secretary finds that an individual is  
24 not complying with the terms, conditions, and require-  
25 ments of the treatment described in clause (i), or with the

1 requirements imposed by the Secretary under clause (ii),  
2 or both, the Secretary, in lieu of termination, may suspend  
3 such individual's benefits under this title until compliance  
4 has been reestablished, including compliance with any ad-  
5 ditional requirements determined to be necessary by the  
6 Secretary.

7       “(II) Any period of suspension under subclause (I)  
8 shall be taken into account in determining any 24-month  
9 period described in clause (v) and shall not be taken into  
10 account in determining the 36-month period described in  
11 such clause.

12       “(v)(I) Except as provided in subclause (II), no indi-  
13 vidual described in clause (i) shall be entitled to benefits  
14 under this title for any month following the 24-month pe-  
15 riod beginning with the determination of the disability de-  
16 scribed in such clause.

17       “(II) If at the end of the 24-month period described  
18 in subclause (I), the individual furnishes evidence in ac-  
19 cordance with section 223(d)(5) that the individual contin-  
20 ues to be under a disability based in whole or in part on  
21 a medical determination that the individual is a drug ad-  
22 dict or alcoholic, such individual shall be entitled to bene-  
23 fits under this title based on such disability.

24       “(III) Subject to subclause (IV), if such an individual  
25 continues to be entitled to such benefits for an additional

1 24-month period following a determination under  
2 subclause (II), subclauses (I) and (II) shall apply with re-  
3 gard to any further entitlement to such benefits following  
4 the end of such additional period.

5 “(IV) In no event shall such an individual be entitled  
6 to benefits under this title for more than a total of 36  
7 months, unless upon the termination of the 36th month  
8 such individual furnishes evidence in accordance with sec-  
9 tion 223(d)(5) that the individual is under a disability  
10 which is not related in part to a medical determination  
11 that the individual is a drug addict or alcoholic.

12 “(B)(i) Any benefits under this title payable to any  
13 individual referred to in subparagraph (A), including any  
14 benefits payable in a lump sum amount, shall be payable  
15 only pursuant to a certification of such payment to a  
16 qualified organization acting as a representative payee of  
17 such individual pursuant to section 1631(a)(2)(A)(ii).

18 “(ii) For purposes of clause (i) and section  
19 1631(a)(2)(D), the term ‘qualified organization’—

20 “(I) shall have the meaning given such term by  
21 section 1631(a)(2)(D)(ii), and

22 “(II) shall mean an agency or instrumentality  
23 of a State or a political subdivision of a State.”

24 (c) EFFECTIVE DATES; AUTHORIZATIONS.—

1           (1) IN GENERAL.—Except as provided in para-  
2 graph (2), the amendments made by this section  
3 shall apply to benefits payable for determinations of  
4 disability made 90 or more days after the date of  
5 the enactment of this Act.

6           (2) CURRENT DETERMINATIONS.—

7           (A) IN GENERAL.—With respect to any in-  
8 dividual described in subparagraph (B), the  
9 Secretary of Health and Human Services shall  
10 provide during the 3-year period beginning after  
11 the date of the enactment of this Act for the  
12 application of the amendments made by this  
13 section to such individual with the time periods  
14 described in such amendments to begin upon  
15 such application.

16           (B) INDIVIDUAL DESCRIBED.—An individ-  
17 ual is described in this subparagraph if such in-  
18 dividual is entitled to benefits under title II or  
19 XVI of the Social Security Act based on a dis-  
20 ability determined before the date described in  
21 paragraph (1) to be based in whole or in part  
22 on a medical determination that the individual  
23 is a drug addict or alcoholic.

24           (3) AUTHORIZATION OF APPROPRIATIONS.—

25           There are authorized to be appropriated such sums

1 as may be necessary to carry out the purposes of the  
2 provisions of, and the amendments made by, this  
3 section.

4 **SEC. 3. PRIORITY OF TREATMENT.**

5 The Secretary of Health and Human Services,  
6 through the Administrator of the Substance Abuse and  
7 Mental Health Services Administration, shall assure that  
8 every individual receiving disability benefits under title II  
9 or XVI of the Social Security Act based in whole or in  
10 part on a medical determination that the individual is a  
11 drug addict or alcoholic be given high priority for treat-  
12 ment through entities supported by the various States  
13 through any substance abuse block grant authorized under  
14 law.

15 **SEC. 4. ESTABLISHMENT OF REFERRAL MONITORING**

16 **AGENCIES REQUIRED IN ALL STATES.**

17 The Secretary of Health and Human Services shall,  
18 within 1 year of the date of the enactment of this Act,  
19 provide for the establishment of referral and monitoring  
20 agencies for each State for the purpose of carrying out  
21 the treatment requirements under sections 223(j)(1) and  
22 1611(e)(3)(A) of the Social Security Act (42 U.S.C.  
23 423(j)(1) and 1382(e)(3)(A)).

1 **SEC. 5. PROCEEDS FROM CERTAIN CRIMINAL ACTIVITIES**  
2 **CONSTITUTE SUBSTANTIAL GAINFUL EM-**  
3 **PLOYMENT.**

4 (a) **SOCIAL SECURITY DISABILITY INSURANCE.**—  
5 Section 223(d)(4) of the Social Security Act (42 U.S.C.  
6 423(d)(4)) is amended by inserting the following after the  
7 first sentence: “If an individual engages in a criminal ac-  
8 tivity to support substance abuse, any proceeds derived  
9 from such activity shall demonstrate such individual’s abil-  
10 ity to engage in substantial gainful activity.”.

11 (b) **SUPPLEMENTAL SECURITY INCOME.**—Section  
12 1614(a)(3)(D) of the Social Security Act (42 U.S.C.  
13 1382(a)(3)(D)) is amended by inserting the following  
14 after the first sentence: “If an individual engages in a  
15 criminal activity to support substance abuse, any proceeds  
16 derived from such activity shall demonstrate such individ-  
17 ual’s ability to engage in substantial gainful activity.”.

18 (c) **EFFECTIVE DATE.**—The amendments made by  
19 this section shall apply to disability determinations con-  
20 ducted on or after the date of the enactment of this Act.

21 **SEC. 6. CONSISTENT PENALTY PROVISIONS FOR SSDI AND**  
22 **SSI PROGRAMS.**

23 (a) **FELONY PENALTIES FOR FRAUD.**—

24 (1) **IN GENERAL.**—Subsection (a) of section  
25 1631 of the Social Security Act (42 U.S.C. 1383a)  
26 is amended by striking “shall be guilty of a mis-

1       demeanor and upon conviction thereof shall be fined  
2       not more than \$1,000 or imprisoned for not more  
3       than one year, or both” and inserting “shall be  
4       guilty of a felony and upon conviction thereof shall  
5       be fined under title 18, United States Code, or im-  
6       prisoned for not more than five years, or both”.

7               (2) REPRESENTATIVE PAYEES.—

8               (A) SSDI.—Subsections (b) and (c) of sec-  
9       tion 208 of such Act (42 U.S.C. 408) are  
10       amended to read as follows:

11       “(b)(1) Any person or other entity who is convicted  
12       of a violation of any of the provisions of this section, if  
13       such violation is committed by such person or entity in  
14       his role as, or in applying to become, a certified payee  
15       under section 205(j) on behalf of another individual (other  
16       than such person’s spouse or an entity described in section  
17       223(j)(2)(B)(ii)), shall be guilty of a felony and upon con-  
18       viction thereof shall be fined under title 18, United States  
19       Code, or imprisoned for not more than five years, or both.

20       “(2) In any case in which the court determines that  
21       a violation described in paragraph (1) includes a willful  
22       misuse of funds by such person or entity, the court may  
23       also require that full or partial restitution of such funds  
24       be made to the individual for whom such person or entity  
25       was the certified payee.

1       “(3) Any person or entity convicted of a felony under  
2 this section or under section 1632(b) may not be certified  
3 as a payee under section 205(j).

4       “(c) For the purpose of subsection (a)(7), the terms  
5 ‘social security number’ and ‘social security account num-  
6 ber’ mean such numbers as are assigned by the Secretary  
7 under section 205(e)(2) whether or not, in actual use, such  
8 numbers are called social security numbers.”

9               (B) SSI.—Subsection (b)(1) of section  
10               1632 of such Act (42 U.S.C. 1383a) is amend-  
11               ed by striking “(other than such person’s  
12               spouse)” and all that follows through the period  
13               and inserting “(other than such person’s spouse  
14               or an entity described in section  
15               1611(e)(3)(B)(ii)(II)), shall be guilty of a fel-  
16               ony and upon conviction thereof shall be fined  
17               under title 18, United States Code, or impris-  
18               oned for not more than five years, or both.”

19               (b) CIVIL ADMINISTRATIVE PENALTIES.—

20               (1) SSDI.—Section 208 of the Social Security  
21               Act (42 U.S.C. 408) is amended by adding at the  
22               end the following new subsections:

23               “(e) For administrative penalties for false claims and  
24 statements with respect to which an individual or other

1 entity knows or has reason to know such falsity, see chap-  
2 ter 38 of title 31, United States Code.

3 “(f) In the case of the second or subsequent imposi-  
4 tion of an administrative or criminal penalty on any per-  
5 son or other entity under this section, the Secretary may  
6 exclude such person or entity from participation in any  
7 program under this title and titles V, XVI, XVIII, and  
8 XX, and may direct that such person or entity be excluded  
9 from any State health care program (as defined in section  
10 1128(h)) and any other Federal program as provided by  
11 law.”

12 (2) SSI.—

13 (A) IN GENERAL.—Section 1632 of such  
14 Act (42 U.S.C. 1383a) is amended by adding at  
15 the end the following new subsections:

16 “(c) For administrative penalties for false claims and  
17 statements with respect to which an individual or other  
18 entity knows or has reason to know such falsity, see chap-  
19 ter 38 of title 31, United States Code.

20 “(d) In the case of the second or subsequent imposi-  
21 tion of an administrative or criminal penalty on any per-  
22 son or other entity under this section, the Secretary may  
23 exclude such person or entity from participation in any  
24 program under this title and titles II, V, XVIII, and XX,  
25 and may direct that such person or entity be excluded

1 from any State health care program (as defined in section  
2 1128(h)) and any other Federal program as provided by  
3 law.”

4 (B) CONFORMING AMENDMENT.—The  
5 heading for section 1632 of such Act (42  
6 U.S.C. 1383a) is amended by striking “FOR  
7 FRAUD”.

8 (c) EFFECTIVE DATE.—The amendments made by  
9 this section shall be effective on or after the date of the  
10 enactment of this Act.

○

#### REFORM OF THE SOCIAL SECURITY DISABILITY PROGRAM

Mr. COHEN. Mr. President, yesterday, I, along with Senators DOLE, KASSEBAUM, DOMENICI, THURMOND, KOHL, LUGAR, CHAFEE, WARNER, GRASSLEY, STEVENS, and BENNETT, introduced legislation to stop the flow of millions of Federal dollars into the hands of illegal drug users, many of whom are simply using the money to turn around and buy either more drugs or alcohol.

It is our intent to reform the Supplemental Security Income and Social Security Disability Program so as to encourage the actual treatment of those who are addicted to either alcohol or drugs, to get tough on those who manipulate the system, and to send a very strong message that the Federal Government no longer is going to be handing out checks to drug dealers, addicts, and others who are not seriously dedicated to helping themselves through the path of rehabilitation.

To explain the dimensions of the problem, currently, under Supplemental Security Income—or SSI—our and Social Security disability systems, there are roughly 250,000 known addicts and alcoholics. Of those 250,000, only 78,000 are required to seek treatment for rehabilitation from their particular addiction.

Of those 78,000, only approximately 9 percent are known by the Social Security Administration to be receiving treatment. So, in essence, out of the 250,000, only about 3 percent are known to be seeking treatment for their particular addiction.

The word on the street is that the Social Security disability programs are an easy source of cash for drugs and alcohol and that once the Government

checks start to flow, the Government rarely, if ever, checks up to see if the addict is going to treatment or to be sure that the benefits are not being used to buy more drugs. This, in essence, means that out of the \$1.4 billion in benefits going to addicts and alcoholics, \$1.1 billion is being paid without any supervision or monitoring on the part of the Federal Government.

What is clear is that tax dollars are being used to support illegal drug habits. I will give you one example.

Earlier this month, a drug bust took place in Williamsport, PA. It netted at least 23 packets of cocaine with a cutting agent for mixing cocaine, along with direct deposit receipts from Social Security disability checks. According to the local district attorney, two of the three suspects allegedly had been receiving Social Security benefits for their drug addictions but were not in any treatment program.

We also found, after a year-long investigation, conducted by the minority staff of the Senate Aging Committee, that in some cases, over \$20,000 is being paid in lump-sum benefits to drug addicts and alcoholics. Many of these recipients are taking that \$20,000 check and spending the money on drugs and alcohol, resulting in very dangerous consequences, including even death, to the claimants. Even when the benefits are paid to a third party, the money often finds its way back into the hands of the addicts or into a local bar or drug house.

I will give you another rather outrageous example, Mr. President. A liquor store owner in Denver was selected by the Social Security Administration to serve as a "responsible representative payee" for 40 alcoholics. He re-

ceived \$160,000 a year from the Government to, in essence, run a tab for them. Under the Social Security Supplemental Income Program, those individuals who are addicted are required, number one, to seek treatment, and they are also required to have a representative payee. In this particular case, and quite a few others, the representative payees are either drug addicts themselves, or bartenders who are running tabs of \$160,000 a year.

Something is wrong with the system because the message is, right now: Show us that you are a hardcore drug addict and the Government is going to pay you, and as long as you continue to either shoot up or drink up, the money is going to keep coming. Then, even if you tell us you are breaking the law to get your drugs, we are going to pay you. And finally, once we start the checks, they will probably never stop coming.

One of the other most most graphic cases of abuse that I can point to is that some of the addicts are, in fact, engaged in the sale of drugs in order to continue to feed their habit. For example, as I indicated when I offered an amendment to the emergency supplemental appropriations bill just about 10 days ago, the ninth circuit recently ruled that a drug dealer was entitled to receive SSI benefits because his drug-dealing was not "substantial gainful activity." Under current SSA rules, an applicant is not eligible for benefits if he or she engages in substantial gainful activity.

The Ninth Circuit Court of Appeals found the drug dealer eligible for benefits—which could have amounted to a \$19,500 lump sum payment plus monthly benefits.

The court reasoned that because he really only worked at dealing drugs for about 20 minutes a day, he was not engaged in substantial gainful activity. In other words, because it took only 20 minutes and he was not initiating the deals, but they were coming in to him, no heavy lifting was involved. Therefore, that individual was allowed to continue to receive disability insurance payments for his addiction at a time when he admittedly was engaged in the sale of illegal drugs. Something is wrong with this system.

Far from proposing reform, which is considered to be heartless, what we want to do is reform the system to help those who are in fact addicted, get the treatment they need and deserve and stop feeding a system whereby the money is simply going into a bottle or into a needle.

Psychiatrists and drug abuse counselors have told us that the laxity in the current system violates the basic rules of drug and alcohol treatment: Never give cash to an addict. It is like giving him or her a key to the medicine cabinet.

Let me point to a chart, Mr. President. This chart shows the dramatic increase in those who are now going on to the rolls for addiction. From 1989 to 1990, we saw 22,634 new addicts added to the rolls, another 29,429 in 1990, another 38,686 in 1991, and another 58,045 in 1992. We have seen a 150 percent increase in the number of addicts going on the rolls just in the last 4 years, and yet most are not receiving the treatment that is required.

What we seek to do in this legislation is to stop the cash from flowing into the pockets of drug dealers and into the veins of drug addicts. Specifically, the bill would do the following. It would require that any individual who received disability benefits must undergo appropriate treatment for substance abuse if it is available. It sets up a strict disability review process for those whose disability is based on substance abuse. It requires representative payees for substance abuse recipients to be Government agencies or other nonprofit agencies or facilities that will not be subject to coercion or manipulation by the substance abusers. It requires that lump sum benefits payable to abusers on SSI or SSDI be paid to a representative payee—again, a Government or nonprofit agency. It requires the establishment of an agency to monitor treatment in each State, and it requires that any proceeds derived from criminal activity to support substance abuse shall be considered to be substantial gainful activity.

Mr. President, the amendment that I offered 10 days ago to the emergency supplemental was accepted by unanimous vote. It was dropped in the House-Senate conference. Apparently, the House conferees wanted the opportunity to take up legislation of their own in a more comprehensive fashion. In the meantime, millions of dollars continue to flow to drug abusers and

alcoholics who are not getting treatment. We would put a stop to that.

It toughens penalties for fraudulent statements or misrepresentations made by applicants or recipients to obtain SSI or disability insurance benefits and by others who assist in such fraudulent activities. The Secretary of Health and Human Services is also given authority to exclude from all HHS programs anyone who defrauds the disability system.

Mr. President, far from abandoning substance abusers, this proposal stresses treatment and rehabilitation, and it closes the loopholes in the system that now invite abuse. Right now, the program is failing both taxpayers and substance abusers. We need to protect both.

Mr. President, I cannot urge my colleagues enough to focus on this problem. It seems to me that we are absolutely doing a disservice to the people who are addicted and to the taxpayers who are helping to support them. This legislation would apply to SSDI as well as SSI disability programs because, Mr. President, we are told the disability insurance fund will run dry next year. It will then have to turn to the Social Security Retirement Trust Fund to be replenished. If we are going to do that, we have to assure the American taxpayers that their money is being spent for the purpose for which it is intended—rehabilitation and treatment—and not more booze and not more drugs.

I thank the Chair and request unanimous consent that the text of the bill be included at the conclusion of my remarks.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S.—

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Social Security Disability and Rehabilitation Act of 1994".

#### SEC. 2. REFORM OF MONTHLY INSURANCE BENEFITS BASED ON DISABILITY INVOLVING SUBSTANCE ABUSE.

##### (a) SOCIAL SECURITY DISABILITY INSURANCE.—

(1) IN GENERAL.—Section 223 of the Social Security Act (42 U.S.C. 423) is amended by adding at the end the following new subsection:

##### "Limitation on Payment of Benefits by Reason of Substance Abuse

"(j)(1)(A) Notwithstanding any other provision of this title, no individual whose disability is based in whole or in part on a medical determination that the individual is a drug addict or alcoholic shall be entitled to benefits under this title based on such disability with respect to any month, unless such individual—

"(i) is undergoing, or on a waiting list for, any medical or psychological treatment that may be appropriate for such individual's condition as a drug addict or alcoholic (as the case may be) and for the stage of such individual's rehabilitation at an institution or facility approved for purposes of this paragraph by the Secretary (so long as access to

such treatment is reasonably available, as determined by the Secretary), and

"(ii) demonstrates in such manner as the Secretary requires, including at a continuing disability review not later than one year after such determination, that such individual is complying with the terms, conditions, and requirements of such treatment and with the requirements imposed by the Secretary under subparagraph (B).

"(B) The Secretary shall provide for the monitoring and testing of all individuals who are receiving benefits under this title and who as a condition of such benefits are required to be undergoing treatment and complying with the terms, conditions, and requirements thereof as described in subparagraph (A). In order to assure such compliance and to determine the extent to which the imposition of such requirements is contributing to the achievement of the purposes of this title. The Secretary may retain jurisdiction in the case of a hearing before the Secretary under this title to the extent the Secretary determines necessary to carry out the preceding sentence. The Secretary shall annually submit to the Congress a full and complete report on the Secretary's activities under this paragraph.

"(C) The representative payee and the referral and monitoring agency for any individual described in subparagraph (A) shall report to the Secretary any noncompliance with the terms, conditions, and requirements of the treatment described in subparagraph (A) and with the requirements imposed by the Secretary under subparagraph (B).

"(D)(i) If the Secretary finds that an individual is not complying with the terms, conditions, and requirements of the treatment described in subparagraph (A), or with the requirements imposed by the Secretary under subparagraph (B), or both, the Secretary, in lieu of termination, may suspend such individual's benefits under this title until compliance has been reestablished, including compliance with any additional requirements determined to be necessary by the Secretary.

"(ii) Any period of suspension under clause (i) shall be taken into account in determining any 24-month period described in subparagraph (E) and shall not be taken into account in determining the 36-month period described in such subparagraph.

"(E)(i) Except as provided in clause (ii), no individual described in subparagraph (A) shall be entitled to benefits under this title for any month following the 24-month period beginning with the determination of the disability described in such subparagraph.

"(ii) If at the end of the 24-month period described in clause (i), the individual furnishes evidence in accordance with subsection (d)(5) that the individual continues to be under a disability based in whole or in part on a medical determination that the individual is a drug addict or alcoholic, such individual shall continue to be entitled to benefits under this title based on such disability.

"(iii) Subject to clause (iv), if such an individual continues to be entitled to such benefits for an additional 24-month period following a determination under clause (ii), clauses (i) and (ii) shall apply with regard to any further entitlement to such benefits following the end of such additional period.

"(iv) In no event shall such an individual be entitled to benefits under this title for more than a total of 36 months, unless upon the termination of the 36th month such individual furnishes evidence in accordance with subsection (d)(5) that the individual is under a disability which is not related in part to a medical determination that the individual is a drug addict or alcoholic.

"(2)(A) Any benefits under this title payable to any individual referred to in paragraph (1), including any benefits payable in a lump sum amount, shall be payable only pursuant to a certification of such payment to a qualified organization acting as a representative payee of such individual pursuant to section 205(j).

"(B) For purposes of subparagraph (A) and section 205(j)(4), the term 'qualified organization'—

"(i) shall have the meaning given such term by section 205(j)(4)(B), and

"(ii) shall mean an agency or instrumentality of a State or a political subdivision of a State.

"(3) Monthly insurance benefits under this title which would be payable to any individual (other than the disabled individual to whom benefits are not payable by reason of this subsection) on the basis of the wages and self-employment income of such a disabled individual but for the provisions of paragraph (1), shall be payable as though such disabled individual were receiving such benefits which are not payable under this subsection."

**(2) CONFORMING AMENDMENTS.—**

(A) Section 205(j)(1) of such Act (42 U.S.C. 405(j)(1)) is amended by inserting ", or in the case of any individual referred to in section 223(j)(1)(A)" after "thereby".

(B) Section 205(j)(2)(D)(ii)(II) of such Act (42 U.S.C. 405(j)(2)(D)(ii)(II)) is amended by striking "legally incompetent or under the age of 15" and inserting "legally incompetent, under the age of 15, or a drug addict or alcoholic referred to in section 223(j)(1)(A)".

(b) **SUPPLEMENTAL SECURITY INCOME.—** Paragraph (3) of section 1611(e) of the Social Security Act (42 U.S.C. 1382(e)) is amended to read as follows:

"(3)(A)(i) No person who is an aged, blind, or disabled individual solely by reason of disability (as determined under section 1614(a)(3)) shall be an eligible individual or eligible spouse for purposes of this title with respect to any month if such individual's disability is based in whole or in part on a medical determination that the individual is a drug addict or alcoholic, unless such individual—

"(I) is undergoing, or on a waiting list for, any medical or psychological treatment that may be appropriate for such individual's condition as a drug addict or alcoholic (as the case may be) and for the stage of such individual's rehabilitation at an institution or facility approved for purposes of this paragraph by the Secretary (so long as access to such treatment is reasonably available, as determined by the Secretary), and

"(II) demonstrates in such manner as the Secretary requires, including at a continuing disability review not later than one year after such determination, that such individual is complying with the terms, conditions, and requirements of such treatment and with the requirements imposed by the Secretary under clause (ii).

"(ii) The Secretary shall provide for the monitoring and testing of all individuals who are receiving benefits under this title and who as a condition of such benefits are required to be undergoing treatment and complying with the terms, conditions, and requirements thereof as described in clause (i), in order to assure such compliance and to determine the extent to which the imposition of such requirements is contributing to the achievement of the purposes of this title. The Secretary may retain jurisdiction in the case of a hearing before the Secretary under this title to the extent the Secretary determines necessary to carry out the preceding sentence. The Secretary shall annually submit to the Congress a full and complete re-

port on the Secretary's activities under this subparagraph.

"(iii) The representative payee and the referral and monitoring agency for any individual described in clause (i) shall report to the Secretary any noncompliance with the terms, conditions, and requirements of the treatment described in clause (i) and with the requirements imposed by the Secretary under clause (ii).

"(iv)(I) If the Secretary finds that an individual is not complying with the terms, conditions, and requirements of the treatment described in clause (i), or with the requirements imposed by the Secretary under clause (ii), or both, the Secretary, in lieu of termination, may suspend such individual's benefits under this title until compliance has been reestablished, including compliance with any additional requirements determined to be necessary by the Secretary.

"(II) Any period of suspension under subclause (I) shall be taken into account in determining any 24-month period described in clause (v) and shall not be taken into account in determining the 36-month period described in such clause.

"(v)(I) Except as provided in subclause (II), no individual described in clause (i) shall be entitled to benefits under this title for any month following the 24-month period beginning with the determination of the disability described in such clause.

"(II) If at the end of the 24-month period described in subclause (I), the individual furnishes evidence in accordance with section 223(d)(5) that the individual continues to be under a disability based in whole or in part on a medical determination that the individual is a drug addict or alcoholic, such individual shall be entitled to benefits under this title based on such disability.

"(III) Subject to subclause (IV), if such an individual continues to be entitled to such benefits for an additional 24-month period following a determination under subclause (II), subclauses (I) and (II) shall apply with regard to any further entitlement to such benefits following the end of such additional period.

"(IV) In no event shall such an individual be entitled to benefits under this title for more than a total of 36 months, unless upon the termination of the 36th month such individual furnishes evidence in accordance with section 223(d)(5) that the individual is under a disability which is not related in part to a medical determination that the individual is a drug addict or alcoholic.

"(B)(i) Any benefits under this title payable to any individual referred to in subparagraph (A), including any benefits payable in a lump sum amount, shall be payable only pursuant to a certification of such payment to a qualified organization acting as a representative payee of such individual pursuant to section 1631(a)(2)(A)(ii).

"(ii) For purposes of clause (i) and section 1631(a)(2)(D), the term 'qualified organization'—

"(I) shall have the meaning given such term by section 1631(a)(2)(D)(ii), and

"(II) shall mean an agency or instrumentality of a State or a political subdivision of a State."

**(c) EFFECTIVE DATES; AUTHORIZATIONS.—**

(1) **IN GENERAL.—**Except as provided in paragraph (2), the amendments made by this section shall apply to benefits payable for determinations of disability made 90 or more days after the date of the enactment of this Act.

**(2) CURRENT DETERMINATIONS.—**

(A) **IN GENERAL.—**With respect to any individual described in subparagraph (B), the Secretary of Health and Human Services shall provide during the 3-year period beginning after the date of the enactment of this

Act for the application of the amendments made by this section to such individual with the time periods described in such amendments to begin upon such application.

(B) **INDIVIDUAL DESCRIBED.—**An individual is described in this subparagraph if such individual is entitled to benefits under title II or XVI of the Social Security Act based on a disability determined before the date described in paragraph (1) to be based in whole or in part on a medical determination that the individual is a drug addict or alcoholic.

(3) **AUTHORIZATION OF APPROPRIATIONS.—**There are authorized to be appropriated such sums as may be necessary to carry out the purposes of the provisions of, and the amendments made by, this section.

**SEC. 3. PRIORITY OF TREATMENT.**

The Secretary of Health and Human Services, through the Administrator of the Substance Abuse and Mental Health Services Administration, shall assure that every individual receiving disability benefits under title II or XVI of the Social Security Act based in whole or in part on a medical determination that the individual is a drug addict or alcoholic be given high priority for treatment through entities supported by the various States through any substance abuse block grant authorized under law.

**SEC. 4. ESTABLISHMENT OF REFERRAL MONITORING AGENCIES REQUIRED IN ALL STATES.**

The Secretary of Health and Human Services shall, within 1 year of the date of the enactment of this Act, provide for the establishment of referral and monitoring agencies for each State for the purpose of carrying out the treatment requirements under sections 223(j)(1) and 1611(e)(3)(A) of the Social Security Act (42 U.S.C. 423(j)(1) and 1382(e)(3)(A)).

**SEC. 5. PROCEEDS FROM CERTAIN CRIMINAL ACTIVITIES CONSTITUTE SUBSTANTIAL GAINFUL EMPLOYMENT.**

(a) **SOCIAL SECURITY DISABILITY INSURANCE.—**Section 223(d)(4) of the Social Security Act (42 U.S.C. 423(d)(4)) is amended by inserting the following after the first sentence: "If an individual engages in a criminal activity to support substance abuse, any proceeds derived from such activity shall demonstrate such individual's ability to engage in substantial gainful activity."

(b) **SUPPLEMENTAL SECURITY INCOME.—**Section 1614(a)(3)(D) of the Social Security Act (42 U.S.C. 1382(a)(3)(D)) is amended by inserting the following after the first sentence: "If an individual engages in a criminal activity to support substance abuse, any proceeds derived from such activity shall demonstrate such individual's ability to engage in substantial gainful activity."

(c) **EFFECTIVE DATE.—**The amendments made by this section shall apply to disability determinations conducted on or after the date of the enactment of this Act.

**SEC. 6. CONSISTENT PENALTY PROVISIONS FOR SSDI AND SSI PROGRAMS.**

**(a) FELONY PENALTIES FOR FRAUD.—**

(1) **IN GENERAL.—**Subsection (a) of section 1631 of the Social Security Act (42 U.S.C. 1383a) is amended by striking "shall be guilty of a misdemeanor and upon conviction thereof shall be fined not more than \$1,000 or imprisoned for not more than one year, or both" and inserting "shall be guilty of a felony and upon conviction thereof shall be fined under title 18, United States Code, or imprisoned for not more than five years, or both".

**(2) REPRESENTATIVE PAYEES.—**

(A) **SSDI.—**Subsections (b) and (c) of section 208 of such Act (42 U.S.C. 408) are amended to read as follows:

"(b)(1) Any person or other entity who is convicted of a violation of any of the provi-

sions of this section, if such violation is committed by such person or entity in his role as, or in applying to become, a certified payee under section 205(j) on behalf of another individual (other than such person's spouse or an entity described in section 223(j)(2)(B)(ii)), shall be guilty of a felony and upon conviction thereof shall be fined under title 18, United States Code, or imprisoned for not more than five years, or both.

"(2) In any case in which the court determines that a violation described in paragraph (1) includes a willful misuse of funds by such person or entity, the court may also require that full or partial restitution of such funds be made to the individual for whom such person or entity was the certified payee.

"(3) Any person or entity convicted of a felony under this section or under section 1632(b) may not be certified as a payee under section 205(j).

"(c) For the purpose of subsection (a)(7), the terms 'social security number' and 'social security account number' mean such numbers as are assigned by the Secretary under section 205(c)(2) whether or not, in actual use, such numbers are called social security numbers."

(B) SSI.—Subsection (b)(1) of section 1632 of such Act (42 U.S.C. 1383a) is amended by striking "(other than such person's spouse)" and all that follows through the period and inserting "(other than such person's spouse or an entity described in section 1611(e)(3)(B)(ii)(II)), shall be guilty of a felony and upon conviction thereof shall be fined under title 18, United States Code, or imprisoned for not more than five years, or both."

(b) CIVIL ADMINISTRATIVE PENALTIES.—

(1) SSI.—Section 208 of the Social Security Act (42 U.S.C. 408) is amended by adding at the end the following new subsections:

"(e) For administrative penalties for false claims and statements with respect to which an individual or other entity knows or has reason to know such falsity, see chapter 38 of title 31, United States Code.

"(f) In the case of the second or subsequent imposition of an administrative or criminal penalty on any person or other entity under this section, the Secretary may exclude such person or entity from participation in any program under this title and titles V, XVI, XVIII, and XX, and may direct that such person or entity be excluded from any State health care program (as defined in section 1128(h)) and any other Federal program as provided by law."

(2) SSI.—

(A) IN GENERAL.—Section 1632 of such Act (42 U.S.C. 1383a) is amended by adding at the end the following new subsections:

"(c) For administrative penalties for false claims and statements with respect to which an individual or other entity knows or has reason to know such falsity, see chapter 38 of title 31, United States Code.

"(d) In the case of the second or subsequent imposition of an administrative or criminal penalty on any person or other entity under this section, the Secretary may exclude such person or entity from participation in any program under this title and titles II, V, XVIII, and XX, and may direct that such person or entity be excluded from any State health care program (as defined in section 1128(h)) and any other Federal program as provided by law."

(B) CONFORMING AMENDMENT.—The heading for section 1632 of such Act (42 U.S.C. 1383a) is amended by striking "FOR FRAUD".

(c) EFFECTIVE DATE.—The amendments made by this section shall be effective on or after the date of the enactment of this Act.

The ACTING PRESIDENT pro tempore. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. HARKIN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.